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Disclosure Categories

Rule 15c2-12 Disclosure

Annual Financial Information and Operating Data: 2019 Annual Report, for the year ended 06/30/2019

Document

| File | Period Date |
|---|-------------|
| CFD 2017-1 AR2019 FINAL.pdf | 02/27/2020 |

Associated Securities

The following are associated with this continuing disclosure submission.

| CUSIP-6 | Issuer Name |
|---------|--|
| 68423P | ORANGE, COUNTY OF (VILLAGE OF ESENCIA) COMMUNITY FACILITIES DISTRICT NO. 2017-1 (IMPROVEMENT AREA NO. 1) |

Total CUSIPs associated with this submission: 22

The disclosure will be published for the following securities.

| CUSIP-9 | Issue Description | Dated Date | Maturity Date | Coupon (%) |
|------------|------------------------------------|------------|---------------|------------|
| 68423PXE5 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2019 | 2 |
| 68423PXF2 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2020 | 2 |
| 68423PXG0 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2021 | 3 |
| 68423PXH8 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2022 | 3 |
| 68423PXJ4 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2023 | 4 |
| 68423P XK1 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2024 | 4 |
| 68423PXL9 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2025 | 5 |
| 68423PXM7 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2026 | 5 |
| 68423PXN5 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2027 | 5 |
| 68423PXP0 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2028 | 5 |
| 68423PXQ8 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2029 | 5 |
| 68423PXR6 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2030 | 5 |
| 68423PXS4 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2031 | 5 |
| 68423PXT2 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2032 | 5 |
| 68423PXU9 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2033 | 5 |
| 68423PXV7 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2034 | 5 |

| CUSIP-9 | Issue Description | Dated Date | Maturity Date | Coupon (%) |
|-----------|------------------------------------|------------|---------------|------------|
| 68423PXM5 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2035 | 5 |
| 68423PXX3 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2036 | 5 |
| 68423PXY1 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2037 | 3.625 |
| 68423PXZ8 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2038 | 3.75 |
| 68423PYA2 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2042 | 5 |
| 68423PYB0 | SERIES A OF 2018 SPECIAL TAX BONDS | 02/22/2018 | 08/15/2047 | 5 |

| Submitter's Contact Information | Issuer's Contact Information | Obligated Person's Contact Information |
|--|---|--|
| David Taussig & Associates Name: SERGE NASRI Address: 5000 BIRCH STREET City, State Zip: NEWPORT BEACH, CA 92660 Phone Number: 9499551500 Email: snasri@taussig.com | County of Orange Name: Susana Ortiz Address: 333 W. Santa Ana Blvd., 3rd Floor City, State Zip: Santa Ana, CA 92701 Phone Number: 7148343662 Email: Susana.Ortiz@ocgov.com | |

**COMMUNITY FACILITIES DISTRICT NO. 2017-1
OF THE COUNTY OF ORANGE (VILLAGE OF ESENCIA)
(IMPROVEMENT AREA NO. 1)
SERIES A OF 2018 SPECIAL TAX BONDS
ANNUAL REPORT
FOR
FISCAL YEAR ENDED JUNE 30, 2019**

Dated February 27, 2020

| <u>Series A of 2018 CUSIP Numbers</u> | | | | |
|---------------------------------------|------------|------------|------------|------------|
| 68423PXE5 | 68423P XK1 | 68423P XQ8 | 68423P XV7 | 68423P YA2 |
| 68423PXF2 | 68423P XL9 | 68423P XR6 | 68423P XW5 | 68423P YB0 |
| 68423PXG0 | 68423P XM7 | 68423P XS4 | 68423P XX3 | |
| 68423PXH8 | 68423P XN5 | 68423P XT2 | 68423P XY1 | |
| 68423PXJ4 | 68423P XP0 | 68423P XU9 | 68423P XZ8 | |

Prepared at the direction of and on behalf of:

County of Orange
333 West Santa Ana Boulevard, 3rd Floor
Santa Ana, CA 92701-4062

Prepared by:

David Taussig & Associates, Inc.
5000 Birch Street, Suite 6000
Newport Beach, CA 92660

**Community Facilities District No. 2017-1
of the County of Orange (Village of Esencia)
(Improvement Area No. 1)
Series A of 2018 Special Tax Bonds
Annual Report
For Fiscal Year Ended June 30, 2019**

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EXHIBIT

- Exhibit A – An Update of Table 5 From The Official Statement, An Update of Table 6 From The Official Statement, and Fiscal Year 2019-2020 Undeveloped and Developed Special Tax Revenues
- Exhibit B – California Debt and Investment Advisory Commission Yearly Fiscal Report
- Exhibit C – Comprehensive Annual Financial Report

INTRODUCTION

The Community Facilities District No. 2017-1 of the County of Orange (Village of Esencia) (the “Issuer” or “District”) hereby provides its annual report (the “Annual Report”) for the fiscal year ended June 30, 2019 in connection with the following Bonds:

Bond Issue:

1. Community Facilities District No. 2017-1 of the County of Orange (Village of Esencia) (Improvement Area No. 1) Series A of 2018 Special Tax Bonds

Annual Report:

The Issuer’s Annual Report required by the Continuing Disclosure Certificate (the “Disclosure Certificate”) dated February 1, 2018 with respect to the Bonds for the Fiscal Year ended June 30, 2019 is attached hereto.

Other Matters:

This Annual Report is provided solely for purposes of the Disclosure Certificate. The filing of this Annual Report does not constitute or imply any representation (i) that all of the information provided is material to investors, (ii) regarding any other financial, operating or other information about the County, the Issuer or the Bonds, or (iii) that no changes, circumstances or events have occurred since the end of the Fiscal Year to which this Annual Report relates (other than as contained in this Annual Report), or that no other information exists, which may have a bearing on the Issuer’s financial condition, the security for the Bonds, or an investor’s decision to buy, sell, or hold the Bonds. The information contained in this report has been obtained from sources which are believed to be reliable, but such information is not guaranteed as to accuracy or completeness. No statement in this Annual Report should be construed as a prediction or representation about future financial performance of the Issuer.

While the financial statements of the County (which includes the District) for Fiscal Year ended June 30, 2019 have been incorporated herein by reference in order to comply with SEC Rule 15c2-12, the Bonds are a limited obligation of the District and neither the faith and credit nor the taxing power of the County is pledged to the payment of the Bonds. No income, receipts, funds (including the County general fund) or moneys of the County are pledged to the repayment of the Bonds.

SECTION 4 – CONTENT OF ANNUAL REPORT

1. **Audited Financial Statements for Fiscal Year Ended June 30, 2019.**

The County of Orange's Audited Financial Statements for Fiscal Year 2018-2019 were filed with the Municipal Securities Rulemaking Board Electronic Municipal Market Access on January 31, 2020 (Submission ID: ES1030555) are included herein as Exhibit C.

While the financial statements of the County (which includes the District) for Fiscal Year ended June 30, 2019 have been incorporated herein by reference in order to comply with SEC Rule 15c2-12, the Bonds are a limited obligation of the District and neither the faith and credit nor the taxing power of the County is pledged to the payment of the Bonds. No income, receipts, funds (including the County general fund) or moneys of the County are pledged to the repayment of the Bonds.

2. **Financial and Operating Data**

i. The principal amount of the Bonds outstanding as of August 16, 2019.

The principal amount of Bonds outstanding as of August 16, 2019 was \$76,660,000.

ii. The balance in each fund under the Indenture and the Reserve Requirement as of the August 16, 2019.

| As of August 16, 2019 | |
|---------------------------------------|-----------------|
| CFD No. 2017-1 Improvement Area No. 1 | |
| Special Tax Fund: | \$110,236.26 |
| Interest Account: | \$0.00 |
| Principal Account | \$0.00 |
| Redemption Account: | \$0.00 |
| Reserve Account: | \$6,797,866.36 |
| Administrative Expense Account: | \$79,255.83 |
| Rebate Fund: | \$0.00 |
| Acquisition and Construction Fund: | \$60,085,077.66 |
| Cost of Issuance Fund: | \$0.00 |
| Surplus Fund: | \$2,139,361.56 |

The Reserve Requirement as of August 16, 2019 is \$6,741,112.72.

- iii. Any changes to the Rate and Method of Apportionment of the Special Taxes approved or submitted to the qualified electors for approval prior to the filing of the Annual Report.

There have been no changes made to the Rate and Method of Apportionment approved or submitted to the qualified electors for approval.

- iv. An update of the estimated assessed value-to-lien ratio for the District substantially in the form of Table 5 in the Official Statement based upon the most recent Special Tax levy preceding the date of the Annual Report and on the assessed values of property for the current fiscal year.

An update of Table 5 is included in Exhibit A.

- v. Until such time that the property within the District is no longer owned by any developer or merchant builder, an update of the largest taxpayers the District substantially in the form of Table 6 in the Official Statement based upon the most recent Special Tax levy preceding the date of the Annual Report and on the assessed values of property for the current fiscal year.

An update of Table 6 is included in Exhibit A.

- vi. The percentage of the maximum Special Taxes levied by the District with respect to the Bonds.

The Special Tax was levied at 100.00% of the Assigned Special Tax rates for Developed Property in Zones 1 through 6 and 66.75% of the Maximum Special Tax rates for Undeveloped Property in Zones 2 through 6 for Fiscal Year 2019-2020. There was no Undeveloped Property in Zone 1 in Fiscal Year 2019-2020.

- vii. The status of any foreclosure actions being pursued by the District with respect to delinquent Special Taxes.

CFD No. 2017-1 is not required to initiate any foreclosure proceedings at this time.

- viii. A statement as to whether the District participates in the Teeter Plan and in the event that the Teeter Plan is terminated with respect to the District, a table showing the total Special Taxes levied and the total Special Taxes collected for the prior fiscal year and the total Special Taxes that, as of December 31, remain unpaid for each prior fiscal year in which Special Taxes were levied and the number of delinquent parcels in the District.

The District participates in the Teeter Plan.

- ix. If Special Taxes are levied on Undeveloped Property, the amount of Special Taxes levied on Undeveloped Property and the amount of Special Taxes levied on Developed Property.

See table entitled "Fiscal Year 2019-2020 Undeveloped and Developed Special Tax Revenues" in Exhibit A.

- x. Any information not already included above that the District is required to file in its annual report pursuant to the provisions of the Mello-Roos Community Facilities Act of 1982, as amended, with the California Debt and Investment Advisory Commission.

See Exhibit B attached for copies of the Mello-Roos Community Facilities District (CFD) Yearly Fiscal Status Report for CFD No. 2017-1.

CERTAIN DISCLAIMERS

The information contained in this Annual Report expresses only the views of the applicable party. An explanation of the significance of any such information may be obtained from the applicable party; provided, however, that no information provided by any party is incorporated in this Annual Report. The County and the District undertake no responsibility to oppose any revision or withdrawal of such information contained in this Annual Report.

To the extent the County or the District provides information in this Annual Report, the County and the District are not obligated to present or update information in future Annual Reports. Investors are advised to refer to the Official Statement for the Bonds for information concerning the initial delivery of and security for the Bonds.

By providing the information in this Annual Report, the County and the District do not imply or represent (a) that all information provided in this Annual Report is material to investors' decisions regarding investment in the Bonds, (b) the completeness or accuracy of any financial, operational or other information not included herein or in the Official Statement, (c) that no changes, circumstances or events have occurred since the date of this Annual Report (other than as contained herein), or (d) that no other information exists which may have a bearing on the County's financial condition, the security for the Bonds or an investor's decision to buy, sell or hold the Bonds.

The information set forth in this Annual Report or incorporated in this Annual Report has been furnished by the County and the District and is believed to be accurate and reliable but is not guaranteed as to accuracy or completeness. Statements contained in or incorporated by this Annual Report which involves estimates, forecasts or other matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of fact. Further, expressions of opinion contained in this Annual Report or incorporated in this Annual Report are subject to change without notice and the delivery of this Annual Report will not, under any circumstances, create any implication that there has been no change in the affairs of the County and the District.

No statement contained in this Annual Report should be construed as a prediction or representation about future financial performance of the County and the District. Historical results presented herein may not be indicative of future operating results.

The information set forth herein, including information provided by others or incorporated by reference, is believed by the County and the District to be reliable but has not been independently verified by the County and the District and is not guaranteed as to accuracy by the County and the District.

EXHIBIT A

TABLE 5, ESTIMATED ASSESSED VALUE-TO-LIEN RATIO BY LAND USE TYPE

TABLE 6, LARGEST TAXPAYERS

FISCAL YEAR 2019-2020 UNDEVELOPED AND DEVELOPED SPECIAL TAX REVENUES

COMMUNITY FACILITIES DISTRICT NO. 2017-1 IMPROVEMENT AREA NO. 1 (VILLAGE OF ESENCIA)
 ASSESSED VALUE-TO-LIEN RATIOS
 UPDATE OF TABLE 5 IN THE OFFICIAL STATEMENT [6]

| Property Classification / Owner [1] | Number of Lots/Units | CFD No. 2017-1 Improvement Area No. 1 Actual FY 2019-2020 Levy [2] | CFD No. 2017-1 Improvement Area No. 1 Bonds Outstanding [3] | Metropolitan Water District Bonds Outstanding [4] | Capistrano Unified School District School Facilities Improvement District Bonds Outstanding [4] | Santa Margarita Water District Improvement District 4/4C Bonds Outstanding [4] | Total Direct and Overlapping Debt | Assessed Value [1] | Estimated Assessed Value-to-Lien Ratios |
|--------------------------------------|-------------------------|--|--|--|--|--|--|-----------------------|--|
| Developed Property | 518 | \$2,981,868 | \$54,650,224 | \$3,444 | \$87,825 | \$510,714 | \$55,252,207 | \$294,145,089 | 5.32 |
| Undeveloped Property [5] | | | | | | | | | |
| CalAtlantic Group Inc | 58 | \$238,903 | \$4,378,501 | \$194 | \$4,953 | \$51,592 | \$4,435,241 | \$16,593,915 | 3.74 |
| Meritage Homes of California | 43 | \$169,181 | \$3,100,668 | \$92 | \$2,349 | \$24,469 | \$3,127,577 | \$7,869,956 | 2.52 |
| New Home Company Southern California | 26 | \$70,519 | \$1,292,447 | \$56 | \$1,421 | \$14,789 | \$1,308,712 | \$4,756,762 | 3.63 |
| Pulte Home Company LLC | 17 | \$515,212 | \$9,442,555 | \$161 | \$4,111 | \$42,820 | \$9,489,647 | \$13,772,335 | 1.45 |
| RMV PA2 Development LLC | 71 | \$107,334 | \$1,967,164 | \$92 | \$2,336 | \$24,329 | \$1,993,920 | \$7,824,995 | 3.92 |
| William Lyon Homes Inc | 19 | \$99,765 | \$1,828,442 | \$64 | \$1,644 | \$17,118 | \$1,847,269 | \$5,505,921 | 2.98 |
| TOTAL | 752 | \$4,182,782 | \$76,660,000 | \$4,103 | \$104,639 | \$685,831 | \$77,454,573 | \$350,468,973 | 4.52 |

[1] Ownership and assessed values as of January 1, 2019 provided by the Orange County Assessor. Assessed value calculated as land value plus improvement value.

[2] Based on actual FY 2019-2020 levy.

[3] Allocated based on share of Fiscal Year 2019-2020 levy.

[4] As of September 2, 2019. Allocated based on Fiscal Year 2019-2020 levy.

[5] Pursuant to the Rate and Method, Undeveloped Property is any property that did not have a building permit as of January 1, 2019 for Fiscal Year 2019-2020.

[6] Totals may not sum due to rounding.

Source: DTA, Metropolitan Water District, Capistrano Unified School District, and County of Orange Assessor

COMMUNITY FACILITIES DISTRICT NO. 2017-1 IMPROVEMENT AREA NO. 1 (VILLAGE OF ESENCIA)
LARGEST TAXPAYERS
UPDATE OF TABLE 6 IN THE OFFICIAL STATEMENT [2]

| Zone | Owner [1] | Planning Area | FY 2019-2020 Taxable Acreage | FY 2019-2020 Tax Class | FY 2019-2020 Special Tax Levy | Percent of Total Levy |
|--------------|---|---------------|---------------------------------|---------------------------|----------------------------------|--------------------------|
| 1 | Individual Owners | MR-2 | 2.89 | Developed | \$236,972 | 5.67% |
| 1 | <u>New Home Company Southern California LLC</u> | MR-2 | <u>0.93</u> | Developed | <u>\$76,458</u> | <u>1.83%</u> |
| | Subtotal | | 3.82 | | \$313,430 | 7.49% |
| 2 | Individual Owners | MR-4 | 3.42 | Developed | \$314,715 | 7.52% |
| 2 | Meritage Homes of California | MR-5 | 2.59 | Developed | \$188,623 | 4.51% |
| 2 | Meritage Homes of California | MR-5 | 2.45 | Undeveloped | \$169,181 | 4.04% |
| 2 | New Home Company Southern California LLC | MR-4 | 1.19 | Developed | \$144,576 | 3.46% |
| 2 | <u>New Home Company Southern California LLC</u> | MR-4 | <u>0.76</u> | Undeveloped | <u>\$52,621</u> | <u>1.26%</u> |
| 2 | Subtotal | | 10.41 | | \$869,716 | 20.79% |
| 3 | Individual Owners | AH-13 | 8.44 | Developed | \$618,978 | 14.80% |
| 3 | CalAtlantic Group, Inc. | AH-13 | 1.97 | Developed | \$132,037 | 3.16% |
| 3 | CalAtlantic Group, Inc. | AH-13 | 0.67 | Undeveloped | \$37,608 | 0.90% |
| 3 | RMW PA2 Development LLC | AH-14 | 3.71 | Undeveloped | \$206,753 | 4.94% |
| 3 | William Lyon Homes Inc | AH-14 | 1.83 | Developed | \$141,889 | 3.39% |
| 3 | <u>William Lyon Homes Inc</u> | AH-14 | <u>1.79</u> | Undeveloped | <u>\$99,765</u> | <u>2.39%</u> |
| 3 | Subtotal | | 18.41 | | \$1,237,030 | 29.57% |
| 4 | Individual Owners | MR-12 | 5.87 | Developed | \$375,661 | 8.98% |
| 4 | CalAtlantic Group, Inc. | MR-12 | 1.14 | Developed | \$83,324 | 1.99% |
| 4 | CalAtlantic Group, Inc. | MR-12 | 4.20 | Undeveloped | \$201,295 | 4.81% |
| 4 | RMW PA2 Development LLC | MR-12 | 6.48 | Undeveloped | \$308,459 | 7.37% |
| 4 | New Home Company Southern California LLC | MR-30 | 1.52 | Developed | \$82,479 | 1.97% |
| 4 | <u>New Home Company Southern California LLC</u> | MR-30 | <u>1.14</u> | Undeveloped | <u>\$54,713</u> | <u>1.31%</u> |
| 4 | Subtotal | | 20.35 | | \$1,105,931 | 26.44% |
| 5 | Individual Owners | AQ-14 | 1.78 | Developed | \$85,370 | 2.04% |
| 5 | Pulte Home Company LLC | AQ-14 | 3.07 | Developed | \$155,517 | 3.72% |
| 5 | <u>Pulte Home Company LLC</u> | AQ-14 | <u>1.13</u> | Undeveloped | <u>\$41,656</u> | <u>1.00%</u> |
| | Subtotal | | 5.98 | | \$282,543 | 6.75% |
| 6 | Individual Owners | AQ-15 | 2.48 | Developed | \$114,977 | 2.75% |
| 6 | Pulte Home Company LLC | AQ-15 | 4.64 | Developed | \$230,292 | 5.51% |
| 6 | <u>Pulte Home Company LLC</u> | AQ-15 | <u>0.81</u> | Undeveloped | <u>\$28,863</u> | <u>0.69%</u> |
| | Subtotal | | 7.93 | | \$374,132 | 8.94% |
| Total | | | 66.90 | | \$4,182,782 | 100.00% |

[1] Ownership as of January 1, 2019 provided by the Orange County Assessor.

[2] Totals may not sum due to rounding.

Source: DTA

**COMMUNITY FACILITIES DISTRICT NO. 2017-1 IMPROVEMENT AREA NO. 1 (VILLAGE OF ESENCIA)
FISCAL YEAR 2019-2020 UNDEVELOPED AND DEVELOPED SPECIAL TAX REVENUES [3]**

| Zone | Developed Property Special Tax Revenues [1] | Undeveloped Property Special Tax Revenues [2] | Total FY 2019-2020 Special Tax Levy |
|--------------|--|--|--|
| 1 | \$313,430 | \$0 | \$313,430 |
| 2 | \$647,914 | \$221,802 | \$869,716 |
| 3 | \$892,904 | \$344,126 | \$1,237,030 |
| 4 | \$541,464 | \$564,467 | \$1,105,931 |
| 5 | \$240,887 | \$41,656 | \$282,543 |
| 6 | \$345,269 | \$28,863 | \$374,132 |
| Total | \$2,981,868 | \$1,200,914 | \$4,182,782 |

[1] Developed Property is property for which a building permit was issued as of January 1, 2019.

[2] Undeveloped Property is property for which a building permit was not issued as of January 1, 2019.

[3] Totals may not sum due to rounding.

Source: DTA

EXHIBIT B

CALIFORNIA DEBT AND INVESTMENT ADVISORY COMMISSION YEARLY FISCAL REPORT

Submitted:
Tuesday, October 29, 2019
5:21:15PM
CDIAC #: 2018-0018

**STATE OF CALIFORNIA
MELLO-ROOS COMMUNITY FACILITIES DISTRICT (CFD)
YEARLY FISCAL STATUS REPORT**

California Debt and Investment Advisory Commission
915 Capitol Mall, Room 400, Sacramento, CA 95814
P.O. Box 942809, Sacramento, CA 94209-0001
(916) 653-3269 Fax (916) 654-7440

| |
|---------------------|
| For Office Use Only |
| Fiscal Year _____ |

I. GENERAL INFORMATION

A. Issuer Orange County CFD No 2017-1
B. Project Name IA No 1 Village of Esencia Series A
C. Name/ Title/ Series of Bond Issue 2018 Special Tax Bonds
D. Date of Bond Issue 2/6/2018
E. Original Principal Amount of Bonds \$76,950,000.00
F. Reserve Fund Minimum Balance Required Yes ☒ Amount \$6,680,903.56 No ☐

II. FUND BALANCE FISCAL STATUS

Balances Reported as of: 6/30/2019
A. Principal Amount of Bonds Outstanding \$76,950,000.00
B. Bond Reserve Fund \$6,777,155.64
C. Capitalized Interest Fund \$0.00
D. Construction Fund(s) \$59,891,451.65

III. ASSESSED VALUE OF ALL PARCELS IN CFD SUBJECT TO SPECIAL TAX

A. Assessed or Appraised Value Reported as of: 1/1/2019
☒ From Equalized Tax Roll
☐ From Appraisal of Property
(Use only in first year or before annual tax roll billing commences)
B. Total Assessed Value of All Parcels \$350,468,973.00

IV. TAX COLLECTION INFORMATION

A. Total Amount of Special Taxes Due Annually \$4,092,315.34
B. Total Amount of Unpaid Special Taxes Annually \$40,979.47
C. Does this agency participate in the County's Teeter Plan? Y

V. DELINQUENT REPORTING INFORMATION

Delinquent Parcel Information Reported as of Equalized Tax Roll of: 6/30/2019
A. Total Number of Delinquent Parcels: 11
B. Total Amount of Taxes Due on Delinquent Parcels: \$40,979.47
(Do not include penalties, penalty interest, etc.)

VI. FORECLOSURE INFORMATION FOR FISCAL YEAR

(Aggregate totals, if foreclosure commenced on same date)

(Attach additional sheets if necessary.)

| Date Foreclosure Commenced | Total Number of Foreclosure Parcels | Total Amount of Tax Due on Foreclosure Parcels |
|----------------------------|--|---|
| | | \$0.00 |
| | | \$0.00 |
| | | \$0.00 |
| | | \$0.00 |
| | | \$0.00 |

Submitted:
Tuesday, October 29, 2019
5:21:15PM
CDIAC #: 2018-0018

**STATE OF CALIFORNIA
MELLO-ROOS COMMUNITY FACILITIES DISTRICT (CFD)
YEARLY FISCAL STATUS REPORT**

California Debt and Investment Advisory Commission
915 Capitol Mall, Room 400, Sacramento, CA 95814
P.O. Box 942809, Sacramento, CA 94209-0001
(916) 653-3269 Fax (916) 654-7440

| |
|---------------------|
| For Office Use Only |
| Fiscal Year _____ |

VII. ISSUE RETIRED

This issue is retired and no longer subject to the Yearly Fiscal Status report filing requirements.
(Indicate reason for retirement)

Matured ☐ Redeemed Entirely ☐ Other ☐

If Matured, indicate final maturity date:

If Redeemed Entirely, state refunding bond title & CDIAC #:

and redemption date:

If Other:

and date:

VIII. NAME OF PARTY COMPLETING THIS FORM

| | | | |
|------------------|-------------------------------------|----------------|------------|
| Name | Gina Kim | | |
| Title | Public Finance Accounting Mgr | | |
| Firm/ Agency | Orange County CFD No 2017-1 | | |
| Address | 333 West Santa Ana Boulevard 3rd FL | | |
| City/ State/ Zip | Santa Ana, CA 92701-4062 | | |
| Phone Number | (714) 834-3749 | Date of Report | 10/29/2019 |
| E-Mail | gina.kim@ocgov.com | | |

IX. ADDITIONAL COMMENTS:

EXHIBIT C

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED JUNE 30, 2019



ORANGE COUNTY, CALIFORNIA AUDITOR-CONTROLLER'S OFFICE

COMPREHENSIVE ANNUAL FINANCIAL REPORT



County of Orange

State of California

Comprehensive Annual Financial Report

For the Year Ended June 30, 2019



Frank Davies, CPA
Auditor-Controller

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Olinda Alpha Landfill



**COUNTY EXECUTIVE OFFICE
COUNTY OF ORANGE**

The Citizens of Orange County:

The CAFR has been audited by the independent certified public accounting firm of Eide Bailly LLP. The goal of the independent audit was to provide reasonable assurance about whether the basic financial statements of the County for the year ended June 30, 2019, are free of material misstatement. The independent certified public accounting firm has issued an unmodified (clean) opinion on the County's basic financial statements as of and for the year ended June 30, 2019. The independent auditor's report is located at the front of the financial section of this report.

This letter of transmittal is designed to complement and should be read in conjunction with Management's Discussion and Analysis (MD&A) that immediately follows the independent auditor's report. MD&A provides a narrative introduction, overview, and analysis of the basic financial statements.

The County, incorporated in 1889 and located in the southern part of the State of California, is one of the major metropolitan areas in the state and nation. The County occupies a land area of 798 square miles with a coastline of 42 miles serving a population of over 3 million. It represents the third most populous county in the state and ranks sixth in the nation.

The County converted to a charter county as a result of the March 5, 2002, voter approval of Measure V, which provides for an electoral process to fill mid-term vacancies on the Board of Supervisors. Before Measure V, as a general law county, mid-term vacancies would otherwise be filled by gubernatorial appointment. In November 2008, voters approved Measure J, which added Article III, Section 301 to the Charter of Orange County requiring voter approval for increases in future retirement system benefits of any employee, legislative officer, or elected official of the County in the Orange County Employees Retirement System (OCERS) or any successor retirement system, with the exception of statutorily-established cost of living adjustments, salary increases, and annual leave or compensatory time cash-outs. In June 2012, voters approved Measure B, which requires that any Orange County Supervisors elected on or after June 5, 2012 can enroll only in the minimum pension option, i.e., the least lucrative pension plan, offered to Orange County employees. At present, the minimum pension plan is a 1.62% at 65 pension

The County provides a full range of services Countywide, for the unincorporated areas, and contracted services for cities. These services are outlined in the following table:

| Countywide Services | | Unincorporated Area Services | |
|--|---|-------------------------------------|---------------------------|
| Affordable Housing (Housing Authority) | Veterans Services | Animal Care & Control | Libraries |
| Agricultural Commissioner | Indigent Medical Services | Flood Control | Parks |
| Airport | Jails & Juvenile Facilities | Land Use | Waste Disposal Collection |
| Child Protection & Social Services | Juvenile Justice Commission | Law Enforcement | |
| Child Support Services | Landfills & Solid Waste Disposal | | |
| Clerk-Recorder | Law Enforcement | | |
| Coroner & Forensic Services | Probationary Supervision | | |
| District Attorney/Public Administrator | Public Assistance | | |
| Elections & Voter Registration | Public Defender/ Alternate Defense | | |
| Environmental/Regulatory Health | Public & Behavioral Health | | |
| Flood Control & Transportation | Senior Services | | |
| OC Parks | Collection & Appeals | | |
| Disaster Preparedness | Weights & Measures | | |
| Grand Jury | Property Tax Assessment, Apportionment & Collection | | |
| Public Guardian | | | |

| Contracted Services for Cities | |
|---|----------------------------|
| Animal Care & Control | Libraries |
| Law Enforcement | Public Works & Engineering |
| Utility Billing and Check Remittance Processing | |

Sources: County departments

In addition to these services, the County is also financially accountable for the reporting of component units, which can be either blended or discretely reported. Blended units, although legally separate entities, are, in substance, part of the County's operations and, therefore, data from these units are combined with data of the County. The County has two discretely presented component units, the Children and Families Commission of Orange County (CFCOC) and CalOptima, which require discrete presentation in the government-wide financial statements. The following entities are presented as blended component units in the basic financial statements for the year ended June 30, 2019: the Orange County Flood Control District, Orange County Housing Authority, Orange County Public Financing Authority, Capital Facilities Development Corporation, South Orange County Public Financing Authority, Orange County Public Facilities Corporation, County Service Areas, Special Assessment Districts, Community Facility Districts, and In-Home Supportive Services Public Authority. Additional information on these entities can be found in Note 1, Summary of Significant Accounting Policies, in the Notes to the Basic Financial Statements section.

The County maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. Activities of the General Fund and most of the Special Revenue, Debt Service, Capital Projects and Permanent Funds are included in the annual appropriated budget. The level of budgetary control (that level which cannot be exceeded without action by the Board) is at the legal fund-budget control-unit level, which represents a department or an agency. Budget-to-actual comparisons are provided in this report for each governmental fund for which an appropriated annual budget has been adopted. The Budgetary Comparison Statements for the General Fund and major Special Revenue Funds are part of the Basic Financial Statements. The Budgetary Comparison Schedules for the nonmajor Governmental Funds with appropriated annual budgets are presented in the Supplemental Information section for governmental funds. The County also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered

appropriations do not lapse at year-end; outstanding encumbrances are carried forward. Additional information on the budgetary process can be found in Note 1, Summary of Significant Accounting Policies, in the Notes to the Basic Financial Statements section.

The County's eGovernment website portal at www.ocgov.com provides online services and extensive information about County government to Orange County residents, businesses, partners, and visitors. The County's website provides information and online services to the public 24/7. It includes information about the Board, County job listings, purchasing bid solicitations, assessment appeals, links to court information and local court rules, voter information, County permits and forms, public safety, health and human services programs and financial information. The site also provides several online services, including live and archived Board meeting videos, the ability to order birth, death and marriage certificates, search fictitious business names, find polling locations and election results, how to license pets, pay property taxes and subscribe to receive emergency alerts. The County continuously strives to improve a constituent's ability to conduct business online with the County.

FACTORS AFFECTING ECONOMIC CONDITION

Local Economy

Two indicators of the County economy are: how well the local economy performs relative to surrounding counties, the State, and the Nation and its own historical trends. This section provides data for various indicators that summarize the current and projected outlook of the County's economy.

Economic growth in California is forecasted to slow, with some economists predicting a risk of global recession in late 2020. In terms of historical trends, current and projected activity suggests that economic growth at the local level will follow national and state trends.

The County's unemployment rate continues to be below that of all surrounding Southern California counties, the State, and the Nation (see Table 1).

According to the California Department of Finance, inflation, as measured by the increase of the Consumer Price Index (CPI) in 2019, is expected to be 3.9% for Orange County, higher than both the State and U.S. at 3.8% and 2.4%, respectively (see Table 2).

Table 1: Unemployment Rate Comparison

| Primary Government Entity | August 2019 Unemployment Rate |
|---------------------------|-------------------------------|
| United States | 3.7% |
| California | 4.2% |
| Los Angeles County | 4.7% |
| Riverside County | 4.6% |
| San Bernardino County | 4.1% |
| San Diego County | 3.4% |
| Orange County | 3.0% |

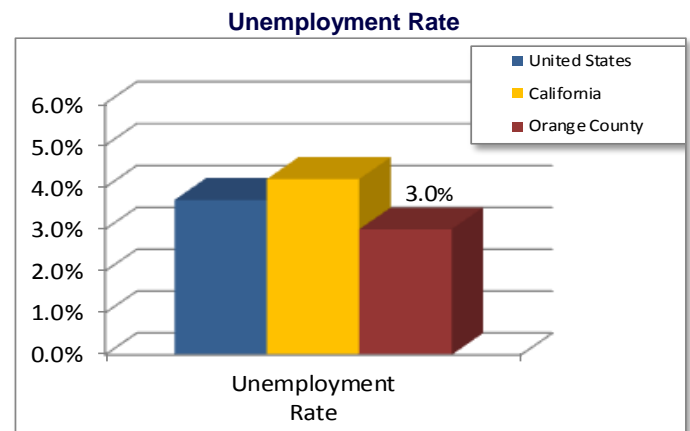


Table 2: 2019 – Projected Increase of the CPI

| United States | California | Orange County |
|---------------|------------|---------------|
| 2.4% | 3.8% | 3.9% |

Sources: State of California, Employment Development Department
California Department of Finance, April 2019

Note: Unemployment rates are for the month of August 2019

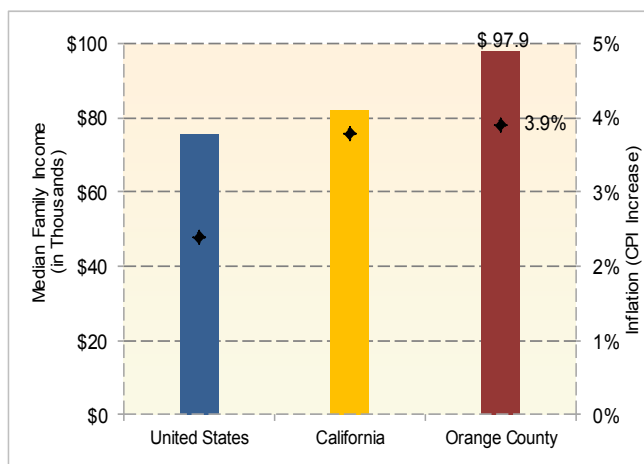
According to the Department of Housing and Urban Development, the County's median family income is expected to be \$97,900 (absolute dollars) in 2019, compared to \$92,700 (absolute dollars) in 2018. The median family income in the County continues to exceed all surrounding Southern California counties, the State of California, and the Nation (see Table 3).

Table 3: Median Family Income Comparison

| Primary Government Entity | Median Family Income (absolute dollars) |
|---------------------------|--|
| United States | \$75,500 |
| California | \$82,200 |
| Orange County | \$97,900 |
| San Diego County | \$86,300 |
| Los Angeles County | \$73,100 |
| Riverside County | \$69,700 |

Sources: U.S. Department of Housing and Urban Development, 2019

Comparisons of Inflation and Median Family Income



Sources: California Department of Finance, April 2019
U.S. Department of Housing and Urban Development, 2019

According to the California Association of Realtors, the median home sales price for existing single-family detached homes in Orange County was \$810,000 (absolute dollars) in August 2019, representing a 3.4% decrease relative to August 2018. The median sales price in Orange County continues to exceed all surrounding counties (see Table 4).

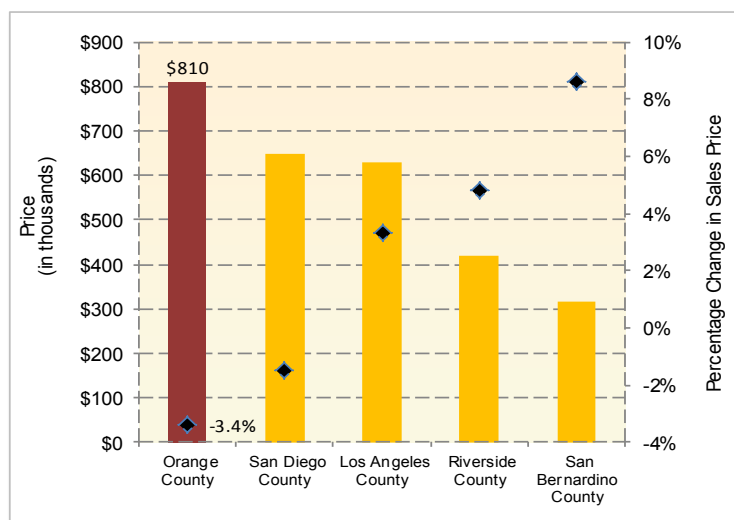
In terms of internal trends, current and projected indicators forecast that the Orange County economy will slow, with job growth expected to increase by 1.3% in 2019.

**Table 4: Median Home Sales Price Comparison-
(existing single-family detached homes only)
Southern California Counties – August 2019**

| Primary Government Entity | Median Home Sales Price Change increase(decrease) | Median Home Sales Price (absolute dollars) |
|---------------------------|--|---|
| Orange County | (3.4%) | \$810,000 |
| San Diego County | (1.5%) | \$650,000 |
| Los Angeles County | 3.3% | \$627,690 |
| Riverside County | 4.8% | \$420,000 |
| San Bernardino County | 8.6% | \$315,000 |

Source: California Association of Realtors, August 2019

**Table 4: Comparison of Median Home Sales Price
and Price Changes Among Counties**



Sources: California Association of Realtors, August 2019

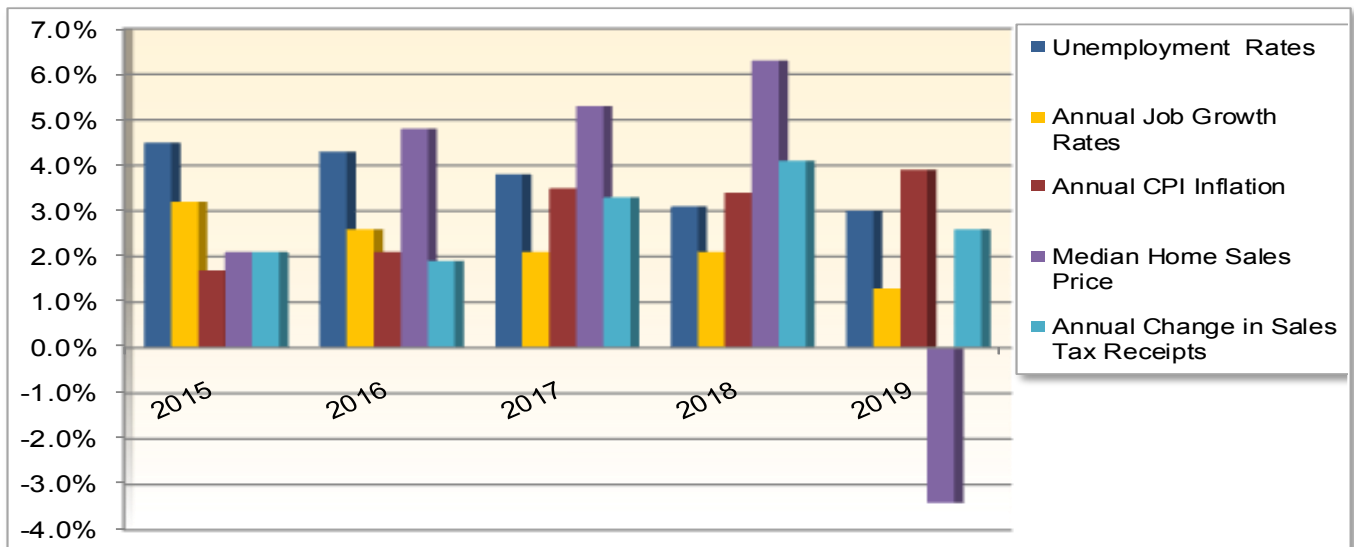
Table 5 shows various internal indicators reflecting moderate growth of the County's economy. The unemployment rate decreased to 3.0% for the month of August 2019 relative to 3.1% for the month of August 2018. Job growth is expected to increase by 1.3% in 2019. Median home prices for existing single-family detached homes decreased by 3.4% in August 2019, relative to an increase of 6.3% in August 2018, according to California Association of Realtors. Sales tax receipts is forecasted to increase by 2.6% in 2019.

Table 5: Orange County Historical Data

| Historical Indicators | 2015 | 2016 | 2017 | 2018 | 2019 |
|-------------------------------------|------|------|------|------|--------|
| Unemployment Rates | 4.5% | 4.3% | 3.8% | 3.1% | 3.0% |
| Annual Job Growth Rates | 3.2% | 2.6% | 2.1% | 2.1% | 1.3% |
| Annual CPI Inflation | 1.7% | 2.1% | 3.5% | 3.4% | 3.9% |
| Median Home Sales Price Increase | 2.1% | 4.8% | 5.3% | 6.3% | (3.4%) |
| Annual Change in Sales Tax Receipts | 2.1% | 1.9% | 3.3% | 4.1% | 2.6% |

Data in Table 5 for prior years may be different from previous years CAFR due to the timing of obtaining data. Data for 2019 is based on forecasted data

Orange County Historical Data Comparison
(Shown as a year-to-year percentage increase/decrease)



Sources: State of California, Employment Development Department
Economic & Business Review, Chapman University, June 2019
California Association of Realtors

In summary, the economy in Orange County is forecasted to slow.

Long-Term Financial Planning

Strategic Plan: In March 1997, the Board initiated a financial planning process that is a key component of the County's commitment to fiscal responsibility, accountability, and efficiency. The plan includes projections of County general purpose revenues, departmental projections of operating costs, revenues, capital and information technology needs for current programs and services and anticipated caseload changes. New programs, services and capital projects are identified and prioritized on a Countywide basis with financial impacts identified over the plan period. The plan covers a five-year period and includes a ten-year analysis of operating costs in cases where new programs and facilities are assessed to ensure the ability to pay for long-term operational costs.

The 2019 Strategic Financial Plan (SFP) will be presented to the Board on December 17, 2019. The 2019 SFP is the foundation in planning for continued financial stability and is augmented by the monitoring and establishment of budgetary control via the quarterly budget reporting process and adoption of the Annual Budget. The five-year SFP projections indicate that General Purpose Revenue will grow, on average, about 3.0% annually. The moderate growth rate for revenue, coupled with the increasing cost of doing business, will require the County to carefully

manage programs and service levels. The County continues to believe that sustained job growth and reduced unemployment are the key indicators for economic growth.

In order to address identified budget issues and prepare for the continued uncertainty of the general and local economy, the following represent some of the actions taken or identified as options for early planning. Early action is critical to ensure baseline services are met and that the County continues to experience financial stability.

- The SFP reflects a 0% increase in Net County Cost allocations to departments for Fiscal Year (FY) 2020-21, and 0% for each of the following fiscal years, with the remaining excess funds distributed and/or set-aside to address the most critical strategic needs for the County
- Continuation of the policy to not backfill State budget reductions
- Internal financing program to support major capital and information technology projects
- Maintaining prudent levels of General Fund and Contingency Reserves

The County continues to move forward on several large projects identified below. In addition, the County is in various stages of planning and implementing several other projects. Construction started for the Behavioral Health Services campus site purchased in the city of Orange in March 2018 and the second phase of the Civic Center Facilities Master Plan. Development of the County property at the former Marine Corps Air Station El Toro in Irvine and other various County-owned properties such as the Greenspot and Prado Dam properties will require up-front financial planning and investment in order to generate revenue in future years on a long-term basis.

Santa Ana River Mainstem Project: The Santa Ana River Mainstem Project (SARMP) was initiated in 1964, in partial response to a resolution of the United States House Committee on Public Works adopted May 8, 1964. A survey report was completed by the Orange County Flood Control District in 1975. The report was reviewed and submitted to Congress in September 1978. In September 1980, the United States Corps of Engineers completed the General Design Memorandum for the SARMP. Construction for the SARMP was authorized by the Water Resources Development Act of 1986. Construction for the SARMP was initiated in 1989, and completion is scheduled for December 2029.

The SARMP is designed to provide flood protection to the growing urban communities in Orange, Riverside and San Bernardino Counties. The proposed improvements to the system cover 75 miles, from the headwater of the Santa Ana River east of the city of San Bernardino to the mouth of the river at the Pacific Ocean between the cities of Newport Beach and Huntington Beach. The project will increase levels of flood protection to more than 3.35 million people within the three county areas. The project includes seven independent features: Seven Oaks Dam, Mill Creek Levee, San Timoteo Creek, Oak Street Drain, Prado Dam, Santiago Creek and the Lower Santa Ana River. More information on the SARMP is available in Note 15, Construction and Other Significant Commitments. To learn more about the SARMP, visit the Orange County Flood Control Division's website at <http://www.ocflood.com/sarp>.

OC Dana Point Harbor Revitalization Plan: The OC Dana Point Harbor Revitalization Plan (Plan) includes revitalization of Dana Point Harbor's commercial core, marinas, and hotel. The Plan is a multi-phased and long-term public-private partnership project, where total development costs have been estimated in excess of \$150,000 pending final project design approvals. The Plan is a phased and systematic long-term rehabilitation and/or replacement of the commercial core, hotel, and waterside elements. County Executive Office Real Estate staff managed the process for selection of a potential private partner for the project and worked with OC Parks staff to finalize the financial strategy for the complete Plan that will meet the long-term needs and expectations of the community and the County. On October 17, 2017, the County selected Dana Point Harbor Partners, LLC (DPHP) as the primary developer and Dana Point Partners, LLC as the alternate developer for the lease, development, and management of certain portions of Dana Point Harbor. On July 17, 2018, the Board approved option and ground lease agreements with DPHP and Dana Point Harbor Partners Drystack, LLC to administer and manage Dana Point Harbor and initiate entitlement approvals for certain portions of Dana Point Harbor for the long-term use and enjoyment by the public. Both option and ground lease agreements with DPHP and Dana Point Harbor Partners Drystack, LLC were executed and recorded in October/November 2018.

James A. Musick Facility Expansion: On March 8, 2012, the County received a conditional award from the State for \$100,000 in funds for expansion of the James A. Musick Facility, Assembly Bill 900 (AB900 Phase II). On March 8, 2013, the State approved the funding to complete design and construction for the project, of which establishment allows the County to commit funding to design and construction that is reimbursed from the AB900 Phase II

\$100,000 award. This project is estimated to start in April 2020, with an estimated completion in FY 2022-23. The County must front costs initially until the notice to proceed for construction is approved by the State. At that time, all past eligible costs incurred can be invoiced for reimbursement by the State in full, and all future costs will be invoiced for reimbursement by the State on an ongoing basis until construction completion and occupancy. It is anticipated that costs will be reimbursed beginning in FY 2019-20.

On March 13, 2014, the State approved \$80,000 in funds for the County for additional rehabilitation, treatment, and housing for the James A. Musick Facility (Senate Bill 1022). This project will be completed in parallel with the AB900 Phase II project. Because of schedule compaction during design, the State approved executing both project phases into a single construction project. The financial requirements for this second phase are consistent with those described above.

La Pata Avenue Gap Closure and Camino Del Rio Extension Project: The County has completed construction of the La Pata Avenue Gap Closure Project (Project) that widened Avenida La Pata and completed a gap closure between the cities of San Juan Capistrano and San Clemente. This was a cooperative project between the City of San Clemente, City of San Juan Capistrano, Rancho Mission Viejo, OC Waste & Recycling, and OC Public Works (OCPW), with the County acting as the lead agency. The Board awarded a construction contract for \$72,741 to Sukut Construction, Inc. (Sukut) on December 10, 2013. A construction management contract for \$7,706 was awarded to Hill International, Inc. on February 4, 2014, and later amended on October 6, 2015 to reduce the overall contract amount to \$6,706. The total final construction cost was \$86,000, which included a Contract Change Order of \$6,000 to Sukut approved by the Board on April 11, 2017. The total Project cost was approximately \$130,000. The project was funded by State Proposition 1B, Measure M1 and M2, gas tax, La Pata Fee Program, OC Waste & Recycling, developer agreement, and community facility district revenues.

The groundbreaking ceremony was held on April 4, 2014. The ribbon cutting ceremony for the roadway gap closure was held on August 13, 2016 and the roadway was open to the public on August 14, 2016. Construction of the Camino Del Rio Extension Phase was completed on April 3, 2017. The final phase of the La Pata Widening was completed November 5, 2018 and the Notice of Completion of Work was filed December 7, 2018.

Central Utility Facility (CUF) Infrastructure Upgrade Project: The County CUF Project (Project) in the city of Santa Ana, replaced the cooling tower, chillers and pumps, and added a boiler and related equipment at the CUF, replaced the absorption chiller and steam line, and modified the steam system to accommodate the new absorption chiller. The Project replaced the original 1968 CUF components which were beyond useful life and required upgrades and replacement to be reliable and energy efficient. The Project also included expansion of the present thermal utility distribution system to new thermal utility clients and improving the cogeneration system efficiency and performance by using the full capacity of the cogeneration components. The total Project is on budget at \$68,000 and is funded from CUF Lease Revenue Bonds, Series 2016 issued in June 2016. As of June 30, 2019, \$67,800 of \$68,000 bond proceeds were spent. The Project is complete and notice of completion was submitted in August 2019. Note that the above summary does not include soft costs.

Westminster Watershed Feasibility Study/East Garden Grove Wintersburg Channel: OCPW continues to work with the Army Corps of Engineers (USACE) to complete the Westminster Watershed Feasibility Study to achieve the final milestone of Chief's Report (March 2020). Having reached the tentatively selected plan, OCPW can soon begin to construct channel reaches covered by the study while receiving Work-In-Kind credit towards OC Flood Control District's (OCFCD) portion of the expected 65% Federal/35% Non-Federal cost share. Improvements to OCFCD facilities will benefit several cities including Huntington Beach, Fountain Valley, Westminster, Garden Grove, Santa Ana and Seal Beach. As part of the study, USACE conducted public hearings and continues to incorporate refinements to cost analyses. Preliminary estimates for the project indicate that total construction cost is approximately \$1,000,000; however, final analyses will provide a better estimate.

Two projects for the East Garden Grove Wintersburg Channel are planned for construction by OCPW ahead of the formal partnership agreement with USACE. The reaches include Warner Ave. to Goldenwest St., estimated at \$70,000 starting in FY 2019-20, and Confluence with Oceanview Channel to Beach Blvd estimated at \$13,500 starting in FY 2021-22.

Orange County Civic Center Facilities Master Plan: On April 23, 2013, the Board adopted an ordinance approving a public-private partnership to develop the Civic Center Facilities Strategic Plan. On February 24, 2016, the Board

approved a Program Management and Design Agreement for Phase 1A planning and design of the Orange County Civic Center Facilities.

Included in Phase I is a six-story, approximately 254,000 square foot building located at 601 N. Ross Street. On April 25, 2017, the Board approved the Phase 1B, construction of the new Building 16, County Admin South (CAS), within the Civic Center, the lease and leaseback of Building 16 property, and establishment of a nonprofit corporation as it related to the financing of Building 16 and the Civic Center Facilities Strategic Plan. Building 16 is to be occupied by several County departments and includes a one-stop shop public counter where the public will access services from multiple departments. There will also be a 6,600-square-foot event/conference center, Building 18, located at 425 W. Santa Ana Boulevard, which is planned to be used by the County and the public. In the CAS Building, there will be 350 underground parking spaces.

The project's financing was facilitated through a Board adopted ordinance on May 9, 2017, identifying the legal authority for the issuance of bonds, approving a Ground Lease, a Facility Lease, and forming the Capital Facilities Development Corporation (Corporation). On June 22, 2017, the California Municipal Finance Authority (CMFA) issued \$152,400 Lease Revenue Bonds, Series 2017A. Pursuant to a loan agreement, the CMFA loaned a total of \$175,340 to the Corporation for the construction. Upon filing the certificate of substantial completion, the County will commence base rental payments, under the Facility Lease, to repay the loan to the CMFA, which pays debt service to the bondholders. The CAS Project was completed, notice of completion was received and accepted by the Corporation, and the CAS Building was fully occupied by the County in November 2019.

On June 26, 2018, the Board approved a Program Management and Design Agreement for Phase 2A planning and design of a new Building 14, County Admin North (CAN), within the Civic Center, which will be a twin building of the above CAS Building, a six-story, approximately 254,000 square foot, 332 underground parking spaces and additional 196 surface parking spaces. CAN will be occupied by several County departments and includes a Board of Supervisor Board Hearing room.

The project's financing was facilitated through a Board adopted ordinance on September 25, 2018, identifying the legal authority for the issuance of bonds, approving a Ground Lease, a Facility Lease, and forming the Corporation. In December 2018, the CMFA issued \$185,705 Lease Revenue Bonds, Series 2018A. The CMFA loaned a total of \$212,304 to the Corporation, pursuant to a loan agreement, for the construction. Upon filing the certificate of substantial completion, the County will commence base rental payments, under the Facility Lease, to repay the loan to the CMFA, which pays debt service to the bondholders. The CAN Project started in October 2019 with environmental assessment and demolition efforts for the existing buildings and the new building construction is estimated to be completed in July 2022.

Be Well OC Behavioral Health Services Campus-Mind OC: On December 5, 2017, the Board approved the purchase of the office building located at 265 S. Anita Dr., in the city of Orange, for use as a centralized campus for behavioral health services in the County. On January 29, 2019, the Board committed \$16,600 to establish the County's first Be Well Orange County Regional Mental Health and Wellness Campus. This was a transformative initiative that brought together public, private, academic and faith-based organizations to create a coordinated system of mental health care and support for all County residents regardless of their ability to pay. The County's share of costs are funded from the Health Care Agency's Behavioral Health programs. Additional funding was received from the CalOptima Board in the form of an \$11,400 advance payment to assist in the design and construction of the OC Regional Wellness Hub. This was included in the June 11, 2019, Board approval of the amendment to the agreement with Mind OC to increase the fund total \$28,000 advance funding for the design and construction of the OC Regional Wellness Hub.

The project construction started in October 2019 and is estimated for completion in August 2020. The overall cost of financing the design and construction is approximately \$40,000 and is distributed among the County, CalOptima, and OC hospitals including Hoag, Providence St. Joseph Health, and Kaiser Permanente. The hospitals' commitment of \$12,000 is shared equally between the three hospitals. CalOptima's \$11,400 advance payment will be used to offset service costs provided to CalOptima clients at the Be Well OC Behavioral Health Services Campus. The construction cost for this project will be recorded as progress is made with full cost reconciled at the completion of the project.

Relevant Financial Policies

To achieve the goal of providing outstanding and cost-effective regional public services, the County applies sound management practices and policies that enhance the quality of life of its citizens. Such financial management practices have been identified by the Government Finance Officers Association of the United States and Canada (GFOA) and recognized by Fitch Ratings as best practices that promote financial soundness, efficiency in government, and solvency in public finance.

General Fund Reserves Policy

The County General Fund Reserves Policy provides guidance in the creation, maintenance and use of reserves. The policy covers formal and informal reserves, and includes provisions for reserves such as appropriations for contingencies, reserve-like appropriations, and reserve-like funds held by others such as the OCERS Investment Account. The policy also recognizes whether funds are legally required or discretionary or have special restrictions. The reserves policy is maintained and updated, as needed, through the County's annual SFP process. The reserves policy targets and balances are included in the annual SFP document.

The General Fund Reserves policy is designed to provide flexibility to the County as well as the following:

- Resources to address unanticipated or cyclical economic conditions
- Resources for emergencies and/or catastrophic events
- Mitigation of the volatility of revenues and expenditures in managing temporary cash flow shortages
- Capacity to cover unexpected large one-time expenses and opportunities
- Capacity to fund capital investments
- Capacity to minimize borrowing costs
- Capacity to provide some level of protection against statutory changes to County revenues and impacts from federal and state actions

The County has a variety of reserve funds available to both the General Fund and Non-General Funds including:

- Fund Balance Assigned for Contingencies
- Fund Balance Assigned for Operations
- Fund Balance Assigned for Construction and Maintenance
- Fund Balance Assigned for Capital Projects
- Fund Balance Assigned for Teeter Loss Reserve
- Fund Balance Assigned for Reserve Target
- Reserve-Like Funds
- Reserve-Like Appropriations
- Department-Type Reserves

All of the previously mentioned are reserves normally modified at the time of budget adoption (Government Code Section 29085) or at fiscal year-end. Changes to reserve amounts at other times require a 4/5 vote of the Board. A 4/5 vote is also required to make such reserves available for appropriation to expend the funds, if needed, during the fiscal year (Government Code Section 29130).

Reserve Targets and Descriptions

Under GFOA recommended practice, the County establishes an overall reserve target and allocates the calculated target among the classes of obligated fund balances as appropriate. The County may fund more or less to each reserve class for a variety of reasons, such as its current financial condition, the need to set aside for particular goals or directives, the need to bridge one-time gaps, etc. The goal is to ensure a prudent reserve balance that is maintained and replenished on a regular basis. In implementing the GFOA's best practice, the County elected to establish a funding target based upon two months of General Fund operating revenues.

Contingencies

The purpose and use of this reserve is to cover unanticipated and severe economic downturns, major emergencies, or catastrophes that cannot be covered with existing appropriations. In particular, continued drought conditions with

the attendant risk of wildfires, highlights the potential for catastrophic events within the County. A significant event could create the need for a higher funding level of this reserve. The target amount for this reserve is 15% of ongoing annual General Purpose Revenues (excluding fund balance unassigned and one-time amounts and transfers).

The following table summarizes the County's financial management practices:

| Relevant Financial Policies | |
|--|---|
| Multi-Year SFP | The County's SFP is based on a five-year financial forecast and includes a 10-year analysis of operating costs in cases where new programs and facilities are recommended to ensure the ability to pay for long-term operational costs. Performance measures and strategies are key elements of the SFP process. |
| Five-Year Capital Improvement Plan | The County's five-year Capital Improvement Plan (CIP) is a long-term list of significant projects funded by the General Fund in the Capital Projects budget. It also includes the five-year capital program for Non-General Fund agencies. The CIP aids the County in its assessment of the best use of funds available in order to establish and prioritize its capital asset goals, while maintaining long-term financial stability. |
| Information Technology Projects | The five-year Information Technology Plan (ITP) is a compilation of significant IT projects including upgrades or replacements of existing systems, greater or equal to \$150 and less than \$1,000 in any one fiscal year of the five years in the plan. Costs for ongoing system support and maintenance are included. The ITP is a tool used by the County to assess IT projects, leverage overlap, and prioritize the use of County General Funds available to IT projects. |
| Quarterly Budget Report | The County Executive Office issues quarterly budget reports that provide the Board, County departments, members of the public, and other interested parties with an overview of the current status of budgeted revenues and expenditures, total budgeted positions and various departmental issues requiring adjustments to the County's budget. |
| Annual Budget Policies and Guidelines | The Annual Budget reflects the County's disciplined approach to fiscal management and is consistent with the County's SFP process. Department budgets are consistent with the priorities and operations plans contained in the SFP. Departments use these planning processes, along with outcome indicators, to evaluate programs and redirect existing resources as needed for greater efficiency to reduce costs and minimize the need for additional resources. |
| Fund Balance Reserve Policy | The County General Fund currently contains formal and informal reserves, appropriations for contingencies, appropriated reserve-type funds, and reserves held by others. The purpose of these reserves is to protect community programs and services from temporary revenue shortfalls and provide for unpredicted, sudden and unavoidable one-time expenditures. |
| Contingency Planning Policy | <p>The County's General Fund maintains a reserve for contingencies, which was established through the SFP process. The target amount for this reserve is 15% of ongoing annual General Purpose Revenues (excludes fund balance unassigned and one-time amounts and transfers), or \$127,575. This compares to the GFOA guidelines for funding contingencies at 15% or higher. The November 30, 2019 balance is \$65,000, approximately \$62,575 below the target.</p> <p>In addition to the reserve for contingencies, the County budgets an annual appropriation for significant unanticipated emergencies, catastrophes, one-time expenditures and opportunities of no less than \$5,000 in the General Fund.</p> |

| Relevant Financial Policies (Continued) | |
|--|---|
| Debt Disclosure Practices | The County presents a set of debt disclosures in the County's adopted Budget document and the CAFR, as well as Continuing Disclosure Annual Reports on its website and the Electronic Municipal Market Access (EMMA) repository. |
| Pay-as-you-go Capital Funding | The County's long-term practice has been to use pay-as-you-go funding for capital projects whenever possible. The use of systematic long range financial planning assists in making fiscal decisions such as debt vs. pay-as-you-go capital project financing. The SFP forecasts sources of the County's revenue and operating expenses and incorporates a list of previously identified and prioritized projects that will benefit the citizens of the County. The financial planning for capital projects considers the County's limited funding sources, the capital and operating costs, useful life of projects, and good business practices. |
| Credit and Debt Management Policy | The County's long-term practice has been to rapidly repay debt when practicable. The Policy is intended to maintain long-term financial stability by ensuring that its long-term financing commitments are affordable and do not create undue risk or burden, achieve and maintain high credit ratings, minimize debt service interest expense and issuance costs, provide accurate and timely financial disclosure and reporting, and comply with applicable State and Federal laws and financing covenants. |
| Public Financing Advisory Committee | The Public Financing Advisory Committee (PFAC) is responsible for the review, approval, and modification or denial of debt financing proposals. No County debt financing proposal is considered by the Board unless recommended in writing by the PFAC. The PFAC membership consists of the following: five public voting members, each representing a district, and three Ex-Officio County government members (the County Executive Officer, the elected Treasurer-Tax Collector, and the elected Auditor-Controller) (non-voting). |
| Audit Oversight Committee | The Audit Oversight Committee (AOC) is an advisory committee to the Board that provides oversight of the activities of the County's Internal Audit Department, and the County's external audit coverage including financial reporting and federal and state audit activities. The AOC membership includes the Chair and Vice-Chair of the Board, the County Executive Officer, the elected Treasurer-Tax Collector (non-voting), the elected Auditor-Controller (non-voting), and five private sector members appointed by the Board. The private sector members are appointed by the Board for a term of four years and may be reappointed or removed by the Board. |
| Treasury Oversight Committee | <p>The Treasury Oversight Committee (TOC) is responsible for reviewing and monitoring the annual Investment Policy Statement (IPS). In addition, the TOC causes an annual audit of the County's compliance with the IPS. The TOC shall also investigate any and all irregularities in the treasury operations, which become known to the TOC. The TOC has an approved policy to investigate and report such irregularities.</p> <p>Annually, the TOC reviews the IPS, including all proposed amendments or modifications to the IPS. The elected Treasurer-Tax Collector then submits the IPS to the Board for approval, including any additions or amendments thereto. The TOC membership consists of the following: The elected Auditor-Controller, the County Executive Officer, the elected County Superintendent of Schools, or their respective designees, and four members of the public. The public members shall be nominated by the elected Treasurer-Tax Collector and confirmed by the Board.</p> |
| 24/7 Fraud Hotline | The Fraud Hotline is part of an ongoing fraud detection and prevention effort. The Fraud Hotline is intended for use by County employees, the general public, or vendors for reporting suspected waste, fraud, violations of County policy or misuse of County resources by vendors, contractors or County employees. |

Major Initiatives

Funding Equity: The County hovers at the bottom of funding for counties statewide, receiving the lowest percentage of property taxes in California to support services-about 5 cents on the dollar; the state average is 14 cents. The formula for returning local property taxes to the counties where they were collected was set in 1978 and has not been updated since. This systematically disadvantages the County's ability to provide services to its diverse population.

The County's predicament does not have easy fixes. Shifting funding formulas could affect other counties receiving more of their share of taxes, as well as other taxing entities such as cities, special districts, and schools, which have constitutional protections for state funding. Therefore, the answer to assuring funding equity for the County lies in increasing funding, programs, and partnerships that specifically benefit County programs and services. When the state shifts or adds responsibilities at the county level, the County will seek enough funding for those programs to ensure their success. The County's robust legislative agenda seeks creative and substantive ways to assure our residents are provided with their fair share of the taxes they pay to support the programs and services they deserve.

Labor Agreements: Most County employees are represented by one of 19 bargaining units, which are separated into eight labor organizations. The principal organization is the Orange County Employees Association (OCEA), which represents six bargaining units totaling about 9,839 permanent filled employee positions. The next largest unions are the Association of County Deputy Sheriffs, which represents four bargaining units totaling about 2,777 members and the American Federation of State and Municipal Employees at about 1,494 members. Subsequent to the end of FY 2018-19, most bargaining unit contracts have been negotiated. All but three contracts have been successfully negotiated and County employees continue to work under contract terms with no interruption.

AWARDS AND ACKNOWLEDGEMENTS

GFOA Awards: The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its CAFR for the year ended June 30, 2018; this represents the County's 24th consecutive award. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. Such a CAFR must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the County issued its 16th consecutive Popular Annual Financial Report (PAFR) titled the "OC Citizens' Report" for the year ended June 30, 2018. The County received the GFOA Award for Outstanding Achievement in Popular Annual Financial Reporting for this PAFR. The award is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to be awarded, a government must publish a PAFR that reflects the program standards of creativity, presentation, understandability, and reader appeal. The "OC Citizens' Report" is available for viewing at www.ocgov.com.

Distinguished Budget Presentation Award: The GFOA awarded a Distinguished Budget Presentation Award to the County for its FY 2018-19 Annual Budget; this is the County's third award. The award is the highest form of recognition in governmental budgeting. In order to receive the award, the entity had to satisfy nationally recognized guidelines for effective budget presentation. These guidelines are designed to acknowledge how well an entity's budget serves as a policy document, a financial plan, an operations guide, and a communications device.

Counties Financial Transactions Reporting Award: The County received the Financial Transactions Reporting Award from the State Controller's Office for its Year-End Financial Transaction Report for the fiscal year ended June 30, 2018. The award is in recognition of the professionalism demonstrated by Counties in preparing accurate and timely financial reports and for those counties that meet the review criteria of the award program.

Acknowledgments: We would like to express our sincere appreciation to County staff and the staff of the certified public accounting firm of Eide Bailly LLP. We hope this report will be of interest and use to those in county government, other governmental agencies, and the public interested in the financial activities of the County of Orange.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read 'Frank Davies', with a stylized, wavy line.

Frank Davies, CPA
Auditor-Controller

A handwritten signature in blue ink, appearing to read 'Michelle Aguirre', with a stylized, cursive line.

Michelle Aguirre
Chief Financial Officer



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**County of Orange
California**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2018

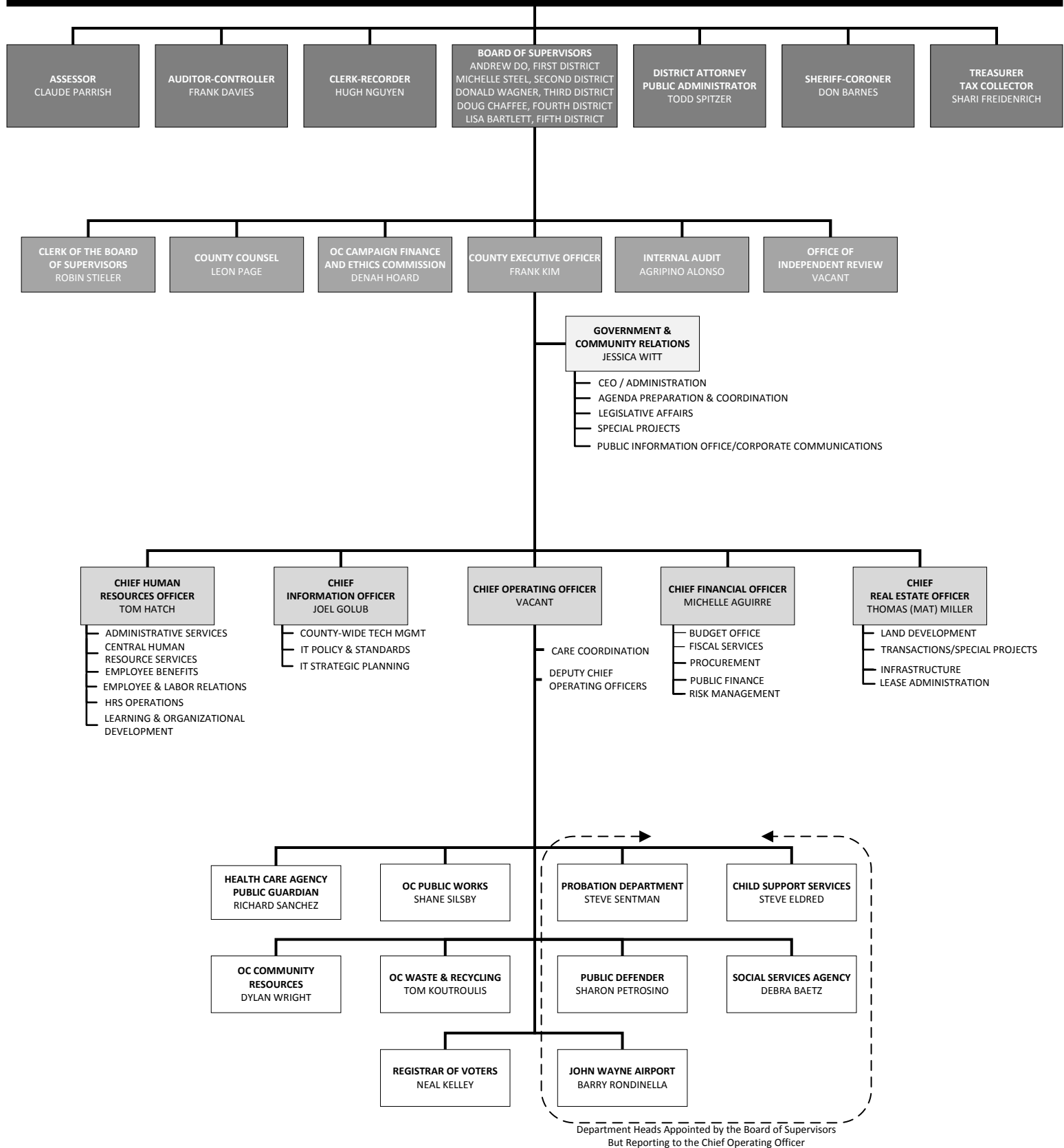
Christopher P. Morill

Executive Director/CEO



County of Orange Organizational Chart

PEOPLE OF ORANGE COUNTY







Olinda Alpha Landfill





Independent Auditor's Report

To the Board of Supervisors
County of Orange, California

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Orange, California (County) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Orange County Health Authority, a Public Agency/dba Orange Prevention and Treatment Integrated Medical Assistance (CalOptima), which collectively represents 97%, 96%, and 99%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for CalOptima, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison statements for the General fund, Flood Control District fund, Other Public Protection fund, and Mental Health Services Act fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 20 through 40 and the schedules for the Orange County Employees Retirement System (OCERS) plan, Orange County Extra-Help Defined Benefit plan, and Orange County Retiree Medical plan, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and budgetary comparison schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining and individual nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2019 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Eide Bailly LLP". The signature is written in a cursive, flowing style.

Laguna Hills, California
December 16, 2019



Olinda Alpha Landfill



MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (UNAUDITED)

This section of the County's Comprehensive Annual Financial Report (CAFR) provides a narrative overview and analysis of the financial activities of the County for the year ended June 30, 2019. We hope that the information presented here, in conjunction with the Letter of Transmittal, provides a clear picture of the County's overall financial status. Unless otherwise indicated, all amounts in this section are expressed in thousands of dollars.

FINANCIAL HIGHLIGHTS

- Total change in net position, which is the difference between total revenues (including transfers in) and expenses (including transfers out), was \$62,373 for the fiscal year, and it increased net position by 3% from prior year.
- Long-term debt obligations increased by \$137,972 or 29% during the current fiscal year.
- The County's governmental funds reported combined ending fund balances of \$2,652,021, an increase of \$152,516 or 6% in comparison with the prior year.
- General Fund revenues and other financing sources ended the year 3% below budget.
- General Fund expenditures and other financing uses ended the year 5% below budget.

OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements presented in the County's CAFR are divided into three different sections:

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to the Basic Financial Statements

| <i>Basic Financial Statements</i> | | | |
|---|---|---|--|
| Government-wide Financial Statements | Fund Financial Statements | | |
| | Governmental Funds | Proprietary Funds | Fiduciary Funds |
| Statement of Net Position | Balance Sheet | Statement of Net Position | Statement of Fiduciary Net Position |
| | Statement of Revenues, Expenditures, and Changes in Fund Balances | Statement of Revenues, Expenses, and Changes in Fund Net Position | |
| Statement of Activities | Budgetary Comparison Statements | Statement of Cash Flows | Statement of Changes in Fiduciary Net Position |
| Notes to the Basic Financial Statements | | | |

The following table summarizes the major features of the basic financial statements:

| | Government-wide Financial Statements | Fund Financial Statements | | |
|---|--|---|---|---|
| | | Governmental Funds | Proprietary Funds | Fiduciary Funds |
| Type of Financial Statement | Statement of Net Position | Balance Sheet | Statement of Net Position | Statement of Fiduciary Net Position |
| | Statement of Activities | Statement of Revenues, Expenditures, and Changes in Fund Balances | Statement of Revenues, Expenses, and Changes in Fund Net Position | Statement of Changes in Fiduciary Net Position |
| | | Budgetary Comparison Statements | Statement of Cash Flows | |
| Scope | Entire entity (except fiduciary funds) | Day-to-day operating activities for basic services | Day-to-day operating activities for business- type services | Resources on behalf of others |
| Accounting Basis and Measurement Focus | Accrual accounting and economic resources measurement focus | Modified accrual accounting and current financial resources measurement focus | Accrual accounting and economic resources measurement focus | Accrual accounting and economic resources measurement focus (except for agency funds) |
| Type of Asset, Deferred Outflows of Resources, Liability, and Deferred Inflows of Resources Information | All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, short- term and long-term | Current assets, liabilities, and deferred inflows of resources that come due during the year or soon thereafter | All assets, deferred outflows of resources, liabilities, and deferred inflows of resources both financial and capital, short- term and long-term | All assets, deferred outflows of resources, liabilities, and deferred inflows of resources held in a trustee or agency capacity for others |
| Type of Inflows and Outflows Information | All revenues and expenses during the year, regardless of when cash is received or paid | Revenues for which cash is received during the year or soon thereafter; expenditures for when goods or services have been received, and the related liability is due and payable | All revenues and expenses during the year, regardless of when cash is received or paid | All additions and deductions during the year, regardless of when cash is received or paid |

Government-wide Financial Statements

The government-wide financial statements consist of the following two financial statements: the Statement of Net Position and the Statement of Activities. Both of these statements were prepared using an accounting method and a measurement focus similar to those used by private-sector companies, the accrual basis of accounting and the economic resources measurement focus. The **Statement of Net Position** provides information regarding all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. The **Statement of Activities**, on the other hand, provides information on how the government's net position changed during the most recent fiscal year regardless of the period when the related cash or cash equivalent is received or paid. Therefore, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes, and earned but unused vacation leave).

The Statement of Net Position and the Statement of Activities distinguish functions of the County that are principally supported by taxes (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include (1) general government, (2) public protection, (3) public ways and facilities, (4) health and sanitation, (5) public assistance, (6) education, and (7) recreation and cultural services. The business-type activities of the County include John Wayne Airport (Airport), OC Waste & Recycling, and Compressed Natural Gas (CNG).

The government-wide financial statements also provide information regarding the County's component units, entities for which the County (the primary government) is considered to be financially accountable. Blended component units, although legally separate entities, are in substance part of the County's operations; therefore, data from these component units are combined with data of the primary government. Financial information for the CFCOC and CalOptima, discretely presented component units, are reported separately from the financial information presented for the primary government itself. Separate stand-alone annual financial reports can be obtained by accessing the County's website at the following address: www.ocgov.com. A separate stand-alone CalOptima annual financial report can be obtained by accessing the website at <http://wpsocdmhc.ca.gov/fe/search/>.

Fund Financial Statements

- **Fund** - a separate accounting entity with a self-balancing set of accounts.
- Focus is on major funds.
- Provides information regarding the three major categories of all County funds: **governmental, proprietary, and fiduciary**.

The fund financial statements report on groupings of related funds that are used to maintain control over resources that have been segregated for specific activities or objectives. A fund is a separate accounting entity with a self-balancing set of accounts. Like other state and local governments, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of governmental and proprietary fund financial statements is on major funds as determined by the criteria set forth in Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. All of the County funds can be divided into three major categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds - Governmental funds include most of the County's basic services and are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements are prepared using the modified accrual basis of accounting and current financial resources measurement focus.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Reconciliations are prepared for the governmental funds' Balance Sheet and the governmental funds' Statement of Revenues, Expenditures, and Changes in Fund Balances to facilitate comparisons between governmental funds and governmental activities. The primary differences between the government-wide and fund financial statements relate to noncurrent assets, such

as land and structures and improvements, and noncurrent liabilities, such as bonded debt and amounts owed for compensated absences, capital lease obligations, net pension liability and other postemployment benefits (OPEB), which are reported in the government-wide statements but not in the fund financial statements.

The County maintains several individual governmental funds organized according to their type (General Fund, Special Revenue, Debt Service, Capital Projects and Permanent funds). Information is presented separately in the governmental funds' Balance Sheet and in the Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, which is always a major fund, and all other major funds which may change each year depending on if they meet the major funds criteria. Information for nonmajor funds is presented in the aggregate as "Other Governmental Funds" in these statements. Individual fund data for each of the nonmajor governmental funds is presented in the Supplemental Information Section of this CAFR. The County adopts an annual appropriated budget for its governmental funds. Budgetary comparison statements and schedules have been provided for these funds to demonstrate compliance with the budget and are presented in the Basic Financial Statements and Supplemental Information Section of this CAFR, respectively.

Proprietary Funds - The County maintains two different types of proprietary funds: Enterprise funds and Internal Service funds. **Enterprise funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Airport, OC Waste & Recycling, and CNG activities. **Internal Service funds** are used to accumulate and allocate costs internally among the County's various functions such as insurance, transportation, publishing services, and information technology. Because these services predominantly benefit governmental rather than business-type functions, Internal Service funds have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Airport and OC Waste & Recycling operations, which are both considered to be major funds of the County. Conversely, the Internal Service funds are combined into a single, aggregated presentation in the proprietary fund financial statements with the individual fund data provided in the combining statements, which can be found in the Supplemental Information Section of this CAFR.

Fiduciary Funds - Fiduciary funds include the **Trust** and **Agency** funds and are used to account for assets held on behalf of outside parties, including other governments. Financial information for fiduciary funds is not reported in the government-wide financial statements because the resources of these funds are not available to support the County's programs. The combining statements for fiduciary funds are included in the Supplemental Information Section of this CAFR.

Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. To find a specific note, refer to the Table of Contents.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the County's financial position. At June 30, 2019, the County's combined net position (governmental and business-type activities) totaled \$2,527,108 an increase of 3% from FY 2017-18.

The largest component of the County's net position, which totals \$3,986,295 was **net investment in capital assets**, which represents the County's investment in capital assets, less any related outstanding debt used to acquire those assets and debt-related deferred outflows and inflows of resources. The County's capital assets are used to provide needed services to its citizens. Since the capital assets themselves cannot be used to liquidate the associated debt, the resources needed to repay the debt must be provided from other sources.

COMPONENTS OF NET POSITION

- Net Investment in Capital Assets
- Restricted
- Unrestricted

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

The County's **restricted** net position of \$1,632,034 represents resources that are subject to external restrictions on their use and are available to meet the County's ongoing obligations for programs with external restrictions. External restrictions include those imposed by grantors, contributors, laws/regulations of other governments, or restrictions imposed by law through constitutional provisions or legislation, including those passed by the County itself.

The **unrestricted** net position is the final component of net. Unrestricted net position is resources that the County may use to meet its ongoing obligations to citizens and creditors. As of June 30, 2019, the County's unrestricted net position totals a deficit of \$3,091,221. Among governmental activities the deficit was \$3,582,580 in unrestricted net position, compared to its deficit of \$3,312,306 at June 30, 2018. The main contributor of the deficit continues to be the reporting of the County's proportionate share of net pension liability on the financial statements.

The following table presents condensed financial information derived from the government-wide Statement of Net Position:

| NET POSITION – Primary Government June 30, 2019 and 2018 | | | | | | |
|---|----------------------------|---------------------|-----------------------------|---------------------|---------------------|---------------------|
| | Governmental Activities | | Business-Type Activities | | Total | |
| | 2019 | 2018 | 2019 | 2018 | 2019 | 2018 |
| ASSETS | | | | | | |
| Current and Other Assets | \$ 3,875,987 | \$ 3,562,470 | \$ 897,628 | \$ 867,075 | \$ 4,773,615 | \$ 4,429,545 |
| Capital Assets | 3,243,628 | 3,147,060 | 949,383 | 949,353 | 4,193,011 | 4,096,413 |
| Total Assets | 7,119,615 | 6,709,530 | 1,847,011 | 1,816,428 | 8,966,626 | 8,525,958 |
| DEFERRED OUTFLOWS OF RESOURCES | 1,363,252 | 1,051,004 | 30,374 | 20,411 | 1,393,626 | 1,071,415 |
| Total Deferred Outflows of Resources | 1,363,252 | 1,051,004 | 30,374 | 20,411 | 1,393,626 | 1,071,415 |
| LIABILITIES | | | | | | |
| Long-term Liabilities | 6,143,569 | 5,062,307 | 410,108 | 435,786 | 6,553,677 | 5,498,093 |
| Other Liabilities | 783,794 | 726,617 | 64,616 | 73,521 | 848,410 | 800,138 |
| Total Liabilities | 6,927,363 | 5,788,924 | 474,724 | 509,307 | 7,402,087 | 6,298,231 |
| DEFERRED INFLOWS OF RESOURCES | 423,123 | 818,737 | 7,934 | 15,670 | 431,057 | 834,407 |
| Total Deferred Inflows of Resources | 423,123 | 818,737 | 7,934 | 15,670 | 431,057 | 834,407 |
| NET POSITION | | | | | | |
| Net Investment in Capital Assets | 3,127,371 | 3,031,574 | 858,924 | 799,668 | 3,986,295 | 3,831,242 |
| Restricted | 1,587,590 | 1,433,605 | 44,444 | 57,712 | 1,632,034 | 1,491,317 |
| Unrestricted | (3,582,580) | (3,312,306) | 491,359 | 454,482 | (3,091,221) | (2,857,824) |
| Total Net Position | \$ 1,132,381 | \$ 1,152,873 | \$ 1,394,727 | \$ 1,311,862 | \$ 2,527,108 | \$ 2,464,735 |

As of June 30, 2019, the County's total assets and deferred outflows of resources increased by 8% or \$762,879 during the current fiscal year. Capital assets increased by \$96,598 primarily due to construction projects related to CUF, Building 16 and James A. Musick facility expansion. In addition, there was an increase of \$344,070 in current and other assets, which is primarily attributable to an overall increase in cash and cash equivalents as a result of an increase in SB1 revenue, higher tax apportionments and interest revenue received. Deferred outflows of resources increased by \$322,211, primarily due to an increase in deferred outflows related to pension, which reflects the changes in net pension liability measurements as required by GASB Statement No. 68, "Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27," (GASB Statement No. 68) and employer pension contributions made after the measurement date as required by GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68" (GASB Statement No. 71).

Total liabilities and deferred inflows of resources for FY 2018-19 increased by 10% or \$700,506. Long-term liabilities increased by 19% or \$1,055,584, mainly as a result of the County's proportionate share of the net pension liability and the loan for the Civic Center Facilities Master Plan. Deferred inflows of resources decreased by \$403,350, mainly due to the changes in the net pension liability calculated as required by GASB Statement No. 68.

The following table provides summarized data of the government-wide Statement of Activities:

| CHANGES IN NET POSITION – Primary Government For the Years Ended June 30, 2019 and 2018 | | | | | | |
|---|------------------------------------|---------------------|-------------------------------------|---------------------|---------------------|---------------------|
| | Governmental Activities | | Business-Type Activities | | Total | |
| | <u>2019</u> | <u>2018</u> | <u>2019</u> | <u>2018</u> | <u>2019</u> | <u>2018</u> |
| REVENUES | | | | | | |
| Program Revenues: | | | | | | |
| Charges for Services | \$ 627,026 | \$ 657,083 | \$ 329,634 | \$ 315,090 | \$ 956,660 | \$ 972,173 |
| Operating Grants and Contributions | 2,289,265 | 2,175,087 | 193 | 272 | 2,289,458 | 2,175,359 |
| Capital Grants and Contributions | 63,429 | 123,575 | 1,424 | 4,829 | 64,853 | 128,404 |
| General Revenues: | | | | | | |
| Property Taxes | 570,638 | 542,466 | -- | -- | 570,638 | 542,466 |
| Property Taxes in Lieu of | | | | | | |
| Motor Vehicle License Fees | 395,809 | 372,728 | -- | -- | 395,809 | 372,728 |
| Other Taxes | 99,965 | 99,889 | 10 | 82 | 99,975 | 99,971 |
| Grants and Contributions not Restricted to Specific Programs | 2,720 | 10,757 | -- | -- | 2,720 | 10,757 |
| State Allocation of Motor Vehicle License Fees | 1,180 | 1,615 | -- | -- | 1,180 | 1,615 |
| Other General Revenues | 96,983 | 90,553 | 25,115 | 9,525 | 122,098 | 100,078 |
| Total Revenues | 4,147,015 | 4,073,753 | 356,376 | 329,798 | 4,503,391 | 4,403,551 |
| EXPENSES | | | | | | |
| General Government | 221,830 | 196,233 | -- | -- | 221,830 | 196,233 |
| Public Protection | 1,650,165 | 1,475,626 | -- | -- | 1,650,165 | 1,475,626 |
| Public Ways and Facilities | 172,970 | 151,779 | -- | -- | 172,970 | 151,779 |
| Health and Sanitation | 715,343 | 656,234 | -- | -- | 715,343 | 656,234 |
| Public Assistance | 1,193,705 | 1,102,747 | -- | -- | 1,193,705 | 1,102,747 |
| Education | 52,323 | 48,412 | -- | -- | 52,323 | 48,412 |
| Recreation and Cultural Services | 139,183 | 123,798 | -- | -- | 139,183 | 123,798 |
| Interest on Long-Term Debt | 30,910 | 25,741 | -- | -- | 30,910 | 25,741 |
| Airport | -- | -- | 136,075 | 124,466 | 136,075 | 124,466 |
| OC Waste & Recycling | -- | -- | 128,354 | 125,472 | 128,354 | 125,472 |
| Compressed Natural Gas | -- | -- | 160 | 299 | 160 | 299 |
| Total Expenses | 4,176,429 | 3,780,570 | 264,589 | 250,237 | 4,441,018 | 4,030,807 |
| Excess before Transfers | (29,414) | 293,183 | 91,787 | 79,561 | 62,373 | 372,744 |
| Transfers | 8,922 | 10,767 | (8,922) | (10,767) | -- | -- |
| Change in Net Position | (20,492) | 303,950 | 82,865 | 68,794 | 62,373 | 372,744 |
| Net Position-Beginning of the Year | 1,152,873 | 848,923 | 1,311,862 | 1,243,068 | 2,464,735 | 2,091,991 |
| Net Position-End of the Year | \$ 1,132,381 | \$ 1,152,873 | \$ 1,394,727 | \$ 1,311,862 | \$ 2,527,108 | \$ 2,464,735 |

The County's net position increased by \$62,373 during the current fiscal year. Revenues for the year totaled \$4,503,391, an increase of \$99,840 from prior year's total revenues. Expenses totaled \$4,441,018, an increase of \$410,211 from the previous year's total expenses.

Governmental Activities

The County's governmental activities rely on several sources of revenue to finance ongoing operations. Operating grants and contributions comprised the largest revenue source for the County, followed by charges for services. Operating grants and contributions are monies received from parties outside the County and are generally restricted to one or more specific programs such as State and Federal revenues for public assistance and for health care. Charges for services are revenues that arise from charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided. Examples of the types of services that fall under this category include engineering services provided to cities under contract, park and recreation fees, and law enforcement services provided to other governmental agencies under contract.

At the end of FY 2018-19, total revenues for governmental activities, including transfers from the business-type activities were \$4,155,937 an increase of \$71,417 from the previous year. Expenses totaled \$4,176,429 an increase of \$395,859 from the prior year. During the current fiscal year, net position for governmental activities decreased by \$20,492 from the prior fiscal year for an ending balance of \$1,132,381. Key elements of the increase are as follows:

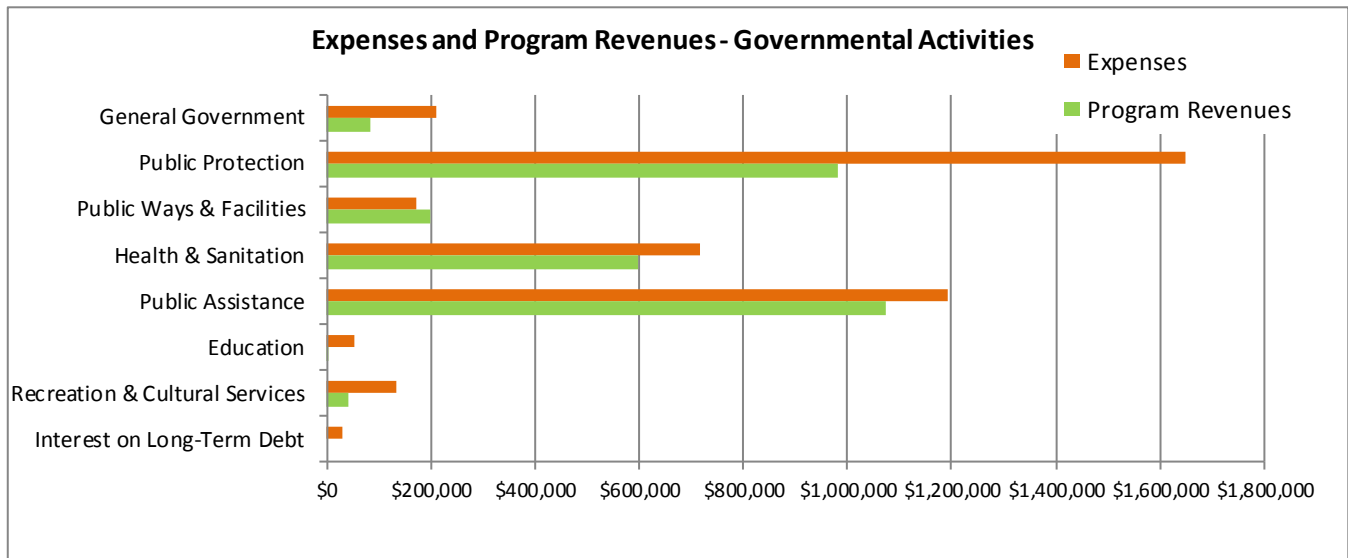
Revenues

- Operating grants and contributions increased by \$114,178, primarily due to higher revenue received for social services programs related to welfare services and In-Home Supportive Services (IHSS). In addition, there was an increase in the State allocation of SB1 monies from gas excise and diesel fuel excise taxes which are dedicated for road maintenance and rehabilitation type projects.
- Property taxes in lieu of Vehicle License Fees (VLF) increased by \$23,081, primarily due to growth in secured property tax roll value.
- Property taxes increased by \$28,172, mainly due to an increase in secured assessed values.
- Capital grants and contributions decreased by \$60,146, due to the bond proceeds and construction for the development of CFD, Village of Esencia in FY 17-18. Offsetting this decrease was an increase in revenues related to construction projects for Cow Camp Rd. and La Pata Ave.
- Charges for services decreased by \$30,057, primarily due to a decrease in revenue recognized for the completed 800 MHz Countywide Coordinated Communications System (CCCS) project and Dana Point Harbor operations. Offsetting this decrease was an increase in revenues for Environmental Health and Community Public Health Nursing programs.

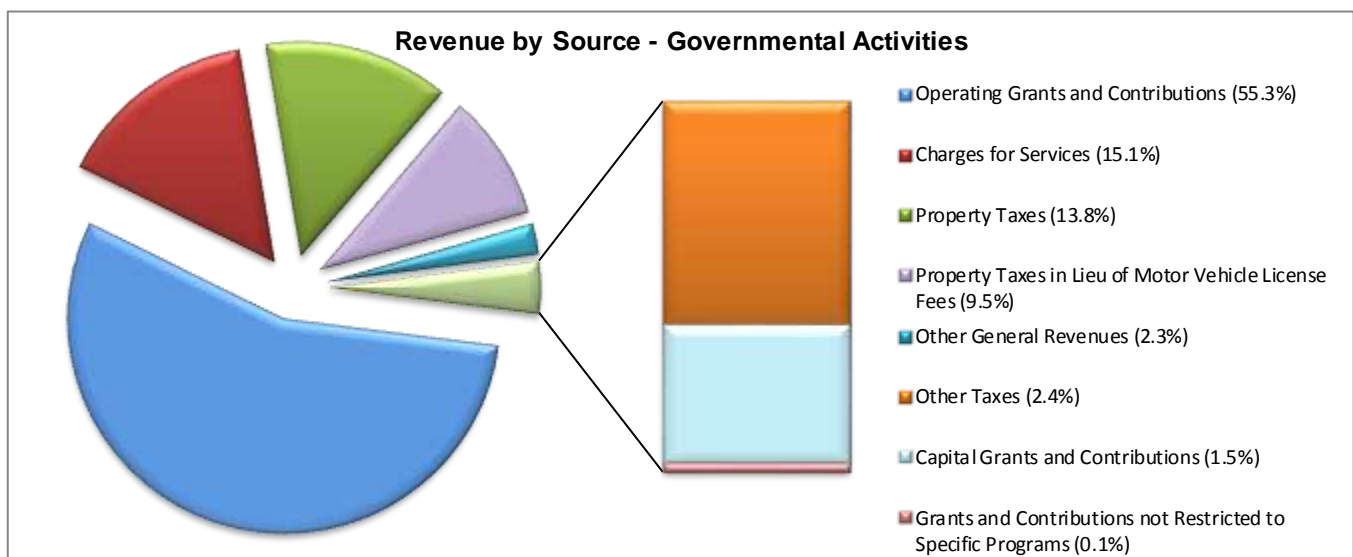
Expenses

- Expenses in public protection increased by \$174,539, primarily due to an increase in salaries and employee benefits (S&EB) and pension costs mainly in the Sheriff-Coroner, District Attorney, and Probation departments.
- Expenses in public assistance increased by \$90,958, mainly due to the increase in pension expense and increases in costs for new contracts with cities for the Homeless Emergency Aid Program (HEAP), various social services programs and housing assistance.
- Expenses in health and sanitation increased by \$59,109, primarily due to increases in S&EB and pension costs for additional positions to support ongoing services and an increase in professional services expenses related to Mental Health Services Act (MHSA) programs.

The following chart presents a comparison of expenses by function and the associated program revenues for governmental activities:

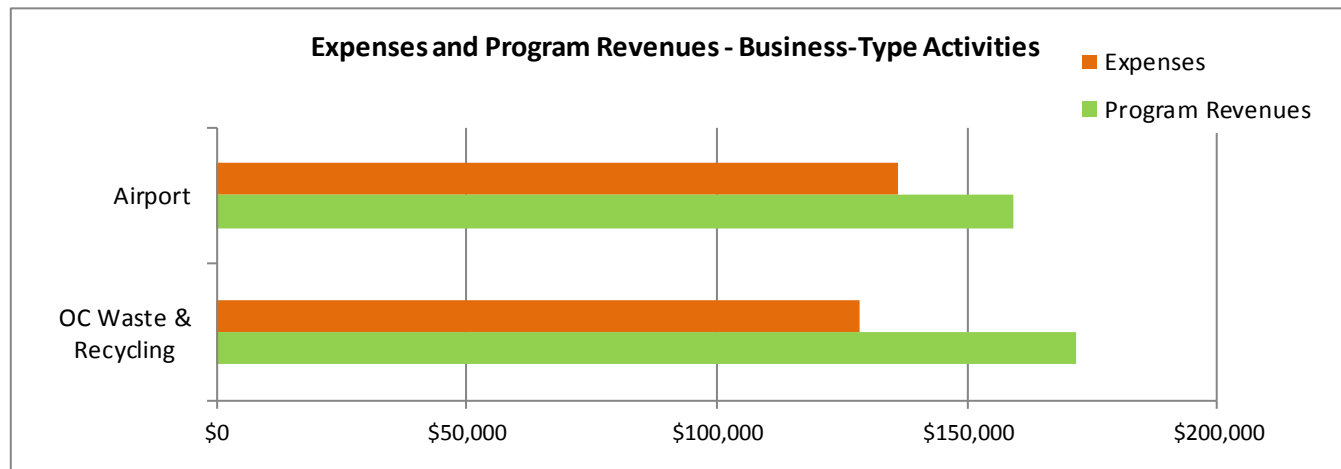


The chart below presents the percentage of total revenues by source for governmental activities:



Business-Type Activities

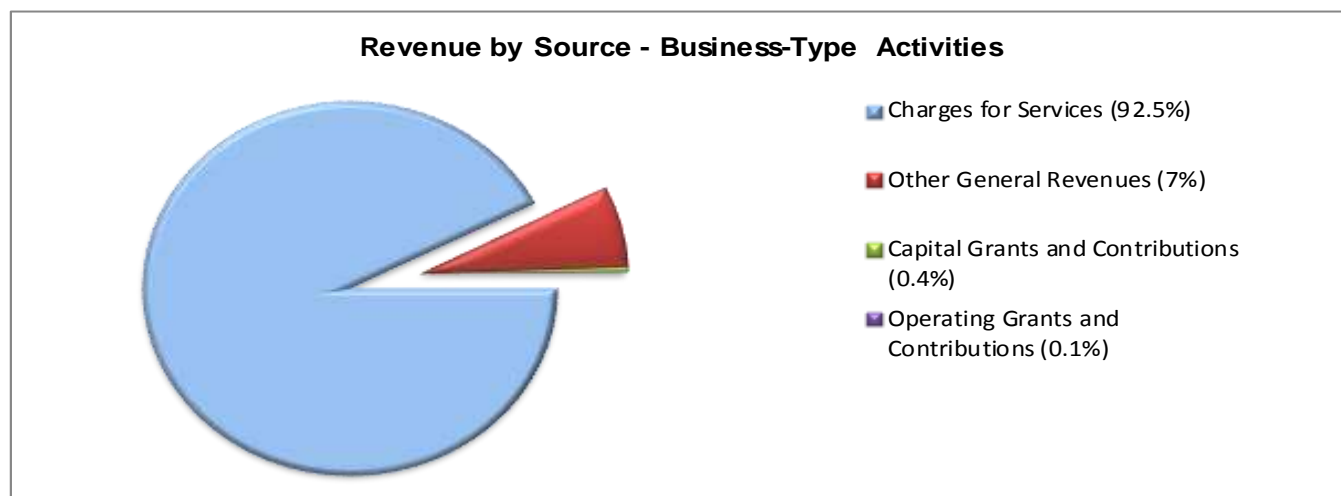
The County has three business-type activities: Airport, OC Waste & Recycling, and CNG. In keeping with the intent of recovering all or a significant portion of their cost through user fees and charges, business-type activities reported charges for services as their largest source of revenues.



At the end of FY 2018-19, the business-type activities' total revenues exceeded expenses and transfers resulting in an increase of \$82,865 in net position compared to the prior year's increase in net position of \$68,794. Revenues totaled \$356,376, an increase of \$26,578 from the previous fiscal year, which is primarily attributable to increases in revenue from OC Waste & Recycling's landfill gas rights, rents and other fees, importation disposal tonnage and fees, in-county disposal tonnage and fees, and interest revenue, as well as the Airport's increase in terminal space rent, revenue from services and interest income.

Expenses, including transfers to governmental activities, totaled \$273,511, representing an increase of \$12,507 from the previous year. This increase is primarily due to OC Waste & Recycling's increases in S&EB, postclosure care costs and taxes and other fees, partially offset by a decrease in professional and specialized services and pollution remediation expenses. The Airport had an increase in S&EB, professional and specialized services, interest expense, depreciation and amortization. Other factors concerning the finances of the County's two major enterprise funds are discussed in the Proprietary Funds section of the "Financial Analysis of the County's Funds."

The following chart displays expenses and the associated program revenues by function for the business-type activities (major enterprise funds):



FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

The County uses fund accounting to demonstrate legal compliance and aid financial management by segregating transactions related to certain government functions or activities.

Governmental Funds

Governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and deferred inflows of resources related to unavailable revenue generally are included on the balance sheet, with the difference reported as fund balance. Fund balance, excluding nonspendable and restricted fund balances, may serve as a valuable measure of the government's available financial resources for spending at the end of a fiscal year. This amount is available for spending at the discretion of the Board in order to achieve the established function of the respective funds.

At June 30, 2019, the County's governmental funds reported total fund balances of \$2,652,021, which is an increase of \$152,516 in comparison with prior year ending fund balances.

Comparative Analysis of Changes in Fund Balances

The following schedule presents a summary of revenues and other financing sources, expenditures and other financing uses, and the net change in fund balances for the governmental funds for the current and previous fiscal years:

| GOVERNMENTAL FUNDS COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES, OTHER FINANCING SOURCES (USES) AND CHANGES IN FUND BALANCES For the Years Ended June 30, 2019 and 2018 | | | | | | |
|--|---|---------------------|--|---------------------|--|--------------------|
| | Revenues and Other Financing Sources | | Expenditures and Other Financing Uses | | Net Change in Fund Balances | |
| | <u>2019</u> | <u>2018</u> | <u>2019</u> | <u>2018</u> | <u>2019</u> | <u>2018</u> |
| General Fund | \$ 3,382,454 | \$ 3,345,890 | \$ 3,400,499 | \$ 3,288,004 | \$ (18,045) | \$ 57,886 |
| Flood Control District | 194,368 | 149,683 | 146,280 | 179,023 | 48,088 | (29,340) |
| Other Public Protection | 62,121 | 94,382 | 52,662 | 81,515 | 9,459 | 12,867 |
| Mental Health Services Act | 168,334 | 169,546 | 200,386 | 178,523 | (32,052) | (8,977) |
| Other Governmental Funds | 1,204,481 | 849,433 | 1,059,415 | 960,833 | 145,066 | (111,400) |
| Total | \$ 5,011,758 | \$ 4,608,934 | \$ 4,859,242 | \$ 4,687,898 | \$ 152,516 | \$ (78,964) |

In addition to the effects of expenditure-driven grants, the following information provides explanations for the significant changes in fund balances:

General Fund

The General Fund is the chief operating fund of the County. At the end of FY 2018-19, revenues and other financing sources were less than the expenditures and other financing uses resulting in a decrease in fund balance of \$18,045 compared to last year's increase of \$57,886. Revenues and other financing sources increased by \$36,564 and expenditures and other financing uses increased by \$112,495. The following is a brief summary of the primary factors that contributed to the decrease in the net change in fund balance for the General Fund in FY 2018-19:

Revenues

- Taxes increased by \$37,048, primarily due to increases in secured property taxes and property taxes in-lieu of VLF resulting from an increase in secured assessed values.
- Use of money and property increased by \$19,143, primarily due to an increase in interest revenue as a result of higher interest rates.
- Intergovernmental revenues increased by \$5,637, mainly due to an increase in the State allocation for the homeless emergency aid program grant to be distributed to cities, higher payments received for the CalWorks

assistance and IHSS programs. Partially offsetting the increase was a decrease in payments from the State for Senate Bill 90 (SB90) claims.

- Transfers to the General Fund decreased by \$28,732 due to less transfers for multi-year IT capital projects, decreases in Social Services Agency (SSA) Wraparound program, and a lower surplus payment from the 2005 Lease Revenue Bonds due to their retirement. Partially offsetting this decrease was an increase in Prop 63 drawdowns for MHSA.

Expenditures

- Expenditures for public assistance increased by \$39,465, primarily due to increases in costs for new contracts with the cities for HEAP program, various social services programs such as CalWORKs, IHSS, Foster Care, and housing assistance programs. In addition, there was also an increase in S&S in SSA for facility improvement at the Anaheim Regional Center.
- Expenditures in public protection increased by \$37,552. Factors contributing to this increase were ongoing operational cost increases in the Sheriff-Coroner's Department for S&EB, workers' compensation insurance, property & liability insurance, and S&S. There were also S&EB increases for the District Attorney due to additional positions added to support the department's IT modernization and to handle increased workload for the Worker's Compensation Insurance claims.
- Expenditures for health and sanitation increased by \$30,627, which was primarily attributable to the purchase of the Anita building for use as a centralized campus for behavior health services. There were also increases in S&EB for Health Care Agency (HCA) due to additional positions added to support Behavioral Health and Correctional Health Services.

Flood Control District

This group of funds is used to account for the planning, construction, and operation of flood control and water conservation works, such as dams, basins, and trunk channels, and for the retardation, conservation, and controlled discharge of storm waters. At the end of FY 2018-19, there was an increase in fund balance of \$48,088 compared to last year's decrease of \$29,340. Revenues and other financing sources increased by \$44,685, mainly due to increases in intergovernmental revenues related to Santa Ana River (SAR) Subvention claims, uses of money and property due to an increase in interest revenue, and other revenues due to the sale of the Honda Center parking lot. Expenditures and other financing uses decreased by \$32,743, primarily due to decreases in construction costs for the San Juan Creek and the Fullerton Creek channels.

Other Public Protection

This group of funds is used to account for safety and law enforcement activities. At the end of FY 2018-19, there was an increase in fund balance of \$9,459 compared to last year's increase of \$12,867. Revenues and other financing sources decreased by \$32,261, which was primarily attributable to the completed upgrade of the 800 MHz CCCS. Expenditures and other financing uses decreased by \$28,853, mainly for the 800 MHz CCCS's upgrade costs, which were funded by 34 cities, County departments, other public transportation and police departments.

Mental Health Services Act (MHSA)

This fund accounts for MHSA revenues earned by the Health Care Agency (HCA) that are purpose restricted. At the end of FY 2018-19, fund balance decreased by \$32,052 compared to last year's decrease of \$8,977. Revenues and other financing sources decreased by \$1,212, primarily due to lower allocation from the State for approved mental health services. This decrease was offset by an increase in interest revenue due to higher interest rate yields. Expenditures increased by \$21,863, primarily due to an increase in transfers out to the General Fund for eligible reimbursement of MHSA related services and for the purchase of the OC Regional Wellness Hub.

Other Governmental Funds

Other governmental funds encompass nonmajor funds, which include special revenue funds, debt service funds, capital projects funds, and a permanent fund. At the end of FY 2018-19, fund balances increased by \$145,066 in comparison to prior year's decrease of \$111,400. Revenues and other financing sources increased by \$355,048, primarily due to loan proceeds from the California Municipal Finance Authority (CMFA) for the construction costs of the Building 14, County Administration North (CAN). Expenditures and other financing uses increased by \$98,582, primarily due to an increase in transfers out for projects such as the Civic Center Facilities Master Plan construction, the Cow Camp Road Segment 2, the OSO Parkway Bridge, the South County Probation Office, and the James A. Musick facility expansion phase 1 and 2.

The following table shows fund balances and percentage change in fund balances for governmental funds for the current and previous fiscal years:

| COMPARATIVE FUND BALANCE | | | | |
|---------------------------------|---------------------|---------------------|------------------------------|--|
| Governmental Funds | | | | |
| June 30, 2019 and 2018 | | | | |
| | 2019 | 2018 | Increase/(Decrease) % | |
| General Fund | \$ 790,733 | \$ 808,778 | (2)% | |
| Flood Control District | 457,300 | 409,212 | 12 % | |
| Other Public Protection | 165,623 | 156,164 | 6 % | |
| Mental Health Services Act | 215,930 | 247,982 | (13)% | |
| Other Governmental Funds | 1,022,435 | 877,369 | 17 % | |
| Total | \$ 2,652,021 | \$ 2,499,505 | 6 % | |

Proprietary Funds

The proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the Airport and OC Waste & Recycling funds, which are considered to be major funds of the County, and Compressed Natural Gas fund. Internal Service Funds are combined into a single, aggregated presentation in the proprietary funds financial statements.

Comparative Analysis of Changes in Fund Net Position

The following table presents the enterprise funds' revenues, expenses, contributions, transfers, and changes in fund net position for the current and previous fiscal years:

| ENTERPRISE FUNDS | | | | | | |
|---|--|-------------------|-----------------------------------|-------------------|--|------------------|
| COMPARATIVE SCHEDULE OF REVENUES, EXPENSES, CONTRIBUTIONS, TRANSFERS, AND CHANGES IN FUND NET POSITION | | | | | | |
| For the Years Ended June 30, 2019 and 2018 | | | | | | |
| | Revenues, Contributions and Transfers | | Expenses and Transfers | | Change in Fund Net Position | |
| | 2019 | 2018 | 2019 | 2018 | 2019 | 2018 |
| Airport | \$ 167,574 | \$ 161,700 | \$ 135,589 | \$ 124,751 | \$ 31,985 | \$ 36,949 |
| OC Waste & Recycling | 189,300 | 168,105 | 137,710 | 136,792 | 51,590 | 31,313 |
| Compressed Natural Gas | 120 | 348 | 160 | 380 | (40) | (32) |
| Total | \$ 356,994 | \$ 330,153 | \$ 273,459 | \$ 261,923 | \$ 83,535 | \$ 68,230 |

Airport

This fund accounts for major construction and self-supporting aviation related activities rendered at the Airport. At the end of FY 2018-19, there was an increase of \$31,985 in fund net position compared to the prior year increase of \$36,949. Revenues, contributions and transfers increased by \$5,874, primarily due to an increase in terminal space rent, revenue from services, and interest income, partially offset by a decrease in capital grants contributions from the Federal Aviation Administration and auto parking revenue. Expenses increased by \$10,838, mainly due to an increase in professional and specialized services, S&EB, depreciation and amortization and interest expense.

OC Waste & Recycling

This fund is used to account for the operation, expansion and closing of existing landfills. Monies are collected through gate tipping fees, which users pay based primarily on tonnage. At the end of FY 2018-19, there was an increase of \$51,590 in fund net position compared to the prior year increase of \$31,313. Revenues, contributions and transfers increased by \$21,195, which was primarily due to an increase in sanitation and landfill disposal tonnage and fees collected for waste, recycling and importation. Expenses and transfers increased by \$918, primarily due to an increase in S&EB, landfill site closure and post-closure care costs and taxes and other fees. These increases were offset by a decrease in S&S, and pollution remediation expenses.

Compressed Natural Gas (CNG)

This fund is used to account for the operation and maintenance of the CNG facility. Revenues consist primarily of compressed natural gas sales to fuel the County's growing fleet of CNG-powered heavy equipment since electric and plug-in hybrid cars are taking over the CNG powered vehicles. At the end of FY 2018-19, there was a decrease of \$40 in fund net position compared to the prior year decrease of \$32. Revenues decreased by \$228 due to less CNG fuel sales and CNG/Propane tax refunds and credits received. Expenditures decreased by \$220 due to a decrease in monthly maintenance, repairs and services, and a decrease in transfers out due to the last reimbursement payment in FY 17-18 to the OCFCD Fund.

For further comparative analysis of Changes in Fund Net Position, please see the Business-Type Activities.

GENERAL FUND BUDGETARY HIGHLIGHTS

This section provides a summary of the primary factors involved in the variances between: 1) the Original Budget and the Final Budget; and 2) the Final Budget and the budgetary based Actual amounts for the General Fund. In addition to the effects of expenditure-driven grants, the following information provides explanations for significant variances. Refer to the General Fund Budgetary Comparison Statement for a full budgetary comparison.

Original Revenue Budget vs. Final Revenue Budget

The following provides a summary of the primary factors attributable to the increase in the General Fund final budget revenues and other financing sources compared to the original budget revenues and other financing sources:

Intergovernmental

- An increase of \$26,737 in the Miscellaneous budget due to the anticipation of SB90 claims reimbursement related to AB 3632 services for seriously emotionally disturbed children from the State for prior and current fiscal year claims.
- An increase of \$17,517 in OC Community Resources due to additional funding for the California Emergency Solutions and Housing and HEAP.
- An increase of \$7,584 in SSA to align with the FY 2018-19 State and Federal allocations and grants for various programs including Medi-Cal, CalFresh and CalWORKs.
- An increase of \$3,500 in Capital Projects due to a contribution from the City of Santa Ana for the relocation of the Courtyard.

Transfers In

- An increase of \$7,367 in Capital Projects mainly due to the additional funding of Facilities Master Plan and San Clemente Radio site projects.
- An increase of \$7,158 in HCA from various sources, including MHSA, HCA Interest Bearing Purpose Restricted Revenue, and Bioterrorism CDC funds to support ongoing program costs.
- A decrease of \$6,000 from the Teeter Tax Loss Reserve Fund, which was determined to be unnecessary.
- An increase of \$4,959 in the Sheriff-Coroner Department primarily from Regional Narcotics Suppression Program, Sheriff Narcotics Program, Prop 69-DNA Identification and Sheriff's State Criminal Assistance Program to cover costs related to the tracking and collection of criminal activity information and to support the cost of prosecution services.
- An increase of \$3,750 in the Miscellaneous budget for the General Fund share of the OC Flood parcel sale.
- An increase of \$3,213, primarily from the Countywide Capital Projects Non-General Fund mainly for the funding of the Central Utility Facility.
- An increase of \$2,633 in the District Attorney primarily from the Excess Public Safety Sales Tax, Consumer Protection, Prop 69-DNA Identification and Real Estate Prosecution Funds to meet current operational needs and to support the Department's IT modernization.

Final Revenue Budget vs. Actual Revenue Amounts

The following information provides a summary of the primary factors that caused significant variances in the General Fund actual revenues and other financing sources compared to the final revenue and other financing sources budget:

Transfers In

- A \$70,665 less than budgeted amount was primarily comprised of the following:
 - \$26,146 less received in HCA due to lower than expected drawdowns in the MHSA Fund and OC Tobacco Settlement Revenue.
 - \$19,608 less received in SSA mainly attributable to lower than budgeted reimbursements from Wraparound expenditures and less utility cost reimbursements for the Tustin Family Campus program.
 - \$5,466 less received in the District Attorney Department due to lower than expected drawdowns from Prop 64 Consumer Protection and the Excess Public Safety Sales Tax.
 - \$5,066 less received in Sheriff-Coroner due to lower transfers from Prop 69-DNA Identification Fund and Sheriff Narcotics Program. Additionally, less transfers were received from Countywide Capital Projects Non-General Fund mainly for the Automated Jail System.
 - \$4,951 less received in Capital Projects from the Countywide Capital Projects Non-General Fund due to a delay in the OC Regional Wellness Hub project.

Intergovernmental

- A \$26,431 less than budgeted amount was primarily comprised of the following:
 - \$15,194 less received in SSA primarily due to lower eligible expenditures for program claims as a result of higher than anticipated staffing vacancies and lower contract services.
 - \$11,944 less received in OC Community Resources due to less than expected revenue for Homeless Prevention, Office on Aging and Community Investment programs.
 - \$10,615 less due to a decrease in Substance Abuse Prevention and Treatment revenue, offset by an increase in Federal Drug Medical revenue.
 - \$3,500 less received in Capital Projects from the City of Santa Ana for the purchase of the Yale Street Facility for the OC transitional Center.
 - \$3,385 less in State revenue received in HCA due primarily to lower eligible expenditures for Mental Health Services, Substance Use Disorder, TB/Refugee Prevention Health Services, California Children Services and Environmental Health.
 - \$1,996 less received in District Attorney mainly due to a delay in revenue from the State for Insurance Fraud grants.
 - \$1,765 less received in Probation primarily due to lower than anticipated revenue for Juvenile Probation Activities, Juvenile Camp Funding and Youthful Offender Grant programs.
 - \$20,608 more recorded in the County Local Revenue Fund 2011 Law Enforcement Services Account, Behavioral Health and Protective Services Subaccounts due to the accrual of unspent funds.
 - \$2,574 more received in the Sheriff-Coroner due to higher than anticipated revenues from Prop 172 Public Safety Sales Tax.

Taxes

- A \$13,380 more than budgeted amount was primarily comprised of the following:
 - \$6,308 more in other taxes due to an increase in revenues received for former California Redevelopment Agencies (RDA) residual and pass-through distributions.
 - \$3,990 more in VLF Swap property taxes resulting from an increase in secured assessed values.
 - \$2,364 more in current secured property taxes resulting from an increase in secured assessed values.

Charges for Services

- A \$11,435 less than budgeted amount was primarily comprised of the following:
 - \$6,343 less received in OC Community Resources primarily due to lower than expected revenues for Animal Control services, Community Investment Division and various administrative services.
 - \$5,497 less received in OCPW due to lower than expected revenue for planning permits, County surveyor and lower than budgeted reimbursable costs.

- \$4,141 less received in the Sheriff-Coroner due to lower than expected revenues for law enforcement services, Theo Lacy, James A. Musick and the Men's Central Jail facilities.
- \$7,820 more received in HCA due to an increase in TB/Refugee Health Services, Community Public Health Nursing, Substance Use Disorder and other services under MHSA.

Original Expenditure Budget vs. Final Expenditure Budget

The following provides a brief summary of the primary factors attributable to the increase in the General Fund final budget expenditures and other financing uses compared to the original budget expenditures and other financing uses:

Sheriff-Coroner

- An increase of \$32,255 to meet current year operational needs due to unanticipated higher costs for S&EB, S&S associated with providing expanded law enforcement services and added positions for enhanced patrol.

OC Community Resources

- An increase of \$27,903, primarily due to the increase in S&S for Office on Aging, capital projects for homeless shelter, homeless outreach programs, CA Emergency Solutions and Housing, and State Homeless Emergency Aid Program.

Miscellaneous

- A decrease of \$25,311, mainly due to a decrease in appropriations for contingencies to adjust for the General Fund balancing in the County Executive Office and Capital Projects.

Capital Projects

- An increase of \$23,004 due to the anticipation of an increase in transfers out to the Countywide Capital Projects Non-General Fund for the re-budget of multi-year projects and various other projects, such as the purchase of the Yale Street Facility and the replacement of air handlers at the County Operations Center.

Sheriff Court Operations

- An increase of \$11,079 to meet current year operational needs due to unanticipated higher costs for S&EB associated with providing court and civil process services.

Health Care Agency

- An increase of \$10,411 in budgeted appropriations primarily to allow for temporary shelter care, the re-budget of multi-year capital projects, and the purchase of the Electronic Health Record System.

Social Services Agency

- An increase of \$10,346 to cover for the costs of S&EB, purchase of office equipment, HVAC, roof replacement and other capital projects.

Final Expenditure Budget vs. Actual Expenditure Amounts

The following provides a summary of the primary factors that caused significant variances in the General Fund actual expenditures as compared to the final budget:

Social Services Agency

- \$38,124 less than budgeted amount primarily due to lower than anticipated expenditures for S&EB and contracted services related to CalWORKs Welfare-to-Work, Community Partnership and Foster Care Wraparound programs, as well as lower expenditures for IT professional services.

Health Care Agency

- \$35,269 less than budgeted amount mainly due to lower than anticipated expenditures for S&EB, professional and specialized services associated with MHSA programs, as well as lower expenditures for IT professional services.

Capital Projects

- \$20,885 less than budgeted amount was primarily the result of lower than anticipated expenditures related to various structure and improvement projects such as the replacement of emergency generators, various jail renovations, OC Regional Wellness Hub and Yale Street facility.

OC Community Resources

- \$17,513 less than budgeted amount mainly due to lower expenditures for S&EB and S&S for Homeless Services, the Year-Round Emergency Shelter and Multi Service Center, Santa Ana Courtyard Transitional Homeless Center, Office on Aging and Community Investment programs.

Sheriff-Coroner

- \$10,439 less than budgeted amount primarily due to lower than expected costs for professional and specialized contracted services, lower salary and performance incentive pay expenditures and the department reducing or deferring facility maintenance and equipment purchases.

OC Public Works

- \$10,131 less than budgeted amount due to S&EB savings resulting from vacant positions, delayed or deferred maintenance or improvement projects, and a decrease in professional and specialized contracted services.

District Attorney

- \$8,623 less than budgeted amount mainly as a result of lower expenditures for S&EB, professional and specialized contracted services, transportation and travel, as well as a reduction in office expenses and the deferral of IT hardware purchases.

Property Tax System Centralized O & M Support

- \$5,571 less than budgeted amount primarily due to lower expenditures than estimated for the modernization of the legacy property tax system and CEO IT billing.

Capital Assets

At June 30, 2019, the County's capital assets for both the governmental and business-type activities amounted to \$4,193,011 net of accumulated depreciation. The investment in capital assets includes land, structures and improvements, land improvements, equipment, software, infrastructure, intangible in progress, land use rights, and construction in progress. The total increase in the County's investment in capital assets for the current year was 2%.

Capital assets for the governmental and business-type activities are presented below to illustrate changes:

| CAPITAL ASSETS (Net of Accumulated Depreciation) June 30, 2019 and 2018 | | | | | | | |
|---|----------------------------|---------------------|-----------------------------|-------------------|---------------------|---------------------|------------------------|
| | Governmental Activities | | Business-Type Activities | | Total | | Increase (Decrease) |
| | 2019 | 2018 | 2019 | 2018 | 2019 | 2018 | % Change |
| Land | \$ 855,763 | \$ 850,659 | \$ 38,379 | \$ 38,339 | \$ 894,142 | \$ 888,998 | 1 % |
| Structures and Improvements | 649,912 | 654,228 | 550,660 | 459,357 | 1,200,572 | 1,113,585 | 8 % |
| Land Improvements | 3,319 | 3,529 | -- | -- | 3,319 | 3,529 | (6)% |
| Equipment | 174,904 | 173,717 | 38,332 | 34,541 | 213,236 | 208,258 | 2 % |
| Software | 39,832 | 37,932 | 3,142 | 2,615 | 42,974 | 40,547 | 6 % |
| Infrastructure | 1,235,355 | 1,201,381 | 302,063 | 230,555 | 1,537,418 | 1,431,936 | 7 % |
| Intangible in Progress | 13,610 | 14,786 | 291 | 749 | 13,901 | 15,535 | (11)% |
| Land Use Rights | 6,439 | 3,999 | -- | -- | 6,439 | 3,999 | 61 % |
| Construction in Progress | 264,494 | 206,829 | 16,516 | 183,197 | 281,010 | 390,026 | (28)% |
| Total | \$ 3,243,628 | \$ 3,147,060 | \$ 949,383 | \$ 949,353 | \$ 4,193,011 | \$ 4,096,413 | 2 % |

The following lists the significant capital asset expenditures in FY 2018-19:

General Fund

- \$12,964 for the purchase of the Yale Street facility to provide community services in Central Orange County
- \$1,896 for the replacement of air handlers at the County Operations Center-Building B
- \$1,494 for the purchase of telecommunication equipment and computer equipment for the Sheriff-Coroner
- \$1,408 for the Property Tax System Re-platforming Project
- \$1,360 for the purchase of IT equipment and software license for the MHSA
- \$1,222 for HCA 17th Street building renovations
- \$1,012 for the construction costs associated with the Year-Round Emergency Shelter and Multi-Service Center
- \$1,006 for the replacement of HVAC units at the Orangewood Children and Family Center

Flood Control District

- \$7,832 for the San Juan Creek Channel Project
- \$6,913 for the Fullerton Creek Channel Project
- \$3,351 for the San Diego Sediment Removal Project
- \$2,345 for the Barranca Channel, Phase 2 Construction Project
- \$2,008 for the maintenance of the Prima Deshecha Channel
- \$1,917 for the purchase of property for the Santa Ana River Mainstem Project and Prado Dam Project
- \$1,671 for the purchase of materials for the Santa Ana River Trail Realignment Project
- \$1,096 for the Lane Channel Improvements

Other Public Protection

- \$3,646 for the purchase of an airvan for the Regional Narcotics Suppression Program

Other Governmental Funds

- \$82,183 for the Civic Center Facilities Master Plan, Building 16 Construction Project
- \$8,267 for the Edinger Avenue Bridge Replacement over Bolsa Chica Channel Project
- \$7,075 for the Civic Center Facilities Master Plan, Building 14 Construction Project
- \$4,210 for the construction of the Probation Department's South County Regional Office
- \$3,366 for improvements on Live Oak Canyon Road, El Toro Road, and Santiago Canyon Road
- \$2,819 for the James A. Musick Facility Master Plan, Phase I Project
- \$2,484 for the Brea Boulevard/Brea Canyon Road Project

- \$2,389 for the CUF Infrastructure Upgrade Project
- \$2,312 for the James A. Musick Facility Master Plan, Phase II Project

Airport

- \$4,375 for the Terminal Improvements Project
- \$2,528 for the Taxiway "B" Resurfacing Project
- \$1,803 for the replacement of Terminal A & B Air Handlers

OC Waste & Recycling

- \$14,325 for the Prima Zone 1 Phase D Mass Excavation & Liner
- \$5,688 for the purchase of heavy equipment at the Central Regional Landfill
- \$5,587 for the Olinda Alpha Landfill Front Slope Improvement Project
- \$3,000 for the purchase of heavy equipment at the North Regional Landfill
- \$1,246 for the Frank R. Bowerman Landfill Soil Buttress and Composite Liner Construction Project

Internal Service Funds

- \$6,874 for the purchase of vehicles for OC Fleet Services
- \$4,091 for the Cooling Plant Refresh Project
- \$2,421 for the installation of network hardware and equipment at CAS Building

Additional information on the County's capital assets can be found in Note 4, Changes in Capital Assets.

Commitments for Capital Expenditures

At the end of FY 2018-19, significant commitments for capital expenditures included the following:

- \$183,038 for the Civic Center Facilities Master Plan, Building 14
- \$28,674 for the Civic Center Facilities Master Plan, Building 16
- \$14,645 for the Fullerton Creek Channel Project
- \$9,428 for the Airport Operations Center
- \$5,755 for the Lane Cannel-U/S Jamboree Rd to D/S Main St Phase I Project
- \$4,191 for the James A. Musick Facility Expansion Phase I Project
- \$3,995 for the purchase of various vehicles
- \$3,852 for the Laguna Canyon Road Segment 4, Phase 2 to 4
- \$3,316 for the James A. Musick Facility Expansion Phase II Project
- \$3,306 for the Terminals Air Handlers Replacement

Additional information on the County's commitments for capital expenditures can be found in Note 15, Construction and Other Significant Commitments.

Long-Term Debt

At June 30, 2019, the County had total debt obligations outstanding of \$607,901 excluding long-term liabilities such as compensated absences payable, pension, OPEB, and capital lease obligations payable. During the year, the County's outstanding bond obligations increased by 29% which is primarily attributable to the issuance of \$371,845 in bond obligations and \$3,052 in Interest Accretion on Capital Appreciation Bonds (CABs). This was partially offset by the redemption of \$222,488 in bonds obligation and a decrease of \$14,437 in Interest Accretion on CABs.

The County is limited by law in issuing general obligation bonded debt to 1.25% of the last equalized assessment property tax roll values. However, this does not affect the financing of any of the County's planned facilities or services. As of the end of the fiscal year, the County had no net general obligation bonded debt. The County's debt obligations are in the form of revenue bonds, certificates of participation (COPs), and other forms of debt not covered by the general obligation bonded debt limitation.

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

The following table summarizes the County's long-term debt obligations at June 30, 2019 and 2018:

| LONG-TERM DEBT OBLIGATIONS June 30, 2019 and 2018 | | | | | | | | |
|---|--------------------------------|-------------------|---------------------------------|-------------------|-------------------|-------------------|----------------------------|--|
| | Governmental Activities | | Business-Type Activities | | Total | | Increase (Decrease) | |
| | <u>2019</u> | <u>2018*</u> | <u>2019</u> | <u>2018</u> | <u>2019</u> | <u>2018*</u> | <u>% Change</u> | |
| Revenue Bonds | \$ 388,720 | \$ 209,945 | \$ 85,030 | \$ 154,449 | \$ 473,750 | \$ 364,394 | 30 % | |
| Certificates of Participation | -- | 392 | -- | -- | -- | 392 | (100)% | |
| Pension Obligation Bonds | 5,445 | 8,217 | -- | -- | 5,445 | 8,217 | (34)% | |
| Teeter Plan Notes (Direct Placement) | 29,507 | 27,247 | -- | -- | 29,507 | 27,247 | 8 % | |
| Add: Premium/(Discount) | | | | | | | | |
| on Bonds Payable | 60,949 | 35,343 | 13,049 | (2,250) | 73,998 | 33,093 | 124 % | |
| Add: Interest Accretion | | | | | | | | |
| on CABs | 25,201 | 36,586 | -- | -- | 25,201 | 36,586 | (31)% | |
| Total | \$ 509,822 | \$ 317,730 | \$ 98,079 | \$ 152,199 | \$ 607,901 | \$ 469,929 | 29 % | |

* The balances shown in FY 2018 were updated to reflect additional lease revenue bonds per GASB Statement No. 88.

The following summarizes the County's long-term debt issuance during FY 2018-19:

Airport Revenue Refunding Bonds On May 14, 2019, the Airport issued the Airport Revenue Refunding Bonds, Series 2019A and 2019B in the principal amount of \$85,030, with a premium of \$13,404, to refund the 2009A and 2009B Bonds. This refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$2,709. As of June 30, 2019, the outstanding principal amount, including net premium, of the 2019A and 2019B Bonds were \$40,434 and \$57,645, respectively, and the outstanding interest amounts were \$9,644 and \$11,636, respectively.

Lease Revenue Bonds, Series 2018A On December 13, 2018, CMFA issued its \$185,705 Lease Revenue Bonds, Series 2018A (Orange County Civic Center Infrastructure Improvement Program–Phase II) at a premium of \$26,599. Pursuant to a loan agreement, CMFA loaned the bond proceeds totaling \$212,304 to the Capital Facilities Development Corporation (Corporation), a component unit of the County, to construct County Administration North (CAN) located at 645 N. Ross Street. A contractor has been selected to construct CAN pursuant to a Development Agreement with the Corporation.

The County's payment obligation will commence once the building's Certificate of Substantial Completion is delivered to the trustee. County departments occupying CAN will be responsible for making base rental payments. The County's base rental payments, under the Facility Lease, are scheduled to begin in FY 2022-23 and will be used to repay the loan to the CMFA. Loan repayments are scheduled to end when the bonds mature, in June 2048.

Teeter Plan Notes On July 16, 2018, the County issued its three-year taxable Teeter Plan Notes, Series B for \$61,107 to refund the June 30, 2018 outstanding Teeter balance of \$27,247 and finance the purchase of \$33,860 for the delinquent property tax receivables associated with the Teeter Plan. Proceeds of this issuance, associated with the purchase of delinquent property tax receivables, paid the participating agencies in the Teeter Plan the full amount of their taxes from the secured property tax roll.

On December 28, 2018 and June 20, 2019, the County used all of the accumulated base taxes to redeem \$22,084 and \$9,516, respectively, of the Teeter Plan Obligation Notes. As of June 30, 2019, the outstanding principal amount of the Teeter Plan Obligation Notes was \$29,507.

Additional information on the County's long-term debt activity can be found in Note 11, Long-Term Obligations, and Note 21, Subsequent Events.

Bond Ratings

The County maintained its Issuer Credit Rating of Aa1 from Moody's Investors Service (Moody's) and AA+ from Standard & Poor's Global Ratings (S&P).

On November 7, 2018, Fitch Ratings raised the ratings on the County's Issuer Default Rating from AA+ to AAA and the 1997A Pension Obligation Bonds from AA to AA+.

On May 14, 2019, the County issued the Airport Revenue Refunding Bonds Series 2019A and 2019B with an AA-rating from S&P.

The County has the following long-term underlying debt ratings:

| LONG-TERM DEBT RATINGS June 30, 2019 | | | |
|--|------------------------------|----------------|--------------|
| | Standard & Poor's | Moody's | Fitch |
| 2016 Lease Revenue Bonds | AA | NR | NR |
| Teeter Plan Notes | NR | NR | NR |
| 1997A Pension Obligation Bonds | NR | Aa1 | AA+ |
| Airport 2019A Revenue Refunding Bonds | AA- | NR | NR |
| Airport 2019B Revenue Refunding Bonds | AA- | NR | NR |

OTHER POTENTIALLY SIGNIFICANT MATTERS

The County's management has determined that the following are significant matters that have a potential impact on the County's financial position or changes in financial position:

State Legislation and Budget

System of Care

The County is working together with cities to respond to regional community needs in addressing homelessness. The continuous partnerships between the County and each of the 34 cities in Orange County is essential to meet the needs of people and leverages the funding available with the Building Homes and Jobs Act (SB 2) or other programs such as the State's No Place Like Home, Whole Person Care, and the Special Needs Housing Programs. In June 2018, the County issued its Housing Funding Strategy to create 2,700 permanent supportive housing units. This is in addition to funding two emergency shelters, bridge housing, and housing navigation to assist homeless individuals in overcoming barriers as they transition to permanent housing. The County also supports city-led shelter programs through field-based outreach teams that integrate County behavioral health resources.

Orange County Vehicle License Fees (VLF)

On June 30, 2011, the Governor signed SB 89, which redirected the County's annual receipt of approximately \$49,000 in VLF revenue (Revenue & Taxation Code Section 11001.5(a)(1) and 11005(a)).

All counties in California receive property taxes in lieu of VLF pursuant to Section 97.70 of the Revenue and Taxation Code as a result of the VLF for property tax swap of 2004. However, in 2004, Orange County's share of property tax in lieu of VLF, which is also known as its "vehicle license fee adjustment amount (VLFAA)," was reduced by approximately \$54,000. This reduction was to offset the amount of VLF the County received until the passage of SB 89, and that had been pledged for the service of bankruptcy related indebtedness at the time that Section 97.70 was adopted in 2004.

The elimination of the County's VLF revenue required the Auditor-Controller to calculate the County's allocation of property taxes in lieu of VLF in a manner consistent with the other 57 counties in the State. Due to the growth in property valuation since 2005, when the VLF Swap was enacted, the calculated property tax in lieu of VLF was \$73,500 for FY 2012-13. This amount was included in the County's budget for FY 2011-12 and 2012-13. In an attempt to deprive the County not only of the \$54,000 in VLF revenue, but also the \$73,500 of annual property tax

revenue that was legally owed, the State Department of Finance initiated litigation to challenge the County's calculation of the VLFAA. Ultimately, the Court ruled in favor of the State.

The Court's ruling resulted in the loss of the \$73,500 VLFAA revenue and a requirement for the County to repay \$150,000 to the State (\$147,000 retained in FYs 2011-12 and 2012-13, plus interest). On September 27, 2013, Assembly Bill (AB) 701 was signed by the Governor to resolve the dispute between the State and the County. AB 701 provides for an additional \$53,000 in annual VLFAA beginning in FY 2013-14, including growth, in lieu of the \$50,000 in property tax revenue previously provided by SB 8 X3, which was a flat amount with no growth. AB 701 provides stability for the County by securing the property tax revenues, including growth, and by allowing for repayment of the \$150,000 over five years. The \$150,000 due to the State was formally set aside in reserve in the FY 2013-14 First Quarter Budget Report. As of June 30, 2019, the obligation to the state is completed. Additional information regarding the County's VLF obligation can be found in Note 11, Long-Term Obligations.

Long-Term Financial Planning

Funding Progress of the County's Retirement System (System)

The funded ratio of the System is a measure of the ability of the System to make obligated payments to current retirees and future retirees. The funded ratio (valuation value of plan assets divided by actuarial accrued liability) dropped from 82.76% in 2002 to 70.85% in 2004. Since 2004, the funded ratio increased to 74.08% in 2007 before dropping to 62.52% in 2012. As of December 31, 2018, the funding ratio for the System is 72.43%, which is an increase from 72.30% in 2017. The System's Unfunded Actuarial Accrued Liability (UAAL) increased from \$5.44 billion to \$5.71 billion. The increase in the UAAL is primarily attributable to unfavorable investment returns (after smoothing) and less than expected actual contributions.

On November 4, 2008, the voters in Orange County approved Measure J, which requires voter approval for any future pension benefit enhancements. The County carefully monitors the activities at OCERS and regularly provides input to OCERS management, as well as providing input at OCERS Board meetings as deemed appropriate.

Reduction in OCERS Assumed Investment Rate of Return

The assumed investment rate of return is the rate of investment yield that the Plan will earn over the long-term future.

On December 5, 2012, the OCERS Board voted to reduce the assumed investment rate of return from 7.75% to 7.25%. The reduction was phased in over a two-year period beginning July 2014 at 7.50% and reducing to 7.25% effective July 2015. On October 16, 2017, the OCERS Board adopted a reduction in the assumed investment rate of return to 7.00% effective July 1, 2019. The assumed rate of return reduction had the impact of increasing contribution rates of members and plan sponsors.

OCERS Actuarial Funding Policy (Amortization)

On November 18, 2013, the OCERS Board adopted the actuarial funding policy to reduce the amortization period for future UAAL from 30 years to 20 years, which included combining and re-amortizing the entire outstanding UAAL balance as of December 31, 2012, over a single 20-year period. This will allow for future UAAL to be paid off in a shorter period of time and will ultimately reduce retirement rates and costs over time.

OCERS Actuarial Assumptions

The 2014 through 2016 valuations were impacted by economic assumption changes, which flowed from the 2014 Triennial Study of Actuarial Assumptions. These changes, adopted by the OCERS Board on September 23, 2014, included a decrease in the inflation assumption from 3.25% to 3.00% per annum. As a result of the 2017 Triennial Study of Actuarial Assumptions, the OCERS Board, on October 16, 2017, adopted a further decrease in the inflation assumption to 2.75%, which was effective with the 2017 valuation.

Requests for Information

We hope that the preceding information provides a general overview of the County's overall financial status. For questions or comments concerning information contained in this report, please contact the Auditor-Controller's Office, County of Orange, 1770 N Broadway, Santa Ana, CA 92706 or you can access our website at www.ac.ocgov.com.



Olinda Alpha Landfill



County of Orange
Comprehensive Annual Financial Report
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(Dollar Amounts in Thousands)

| | Primary Government | | | Component Units | |
|---|-------------------------|--------------------------|--------------|--------------------|-----------------------|
| | Governmental Activities | Business-Type Activities | Total | Governmental CFCOC | Proprietary CalOptima |
| ASSETS | | | | | |
| Cash and Cash Equivalents | \$ 2,563,029 | \$ 662,544 | \$ 3,225,573 | \$ 38,643 | \$ 420,340 |
| Restricted Cash and Cash Equivalents | 361,450 | 121,626 | 483,076 | -- | 300 |
| Investments | -- | 43,579 | 43,579 | -- | 1,121,140 |
| Deposits In-Lieu of Cash | -- | 22,627 | 22,627 | -- | -- |
| Internal Balances | (10,881) | 10,881 | -- | -- | -- |
| Due from Component Unit | 620 | -- | 620 | -- | -- |
| Due from Primary Government | -- | -- | -- | 3 | -- |
| Prepaid Costs | 354,267 | 4,914 | 359,181 | -- | 54,765 |
| Inventory of Materials and Supplies | 3,103 | -- | 3,103 | -- | -- |
| Receivables, Net of Allowances | | | | | |
| Accounts | 8,891 | 23,281 | 32,172 | -- | 302,964 |
| Taxes | 30,211 | -- | 30,211 | 5,147 | -- |
| Interest/Dividends | 10,228 | 3,127 | 13,355 | 254 | -- |
| Deposits | 4,129 | -- | 4,129 | 3,871 | -- |
| Advances | 30 | -- | 30 | -- | -- |
| Leases | 90,377 | -- | 90,377 | -- | -- |
| Due from Other Governmental Agencies, Net | 432,889 | 5,049 | 437,938 | 2,504 | -- |
| Notes Receivable, Net | 27,644 | -- | 27,644 | -- | -- |
| Capital Assets | | | | | |
| Not Depreciable/Amortizable | 1,140,306 | 55,186 | 1,195,492 | -- | 6,376 |
| Depreciable/Amortizable, Net | 2,103,322 | 894,197 | 2,997,519 | -- | 40,249 |
| Total Capital Assets | 3,243,628 | 949,383 | 4,193,011 | -- | 46,625 |
| Total Assets | 7,119,615 | 1,847,011 | 8,966,626 | 50,422 | 1,946,134 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Deferred Charge on Refunding | -- | 2,641 | 2,641 | -- | -- |
| Deferred Outflows of Resources Related to Pension | 1,323,378 | 26,973 | 1,350,351 | 124 | 10,534 |
| Deferred Outflows of Resources Related to OPEB | 39,874 | 760 | 40,634 | 32 | 556 |
| Total Deferred Outflows of Resources | 1,363,252 | 30,374 | 1,393,626 | 156 | 11,090 |

Basic Financial Statements
Statement of Net Position
(Dollar Amounts in Thousands)

| | Primary Government | | | Component Units | |
|--|-------------------------|--------------------------|--------------|--------------------|-----------------------|
| | Governmental Activities | Business-Type Activities | Total | Governmental CFCOC | Proprietary CalOptima |
| LIABILITIES | | | | | |
| Accounts Payable | \$ 131,597 | \$ 19,090 | \$ 150,687 | \$ 2,302 | \$ 8,659 |
| Salaries and Employee Benefits Payable | 50,015 | 1,079 | 51,094 | 31 | 11,069 |
| Retainage Payable | 6,220 | 1,684 | 7,904 | 1,228 | -- |
| Interest Payable | 5,996 | 555 | 6,551 | -- | -- |
| Deposits from Others | 81,251 | 26,586 | 107,837 | -- | -- |
| Due to Primary Government | -- | -- | -- | 620 | -- |
| Due to Component Unit | 3 | -- | 3 | -- | -- |
| Due to Other Governmental Agencies | 36,294 | 12,417 | 48,711 | 3,592 | 496,691 |
| Unearned Revenue | 70,236 | 3,205 | 73,441 | -- | 50,147 |
| Short-Term Bonds Payable | 402,182 | -- | 402,182 | -- | -- |
| Long-Term Liabilities | | | | | |
| Due Within One Year | | | | | |
| Interest Accretion on Capital Appreciation Bonds Payable | 12,022 | -- | 12,022 | -- | -- |
| Insurance Claims Payable | 61,786 | -- | 61,786 | -- | -- |
| Medical Claims Payable | -- | -- | -- | -- | 290,499 |
| Capitation and Withholds | -- | -- | -- | -- | 108,903 |
| Compensated Employee Absences Payable | 103,510 | 2,356 | 105,866 | 64 | -- |
| Capital Lease Obligations Payable | 7,695 | -- | 7,695 | -- | -- |
| Bonds Payable | 4,666 | 4,617 | 9,283 | -- | -- |
| Pollution Remediation Obligation | -- | 680 | 680 | -- | -- |
| Intangible Assets Obligations Payable | 1,348 | 95 | 1,443 | -- | -- |
| Landfill Site Closure/Postclosure Liability | -- | 3,350 | 3,350 | -- | -- |
| Due in More than One Year | | | | | |
| Civic Center Facilities Master Plan Loan | 387,644 | -- | 387,644 | -- | -- |
| Interest Accretion on Capital Appreciation Bonds Payable | 13,179 | -- | 13,179 | -- | -- |
| Insurance Claims Payable | 158,286 | -- | 158,286 | -- | -- |
| Compensated Employee Absences Payable | 76,810 | 1,846 | 78,656 | 5 | -- |
| Arbitrage Rebate Payable | -- | 103 | 103 | -- | -- |
| Capital Lease Obligations Payable | 31,701 | -- | 31,701 | -- | -- |
| Notes Payable | 29,507 | -- | 29,507 | -- | -- |
| Bonds Payable | 62,804 | 93,462 | 156,266 | -- | -- |
| Pollution Remediation Obligation | -- | 16,801 | 16,801 | -- | -- |
| Intangible Assets Obligations Payable | 1,291 | 72 | 1,363 | -- | -- |
| Landfill Site Closure/Postclosure Liability | -- | 176,408 | 176,408 | -- | -- |
| Net Pension Liability | 4,817,860 | 103,197 | 4,921,057 | 631 | 23,602 |
| Net OPEB Liability | 373,460 | 7,121 | 380,581 | 290 | 24,705 |
| Total Liabilities | 6,927,363 | 474,724 | 7,402,087 | 8,763 | 1,014,275 |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Deferred Inflows of Resources Related to Pension | 351,317 | 7,934 | 359,251 | 1,131 | 4,904 |
| Deferred Inflows of Resources Related to OPEB | -- | -- | -- | -- | 2,503 |
| Deferred Inflows for Service Concession Arrangements | 71,806 | -- | 71,806 | -- | -- |
| Total Deferred Inflows of Resources | 423,123 | 7,934 | 431,057 | 1,131 | 7,407 |
| NET POSITION | | | | | |
| Net Investment in Capital Assets | 3,127,371 | 858,924 | 3,986,295 | -- | 46,580 |
| Restricted for: | | | | | |
| Expendable | | | | | |
| Pension Benefits | 143,647 | -- | 143,647 | -- | -- |
| Capital Projects | 212,897 | -- | 212,897 | -- | -- |
| Debt Service | 28,370 | 2,029 | 30,399 | -- | -- |
| Legally Segregated for Grants and Other Purposes | 1,202,317 | -- | 1,202,317 | -- | -- |
| Regional Park Endowment | 159 | -- | 159 | -- | -- |
| CalOptima | -- | -- | -- | -- | 84,930 |
| Passenger Facility Charges Approved Capital Projects | -- | 3,282 | 3,282 | -- | -- |
| Capital Projects-Replacements and Renewals | -- | 1,000 | 1,000 | -- | -- |
| Landfill Closure/Postclosure | -- | 28,531 | 28,531 | -- | -- |
| Landfill Corrective Action | -- | 8,619 | 8,619 | -- | -- |
| Wetland | -- | 879 | 879 | -- | -- |
| Prima Deshecha/La Pata Closure | -- | 104 | 104 | -- | -- |
| Nonexpendable | | | | | |
| Regional Park Endowment | 200 | -- | 200 | -- | -- |
| Unrestricted (Deficit) | (3,582,580) | 491,359 | (3,091,221) | 40,684 | 804,032 |
| Total Net Position | \$ 1,132,381 | \$ 1,394,727 | \$ 2,527,108 | \$ 40,684 | \$ 935,542 |

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

| Functions/Programs | Expenses | | Program Revenues | | |
|----------------------------------|-----------------|------------------------------|----------------------|------------------------------------|----------------------------------|
| | Direct Expenses | Indirect Expenses Allocation | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions |
| Primary Government | | | | | |
| Governmental Activities | | | | | |
| General Government | \$ 255,798 | \$ (33,968) | \$ 47,508 | \$ 35,683 | \$ 37 |
| Public Protection | 1,630,775 | 19,390 | 319,248 | 649,739 | 13,562 |
| Public Ways and Facilities | 175,448 | (2,478) | 52,334 | 97,704 | 48,821 |
| Health and Sanitation | 709,460 | 5,883 | 132,172 | 464,319 | -- |
| Public Assistance | 1,186,395 | 7,310 | 40,158 | 1,033,365 | -- |
| Education | 51,591 | 732 | 1,100 | 1,951 | -- |
| Recreation and Cultural Services | 137,068 | 2,115 | 34,506 | 6,504 | 1,009 |
| Interest on Long-Term Debt | 30,910 | -- | -- | -- | -- |
| Total Governmental Activities | 4,177,445 | (1,016) | 627,026 | 2,289,265 | 63,429 |
| Business-Type Activities | | | | | |
| Airport | 135,545 | 530 | 157,785 | 151 | 1,424 |
| OC Waste & Recycling | 127,880 | 474 | 171,741 | 42 | -- |
| Compressed Natural Gas | 148 | 12 | 108 | -- | -- |
| Total Business-Type Activities | 263,573 | 1,016 | 329,634 | 193 | 1,424 |
| Total Primary Government | \$ 4,441,018 | \$ -- | \$ 956,660 | \$ 2,289,458 | \$ 64,853 |
| Component Units | | | | | |
| Children and Families | | | | | |
| Commission of Orange County | \$ 27,065 | \$ -- | \$ -- | \$ 26,433 | \$ -- |
| CalOptima | 3,347,247 | -- | 3,474,634 | 43,676 | -- |
| Total Component Units | \$ 3,374,312 | \$ -- | \$ 3,474,634 | \$ 70,109 | \$ -- |

General Revenues

Taxes

Property Taxes, Levied for General Fund
Property Taxes, Levied for Flood Control District
Property Taxes, Levied for OC Parks
Property Taxes, Levied for OC Public Libraries
Property Taxes in-Lieu of Motor Vehicle License Fees
Other Taxes

Grants and Contributions Not Restricted to Specific Programs

State Allocation of Motor Vehicle License Fees

Unrestricted Investment Earnings

Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position-Beginning of Year

Net Position-End of Year

Basic Financial Statements
Statement of Activities
(Dollar Amounts in Thousands)

Net (Expense) Revenue and Change in Net Position

| Primary Government | | | Component Units | | Functions/Programs |
|--------------------------|--------------------------|--------------|--------------------|-----------------------|--|
| Governmental Activities | Business-Type Activities | Total | Governmental CFCOC | Proprietary CalOptima | |
| Primary Government | | | | | |
| Governmental Activities | | | | | |
| \$ (138,602) | \$ -- | \$ (138,602) | \$ -- | \$ -- | General Government |
| (667,616) | -- | (667,616) | -- | -- | Public Protection |
| 25,889 | -- | 25,889 | -- | -- | Public Ways and Facilities |
| (118,852) | -- | (118,852) | -- | -- | Health and Sanitation |
| (120,182) | -- | (120,182) | -- | -- | Public Assistance |
| (49,272) | -- | (49,272) | -- | -- | Education |
| (97,164) | -- | (97,164) | -- | -- | Recreation and Cultural Services |
| (30,910) | -- | (30,910) | -- | -- | Interest on Long-Term Debt |
| (1,196,709) | -- | (1,196,709) | -- | -- | Total Governmental Activities |
| Business-Type Activities | | | | | |
| -- | 23,285 | 23,285 | -- | -- | Airport |
| -- | 43,429 | 43,429 | -- | -- | OC Waste & Recycling |
| -- | (52) | (52) | -- | -- | Compressed Natural Gas |
| -- | 66,662 | 66,662 | -- | -- | Total Business-Type Activities |
| (1,196,709) | 66,662 | (1,130,047) | -- | -- | Total Primary Government |
| Component Units | | | | | |
| Children and Families | | | | | |
| | | | (632) | -- | Commission or Orange County |
| | | | - | 171,063 | CalOptima |
| | | | (632) | 171,063 | Total Component Units |
| General Revenues | | | | | |
| Taxes | | | | | |
| 320,395 | -- | 320,395 | -- | -- | Property Taxes, Levied for General Fund |
| 110,529 | -- | 110,529 | -- | -- | Property Taxes, Levied for Flood Control District |
| 85,640 | -- | 85,640 | -- | -- | Property Taxes, Levied for OC Parks |
| 54,074 | -- | 54,074 | -- | -- | Property Taxes, Levied for OC Public Libraries |
| 395,809 | -- | 395,809 | -- | -- | Property Taxes in-Lieu of Motor Vehicle License Fees |
| 99,965 | 10 | 99,975 | -- | -- | Other Taxes |
| 2,720 | -- | 2,720 | -- | -- | Grants and Contributions Not Restricted to Specific Programs |
| 1,180 | -- | 1,180 | -- | -- | State Allocation of Motor Vehicle License Fees |
| 44,170 | 24,941 | 69,111 | 1,188 | -- | Unrestricted Investment Earnings |
| 52,813 | 174 | 52,987 | 2,681 | -- | Miscellaneous |
| 8,922 | (8,922) | -- | -- | -- | Transfers |
| 1,176,217 | 16,203 | 1,192,420 | 3,869 | -- | Total General Revenues and Transfers |
| (20,492) | 82,865 | 62,373 | 3,237 | 171,063 | Change in Net Position |
| 1,152,873 | 1,311,862 | 2,464,735 | 37,447 | 764,479 | Net Position-Beginning of Year |
| \$ 1,132,381 | \$ 1,394,727 | \$ 2,527,108 | \$ 40,684 | \$ 935,542 | Net Position-End of Year |

County of Orange
Comprehensive Annual Financial Report
June 30, 2019
(Dollar Amounts in Thousands)

| | General Fund | Flood Control District | Other Public Protection |
|--|---------------------|------------------------------|-------------------------------|
| <u>ASSETS</u> | | | |
| Pooled Cash/Investments | \$ 674,798 | \$ 472,554 | \$ 179,603 |
| Cash/Cash Equivalents | -- | -- | 9,543 |
| Imprest Cash Funds | 1,838 | -- | -- |
| Restricted Cash and Investments with Trustee | 37 | -- | -- |
| Receivables | | | |
| Accounts | 9,781 | 376 | 65 |
| Taxes | 5,986 | 1,491 | -- |
| Interest/Dividends | 3,527 | 1,763 | 747 |
| Deposits | 537 | 2,969 | -- |
| Advances | 30 | -- | -- |
| Allowance for Uncollectible Receivables | (3,362) | (229) | -- |
| Due from Other Funds | 105,248 | 1,705 | 704 |
| Due from Component Unit | 620 | -- | -- |
| Due from Other Governmental Agencies, Net | 348,176 | 23,687 | 4,228 |
| Inventory of Materials and Supplies | 1,995 | 321 | 396 |
| Prepaid Costs | 394,546 | 5,412 | 1,254 |
| Notes Receivable, Net | -- | -- | -- |
| Total Assets | <u>\$ 1,543,757</u> | <u>\$ 510,049</u> | <u>\$ 196,540</u> |
| <u>LIABILITIES</u> | | | |
| Accounts Payable | \$ 53,439 | \$ 6,327 | \$ 218 |
| Retainage Payable | 1,068 | 2,918 | 3 |
| Salaries and Employee Benefits Payable | 46,603 | 664 | 150 |
| Interest Payable | 5,300 | -- | -- |
| Deposits from Others | 1,570 | 7,620 | 17,631 |
| Due to Other Funds | 47,619 | 10,808 | 6,871 |
| Due to Component Unit | -- | -- | -- |
| Due to Other Governmental Agencies | 21,645 | 2,918 | 4,926 |
| Unearned Revenue | 45,037 | 1,265 | -- |
| Bonds Payable | 402,182 | -- | -- |
| Advances from Other Funds | 370 | -- | -- |
| Total Liabilities | <u>624,833</u> | <u>32,520</u> | <u>29,799</u> |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | |
| Unavailable Revenue-Intergovernmental Revenues | 100,960 | 14,469 | 1,118 |
| Unavailable Revenue-Senate Bill 90 Mandated Claims, Net | 5,556 | -- | -- |
| Unavailable Revenue-Property Taxes | 7,403 | 5,760 | -- |
| Unavailable Revenue-Other | 14,272 | -- | -- |
| Total Deferred Inflows of Resources | <u>128,191</u> | <u>20,229</u> | <u>1,118</u> |
| <u>FUND BALANCES</u> | | | |
| Nonspendable | 396,541 | 5,733 | 1,650 |
| Restricted | 49,989 | 451,567 | 163,973 |
| Assigned | 147,686 | -- | -- |
| Unassigned | 196,517 | -- | -- |
| Total Fund Balances | <u>790,733</u> | <u>457,300</u> | <u>165,623</u> |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | <u>\$ 1,543,757</u> | <u>\$ 510,049</u> | <u>\$ 196,540</u> |

The notes to the basic financial statements are an integral part of this statement.

Basic Financial Statements
Balance Sheet
Governmental Funds
(Dollar Amounts in Thousands)

| Mental Health Services Act | Other Governmental Funds | Total Governmental Funds |
|----------------------------------|--------------------------------|--------------------------------|
| \$ 229,183 | \$ 728,981 | \$ 2,285,119 |
| -- | -- | 9,543 |
| -- | 45 | 1,883 |
| -- | 361,413 | 361,450 |
| -- | 1,959 | 12,181 |
| -- | 22,734 | 30,211 |
| 897 | 2,394 | 9,328 |
| -- | 623 | 4,129 |
| -- | -- | 30 |
| -- | (88) | (3,679) |
| -- | 56,238 | 163,895 |
| -- | -- | 620 |
| 19,727 | 36,513 | 432,331 |
| -- | -- | 2,712 |
| -- | 15,785 | 416,997 |
| -- | 27,644 | 27,644 |
| <u>\$ 249,807</u> | <u>\$ 1,254,241</u> | <u>\$ 3,754,394</u> |

ASSETS

| |
|--|
| Pooled Cash/Investments |
| Cash/Cash Equivalents |
| Imprest Cash Funds |
| Restricted Cash and Investments with Trustee |
| Receivables |
| Accounts |
| Taxes |
| Interest/Dividends |
| Deposits |
| Advances |
| Allowance for Uncollectible Receivables |
| Due from Other Funds |
| Due from Component Unit |
| Due from Other Governmental Agencies, Net |
| Inventory of Materials and Supplies |
| Prepaid Costs |
| Notes Receivable, Net |
| Total Assets |

| | | |
|---------------|----------------|----------------|
| \$ -- | \$ 39,089 | \$ 99,073 |
| -- | 2,010 | 5,999 |
| -- | 2,046 | 49,463 |
| -- | 67 | 5,367 |
| -- | 54,430 | 81,251 |
| 33,874 | 55,980 | 155,152 |
| -- | 3 | 3 |
| -- | 6,802 | 36,291 |
| -- | 23,934 | 70,236 |
| -- | -- | 402,182 |
| -- | 34,712 | 35,082 |
| <u>33,874</u> | <u>219,073</u> | <u>940,099</u> |

LIABILITIES

| |
|--|
| Accounts Payable |
| Retainage Payable |
| Salaries and Employee Benefits Payable |
| Interest Payable |
| Deposits from Others |
| Due to Other Funds |
| Due to Component Unit |
| Due to Other Governmental Agencies |
| Unearned Revenue |
| Bonds Payable |
| Advances from Other Funds |
| Total Liabilities |

| | | |
|----------|---------------|----------------|
| 3 | 11,776 | 128,326 |
| -- | -- | 5,556 |
| -- | 935 | 14,098 |
| -- | 22 | 14,294 |
| <u>3</u> | <u>12,733</u> | <u>162,274</u> |

DEFERRED INFLOWS OF RESOURCES

| |
|---|
| Unavailable Revenue-Intergovernmental Revenues |
| Unavailable Revenue-Senate Bill 90 Mandated Claims, Net |
| Unavailable Revenue-Property Taxes |
| Unavailable Revenue-Other |
| Total Deferred Inflows of Resources |

| | | |
|-------------------|---------------------|---------------------|
| -- | 15,985 | 419,909 |
| 215,930 | 826,311 | 1,707,770 |
| -- | 180,139 | 327,825 |
| -- | -- | 196,517 |
| <u>215,930</u> | <u>1,022,435</u> | <u>2,652,021</u> |
| <u>\$ 249,807</u> | <u>\$ 1,254,241</u> | <u>\$ 3,754,394</u> |

FUND BALANCES

| |
|--|
| Nonspendable |
| Restricted |
| Assigned |
| Unassigned |
| Total Fund Balances |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances |

The governmental funds Balance Sheet includes a reconciliation between fund balances-total governmental funds and net position-governmental activities as reported in the government-wide Statement of Net Position. The difference in fund balances of (\$1,519,640) is due to the long-term economic focus of the Statement of Net Position versus the short-term economic focus of the governmental funds. The components of the difference are described below.

| | |
|--|--------------|
| Total Fund Balances-Governmental Funds | \$ 2,652,021 |
|--|--------------|

Capital assets used in the operations of the County are not reported in the governmental funds financial statements:

| | | |
|---------------------------------------|--------------------|-----------|
| Land | 855,763 | |
| Structures and Improvements | 1,404,572 | |
| Equipment | 363,294 | |
| Software | 138,913 | |
| Infrastructure | 1,905,068 | |
| Land Use Rights (Permanent) | 6,439 | |
| Land Improvements | 4,256 | |
| Construction in Progress | 263,209 | |
| Intangible in Progress | 13,610 | |
| Accumulated Depreciation/Amortization | <u>(1,776,092)</u> | 3,179,032 |

Other assets used in governmental activities do not consume current financial resources, and therefore, are not reported in the governmental funds:

| | |
|---|---------|
| Prepaid Pension Investment with OCERS | 143,647 |
| Installment Receivables from Service Concession Arrangement | 90,377 |

| | |
|--|--------|
| The assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the internal service funds are included in governmental activities in the Statement of Net Position. | 69,363 |
|--|--------|

Deferred outflows of resources are similar to assets, but they do not meet the definition of an asset at June 30, 2019. When all the recognition criteria are met, the deferred outflows of resources will become an expense. The counterpart to deferred outflows of resources are deferred inflows of resources, which are not technically liabilities at June 30, 2019. When all recognition criteria are met, the deferred inflows of resources will become revenue, except for pension and OPEB related deferred inflows of resources which will be recognized as a credit to expense. The County reports the different types of deferred outflows and inflows of resources in the Statement of Net Position as follows:

Deferred Outflows of Resources:

| | |
|--|-----------|
| Employer retirement contribution subsequent to measurement date and deferred recognition of changes to the net pension | 1,099,708 |
| Employer retirement contribution subsequent to measurement date for the net OPEB liability | 39,355 |

Reconciliation of the Governmental Funds Balance Sheet
to the Statement of Net Position
(Dollar Amounts in Thousands)

Reclassification of prepaid pension contribution from prepaid costs to deferred outflows of resources for the portion to be recognized in the next measurement period. Refer to Note 18, Retirement Plans for further information.

| | |
|--------------------------------|-----------|
| Prepaid Pension Contribution | (208,484) |
| Deferred Outflows of Resources | 208,484 |

| | |
|---|----------|
| Liabilities for Service Concession Arrangements | (18,579) |
|---|----------|

Deferred Inflows of Resources:

| | |
|---|-----------|
| Deferred Inflows of Resources that have been earned but not available to finance expenditures in the current period | 162,274 |
| Deferred Inflows of Resources Related to Pension | (348,433) |
| Deferred Inflows from Service Concession Arrangements | (71,806) |

Long-term liabilities, including bonds and notes payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds:

| | | |
|--|-------------|-------------|
| Bonds and COPs Payable, Net | (67,470) | |
| Civic Center Facilities Master Plan Financing | (387,644) | |
| Teeter Plan Notes Payable | (29,507) | |
| Compensated Employee Absences Payable | (178,090) | |
| Capital Lease Obligations Payable | (36,677) | |
| Intangible Assets Obligations Payable | (2,639) | |
| Interest Payable on Bonds | (629) | |
| Interest Accretion on Capital Appreciation Bonds | (25,201) | |
| County's Net Pension Liability | (4,767,988) | |
| County's Net OPEB Liability | (368,733) | (5,864,578) |

| | |
|---|---------------------|
| Net Position of Governmental Activities | <u>\$ 1,132,381</u> |
|---|---------------------|

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

| | General Fund | Flood Control District | Other Public Protection |
|---|-------------------|------------------------------|-------------------------------|
| Revenues | | | |
| Taxes | \$ 760,723 | \$ 121,039 | \$ -- |
| Licenses, Permits, and Franchises | 23,914 | 101 | 362 |
| Fines, Forfeitures, and Penalties | 38,927 | 17 | 7,835 |
| Use of Money and Property | 29,555 | 15,450 | 8,493 |
| Intergovernmental | 1,686,306 | 30,266 | 23,946 |
| Charges for Services | 471,249 | 13,579 | 12,173 |
| Other | 19,458 | 13,701 | 7,595 |
| Total Revenues | <u>3,030,132</u> | <u>194,153</u> | <u>60,404</u> |
| Expenditures | | | |
| Current | | | |
| General Government | 229,582 | -- | -- |
| Public Protection | 1,353,355 | 106,986 | 24,866 |
| Public Ways and Facilities | 35,057 | -- | -- |
| Health and Sanitation | 678,587 | -- | -- |
| Public Assistance | 942,759 | -- | -- |
| Education | -- | -- | -- |
| Recreation and Cultural Services | -- | -- | -- |
| Capital Outlay | 38,546 | 31,481 | 4,585 |
| Debt Service | | | |
| Principal Retirement | 6,386 | 69 | -- |
| Interest | 12,896 | 1 | -- |
| Total Expenditures | <u>3,297,168</u> | <u>138,537</u> | <u>29,451</u> |
| Excess (Deficit) of Revenues Over Expenditures | (267,036) | 55,616 | 30,953 |
| Other Financing Sources (Uses) | | | |
| Transfers In | 352,322 | 215 | 1,717 |
| Transfers Out | (103,331) | (7,743) | (23,211) |
| Debt Issued | -- | -- | -- |
| Loan Issuance | -- | -- | -- |
| Total Other Financing Sources (Uses) | <u>248,991</u> | <u>(7,528)</u> | <u>(21,494)</u> |
| Net Change in Fund Balances | (18,045) | 48,088 | 9,459 |
| Fund Balances-Beginning of Year | 808,778 | 409,212 | 156,164 |
| Fund Balances-End of Year | <u>\$ 790,733</u> | <u>\$ 457,300</u> | <u>\$ 165,623</u> |

The notes to the basic financial statements are an integral part of this statement.

Statement of Revenues, Expenditures, and
Changes in Fund Balances
Governmental Funds
(Dollar Amounts in Thousands)

| Mental Health Services Act | Other Governmental Funds | Total Governmental Funds |
|----------------------------------|--------------------------------|--------------------------------|
| \$ -- | \$ 151,447 | \$ 1,033,209 |
| -- | 1,579 | 25,956 |
| -- | 17,803 | 64,582 |
| 7,671 | 63,658 | 124,827 |
| 160,661 | 342,242 | 2,243,421 |
| -- | 41,658 | 538,659 |
| 2 | 33,752 | 74,508 |
| <u>168,334</u> | <u>652,139</u> | <u>4,105,162</u> |
| -- | 42,140 | 271,722 |
| -- | 150 | 1,485,357 |
| -- | 117,600 | 152,657 |
| 147 | 1,571 | 680,305 |
| -- | 202,581 | 1,145,340 |
| -- | 47,826 | 47,826 |
| -- | 114,127 | 114,127 |
| -- | 139,338 | 213,950 |
| -- | 68,955 | 75,410 |
| -- | 30,165 | 43,062 |
| <u>147</u> | <u>764,453</u> | <u>4,229,756</u> |
| 168,187 | (112,314) | (124,594) |
| -- | 278,931 | 633,185 |
| (200,239) | (294,962) | (629,486) |
| -- | 61,107 | 61,107 |
| -- | 212,304 | 212,304 |
| <u>(200,239)</u> | <u>257,380</u> | <u>277,110</u> |
| (32,052) | 145,066 | 152,516 |
| 247,982 | 877,369 | 2,499,505 |
| <u>\$ 215,930</u> | <u>\$ 1,022,435</u> | <u>\$ 2,652,021</u> |

Revenues

Taxes
Licenses, Permits, and Franchises
Fines, Forfeitures, and Penalties
Use of Money and Property
Intergovernmental
Charges for Services
Other

Total Revenues

Expenditures

Current

General Government
Public Protection
Public Ways and Facilities
Health and Sanitation
Public Assistance
Education
Recreation and Cultural Services

Capital Outlay

Debt Service

Principal Retirement

Interest

Total Expenditures
Excess (Deficit) of Revenues
Over Expenditures

Other Financing Sources (Uses)

Transfers In
Transfers Out
Debt Issued
Loan Issuance

Total Other Financing Sources (Uses)

Net Change in Fund Balances

Fund Balances-Beginning of Year

Fund Balances-End of Year

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

The Net Change in Fund Balances for governmental funds of \$152,516 in the Statement of Revenues, Expenditures, and Changes in Fund Balances differs from the Change in Net Position for governmental activities of \$(20,492) reported in the government-wide Statement of Activities. The differences arise primarily from the long-term economic focus of the Statement of Activities versus the current financial resources focus of the governmental funds. The main components of the difference are described below.

| | | |
|--|----|---------|
| Net Change in Fund Balances-Total Governmental Funds | \$ | 152,516 |
|--|----|---------|

When capital assets used in governmental activities are purchased or constructed in the current fiscal year, the resources expended for those assets are reported as expenditures in the governmental funds. However, in the Statement of Activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation or amortization expense. In addition, donations, transfers, gains or losses from sales and other disposals/acquisitions of capital assets are not reported in governmental funds. These assets, and their associated depreciation/amortization expense, must be reported or removed in the government-wide financial statements. The details of the expenditures for capital outlay, capital contributions, depreciation/amortization and other disposals/acquisitions of capital assets are as follows:

| | | |
|--|-----------|--------|
| Expenditures for Capital Outlay: | | |
| Land | 2,881 | |
| Construction in Progress | 184,041 | |
| Equipment | 19,536 | |
| Software | 11,343 | |
| Net of Gains/(Losses) on Capital Assets Dispositions | (16,037) | |
| Depreciation/Amortization Expense | (123,690) | |
| Capital Contributions | 15,297 | 93,371 |

The issuance of long-term debt (e.g. bonds) is recorded as an other financing source in the governmental funds because it provides current financial resources. Similarly, the repayment of principal on long-term debt or the payment of other long-term liabilities is reported as an expenditure in the governmental funds because current financial resources have been consumed. Bond proceeds, net of payments to escrow agents and principal payments, are reported as financing sources in governmental funds and thus contribute to the change in fund balance. These transactions do not have any effect on net position in the government-wide financial statements. The details of the principal and other long-term liability payments and other financing sources are as follows:

| | | |
|---|-----------|-----------|
| Teeter Plan Notes Proceeds | (61,107) | |
| Civic Center Facilities Master Plan Loan Issuance | (212,304) | |
| Principal and Other Long-Term Liability Payments: | | |
| Bonds Payable | 10,094 | |
| Teeter Plan Notes Payable | 58,847 | |
| Capital Lease Obligations Payable | 6,411 | (198,059) |

Reconciliation of the Governmental Funds Statement of Revenues,
Expenditures, and Changes in Fund Balances to the Statement of Activities
(Dollar Amounts in Thousands)

Revenues related to prior years that are available in the current fiscal year are reported as revenue in the governmental funds. In contrast, revenues that are earned, but unavailable in the current year are deferred in the governmental funds. For government-wide reporting, revenue is recognized when earned, regardless of availability. The following amounts reflect the net effect of the timing differences for revenue recognition:

| | | |
|--|------------------------|--------|
| Government Mandated and Voluntary Nonexchange Property Tax Revenues | 27,222 <u>(156)</u> | 27,066 |
|--|------------------------|--------|

Some expenses reported in the Statement of Activities do not require the use of current financial resources; and therefore, are not reported as expenditures in the governmental funds until paid. The following amounts represent the net effect of these differences in the treatment of long-term liabilities:

| | | |
|--|----------------|--------|
| Accrued Interest Expense on Bonds Payable | 42 | |
| Amortization of Deferred Charges | 15,204 | |
| Change in Compensated Employee Absences | 2,427 | |
| OCERS Investment Gain | 8,161 | |
| Estimated Litigation and Claims Expense | 55,000 | |
| Interest Accretion on Capital Appreciation Bonds | <u>(3,052)</u> | 77,782 |

Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating loss of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental activities.

| | | |
|---|---------------|---------|
| Allocation of ISF's Operating Loss to Governmental Activities, net of Business-Type Activities | (30,096) | |
| Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities | <u>20,160</u> | (9,936) |

GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.

| | | |
|----------------------------|---------------|--------|
| OPEB Expense | (38,761) | |
| OPEB Employer Contribution | <u>50,692</u> | 11,931 |

GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.

| | | |
|-------------------------------|----------------|------------------|
| Pension Expense | (587,213) | |
| Pension Employer Contribution | <u>412,052</u> | <u>(175,163)</u> |

| | | |
|---|-----------|-----------------|
| Change in Net Position of Governmental Activities | <u>\$</u> | <u>(20,492)</u> |
|---|-----------|-----------------|

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

**BUDGETARY COMPARISON STATEMENT
MAJOR GOVERNMENTAL FUNDS-GENERAL FUND**

| | Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-----------------|--------------|------------------------------|------------------------------------|
| Revenues and Other Financing Sources | | | | |
| Taxes | \$ 747,395 | \$ 747,395 | \$ 760,775 | \$ 13,380 |
| Licenses, Permits, and Franchises | 26,398 | 26,298 | 23,723 | (2,575) |
| Fines, Forfeitures, and Penalties | 34,633 | 36,249 | 39,042 | 2,793 |
| Use of Money and Property | 11,314 | 20,464 | 21,910 | 1,446 |
| Intergovernmental | 1,712,495 | 1,780,272 | 1,753,841 | (26,431) |
| Charges for Services | 502,311 | 512,104 | 500,669 | (11,435) |
| Other | 16,803 | 18,445 | 19,941 | 1,496 |
| Transfers In | 395,108 | 421,748 | 351,083 | (70,665) |
| Bond Issuance Proceeds | -- | 100 | -- | (100) |
| Total Revenues and Other Financing Sources | 3,446,457 | 3,563,075 | 3,470,984 | (92,091) |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Assessor | 39,448 | 39,448 | 37,724 | 1,724 |
| Auditor-Controller | 18,788 | 18,788 | 15,888 | 2,900 |
| Board of Supervisors-1st District | 1,374 | 1,374 | 1,268 | 106 |
| Board of Supervisors-2nd District | 1,358 | 1,358 | 1,150 | 208 |
| Board of Supervisors-3rd District | 1,326 | 1,326 | 825 | 501 |
| Board of Supervisors-4th District | 1,309 | 1,309 | 1,029 | 280 |
| Board of Supervisors-5th District | 1,357 | 1,357 | 1,139 | 218 |
| Capital Acquisition Financing | 1,542 | 1,542 | 1,528 | 14 |
| Capital Projects | 62,926 | 85,930 | 65,045 | 20,885 |
| CAPS Program | 12,623 | 12,623 | 11,502 | 1,121 |
| Clerk of the Board | 5,147 | 5,147 | 4,830 | 317 |
| County Counsel | 10,117 | 10,816 | 10,360 | 456 |
| County Executive Office | 24,112 | 25,882 | 23,185 | 2,697 |
| Data Systems Development Project | 11,270 | 12,944 | 11,406 | 1,538 |
| Employee Benefits | 2,169 | 1,811 | 1,080 | 731 |
| Human Resources | 7,403 | 7,291 | 6,073 | 1,218 |
| Internal Audit | 2,294 | 1,798 | 1,762 | 36 |
| IBM Mainframe | 2,396 | 2,396 | 2,396 | -- |
| OCIT Shared Services | 2,734 | 3,234 | 3,023 | 211 |
| Miscellaneous | 95,217 | 69,906 | 68,529 | 1,377 |
| OC Campaign Finance and Ethics Commission | 453 | 453 | 415 | 38 |
| Prepaid Pension Obligation | -- | 130 | 4 | 126 |
| Property Tax System Centralized O & M Support | 7,748 | 10,926 | 5,355 | 5,571 |
| Registrar of Voters | 16,603 | 17,887 | 16,654 | 1,233 |
| Performance Audit | 803 | 307 | 3 | 304 |
| Treasurer-Tax Collector | 13,883 | 12,271 | 11,147 | 1,124 |
| Utilities | 27,399 | 27,762 | 24,342 | 3,420 |
| Public Protection: | | | | |
| Alternate Defense | 5,780 | 5,780 | 5,331 | 449 |
| Building & Safety | 16,967 | 16,967 | 13,133 | 3,834 |
| Child Support Services | 58,405 | 58,405 | 56,776 | 1,629 |
| Clerk-Recorder | 15,016 | 15,016 | 13,375 | 1,641 |
| Detention Release | 1,717 | 1,717 | 1,679 | 38 |
| District Attorney | 153,888 | 157,220 | 148,597 | 8,623 |
| District Attorney-Public Administrator | 3,514 | 3,564 | 3,009 | 555 |
| Emergency Management Division | 3,762 | 4,028 | 3,822 | 206 |
| Grand Jury | 590 | 590 | 583 | 7 |
| HCA Public Guardian | 5,606 | 5,606 | 4,961 | 645 |
| Juvenile Justice Commission | 242 | 242 | 120 | 122 |
| Office of Independent Review | 455 | 407 | 406 | 1 |
| Probation | 193,020 | 190,980 | 187,679 | 3,301 |
| Public Defender | 77,342 | 77,362 | 76,393 | 969 |
| Sheriff-Coroner | 707,150 | 739,405 | 728,966 | 10,439 |
| Sheriff Court Operations | 55,107 | 66,186 | 65,676 | 510 |
| Trial Courts | 67,260 | 67,392 | 66,119 | 1,273 |
| Public Ways and Facilities: | | | | |
| OC Public Works | 60,337 | 60,337 | 50,206 | 10,131 |
| Health and Sanitation: | | | | |
| Health Care Agency | 713,597 | 724,008 | 688,739 | 35,269 |
| OC Watersheds | 16,737 | 16,737 | 13,245 | 3,492 |
| Public Assistance: | | | | |
| OC Community Resources | 68,126 | 96,029 | 78,516 | 17,513 |
| Social Services Agency | 909,549 | 919,895 | 881,771 | 38,124 |
| Total Expenditures and Other Financing Uses | 3,505,966 | 3,603,889 | 3,416,764 | 187,125 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (59,509) | (40,814) | 54,220 | \$ 95,034 |
| Fund Balances-Beginning of Year | 752,180 | 752,180 | 752,180 | |
| Fund Balances-End of Year | \$ 692,671 | \$ 711,366 | \$ 806,400 | |

The notes to the basic financial statements are an integral part of this statement.

Budgetary Comparison Statement
(Dollar Amounts in Thousands)

**BUDGETARY COMPARISON STATEMENT
MAJOR GOVERNMENTAL FUNDS-FLOOD CONTROL DISTRICT**

| | Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|-------------------|------------------------------|------------------------------------|
| Revenues and Other Financing Sources | | | | |
| Taxes | \$ 119,173 | \$ 119,173 | \$ 121,068 | \$ 1,895 |
| Licenses, Permits, and Franchises | -- | -- | 101 | 101 |
| Fines, Forfeitures, and Penalties | 13 | 13 | 17 | 4 |
| Use of Money and Property | 5,203 | 5,204 | 11,143 | 5,939 |
| Intergovernmental | 20,128 | 20,111 | 31,679 | 11,568 |
| Charges for Services | 14,051 | 14,051 | 13,699 | (352) |
| Other | 260 | 12,960 | 13,360 | 400 |
| Transfers In | 215 | 324 | 307 | (17) |
| Total Revenues and Other Financing Sources | <u>159,043</u> | <u>171,836</u> | <u>191,374</u> | <u>19,538</u> |
| Expenditures and Other Financing Uses | | | | |
| Public Protection: | | | | |
| OC Flood | 232,774 | 246,683 | 134,040 | 112,643 |
| OC Santa Ana River | 90 | 92 | 92 | -- |
| OC Flood-Capital | 49,294 | 49,294 | 11,794 | 37,500 |
| Total Expenditures and Other Financing Uses | <u>282,158</u> | <u>296,069</u> | <u>145,926</u> | <u>150,143</u> |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (123,115) | (124,233) | 45,448 | <u>\$ 169,681</u> |
| Fund Balances-Beginning of Year | 414,415 | 414,415 | 414,415 | |
| Fund Balances-End of Year | <u>\$ 291,300</u> | <u>\$ 290,182</u> | <u>\$ 459,863</u> | |

The notes to the basic financial statements are an integral part of this statement.

County of Orange
Comprehensive Annual Financial Report
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(Dollar Amounts in Thousands)

BUDGETARY COMPARISON STATEMENT
MAJOR GOVERNMENTAL FUNDS-OTHER PUBLIC PROTECTION

| | Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-----------------|--------------|------------------------------|------------------------------------|
| Revenues and Other Financing Sources | | | | |
| Licenses, Permits, and Franchises | \$ 450 | \$ 450 | \$ 362 | \$ (88) |
| Fines, Forfeitures, and Penalties | 3,231 | 3,231 | 7,653 | 4,422 |
| Use of Money and Property | 4,726 | 4,742 | 6,665 | 1,923 |
| Intergovernmental | 12,954 | 17,359 | 23,186 | 5,827 |
| Charges for Services | 20,480 | 22,514 | 14,590 | (7,924) |
| Other | 8,012 | 8,021 | 7,595 | (426) |
| Transfers In | 5,594 | 11,699 | 9,749 | (1,950) |
| Total Revenues and Other Financing Sources | 55,447 | 68,016 | 69,800 | 1,784 |
| Expenditures and Other Financing Uses | | | | |
| Public Protection: | | | | |
| Orange County Methamphetamine Lab Investigation Team | -- | 30 | 30 | -- |
| County Automated Fingerprint Identification | 1,666 | 1,700 | 1,365 | 335 |
| Building and Safety-Operating Reserve | 661 | 661 | 407 | 254 |
| Narcotic Forfeiture and Seizure | 447 | 497 | 406 | 91 |
| Sheriff-Regional Narcotics Suppression Program | 7,971 | 13,884 | 13,381 | 503 |
| Motor Vehicle Theft Task Force | 3,749 | 3,759 | 3,298 | 461 |
| Regional Narcotic Suppression Program-Dept of Treasury | 196 | 296 | 291 | 5 |
| Regional Narcotic Suppression Program-Other | 2,713 | 2,688 | 1,152 | 1,536 |
| Clerk Recorder Special Revenue | 8,752 | 8,752 | 5,115 | 3,637 |
| Clerk Recorder Operating Reserve | 1,050 | 1,081 | 1,077 | 4 |
| Real Estate Prosecution | 1,429 | 1,429 | 1,095 | 334 |
| Proposition 64-Consumer Protection | 4,454 | 4,568 | 1,589 | 2,979 |
| Proposition 69-DNA Identification | 628 | 1,881 | 476 | 1,405 |
| Traffic Violator | 1,030 | 1,126 | 237 | 889 |
| Sheriff Narcotics Program-Dept of Treasury | -- | 255 | 255 | -- |
| Sheriff Narcotics Program-Dept of Justice | 385 | 6,999 | 425 | 6,574 |
| Sheriff Narcotics Program-Other | 2,097 | 2,275 | 154 | 2,121 |
| Orange County Jail | 1,145 | 386 | 150 | 236 |
| Sheriff Narcotics Program-CALMMET-Treasury | 1,226 | 2,303 | 466 | 1,837 |
| Sheriff's State Criminal Alien Assistance Program | 372 | 2,648 | 2,494 | 154 |
| California Automated Fingerprint Identification Operational Costs | 1,885 | 1,835 | 1,302 | 533 |
| California Automated Fingerprint Identification Systems Costs | 34,189 | 35,536 | 978 | 34,558 |
| Sheriff's Supplemental Law Enforcement Services | 3,720 | 1,802 | 1,801 | 1 |
| District Attorney's Supplemental Law Enforcement Services | 1,097 | 1,097 | 1,050 | 47 |
| Excess Public Safety Sales Tax | 15 | 2,268 | 1 | 2,267 |
| Sheriff-Coroner Replacement and Maintenance | 16,707 | 17,015 | 146 | 16,869 |
| Ward Welfare | 136 | 136 | 114 | 22 |
| Sheriff's Substations Fee Program | 1,130 | 1,130 | 20 | 1,110 |
| Sheriff Court OPS-Special Collections | 1,200 | 1,737 | 1,201 | 536 |
| Jail Commissary | 10,744 | 11,720 | 8,267 | 3,453 |
| Inmate Welfare | 14,626 | 15,176 | 3,701 | 11,475 |
| Child Support Program Development | 2,898 | 2,898 | 2,219 | 679 |
| 800 MHz Countywide Coordinated Communications System | 13,671 | 15,080 | 6,015 | 9,065 |
| Delta Special Revenue | 30 | 30 | 6 | 24 |
| Total Expenditures and Other Financing Uses | 142,019 | 164,678 | 60,684 | 103,994 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (86,572) | (96,662) | 9,116 | \$ 105,778 |
| Fund Balances-Beginning of Year | 138,032 | 138,032 | 138,032 | |
| Fund Balances-End of Year | \$ 51,460 | \$ 41,370 | \$ 147,148 | |

The notes to the basic financial statements are an integral part of this statement.

Budgetary Comparison Statement
(Dollar Amounts in Thousands)

**BUDGETARY COMPARISON STATEMENT
MAJOR GOVERNMENTAL FUNDS-MENTAL HEALTH SERVICES ACT**

| | Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|-------------------|------------------------------|------------------------------------|
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 2,500 | \$ 2,500 | \$ 5,237 | \$ 2,737 |
| Intergovernmental | 157,148 | 157,148 | 160,416 | 3,268 |
| Other | -- | -- | 2 | 2 |
| Total Revenues and Other Financing Sources | <u>159,648</u> | <u>159,648</u> | <u>165,655</u> | <u>6,007</u> |
| Expenditures and Other Financing Uses | | | | |
| Health & Sanitation: | | | | |
| Mental Health Services Act | <u>210,770</u> | <u>211,858</u> | <u>200,386</u> | <u>11,472</u> |
| Total Expenditures and Other Financing Uses | <u>210,770</u> | <u>211,858</u> | <u>200,386</u> | <u>11,472</u> |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (51,122) | (52,210) | (34,731) | <u>\$ 17,479</u> |
| Fund Balances-Beginning of Year | 249,578 | 249,578 | 249,578 | |
| Fund Balances-End of Year | <u>\$ 198,456</u> | <u>\$ 197,368</u> | <u>\$ 214,847</u> | |

The notes to the basic financial statements are an integral part of this statement.

County of Orange
Comprehensive Annual Financial Report
June 30, 2019
(Dollar Amounts in Thousands)

| | Business-Type Activities - Enterprise Funds | | | | Governmental Activities - Internal Service Funds |
|--|--|-------------------------|---|------------|---|
| | Airport | OC Waste & Recycling | Compressed Natural Gas (Nonmajor) | Total | |
| <u>ASSETS</u> | | | | | |
| Current Assets | | | | | |
| Pooled Cash/Investments | \$ 196,137 | \$ 452,704 | \$ 13 | \$ 648,854 | \$ 266,101 |
| Cash Equivalents/Specific Investments | 8,760 | -- | -- | 8,760 | -- |
| Cash/Cash Equivalents | 4,881 | -- | -- | 4,881 | 375 |
| Imprest Cash Funds | 14 | 35 | -- | 49 | 8 |
| Restricted Cash and Investments with Trustee | 2,584 | -- | -- | 2,584 | -- |
| Restricted Pooled Cash and Investments | 4,346 | 791 | -- | 5,137 | -- |
| Deposits In-Lieu of Cash | 5,388 | 17,239 | -- | 22,627 | -- |
| Receivables | | | | | |
| Accounts | 5,558 | 14,485 | 6 | 20,049 | 476 |
| Passenger Facility Charges | 2,977 | -- | -- | 2,977 | -- |
| Interest/Dividends | 1,064 | 2,063 | -- | 3,127 | 900 |
| Pollution Remediation Obligation Recoveries | 256 | -- | -- | 256 | -- |
| Allowance for Uncollectible Receivables | -- | (1) | -- | (1) | (87) |
| Due from Other Funds | -- | 481 | -- | 481 | 2,242 |
| Due from Other Governmental Agencies | 2,234 | 2,815 | -- | 5,049 | 558 |
| Inventory of Materials and Supplies | -- | -- | -- | -- | 391 |
| Prepaid Costs | 2,364 | 2,550 | -- | 4,914 | 2,112 |
| Total Current Assets | 236,563 | 493,162 | 19 | 729,744 | 273,076 |
| Noncurrent Assets | | | | | |
| Restricted Cash and Investments with Trustee | 9,551 | -- | -- | 9,551 | -- |
| Restricted Pooled Cash and Investments | -- | 9,736 | -- | 9,736 | -- |
| Restricted Pooled Cash and Investments-Closure and Postclosure Care Costs | -- | 94,618 | -- | 94,618 | -- |
| Specific Investments | 43,579 | -- | -- | 43,579 | -- |
| Advances to Other Funds | -- | 35,082 | -- | 35,082 | -- |
| Capital Assets: | | | | | |
| Land | 15,678 | 22,701 | -- | 38,379 | -- |
| Construction in Progress | 12,968 | 3,548 | -- | 16,516 | 1,285 |
| Intangible Assets in Progress | -- | 291 | -- | 291 | -- |
| Intangible Assets-Amortizable | 3,337 | 1,888 | -- | 5,225 | 118 |
| Accumulated Amortization | (1,660) | (423) | -- | (2,083) | (39) |
| Structures and Improvements | 881,146 | 27,660 | -- | 908,806 | 18,389 |
| Accumulated Depreciation | (343,971) | (14,175) | -- | (358,146) | (7,089) |
| Equipment | 12,977 | 80,481 | -- | 93,458 | 148,629 |
| Accumulated Depreciation | (9,495) | (45,631) | -- | (55,126) | (96,697) |
| Infrastructure | 238,995 | 470,668 | -- | 709,663 | -- |
| Accumulated Depreciation | (192,032) | (215,568) | -- | (407,600) | -- |
| Total Capital Assets | 617,943 | 331,440 | -- | 949,383 | 64,596 |
| Total Noncurrent Assets | 671,073 | 470,876 | -- | 1,141,949 | 64,596 |
| Total Assets | 907,636 | 964,038 | 19 | 1,871,693 | 337,672 |
| <u>DEFERRED OUTFLOWS OF RESOURCES</u> | | | | | |
| Deferred Charge on Refunding | 2,641 | -- | -- | 2,641 | -- |
| Deferred Outflows of Resources Related to Pension | 12,285 | 14,688 | -- | 26,973 | 15,186 |
| Deferred Outflows of Resources Related to OPEB | 342 | 418 | -- | 760 | 519 |
| Total Deferred Outflows of Resources | 15,268 | 15,106 | -- | 30,374 | 15,705 |

The notes to the basic financial statements are an integral part of this statement.

Basic Financial Statements
Statement of Net Position
Proprietary Funds
(Dollar Amounts in Thousands)

| | Business-Type Activities - Enterprise Funds | | | | Governmental Activities - Internal Service Funds |
|--|--|-------------------------|---|---------------------|---|
| | Airport | OC Waste & Recycling | Compressed Natural Gas (Nonmajor) | Total | |
| <u>LIABILITIES</u> | | | | | |
| Current Liabilities | | | | | |
| Accounts Payable | \$ 7,061 | \$ 12,029 | \$ -- | \$ 19,090 | \$ 13,950 |
| Retainage Payable | 452 | 1,232 | -- | 1,684 | 221 |
| Salaries and Employee Benefits Payable | 483 | 596 | -- | 1,079 | 552 |
| Unearned Revenue | 2,966 | 239 | -- | 3,205 | -- |
| Due to Other Funds | 2,227 | 8,428 | 7 | 10,662 | 804 |
| Due to Other Governmental Agencies | 136 | 12,281 | -- | 12,417 | 3 |
| Insurance Claims Payable | -- | -- | -- | -- | 61,786 |
| Compensated Employee Absences Payable | 1,067 | 1,289 | -- | 2,356 | 1,177 |
| Pollution Remediation Obligation | -- | 680 | -- | 680 | -- |
| Intangible Assets Obligations Payable | 87 | 8 | -- | 95 | -- |
| Landfill Site Closure/Postclosure Liability | -- | 3,350 | -- | 3,350 | -- |
| Bonds Payable | 4,617 | -- | -- | 4,617 | -- |
| Capital Lease Obligations Payable | -- | -- | -- | -- | 609 |
| Interest Payable | 555 | -- | -- | 555 | -- |
| Deposits from Others | 8,326 | 18,260 | -- | 26,586 | -- |
| Total Current Liabilities | 27,977 | 58,392 | 7 | 86,376 | 79,102 |
| Noncurrent Liabilities | | | | | |
| Insurance Claims Payable | -- | -- | -- | -- | 158,286 |
| Compensated Employee Absences Payable | 816 | 1,030 | -- | 1,846 | 1,053 |
| Pollution Remediation Obligation | 994 | 15,807 | -- | 16,801 | -- |
| Intangible Assets Obligations Payable | 72 | -- | -- | 72 | -- |
| Landfill Site Closure/Postclosure Liability | -- | 176,408 | -- | 176,408 | -- |
| Bonds Payable | 93,462 | -- | -- | 93,462 | -- |
| Capital Lease Obligations Payable | -- | -- | -- | -- | 2,110 |
| Arbitrage Rebate Payable | 103 | -- | -- | 103 | -- |
| Net Pension Liability | 46,028 | 57,169 | -- | 103,197 | 49,872 |
| Net OPEB Liability | 3,141 | 3,980 | -- | 7,121 | 4,727 |
| Total Noncurrent Liabilities | 144,616 | 254,394 | -- | 399,010 | 216,048 |
| Total Liabilities | 172,593 | 312,786 | 7 | 485,386 | 295,150 |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | | |
| Deferred Inflows of Resources Related to Pension | 3,495 | 4,439 | -- | 7,934 | 2,884 |
| Total Deferred Inflows of Resources | 3,495 | 4,439 | -- | 7,934 | 2,884 |
| <u>NET POSITION</u> | | | | | |
| Net Investment in Capital Assets | 528,734 | 330,190 | -- | 858,924 | 61,656 |
| Restricted for: | | | | | |
| Debt Service | 2,029 | -- | -- | 2,029 | -- |
| Passenger Facility Charges Approved Capital Projects | 3,282 | -- | -- | 3,282 | -- |
| Capital Projects-Replacements and Renewals | 1,000 | -- | -- | 1,000 | -- |
| Landfill Closure/Postclosure | -- | 28,531 | -- | 28,531 | -- |
| Landfill Corrective Action | -- | 8,619 | -- | 8,619 | -- |
| Wetland | -- | 879 | -- | 879 | -- |
| Prima Deshecha/La Pata Closure | -- | 104 | -- | 104 | -- |
| Unrestricted | 211,771 | 293,596 | 12 | 505,379 | (6,313) |
| Total Net Position | \$ 746,816 | \$ 661,919 | \$ 12 | 1,408,747 | \$ 55,343 |
| Adjustment to Reflect the Consolidation of Internal Service Funds' Activities Related to Enterprise Funds | | | | (670) | |
| Cumulative Effect of Prior Years' Internal Service Funds Allocation | | | | (13,350) | |
| Net Position of Business-Type Activities | | | | \$ 1,394,727 | |

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(Dollar Amounts in Thousands)

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS

| | Business-Type Activities - Enterprise Funds | | | | Governmental Activities - Internal Service Funds |
|--|--|-------------------------|---|------------------|---|
| | Airport | OC Waste & Recycling | Compressed Natural Gas (Nonmajor) | Total | |
| Operating Revenues | | | | | |
| Use of Money and Property | \$ 113,442 | \$ 4,586 | \$ 5 | \$ 118,033 | \$ 1,582 |
| Licenses, Permits, and Franchises | -- | 125 | -- | 125 | -- |
| Charges for Services | 23,394 | 166,997 | 103 | 190,494 | 108,682 |
| Insurance Premiums | -- | -- | -- | -- | 337,384 |
| Total Operating Revenues | <u>136,836</u> | <u>171,708</u> | <u>108</u> | <u>308,652</u> | <u>447,648</u> |
| Operating Expenses | | | | | |
| Salaries and Employee Benefits | 22,982 | 29,158 | -- | 52,140 | 26,375 |
| Services and Supplies | 28,280 | 23,529 | 123 | 51,932 | 30,706 |
| Professional Services | 44,330 | 14,121 | 36 | 58,487 | 75,694 |
| Operating Leases | 267 | 672 | 1 | 940 | 10,826 |
| Insurance Claims and Premiums | -- | -- | -- | -- | 315,402 |
| Pollution Remediation Expense | -- | (2,627) | -- | (2,627) | -- |
| Other Charges | -- | -- | -- | -- | 256 |
| Taxes and Other Fees | 154 | 28,984 | -- | 29,138 | 8 |
| Landfill Site Closure/Postclosure Costs | -- | 17,122 | -- | 17,122 | -- |
| Depreciation/Amortization | 32,248 | 17,667 | -- | 49,915 | 19,147 |
| Total Operating Expenses | <u>128,261</u> | <u>128,626</u> | <u>160</u> | <u>257,047</u> | <u>478,414</u> |
| Operating Income (Loss) | <u>8,575</u> | <u>43,082</u> | <u>(52)</u> | <u>51,605</u> | <u>(30,766)</u> |
| Nonoperating Revenues (Expenses) | | | | | |
| Fines, Forfeitures, and Penalties | 272 | 33 | -- | 305 | -- |
| Intergovernmental Revenues | 151 | 42 | -- | 193 | 1,182 |
| Interest and Investment Income | 8,214 | 16,725 | 2 | 24,941 | 7,433 |
| Interest Expense | (6,778) | -- | -- | (6,778) | (44) |
| Gain (Loss) on Disposition of Capital Assets | (23) | 586 | -- | 563 | 601 |
| Passenger Facility Charges Revenue | 20,677 | -- | -- | 20,677 | -- |
| Other Taxes | -- | -- | 10 | 10 | -- |
| Other Revenue (Expense) | (527) | 44 | -- | (483) | 5,568 |
| Total Nonoperating Revenues | <u>21,986</u> | <u>17,430</u> | <u>12</u> | <u>39,428</u> | <u>14,740</u> |
| Income (Loss) Before Contributions and Transfers | <u>30,561</u> | <u>60,512</u> | <u>(40)</u> | <u>91,033</u> | <u>(16,026)</u> |
| Capital Grant Contributions | 1,424 | -- | -- | 1,424 | -- |
| Capital Contributions | -- | -- | -- | -- | 197 |
| Transfers In | -- | 162 | -- | 162 | 5,471 |
| Transfers Out | -- | (9,084) | -- | (9,084) | (248) |
| Change in Net Position | <u>31,985</u> | <u>51,590</u> | <u>(40)</u> | <u>83,535</u> | <u>(10,606)</u> |
| Net Position-Beginning of Year | <u>714,831</u> | <u>610,329</u> | <u>52</u> | | <u>65,949</u> |
| Net Position-End of Year | <u>\$ 746,816</u> | <u>\$ 661,919</u> | <u>\$ 12</u> | | <u>\$ 55,343</u> |
| Adjustment to Reflect the Consolidation of Internal Service Funds' Activities Related to Enterprise Funds | | | | (670) | |
| Increase in Net Position of Business-Type Activities | | | | <u>\$ 82,865</u> | |

The notes to the basic financial statements are an integral part of this statement.



County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

| | Business-Type Activities - Enterprise Funds | | | | Governmental Activities - Internal Service Funds |
|---|--|-------------------------|---|------------|---|
| | Airport | OC Waste & Recycling | Compressed Natural Gas (Nonmajor) | Total | |
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | | |
| Receipts from Customers | \$ 135,792 | \$ 168,479 | \$ 173 | \$ 304,444 | \$ 36,036 |
| Cash Received for Premiums within the County's Entity | -- | -- | -- | -- | 337,384 |
| Payments to Suppliers for Goods and Services | (72,959) | (39,300) | (160) | (112,419) | (404,625) |
| Payments to Employees for Services | (22,221) | (29,307) | -- | (51,528) | (24,560) |
| Payments for Interfund Services | (320) | (1,773) | (90) | (2,183) | (242) |
| Receipts for Interfund Services Used | -- | -- | 7 | 7 | 75,460 |
| Landfill Site Closure/Postclosure Care Costs | -- | (3,350) | -- | (3,350) | -- |
| Payment for Taxes and Other Fees | (154) | (28,984) | -- | (29,138) | (8) |
| Other Operating Receipts | 460 | 4,231 | -- | 4,691 | 5,568 |
| Other Operating Payments | (50) | (3,742) | -- | (3,792) | (11,388) |
| Net Cash Provided (Used) by Operating Activities | 40,548 | 66,254 | (70) | 106,732 | 13,625 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | |
| Transfers In | -- | 162 | -- | 162 | 5,471 |
| Transfers Out | -- | (9,084) | -- | (9,084) | (248) |
| Intergovernmental Revenues | 151 | 42 | -- | 193 | 1,182 |
| Other Taxes | -- | -- | 10 | 10 | -- |
| Advances to Other Funds | -- | (5,086) | -- | (5,086) | -- |
| Net Cash Provided (Used) by Noncapital Financing Activities | 151 | (13,966) | 10 | (13,805) | 6,405 |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | |
| Acquisition of Capital Assets | (15,034) | (38,413) | -- | (53,447) | (18,057) |
| Intangible Assets Obligations Payable | -- | (6) | -- | (6) | -- |
| Principal Paid on Bonds | (22,170) | -- | -- | (22,170) | -- |
| Payments for refunding bonds | (36,823) | -- | -- | (36,823) | -- |
| Interest Paid on Long-Term Debt | (7,924) | -- | -- | (7,924) | -- |
| Bond Issuance Costs Paid on Long-Term Debt | (554) | -- | -- | (554) | -- |
| Capital Grant Contributions | 3,292 | -- | -- | 3,292 | -- |
| Passenger Facility Charges Received | 20,727 | -- | -- | 20,727 | -- |
| Principal Paid on Capital Lease Obligations | -- | -- | -- | -- | (469) |
| Interest Paid on Capital Lease Obligations | -- | -- | -- | -- | (44) |
| Proceeds from Sale of Capital Assets | 30 | 586 | -- | 616 | 601 |
| Net Cash Used by Capital and Related Financing Activities | (58,456) | (37,833) | -- | (96,289) | (17,969) |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | | |
| Interest on Investments | (7,929) | 16,207 | 2 | 8,280 | 7,223 |
| Purchase of Investments | 7,952 | -- | -- | 7,952 | -- |
| Net Cash Provided by Investing Activities | 23 | 16,207 | 2 | 16,232 | 7,223 |
| Net Increase (Decrease) in Cash and Cash Equivalents | (17,734) | 30,662 | (58) | 12,870 | 9,284 |
| Cash and Cash Equivalents-Beginning of Year | 234,456 | 527,222 | 71 | 761,749 | 257,200 |
| Cash and Cash Equivalents-End of Year | \$ 216,722 | \$ 557,884 | \$ 13 | \$ 774,619 | \$ 266,484 |

The notes to the basic financial statements are an integral part of this statement.

Basic Financial Statements
Statement of Cash Flows
Proprietary Funds
(Dollar Amounts in Thousands)

| | Business-Type Activities - Enterprise Funds | | | | Governmental Activities - Internal Service Funds |
|--|--|-------------------------|---|-------------------|---|
| | Airport | OC Waste & Recycling | Compressed Natural Gas (Nonmajor) | Total | |
| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities | | | | | |
| Operating Income (Loss) | \$ 8,575 | \$ 43,082 | \$ (52) | \$ 51,605 | \$ (30,766) |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | | | |
| Depreciation/Amortization | 32,248 | 17,667 | -- | 49,915 | 19,147 |
| Fines, Forfeitures and Penalties | 272 | 33 | -- | 305 | -- |
| Other Revenue | 26 | 44 | -- | 70 | 5,568 |
| (Increases) Decreases In: | | | | | |
| Deposits In-Lieu of Cash | (48) | 151 | -- | 103 | -- |
| Accounts Receivable, Net of Allowances | (797) | (3,292) | (6) | (4,095) | (283) |
| Due from Other Funds | -- | (432) | 7 | (425) | 754 |
| Due from Other Governmental Agencies | 59 | (26) | 71 | 104 | 122 |
| Inventory of Materials and Supplies | -- | -- | -- | -- | (6) |
| Prepaid Costs | (214) | (198) | -- | (412) | (233) |
| Deferred Outflows of Resources Related to Pension | (3,424) | (3,590) | -- | (7,014) | (4,030) |
| Deferred Outflows of Resources Related to OPEB | (143) | (165) | -- | (308) | (220) |
| Increases (Decreases) In: | | | | | |
| Accounts Payable | (212) | (2,775) | -- | (2,987) | 1,102 |
| Retainage Payable | 24 | -- | -- | 24 | -- |
| Salaries and Employee Benefits Payable | 25 | 29 | -- | 54 | 37 |
| Unearned Revenue | (751) | 130 | -- | (621) | -- |
| Due to Other Funds | (320) | (1,341) | (90) | (1,751) | 91 |
| Due to Other Governmental Agencies | (63) | 1,125 | -- | 1,062 | 1 |
| Insurance Claims Payable | -- | -- | -- | -- | 16,313 |
| Compensated Employee Absences Payable | (79) | (178) | -- | (257) | (146) |
| Pollution Remediation Obligation | -- | (3,070) | -- | (3,070) | -- |
| Deposits from Others | 565 | (62) | -- | 503 | -- |
| Arbitrage Rebate Payable | 103 | -- | -- | 103 | -- |
| Net Pension Liability | 7,954 | 9,526 | -- | 17,480 | 12,104 |
| Net OPEB Liability | 140 | 168 | -- | 308 | 213 |
| Landfill Site Closure/ Postclosure Liability | -- | 13,772 | -- | 13,772 | -- |
| Deferred Inflows of Resources Related to Pension | (3,290) | (4,215) | -- | (7,505) | (5,990) |
| Deferred Inflows of Resources Related to OPEB | (102) | (129) | -- | (231) | (153) |
| Total Adjustments | 31,973 | 23,172 | (18) | 55,127 | 44,391 |
| Net Cash Provided (Used) by Operating Activities | <u>\$ 40,548</u> | <u>\$ 66,254</u> | <u>\$ (70)</u> | <u>\$ 106,732</u> | <u>\$ 13,625</u> |
| Reconciliation of Cash and Cash Equivalents to Statement of Net Position Accounts | | | | | |
| Pooled Cash/Investments | \$ 196,137 | \$ 452,704 | \$ 13 | \$ 648,854 | \$ 266,101 |
| Cash Equivalents/Specific Investments | 8,760 | -- | -- | 8,760 | 375 |
| Cash/Cash Equivalents | 4,881 | -- | -- | 4,881 | -- |
| Imprest Cash Funds | 14 | 35 | -- | 49 | 8 |
| Restricted Cash and Investments with Trustee | 2,584 (1) | -- | -- | 2,584 | -- |
| Restricted Pooled Cash/Investments | 4,346 | 10,527 | -- | 14,873 | -- |
| Restricted Pooled Cash/Investments-Closure and Postclosure Care Costs | -- | 94,618 | -- | 94,618 | -- |
| Total Cash and Cash Equivalents | <u>\$ 216,722</u> | <u>\$ 557,884</u> | <u>\$ 13</u> | <u>\$ 774,619</u> | <u>\$ 266,484</u> |
| Schedule of Noncash Investing, Capital, and Financing Activities | | | | | |
| - The Internal Service Funds gained \$601 on disposition of capital assets. | | | | | |
| - The Internal Service Funds received \$197 of capital contributions. | | | | | |
| - The Internal Service Funds' acquisition of capital assets with accounts payable is \$8,448. | | | | | |
| - Airport had a \$23 loss on disposition of capital assets. | | | | | |
| - Airport's acquisition of capital assets with retainage payable is \$421. | | | | | |
| - Airport's acquisition of capital assets with accounts payable is \$2,741. | | | | | |
| - Airport's change in fair value of investments not considered cash or cash equivalents is \$275. | | | | | |
| - Airport's capital grant contribution receivable is \$1,839. | | | | | |
| - Airport's amortization of bond premium is \$355. | | | | | |
| - Airport's amortization of deferred charge on refunding is \$68. | | | | | |
| - OC Waste & Recycling gained \$586 on disposition of capital assets. | | | | | |
| - OC Waste & Recycling's acquisition of capital assets with retainage payable is \$1,232. | | | | | |
| - OC Waste & Recycling's acquisition of capital assets with accounts payable is \$280. | | | | | |
| (1) Does not include \$9,551 from Airport's nonliquid Restricted Cash and Investments with Trustee. | | | | | |

STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS

| | Private- Purpose Trust Funds | Investment Trust Funds | Pension and Other Post- Employment Benefit Trust Funds | Agency Funds |
|---|------------------------------------|---------------------------|--|-----------------|
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 60,968 | \$ 6,036,424 | \$ 2,757 | \$ 315,053 |
| Cash/Cash Equivalents | -- | -- | -- | 302 |
| Restricted Cash and Investments | | | | |
| Restricted Investments with Trustee | | | | |
| Money Market Mutual Funds | 4,703 | -- | -- | 29,830 |
| Non-Bond Funds | -- | -- | 140,492 | -- |
| Mutual Bond Funds | -- | -- | 14,706 | -- |
| Stable Value Fund | -- | -- | 16,599 | -- |
| Pooled with OCERS | -- | -- | 306,511 | -- |
| Total Restricted Cash and Investments | 4,703 | -- | 478,308 | 29,830 |
| Deposits In-Lieu of Cash | -- | -- | -- | 49,812 |
| Receivables | | | | |
| Accounts | -- | -- | 66 | 690 |
| Taxes | -- | -- | -- | 349,041 |
| Interest/Dividends | 317 | 34,933 | 41 | 27,672 |
| Allowance for Uncollectible Receivables | -- | -- | -- | (195,914) |
| Due from Other Governmental Agencies | 1 | -- | 1,636 | 8,301 |
| Land and Improvements Held for Resale | 133 | -- | -- | -- |
| Notes Receivable | -- | -- | -- | 30,116 |
| Total Assets | 66,122 | 6,071,357 | 482,808 | 614,903 |
| <u>DEFERRED OUTFLOWS OF RESOURCES</u> | | | | |
| Deferred Charge on Refunding | 212 | -- | -- | -- |
| Total Deferred Outflows of Resources | 212 | -- | -- | -- |
| <u>LIABILITIES</u> | | | | |
| Salaries and Employee Benefits Payable | -- | -- | 3,318 | -- |
| Bonds Payable | 18,090 | -- | -- | -- |
| Interest Payable | 238 | -- | -- | 31,227 |
| Deposits from Others | -- | -- | -- | 20,774 |
| Monies Held for Others | -- | -- | -- | 188,345 |
| Due to Other Governmental Agencies | 19 | 440 | -- | 65,459 |
| Unapportioned Taxes | -- | -- | -- | 309,098 |
| Total Liabilities | 18,347 | 440 | 3,318 | 614,903 |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | |
| Deferred Charge on Refunding | 79 | -- | -- | -- |
| Total Deferred Inflows of Resources | 79 | -- | -- | -- |
| <u>NET POSITION</u> | | | | |
| Restricted for Pension/OPEB Benefits & Other Purposes | 47,908 | 6,070,917 | 479,490 | -- |
| Total Net Position | \$ 47,908 | \$ 6,070,917 | \$ 479,490 | \$ -- |

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

| | Private- Purpose Trust Funds | Investment Trust Funds | Pension and Other Post- Employment Benefit Trust Funds |
|---|------------------------------------|---------------------------|--|
| Additions: | | | |
| Contributions to Pension and Other Postemployment Benefit Trust Funds: | | | |
| Employer | \$ -- | \$ -- | \$ 69,542 |
| Employee | -- | -- | 3,737 |
| Contributions to Pooled Investments | -- | 9,236,420 | -- |
| Contributions to Private-Purpose Trust | 71,594 | -- | -- |
| Intergovernmental Revenues | 2,159 | -- | -- |
| Other Revenues | -- | 23 | 7 |
| Interest and Investment Income | 2,024 | 168,884 | 3,936 |
| Less: Investment Expense | (33) | (3,306) | (813) |
| Total Additions | <u>75,744</u> | <u>9,402,021</u> | <u>76,409</u> |
| Deductions: | | | |
| Benefits Paid to Participants | -- | -- | 43,232 |
| Distributions from Pooled Investments | -- | 8,943,985 | -- |
| Distributions from Private-Purpose Trust | 70,739 | -- | -- |
| Professional Services | 120 | -- | 16 |
| Tax Pass-Throughs | 187 | -- | -- |
| Interest Expense | 570 | -- | -- |
| Total Deductions | <u>71,616</u> | <u>8,943,985</u> | <u>43,248</u> |
| Change in Net Position: | | | |
| Private-Purpose Trust | 4,128 | -- | -- |
| External Investment Pool | -- | 458,036 | -- |
| Employees' Pension and Other Post- Employment Benefits | -- | -- | 33,161 |
| Net Position-Beginning of Year | 43,780 | 5,612,881 | 446,329 |
| Net Position-End of Year | <u>\$ 47,908</u> | <u>\$ 6,070,917</u> | <u>\$ 479,490</u> |





Prima Deshecha Landfill



1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the County of Orange:

A. Reporting Entity

The County is a legal subdivision of the State of California charged with general governmental powers. The County's powers are exercised through an elected five-member Board of Supervisors (Board), which, as the governing body, is responsible for the legislative and executive control of the County. The County provides a full range of general government services, including police protection, detention and correction, public assistance, health and sanitation, recreation, library, flood control, public ways and facilities, waste management, airport management, and general financial and administrative support.

As required by generally accepted accounting principles (GAAP) in the United States of America, these financial statements present financial information for both the County (the primary government) and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are in substance part of the County's operations and the Board is typically their governing body. Therefore, data from these component units are combined with data of the primary government. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County. Management applied the criteria of Governmental Accounting Standards Board (GASB) Statement No. 14, *"The Financial Reporting Entity,"* Statement No. 39, *"Determining Whether Certain Organizations are Component Units-An Amendment of GASB Statement No. 14,"* Statement No. 61, *"The Financial Reporting Entity: Omnibus-An Amendment of GASB Statements No. 14 and No. 34,"* and Statement No. 80, *"Blending Requirements for Certain Component Units-An Amendment of GASB Statement No. 14,"* to determine whether the component units should be reported as blended or discretely presented component units. The criteria included whether the County appoints the voting majority, there is a financial benefit/burden relationship, the County is able to impose its will, the component unit is fiscally dependent on the County, the component unit's governing body is substantially the same as the County, and management of the County have operational responsibility for the activities of the component unit. These criteria were used to determine the following:

Blended Component Units

Orange County Flood Control District The governing body of the District is the County's governing body. Among its duties, it approves the District's budget, determines the District's tax rates, approves contracts, and appoints the management. The District is reported in governmental fund types.

Orange County Housing Authority The governing body of the Authority is the County's governing body. Among its duties, it approves the Authority's budget and policies that govern the administration of housing assistance programs and appoints the management. The Authority is reported in governmental fund types.

Orange County Public Financing Authority The Authority is a joint powers authority of the County and the Orange County Development Agency (OCDA), formed to provide financial assistance to the County by financing the acquisition, construction and improvement of public facilities in the County. The governing body of the Authority is the County's governing body. The Authority is reported in governmental fund types. With the passage of ABX1 26 dissolving redevelopment agencies statewide effective February 1, 2012, the Authority will not issue any new debt.

South Orange County Public Financing Authority The Authority is a joint powers authority of the County and Community Facilities District 88-2 of the County of Orange (Lomas Laguna), formed to provide for the financing of public capital improvements. The governing body of the Authority is the County's governing body. The Authority is reported in governmental fund types.

Capital Facilities Development Corporation The Corporation has its own three-member governing body appointed by the County's governing body. The purpose of the Corporation is to facilitate financings,

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. Reporting Entity (Continued)

Blended Component Units (Continued)

Capital Facilities Development Corporation (Continued)

acquisitions of property, and other financial and property related transactions, by or for the benefit of the County, including but not limited to purchasing property from or for the benefit of, borrowing or loaning money and selling or leasing property to, and otherwise participating in financial and leasing transactions with the County. The Corporation is reported in governmental fund types.

Orange County Public Facilities Corporation The Corporation has its own five-member governing body appointed by the County's governing body and provides services entirely to the primary government, the County, through the purchases, construction or leasing of land and/or facilities, which are then leased back to the County. The Corporation is reported in governmental fund types.

County Service Areas, Special Assessment Districts, and Community Facilities Districts The governing body of County Service Areas, Special Assessment Districts, and Community Facilities Districts (special districts) is the County's governing body. Among its duties, it approves the special districts' budgets, and approves parcel fees, special assessments and special taxes. The special districts are reported in governmental fund types.

In-Home Supportive Services (IHSS) Public Authority The governing body of the Authority is the County's governing body. The Authority was established by the Board to act as the employer of record for the individual providers for the IHSS program. The duties of the Authority include collective bargaining for the individual providers, establishing a registry of providers, investigating the background of providers and providing training to both IHSS providers and consumers. The Authority is reported in governmental fund types.

Discretely Presented Component Units

Children and Families Commission of Orange County (CFCOC) The CFCOC is administered by a governing board of nine members, who are appointed by the Board. Its purpose is to develop, adopt, promote and implement early childhood development programs in the County. It is funded by additional State taxes on tobacco products and approved by California voters via Proposition 10 in November 1998. The CFCOC is presented as a discretely presented component unit of the County because, although the County Board has no control over the revenues, budgets, staff, or funding decisions made by the CFCOC, the appointed CFCOC members serve at the will of the Board members who appoint them. A separate stand-alone annual financial report can be obtained by writing to the Children and Families Commission of Orange County, 1505 E. 17th Street, Suite 230, Santa Ana, CA 92705, or by accessing Orange County's website: www.ac.ocgov.com.

Orange County Health Authority, a Public Agency/dba Orange Prevention and Treatment Integrated Medical Assistance (CalOptima) The Board established CalOptima in 1993. The governing board of CalOptima is comprised of nine voting members and includes two County Board members and one County Board member alternate; all other members are appointed by the Board. This is a County organized health system whose purpose is to administer health insurance programs for low-income families, children, seniors, and persons with disabilities throughout the County. These programs include Medi-Cal, OneCare (HMO SNP), OneCare Connect Cal MediConnect Plan, and Program of All-Inclusive Care for the Elderly (PACE). CalOptima is presented as a discretely presented component unit of the County because, although the County Board has no control over the revenues, budgets, staff, or funding decisions made by CalOptima, the appointed CalOptima members serve at the will of the Board members who appoint them. CalOptima will continue until such time as the Board takes action to terminate CalOptima. A separate stand-alone annual financial report can be obtained by writing to CalOptima, 505 City Parkway West, Orange, CA 92868 or can be accessed via the website <http://wpso.dmhca.ca.gov/fe/search/>.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Government-Wide and Fund Financial Statements

The basic financial statements include both the government-wide and fund financial statements. The government-wide financial statements are prepared using the accrual basis of accounting and the economic resources measurement focus. The government-wide financial statements report long-term liabilities and capital assets. Depreciation/amortization expense and accumulated depreciation/amortization are displayed on the government-wide financial statements. The capital assets and related depreciation include the costs and depreciation of infrastructure assets.

The fund financial statements for the governmental funds are prepared under the modified accrual basis of accounting and the current financial resources measurement focus. Fund financial statements are shown separately for specific major governmental funds and in total for all other governmental funds. Fund financial statements for proprietary funds are reported under the accrual basis of accounting and the economic resources measurement focus. Major enterprise funds are shown separately, with internal service funds shown in total. Financial data for the internal service funds is included with the governmental funds for presentation in the government-wide financial statements. Fiduciary funds are displayed by category in the fund financial statements, but are not reported in the government-wide financial statements, because the assets of these funds are not available to the County.

Government-Wide Financial Statements

GASB Statement No. 34, *“Basic Financial Statements-and Management’s Discussion and Analysis-for State and Local Governments”* (GASB Statement No. 34), as amended by GASB Statement No. 63, *“Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position”* (GASB Statement No. 63), mandates the presentation of two basic government-wide financial statements:

- *Statement of Net Position*
- *Statement of Activities*

The scope of the government-wide financial statements is to report information on all of the non-fiduciary activities of the primary government and its component units.

Governmental activities, which are normally supported by taxes, intergovernmental revenues, other nonexchange revenues, and business-type activities, which are financed by fees charged to external parties for goods or services, are reported in separate columns with a combined total column presented for the primary government. Likewise, the primary government is reported separately from the legally separate component units, CFCOC and CalOptima, for which the primary government is financially accountable. The government-wide Statement of Net Position displays the financial position of the primary government, in this case, the County and its discretely presented component units. The Statement of Net Position reports the County’s financial and capital resources, including infrastructure, as well as the County’s long-term obligations. The difference between the County’s assets plus deferred outflows of resources, and liabilities plus deferred inflows of resources is its net position. Net position represents the resources that the County has available for use in providing services after its debt is settled.

These resources may not be readily available or spendable and consequently are classified into the following categories of net position in the government-wide financial statements:

- Net Investment in Capital Assets This amount is derived by subtracting the outstanding debts incurred by the County, including debt-related deferred outflows and inflows of resources, to buy or construct capital assets shown in the Statement of Net Position, net of depreciation.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Government-Wide Financial Statements (Continued)

- Restricted Net Position This category represents restrictions imposed on the use of the County's resources by parties outside of the government or by law through constitutional provisions or enabling legislation. All of the County's net position restrictions are externally imposed by outside parties, constitutional provisions or enabling legislation. Examples of restricted net position include federal and state grants that are restricted by grant agreements for specific purposes and restricted cash set aside for debt service payments. At June 30, 2019, the County's governmental activities reported restricted net position of \$1,587,590 and is restricted for pension benefits related to the Orange County Retirement System (OCERS) Investment Account, capital projects, debt service, legally segregated funds restricted for grants and other purposes, and regional park endowment. Restricted Net Position for business-type activities amounted to \$44,444 and is restricted for the use of Airport and OC Waste & Recycling activities, including debt service, passenger facility charges (PFC), capital projects replacements and renewals, landfill closure/postclosure, and landfill corrective action. At June 30, 2019, the County reported \$3,282 of net position restricted by enabling legislation related to the Airport's PFC.
- Unrestricted Net Position These assets are resources of the County that can be used for any purpose, though they may not necessarily be liquid. In addition, assets in a fund that exceed the amounts required to be restricted by external parties or enabling legislation are reported as unrestricted net position. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, and then unrestricted resources as they are needed.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues and the extent to which the function or segment is supported by general government revenues, such as property taxes, local unrestricted sales taxes, and investment earnings. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are allocated to match the reimbursement of indirect costs recorded as program revenues to the same function where the related expense is recorded. Program revenues include:

- *Charges and fees to customers or applicants for goods, services, or privileges provided, including fines, forfeitures, and penalties related to the program*
- *Operating grants and contributions*
- *Capital grants and contributions, including special assessments*

Taxes and other items such as unrestricted investment earnings not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of governmental and proprietary fund financial statements is on major funds. The financial information of each major fund is shown in a separate column in the fund financial statements, with the data for all nonmajor governmental funds aggregated into a single column and all nonmajor proprietary funds aggregated into a single column. GASB Statement No. 34, as amended by GASB Statement No. 65, "*Items Previously Reported as Assets and Liabilities*" (GASB Statement No. 65), sets forth minimum criteria (specified minimum percentages of the assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues or expenditures/expenses of a fund category and of the governmental and enterprise funds combined) for the determination of major funds. In addition to funds that meet the minimum criteria, any other governmental or enterprise fund that the government believes is of particular importance to financial statement users may be reported as a major fund.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements (Continued)

The County reports the following major governmental funds:

General Fund This fund accounts for resources traditionally associated with government and all other resources, which are not required legally, or by sound financial management, to be accounted for in another fund. Revenues are primarily derived from taxes; licenses, permits and franchises; fines, forfeitures and penalties; use of money and property; intergovernmental revenues; charges for services; and other revenues. Expenditures are primarily expended for functions of general government, public protection, public ways and facilities, health and sanitation, public assistance, capital outlay, and debt service.

Flood Control District This fund accounts for the planning, construction, operation, and maintenance of regional flood protection and water conservation works, such as dams, control channels, retarding basins, and other flood control infrastructure, charges for services revenue, along with property taxes restricted for flood control activities, provide most of this fund's revenues.

Other Public Protection This fund accounts for revenues restricted for safety and law enforcement activities such as the child support program, automated fingerprint identification systems, and investigation team. Revenues consist primarily of federal grants, state grants, fines, use of money and property, and charges for services.

Mental Health Services Act This fund accounts for the County's mental health programs for children, transition age youth, adults, older adults and families pursuant to the State of California Mental Health Services Act. Revenues consist primarily from a 1% income tax on personal income in excess of one million dollars.

The County reports the following proprietary enterprise funds:

Airport This major fund accounts for major construction and for self-supporting aviation-related activities rendered at John Wayne Airport, Orange County. The airport's staff coordinates and administers general business activities related to the Airport, including concessions, commercial and general aviation operations, leased property, auto parking, and aircraft tie-down facilities.

OC Waste & Recycling This major fund accounts for the operation, expansion, and closing of existing landfills. Monies are collected through landfill disposal fees, which users pay based primarily on tonnage.

Compressed Natural Gas (CNG) This nonmajor fund accounts for the operation and maintenance of the CNG facility. Revenues consist primarily of CNG sales to both the County and the public.

Additionally, the County reports the following fund types:

Internal Service Funds The County reports nine Internal Service Fund types. These proprietary funds are used to report activities that provide goods or services to other funds of the County. These funds account for fleet services, publishing services, and other services (including claims for workers' compensation, property damage, information & technology, insurance and various health programs) provided to other County departments or agencies. The Internal Service Funds receive revenues on a cost-reimbursement basis.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements (Continued)

Fiduciary Fund Types The County has a total of 383 individual trust and agency funds for FY 2018-19. These trust and agency funds are used to account for assets held on behalf of outside parties or employees, including other governments. When these assets are held under the terms of a formal trust agreement, a private-purpose trust, pension trust or other postemployment benefits (OPEB) trust fund is used. An investment trust fund is used for the portion of the County investment pool representing external pool participants. Agency funds are used to account for assets that the County holds on behalf of others as their agent.

The County reports the following trust and agency funds:

Private-Purpose Trust These funds are used to account for trust arrangements where the principal and income benefit individuals, private organizations, or other governments. Examples of private-purpose trusts include unidentified funds, unclaimed prisoner funds, and decedents' property held for escheatment. Also included are the County accounts for the former redevelopment agency.

Investment Trust

Orange County Investment Pool

These funds are used to account for assets, consisting primarily of cash and investments, of separate legal entities, other than school and community college districts, which participate in the County Treasurer's Investment Pool, and includes debt reserves for school and community college districts.

Orange County Educational Investment Pool

These funds are used to account for assets, consisting primarily of cash and investments, of school and community college districts that participate in the County Treasurer's External Educational Investment Pool.

Pension and Other Employee Benefits Trust The County reports six Pension and OPEB Trust funds. These trust funds are used to account for resources that are required to be held in trust for the members and beneficiaries of defined benefit and defined contribution pension and post-employment benefit plans.

Agency Funds These funds are custodial in nature and do not report operating results. These funds are used to account for assets held by the County as an agent for various local governments and individuals, such as unapportioned taxes for other local government agencies, monies collected for the Redevelopment Property Tax Trust funds, civil filing fees, and special assessment districts debt service funds. Accordingly, assets reported in the statements are offset by a liability for resources held on behalf of others.

C. Measurement Focus and Basis of Accounting

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets, deferred outflows of resources and all liabilities, and deferred inflows of resources associated with the operation of these funds are included on the Statement of Net Position. Receivables are reported net of allowances for uncollectible receivables in the Statement of Net Position. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

Government-Wide Financial Statements (Continued)

For purposes of not overstating the true costs and program revenues reported for the various functions, interfund activities (e.g. interfund transfers and interfund reimbursements) have been eliminated from the government-wide Statement of Activities. Exceptions to the general rule are interfund services provided and used between functions, such as charges for auditing and accounting fees between the general government function and various other functions of the primary government. Elimination of these interfund activities would distort the direct costs and program revenues reported for the various functions concerned. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, and then unrestricted resources as they are needed. Additionally, only the interfund transfers between governmental and business-type activities are reported in the Statement of Activities.

Governmental Fund Financial Statements

Governmental funds are used to report all governmental activities that are not primarily self-funded by fees or charges to external users or other funds and are not fiduciary activities. These activities include the County's basic services to its citizenry and to other agencies, including general government, public protection, public ways and facilities, health and sanitation, public assistance, education, and recreation and cultural services. There are five types of governmental funds:

- *General Fund*
- *Special Revenue Funds*
- *Capital Projects Funds*
- *Debt Service Funds*
- *Permanent Fund*

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method of accounting, revenues and other governmental fund type financial resources (e.g., bond issuance proceeds) are recognized in the accounting period in which they become susceptible to accrual—that is, when they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after the end of the current fiscal period.

Revenues that are accrued include real and personal property taxes, sales taxes, property taxes in-lieu of motor vehicle license fees, fines, forfeitures and penalties, interest, federal and state grants and subventions, charges for current services, and the portion of long-term sales contracts and leases receivable that are measurable and available and where collectability is assured. Revenues that are not considered susceptible to accrual include penalties on delinquent property taxes and minor licenses and permits. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met, provided that the revenues are also available. If intergovernmental revenues are expected to be received later than 60 days following the end of the fiscal year, then a receivable is recorded along with deferred inflows of resources. Once the grant reimbursement is received, revenue and cash are recorded, and the receivable and deferred inflows of resources are eliminated. Receipts that have not met all of the earning requirements are reported as unearned revenue received. As of June 30, 2019, the County reported \$162,274 of deferred inflows of resources and \$70,236 of unearned revenue received in the governmental funds' Balance Sheet.

Most expenditures are recorded when the related fund liabilities are incurred. However, inventory type items are considered expenditures at the time of use and principal and interest expenditures on bonded debt and capital leases are recorded in the year they become due for payment. Costs of claims, judgments, compensated employee absences and employer pension contributions are recorded as expenditures at fiscal year-end if they are due and payable. The related long-term obligation is recorded in the government-

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

Governmental Fund Financial Statements (Continued)

wide financial statements. Commitments such as purchase orders and contracts for materials and services are recorded as encumbrances.

Because the fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a reconciliation is presented to explain the adjustments necessary to reconcile fund financial statements to the government-wide financial statements.

Proprietary Fund Financial Statements

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Proprietary funds are used to account for business-type activities, which are financed mainly by fees and charges to users of the services provided by the funds' operations. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

There are two types of proprietary funds:

- *Enterprise Funds*
- *Internal Service Funds*

The County has three enterprise funds: Airport, OC Waste & Recycling, and CNG. The principal operating revenues of the Airport, OC Waste & Recycling, and CNG enterprise funds are charges to customers for (1) landing fees, terminal space rental, auto parking, concessions, revenue from use of property, revenue from services, and aircraft tie-down fees, (2) disposal fees charged to users of the waste disposal sites, and (3) natural gas sales, respectively.

Internal Service Funds are used to report activities that provide goods or services to other funds of the County. The internal service funds receive revenues through cost-reimbursements of the goods and services provided to other County departments and agencies. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets.

Fiduciary Fund Financial Statements

Fiduciary funds are used to account for assets held in a trustee or agency capacity and cannot be used to support the County's own programs. Trust funds are accounted for using the economic resources measurement focus and accrual basis of accounting. Agency funds report only assets and liabilities and therefore do not have a measurement focus; however, agency funds use the accrual basis of accounting to recognize receivables and payables.

D. Budget Adoption and Revision

No later than October 2nd of each year, after conducting public hearings concerning the recommended budget, the Board adopts a budget in accordance with Government Code Sections 29000-29144 and 30200. The County publishes the results of this initial budgeting process in a separate report, the "Adopted Budget," which specifies all accounts established within each fund/department/budget control (a collection of account numbers necessary to fund a certain division or set of goal related activities) and will not include the carried forward prior year encumbrances. However, the original and final budget amounts presented in the financial statements may differ due to the inclusion of the carried forward prior year encumbrances.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Budget Adoption and Revision (Continued)

Throughout the year, the original budget is adjusted to reflect increases or decreases in revenues and changes in fund balance, offset by an equal amount of adjustments to appropriations. Department heads are authorized to approve appropriation transfers within a fund/department/budget control. However, appropriation transfers between funds/departments/budget controls require approval of the Board. Accordingly, the lowest level of budgetary control exercised by the County's governing body is the fund/department/budget control level.

Annual budgets are adopted on a basis consistent with GAAP except for the general fund and major special revenue funds as detailed in the Budgetary Comparison Statement reconciliation between the budgetary basis and GAAP basis. Budgeted governmental funds consist of the general fund, major funds, and other nonmajor governmental funds. Budgetary comparison statements are prepared only for the general fund and major special revenue funds (listed below) for which the County legally adopts annual budgets, and are presented as part of the basic financial statements. The County did not legally adopt annual budgets for the OC Public Facilities Corporation Bonds, Master Lease Fund, Capital Facilities Development Corporation, South OC Public Financing Authority Fund, Orange County Public Financing Authority Fund, and Capital Facilities Construction Fund. The budgetary comparison statements provide three separate types of information: (1) the original budget, which is the first complete appropriated budget; (2) the final amended budget, which includes all legally authorized changes regardless of when they occurred; and (3) the actual revenues and expenditures during the year for budget-to-actual comparisons.

The major special revenue fund Budgetary Comparison Statements reported by the County in the Basic Financial Statements are:

- *Flood Control District*
- *Other Public Protection*
- *Mental Health Services Act*

The intent of preparing the Budgetary Comparison Statement reconciliation is to provide the reader with a more complete understanding and appreciation for the difference between budgetary revenues and other financing sources and expenditures and other financing uses presented in the Budgetary Comparison Statements and the revenues, expenditures, and other financing sources (uses) reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances, which is prepared in accordance with GAAP. The major areas of difference are as follows:

- Under the budgetary basis, investment income is recognized on an amortized cost basis. In accordance with GASB Statement No. 31, *"Accounting and Financial Reporting for Certain Investments and for External Investment Pools"* (GASB Statement No. 31), all investment income, including changes in fair value (gains/losses) of investments, are recognized as investment income.
- Under the budgetary basis, revenues are normally recorded when earned. For GAAP basis, in accordance with GASB Statement No. 33, *"Accounting and Financial Reporting for Nonexchange Transactions"* (GASB Statement No. 33), and GASB Statement No. 65, all nonexchange transactions, such as government-mandated nonexchange transactions and voluntary nonexchange transactions, can be accrued only if they are measurable and "available." "Available" has been defined by GASB Statement No. 33 as "collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period." The County has established the availability period as 60 days after the end of the fiscal year. In order to ensure all transactions for the current fiscal year meet this criterion, the County analyzes revenue receipts through August 31 and records adjustments to deferred inflows of resources for transactions that are not collected.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Budget Adoption and Revision (Continued)

- GASB Statement No. 34 states, “Fiduciary funds should be used to report assets held in a trustee or agency capacity for others and therefore, cannot be used to support the government’s own programs.” For the GAAP financial statements, an adjustment to record public-purpose trust monies as revenue in the benefitting funds is recorded for funds which continue to be accounted for as fiduciary funds on a budgetary basis, but do not meet the definition of a fiduciary fund.
- Under the budgetary basis, intrafund transfers are recognized as other financing sources (uses). For the GAAP financial statements, intrafund transfers are eliminated to minimize the “grossing-up” of intrafund transfers.
- For budgetary purposes, the loan from OC Waste & Recycling to the General Fund was recognized as other financing sources (uses). In accordance with GASB Statement No. 34, an adjustment to record the interfund loan as an interfund receivable in the lender fund and interfund payable in the borrower fund was recorded for the GAAP financial statements.
- Under the budgetary basis, interfund reimbursements or repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them are recorded as revenues in the payer fund. In accordance with GASB Statement No. 34, an adjustment to eliminate interfund reimbursements is recorded for the GAAP financial statements.
- In accordance with GAAP, the County has established guidelines for recording expenditure accruals. In order to reasonably ensure that accruals for current fiscal year transactions are materially accurate, the County performs an analysis to identify expenditure accruals for the GAAP financial statements.
- The OC Animal Care Center used cash basis to record money it received from invoicing due to the low collection rate. Per GAAP, the receivables and the amount of the allowance for the doubtful accounts should be recorded.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Budget Adoption and Revision (Continued)

The following schedule shows the Budgetary Comparison Statement reconciliation between the budgetary basis and GAAP basis for the General Fund and major special revenue funds:

| | General Fund | Flood Control District | Other Public Protection | Mental Health Services Act |
|--|---------------------|------------------------------|-------------------------------|----------------------------------|
| Actual Revenues and Other Financing Sources from the Budgetary Comparison Statements | \$ 3,470,984 | \$ 191,374 | \$ 69,800 | \$ 165,655 |
| Differences-budget to GAAP: | | | | |
| Change in unrealized gain on investment | 7,450 | 4,291 | 1,455 | 2,434 |
| Adjustment of revenue accruals for 60 day recognition period | (77,043) | (1,186) | (1,654) | 245 |
| Adjustment to record Public-Purpose Trust Fund monies as revenue in benefitting fund | (4,258) | 102 | -- | -- |
| Adjustment to eliminate intrafund transfers | -- | (92) | (8,032) | -- |
| Reclassification of direct billing reimbursements paid by fund for the benefit of other funds | (14,869) | (121) | -- | -- |
| Revenues and Other Financing Sources for non-budgeted funds are excluded in the Budgetary Comparison Statements | -- | -- | 552 | -- |
| Recognition of outstanding invoices for OC Animal Care Center | 190 | -- | -- | -- |
| Total Revenues and Other Financing Sources as Reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances | <u>\$ 3,382,454</u> | <u>\$ 194,368</u> | <u>\$ 62,121</u> | <u>\$ 168,334</u> |
| Actual Expenditures and Other Financing Uses from the Budgetary Comparison Statements | \$ 3,416,764 | \$ 145,926 | \$ 60,684 | \$ 200,386 |
| Differences-budget to GAAP: | | | | |
| Adjustment of expenditure accruals for timing differences | (1,211) | 567 | -- | -- |
| Adjustment to eliminate intrafund transfers | -- | (92) | (8,032) | -- |
| Reclassification of direct billing reimbursements paid by fund for the benefit of other funds | (14,869) | (121) | -- | -- |
| Expenditures and Other Financing Uses for non-budgeted funds are excluded in the Budgetary Comparison Statements | -- | -- | 10 | -- |
| Reclassification of loan repayment from General Fund to OC Waste & Recycling | (185) | -- | -- | -- |
| Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances | <u>\$ 3,400,499</u> | <u>\$ 146,280</u> | <u>\$ 52,662</u> | <u>\$ 200,386</u> |

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Fund Balance

The County applies GASB Statement No. 54 for financial statement purposes. The intent of this statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions.

The balance sheet reports the following five different classifications of fund balance:

Nonspendable Fund Balance Amounts that are not in a spendable form, such as long-term receivables, inventory or prepaid costs, or that are required to be maintained intact, such as the corpus of an endowment fund. The County's Regional Park Endowment Permanent Fund reports the original donation as nonspendable in accordance with donor requirements.

Restricted Fund Balance Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed Fund Balance Amounts constrained to specific purposes by a formal action of the highest level of decision-making authority. The constraint remains binding unless the government takes the same highest-level action to remove or change the constraint. The Board is the County's highest level of decision-making authority. The highest level of formal action to commit resources is an ordinance.

Assigned Fund Balance Amounts a government intends to use for a specific purpose that are neither restricted nor committed; intent can be expressed by the governing body (Board) or by an official or body to which the governing body delegates authority (County Executive Officer (CEO), County Department Heads, and County Purchasing Agent). The County's budget development guidelines provide the policy that is used by all County departments to determine the designation of assigned fund balance. Assigned fund balance includes the aggregation of resources for capital projects, which are expected to develop in future periods and fund balance reserved for outstanding contractual obligations for which goods and services have not yet been received or approved by the Board for appropriation in FY 2018-19, through the County's budget process.

Unassigned Fund Balance Residual amounts within the General Fund in excess of what can be properly classified in one of the four other fund balance classifications. Within all other governmental funds, unassigned fund balance is comprised of the negative residual in excess of what can be properly classified as nonspendable, restricted, or committed.

With regards to the hierarchy for spending, when expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the County's policy is to spend restricted fund balance before unrestricted fund balance. When committed, assigned, and unassigned fund balance is available for the same specific purpose, the County's policy is to expend fund balance according to the following priority: committed, assigned, and then unassigned.

Following are detailed descriptions within each fund balance classification reported in the balance sheet:

County of Orange
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For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Fund Balance (Continued)

| | General Fund | Flood Control District | Other Public Protection | Mental Health Services Act | Other Governmental Funds | Total Governmental Funds |
|--|-----------------|------------------------------|-------------------------------|-------------------------------|--------------------------------|--------------------------------|
| Nonspendable: | | | | | | |
| Inventory | \$ 1,995 | \$ 321 | \$ 396 | \$ -- | \$ -- | \$ 2,712 |
| Prepaid costs | 394,546 | 5,412 | 1,254 | -- | 15,785 | 416,997 |
| Endow ment | -- | -- | -- | -- | 200 | 200 |
| Total Nonspendable Fund Balance | 396,541 | 5,733 | 1,650 | -- | 15,985 | 419,909 |
| Restricted for: | | | | | | |
| Court Operations | 64 | -- | -- | -- | -- | 64 |
| Tobacco and CHIP Programs | 2,274 | -- | -- | -- | -- | 2,274 |
| Public Safety Realignment | 47,651 | -- | -- | -- | -- | 47,651 |
| Flood Control District | -- | 237,582 | -- | -- | -- | 237,582 |
| Flood Control District-Construction & Maintenance | -- | 9,179 | -- | -- | -- | 9,179 |
| Flood Control District-Project Management | -- | 37,014 | -- | -- | -- | 37,014 |
| Flood Control District Capital Projects | -- | 167,792 | -- | -- | -- | 167,792 |
| Building & Safety Operating Reserve | -- | -- | 22,865 | -- | -- | 22,865 |
| Child Support Program Development | -- | -- | 13,082 | -- | -- | 13,082 |
| Clerk Recorder Special Revenue | -- | -- | 15,333 | -- | -- | 15,333 |
| Clerk Recorder Operating Reserve | -- | -- | 2,032 | -- | -- | 2,032 |
| Sheriff-Coroner Replacement & Maintenance | -- | -- | 17,666 | -- | -- | 17,666 |
| Sheriff-Coroner Substations Fee Program | -- | -- | 1,505 | -- | -- | 1,505 |
| CAL-ID System Costs | -- | -- | 35,173 | -- | -- | 35,173 |
| Jail Commissary | -- | -- | 4,916 | -- | -- | 4,916 |
| Inmate Welfare | -- | -- | 11,136 | -- | -- | 11,136 |
| Prop 64-Consumer Protection | -- | -- | 8,705 | -- | -- | 8,705 |
| Regional Narcotics Suppression Program | -- | -- | 560 | -- | -- | 560 |
| Other Public Safety Programs | -- | -- | 31,000 | -- | -- | 31,000 |
| Mental Health Services Adults/Children | -- | -- | -- | 35,789 | -- | 35,789 |
| Mental Health Services Prevention and Early Intervention | -- | -- | -- | 11,343 | -- | 11,343 |
| Mental Health Services General | -- | -- | -- | 168,798 | -- | 168,798 |
| OC Dana Point Harbor Projects | -- | -- | -- | -- | 72,723 | 72,723 |
| Community and Welfare Services | -- | -- | -- | -- | 35,548 | 35,548 |
| Low and Moderate Income Housing Program | -- | -- | -- | -- | 30,933 | 30,933 |
| Health Care Programs | -- | -- | -- | -- | 30,629 | 30,629 |
| Parking Facilities | -- | -- | -- | -- | 7,901 | 7,901 |
| Roads | -- | -- | -- | -- | 77,699 | 77,699 |
| Public Libraries | -- | -- | -- | -- | 60,042 | 60,042 |
| OC Parks | -- | -- | -- | -- | 75,935 | 75,935 |
| OC Parks-Capital Projects | -- | -- | -- | -- | 25,347 | 25,347 |
| County Tidelands-New port Bay | -- | -- | -- | -- | 3,301 | 3,301 |
| Service Areas, Lighting, Maintenance and Assessment Districts | -- | -- | -- | -- | 64,980 | 64,980 |
| Other Environmental Management | -- | -- | -- | -- | 3,385 | 3,385 |
| Tobacco Settlement Programs | -- | -- | -- | -- | 17,364 | 17,364 |
| Housing Programs | -- | -- | -- | -- | 12,451 | 12,451 |
| Technological and Capital Acquisitions/Improvements | -- | -- | -- | -- | 1,788 | 1,788 |
| Endow ment | -- | -- | -- | -- | 159 | 159 |
| Pension Obligation Bonds | -- | -- | -- | -- | 32,715 | 32,715 |
| South OC Public Financing Authority | -- | -- | -- | -- | 297 | 297 |
| Teeter Plan Notes | -- | -- | -- | -- | 20,848 | 20,848 |
| Capital Projects: | | | | | | |
| Criminal Justice Facilities Improvement | -- | -- | -- | -- | 12,733 | 12,733 |
| Capital Facilities Development Corporation Construction | -- | -- | -- | -- | 199,474 | 199,474 |
| Capital Facilities Development Corporation | -- | -- | -- | -- | 40,059 | 40,059 |
| Total Restricted Fund Balance | \$ 49,989 | \$ 451,567 | \$ 163,973 | \$ 215,930 | \$ 826,311 | \$ 1,707,770 |

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Fund Balance (Continued)

| | General Fund | Flood Control District | Other Public Protection | Mental Health Services Act | Other Governmental Funds | Total Governmental Funds |
|--|-------------------|------------------------------|-------------------------------|-------------------------------|--------------------------------|--------------------------------|
| Assigned to: | | | | | | |
| General Services: | | | | | | |
| General Services-Operations | \$ 25,900 | \$ -- | \$ -- | \$ -- | \$ -- | \$ 25,900 |
| Maintenance and Construction | 11,600 | -- | -- | -- | -- | 11,600 |
| Imprest Cash | 1,838 | -- | -- | -- | 45 | 1,883 |
| Public Safety | 15,530 | -- | -- | -- | -- | 15,530 |
| Public Works | 4,295 | -- | -- | -- | -- | 4,295 |
| Watershed Programs | 1,921 | -- | -- | -- | -- | 1,921 |
| Social Services Programs | 1,449 | -- | -- | -- | -- | 1,449 |
| Health Care Programs | 224 | -- | -- | -- | 13,588 | 13,812 |
| Teeter Plan Notes | -- | -- | -- | -- | 70,546 | 70,546 |
| Capital Projects: | | | | | | |
| Property Tax Software Development | 5,075 | -- | -- | -- | -- | 5,075 |
| Criminal Justice Facilities | 6,645 | -- | -- | -- | -- | 6,645 |
| Central Utilities Facility Replacement | 1,238 | -- | -- | -- | -- | 1,238 |
| Election System Upgrade | 20,000 | -- | -- | -- | -- | 20,000 |
| Sheriff-Coroner Closed Circuit TV | 5,308 | -- | -- | -- | -- | 5,308 |
| Sheriff Katella Range and Jails Renovation | 20,911 | -- | -- | -- | -- | 20,911 |
| Animal Care Center | 12,669 | -- | -- | -- | -- | 12,669 |
| Various IT/CAPS+ Upgrade projects | 13,083 | -- | -- | -- | -- | 13,083 |
| Countywide Projects | -- | -- | -- | -- | 55,013 | 55,013 |
| Parking Facilities | -- | -- | -- | -- | 2,569 | 2,569 |
| OC Parks | -- | -- | -- | -- | 12,359 | 12,359 |
| Real Estate Development | -- | -- | -- | -- | 8,019 | 8,019 |
| Community and Welfare Services | -- | -- | -- | -- | 18,000 | 18,000 |
| Total Assigned Fund Balance | 147,686 | -- | -- | -- | 180,139 | 327,825 |
| Unassigned | 196,517 | -- | -- | -- | -- | 196,517 |
| Total Unassigned Fund Balance | 196,517 | -- | -- | -- | -- | 196,517 |
| Total Fund Balances | \$ 790,733 | \$ 457,300 | \$ 165,623 | \$ 215,930 | \$ 1,022,435 | \$ 2,652,021 |

Annually, the Board adopts a five-year Strategic Financial Plan (SFP). The County of Orange 2019 SFP includes a policy for Fund Balance Unassigned (FBU) that eliminates FBU as a funding source for the next year's budget as a significant step toward reducing structural reliance on one-time funds. Positive variances in estimated FBU are to be added to strategic reserves, consistent with the Board policy.

The County prepaids its pension contribution and reports the prepaid amount as Nonspendable Fund Balance rather than Unassigned Fund Balance as required by GASB Statement No. 54. For FY 2018-19, the proceeds of \$402,182 was for short-term Taxable Pension Obligation Bonds to prepay its FY 2019-20 pension contribution at a discount. Of this amount \$394,546 is the prepaid costs for General Fund and is Nonspendable. Refer to Note 10, Short-Term Obligations, and Note 18, Retirement Plans for additional information.

F. Deposits and Investments

The County's deposits and investments are called the Orange County Investment Fund (OCIF), which includes all cash and investment balances entrusted to the Treasurer. For reporting purposes, OCIF is further divided into the Orange County Investment Pool (OCIP) and the Orange County Educational Investment Pool (OCEIP), the latter of which is utilized exclusively by the County's public school and community college districts. The OCIF is maintained for the County and other Non-County entities for the purpose of benefiting from economies of scale through pooled investment activities. In addition, the OCIF includes other non-pooled specific investment accounts, such as John Wayne Airport Investment Fund (JWA Fund).

The County has reported investment values at fair value in the accompanying financial statements, using the fair value measurement within the fair value hierarchy established by GASB Statement No. 72 "Fair Value Measurement and Application" (GASB Statement No. 72).

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Deposits and Investments (Continued)

Other than proceeds held by the County in the OCIP, proceeds from County-issued bonds are held by trustees and are invested in instruments authorized by the respective trust agreements including money market mutual funds, investment agreements, repurchase agreements, and U.S. Government securities. All investments are measured at fair value. The trustee uses an independent service to value those securities.

The pools value participants' shares using an amortized cost basis. Specifically, the pools distribute income to participants based on their relative participation during the period. Income is calculated based on (1) realized investment gains and losses calculated on an amortized cost basis, (2) interest income based on stated rates (both paid and accrued), (3) amortization of discounts and premiums on a straight-line basis, and reduced by (4) actual investment administrative cost of such investing, depositing or handling of funds. This method differs from the fair value method used to value investments in this statement because the amortized cost method is not designed to distribute to participants all unrealized gains and losses in the fair values of the pools' investments. Refer to Note 3, Deposits and Investments for additional information.

The investments in the Retiree Medical Defined Benefit Trust are managed by OCERS and are reported at fair value. Refer to Note 19, Postemployment Health Care Benefits, to obtain OCERS stand-alone annual financial statements.

G. Inventory of Materials and Supplies

Inventories consist of expendable materials and supplies held for consumption. Inventories are valued at cost, which is determined on a moving weighted-average basis. Applicable fund balances are nonspendable for amounts equal to the inventories on hand at the end of the fiscal year, as these amounts are not available for appropriation and expenditure. The costs of inventory items are recorded as expenditures/expenses when issued to user departments/agencies.

H. Prepaid Costs

The County pays for certain types of services in advance, such as pension costs and rents, and recognizes these expenditures/expenses when consumed. Prepaid costs in the governmental funds Balance Sheet include \$416,997, which primarily consist of \$416,968 for the County's FY 2019-20 pension contribution at a discount.

Prepaid costs in the government-wide financial statements include the prepaid costs reported in the fund financial statements, reduced for 50% of the prepaid asset related to the pension contribution after the measurement date in accordance with GASB Statement No. 68 and GASB Statement No. 71. Refer to Note 18, Retirement Plans for additional information.

I. Land and Improvements Held for Resale

These assets, held by the Successor Agency, are valued at the lower of cost or estimated net realizable value.

J. Capital Assets

Capital assets are defined as assets of a long-term character that are intended to be held or used in operations, such as land, land improvements, structures and improvements, equipment, intangible, and infrastructure. Infrastructure assets are grouped by networks consisting of flood channels, roads, bridges, trails, traffic signals, and harbors.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of the donation. Capital assets with an

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Capital Assets (Continued)

original unit cost equal to or greater than the County's capitalization threshold shown in the table below are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

| Asset Type | Capitalization Threshold |
|----------------------------------|---------------------------------|
| Land | \$ 0 |
| Land Improvements | \$150 |
| Structures and Improvements | \$150 |
| Equipment | \$ 5 |
| Intangible: | |
| Software (Commercially Acquired) | \$ 5 |
| All Other | \$150 |
| Infrastructure | \$150 |

Depreciation and amortization are calculated on a straight-line basis over the estimated useful lives of the related assets. No depreciation or amortization is provided on construction in progress or intangible assets in progress, respectively, until the project is completed and the asset is placed into service. Estimated useful lives of structures and improvements, equipment, intangibles, and infrastructure are as follows:

| | |
|--|-----------------|
| Land Improvements | 10 to 20 years |
| Structures and Improvements | 5 to 60 years |
| Equipment | 2 to 20 years |
| Intangibles: | |
| Computer Software | 2 to 15 years |
| Infrastructure: | |
| Flood Channels | 20 to 100 years |
| Roads | 10 to 20 years |
| Bridges | 50 to 75 years |
| Trails | 20 years |
| Traffic Signals | 15 to 20 years |
| Harbors | 20 to 50 years |
| Airport-Runways, Taxiways, and Aprons | 15 to 60 years |
| OC Waste & Recycling-Cell Development, Drainage Improvements, Habitat, Landfill Gas/Environmental, Closure/Other Earthwork | 3 to 71 years |

Maintenance and repair costs are expensed in the period incurred. Expenditures that materially increase the capacity or efficiency or extend the useful life of an asset are capitalized and depreciated. Upon the sale or retirement of the capital asset, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the Statement of Activities and Proprietary Funds' Statement of Revenues, Expenses and Changes in Fund Net Position.

In accordance with GASB Statement No. 89, "Accounting for Interest Cost Incurred before the End of a Construction Period," interest is no longer capitalized as a cost of the capital asset for business-type activities nor governmental activities. Although the requirements of this statement are effective for reporting periods beginning after December 15, 2019, the County opted for early implementation. The statement was implemented in FY 2018-19.

The impairment loss of capital assets is measured using one of several allowable methodology based on the reason for the impairment, is reported net of insurance recovery, and is reported as a program or operating expense, special item or extraordinary item, depending on the circumstances.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. Deferred Outflows/Inflows of Resources

The County reports deferred outflows and inflows of resources in its governmental, proprietary, fiduciary, and government-wide financial statements. A deferred outflow of resources is a consumption of net position by the government that is applicable to a future reporting period. A deferred inflow of resources represents an acquisition of net position by the government that is applicable to a future period.

Under the modified accrual basis of accounting, deferred inflows of resources consist of revenues not collected within the availability period after fiscal year-end. The County has deferred inflows of resources related to unavailable revenues reported under the modified accrual basis of accounting in the Governmental Funds Balance Sheet. The governmental funds report unavailable revenues from property taxes, intergovernmental revenues, SB90, and other sources as appropriate. These amounts are deferred and recognized as an inflow of resources in the period that amounts become available. The SB90 deferred inflows of resources amount of \$5,556 is net of an allowance for the estimated uncollectible of \$4,018.

The deferred outflows/inflows of resources, included on the government-wide Statement of Net Position and the Proprietary Funds Statement of Net Position relate to the deferred charge on refunding, deferred outflows/inflows of resources related to pension, deferred outflows/inflows of resources related to OPEB, and deferred inflows related to Service Concession Arrangements (SCA). A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferral of resources related to SCA is the difference between the guaranteed installment payments and contractual commitments. Deferred resources related to pension and OPEB result from the net difference between projected and actual investment earnings on the plan investments, changes of assumptions and changes in proportion and differences between employer contributions and the proportionate share of contributions calculated by the actuarial study. The deferred outflows of resources related to pension and OPEB also includes employer contributions made after the measurement date and a portion of the County's prepaid retirement contribution.

The table below details out all deferred outflows/inflows of resources related to pension. Please refer to Note 18, Retirement Plans, for further information.

| | Governmental Activities | Airport | OC Waste & Recycling | Total |
|---|----------------------------|------------------|-------------------------|---------------------|
| Deferred Outflows of Resources Related to Pension per Actuarial Studies | | | | |
| Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments | \$ 400,039 | \$ 4,125 | \$ 4,671 | \$ 408,835 |
| Difference Between Expected and Actual Experience | 9,865 | 83 | 105 | 10,053 |
| Changes of Assumptions | 443,290 | 3,812 | 4,897 | 451,999 |
| Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions | 25,068 | 220 | 276 | 25,564 |
| Deferred Outflows of Resources Related to Pension-Employer Contributions after Measurement Date | | | | |
| | 234,522 | 2,010 | 2,383 | 238,915 |
| Deferred Outflows of Resources Related to Prepaid Contribution | 210,594 | 2,035 | 2,356 | 214,985 |
| Total Deferred Outflows of Resources Related to Pension | \$ 1,323,378 | \$ 12,285 | \$ 14,688 | \$ 1,350,351 |
| Deferred Inflows of Resources Related to Pension per Actuarial Studies | | | | |
| Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments | \$ 108 | \$ -- | \$ 2 | \$ 110 |
| Difference Between Expected and Actual Experience | 308,675 | 2,942 | 3,752 | 315,369 |
| Changes of Assumptions | 42,416 | 552 | 684 | 43,652 |
| Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions | 118 | 1 | 1 | 120 |
| Total Deferred Inflows of Resources Related to Pension | \$ 351,317 | \$ 3,495 | \$ 4,439 | \$ 359,251 |

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. Deferred Outflows/Inflows of Resources (Continued)

The following table details out all deferred outflows/inflows of resources related to OPEB. Please refer to Note 19, Postemployment Health Care Benefits, for further information.

| | Governmental Activities | Airport | OC Waste & Recycling | Total |
|--|----------------------------|---------------|-------------------------|------------------|
| Deferred Outflows of Resources Related to OPEB per Actuarial Studies | | | | |
| Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments | \$ 10,246 | \$ 92 | \$ 103 | \$ 10,441 |
| Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions | 3,383 | 29 | 35 | 3,447 |
| Employer Contributions after Measurement Date | 26,245 | 221 | 280 | 26,746 |
| Total Deferred Outflows of Resources Related to OPEB | \$ 39,874 | \$ 342 | \$ 418 | \$ 40,634 |

L. Self-Insurance

The County is self-insured for general and automobile liability claims, workers' compensation claims, and for claims arising under the County self-insured PPO Health Plans, short-term disability plans, dental plan, Reserve Deputy Sheriff accidental death and dismemberment plan, and unemployment benefits program. Liabilities are accrued based upon case reserves, development of known claims, incurred but not reported claims and allocated and unallocated loss adjustment expenses. For additional information, refer to Note 16, Self-Insurance.

M. Property Taxes

The provisions of the California Constitution and Revenue and Taxation Code govern assessment, collection, and apportionment of real and personal property taxes. Real and personal property taxes are computed by applying approved property tax rates to the assessed value of properties as determined by the County Assessor, in the case of locally assessed property and as determined by the State Board of Equalization in the case of state-assessed properties. Property taxes are levied annually, with the exception of the supplemental property taxes, which are levied when supplemental assessment events, such as sales of property or new construction, take place.

The County collects property taxes on behalf of all property tax-receiving agencies in Orange County. Property tax-receiving agencies include the school districts, cities, independently governed special districts not governed by the Board, special districts governed by the Board, redevelopment successor agencies, and the County General Fund.

Property taxes receivables are recorded as of the date levied in property tax unapportioned funds, which are classified as agency funds. When collected, the property taxes are deposited into the County Treasury in the property tax unapportioned funds, where they are held in the unapportioned taxes liability accounts pending periodic apportionment to the tax-receiving agencies. The property tax unapportioned funds are included in the agency funds category of the County's fund financial statements because the unapportioned taxes are collected and held on behalf of other governmental agencies.

Property tax collections are apportioned (disbursed) to the tax-receiving agencies periodically from the tax unapportioned funds based on various factors including statutory requirements, materiality of collections received, tax delinquency dates, the type of property tax roll unapportioned fund (secured, unsecured, supplemental, delinquent secured, delinquent unsecured, delinquent supplemental, homeowners' property tax subvention, or state-assessed properties), and cash flow needs of the tax-receiving agencies. Property tax revenues are recognized in the fiscal year for which they are levied, provided they are due within the fiscal year and collected within 60 days after the fiscal year-end. Property tax revenues are also recognized

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

M. Property Taxes (Continued)

for unsecured and supplemental property taxes that are due at year-end, and are collected within 60 days after the fiscal year-end, but will not be apportioned until the next fiscal year due to the timing of the tax apportionment schedule. The County's portion of the unapportioned taxes at June 30, 2019 is allocated to and recorded in the corresponding funds for reporting purposes.

Unsecured and supplemental property tax levies that are due within the fiscal year but are unpaid at fiscal year-end, are recorded as deferred inflows of resources in the fund-level financial statements, and recognized as revenue in the government-wide financial statements. The County records an allowance to recognize uncollectible taxes receivable.

The County maintains records of disputed property taxes, such as those properties for which the values have been appealed to the local Assessment Appeals Boards. Upon final disposition of the appeals and disputes, the amounts are either refunded to taxpayers or the tax bills are corrected. As of June 30, 2019, tax refunds and assessed value tax roll corrections resulting from property tax appeals and other disputes represented approximately 0.81% of the combined beginning secured and unsecured property tax roll charge.

The following are significant dates on the property tax calendar:

| | <u>California Revenue & Taxation Code Section</u> |
|--|---|
| Supplemental assessments are effective on the 1st day of the month following the new construction or ownership change. | 75.41 |
| Property tax lien date is January 1. | 2192 |
| Unsecured taxes on the roll as of July 31 are delinquent August 31. | 2922 |
| Assessor delivers roll to Auditor-Controller July 1. | 616, 617 |
| Tax roll is delivered to the Treasurer-Tax Collector on or before the levy date (the 4th Monday in September). | 2601 |
| Secured tax payment due dates are: | |
| 1st Installment - November 1, and | 2605 |
| 2nd Installment - February 1. | 2606 |
| Secured tax delinquent dates (last day to pay without penalty) are: | |
| 1st Installment - December 10, and | 2617 |
| 2nd Installment - April 10. | 2618 |
| Declaration of default for unpaid taxes occurs July 1. | 3436 |
| Power to sell is effective five years after tax default. | 3691 |

N. Compensated Employee Absences

Compensated employee absences (vacation, compensatory time off, performance incentive plan time off, annual leave, and sick leave) are accrued as an expense and liability in the proprietary funds when incurred. In the governmental funds, only those amounts that are due and payable at year-end are accrued. Compensated employee absences that exceed this amount represent a reconciling item between the fund and government-wide presentations.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

O. Pensions

The County recognizes a net pension liability to reflect the County's proportionate share of the excess of the total pension liability over the fiduciary net position of the County's retirement plans.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the OCERS and the Extra-Help Defined Benefit Plan and additions to/deductions from OCERS and the Extra-Help Defined Benefit Plan fiduciary net position have been determined on the same basis as they are reported by OCERS and the Extra-Help Defined Benefit Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

At June 30, 2019, the County's net pension liability from OCERS was measured as of December 31, 2018, and the total pension liability (TPL) used to calculate the net pension liability was determined by rolling forward the December 31, 2017 valuation to December 31, 2018. The County's net pension liability from the Extra-Help Defined Benefit Plan was measured as of June 30, 2019; and the plan's TPL used to calculate the net pension liability was determined by rolling forward the July 1, 2017 valuation to June 30, 2019.

P. Other Postemployment Benefits (OPEB)

The County recognizes a net OPEB liability to reflect the County's proportionate share of the excess of the total OPEB liability over the fiduciary net position of the County's Retiree Medical Plan. The Plan is reported in the County's financial statements and has a plan year-end of December 31, 2018.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County's Retiree Medical Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Retiree Medical Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

At June 30, 2019, the County's net OPEB liability was measured as of December 31, 2018, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by rolling forward the June 30, 2017 valuation to December 31, 2018.

Q. Statement of Cash Flows

A Statement of Cash Flows is presented for proprietary fund types. The County's cash and cash equivalents for cash flow reporting purposes are considered to be cash on hand, demand deposits, unrestricted and restricted investments held in the County Treasury's investment pooled funds and outside trustees.

R. Indirect Costs

County indirect costs are allocated to benefitting departments in the "Indirect Expenses Allocation" column of the government-wide Statement of Activities. Allocated costs are from the County's FY 2018-19 County-Wide Cost Allocation Plan (CWCAP), which was prepared in accordance with the Code of Federal Regulation, Title 2, Part 200. For financial statement purposes, the County has elected to allocate indirect costs to budget controls within the General Fund in order to match the reimbursement of indirect costs recorded as program revenues to the same function where the related expense is recorded.

S. Effects of New Pronouncements

The following lists recent GASB pronouncements implemented or are effective in FY 2018-19:

In November 2016, GASB issued Statement No. 83, "*Certain Asset Retirement Obligations*." This statement requires the recognition of a liability and a corresponding deferred outflows of resources associated with an

1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

S. **Effects of New Pronouncements (Continued)**

asset retirement obligation based on the criteria and the measurement established in the statement. This statement also requires disclosure of required information about the asset retirement obligations. The requirements of this statement are effective for reporting periods beginning after June 15, 2018, which requires the County to implement this statement in FY 2018-19. The statement was implemented without an impact to the County.

In April 2018, GASB issued Statement No. 88, "*Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.*" This statement clarifies which liabilities governments should include when disclosing information related to debt. The statement requires that additional essential information related to debt be disclosed in notes to financial statements. For notes to financial statements related to debt, this statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. The requirements of this statement are effective for reporting periods beginning after June 15, 2018, which requires the County to implement this statement in FY 2018-19. The statement was implemented.

In June 2018, GASB issued Statement No. 89, "*Accounting for Interest Cost Incurred Before the End of a Construction Period.*" This statement establishes accounting requirements for interest cost incurred before the end of a construction period. The statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. This statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. Although the requirements of this statement are effective for reporting periods beginning after December 15, 2019, the County opted for early implementation. The statement was implemented in FY 2018-19.

The following summarizes recent GASB Pronouncements and their future effective dates. The County is in the process of evaluating the impact of these statements on its financial statements:

In January 2017, GASB issued Statement No. 84, "*Fiduciary Activities.*" This statement establishes criteria for identifying fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The statement also describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. The requirements of this statement are effective for reporting periods beginning after December 15, 2018, which requires the County to implement this statement in FY 2019-20.

In June 2017, GASB issued Statement No. 87, "*Leases.*" This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset, and a lessor to recognize a lease receivable and a deferred inflows of resources. The requirements of this statement are effective for reporting periods beginning after December 15, 2019, which requires the County to implement this statement in FY 2020-21.

In August 2018, GASB issued Statement No. 90, "*Majority Equity Interests.*" This statement improves the consistency and comparability of a government's majority equity interest in a legally separate organization and the relevance of financial statement information for certain component units. The statement requires that a component unit in which a government has a 100% equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired 100% equity interest in the component unit. The requirements of this statement are effective for reporting periods beginning after December 15, 2018, which requires the County to implement this statement in FY 2019-20.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. Effects of New Pronouncements (Continued)

In May 2019, GASB issued Statement No. 91, "Conduit Debt Obligations." This statement provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures. The statement requires issuers to disclose general information about their conduit debt obligations, organized by type of commitment, including the aggregate outstanding principal amount of the issuers' conduit debt obligations and a description of each type of commitment. The requirements of this statement are effective for reporting periods beginning after December 15, 2020, which requires the County to implement this statement in FY 2021-22.

T. Use of Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results could differ from those estimates. Where significant estimates have been made in preparing these financial statements, they are described in the applicable footnotes.

U. Consolidation of Governmental Funds' Balance Sheet and Proprietary Funds' Statement of Net Position Line Items in Statement of Net Position

Several asset line items in the Governmental Funds' Balance Sheet and the Proprietary Funds' Statement of Net Position are combined into one line item in the Government-Wide Statement of Net Position for presentation purposes. In order to avoid any confusion, the following table lists the line items shown in the Governmental and Proprietary Fund financial statements that are condensed together in the Government-Wide Statement of Net Position.

| Government-Wide Statement of Net Position Line Item | Corresponding Governmental Funds' Balance Sheet or Proprietary Funds' Statement of Net Position Line Item |
|--|---|
| Cash and Cash Equivalents | Pooled Cash/Investments; Cash Equivalents/Specific Investments; Imprest Cash Funds; and Cash/Cash Equivalents |
| Restricted Cash and Cash Equivalents | Restricted Cash and Investments with Trustee; Restricted Pooled Cash/Investments; and Restricted Pooled Cash/Investments—Closure and Postclosure Care Costs |
| Capital Assets – Not Depreciable/Amortizable | Land; Construction in Progress; and Intangible Assets in Progress |
| Capital Assets – Depreciable/Amortizable (Net) | Structures and Improvements and Accumulated Depreciation; Equipment and Accumulated Depreciation; Infrastructure and Accumulated Depreciation; and Intangible Assets and Accumulated Amortization |

2. DEFICIT FUND EQUITY

The Workers' Compensation Internal Service Fund (ISF) reported a deficit net position balance of \$54,457. The deficit results from the amount calculated in the annual actuarial study which includes case reserves, development of known claims, incurred but not reported claims, allocated and unallocated loss adjustment expenses, and a discount for anticipated investment income. The deficit decreased by \$13,625 from the previous fiscal year primarily due to a strategic decision to increase charges to program participants combined with a decrease in the total outstanding liability. Charges to County departments have not provided sufficient cash flows to entirely fund the deficit in the Workers' Compensation ISF. The County will continue to review charges to departments and manage the funding status of the Workers' Compensation Program.

2. DEFICIT FUND EQUITY (Continued)

Effective with OCDA's dissolution on February 1, 2012, their assets and liabilities (including bond debt) were transferred to and reported in a private-purpose trust fund of the County. This transfer and reporting structure reflect the custodial role accepted by the Successor Agency. The Successor Agency private-purpose trust fund reported a deficit net position of \$10,841. The deficit for the Successor Agency decreased by \$1,489 from the previous fiscal year primarily due to a decrease in tax pass-throughs.

3. DEPOSITS AND INVESTMENTS

The elected Treasurer is responsible for authorizing all County bank accounts and pursuant to California Government Code (CGC) Sections 27000.1–27000.5, 27130–27137 and 53600–53686 is responsible for conducting County investment activities of the County's investment pooled funds in addition to various specific investment accounts outside of the pooled funds. The public funds entrusted to the Treasurer are called the OCIF. OCIF contains pooled funds in an "external investment pool" wherein monies of the County and other legally separate external entities, which are not part of the County reporting entity, are commingled (pooled) and invested on the participants' behalf. The OCIF is not registered with the Securities and Exchange Commission (SEC) as an investment company, and therefore is exempt from SEC rules. For reporting purposes only, the Treasurer separates OCIF into the OCIP and the OCEIP. In addition to the pooled funds in OCIF, the Treasurer separately invests other non-pooled funds (Specific Investments), including the JWA Fund and other separately managed investments.

The Treasurer further invests pooled funds from the OCIF into three Funds: the Orange County Money Market Fund (OCMMF), the Orange County Educational Money Market Fund (OCEMMF), and the Extended Fund. On December 3, 2018, Standard & Poor's (S&P) reaffirmed its highest rating of AAAM Principal Stability Fund Rating (AAAM) on the OCMMF and the OCEMMF. The Treasurer will act on a "best efforts" basis to stabilize the Net Asset Value (NAV) of OCMMF and OCEMMF at or above \$0.9975 (in absolute dollar amounts). The pooled funds do not have any legally binding guarantees of share values.

The maximum maturity of investments for the two short-term pools is 13 months with a maximum weighted average maturity (WAM) of 60 days. The maximum maturity of the long-term pool is five years per CGC. The Investment Policy Statement (IPS) provides that all pools, except short-term pools, shall have a maximum duration of 1.50 years.

Pursuant to CGC Sections 27130-27137, the Board has established a Treasury Oversight Committee (TOC) that monitors and reviews the IPS annually and also ensures that the Treasurer has an audit annually, which includes limited tests of compliance with laws and regulations. The TOC consists of the County Executive Officer, the elected County Auditor-Controller, the County Superintendent of Schools, or their respective designees, and four public members, with at least three having expertise in, or an academic background in, public finance.

The investment practices and policies of the Treasurer are based on compliance with state law and prudent money management. The primary goal is to invest public funds in a manner which will provide maximum security of principal invested with secondary emphasis on providing adequate liquidity to pool participants. The last goal is to achieve a market rate of return within the parameters of prudent risk management while conforming to all applicable statutes and resolutions governing the investment of public funds.

Interest is allocated to individual funds monthly based on the average daily balances on deposit with the Treasurer.

Deposits and investments with the Treasurer totaled \$9,975,402 as of June 30, 2019, consisting of \$9,866,469 for the OCIF and \$108,933 for the Specific Investments.

3. DEPOSITS AND INVESTMENTS (Continued)

Total County deposits and investments at fair value as of June 30, 2019, are reported as follows:

Deposits:

| | |
|---|-----------------|
| Imprest Cash | \$ 1,950 |
| Deposits for OCIF with Treasurer ⁽¹⁾ | 30,962 |
| Deposits with Trustees | 36,418 |
| All other Deposits and Timing Differences | (143,151) |
| Total Deposits and Timing Differences | <u>(73,821)</u> |

Investments:

| | |
|--|----------------------|
| Investments for OCIF with Treasurer ⁽¹⁾ | 9,835,507 |
| Specific Investments with Treasurer ⁽¹⁾ | 108,933 |
| Restricted Investments with Trustees | 542,086 |
| External-OCERS | 306,511 |
| Total Investments | <u>10,793,037</u> |
| Total Deposits and Investments | <u>\$ 10,719,216</u> |

Total County deposits and investments are reported in the following funds:

| | |
|--------------------------------|----------------------|
| Governmental Funds | \$ 2,657,995 |
| Proprietary Funds | 1,094,233 |
| Fiduciary Funds | 6,928,345 |
| Component Unit-CFCOC | 38,643 |
| Total Deposits and Investments | <u>\$ 10,719,216</u> |

(1) The total deposits and investments of \$9,975,402 consist of \$30,962 in Deposits for OCIF with Treasurer, \$9,835,507 in Investments for OCIF with Treasurer, and \$108,933 in Specific Investments with Treasurer.

A. Deposits

CGC 53652 et. seq. and the IPS prescribe the amount of collateral that is required to secure the deposit of public funds. The pledge to secure deposits is administered by the California Commissioner of Business Oversight. Collateral is required for demand deposits at 110% of all deposits not covered by Federal Depository Insurance Corporation (FDIC) if obligations of the United States and its agencies, or obligations of the State or its municipalities, school districts, and district corporations are pledged. Collateral of 150% is required if a deposit is secured by first mortgages or first trust deeds upon improved residential real property located in California. All such collateral is considered to be held by the pledging financial institutions' trust departments or agents in the name of the County. Obligations pledged to secure deposits must be delivered to an institution other than the institution in which the deposit is made; however, the trust department of the same institution may hold them. Written agreements are required to provide, among other things, that the collateral securities are held separately from the assets of the custodial institution. FDIC is available for demand deposits and interest saving deposit funds deposited at any one financial institution up to a maximum of \$250.

Custodial Credit Risk-Deposits

The custodial credit risk for deposits is the risk that the County will not be able to recover deposits that are in the possession of an outside party. Deposits are exposed to custodial credit risk if they are not insured or collateralized. The County's deposits are not exposed to custodial credit risk, since all of its deposits are covered by FDIC or collateralized with securities held by the County or its agent in the County's name in accordance with CGC Section 53652 and 53658.

3. **DEPOSITS AND INVESTMENTS (Continued)**

B. **Investments**

The CGC Sections 53601 and 53635, Board ordinances and resolutions, the County's IPS, the bond indenture documents, trust agreements, and other contractual agreements govern the investments that may be purchased and may include certain restrictions on investment maturity, maximum portfolio percentages, term, value, and credit quality to minimize the risk of loss. The IPS adds further restrictions to permitted investments from the CGC. As of June 30, 2019, the Treasurer was in full compliance with the more restrictive IPS for the OCIF and the Specific Investments accounts.

The following table provides a summary listing of the authorized investments as of June 30, 2019.

| Type of Investment | CGC % of Funds Permitted | Orange County IPS (%) | CGC Maximum Final Maturity | Orange County IPS Maximum Final Maturity (All Pooled Funds Except Short-Term Funds) | Orange County IPS Maximum Final Maturity (Short-Term Fund) |
|--|-----------------------------|---|----------------------------|---|--|
| U.S. Treasury Securities | 100% | 100% | 5 Years | 5 Years | 397 Days |
| U.S. Government Agency Securities (GSEs) | 100% | 100% | 5 Years | 5 Years | 397 Days |
| Municipal Debt | 100% | 20% Total, no more than 5% in one issuer except 10%- County of Orange | 5 Years | 3 Years | 397 Days |
| Medium-Term Notes | 30% | 20% Total, no more than 5% in one issuer | 5 Years | 2 Years | 397 Days |
| Bankers Acceptances | 40%, 30% of a single issuer | 40% Total, no more than 5% in one issuer | 180 Days | 180 Days | 180 Days |
| Commercial Paper | 40%, 10% of a single issuer | 40% Total, no more than 5% in one issuer | 270 Days | 270 Days | 270 Days |
| Negotiable Certificates of Deposits | 30% | 20% Total, no more than 5% in one issuer | 5 Years | 18 months | 397 Days |
| State of California Local Agency Investment Fund | \$65 million per account | State limit (currently \$65 million per pool) | N/A | N/A | N/A |
| Repurchase Agreements | 100% | 20% Total, no more than 10% in one issuer | 1 Year | 180 Days | 1 Year |
| Money Market Mutual Funds (MMMF) | 20% | 20% Total, no more than 10% in one MMMF account | N/A | N/A | N/A |
| JPA Investment Pools (JPA) | 100% | 20% Total, no more than 10% in one JPA Pool | N/A | N/A | N/A |
| Supranationals | 30% | 30% Total, no more than 5% in one issuer | 5 Years | 5 Years | 397 Days |

3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

The current IPS expressly prohibits leverage, reverse repurchase agreements as defined by CGC section 53601, structured notes, structured investment vehicles, derivatives and money market mutual funds that do not maintain a constant net asset value. All investments must be United States dollar denominated. No investment may be purchased from an issuer and all related entities, including parent and subsidiaries, that have been placed on “credit watch-negative” by any of the Nationally Recognized Statistical Rating Organizations (NRSROs), or whose credit rating by any of the NRSROs is less than the minimum rating required by the IPS for that class of security unless the issuer has a short-term rating of A-1+ or F1+ or a long-term rating of at least a AA or Aa2; and the Treasurer has approved the purchase in writing prior to purchase.

Investments by the Treasurer are reported at fair value. Investments in the OCIF are marked-to-market on a daily basis.

Unless otherwise required in a trust agreement or other financing document, assessment districts, Superior Courts, public school and community college districts, including certain bond-related funds, are required by legal provisions to deposit their operating and bond financing funds with the County Treasurer. At June 30, 2019, the OCIF includes approximately 61.8% of these involuntary participant deposits.

3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

Investment Disclosures

The following table presents a summary of the County's investments, the credit quality distribution, and concentration of credit risk by investment type as a percentage of each pool's fair value at June 30, 2019.

| <u>With Treasurer:</u> | Fair Value | Principal | Interest Rate Range (%) | Maturity Range | Weighted Average Maturity (Years) | Rating (1) | % of Portfolio |
|------------------------------|---------------------|---------------------|----------------------------|-----------------|--|------------|-------------------|
| <u>OCIF</u> | | | | | | | |
| U.S. Treasuries | \$ 2,406,317 | \$ 2,407,150 | 0.00-3.50% | 7/02/19-5/31/22 | 0.751 | | 24.47% |
| U.S. Government Agencies | 6,170,101 | 6,145,329 | 0.00-8.10% | 7/01/19-3/08/24 | 0.992 | AA | 62.73% |
| Municipal Debt | 402,182 | 402,182 | 2.82-2.90% | 7/31/19-4/30/20 | 0.462 | NR | 4.09% |
| Medium-Term Notes | 531,516 | 531,537 | 1.10-4.25% | 8/02/19-5/06/21 | 1.043 | A | 5.40% |
| Local Agency Investment Fund | 60,504 | 60,400 | 0.00% | 7/01/19 | 0.003 | NR | 0.62% |
| Money Market Mutual Funds | 264,887 | 264,887 | 0.00% | 7/01/19 | 0.003 | AAA | 2.69% |
| | <u>\$ 9,835,507</u> | <u>\$ 9,811,485</u> | | | <u>0.881 (3)</u> | | <u>100.00%</u> |

| <u>With Treasurer:</u> | Fair Value | Principal | Interest Rate Range (%) | Maturity Range | Weighted Average Maturity (Years) | Rating (1) | % of Portfolio |
|-----------------------------|-------------------|-------------------|----------------------------|------------------|--|------------|-------------------|
| <u>Specific Investments</u> | | | | | | | |
| U.S. Treasuries | \$ 38,312 | 37,865 | 0.00-4.50% | 7/05/19-2/15/36 | 2.151 | | 35.17% |
| U.S. Government Agencies | 70,597 | 68,019 | 0.00-6.75% | 7/03/19-11/02/35 | 4.028 | AA | 64.81% |
| Money Market Mutual Funds | 24 | 24 | 0.00% | 7/01/19 | 0.003 | AAA | 0.02% |
| | <u>\$ 108,933</u> | <u>\$ 105,908</u> | | | <u>3.367 (3)</u> | | <u>100.00%</u> |

| <u>With Trustees:</u> | Fair Value | Principal | Interest Rate Range (%) | Maturity Range | Weighted Average Maturity (Years) | Rating (1) | % of Portfolio |
|---|-------------------|-------------------|----------------------------|------------------|--|------------|-------------------|
| <u>Restricted Investments with Trustees</u> | | | | | | | |
| U.S. Government Agencies | \$ 49,477 | \$ 31,395 | 0.00-2.88% | 7/19/19-9/01/21 | 1.748 | AA | 9.13% |
| U.S. Treasuries | 27,499 | 26,920 | 1.50-2.00% | 11/30/19-5/31/23 | 1.940 | | 5.07% |
| U.S. Treasury Strips | 3,528 | 3,433 | 0.00% | 4/37/84 | 0.378 | | 0.65% |
| Guaranteed Investment Contracts | 173,196 | 173,196 | 2.76% | 9/20/22 | 3.227 | NR | 31.95% |
| Money Market Mutual Funds | 116,589 | 116,589 | Variable | 7/01/19 | 0.003 | AAA | 21.51% |
| Bond Mutual Funds | 14,706 | 14,706 | 1.91-6.79% | 7/01/19 | 0.003 | Baa2 | 2.71% |
| Non-Bond Funds | 140,492 | 140,492 | Variable | 7/01/19 | 0.003 | NR | 25.92% |
| Stable Value Funds | 16,599 | 16,599 | Variable | 7/01/19 | 0.003 | AA | 3.06% |
| | <u>\$ 542,086</u> | <u>\$ 523,330</u> | | | <u>1.293 (3)</u> | | <u>100.00%</u> |

With External OCERS
Restricted Investments (2)

\$ 306,511

- (1) The County obtains credit ratings from S&P, Moody's, and Fitch. The ratings indicative of the greatest degree of risk have been disclosed. NR means not rated. The County is not required to disclose the credit ratings of obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government, and the ratings for U.S. Treasuries are not disclosed.
- (2) The Retiree Medical Trust Reports \$306,511 of restricted investments with OCERS as of plan year 12/31/18, refer to Note 19. For more information regarding investments with OCERS, refer to their most recently issued financial statements available at <https://www.ocers.org/financial-reports>.
- (3) Portfolio weighted average maturity

3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72. These principles recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Investments reflect prices based on quoted identical assets in an active market.
- Level 2: Investments reflect prices that are based on identical or similar assets in inactive markets or similar assets in active markets. Inputs other than quotes are observable.
- Level 3: Investments reflect prices based on significant unobservable inputs.

Fair value measurement is based on pricing received from the County's third party vendors. Investments in money market mutual funds are priced using amortized cost which approximates fair value, with a net asset value of \$1.00 (in absolute dollar amounts) per share, and per GASB Statement No. 72 are not subject to the fair value hierarchy. Additionally, the Local Agency Investment Fund is not subject to the fair value hierarchy.

The County uses the market approach method as a valuation technique in the application of GASB Statement No. 72. This method uses prices and other relevant information generated by market transactions involving identical or similar assets or groups of assets.

The following table presents a summary of the County's investments according to the assigned fair value hierarchy level as of June 30, 2019.

| | | Fair Value Measurement | | |
|---|---------------------|--|---|--|
| | | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
| | Fair Value | | | |
| OCIF | | | | |
| U.S. Treasuries | \$ 2,406,317 | \$ -- | \$ 2,406,317 | \$ -- |
| U.S. Government Agencies | 6,170,101 | -- | 6,170,101 | -- |
| Medium-Term Notes | 531,516 | -- | 531,516 | -- |
| Municipal Debt | 402,182 | -- | | 402,182 |
| Sub-total | 9,510,116 | -- | 9,107,934 | 402,182 |
| Investments Not Subject to Fair Value Hierarchy: | | | | |
| Money Market Mutual Funds | 264,887 | | | |
| Local Agency Investment Fund | 60,504 | | | |
| Total | \$ 9,835,507 | | | |
| <u>Specific Investments</u> | | | | |
| U.S. Treasuries | \$ 38,312 | \$ -- | \$ 38,312 | \$ -- |
| U.S. Government Agencies | 70,597 | -- | 70,597 | -- |
| Sub-total | 108,909 | -- | 108,909 | -- |
| Investments Not Subject to Fair Value Hierarchy: | | | | |
| Money Market Mutual Funds | 24 | | | |
| Total | \$ 108,933 | | | |

3. **DEPOSITS AND INVESTMENTS (Continued)**

B. **Investments (Continued)**

Fair Value Measurements (Continued)

| | | Fair Value Measurement | | |
|--|-------------------|--|---|--|
| | | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
| | Fair Value | | | |
| <u>With Trustees</u> | | | | |
| U.S. Government Agencies | \$ 49,477 | \$ -- | \$ 49,477 | \$ -- |
| U.S. Treasuries | 31,027 | -- | 31,027 | -- |
| Non-Bond Funds | 140,492 | 140,492 | -- | -- |
| Bond Mutual Funds | 14,706 | 14,706 | -- | -- |
| Sub-total | 235,702 | 155,198 | 80,504 | -- |
| <u>Investments Not Subject to Fair Value Hierarchy:</u> | | | | |
| Money Market Mutual Funds | 116,589 | | | |
| Guaranteed Investment Contract | 173,196 | | | |
| Stable Value Fund | 16,599 | | | |
| Total | \$ 542,086 | | | |

Investment in County of Orange Taxable Pension Obligation Bonds 2019, Series A

On January 14, 2019, the OCIF purchased the County issued Taxable Pension Obligation Bonds 2019, Series A (2019 POBs) in the principal amount of \$402,182. The 2019 POBs were issued with a fixed coupon rate and with maturities from July 2019 to April 2020 and are solely owned by OCIF. The obligation of the County to pay principal and interest on the 2019 POBs is an obligation imposed by law and is absolute and unconditional. As of June 30, 2019, the outstanding principal amount of the 2019 POBs is \$402,182. The bonds are not rated by any of the NRSROs. The County's investment in the 2019 POBs is disclosed herein as Municipal Debt. For additional information, refer to Note 10, Short-Term Obligations, and Note 18, Retirement Plans.

Interest Rate Risk-Investments

This is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, investments of longer maturities are more sensitive to changes in market interest rates. The Treasurer manages its exposure to interest rate risk by carefully matching incoming cash flows and maturing investments to meet expenditures and by maintaining a duration of 1.50 years or less. Declines in the fair value of investments are managed by limiting the length of the maturity of the securities. In general, the maximum maturity allowed is five years unless the Board has granted express authority either specifically or as part of an investment policy. Actual weighted average days to maturity and duration by investment type for the funds invested in the Pools are presented in the table in the Investment Disclosures section. The OCIF at June 30, 2019 has 46% of investments maturing in six months or less and 54% maturing between six months and five years. As of June 30, 2019, the OCIF has no variable-rate notes.

Interest Rate Risk-Weighted Average Maturity

At June 30, 2019, the short-term pools investment fair values amounted to \$2,032,431. In accordance with the Board approved IPS, the Treasurer manages the short-term pools exposure to declines in fair value for deposits and investments by limiting the WAM to 60 days. At June 30, 2019, the WAM of the short-term portion of OCIF was less than 60 days. At the same date, the NAV of both short-term pools was \$1.00 (in absolute dollar amounts).

3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

Interest Rate Risk-Duration

At June 30, 2019, the long-term pool investment fair value amounted to \$7,803,076. In accordance with the Board-approved IPS, the Treasurer manages investment related risk for deposits and investments by limiting duration to a maximum of 1.50 years.

As of June 30, 2019, the long-term pool had the following duration by investment type:

| <u>Investment Type</u> | <u>Fair Value</u> | <u>Portfolio %</u> | <u>Duration (In Years)</u> |
|------------------------------|---------------------|--------------------|--------------------------------|
| U.S. Treasuries | \$ 1,778,396 | 22.79% | 0.96 |
| U.S. Government Agencies | 5,060,727 | 64.86% | 1.19 |
| Medium-Term Notes | 501,267 | 6.42% | 1.07 |
| Municipal Debt | 402,182 | 5.15% | 0.46 |
| Local Agency Investment Fund | 60,504 | 0.78% | 0.00 |
| <u>Total Fair Value</u> | <u>\$ 7,803,076</u> | | |
| Portfolio Duration | | | 1.08 |

Custodial Credit Risk

For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The IPS does not permit investments in uninsured and unregistered securities not held by the County. The Treasurer utilizes third party Delivery Versus Payment (DVP) which mitigates any custodial credit risk. Securities purchased by the Treasurer are held by third party custodians in their trust department to mitigate custodial credit risk. At year-end, in accordance with the IPS, the County's external investment pools and specific investments did not have any securities exposed to custodial credit risk, and the Treasurer did not have any securities lending during the year (or at year-end).

Credit Risk-Investments

This is the risk that an issuer or other counterparty to an investment may not fulfill its obligations. The IPS sets forth the minimum acceptable credit ratings for investments from at least two of the following NRSROs: S&P, Moody's, or Fitch. For purchases of short-term debt, the issuer rating must be no less than A-1 or SP-1 (S&P), P-1 or MIG 1/VMIG 1 (Moody's), or F1 (Fitch) for purchases with remaining maturities less than 397 days, while purchases of long-term debt shall have issuer ratings no less than "AA" for purchases with remaining maturities longer than 397 days. Municipal debt issued by the County is exempt from the above credit rating requirements. As of June 30, 2019, the County's investments were in compliance with the IPS limits when purchased.

Concentration of Credit Risk

This is the risk of loss attributed to the magnitude of a government's investment in a single issuer. As of June 30, 2019, all investments were in compliance with state law and the IPS single issuer limits. See the County's investments table for concentrations of holdings. The following holdings with Treasurer exceeded five percent of the portfolio at June 30, 2019.

| <u>Investment Type</u> | <u>Issuer</u> | <u>Fair Value</u> | <u>Portfolio %</u> |
|--------------------------|--|-------------------|--------------------|
| U.S. Treasuries | | \$ 2,406,317 | 24.5% |
| U.S. Government Agencies | Federal Home Loan Bank (FHLB) Bonds | 3,258,422 | 33.1% |
| | Federal Farm Credit Bank (FFCB) | 1,323,324 | 13.5% |
| | Federal National Mortgage Association (FNMA) | 1,117,860 | 11.4% |

3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

Foreign Currency Risk

The IPS requires all securities to be U.S. dollar denominated. The County investments are not exposed to foreign currency risk.

Condensed Financial Statements

In lieu of separately issued financial statements for the entire pools and the external portion of the pools, condensed financial statements for the OCIF are presented below as of and for the year ended June 30, 2019:

OCIF

Statement of Net Position

| | <u>OCIP</u> | <u>OCEIP</u> | <u>Total</u> |
|---|--------------|--------------|--------------|
| Net Position Held for Pool Participants | \$ 4,260,219 | \$ 5,623,638 | \$ 9,883,857 |
| Equity of Internal Pool Participants | \$ 3,788,571 | \$ -- | \$ 3,788,571 |
| Equity of External Pool Participants | 447,279 | 5,593,361 | 6,040,640 |
| Undistributed and Unrealized Gain | 24,369 | 30,277 | 54,646 |
| Total Net Position | \$ 4,260,219 | \$ 5,623,638 | \$ 9,883,857 |

Statement of Changes in Net Position

| | | | |
|---|--------------|--------------|--------------|
| Net Position at July 1, 2018 | \$ 4,051,108 | \$ 5,186,501 | \$ 9,237,609 |
| Net Changes in Investments by Pool Participants | 209,111 | 437,137 | 646,248 |
| Net Position at June 30, 2019 | \$ 4,260,219 | \$ 5,623,638 | \$ 9,883,857 |

External Pool Portion

Combining Statement of Fiduciary Net Position

| | <u>OCIP</u> | <u>OCEIP</u> | <u>Total</u> |
|------------------------------------|-------------|--------------|--------------|
| <u>Assets</u> | | | |
| Pooled Cash/Investments | \$ 445,003 | \$ 5,591,421 | \$ 6,036,424 |
| Receivables | | | |
| Interest/Dividends | 2,387 | 32,546 | 34,933 |
| Total Assets | 447,390 | 5,623,967 | 6,071,357 |
| <u>Liabilities</u> | | | |
| Due to Other Governmental Agencies | 111 | 329 | 440 |
| Total Liabilities | 111 | 329 | 440 |
| <u>Net Position</u> | | | |
| Restricted for Pool Participants | 447,279 | 5,623,638 | 6,070,917 |
| Total Net Position | \$ 447,279 | \$ 5,623,638 | \$ 6,070,917 |

3. DEPOSITS AND INVESTMENTS (Continued)

B. Investments (Continued)

Condensed Financial Statements (Continued)

Combining Statement of Changes in Fiduciary Net Position

| | <u>OCIP</u> | <u>OCEIP</u> | <u>Total</u> |
|--|-------------------|---------------------|---------------------|
| Additions: | | | |
| Contributions to Pooled Investments | \$ 632,495 | \$ 8,603,925 | \$ 9,236,420 |
| Other Revenues | -- | 23 | 23 |
| Interest and Investment Income | 10,963 | 157,921 | 168,884 |
| Less: Investment Expense | (175) | (3,131) | (3,306) |
| Total Additions | <u>643,283</u> | <u>8,758,738</u> | <u>9,402,021</u> |
| Deductions: | | | |
| Distributions from Pooled Investments | <u>622,384</u> | <u>8,321,601</u> | <u>8,943,985</u> |
| Total Deductions | <u>622,384</u> | <u>8,321,601</u> | <u>8,943,985</u> |
| Change in Net Position Held in Trust For External Investment Pool | 20,899 | 437,137 | 458,036 |
| Net Position-Beginning of Year | <u>426,380</u> | <u>5,186,501</u> | <u>5,612,881</u> |
| Net Position-End of Year | <u>\$ 447,279</u> | <u>\$ 5,623,638</u> | <u>\$ 6,070,917</u> |

C. Restricted Deposits and Investments with Trustees

All monies for restricted investments held by trustees are invested in "permitted investments" as defined in the various trust agreements. Restricted deposits with trustees are insured by FDIC up to \$250 and the excess amounts are collateralized.

D. Restricted Investments with OCERS

OCERS may invest, in accordance with state statutes, in any form or type of investment deemed prudent by the Board of Retirement. Pension and 401(h) health care plan assets are restricted for the exclusive purposes of providing benefits to plan participants and defraying reasonable expenses of administering the plans. The Board of Retirement may invest, or delegate the authority to invest, the assets of the funds through the purchase, holding, or sale of any form or type of investment, financial instrument, or financial transaction. For additional information, refer to Note 19, Postemployment Health Care Benefits. For more information regarding investments with OCERS, refer to their most recently issued financial statements available online at www.ocers.org, in writing to the Orange County Employees Retirement System, 2223 Wellington Avenue, Santa Ana, CA 92701, or by calling (714) 558-6200.

3. DEPOSITS AND INVESTMENTS (Continued)

E. CalOptima's Cash and Investments

Cash and investments are reported in the June 30, 2019 consolidated statements of net position as follows:

| | 2019 |
|--|---------------------|
| Current Assets: | |
| Cash and Cash Equivalents | \$ 347,628 |
| Investments | 573,706 |
| Board-Designated Assets and Restricted Cash: | |
| Cash and Cash Equivalents | 72,712 |
| Investments | 547,434 |
| Restricted Deposit | 300 |
| Total | \$ 1,541,780 |

Board-designated assets and restricted cash are available for the following purposes:

| | 2019 |
|--|-------------------|
| Board-Designated Assets and Restricted Cash: | |
| Contingency Reserve Fund | \$ 560,145 |
| Homeless Fund | 60,000 |
| Restricted Deposits with DMHC | 300 |
| Total | \$ 620,445 |

Custodial Credit Risk Deposits

Custodial credit risk is the risk that in the event of a bank failure CalOptima may not be able to recover its deposits or collateral securities that are in the possession of an outside party. The California Government Code requires that a financial institution secure deposits made by public agencies by pledging securities in an undivided collateral pool held by a depository regulated under the state law. As of June 30, 2019, no deposits were exposed to custodial credit risk, as CalOptima has pledged collateral to cover the amounts.

Investments

CalOptima invests in obligations of the U.S. Treasury, other U.S. government agencies and instrumentalities, state obligations, corporate securities, money market funds, and mortgage or asset-backed securities.

Interest Rate Risk

In accordance with its annual investment policy (investment policy), CalOptima manages its exposure to decline in fair value from increasing interest rates by matching maturity dates to the extent possible with CalOptima's expected cash flow draws. Its investment policy limits maturities to five years, while also staggering maturities. CalOptima maintains a low-duration strategy, targeting a portfolio duration of three years or less, with the intent of reducing interest rate risk. Portfolios with low duration are less volatile because they are less sensitive to interest rate changes.

3. DEPOSITS AND INVESTMENTS (Continued)

E. CalOptima's Cash and Investments (Continued)

Interest Rate Risk (Continued)

As of June 30, 2019, CalOptima's investments, including cash equivalents, had the following modified duration:

| | Fair Value | Investment Maturities (In Years) | |
|-----------------------------|---------------------|----------------------------------|-------------------|
| | | Less Than 1 | 1-5 |
| U.S. Treasury Notes | \$ 352,753 | \$ 177,383 | \$ 175,370 |
| U.S. Agency Notes | 134,989 | 74,775 | 60,214 |
| Corporate Bonds | 314,560 | 104,094 | 210,466 |
| Asset-Backed Securities | 115,144 | 24,319 | 90,825 |
| Mortgage-Backed Securities | 50,498 | 8,701 | 41,797 |
| Municipal Bonds | 76,245 | 32,692 | 43,553 |
| Supranational | 51,320 | 10,022 | 41,298 |
| Commercial Paper | 19,933 | 19,933 | — |
| Cash Equivalents | 327,612 | 303,608 | 24,004 |
| Cash | 8,573 | 8,573 | — |
| Total | <u>1,451,627</u> | <u>\$ 764,100</u> | <u>\$ 687,527</u> |
| Accrued Interest Receivable | <u>5,711</u> | | |
| | <u>\$ 1,457,338</u> | | |

Investment With Fair Values Highly Sensitive to Interest Rate Fluctuations

When interest rates fall, debt is refinanced and paid off early. The reduced stream of future interest payments diminishes the fair value of the investment. The mortgage-backed and asset-backed securities in the CalOptima portfolio are of high credit quality, with relatively short average lives that represent limited prepayment and interest rate exposure risk. CalOptima's investments include the following investments that are highly sensitive to interest rate and prepayment fluctuations to a greater degree than already indicated in the information provided above:

| | Fair Value, June 30, 2019 |
|----------------------------|------------------------------|
| Asset-Back Securities | \$ 115,144 |
| Mortgage-Backed Securities | 50,498 |
| | <u>\$ 165,642</u> |

Credit Risk

CalOptima's investment policy conforms to the California Government Code as well as to customary standards of prudent investment management. Credit risk is mitigated by investing in only permitted investments. The investment policy sets minimum acceptable credit ratings for investments from the three nationally recognized rating services: Standard and Poor's Corporation (S&P), Moody's Investor Service (Moody's), and Fitch Ratings (Fitch). For an issuer of short-term debt, the rating must be no less than A-1 (S&P), P-1 (Moody's), or F-1 (Fitch), while an issuer of long-term debt shall be rated no less than an "A."

3. DEPOSITS AND INVESTMENTS (Continued)

E. CalOptima's Cash and Investments (Continued)

Credit Risk (Continued)

As of June 30, 2019, following are the credit ratings of investments and cash equivalents:

| Investment Type | Fair Value | Minimum Legal Rating | Exempt From Disclosure | Rating as of Year-End | | | | | |
|-------------------------------|---------------------|----------------------|------------------------|-----------------------|------------------|------------------|------------------|-------------------|------------------|
| | | | | AAA | Aa & Aa+ | Aa- | A+ | A | A- |
| U.S. Treasury Notes | \$ 399,269 | N/A | \$ 399,269 | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- |
| U.S. Agency Notes | 268,824 | N/A | 268,824 | -- | -- | -- | -- | -- | -- |
| Corporate Bonds | 278,901 | A- | -- | 508 | 12,097 | 40,141 | 70,968 | 91,143 | 64,044 |
| Floating-Rate Note Securities | 83,275 | A- | -- | 37,475 | 5,001 | 7,686 | 10,403 | 11,562 | 11,148 |
| Asset-Backed Securities | 86,471 | AAA | -- | 86,014 | 457 | -- | -- | -- | -- |
| Mortgage-Backed Securities | 79,450 | AAA | -- | 79,450 | -- | -- | -- | -- | -- |
| Municipal Bonds | 82,795 | A | -- | 9,954 | 33,042 | 23,666 | 10,162 | 5,245 | 726 |
| Supranational | 17,332 | AAA | -- | 17,332 | -- | -- | -- | -- | -- |
| Certificates of Deposit | 38,245 | A1/P1 | -- | 38,245 | -- | -- | -- | -- | -- |
| Commercial Paper | 78,249 | A1/P1 | -- | 78,249 | -- | -- | -- | -- | -- |
| Money Market Mutual Funds | 44,527 | AAA | -- | 44,527 | -- | -- | -- | -- | -- |
| Total | <u>\$ 1,457,338</u> | | <u>\$ 668,093</u> | <u>\$ 391,754</u> | <u>\$ 50,597</u> | <u>\$ 71,493</u> | <u>\$ 91,533</u> | <u>\$ 107,950</u> | <u>\$ 75,918</u> |

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of CalOptima's investment in a single issuer. CalOptima's investment policy limits to no more than 5% of the total fair value of investments in the securities of any one issuer, except for obligations of the U.S. government, U.S. government agencies, or government-sponsored enterprises, and no more than 10% may be invested in one money market mutual fund unless approved by the governing board. The investment policy also places a limit of 35% of the amount of investment holdings with any one government-sponsored issuer and 5% of all other issuers. As of June 30, 2019, all holdings complied with the foregoing limitations. The following holdings exceeded 5% of the portfolio as of June 30, 2019:

| Investment Type | Issuer | Percentage of Portfolio |
|---------------------|------------------------|-------------------------|
| | | 2019 |
| U.S. Treasury Notes | United States Treasury | 29.12 |
| U.S. Agency Notes | Federal Home Loan Bank | 14.11 |

Fair Value Measurements

CalOptima categorizes its fair value investments within the fair value hierarchy established by U.S. GAAP. The hierarchy for fair value measurements is based upon the transparency of inputs to the valuation of an asset or liability as of the measurement date.

- Level 1: Quoted prices in active markets for identical assets or liabilities.
- Level 2: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3: Significant unobservable inputs.

The following is a description of the valuation methodologies used for instruments at fair value on a recurring basis and recognized in CalOptima's consolidated statements of net position, as well as the general classification of such instruments pursuant to the valuation hierarchy.

3. DEPOSITS AND INVESTMENTS (Continued)

E. CalOptima's Cash and Investments (Continued)

Marketable securities

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using pricing models, quoted prices of securities with similar characteristics, or discounted cash flows. These securities are classified within Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy.

The following table presents the fair value measurements of assets recognized in the accompanying consolidated statements of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall:

| Investment Assets at Fair Value as of June 30, 2019 | | | | |
|---|-------------------|-------------------|--------------|---------------------|
| | Level 1 | Level 2 | Level 3 | Total |
| U.S. Treasury Notes | \$ 352,753 | \$ -- | \$ -- | \$ 352,753 |
| U.S. Agency Notes | -- | 134,989 | -- | 134,989 |
| Corporate Bonds | -- | 314,560 | -- | 314,560 |
| Asset-Backed Securities | -- | 115,144 | -- | 115,144 |
| Mortgage-Backed Securities | -- | 50,498 | -- | 50,498 |
| Municipal Bonds | -- | 76,245 | -- | 76,245 |
| Supranational | -- | 51,320 | -- | 51,320 |
| Commercial Paper | -- | 19,933 | -- | 19,933 |
| | <u>\$ 352,753</u> | <u>\$ 762,689</u> | <u>\$ --</u> | <u>\$ 1,115,442</u> |

4. CHANGES IN CAPITAL ASSETS

Increases and decreases in the County's capital assets for governmental and business-type activities during the fiscal year were as follows:

| | Primary Government | | | | Balance June 30, 2019 |
|--|-------------------------|-------------------|---------------------|--------------|--------------------------|
| | Balance July 1, 2018 | Increases | Decreases | Adjustments | |
| Governmental Activities: | | | | | |
| Capital Assets Not Depreciable/Amortizable: | | | | | |
| Land | \$ 850,659 | \$ 5,155 | \$ (51) | \$ -- | 855,763 |
| Land Use Rights (Permanent) | 3,999 | 2,440 | -- | -- | 6,439 |
| Construction in Progress | 206,829 | 197,230 | (139,565) | -- | 264,494 |
| Intangible in Progress | 14,786 | 3,817 | (4,993) | -- | 13,610 |
| Total Capital Assets Not Depreciable/Amortizable | 1,076,273 | 208,642 | (144,609) | -- | 1,140,306 |
| Capital Assets, Depreciable/Amortizable: | | | | | |
| Structures and Improvements | 1,373,154 | 54,875 | (5,065) | (3) | 1,422,961 |
| Land Improvements | 4,256 | -- | -- | -- | 4,256 |
| Equipment | 494,593 | 38,133 | (20,803) | -- | 511,923 |
| Software | 125,724 | 13,307 | -- | -- | 139,031 |
| Infrastructure: | | | | | |
| Flood Channels | 1,268,276 | 49,168 | -- | -- | 1,317,444 |
| Roads | 327,199 | 19,281 | -- | -- | 346,480 |
| Bridges | 136,894 | -- | -- | -- | 136,894 |
| Trails | 44,501 | 2,433 | -- | 3 | 46,937 |
| Traffic Signals | 15,680 | 395 | -- | -- | 16,075 |
| Harbors and Beaches | 41,238 | -- | -- | -- | 41,238 |
| Total Capital Assets, Depreciable/Amortizable | 3,831,515 | 177,592 | (25,868) | -- | 3,983,239 |
| Less Accumulated Depreciation/Amortization For: | | | | | |
| Structures and Improvements | (718,926) | (59,030) | 4,904 | 3 | (773,049) |
| Land Improvements | (727) | (210) | -- | -- | (937) |
| Equipment | (320,876) | (34,887) | 18,744 | -- | (337,019) |
| Software | (87,792) | (11,407) | -- | -- | (99,199) |
| Infrastructure: | | | | | |
| Flood Channels | (350,879) | (17,490) | -- | -- | (368,369) |
| Roads | (157,600) | (14,767) | -- | -- | (172,367) |
| Bridges | (44,434) | (2,629) | -- | -- | (47,063) |
| Trails | (35,984) | (1,088) | -- | (3) | (37,075) |
| Traffic Signals | (11,498) | (593) | -- | -- | (12,091) |
| Harbors and Beaches | (32,012) | (736) | -- | -- | (32,748) |
| Total Accumulated Depreciation/Amortization | (1,760,728) | (142,837) | 23,648 | -- | (1,879,917) |
| Total Capital Assets, Depreciable/Amortizable (Net) | 2,070,787 | 34,755 | (2,220) | -- | 2,103,322 |
| Governmental Activities Total Capital Assets, Net | <u>\$ 3,147,060</u> | <u>\$ 243,397</u> | <u>\$ (146,829)</u> | <u>\$ --</u> | <u>\$ 3,243,628</u> |

4. CHANGES IN CAPITAL ASSETS (Continued)

| | Primary Government | | | | Balance June 30, 2019 |
|---|-------------------------|-------------------|---------------------|--------------|--------------------------|
| | Balance July 1, 2018 | Increases | Decreases | Adjustments | |
| Business-Type Activities: | | | | | |
| Capital Assets Not Depreciable/Amortizable: | | | | | |
| Land | \$ 38,339 | \$ 40 | \$ -- | \$ -- | \$ 38,379 |
| Construction in Progress | 183,197 | 34,443 | (201,124) | -- | 16,516 |
| Intangible in Progress | 749 | 22 | (480) | -- | 291 |
| Total Capital Assets Not Depreciable/Amortizable | 222,285 | 34,505 | (201,604) | -- | 55,186 |
| Capital Assets, Depreciable/Amortizable: | | | | | |
| Structures and Improvements | 792,777 | 118,417 | (2,388) | -- | 908,806 |
| Equipment | 94,469 | 9,577 | (10,588) | -- | 93,458 |
| Software | 4,026 | 1,199 | -- | -- | 5,225 |
| Infrastructure | 621,748 | 87,915 | -- | -- | 709,663 |
| Total Capital Assets, Depreciable/Amortizable | 1,513,020 | 217,108 | (12,976) | -- | 1,717,152 |
| Less Accumulated Depreciation/Amortization For: | | | | | |
| Structures and Improvements | (333,420) | (27,124) | 2,398 | -- | (358,146) |
| Equipment | (59,928) | (5,712) | 10,514 | -- | (55,126) |
| Software | (1,411) | (672) | -- | -- | (2,083) |
| Infrastructure | (391,193) | (16,407) | -- | -- | (407,600) |
| Total Accumulated Depreciation/Amortization | (785,952) | (49,915) | 12,912 | -- | (822,955) |
| Total Capital Assets, Depreciable/Amortizable (Net) | 727,068 | 167,193 | (64) | -- | 894,197 |
| Business-Type Activities Total Capital Assets, Net | <u>\$ 949,353</u> | <u>\$ 201,698</u> | <u>\$ (201,668)</u> | <u>\$ --</u> | <u>\$ 949,383</u> |

Depreciation/Amortization expense was allocated among functions of the primary government as follows:

| | |
|---|-------------------|
| Government Activities: | |
| General Government | \$ 28,608 |
| Public Protection | 47,654 |
| Public Ways and Facilities | 21,207 |
| Health and Sanitation | 4,040 |
| Public Assistance | 5,140 |
| Education | 1,674 |
| Recreation and Cultural Services | 15,367 |
| Internal Service Funds' Depreciation Expense Allocated to Various Functions | 19,147 |
| Total Governmental Activities Depreciation/Amortization Expense | <u>142,837</u> |
| Business-Type Activities: | |
| Airport | 32,248 |
| OC Waste & Recycling | 17,667 |
| Total Business-Type Activities Depreciation/Amortization Expense | <u>49,915</u> |
| Total Depreciation/Amortization Expense | <u>\$ 192,752</u> |

4. CHANGES IN CAPITAL ASSETS (Continued)

Capital asset activity for the year ended June 30, 2019 includes the following adjustment amounts:

- \$3 represents infrastructure that was previously accrued as Structure and Improvements, but was later capitalized as Infrastructure.

Capital Asset Impairments:

Due to the development of the Civic Center and planned demolition of several buildings that have remaining useful life, the general government activity adjusted depreciation in the Statement of Activities of \$12,948. No insurance recoveries were received for the impairment of these structures.

Due to the Dana Point Harbor Revitalization project, several buildings that have remaining useful life will be demolished in the coming years. The general government activity adjusted depreciation in the Statement of Activities of \$7,797. No insurance recoveries were received for the impairment of these structures.

5. SERVICE CONCESSION ARRANGEMENTS

GASB Statement No. 60, "*Accounting and Financial Reporting for Service Concession Arrangements*" (SCA) (GASB Statement No. 60) defines the required criteria for which a public-private or public-public partnership arrangement qualifies as a SCA:

- The transferor must convey to the operator both the right and obligation to use one of its capital assets to provide services to the public
- The operator must provide significant consideration to the transferor
- The operator must be compensated from fees that it collects from third parties
- The transferor must either determine what services are provided to whom, and at what rate or price
- The transferor must retain a significant residual interest in the service utility of the facility

The County determined that the Dana Point Harbor arrangements met the criteria set forth in GASB Statement No. 60 (where the County is the transferor), and therefore included this SCA in the County's financial statements.

The Dana Point Harbor is held in trust by the County in accordance with the State Tidelands Grant. Pursuant to the State Tidelands Grant, the County must administer the use of the tidelands and submerged lands in a manner consistent with the tidelands trust and all applicable laws. This includes promoting the use of the harbor for navigation, fishing, public access, water-oriented recreations and the provision of coastal-dependent uses adjacent to the water in leasing or releasing of publicly owned land. Commercial uses, incidental to the above uses, are also allowed.

In addition, the Dana Point Harbor is located entirely within the Coastal Zone and is subject to regulation under the Coastal Act. The Coastal Act was enacted to protect and enhance the coastal environment and to guide and regulate local planning within the Coastal Zone to assure conformity with the statewide goals and policies. For example, the Coastal Act provides that lower cost visitor and recreational facilities shall be protected, encouraged, and where feasible, provided.

On October 29, 2018, the County entered into 66-year term lease agreements with Dana Point Harbor Partners, LLC (DPHP), and Dana Point Harbor Partners Drystack, LLC (DHPD) to conduct due diligence regarding master lease and development of the Dana Point Harbor. The County must ensure that DPHP and DHPD, as the Lessees, adhere to the tidelands trust and all applicable laws. The agreements include the reconstruction of the commercial core, the east and west marinas, two new hotels, and the rebuilding of docks. DPHP and DHPD will fund and build the improvements, and then operate those portions of the harbor on a 66-year lease. DPHP and DHPD are required to assume full responsibility for operation and maintenance of their lease premises, and make minimum rent payments to the County, in accordance with their respective agreements. Additionally, the agreements provide for the County to receive a percentage of the gross receipts generated

5. SERVICE CONCESSION ARRANGEMENTS (Continued)

from sales, subleases, or any activity permitted under the DPHP and DPHPD arrangements. After the leases end, the assets and improvements will be returned to the County. The current net book value of the Dana Point Harbor assets associated with these agreements is \$5,782, and it is reported in the County's government-wide financial statements.

Under the terms of the agreement with DPHPD, the County is required to reimburse the Lessee for applicable redevelopment costs. The present value of this obligation, \$18,579, is reported as a liability in the government-wide financial statements.

As of June 30, 2019, the present value of the minimum rent payments under the contracts is estimated to be \$90,377, and it is reported as a receivable in the government-wide financial statements. The FY 2018-19 total monthly installment payments were \$932. In addition, \$71,806 is reported as deferred inflows of resources. As of June 30, 2019, the lease terms for Dana Point Harbor cover the remaining period of 65 years.

6. RECEIVABLES

GASB Statement No. 38, "*Certain Financial Statement Note Disclosures*," requires identification of receivable balances not expected to be collected within one year. The details of the receivables reported in the government-wide Statement of Net Position that are not expected to be collected within the next fiscal year are identified below:

Accounts Receivable

Accounts Receivable had a balance of \$32,172 as of June 30, 2019. Of this amount, \$1,432 is not expected to be collected within the next fiscal year. This primarily consists of \$1,084 for animal care delinquent invoices and \$256 of expected recoveries from the Airport's multi-year fixed-base operator lessee for pollution remediation costs.

Deposits Receivable

Deposits Receivable had a balance of \$4,129 as of June 30, 2019. Of this amount, \$3,441 is not expected to be collected within the next fiscal year. This primarily consists of a \$500 deposit with U.S. Army Corps of Engineers for regulatory permitting process on various maintenance projects, a \$400 deposit required by the vendor per agreement with HCA, and \$157 for operating funds deposited for payments of costs related to the entitlement of the Greenspot property. In addition, \$2,303 is not expected to be collected within the next fiscal year for deposits held in condemnation proceedings related to real property acquired through eminent domain.

Leases Receivable

Leases Receivable had a balance of \$90,377 as of June 30, 2019. Of this amount, \$88,989 is not expected to be received within the next fiscal year. This represents the receivable for a 66-year term lease agreement for the renovation and operation of the Dana Point Harbor.

Due from Other Governmental Agencies

Due from Other Governmental Agencies had a balance of \$437,938 as of June 30, 2019. Of this amount, \$12,306 is not expected to be received within the next fiscal year, which primarily consists of \$5,556 owed by the State of California to the County for various mandated cost reimbursements for programs and services the State requires the County to provide. \$5,818 is for expected reimbursement of the Santa Ana River Subvention claims that will be submitted to the State Department of Water Resources.

6. RECEIVABLES (Continued)

Notes Receivable

Notes Receivable had a balance of \$27,644 as of June 30, 2019. Of this amount, \$27,464 is not expected to be received within the next fiscal year. This primarily consists of \$24,785 for loans made to developers to build affordable, low to moderate income, and senior housing. In addition, \$2,030 is for housing loans for MHSA programs and \$600 is for loans provided to first time home buyers.

7. INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and payables may result from services rendered by one fund to another fund, or from interfund loans. "Due from" and "due to" balances are generally used to reflect short-term interfund receivables and payables whereas "advance from" and "advance to" balances are long-term.

The composition of interfund balances as of June 30, 2019 is as follows:

Due from/to other funds:

| Payable Funds | Receivable Funds | | | | | | Total |
|----------------------------|-------------------|------------------------|-------------------------|--------------------------|----------------------|------------------------|-------------------|
| | General Fund | Flood Control District | Other Public Protection | Other Governmental Funds | OC Waste & Recycling | Internal Service Funds | |
| General Fund | \$ -- | \$ 935 | \$ 576 | \$ 44,280 | \$ -- | \$ 1,828 | \$ 47,619 |
| Flood Control District | 9,856 | -- | 33 | 822 | 89 | 8 | 10,808 |
| Other Public Protection | 6,564 | -- | -- | 298 | -- | 9 | 6,871 |
| Mental Health Services Act | 33,874 | -- | -- | -- | -- | -- | 33,874 |
| Other Governmental Funds | 50,457 | 759 | 67 | 4,198 | 392 | 107 | 55,980 |
| Airport | 1,859 | -- | 21 | 80 | -- | 267 | 2,227 |
| OC Waste & Recycling | 1,871 | 3 | 4 | 6,535 | -- | 15 | 8,428 |
| Compressed Natural Gas | 7 | -- | -- | -- | -- | -- | 7 |
| Internal Service Funds | 760 | 8 | 3 | 25 | -- | 8 | 804 |
| Total | <u>\$ 105,248</u> | <u>\$ 1,705</u> | <u>\$ 704</u> | <u>\$ 56,238</u> | <u>\$ 481</u> | <u>\$ 2,242</u> | <u>\$ 166,618</u> |

Interfund transactions between the Primary Government and Component Unit:

| Receivable Entity | Payable Entity | Amount |
|---------------------------------|---|--------|
| Primary Government-General Fund | Component Unit-CFCOC | \$ 620 |
| Component Unit-CFCOC | Primary Government-Other Governmental Funds | 3 |

The majority of the interfund balances resulted from the time lag between the time that: (1) goods and services were provided, (2) transactions were recorded in the accounting system, and (3) payments between the funds were made.

Advances to/from other funds:

| Receivable Entity | Payable Entity | Amount |
|----------------------|--------------------------|--------|
| OC Waste & Recycling | General Fund | \$ 370 |
| OC Waste & Recycling | Other Governmental Funds | 34,712 |

The interfund loans represent an advance made by OC Waste & Recycling to the General Fund to furnish and equip the OC Animal Care Center, and to Other Governmental Funds for the Sheriff-Coroner's James A. Musick Facility Expansion project and for the construction of the new OC Animal Care Center.

8. COUNTY PROPERTY ON LEASE TO OTHERS

The County has noncancellable operating leases for certain buildings, which are not material to the County's general operations. The Airport Enterprise Fund derives a substantial portion of its revenues from noncancellable operating leases with air carriers and concessionaires, and the OC Waste & Recycling Enterprise Fund derives revenue from landfill gas lease agreements, cell tower operators and a material recovery facility. The Enterprise Funds' property under operating leases, consisting primarily of structures and improvements, at June 30, 2019, approximates \$66,256, net of accumulated depreciation.

The County leases real property to others under operating lease agreements for recreational boating, retail, restaurants, and other commercial operations. Future minimum rentals to be received under these noncancellable operating leases as of June 30, 2019 are as follows:

| Fiscal Year Ending June 30 | Governmental Activities | Business-Type Activities |
|------------------------------|-------------------------|--------------------------|
| 2020 | \$ 9,640 | \$ 49,703 |
| 2021 | 8,973 | 28,081 |
| 2022 | 11,103 | 8,254 |
| 2023 | 8,563 | 4,693 |
| 2024 | 8,259 | 4,190 |
| | <u>46,538</u> | <u>94,921</u> |
| 2025-2029 | 36,295 | 18,684 |
| 2030-2034 | 30,524 | 13,535 |
| 2035-2039 | 28,695 | -- |
| 2040-2044 | 7,623 | -- |
| 2045-2049 | 4,560 | -- |
| 2050-2054 | 4,517 | -- |
| 2055-2059 | 4,832 | -- |
| 2060-2064 | 5,258 | -- |
| 2065-2069 | 5,569 | -- |
| 2070-2074 | 5,891 | -- |
| 2075-2079 | 6,427 | -- |
| 2080-2081 | 2,035 | -- |
| | <u>142,226</u> | <u>32,219</u> |
| Total future minimum rentals | <u>\$ 188,764</u> | <u>\$ 127,140</u> |

Total contingent rentals, which arise primarily from a percentage of lessee's gross revenues, amounted to approximately \$34,222 (Enterprise Funds), \$5,101 (Other Governmental Funds), \$526 (Internal Service Funds) and \$84 (Flood Control District) for the year ended June 30, 2019.

9. INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2019 were as follows:

| Transfer Out Funds | Transfer In Funds | | | | | | Total |
|----------------------------|-------------------|------------------------|-------------------------|--------------------------|----------------------|------------------------|-------------------|
| | General Fund | Flood Control District | Other Public Protection | Other Governmental Funds | OC Waste & Recycling | Internal Service Funds | |
| General Fund | \$ -- | \$ -- | \$ 1,717 | \$ 99,204 | \$ -- | \$ 2,410 | \$ 103,331 |
| Flood Control District | 6,267 | -- | -- | 465 | -- | 1,011 | 7,743 |
| Other Public Protection | 22,818 | -- | -- | 393 | -- | -- | 23,211 |
| Mental Health Services Act | 200,086 | -- | -- | 153 | -- | -- | 200,239 |
| Other Governmental Funds | 114,055 | -- | -- | 178,716 | 162 | 2,029 | 294,962 |
| OC Waste & Recycling | 9,084 | -- | -- | -- | -- | -- | 9,084 |
| Internal Service Funds | 12 | 215 | -- | -- | -- | 21 | 248 |
| Total | <u>\$ 352,322</u> | <u>\$ 215</u> | <u>\$ 1,717</u> | <u>\$ 278,931</u> | <u>\$ 162</u> | <u>\$ 5,471</u> | <u>\$ 638,818</u> |

9. INTERFUND TRANSFERS (Continued)

Interfund transfers reflect a flow of assets between funds and blended component units of the primary government without an equivalent flow of assets in return. Recurring transfers were made in the current fiscal year to: (1) relay cash/resources from contributing County funds to various debt service funds for the retirement of long-term obligations, (2) transfer Measure H Tobacco Settlement revenues and Public Safety Sales Tax (PSST) excess revenue in compliance with the specific statutory requirements, (3) provide resources for services provided within the County's Wraparound Program, (4) contribute resources to comply with Proposition 63 MHSA, (5) transfer waste importation revenue in accordance to the Waste Disposal Agreement, and (6) transfer excess unrestricted revenues to finance various County programs based on budgetary authorizations by the Board. Not all-inclusive, the summary below details some of the more significant transfers:

Recurring Transfers

From General Fund

- \$33,248 was transferred to Other Governmental Funds for various capital projects including, the Civic Center Facilities Master Plan.
- \$13,091 was transferred to Other Governmental Funds to reimburse expenditures for Sheriff-Coroner construction and facility development projects.
- \$9,245 was transferred to Other Governmental Funds to finance the County's 60% share of the Social Services Agency Wraparound Program.
- \$7,950 was transferred to Other Governmental Funds for data systems development projects.
- \$6,995 was transferred to Other Governmental Funds to carry over excess Environmental Health fee revenue which will be used to offset future Environmental Health fee-related expenditures.
- \$5,999 was transferred to Other Governmental Funds in connection with debt service payments for various County debt issues.
- \$5,446 was transferred to Other Governmental Funds for the maintenance and repair of various Probation Criminal Justice Facilities.
- \$1,195 was transferred to Internal Service Funds primarily for the purchase of Sheriff-Coroner vehicles.
- \$1,144 was transferred to Other Governmental Funds for the purchase, replacement, and maintenance of Sheriff-Coroner equipment.

From Flood Control District

- \$2,517 was transferred to the General Fund for the Watershed Management Program.

From Other Public Protection

- \$9,079 was transferred to the General Fund to support the Sheriff-Coroner Department's operations.
- \$4,853 was transferred to the General Fund for the reimbursement of various District Attorney programs, such as Proposition 64 Consumer Protection Fund, Real Estate Fraud, Orange County Auto Theft Task Force, and Supplemental Law Enforcement Services Fund.
- \$3,903 was transferred to the General Fund for the reimbursement of qualifying Public Protection expenditures incurred by the Clerk-Recorder's Office for specific charges mandated by state law that includes modernization of the County's record keeping system, health statistics, micrographics, and security measures.
- \$2,206 was transferred to the General Fund to cover the shortfall of state and federal appropriations over department expenditures in Child Support Services.

From Mental Health Services Act

- \$200,086 was transferred to the General Fund for the reimbursement of qualifying Proposition 63 MHSA expenditures.

From Other Governmental Funds

- \$38,437 was transferred to the General Fund for the reimbursement of various County programs as follows:

9. INTERFUND TRANSFERS (Continued)

Recurring Transfers (Continued)

- \$27,110 for the Social Services Agency Wraparound Program
- \$7,561 for Emergency Medical Services
- \$3,766 for health disaster preparedness and the Center for Disease Control pandemic flu H1N1 costs
- \$35,431 was transferred to the General Fund for funding multi-year capital projects, including the Civic Center Master Plan.
- \$30,097 of tobacco settlement monies was transferred to the General Fund to finance HCA's various health care programs and Sheriff-Coroner Department's operational costs.
- \$3,056 was transferred within the Other Governmental Funds for reimbursement of costs related to the Central Utility Facility Infrastructure Upgrade project.

From Enterprise Funds

- \$9,084 was transferred to the General Fund for the County's portion of OC Waste & Recycling's net importation revenue.

In addition, the County had non-recurring transfers in the current fiscal year, which consisted of the following:

Non-Recurring Transfers

From General Fund

- \$12,822 was transferred to Other Governmental Funds for the purchase of the Anita Drive building and the 17th Street rebuild.
- \$3,125 was transferred to Other Governmental Funds for the closure of the Courthouse Temporary Construction fund.

From Flood Control District

- \$3,750 was transferred to the General Fund for the sale of flood property adjacent to the Honda Center.

From Other Governmental Funds

- \$175,465 was transferred within the Other Governmental Funds for upcoming construction activities related to Building 14 as part of the Civic Center Facilities Master Plan.
- \$4,988 was transferred to the General Fund for various information systems projects.

10. SHORT-TERM OBLIGATIONS

Taxable Pension Obligation Bonds, 2018 Series A

On January 12, 2018, the County issued Taxable Pension Obligation Bonds, 2018 Series A (the 2018 POBs) in the principal amount of \$375,345. The 2018 POBs were issued in order to take advantage of the discount offered by the OCERS Board of Retirement to prepay the County's FY 2018-19 pension contribution. The 2018 POBs were issued as standard bonds, with four fixed-rate tranches, and a final maturity date of April 30, 2019. The obligation of the County to pay principal and interest on the 2018 POBs is imposed by law and is absolute and unconditional. The County repaid in full the outstanding balance of the bonds on April 30, 2019.

Taxable Pension Obligation Bonds, 2019 Series A

On January 14, 2019, the County issued Taxable Pension Obligation Bonds, 2019 Series A (the 2019 POBs) in the principal amount of \$402,182. The 2019 POBs were issued in order to take advantage of the discount offered by the OCERS Board of Retirement to prepay the County's FY 2019-20 pension contribution. The 2019 POBs were issued as standard bonds, with four fixed-rate tranches, and a final maturity date of April 30, 2020. The obligation of the County to pay principal and interest on the 2019 POBs is imposed by law and is

10. SHORT-TERM OBLIGATIONS (Continued)

Taxable Pension Obligation Bonds, 2019 Series A (Continued)

absolute and unconditional. Pledged security for the bonds are any lawfully available funds of the County. If an event of default has occurred and is continuing, the trustee may proceed to protect or enforce its rights by a suit in equity or action at law. As of June 30, 2019, the outstanding principal amount of the 2019 POBs reported in the General Fund was \$402,182. Refer to Note 3, Deposits and Investments and Note 18, Retirement Plans for additional information.

| Description | Balance July 1, 2018 | Issuances & Discount/ Premium Amortization | Retirements | Balance June 30, 2019 | Amounts Due within One Year |
|---|-------------------------|---|---------------------|--------------------------|-----------------------------------|
| County of Orange | | | | | |
| <u>Taxable Pension Obligation</u> | | | | | |
| <u>Bonds, 2018 Series A</u> | | | | | |
| Date Issued: January 12, 2018 | | | | | |
| Interest Rate: 1.881% to 2.253% | | | | | |
| Original Amount: \$375,345 | | | | | |
| Maturing in installments through April 30, 2019 | \$ 375,345 | \$ -- | \$ (375,345) | \$ -- | \$ -- |
| County of Orange | | | | | |
| <u>Taxable Pension Obligation</u> | | | | | |
| <u>Bonds, 2019 Series A</u> | | | | | |
| Date Issued: January 14, 2019 | | | | | |
| Interest Rate: 2.816% to 2.899% | | | | | |
| Original Amount: \$402,182 | | | | | |
| Maturing in installments through April 30, 2020 | -- | 402,182 | -- | 402,182 | 402,182 |
| Total | \$ 375,345 | \$ 402,182 | \$ (375,345) | \$ 402,182 | \$ 402,182 |

11. LONG-TERM OBLIGATIONS

General Bonded Debt

General Obligation Bonded Debt

The amount of general obligation bonded indebtedness the County can incur is limited by law to 1.25% of the last equalized assessment property tax roll. At June 30, 2019, the County had no net general obligation bonded debt. The County's legal debt limit for the year was \$7,486,263. In order for the County to issue general obligation bonds secured by ad valorem taxes on real property, California Constitution Article XIII A, Section 1 requires the approval of 2/3 of the voters voting on the proposition.

Revenue Bonds Payable and Certificates of Participation

Refunding Certificates of Participation (Civic Center Parking Facilities Project)

In December 1987, Certificates of Participation (COPs) representing the proportionate interests of the owners thereof in lease payments made by the County under lease agreements between the County and the Orange County Public Facilities Corporation were delivered. The proceeds were used to finance the acquisition, construction, and installation of two parking structures located in the City of Santa Ana. These certificates were refunded in August 1991 with the \$33,579 Refunding COPs (Civic Center Parking Facilities Project), which were payable through December 2018. As of June 30, 2019, the Refunding Certificates of Participation were fully redeemed.

11. LONG-TERM OBLIGATIONS (Continued)

Revenue Bonds Payable and Certificates of Participation (Continued)

Lease Revenue Refunding Bonds, Series 2012 (Juvenile Justice Center Facility)

On April 25, 2012, the South Orange County Public Financing Authority (SOCPFA) issued the Juvenile Justice Center Facility Lease Revenue Refunding Bonds, Series 2012 Bonds, in the principal amount of \$34,380, payable through June 2019, with a premium of \$2,927. The Lease Revenue Refunding Bonds were issued to redeem the outstanding Orange County Public Financing Authority (OCPFA) Juvenile Justice Center Facility Lease Revenue Refunding Bonds, Series 2002, fund a reserve fund, and pay costs relating to the issuance of the bonds. As of June 30, 2019, the Series 2012 Bonds were fully redeemed.

Central Utility Facility Lease Revenue Bonds, Series 2016

On June 2, 2016, the, SOCPFA issued its \$56,565 Lease Revenue Bonds, Series 2016 at a premium of \$11,724. The Lease Revenue Bonds, payable through April 2036, were issued to finance the acquisition, construction and installation of certain capital improvements to be owned by the County and to pay costs relating to the issuance of the bonds. As of June 30, 2019, the outstanding principal amount, including the premium of the Series 2016 Bonds, and interest were \$62,025 and \$25,678, respectively.

The bonds are special obligations of the SOCPFA payable from and secured by the base rental payments to be made by the County pursuant to and as required under the lease agreement and the amounts held in all funds and accounts (other than the rebate fund) under the indenture. Five County facilities have been pledged as collateral for the debt. In the event of default, the Authority or the trustee may exercise any and all remedies available pursuant to law or granted pursuant to the Lease.

Lease Revenue Bonds, Series 2017A

On June 22, 2017, the CMFA issued its \$152,400 Lease Revenue Bonds, Series 2017A (Orange County Civic Center Infrastructure Improvement Program-Phase I) at a premium of \$22,940, with an interest rate range from 4.00%-5.00%. As the debt was issued by CMFA, this does not constitute debt for the County. Pursuant to a loan agreement, CMFA loaned the bond proceeds totaling \$175,340 to the Capital Facilities Development Corporation (Corporation), a component unit of the County, to construct the County Administration South (CAS) located at 601 N. Ross Street. A contractor has been selected to construct CAS pursuant to a Development Agreement with the Corporation.

The County's payment obligation will commence once the building's Certificate of Substantial Completion is delivered to the trustee. County departments occupying CAS will be responsible for making base rental payments. Debt service interest payments will be paid through FY 2019-20. The County's base rental payments, under the Facility Lease, are scheduled to begin in FY 2020-21 and will be used to repay the loan to the CMFA. Loan repayments are scheduled to conclude when the bonds mature, in June 2047. In the event of default, the trustee may exercise any remedies available under the Indenture, the Loan Agreement and the Facility Lease.

Taxable Refunding Pension Obligation Bonds, Series 1997A

In September 1994, the County issued its Taxable Pension Obligation Bonds, Series 1994A in the aggregate principal amount of \$209,840 and Series 1994B in the aggregate principal amount of \$110,200 (Series 1994 Pension Bonds). The Series 1994 Pension Bonds were partially refunded with proceeds of the County's Taxable Refunding Pension Obligation Bonds, Series 1996A and Series 1997A.

On May 11, 2000, a cash tender offer of certain outstanding Pension Obligation Bonds was completed. The County purchased and canceled \$288,290 (maturity value) of Pension Obligation Bonds for a cost of \$179,016. On June 22, 2000, the debt service on the outstanding Pension Obligation Bonds was provided for through the

11. LONG-TERM OBLIGATIONS (Continued)

Revenue Bonds Payable and Certificates of Participation (Continued)

Taxable Refunding Pension Obligation Bonds, Series 1997A (Continued)

deposit with the trustee of \$175,492 principal amount of “AAA” rated debt securities issued by Fannie Mae, along with \$9,151 in debt service funds already being held by the trustee. In accordance with irrevocable instructions, these securities, together with other cash amounts and investments held by the trustee, will be used solely to retire the remaining Pension Obligation Bonds as they mature. Because this was an economic defeasance and not a legal defeasance, this debt continues to be reported in the County’s financial statements until it is fully redeemed. As of June 30, 2019, the outstanding principal amount, interest accretion, and unaccreted interest of the Series 1997A Pension Obligation Bonds were \$5,445, \$25,201, and \$2,896 respectively.

Fiscal Year 2018-19 Debt Obligation Activity

During FY 2018-19, the following events concerning County debt obligations occurred:

Airport Revenue Bonds, Series 2009A and 2009B

On July 9, 2009, the Airport issued the Airport Revenue Bonds, Series 2009A and 2009B (2009A and 2009B Bonds) in the aggregate principal amount of \$233,115, with an original issue net premium of \$288. The 2009A and 2009B Bonds were issued to finance a portion of the Airport Improvement Program (AIP), fund the debt service requirement for the bonds, fund capitalized interest on a portion of the bonds and pay costs relating to the issuance of the bonds. The AIP consist of numerous direct improvements to the Airport facilities such as construction of Terminal C, Parking Structure C and two commuter/regional holdrooms at the north and south ends of the extended Terminal. On April 30, 2019, the Airport redeemed \$13,895 of the remaining callable 2009B Bonds maturing in 2034, together with the Airport’s cash contribution of \$26,105, further paid down 2009A and 2009B Bonds to be refunded, therefore reducing the issuance of the Series 2019A and 2019B Airport Refunding Bonds from \$132,280 to \$85,030 at refunding close on May 14, 2019. As of June 30, 2019, the total outstanding principal amount of the 2009A and 2009 Bonds was \$0.

Airport Revenue Refunding Bonds, Series 2019A and 2019B

On May 14, 2019, the Airport issued the Airport Revenue Refunding Bonds, Series 2019A and 2019B (2019A and 2019B Bonds) in the principal amount of \$85,030, with a premium of \$13,404. The 2019A and 2019B Bonds were issued to refund and defease the 2009A and 2009B Bonds, fund a debt service reserve subaccount for the bonds, and pay certain expenses in connection with the issuance of the bonds. This refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$2,709. This difference, reported in the accompanying financial statements as deferred outflows of resources, is being charged to operations using the effective interest method. The Airport completed the refunding to reduce its debt service payments over the next 11 years by \$81,478 and obtain an economic gain (the difference of the present values of the old and new debt service payments) of \$38,100. As of June 30, 2019, the outstanding principal amount, including net premium, of the 2019A and 2019B Bonds were \$40,434 and \$57,645, respectively, and the outstanding interest amounts were \$9,644 and \$11,636, respectively.

The 2009 and 2019 Bonds are secured by a pledge of (1) operating revenues, net of specified operating expenses, (2) interest earnings, (3) other miscellaneous revenue and (4) available PFC revenue. In the event of default, the trustee may exercise any remedies available under the bond indentures and under state and federal law.

11. LONG-TERM OBLIGATIONS (Continued)

Fiscal Year 2018-19 Debt Obligation Activity (Continued)

Lease Revenue Bonds, Series 2018A

On December 13, 2018, CMFA issued its \$185,705 Lease Revenue Bonds, Series 2018A (Orange County Civic Center Infrastructure Improvement Program-Phase II) at a premium of \$26,599, with an interest rate coupon of 5%. As the debt was issued by CMFA, this does not constitute debt for the County. Pursuant to a loan agreement, CMFA loaned the bond proceeds totaling \$212,304 to the Corporation, a component unit of the County, to construct County Administration North (CAN) located at 645 N. Ross Street. A contractor has been selected to construct CAN pursuant to a Development Agreement with the Corporation.

The County's payment obligation will commence once the building's Certificate of Substantial Completion is delivered to the trustee. County departments occupying CAN will be responsible for making base rental payments. The County's base rental payments, under the Facility Lease, are scheduled to begin in FY 2022-23 and will be used to repay the loan to the CMFA. Loan repayments are scheduled to end when the bonds mature, in June 2048. In the event of default, the trustee may exercise any remedies available under the Indenture, the Loan Agreement and the Facility Lease.

Direct Placement Obligations

Teeter Plan Notes

On July 12, 2017, the County converted its tax exempt Teeter Plan Obligation Notes, Series B to taxable notes to retire the outstanding Teeter balance of \$27,868, and finance the purchase of \$30,621 for the delinquent property tax receivables associated with the Teeter Plan. Proceeds of this issuance associated with the purchase of delinquent property tax receivables paid the participating agencies in the Teeter Plan the full amount of their taxes from the secured property tax roll. The new Notes have a maturity date of July 31, 2018.

On December 27, 2017 and June 28, 2018, the County used all of the accumulated base taxes to redeem \$21,142 and \$10,100, respectively, of the Teeter Plan Obligation Notes. As of June 30, 2018, the outstanding principal amount of the Teeter Plan Obligation Notes was \$27,247.

On July 16, 2018, the County issued its three-year taxable Teeter Plan Notes, Series B with Wells Fargo Bank, National Association as a direct placement under the Amended and Restated Note Purchase and Reimbursement Agreement. The Teeter Plan Notes were authorized for a total amount of \$100,000 and certain delinquent taxes (excluding penalties and interest) were pledged revenues for the Teeter Plan Notes. The Teeter Plan Notes were issued for \$61,107 in taxable Teeter Plan Obligation Notes, Series B to refund the June 30, 2018 outstanding Teeter balance of \$27,247 and finance the purchase of \$33,860 for the delinquent property tax receivables associated with the Teeter Plan. Proceeds of this issuance, associated with the purchase of delinquent property tax receivables, paid the participating agencies in the Teeter Plan the full amount of their taxes from the secured property tax roll. In the event of default, the Purchaser may exercise any and all remedies available under the Trust Agreement or pursuant to law. There is an acceleration clause that allows the Purchaser to declare the principal and accrued interest to be due and payable immediately, in the event of default.

On December 28, 2018 and June 20, 2019, the County used all of the accumulated base taxes to redeem \$22,084 and \$9,516, respectively, of the Teeter Plan Obligation Notes. As of June 30, 2019, the outstanding principal amount of the Teeter Plan Obligation Notes was \$29,507 and the authorized, unused available commitment under the Amended and Restated Note Purchase and Reimbursement Agreement was \$70,493. For additional information regarding the Teeter Plan Notes, refer to Note 21, Subsequent Events.

11. LONG-TERM OBLIGATIONS (Continued)

Schedule of Long-Term Debt Obligations, Fiscal Year 2018-19

The table below summarizes the revenue bonds and certificates of participation outstanding and related activity for the year ended June 30, 2019.

| Description | Balance July 1, 2018 | Loans/Debt Issuances and Discount/ Premium Amortization | Accreted Interest | Retirements | Balance June 30, 2019 | Amounts Due within One Year |
|--|-------------------------|---|----------------------|-------------|--------------------------|-----------------------------------|
| <u>Governmental Activities:</u> | | | | | | |
| <u>Revenue Bonds, POBs, and COPs:</u> | | | | | | |
| <u>Orange County Public Facilities Corporation.</u> | | | | | | |
| <u>Refunding Certificates of Participation</u> | | | | | | |
| <u>(Civic Center Parking Facilities Project)</u> | | | | | | |
| Date Issued: August 1, 1991-Current Interest | | | | | | |
| Rate Bonds (CIB) and Capital Appreciation | | | | | | |
| Bonds (CAB) to Refund the 1987 COPs Bond Issue | | | | | | |
| Interest Rate: CIB - 4.40% to 6.75% | | | | | | |
| Interest Rate: CAB - 6.85% to 7.05% | | | | | | |
| Original Amount: CIB - \$24,495 | | | | | | |
| Original Amount: CAB - \$9,084 | | | | | | |
| FY 2018-19 Principal and Interest: \$2,601 | | | | | | |
| FY 2018-19 Total Pledged Revenues: \$53 | | | | | | |
| Maturing in Installments Through December 1, 2018 | \$ 392 | \$ -- | \$ -- | \$ (392) | \$ -- | \$ -- |
| Interest Accretion on CAB | 2,033 | -- | 176 | (2,209) | -- | -- |
| <u>South Orange County Public Financing Authority</u> | | | | | | |
| <u>Juvenile Justice Center Facility Lease Revenue</u> | | | | | | |
| <u>Refunding Bonds, Series 2012</u> | | | | | | |
| Date Issued: April 25, 2012 to refund the 2002 Juvenile | | | | | | |
| Justice Center Bonds issue | | | | | | |
| Interest Rate: 1.00% to 5.00% | | | | | | |
| Original Amount: \$34,380 | | | | | | |
| FY 2018-19 Principal and Interest: \$5,282 | | | | | | |
| FY 2018-19 Total Pledged Revenues: \$1,526 | | | | | | |
| Maturing in installments through June 1, 2019 | 5,861 | (831) | -- | (5,030) | -- | -- |
| <u>South Orange County Public Financing Authority</u> | | | | | | |
| <u>Central Utility Facility Lease Revenue Bonds.</u> | | | | | | |
| <u>Series 2016</u> | | | | | | |
| Date Issued: June 2, 2016 | | | | | | |
| Interest Rate: 3.00% to 5.00% | | | | | | |
| Original Amount: \$56,565 | | | | | | |
| FY 2018-19 Principal and Interest: \$4,487 | | | | | | |
| FY 2018-19 Total Pledged Revenues: \$4,550 | | | | | | |
| Maturing in installments through April 1, 2036 | 64,087 | (162) | -- | (1,900) | 62,025 | 2,188 |
| <u>California Municipal Finance Authority</u> | | | | | | |
| <u>Lease Revenue Bonds, Series 2017A</u> | | | | | | |
| <u>(Orange County Civic Center Infrastructure</u> | | | | | | |
| <u>Improvement Program-Phase I)</u> | | | | | | |
| Date Issued: June 22, 2017 | | | | | | |
| Interest Rate: 4.00% to 5.00% | | | | | | |
| Original Amount: \$152,400 | | | | | | |
| FY 2018-19 Interest: \$7,176 | | | | | | |
| Maturing in installments through June 1, 2047 | 175,340 | -- | -- | -- | 175,340 | -- |
| <u>California Municipal Finance Authority</u> | | | | | | |
| <u>Lease Revenue Bonds, Series 2018A</u> | | | | | | |
| <u>(Orange County Civic Center Infrastructure</u> | | | | | | |
| <u>Improvement Program-Phase II)</u> | | | | | | |
| Date Issued: December 13, 2018 | | | | | | |
| Interest Rate: 5.00% | | | | | | |
| Original Amount: \$185,705 | | | | | | |
| FY 2018-19 Interest: \$9,285 | | | | | | |
| Maturing in installments through June 1, 2048 | -- | 212,304 | -- | -- | 212,304 | -- |

11. LONG-TERM OBLIGATIONS (Continued)

Schedule of Long-Term Debt Obligations, Fiscal Year 2018-19 (Continued)

| Description | Balance July 1, 2018 | Loans/Debt Issuances and Discount/ Premium Amortization | Accreted Interest | Retirements | Balance June 30, 2019 | Amounts Due within One Year |
|---|-------------------------|---|----------------------|---------------------|--------------------------|-----------------------------------|
| <u>Governmental Activities (Continued):</u> | | | | | | |
| <u>Revenue Bonds, POBs, and COPs (Continued):</u> | | | | | | |
| <u>County of Orange</u> | | | | | | |
| <u>Taxable Refunding Pension</u> | | | | | | |
| <u>Obligation Bonds, Series 1997 A</u> | | | | | | |
| Date Issued: January 1, 1997 - Current Interest Rate Bonds (CIB) | | | | | | |
| Date Issued: January 14, 1997 - Capital Appreciation Bonds (CAB) | | | | | | |
| To Refund the Taxable POBs Series 1994 A | | | | | | |
| Interest Rate: CIB - 5.71% to 7.36% | | | | | | |
| Interest Rate: CAB - 7.33% to 7.96% | | | | | | |
| Original Amount: CIB - \$71,605 | | | | | | |
| Original Amount: CAB - \$65,318 | | | | | | |
| FY 2018-19 Principal and Interest: \$15,000 | | | | | | |
| Maturing in installments through September 1, 2010 (CIB) and September 1, 2021 (CAB) | \$ 8,217 | \$ -- | \$ -- | \$ (2,772) | \$ 5,445 | \$ 2,478 |
| Interest Accretion on CAB | 34,553 | -- | 2,876 | (12,228) | 25,201 | 12,022 |
| Subtotal-Revenue Bonds, POBs, and COPs | 290,483 | 211,311 | 3,052 | (24,531) | 480,315 | 16,688 |
| <u>Direct Placement Obligations:</u> | | | | | | |
| <u>County of Orange</u> | | | | | | |
| <u>Teeter Plan Notes</u> | | | | | | |
| Date Issued: July 12, 2017 | | | | | | |
| Interest Rate: LIBOR Index rate + 50 basis points | | | | | | |
| Original Amount: \$58,489 | | | | | | |
| FY 2018-19 Principal and Interest: \$27,279 | | | | | | |
| Maturing on July 31, 2018 | 27,247 | -- | -- | (27,247) | -- | -- |
| Date Issued: July 16, 2018 | | | | | | |
| Interest Rate: LIBOR Index rate + 50 basis points | | | | | | |
| Original Amount: \$61,107 | | | | | | |
| FY 2018-19 Principal and Interest: \$32,947 | | | | | | |
| FY 2018-19 Total Pledged Revenues: \$9,462 | | | | | | |
| Maturing on July 31, 2021 | -- | 61,107 | -- | (31,600) | 29,507 | -- |
| Subtotal-Direct Placement Obligations | 27,247 | 61,107 | -- | (58,847) | 29,507 | -- |
| Subtotal-Governmental Activities | 317,730 | 272,418 | 3,052 | (83,378) | 509,822 | 16,688 |
| <u>Business-Type Activities:</u> | | | | | | |
| <u>Airport Revenue Refunding Bonds -</u> | | | | | | |
| <u>Series 2009A and 2009B</u> | | | | | | |
| Date Issued: July 9, 2009 | | | | | | |
| Interest Rate: 3.00% to 5.75% | | | | | | |
| Original Amount: \$233,115 | | | | | | |
| FY 2018-19 Principal and Interest: \$65,933 | | | | | | |
| Maturing in Installments Through July 1, 2039 | 152,199 | -- | -- | (152,199) | -- | -- |
| <u>Airport Revenue Refunding Bonds -</u> | | | | | | |
| <u>Series 2019A and 2019B</u> | | | | | | |
| Date Issued: May 14, 2019 | | | | | | |
| Interest Rate: 5.00% | | | | | | |
| Original Amount: \$85,030 | | | | | | |
| FY 2018-19 Principal and Interest: \$0 | | | | | | |
| FY 2018-19 Total Pledged Revenues: \$58,971 | | | | | | |
| Maturing in installments through July 1, 2030 | -- | 98,434 | -- | (355) | 98,079 | 4,617 |
| Subtotal-Business-Type Activities | 152,199 | 98,434 | -- | (152,554) | 98,079 | 4,617 |
| Total | \$ 469,929 | \$ 370,852 | \$ 3,052 | \$ (235,932) | \$ 607,901 | \$ 21,305 |

11. LONG-TERM OBLIGATIONS (Continued)

Schedule of Long-Term Debt Service Requirements to Maturity

The following is a schedule of all long-term debt service requirements to maturity by activity type on an annual basis.

| Fiscal Year(s) Ending June 30 | Governmental Activities | | | | Business-Type Activities | | |
|-------------------------------|-------------------------------|-------------------|------------------------------|-----------------|--------------------------|------------------|-------------------|
| | Revenue Bonds, POBs, and COPs | | Direct Placement Obligations | | Revenue Bonds | | Total |
| | Principal | Interest | Principal | Interest | Principal | Interest | |
| 2020 | \$ 4,453 | \$ 30,993 | \$ -- | \$ 871 | \$ 1,950 | \$ 2,632 | \$ 40,899 |
| 2021 | 7,310 | 31,943 | -- | 868 | 11,255 | 3,873 | 55,249 |
| 2022 | 5,623 | 21,676 | 29,507 | 71 | 11,815 | 3,296 | 71,988 |
| 2023 | 8,990 | 18,394 | -- | -- | 6,750 | 2,832 | 36,966 |
| 2024 | 9,440 | 17,946 | -- | -- | 7,095 | 2,486 | 36,967 |
| 2025-2029 | 54,784 | 82,155 | -- | -- | 39,740 | 5,925 | 182,604 |
| 2030-2034 | 69,910 | 67,020 | -- | -- | 6,425 | 236 | 143,591 |
| 2035-2039 | 75,075 | 48,390 | -- | -- | -- | -- | 123,465 |
| 2040-2044 | 85,080 | 29,405 | -- | -- | -- | -- | 114,485 |
| 2045-2048 | 73,500 | 8,109 | -- | -- | -- | -- | 81,609 |
| Total | 394,165 | 356,031 | 29,507 | 1,810 | 85,030 | 21,280 | 887,823 |
| Add: Premium/(Discount) | 60,949 | -- | -- | -- | 13,049 | -- | 73,998 |
| Add: Interest Accretion on | 25,201 | -- | -- | -- | -- | -- | 25,201 |
| Total | \$ 480,315 | \$ 356,031 | \$ 29,507 | \$ 1,810 | \$ 98,079 | \$ 21,280 | \$ 987,022 |

Changes in Long-Term Liabilities

Long-term liability activities, for the year ended June 30, 2019, were as follows:

| | Balance July 1, 2018 | Additions | Reductions | Balance June 30, 2019 | Due within One Year |
|---|-------------------------|-------------------|---------------------|--------------------------|------------------------|
| Governmental Activities: | | | | | |
| Revenue Bonds*** | \$ 209,945 | \$ 185,705 | \$ (6,930) | \$ 388,720 | \$ 1,975 |
| Certificates of Participation | 392 | -- | (392) | -- | -- |
| Pension Obligation Bonds | 8,217 | -- | (2,772) | 5,445 | 2,478 |
| Teeter Plan Notes (Direct Placement) | 27,247 | 61,107 | (58,847) | 29,507 | -- |
| Add: Premium/(Discount) on Bonds Payable*** | 35,343 | 26,599 | (993) | 60,949 | 213 |
| Total, Net | 281,144 | 273,411 | (69,934) | 484,621 | 4,666 |
| Interest Accretion on CAB | 36,586 | 3,052 | (14,437) | 25,201 | 12,022 |
| Other Long-Term Liabilities: | | | | | |
| Compensated Employee Absences Payable | 182,893 | 171,389 | (173,962) | 180,320 | 103,510 |
| Arbitrage Rebate Payable | -- | 53 | (53) | -- | -- |
| Capital Lease Obligations Payable * | 43,169 | 3,187 | (6,960) | 39,396 | 7,695 |
| Insurance Claims Payable | 203,759 | 134,999 | (118,686) | 220,072 | 61,786 |
| Estimated Liability-Litigation and Claims | 55,000 | -- | (55,000) | -- | -- |
| Intangible Assets Obligations Payable | 1,852 | 1,542 | (755) | 2,639 | 1,348 |
| Total Other Long-Term Liabilities | 486,673 | 311,170 | (355,416) | 442,427 | 174,339 |
| Total Long-Term Liabilities ** | | | | | |
| For Governmental Activities | \$ 804,403 | \$ 587,633 | \$ (439,787) | \$ 952,249 | \$ 191,027 |

* Includes amount of \$2,719 from an Internal Service Fund. For additional information, refer to Note 13, Leases.

** The total long-term liabilities do not include Net Pension Liability or Net OPEB Liability. Refer to Note 18 for additional information on the Net Pension Liability and Note 19 for the Net OPEB Liability.

*** Beginning balance will not tie to prior year's ending balance due to the implementation of GASB 88, which now classifies the Civic Center Facilities Master Plan Financing as Revenue Bonds.

11. LONG-TERM OBLIGATIONS (Continued)

Changes in Long-Term Liabilities (Continued)

| | Balance July 1, 2018 | Additions | Reductions | Balance June 30, 2019 | Due within One Year |
|--|-------------------------|------------|--------------|--------------------------|------------------------|
| Business-Type Activities: | | | | | |
| Bonds Payable: | | | | | |
| Revenue Bonds | \$ 154,449 | \$ 85,030 | \$ (154,449) | \$ 85,030 | \$ 1,950 |
| Add: Premium (Discount) on Bonds Payable | (2,250) | 13,404 | 1,895 | 13,049 | 2,667 |
| Total Bonds Payable, Net | 152,199 | 98,434 | (152,554) | 98,079 | 4,617 |
| Other Long-Term Liabilities: | | | | | |
| Compensated Employee Absences Payable | 4,459 | 4,573 | (4,830) | 4,202 | 2,356 |
| Arbitrage Rebate Payable | -- | 103 | -- | 103 | -- |
| Landfill Site Closure/Postclosure Liabilities * | 165,986 | 17,122 | (3,350) | 179,758 | 3,350 |
| Pollution Remediation Obligation ** | 20,551 | -- | (3,070) | 17,481 | 680 |
| Intangible Assets Obligations Payable | 61 | 116 | (10) | 167 | 95 |
| Total Other Long-Term Liabilities | 191,057 | 21,914 | (11,260) | 201,711 | 6,481 |
| Total Long-Term Liabilities *** | | | | | |
| For Business-Type Activities | \$ 343,256 | \$ 120,348 | \$ (163,814) | \$ 299,790 | \$ 11,098 |

* Refer to Note 14 for additional information regarding the increase in Landfill Site Closure/Post Closure Liabilities.

** Refer to Note 17 for additional information regarding the decrease in Pollution Remediation Obligation.

*** The total long-term liabilities do not include Net Pension Liability or Net OPEB Liability. Refer to Note 18 for additional information on the Net Pension Liability and Note 19 for Net OPEB Liability.

Compensated Employee Absences

The estimated compensated employee absences payable recorded at June 30, 2019 is \$184,522. Employees are entitled to be paid annual leave, compensated time, and in some cases vacation and sick time depending on job classification, length of service, and other factors. For the governmental funds, most of the compensated absences liability will ultimately be paid from the General Fund.

Special Assessment District Bonds

Special Assessment District Bonds consist of Assessment District Bonds and Community Facilities District Bonds.

Assessment District Bonds are issued pursuant to provisions of the Improvement Bond Act of 1915 (Division 10 of the California Streets and Highways Code). Proportionate shares of principal and interest installments sufficient in aggregate to meet annual bond debt service requirements are included on the regular County tax bills sent to owners of property against which there are unpaid assessments. Neither the faith and credit nor the taxing power of the County, the State, or any political subdivision thereof is pledged to the payment of the bonds. Assessment District Bonds represent limited obligations of the County payable solely from special assessments paid by property owners within each district. Accordingly, such obligations are not included in the accompanying basic financial statements.

Community Facilities District Bonds are issued pursuant to the Mello-Roos Community Facilities Act of 1982, as amended, and are payable from a portion of certain special taxes to be levied on property within the boundaries of the Community Facilities District. Except for the special taxes, no other taxes are pledged to the payment of the bonds. The bonds are not general or special obligations of the County nor general obligations of the District, but are limited obligations of the District payable solely from certain amounts deposited by the District in the special tax fund. Accordingly, such obligations are not included in the accompanying basic financial statements.

The County is acting as an agent of the assessment and community facilities districts in collecting the assessments and special taxes, forwarding the collections to other paying agents or directly to bondholders, and initiating any necessary foreclosure proceedings. Because of the County's limited obligation in connection with special assessment district and community facilities district debt, related transactions are reflected in Agency

11. LONG-TERM OBLIGATIONS (Continued)

Special Assessment District Bonds (Continued)

Departmental Funds. Major capital outlay expenditures relating to these bonds are accounted for in the "Service Areas, Lighting Maintenance and Assessment Districts" Special Revenue Fund. Special assessment district and community facilities district bonds outstanding as of June 30, 2019, amounted to \$491,687.

Orange County Vehicle License Fees (VLF)

All counties in California receive property taxes in lieu of VLF, also known as the "vehicle license fee adjustment amount (VLFAA)", due to the property tax swap of 2004 (Section 97.70 of the Revenue and Taxation Code). However, in 2004, the State reduced the County's share of VLFAA by approximately \$54,000. On June 30, 2011, the Governor signed SB 89, which now eliminated the County's reduced annual receipt of approximately \$49,000 in VLF revenue (Revenue & Taxation Code Section 11001.5(a)(1) and 11005(a)).

This elimination required the Auditor-Controller to calculate the County's allocation of VLFAA in a manner consistent with the other 57 counties in the State. In FY 2012-13, the County had budgeted \$73,500 for the VLFAA, due to the growth in property valuation since 2005. The State Department of Finance initiated litigation to challenge the County's calculation of the VLFAA in an attempt to withhold the \$54,000 of VLF revenue and the \$73,500 of annual property tax revenue.

On September 27, 2013, Assembly Bill (AB) 701 was signed to resolve the litigation between the State and the County which resulted in the County repaying \$150,000 to the State over five years. As of June 30, 2019, the remaining obligation of \$55,000 has been repaid to the State.

12. CONDUIT DEBT OBLIGATIONS AND SUCCESSOR AGENCY DEBT

Single and Multi-Family Housing Bonds

From 1980 through 2013, the County issued bonds under the authority of Chapter 7 of Part 5 of Division 3 of the Health and Safety Code of the State of California. The purpose of the bonds is to finance the purchase of single-family homes and the construction of multi-family units to benefit low and moderate income families.

The bonds are secured by the property financed and are payable solely from revenue of the projects and payments received on the underlying mortgage loans.

The bonds do not constitute a liability of the County. Neither the County, the State of California, nor any political subdivisions thereof are obligated in any manner for the repayment of the bonds. In no event shall the bonds be payable out of any funds or properties of the County. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2019, there were 15 series of bonds outstanding with an aggregate principal amount payable of \$100,707.

Orange County Development Agency (OCDA) Successor Agency Bond Debt

On December 29, 2011, the California Supreme Court issued an opinion in California Redevelopment Association (CRA) v. Matosantos, upholding the constitutionality of ABX1 26, eliminating Redevelopment Agencies (RDA) statewide effective February 1, 2012. Under ABX1 26, a successor agency was created for each dissolved RDA, including OCDA, and charged with winding down the dissolved RDA's operations and performing enforceable obligations (as defined in the law). The OCDA Successor Agency assumed the dissolved RDA's enforceable obligations, which include bond debt obligations. The Neighborhood Development and Preservation Project (NDAPP) and Santa Ana Heights Project (SAHP) Refunding Bonds debt service obligations for FY 2018-19 appeared on the OCDA Successor Agency Recognized Obligation Payment Schedule (ROPS) and were approved by the Successor Agency Oversight Board, the State Department of Finance, and were paid to bondholders according to the debt service schedule.

12. CONDUIT DEBT OBLIGATIONS AND SUCCESSOR AGENCY DEBT (Continued)

Orange County Development Agency (OCDA) Successor Agency Bond Debt (Continued)

Effective with OCDA's dissolution on February 1, 2012, the assets and liabilities (including bond debt) were transferred to and reported in a private-purpose trust fund of the County. This transfer and reporting structure reflects the custodial role accepted by the successor agency. As of June 30, 2019, the outstanding principal amount, including the premium of the OCDA Successor Agency bonds and remaining interests were \$18,090 and \$1,734, respectively.

The bonds do not constitute a liability of the County. Neither the County, the State of California nor any political subdivisions thereof are obligated in any manner for the repayment of the bonds. In no event shall the bonds be payable out of any funds or properties of the County. Accordingly, the bonds are reported as liabilities in the private-purpose trust fund.

13. LEASES

Operating Leases

The County is committed under various operating leases, primarily for office buildings, office equipment and other equipment. The following is a schedule of future minimum payments required under operating leases entered into by the County that have initial or remaining noncancelable lease terms in excess of one year as of June 30, 2019:

| <u>Fiscal Year Ending June 30</u> | <u>Equipment</u> | <u>Real Property</u> | <u>Total</u> |
|-----------------------------------|------------------|----------------------|-------------------|
| 2020 | \$ 1,707 | \$ 31,672 | \$ 33,379 |
| 2021 | 234 | 31,924 | 32,158 |
| 2022 | 62 | 28,275 | 28,337 |
| 2023 | -- | 25,447 | 25,447 |
| 2024 | -- | 25,025 | 25,025 |
| 2025-2029 | -- | 90,145 | 90,145 |
| 2030-2034 | -- | 29,910 | 29,910 |
| Total | <u>\$ 2,003</u> | <u>\$ 262,398</u> | <u>\$ 264,401</u> |

Total expenditures for equipment rentals and building and improvements incurred for FY 2018-19 was \$70,205.

Capital Leases

This year, the County entered into a lease agreement as lessee for financing the acquisition of reprographics equipment valued at \$3,187. The equipment has a 15-year estimated useful life. This year, \$125 was included in depreciation expense. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date.

The following is a schedule of property the County has leased under capital leases, which includes \$3,187 of equipment for an Internal Service Fund, at June 30, 2019:

| | |
|--------------------------------|------------------|
| Land | \$ 14,831 |
| Equipment | 3,518 |
| Less: Accumulated Depreciation | (279) |
| Structures & Improvements | 64,589 |
| Less: Accumulated Depreciation | (40,232) |
| Total | <u>\$ 42,427</u> |

13. **LEASES (Continued)**

Capital Leases (Continued)

The following are the future minimum lease payments under capital leases and the present value of the net minimum lease payments as of June 30, 2019:

| <u>Fiscal Year Ending June 30</u> | |
|---|------------------|
| 2020 | \$ 10,210 |
| 2021 | 9,286 |
| 2022 | 7,677 |
| 2023 | 7,831 |
| 2024 | 7,500 |
| 2025-2027 | 5,557 |
| Total Minimum Lease Payments | 48,061 |
| Less: Amount Representing Interest | (8,665) |
| Present Value of Net Minimum Lease Payments | <u>\$ 39,396</u> |

14. **LANDFILL SITE CLOSURE AND POSTCLOSURE CARE COSTS**

State laws and regulations require OC Waste & Recycling to place final covers on its landfill sites when the landfills stop accepting waste and perform certain postclosure maintenance and monitoring functions at the site for a minimum of 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date each respective landfill stops accepting waste, OC Waste & Recycling will report a portion of these closure and postclosure care costs as an operating expense in each period based on the landfill capacity used as of the Statement of Net Position date.

OC Waste & Recycling owns or operates the following waste disposal sites:

- Frank R. Bowerman (FRB) (Irvine-Active)
- Olinda Alpha (Brea-Active)
- Prima Deshecha (San Juan Capistrano-Active)
- Santiago Canyon (Orange-Ceased accepting waste in 1996, final closure certification in 2005)
- Coyote Canyon (Newport Beach-Ceased accepting waste in 1990, final closure certification in 1995)

The total landfill closure and postclosure care liability at June 30, 2019 was \$179,758. The total liability represents the cumulative amount accrued based on the percentage of the active landfill capacities that have been used to date (35.94% for FRB, 83.53% for Olinda Alpha and 21.68% for Prima Deshecha), less actual costs paid related to both closure and postclosure of the Santiago Canyon and Coyote Canyon landfills. OC Waste & Recycling will recognize the remaining estimated cost of closure and postclosure care of \$185,630 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2018 dollars (using the 2018 inflation factor of 1.022). OC Waste & Recycling estimates that it has enough landfill capacity to operate the system for a minimum of 25 years. However, OC Waste & Recycling intends to operate the landfills well beyond this period as a result of approved and planned expansions.

In compliance with Title 27-Environmental Protection of California Code of Regulations, OC Waste & Recycling makes annual cash contributions as required to its escrow funds to provide financial assurance for estimated future landfill closure costs based on the GASB Statement No. 18, "Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs", formula which is adjusted annually by the Cal Recycle-provided CPI factor. Also in compliance with regulations, OC Waste & Recycling has executed pledge-of-revenue agreements to provide financial assurance for estimated future landfill postclosure maintenance costs. The agreements state that OC Waste & Recycling pledges revenue from future disposal fees deposited to pay for

14. LANDFILL SITE CLOSURE AND POSTCLOSURE CARE COSTS (Continued)

estimated postclosure maintenance or shall obtain alternative coverage within sixty (60) days if OC Waste & Recycling ceases at any time to retain control of its ability to allocate pledged revenue to pay postclosure maintenance costs. OC Waste & Recycling has proactively pre-funded this cost based on the State mandated formula that computes landfill capacity as a percentage of the total landfill capacity times the total estimated cost for postclosure maintenance. The estimated costs for future closure and postclosure maintenance are annually adjusted based on State provided inflation factors. The State mandated formula under which contributions to both closure and postclosure funds are calculated would provide for the accumulation of sufficient cash to cover all estimated costs when each landfill site reaches maximum capacity. If additional costs for closure or postclosure maintenance are determined due to changes in technology or higher regulatory requirements, these costs may need to be covered by increasing the amount charged to landfill customers.

As of June 30, 2019, a total of \$94,618 has been set aside for estimated closure and postclosure costs and is included in the accompanying Proprietary Funds Statement of Net Position as Restricted Pooled Cash and Investments-Closure and Postclosure Care Costs.

Regulations governing solid waste management are promulgated by government agencies on the federal, state and local levels. These regulations address the design, construction, operation, maintenance, closure and postclosure maintenance of various types of facilities, acceptable and prohibited waste types, and inspection, permitting, environmental monitoring and solid waste recycling requirements. Regulations at both the state and federal levels could impose retroactive liability, particularly with respect to cleanup activities relating to any landfill site ever operated by the County, whether or not owned by the County. Refer to Note 17, Pollution Remediation, for additional discussion regarding pollution remediation liabilities.

15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

Encumbrances

The County has established a procedure for encumbering appropriations for purchase orders, contracts, and other commitments authorizing delivery of merchandise or rendering of services. An encumbrance system reduces the possibility of commitments being made in excess of budgeted appropriations due to the lag time between issuance of purchase orders, contracts, and other obligations, and the actual provision of services or goods and subsequent receipt of invoices and billings from the vendors and contractors. Depending on the source(s) of funding, encumbrances are reported as part of restricted or assigned fund balance on the governmental funds balance sheet. In accordance with GASB Statement No. 54, the County's total significant encumbrances for governmental funds in the aggregate are reported at June 30, 2019, as follows:

| | | |
|---|----|----------------|
| General Fund | \$ | 50,124 |
| Flood Control District | | 50,278 |
| Other Public Protection | | 1,024 |
| Other Governmental Funds | | 77,015 |
| Total Encumbrances for Governmental Funds | \$ | <u>178,441</u> |

15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS (Continued)

Construction Commitments

At June 30, 2019, the County's total commitments for major contracts entered into for equipment, land and structures and improvements were as follows, listed by fund within governmental or business-type activities:

| Project Title | Significant Commitments |
|---|--------------------------------|
| Governmental Activities: | |
| General Fund | |
| Property Tax System Re-platforming Project | \$ 2,284 |
| County Operations Center-Building B Replace Air Handlers | 1,118 |
| 909 Main-Replace Chiller and Cooling Tower | 1,023 |
| | <u>4,425</u> |
| Flood Control District | |
| Fullerton Creek Channel, D/S Western Ave to U/S Beach Blvd Improvement Project | 14,645 |
| Lane Channel-U/S Jamboree Rd to D/S Main St Phase 1 | 5,755 |
| Santa Ana River Interceptor Line Construction | 2,421 |
| Equipment Operations | 2,148 |
| San Juan Creek Channel Phase IV-3700' to 6100' U/S Stonehill Dr | 1,612 |
| Santa Ana River Parkway Extension | 1,124 |
| San Diego Creek Sediment Removal I-405 Project | 1,123 |
| | <u>28,828</u> |
| Other Governmental Funds | |
| Civic Center Facilities Master Plan, Building 14 | 183,038 |
| Civic Center Facilities Master Plan, Building 16 | 28,674 |
| James A. Musick Facility Expansion Phase I | 4,191 |
| Laguna Canyon Road Segment 4, Phase 2 to 4 | 3,852 |
| James A. Musick Facility Expansion Phase II | 3,316 |
| OC Zoo Entry Plaza & Restroom | 2,932 |
| Replace Air Handlers at Central Men's Jail, Central Women's Jail and Headquarters | 2,475 |
| Intake Release Center Emergency Generators Replacement | 1,278 |
| Brea Boulevard/Brea Canyon Road | 1,276 |
| Theo Lacy Emergency Generators Replacement | 1,080 |
| Juvenile Hall Multipurpose Rehabilitation Center | 1,048 |
| Jail Security Electronic Control Systems Upgrade | 1,024 |
| | <u>234,184</u> |
| Internal Service Funds | |
| Purchase of Various Vehicles | 3,995 |
| | <u>3,995</u> |
| Business-Type Activities: | |
| Airport | |
| Airport Operations Center | 9,428 |
| Terminals Air Handlers Replacement | 3,306 |
| Parking Structure C, Phase 2 | 2,652 |
| Airport Power Generation and Distribution Upgrades | 1,819 |
| | <u>17,205</u> |
| OC Waste & Recycling | |
| Frank R. Bowerman Phase VIII-A Groundwater Protection & Stockpile Project | 1,344 |
| Prima Steel Materials Storage Structure | 1,237 |
| | <u>2,581</u> |
| Total Commitments | \$ <u>291,218</u> |

15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS (Continued)

Construction Commitments (Continued)

In addition, the County is involved in the Santa Ana River Mainstem Project (SARMP). The SARMP is a major flood control project implemented and funded by the Federal government and three local sponsors-the Orange County Flood Control District (OCFCD), San Bernardino County Flood Control District, and Riverside County Flood Control and Water Conservation District. A component of the initial project has been re-designated as the Prado Dam Project (Project), which is being implemented and funded by the Federal Government and the OCFCD through a separate Project Cooperation Agreement (PCA). The purpose of the SARMP is to prevent devastating damage caused by large-scale flooding of the Santa Ana River flood plain. When the SARMP was initiated in 1989, the U.S. Army Corps of Engineers (COE) considered this flood plain to constitute the worst flood threat west of the Mississippi River as to potential impacts to population and property. The Project involves a combination of flood channel improvements and constructing new channels in Orange, San Bernardino, and Riverside counties, construction of the Seven Oaks Dam in San Bernardino County, construction of improvements and protection at the Santiago retention basin and along the creek, raising the existing Prado Dam and increasing its flood flow outlet gates and reservoir capacity, along with several environmental mitigation-related studies, habitat restoration and protection activities, recreation amenities, and preservation of historical sites and records.

The COE's estimated combined cost of all project components is \$2,618,191. OCFCD's combined cost share is estimated to be \$884,451 for the entire Santa Ana River Project. As of June 30, 2019, the OCFCD has expended about \$656,974 on the entire Santa Ana River Project.

The construction of Seven Oaks Dam and most channel improvements in Riverside, San Bernardino, and Orange counties have been completed. The relocation and protection of State Route (SR) 71 adjacent to Prado Dam (a joint OCFCD and Caltrans project) and construction to raise the Prado Dam embankments and install new outlet gates is complete. Landscaping along the Santa Ana River in Orange County was completed in May 2010. Design for the construction of interior dikes in the Prado Dam reservoir, and for improvements and protection of SR-91 in the Santa Ana River canyon are also ongoing. The COE completed construction of National Housing Tract Dike and Sewage Treatment Plant in 2008. Landscaping for these dikes began in September 2009 and were completed in June 2011. Several environmental mitigation studies and restoration/preservation projects are underway in all three counties. All property right acquisitions for the Seven Oaks Dam and along the lower Santa Ana River in Orange County up to Weir Canyon Road are completed. The Green River Golf Course was acquired in September 2006. This property is required for construction of protection along SR-91 and nearby mobile homes, open space/recreation mitigation, and to accommodate increased flooding when the Prado Dam outlet gates are constructed and operational. The first phase of SR-91 protection (Reach 9 Phase 2B Project) was completed in September 2014. The second phase (Reach 9 Phase 3) started construction in January 2014 and was completed in March 2015. As a continuation to the ongoing Reach 9 Project, the COE determined that bank improvements needed to continue east on the south side of the Santa Ana River along SR-91. As such, the Reach 9 Phase 4 Project was developed and the project was awarded on April 13, 2016 at an estimated cost of \$15,300. Completion of the Reach 9, Phase 4 Project is expected to occur in November 2019. The COE is also constructing bank improvements on the north side of the Santa Ana River adjacent to La Palma Avenue from Weir Canyon Road to the railroad (Reach 9 Phase 5A and Phase 5B). Phase 5A was awarded on September 28, 2015 at a cost of \$22,500 and was completed in January 2019. The construction contract for Phase 5B was awarded in September 2016 with an estimated cost of \$25,500 and expected to be completed in July 2020. The OCFCD awarded the construction contract on August 9, 2011 for the four miles of Santa Ana River Interceptor Line (SARI) relocation project, which was completed by August 2014. Phase I of the Auxiliary Embankment (an extension of Prado Dam) was completed in September 2012 and Phase II was completed in July 2019. A contract for the construction of the Yorba-Slaughter Adobe Dike was awarded in December of 2012 at a cost of \$6,000 and was substantially completed in August 2017. The Women's Prison Dike (to protect the California Institute of Women) was awarded September 2014 for \$12,700 and a \$3,400 modification which was awarded in August 2015. This feature was substantially completed April of 2016. The OCFCD continues to acquire property rights for the Prado Dam Project, subject to the availability of funding.

15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS (Continued)

Construction Commitments (Continued)

The project has been authorized by the State Legislature for reimbursement of up to 70% of the Local Sponsors' expenses through the State Flood Control Subvention Fund, which is administered by the Department of Water Resources (DWR). As of June 30, 2019, OCFCD has submitted \$432,969 in claims, and received \$411,926 in reimbursements. An additional \$5,818 in claims is in the process of being prepared for submittal to the DWR.

Of the total amount outstanding, \$6,278 was accrued as revenue, and \$12,495 was reported as deferred inflows of resources at the fund level and recognized as revenue in the government-wide financial statements. Once a claim is reviewed and approved by DWR, 90% of the eligible expenditures can be paid, subject to available funding, with the remaining 10% paid after an audit by the State Controller's Office.

16. SELF-INSURANCE

The County is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; natural disasters; unemployment; salary continuance; and providing health benefits to employees, retirees and their dependents. The County has chosen to establish ISFs where assets are set aside for claim settlements and judgments associated with such losses.

The Workers' Compensation ISF addresses the risks related to employee injury through its Safety Program, which is responsible for injury and illness prevention. The Workers' Compensation program ensures that all benefits are properly provided and administers the contract for the third-party workers' compensation claims administration. Workers' compensation claims are self-funded up to \$20,000.

The Property and Casualty Risk ISF is responsible for managing losses related to torts; theft of, damage to and destruction of assets, errors and omissions, civil rights claims, and natural disasters. Tort liability is also self-funded, up to \$5,000. Commercial insurance is purchased for property and other risk exposures. Excess liability insurance provides up to an additional \$100,000 in liability coverage. There were no losses that impacted the County's excess insurance coverage for the last three fiscal years.

Independent actuarial studies are prepared annually for the Workers' Compensation and Property and Casualty Risk ISFs. The reported unpaid claims liabilities are based on the results of those annual actuarial studies and include case reserves, development of known claims, incurred but not reported claims, allocated loss adjustment expenses and unallocated loss adjustment expenses. Unpaid claims liabilities are calculated considering inflation, claims cost trends, including frequency and payout of settlements and judgments, interest earnings, and changes in legal and economic factors. Unpaid claims liabilities have been discounted at a rate of 2.50% in the Workers' Compensation ISF and 2.00% in the Property and Casualty Risk ISF to reflect anticipated future investment earnings.

All County departments and other governmental agencies authorized by the Board to participate in the Workers' Compensation ISF are charged for their pro-rata share of costs based upon employee classification rates, claims experience, and funding for the Workers' Compensation program. All County departments participate in the Property and Casualty Risk self-insurance program and are charged for their pro-rata share based upon claims experience, actual number of positions from a biweekly County payroll report, and funding for the Property and Casualty Risk program. The rate calculations for Workers' Compensation and Property and Casualty Risk ISFs are based upon guidelines established by the State Controller's Office for cost plan allocations.

The County has established the Unemployment Insurance ISF, which covers all employees and is paid through the State of California; the County self-insured PPO Health Plans ISF, which provides health plan benefits; and the Health and Other Self-Insured Benefits ISF, which provides dental and short-term disability benefits for a portion of the County's employees and accidental death and dismemberment (AD&D) benefit for Reserve Deputy Sheriffs.

16. SELF-INSURANCE (Continued)

The County's Wellwise Choice, Wellwise Retiree, Sharewell Choice, and Sharewell Retiree PPO plans have no lifetime coverage maximum limitations. The dental insurance coverage is up to \$1,500 (absolute dollars) annually for each covered employee or dependent. The short-term disability insurance coverage is up to 12 months or when the employee returns to work, whichever occurs first. Unemployment benefits covered by law are up to 26 weeks per individual or when the employee returns to work or no longer meets the requirements for the benefit. The self-insured AD&D benefit is for Reserve Deputy Sheriffs only and has a maximum benefit of \$5,000 (absolute dollars).

Changes in the balances of claims liabilities during the past two fiscal years for these self-insurance funds are as follows:

| | Workers' Compensation | Property & Casualty Risk | Unemployment Insurance | Health & Other Self-Insured Employee Benefits | Total |
|--|--------------------------|--------------------------------|---------------------------|--|-------------------|
| Unpaid Claims, Beginning of FY 2017-18 | \$ 145,634 | \$ 43,062 | \$ 922 | \$ 12,553 | \$ 202,171 |
| Claims and Changes in Estimates | 40,568 | 12,802 | 848 | 63,606 | 117,824 |
| Claim Payments | (36,007) | (15,777) | (969) | (63,483) | (116,236) |
| Unpaid Claims, End of FY 2017-18 | 150,195 | 40,087 | 801 | 12,676 | 203,759 |
| Claims and Changes in Estimates | 40,092 | 25,116 | 917 | 68,874 | 134,999 |
| Claim Payments | (40,779) | (10,462) | (781) | (66,664) | (118,686) |
| Unpaid Claims, End of FY 2018-19 | <u>\$ 149,508</u> | <u>\$ 54,741</u> | <u>\$ 937</u> | <u>\$ 14,886</u> | <u>\$ 220,072</u> |

17. POLLUTION REMEDIATION

GASB Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations," requires state and local governments to disclose to the public information about the financial impact of environmental cleanup and identifies the circumstances under which a governmental entity would be required to report a liability related to pollution remediation. The County has identified several environmental sites at the Airport and OC Waste & Recycling for which a pollution remediation liability has been recorded in the County's financial statements. The following describes the nature of the obligating events and the estimated liability as they relate to the Airport and OC Waste & Recycling.

John Wayne Airport (Airport)

In 1988 and 2006, the Airport was named as the responsible party in a cleanup and abatement order, for two sites on Airport property, by the California Regional Water Quality Control Board (RWQCB). The sites, the Old Fuel Farm and the Former Fire Station #33, were identified as having chemical impacts to the soil and groundwater. In 1994 and 2002, the Airport began monitoring and remediating the Old Fuel Farm and the Former Fire Station #33 sites, respectively.

In 2008, the sites were sampled as part of an assessment. The results revealed that the soil and groundwater were still impacted by chemical pollutants. In an effort to increase the removal of the chemicals, the Airport's environmental consultant reevaluated the sites and recommended a change to the remediation plan. The consultant calculated the new estimated pollution remediation liability based on a more active method of remediation that includes remedial technologies such as soil vapor extraction, dual-phase sparging, and bioremediation.

The Airport started implementing the new remediation method in the fiscal year ended June 30, 2011. Following a remedial pilot test, the Airport has been performing monthly free-product removal at the Old Fuel Farm and performing annual groundwater monitoring at both sites. Active remediation has been delayed pending further guidance from the RWQCB, which could possibly affect the estimated pollution remediation liability as well as cause changes to the remedial technologies used to remediate the sites. As of June 30, 2019, the Airport has a

17. **POLLUTION REMEDIATION (Continued)**

John Wayne Airport (Airport) (Continued)

liability of \$994 based on management's assessment and the results of the consultant's evaluation of potential remediation costs. The liability is not expected to decrease any further until active remediation begins or a closure plan is accepted by the RWQCB.

In 1995, the Airport entered into a Memorandum of Understanding (MOU) with one of its fixed-base operator (FBO) lessees to address the remediation of the Old Fuel Farm. The FBO was identified as the operator of the site and the other responsible party. The lessee agreed to be obligated to pay 50% of the remediation costs associated with the Old Fuel Farm site. Reported in the Proprietary Funds Statement of Net Position as part of accounts receivable, the total expected recovery for the Old Fuel Farm site is \$256 as of June 30, 2019.

The estimated pollution remediation obligation as of June 30, 2019, is:

| | |
|--|---------------|
| Old Fuel Farm Site | \$ 785 |
| Former Fire Station #33 Site | 692 |
| Less: Remediation Activity | (483) |
| Airport Pollution Remediation Obligation | <u>\$ 994</u> |

OC Waste & Recycling

Six closed sites were identified and the remediation costs and time periods were calculated for each of these sites based upon the type of remediation needed and historical trend data for closed landfill sites. The combined pollution remediation obligation ending balance for the year ended June 30, 2019, after deducting actual pollution remediation expenses incurred during fiscal year 2019, is \$16,487.

Cannery Former Refuse Disposal Station A park owned by the City of Huntington Beach (Huntington Beach), California and an elementary school playground are located on a site that was formerly used as a refuse disposal station operated by the County from 1957 to 1969. Levels of methane gas that exceed regulatory limits were detected on the property. The Local Enforcement Agency (LEA) issued a Notice and Order to Huntington Beach, requiring Huntington Beach to remedy the landfill gas exceedances and to control potential offsite migration of landfill gases. In response to the LEA's Notice and Order, Huntington Beach and the Huntington Beach City School District (School District) issued the Notices of Intent to Sue under Resource Conservation and Recovery Act and the Comprehensive Environmental Response, Compensation, and Liability Act to the County in 2004. Under an agreement with the County, Huntington Beach, and School District claims were tolled until June 2006.

Huntington Beach, the County, and School District entered into a Settlement Agreement in 2007 whereby Huntington Beach would be responsible for maintaining the cover of the former disposal site and the County would assume responsibility for the collection and control of landfill gas.

Based on engineering estimates and existing contracts for the operation and maintenance of other disposal sites of a similar size, the age of the site, the length of time waste has been buried and other factors, the County anticipates that the landfill gas collection system will operate fully for 15 years from beginning of the obligation date. The anticipated costs to operate, maintain and monitor the landfill gas collection system over the remaining anticipated operational period is \$40.

Lane Road Former Refuse Disposal Station The site, located in the City of Irvine, California and owned by NGP Realty Sub, L.P. and others, was leased and operated by the County as a refuse disposal facility from 1961 until its closure in 1964. An investigation revealed that landfill gas is present above regulatory limits in close proximity to residential housing units. The LEA issued a Notice and Order to the property owner requiring them to remedy the landfill gas exceedances and to control potential offsite migration of landfill gases. In response to

17. **POLLUTION REMEDIATION (Continued)**

OC Waste & Recycling (Continued)

Lane Road Former Refuse Disposal Station (Continued)

the LEA's Notice and Order, a claim was filed with CEO Risk Management. The County entered into a Settlement Agreement with the property owner in 2005. Per terms of that Settlement Agreement, the County funded the construction of a landfill gas collection and control system, including a carbon treatment element, for the eastern portion of the site. After verification that the system was operating as planned, the County assumed ownership of the system and responsibility for its operation, maintenance and monitoring in 2008. Also in 2008, it was discovered that landfill gas was elevated in the northern portion of the site. Pursuant to the Settlement Agreement, the County designed and constructed an upgrade and enhancement to the existing landfill gas system to control landfill gas migration on the northern portion of the site.

Based on engineering estimates and existing contracts for the operation and maintenance of other similar disposal sites, the County anticipates that the landfill gas collection system will operate fully for 25 years from beginning of the obligation date, then will most likely either no longer be required or will be converted to a passive system. The cost for the operation, maintenance and monitoring of the system was highest in the first full year of operation when the carbon canisters needed more regular replacement. For each subsequent year of operation, the cost will be reduced due to less frequent carbon swapping and due to anticipated alternative monitoring requirements. The cost to operate and maintain the landfill gas collection system at the site for the next fiscal year of operation is estimated at \$288. The anticipated costs to operate, maintain and monitor the landfill gas collection system over the remaining anticipated operational period is \$1,644.

San Joaquin Former Refuse Disposal Station The site, owned by the University of California at Irvine, was leased and operated by the County as a refuse disposal facility from 1954 to 1961. In 1996, a portion of the site was sold to the U.S. Food and Drug Administration. Levels of methane gas that exceed regulatory limits were detected on the property. As both parties expressed an interest in avoiding costly litigation, the County entered into negotiations to cooperatively address site concerns, resulting in a Cooperative Agreement with the University that was approved by the Board in May 2005. Pursuant to the Cooperative Agreement, the County constructed a landfill gas collection and control system, including a carbon treatment element.

The County retains responsibility for the operation, maintenance, and monitoring of that system. Based on engineering estimates and existing contracts for the operation and maintenance of similar disposal sites, the County anticipates that the landfill gas collection system will operate fully for 15 years from beginning of the obligation date. The cost to operate and maintain the landfill gas collection system at the site for the next fiscal year of operation is estimated at \$116. The remaining obligation for landfill gas remediation at the San Joaquin site over the anticipated operational period is \$433.

Forster Former Refuse Disposal Station The site, located in the City of San Juan Capistrano (San Juan Capistrano), California was formerly leased and operated as a refuse disposal station by the County from 1958 to 1976. The current owner, Advanced Group 99-SJ, is proposing a change in land use for the property and has notified the County of its position that the County is responsible for re-closure of the site to meet current commercial and redevelopment requirements. The County disputes responsibility for site development related costs. In early 2010, San Juan Capistrano approved the proposed project and certified the Environmental Impact Report (EIR). The EIR was a subject of a citizen's referendum that ultimately resulted in affirmation of the proposed project. Subsequent to San Juan Capistrano approval of the proposed development plan, Advanced Group 99-SJ and the County entered into negotiations to resolve issues related to environmental responsibility at the site. These negotiations resulted in a settlement agreement and release of claims, brought about by a threat of litigation over the California Environmental Quality Act approvals. The settlement and release will permit the development of the site, with monies paid by the County for environmental controls to be installed at the site, an operation and maintenance fund and for environmental insurance, subject to conditions such as obtaining grading permits for the site for its actual development. In exchange, indemnification and environmental releases were provided by the developer to the County.

17. POLLUTION REMEDIATION (Continued)

OC Waste & Recycling (Continued)

Forster Former Refuse Disposal Station (Continued)

The obligation by the County for environmental infrastructure and controls at the site as agreed upon in the Settlement Agreement is \$7,500. The entire sum is anticipated to be released within five (5) years from the approval of the project grading permits, but is dependent upon actions by the owner and regulatory approvals for the project. The County will continue to incur additional costs for work related to the County's current obligation to monitor the groundwater underlying the site. This responsibility will be transferred to the site owner upon completion of one of the settlement agreement milestones, but due to the uncertainty of specific timing, the County is unable to fully estimate the remaining ground water obligations as of June 30, 2019.

The remaining balance for landfill gas remediation at the Forster site is \$7,500 as of June 30, 2019. Distribution of these funds will occur over time based on specific milestones in the development of the site.

Yorba Refuse Disposal Station The site, located in Orange, California, was owned and operated as a solid waste disposal site by the County. After disposal operations ceased, the site was sold to Orange for use as a city park. Park deed restrictions were later lifted from the property at the request of the city, which then began investigation into some form of commercial application or development at the site. In 2010, the Orange Redevelopment Agency filed suit against Orange. The Complaint alleged various causes of action, including those for private nuisance, public nuisance, dangerous condition of property and statutory contributions for hazardous substances, and a Porter-Cologne contribution and for Polanco Redevelopment Act cost recovery. The relief sought is for unknown costs and damages. In turn, Orange filed a cross-complaint against the County. The causes of action alleged include indemnity and/or contribution, declaratory relief, hazardous substance account act indemnity and remedies under the Porter-Cologne Act.

Orange and the County entered into negotiations to resolve the issues brought forth by Orange. The negotiations resulted in a settlement agreement and release of claims executed on November 5, 2015. This settlement agreement and release of claims provides a remedy for the differential settlement or subsidence to replace the irrigation system and for costs associated with site maintenance with monies paid for by the County. In addition, effective on the date of the agreement, the County assumed responsibility and ownership of the landfill gas control system at the site. In exchange, indemnification has been provided by Orange to the County.

Based on engineering estimates and existing contracts for the operation and maintenance of other similar disposal sites, the County anticipates that the landfill gas collection system will operate fully for 30 years from beginning of the obligation date, then will most likely either no longer be required or will be converted to a passive system. The cost for the operation, maintenance and monitoring of the system was highest in the first full year of operation when the system needed upgrades and relocation of critical equipment. For each subsequent year of operation, the cost will be reduced due to less frequent carbon swapping and due to anticipated alternative monitoring requirements. The cost to operate and maintain the landfill gas collection system at the site for the next fiscal year of operation is estimated at \$271. The anticipated costs to operate, maintain and monitor the landfill gas collection system over the remaining anticipated operational period is \$6,870 as of June 30, 2019.

The estimated pollution remediation obligation as of June 30, 2019 is:

| | | |
|---|----|---------------|
| Cannery Former Refuse Disposal Station | \$ | 40 |
| Lane Road Former Refuse Disposal Station | | 1,644 |
| San Joaquin Former Refuse Disposal Station | | 433 |
| Forster Former Refuse Disposal Station | | 7,500 |
| Yorba Refuse Disposal Station | | 6,870 |
| OC Waste & Recycling Pollution Remediation Obligation | \$ | <u>16,487</u> |

18. RETIREMENT PLANS

The County participates in a number of pension plans. The OCERS plan and Extra-Help Defined Benefit plan are cost-sharing multiple-employer defined benefit pension plans. The County of Orange 401(a) and County of Orange 1.62% at 65 Retirement 401(a) plans are defined contribution plans. A summary of pension amounts for the County's defined benefit plans at June 30, 2019 is presented below:

| | OCERS | Extra-Help Defined Benefit Plan | Total |
|---|--------------|---------------------------------------|--------------|
| Deferred Outflows of Resources Related to Pension | \$ 1,350,351 | \$ — | \$ 1,350,351 |
| Net Pension Liability | 4,919,675 | 1,382 | 4,921,057 |
| Deferred Inflows of Resources Related to Pension | 359,141 | 110 | 359,251 |
| Pension Expense | 606,314 | 88 | 606,402 |

Orange County Employees Retirement System (OCERS)

Plan Description: Substantially all County employees participate in OCERS, a cost-sharing multiple-employer public employee retirement system established by the voters of Orange County in 1945 pursuant to the County Employees Retirement Law of 1937, California Government Code Section 31451 et. seq. (the Retirement Law). OCERS is an independent defined-benefit retirement plan in which employees of the County, Orange County Superior Court, and employees of certain cities and special districts within the County participate. OCERS is governed by the Board of Retirement (the OCERS Board). Certain attributes of independence of OCERS are guaranteed under the California Constitution. The OCERS Board consists of nine regular members and one alternate. Four OCERS Board members are appointed by the Board, three members plus one alternate are elected from active County employees, one member is elected from retirees, and the County Treasurer-Tax Collector is elected by registered voters in the County, serves as an Ex-Officio member.

The OCERS Board supervises the investment of OCERS assets and the distribution of benefits to retired employees. The OCERS Board also determines the annual contributions required of the County and other participating local governmental entities to fund OCERS.

The Retirement Law requires an actuarial valuation to be performed at least once every three years. OCERS' practice has been to conduct an actuarial valuation annually as of December 31, which is the end of the OCERS fiscal year.

OCERS operates as a cost-sharing multi-employer defined benefit pension plan for the County, Orange County Superior Court of California, City of San Juan Capistrano, and ten special districts: Orange County Cemetery District, Orange County Children and Families Commission, Orange County Department of Education, Orange County Employees Retirement System, Orange County Fire Authority, Orange County In-Home Supportive Services Public Authority, Orange County Local Agency Formation Commission (LAFCO), Orange County Public Law Library, Orange County Sanitation District, Orange County Transportation Authority, Transportation Corridor Agencies and the University of California, Irvine Medical Center and Campus. The Orange County Department of Education and the University of California, Irvine Medical Center and Campus are closed to new member participation. Capistrano Beach, Cypress Recreation & Parks District, Orange County Mosquito and Vector Control and City of Rancho Santa Margarita are no longer active plan sponsors, but retired members and their beneficiaries, as well as deferred members, remain in the System. OCERS is legally and fiscally independent of the County.

Benefits Provided: OCERS provides for retirement, death, disability, and cost-of-living benefits. Under OCERS, each County employee receives a defined-benefit pension at retirement, that is, a specific amount per month determined in accordance with the Retirement Law, which amount is not dependent upon the amount of money credited to the employee's account at the time of retirement. An OCERS member may be eligible for a Disability Retirement allowance. The member will be asked to designate a beneficiary or beneficiaries, who may be entitled to receive lifetime and/or lump sum benefits that may be payable upon a member's death. OCERS also

18. RETIREMENT PLANS (Continued)

Orange County Employees Retirement System (OCERS) (Continued)

Benefits Provided (Continued)

provides two types of disability benefits, a nonservice-connected disability retirement or service-connected disability retirement. Under each type, the eligibility requirements are different. More information can be found on www.ocers.org. The OCERS Board does not set the benefit amounts. OCERS administers benefits that are set by the County Board through the collective bargaining process with County employees in accordance with the Retirement Law.

Effective June 28, 2002, Safety members, including Probation Services employees, became eligible for an annual annuity equal to a retirement benefit formula of 3% of the member's "final compensation" for each year of service rendered at age 50. Law enforcement management, which includes executives in the Sheriff-Coroner and District Attorney departments, and employees represented by the Association of Orange County Deputy Sheriffs hired after April 9, 2010, receive an annual annuity equal to a retirement benefit formula of 3% of the member's "final compensation" for each year of service rendered at age 55.

Effective July 1, 2005, as part of collective bargaining agreements with County employees, most General members who work for the County (approximately 14,000) became eligible for an enhanced annual annuity equal to a retirement benefit formula of 2.7% of the member's "final compensation" for each year of service rendered at age 55. In collective bargaining agreements with General members, the employee associations agreed to pay the increased retirement costs related to the difference between the prior retirement benefit formulas and the new 2.7% at age 55 enhanced formula, as well as the annual amortization of the unfunded liability created by the retroactive application of the increased benefit. Members of the American Federation of State, County and Municipal Employees (AFSCME) did not elect the 2.7% at age 55 retirement formula and remain at the previous benefit formulas. The benefit formulas for AFSCME are an annual annuity equal to 2% of the "final compensation" for each year of service rendered at age 57 for Tier I General members and 1.667% of the member's "final compensation" for each year of service rendered at age 57.5 for Tier II General members. Due to the passage of the Public Employees' Pension Reform Act (PEPRA) of 2013, most new employees hired on or after January 1, 2013, except for Safety members and members represented by AFSCME and the Orange County Attorneys Association (OCAA), will receive an annual annuity equal to a retirement benefit formula of 1.62% of the member's "final compensation" for each year of service rendered at age 65. The 1.62% at age 65 retirement formula includes a voluntary defined contribution component with an employer match.

Non-vested Supplemental Targeted Additional Retiree Cost of Living Adjustment (STAR COLA) benefits are also paid by OCERS to eligible retirees and survivors. Pursuant to Government Code Section 31874.3 of the Retirement Law, the OCERS Board has the sole authority to grant STAR COLA each year. The OCERS Board understands that granting STAR COLA may increase the Unfunded Actuarial Accrued Liability (UAAL); and therefore, asks for comments from plan sponsors prior to voting on approval of the annual benefit.

Retirees who have lost more than 20% of their purchasing power since retirement are eligible for this benefit, and currently, approximately 238 retirees (of which 231 are County retirees) who retired on or before April 1, 1980, and their survivors receive the STAR COLA. The STAR COLA benefits are excluded from the actuarial valuation and are funded annually through current employer contributions. Benefits are considered immaterial to the plan.

Contributions: In accordance with various Board resolutions, the County's funding policy is to make periodic contributions to OCERS in amounts such that, when combined with employee contributions and investment income, will fully provide for member benefits by the time they retire. Covered employees are required to contribute a percentage of their annual compensation to OCERS as a condition of employment. Base employee contributions are calculated using a formula defined in the Retirement Law. The California Supreme Court's 1997 Ventura decision stated that, for the purpose of calculating pension benefits, "final compensation" means not only base salaries, but also other components. The County employee contributions under current contracts are calculated on base salary, eligible premium pay, and some categories of overtime as defined in the 1997 Ventura decision.

18. RETIREMENT PLANS (Continued)

Orange County Employees Retirement System (OCERS) (Continued)

Contributions (Continued)

Employer contributions are based on what is needed to properly fund the system. The law, however, does allow employers and employees to negotiate some variation in who pays the contributions. OCERS' responsibility is to make certain the total required contribution is paid, regardless of how the employers and employees share the cost. For FY 2018-19, employer's contributions for funding purpose, as a percentage of covered payrolls, were 33.66% for General members, 62.81% for Safety-Law Enforcement members and 47.79% for Safety-Probation members, as determined by the December 31, 2016, actuarial valuation. The County's total contribution to OCERS for the year ended June 30, 2019 was \$440,634.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension: At June 30, 2019, the County reported a liability of \$4,919,675 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability (TPL) used to calculate the net pension liability was determined using actuarial valuation results. At December 31, 2018, the County's proportion was 79.39%, which was a decrease of 1.07% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the County recognized pension expense of \$606,314. At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Net Difference Between Projected and Actual Earnings on Pension Plan Investments | \$ 408,835 | \$ -- |
| Differences Between Expected and Actual Experience in the Total Pension Liability | 10,053 | 315,369 |
| Changes of Assumptions or Other Inputs | 451,999 | 43,652 |
| Changes in Proportion and Differences Between Employer's Contributions and Proportionate Share of Contributions | 25,564 | 120 |
| County Contributions Subsequent to the Measurement Date | 238,915 | -- |
| County Prepaid Pension Contribution | 214,985 | -- |
| Total | <u>\$ 1,350,351</u> | <u>\$ 359,141</u> |

\$238,915 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020.

The County reported the full amount of prepaid pension contribution as a part of the prepaid cost at the fund level. However, due to the difference in the County's fiscal year end date and the net pension liability measurement date, half of the prepaid pension contribution of \$214,985 is recognized as deferred outflows of resources related to pension, and the other half will remain as a prepaid cost on the government-wide statement.

In September 1994, the County issued \$320,000 of pension obligation bonds, of which \$318,000 in proceeds were paid to OCERS. OCERS maintains the proceeds in a County Investment Account. Amounts in the County Investment Account have been used to fund a portion of the County's contributions over time, pursuant to agreements between OCERS and the County, which allows the County significant discretion in applying the credit. As of June 30, 2019, \$143,647 of such proceeds remains in the County Investment Account available for future credits to the County's pension obligations. For the year ended June 30, 2019, the County did not utilize funds available in the County Investment Account to meet its annual required contribution.

On January 14, 2019, the County issued its short-term Taxable Pension Obligation Bonds, 2019 Series A in the amount of \$402,182. Of the \$402,182 bond proceeds, \$402,102 was combined with \$27,868 in contributions

18. RETIREMENT PLANS (Continued)

Orange County Employees Retirement System (OCERS) (Continued)

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension (Continued)

from certain County departments to prepay the estimated FY 2019-20 actuarially required contribution related to both the amortization of the UAAL and the normal annual contribution to OCERS. In return, the County received a 4.50% discount or \$18,095 on the required employer contribution amount. The discount, combined with the interest and issuance costs, resulted in a net savings of \$8,631 to the County. Refer to Note 3, Deposits and Investments, and Note 10, Short-term Obligations, for additional information.

Amounts provided by OCERS' actuarial study reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized as follows:

| Year ending June 30: | | |
|----------------------|----|---------|
| 2020 | \$ | 115,997 |
| 2021 | | 36,874 |
| 2022 | | 105,121 |
| 2023 | | 289,138 |
| 2024 | | (9,820) |

Actuarial Assumptions: The actuarial assumptions included a 2.75% inflation rate, 4.25% to 12.25% projected salary increases to general members and 4.75% to 17.25% to safety members, and a 7.00% investment rate of return, net of investment expense. The mortality assumptions used were based on the results of the actuarial experience study for the period of January 1, 2014 through December 31, 2016, using the Headcount-Weighted RP-2014 Healthy Annuitant Mortality Tables projected generationally with the two-dimensional MP-2016 projection scale.

Discount Rate: The discount rate used to measure the total pension liability was 7.00%, the long-term expected rate of return on pension plan investments. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the actuarially determined contribution rates.

According to Paragraph 30 of GASB Statement No. 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. The 7.00% investment return assumption used in this accounting valuation is net of investment expenses. Using this lower discount rate has resulted in a slightly higher total pension liability and net pension liability. The difference is not material to the County's financial statements.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage adding expected inflation and deducting expected investment expenses and a risk margin.

The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

18. RETIREMENT PLANS (Continued)

Orange County Employees Retirement System (OCERS) (Continued)

Discount Rate (Continued)

| Asset class | Target Allocation | Long-Term Expected Real Rate of Return |
|----------------------------|-------------------|---|
| Global Equity | 35.00% | 6.38% |
| Core Bonds | 13.00% | 1.03% |
| High Yield Bonds | 4.00% | 3.52% |
| Bank Loan | 2.00% | 2.86% |
| TIPS | 4.00% | 0.96% |
| Emerging Market Debt | 4.00% | 3.78% |
| Real Estate | 10.00% | 4.33% |
| Core Infrastructure | 2.00% | 5.48% |
| Natural Resources | 10.00% | 7.86% |
| Risk Mitigation | 5.00% | 4.66% |
| Mezzanine/Distressed Debts | 3.00% | 6.53% |
| Private Equity | 8.00% | 9.48% |
| Total | 100.00% | |

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate:
The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

| | 1% Decrease (6.00%) | Current Discount Rate (7.00%) | 1% Increase (8.00%) |
|--|---------------------------|-------------------------------------|---------------------------|
| County's proportionate share of the net pension liability | \$7,164,060 | \$4,919,675 | \$3,095,231 |

Pension Plan Fiduciary Net Position: OCERS issues an audited stand-alone annual financial report for each year ending December 31. Detailed information about the pension plan's fiduciary net position is available and can be obtained online at www.ocers.org, in writing to the Orange County Employees Retirement System, 2223 Wellington Avenue, Santa Ana, CA 92701, or by calling (714) 558-6200.

County Administered Plan

Extra-Help Defined Benefit Plan

Plan Description: The plan is a cost-sharing multiple-employer defined benefit retirement plan for employees working less than half-time or as extra-help for the County and six (6) other cost-sharing agencies. Eligible employees of this plan are not covered by OCERS or Social Security. Initially, the normal retirement benefits for a participant who retired on or after the normal retirement date was a monthly amount equal to one-twelfth of 2% of the participant's career earnings during the final 30 years of service credited under the Plan. There are no automatic cost-of-living adjustment (COLA) increases and no ad hoc COLAs have ever been granted. The current benefit for a participant who terminates or retires after November 20, 2008 is a lump sum payment, which is the greater of the actuarial equivalent of the participant's frozen accrued monthly benefit or the participant's contribution plus interest earnings. The normal retirement date is the first day of the month coinciding with or immediately preceding a participant's 65th birthday.

The plan was adopted to comply with the Omnibus Budget Reconciliation Act of 1990. The Board has full authority to amend or establish plan or benefit provisions at any time in accordance with the plan. The County is the named fiduciary and has the duty and full power to administer the plan. The Chief Financial Officer of the County is the trustee of the plan and has authority over the management and investment of plan assets.

18. RETIREMENT PLANS (Continued)

Extra-Help Defined Benefit Plan (Continued)

Plan Description (Continued)

The plan was adopted in January 1992 and was closed to new participants as of February 28, 2002. This plan subsequently froze benefit accruals and stopped collecting employee contributions effective November 21, 2008. As of that date, the normal retirement benefit was changed to a single lump sum distribution equal to the greater of the participant's account balance or the present value of their normal retirement benefit. As of June 30, 2019, the plan consists of 23 active plan participants, 175 terminated plan participants entitled to but not yet receiving benefits, and 37 retirees receiving benefits.

The plan financial statements are prepared using the accrual basis of accounting. County contributions are recognized in the period in which contributions are due, pursuant to the plan documentation and as may be required by statutory requirements. The benefits paid to participants and refunds of prior contributions are recognized when due and payable, in accordance with the terms of the plan.

The County charges a benefits administration fee to County agencies, which funds the cost of administering all of the County benefit programs, including the Extra-Help Defined Benefit Retirement Plan. The Empower Retirement Investment management fee is an annual asset-based fee of 11 basis points (each basis point is one hundredth of a percent).

Contributions: The County has the authority to determine plan contributions. GASB Statement No. 67 requires the County to have an actuarial valuation performed at least biennially to determine the plan's total pension liability. This valuation is currently performed biennially. The plan's total pension liability was calculated using the data as of July 1, 2017, rolled forward to June 30, 2019 using actual benefit payments for FY 2018-19. In both the 2017 valuation and the 2019 roll forward calculations the actuarial assets are valued at market value. Because plan benefits are frozen, the actuary has determined the County's actuarially determined contribution using the projected unit credit method and a 5-year rolling amortization of the Unfunded Actuarial Accrued Liability. Based on the plan actuary's advice, the County determines the amount necessary for contribution to the plan. Since the plan's inception, the County and six (6) cost-sharing agencies have contributed \$7,582. For the year ended June 30, 2019, the County and six (6) cost-sharing agencies contributed \$565. The County's proportionate share of the contribution was \$554.

Plan participants do not contribute to the fund effective November 21, 2008 (the date of the freeze). Note that effective November 21, 2008, there is no normal cost due to the plan freeze.

Investment policy: The County has sole authority for establishing and amending the plan's investment policy and allocation of the invested assets. The plan's policy in regard to the allocation of invested assets may be established and amended by the plan's Trustee. The plan may invest in bonds, mortgages, notes, common or preferred stock, mutual funds, or other securities, policies of life insurance, annuity contracts, or property (real, bank deposits, or retain in cash or other property). The allocation policy with the target asset class and allocation is set forth in the investment policy.

Concentrations: The plan is invested 100% with Empower Retirement. The plan has stated its assets at fair value based on information provided by Empower Retirement.

Discount Rate: For the year ended June 30, 2019, the annual money-weighted rate of return on the Plan's investments, net of pension plan investment expense, was 6.90%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The discount rate used to measure the total pension liability was 5.25%, the same as the long-term expected rate of return on plan assets.

In accordance with Paragraph 30 of GASB Statement No. 68, the long-term discount rate was determined without reduction for pension plan administrative expense.

18. RETIREMENT PLANS (Continued)

County Administered Plans (Continued)

Extra-Help Defined Benefit Plan (Continued)

Discount Rate (Continued)

The long-term expected rate of return on plan investments was determined using a building-block method equal to the expected future real rate of return on the investment with Empower Retirement plus expected inflation, rounded to the nearest 0.25%. The target investment allocation is 33% equities and 67% fixed income. The best estimate of the long-term expected geometric real rate of return for the equities and fixed income (net of investment expense and inflation) are 4.53% U.S. equity, 4.60% non-U.S. equity, 1.47% U.S. fixed income, and 0.35% global fixed income.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources related to Pensions: The components of the collective net pension liability of the County and the six (6) cost-sharing agencies at June 30, 2019 were as follows:

| | |
|-------------------------------|-----------------|
| Total Pension Liability | \$ 7,440 |
| Plan's Fiduciary Net Position | (6,031) |
| Plan's Net Pension Liability | <u>\$ 1,409</u> |

| | |
|---|--------|
| Plan Fiduciary Net Position as a percentage of the Total Pension Liability | 81.06% |
|---|--------|

The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017 and rolled forward to the measurement date of June 30, 2019. The County's proportionate share of the June 30, 2019 net pension liability is \$1,382. The County's proportion of 98.12% is based on an employer contribution allocation and has not changed since June 30, 2015.

For the year ended June 30, 2019, the County recognized pension expense of \$88. At June 30, 2019, the County reported deferred inflows of resources of \$110, which represents the aggregated net difference between projected and actual earnings on plan investments.

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Net Difference Between Projected and Actual Earnings on Pension Plan Investments | \$ -- | \$ 110 |
| Total | <u>\$ --</u> | <u>\$ 110</u> |

The deferred outflows and inflows of resources related to this pension plan will be recognized as pension expense for the County as follows:

| | |
|----------------------|---------|
| Year ending June 30: | |
| 2020 | \$ (22) |
| 2021 | (56) |
| 2022 | (13) |
| 2023 | (19) |

Actuarial Assumptions: The total pension liability based on the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods in the measurement: (a) 2.75% inflation, (b) 5.25% investment return, (c) the 417(e) lump sum mortality table used for ERISA-governed plans and the 30-year Treasury rate with a look-back month of November grading into the long-term assumption of 4.75%, and (d) RPH-2014 Healthy Annuitant Mortality Table projected generationally with mortality improvement Scale MP-2016. This plan does not have a salary increase assumption or post-retirement benefit increase assumption as these factors do not impact the benefits of this frozen plan.

18. **RETIREMENT PLANS (Continued)**

County Administered Plans (Continued)

Extra-Help Defined Benefit Plan (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate: The following presents the net pension liability of the collective plan and the County's proportionate share, calculated using the discount rate of 5.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.25%) or 1-percentage-point higher (6.25%) than the current rate:

| | 1% Decrease (4.25%) | Current Discount Rate (5.25%) | 1% Increase (6.25%) |
|------------------------------|---------------------------|-------------------------------------|---------------------------|
| Collective plan | \$1,637 | \$1,409 | \$1,226 |
| County's proportionate share | \$1,606 | \$1,382 | \$1,203 |

Extra-Help Defined Contribution Plan

Plan Description: Effective March 1, 2002, as amended and restated on February 10, 2015, the Board established the Extra-Help Defined Contribution Plan to replace the Extra-Help Defined Benefit Retirement Plan for (a) new employees hired on or after March 1, 2002, and supplements the benefits of the Extra-Help Defined Benefit Retirement Plan for employees hired prior to March 1, 2002 and (b) effective February 10, 2015, employees hired on or after such date (i) who attained age 60 by such hire date, (ii) who waive membership in the OCERS, do not have funds on deposit with OCERS and otherwise meet the requirements under OCERS' regulations and state law to waive membership in OCERS, (iii) whose employer has signed the OCERS Employer's Concurrence – Waiver of Membership form or any other documents that may be required by OCERS, and (iv) who sign the OCERS Employees' Waiver of Membership form and provide any other documents required by OCERS to waive membership. Eligible employees of this plan are not covered by OCERS or Social Security. This plan is a tax-deferred retirement plan, established in accordance with IRC Sections 457 and 3121 and is intended to comply with the Omnibus Budget Reconciliation Act of 1990 and meet the requirements to be a Social Security replacement plan. The Board has the authority to amend the plan. As of June 30, 2019, there were 4,423 participants with a balance in the plan, with 4,243 participants actively contributing to the plan as of the end of June payroll.

The plan is intended for retirement and funds may not be withdrawn until participants have separated from the County. The plan benefits for a participant who separates from service with the County or retires on or after the normal retirement date will be dependent upon the accumulated value of individual contributions and investment return.

If a participant's employment status changes from a part-time or extra-help employee to a permanent full-time employee or a part-time employee working 20 hours or more per week, those participants may elect to transfer the balance to the County's Section 457 Defined Contribution Plan or leave the balance in the plan until they are no longer employed with the County.

Funding Policy: Participants in the plan are required to contribute 7.5% of compensation each pay period. The contributions are invested in the County's Stable Value Fund offered through Empower Retirement, which is designed to protect principal and maximize earnings. Empower Retirement serves on behalf of the County as the third party administrator of the plan and holds all plan assets in trust. In the current fiscal year there was no additional contribution made by the County and total employee contributions were \$948. As of June 30, 2019 total plan assets were \$8,304.

Administrative Cost: There is an annual administrative fee of 0.18% charged to participants (at a monthly rate of 0.015%), which is capped for account balances at \$125. Each month, participant fees are based on the average daily balance of their account(s) over a 30-day period, and are reflected on participants' quarterly statements. No employer-level fees are charged for the plan.

18. RETIREMENT PLANS (Continued)

County Administered Plans (Continued)

County of Orange 401(a) Defined Contribution Plan

Plan Description: Effective January 1, 1999, as amended and restated on March 24, 2015, the Board established the County 401(a) Plan for the benefit of eligible employees, elected officials, which includes members of the Board, certain executive managers, certain administrative managers once classified as confidential and grandfathered into the plan, attorneys represented by the Orange County Attorney's Association, and certain other employee classifications as defined in the plan document. The Board also has the authority to amend the plan. The plan was closed to the attorneys effective June 24, 2005. The plan was closed to new administrative managers and all grandfathered administrative managers effective June 23, 2016 and December 28, 2012, respectively. The plan is intended for retirement and funds may not be withdrawn until participants have separated from the County. The plan benefits for a participant who separates from service with the County or retires on or after the normal retirement date will be dependent upon the accumulated value of individual contributions and investment return. As of June 30, 2019, the plan had 637 participants with a balance in the plan, with 617 participants actively contributing to the plan as of the end of June payroll.

Funding Policy: This plan is a defined contribution plan funded entirely by employer contributions. County contributions to the plan vary according to employee classification and range from 4% to 8% of bi-weekly compensation. Total contributions for the fiscal year as of June 30, 2019, were \$1,064 by the County and zero by the employees.

As previously described, Empower Retirement, a marketing name of Great-West Life and Annuity Insurance Company, serves on behalf of the County as the third party administrator of the plan. Contribution to the plan defaults to the County's Stable Value Fund upon initial enrollment, which is offered through Empower Retirement and designed to generate a stable yield while preserving the investor's principal. Once enrolled, plan participants may self-direct the investment of plan contributions into any of a number of eligible investment options offered under the plan. As of June 30, 2019, total plan assets were \$17,473.

Administrative Cost: There is an annual administrative fee of 0.18% charged to participants (at a monthly rate of 0.015%) which is capped for account balances at \$125. Each month participant fees are based on the average daily balance of their account(s) over a 30-day period and are reflected on participants' quarterly statements. No employer-level fees are charged for the plan.

County of Orange - 1.62% at 65 Retirement, 401(a) Defined Contribution Plan

Plan Description: On April 20, 2010, the Board approved and adopted the resolution implementing the 1.62% at 65 OCERS retirement formula for certain eligible employees. Effective May 7, 2010, as amended and restated on July 1, 2011, the Board approved the County 1.62% Defined Contribution Plan for the benefit of employees in the "1.62% at 65" OCERS retirement formula. The 1.62% Defined Contribution Plan is a combination governmental 457(b) and 401(a) retirement plan. Employee contributions are deposited into a 457(b) plan and employer-matching contributions are deposited into a 401(a) plan. Participation in the 1.62% Defined Contribution Plan is strictly voluntary and is designed to supplement the "1.62% at 65" OCERS retirement benefit. Only employees in the "1.62% at 65" OCERS retirement benefit formula are eligible to participate in the 1.62% Defined Contribution Plan.

On September 12, 2012, the Governor signed the PEPRA of 2013. PEPRA created a new pension retirement formula, commonly referred to as 2% at 62 retirement formula, for all new non-safety public employees hired on or after January 1, 2013. PEPRA also allowed a public employer to continue to offer another retirement formula, if offered before December 31, 2012, to new public employees if the retirement formula has a lower benefit factor at normal retirement age and results in a lower normal cost than the 2% at 62 PEPRA retirement formula. On December 18, 2012, the Board approved and adopted the "1.62% at 65" OCERS retirement formula for certain general (non-safety) public employees hired on or after January 1, 2013.

18. RETIREMENT PLANS (Continued)

County Administered Plans (Continued)

County of Orange - 1.62% at 65 Retirement, 401(a) Defined Contribution Plan (Continued)

Plan Description (Continued):

The Board has the authority to amend the plan. The plan is intended to comply with the requirements of Internal Revenue Code (IRC) Section 401(a) and is intended for retirement. Matching employer contributions are determined by the County and approved by the Board, as stipulated in the Participants' bargaining units Memorandum of Understanding (MOU) or Personnel and Salary Resolution, as applicable. Employer contributions vest on employees' behalf after five years of continuous service with the County. For the purposes of eligibility and vesting, year of service means a 12-consecutive-month period during which the employee completes at least 2,080 hours of service, exclusive of overtime. If the employee leaves employment with the County prior to the vesting period, the employee will only be entitled to the employee contributions to the plan.

Funds may not be withdrawn until participants have separated from the County. The plan benefits for a participant who separates from service with the County or retires on or after the early or normal retirement date will be dependent upon the accumulated value of individual contributions and investment return. As of June 30, 2019, the plan had 2,607 participants with a balance in the plan, with 2,596 participants actively contributing to the plan as of the end of June payroll.

Funding Policy: This plan is a defined contribution plan funded entirely by employer contributions. As of June 30, 2019, the County provides up to a 2% match per pay period of the employee's voluntary contribution to the IRC Section 457 element of the 1.62% Defined Contribution Plan. Employer contributions are deposited into the 401(a) Plan. Total contributions for the fiscal year as of June 30, 2019, were \$2,283 by the County and zero by the employees.

As previously described, Empower Retirement, a marketing name of Great-West Life and Annuity Insurance Company, serves on behalf of the County as the third party administrator of the plan. Contribution to the plan defaults to the age-appropriate target-date fund upon initial enrollment. Once enrolled, plan participants may self-direct the investment of plan contributions into any of a number of eligible investment options offered under the plan. As of June 30, 2019, total plan assets were \$7,357.

Administrative Cost: There is an annual administrative fee of 0.18% charged to participants (at a monthly rate of 0.015%), which is capped for account balances at \$125. Each month participant fees are based on the average daily balance of their account(s) over a 30-day period and are reflected on participants' quarterly statements. No employer-level fees are charged for the plan.

18. RETIREMENT PLANS (Continued)

County Administered Plans (Continued)

Condensed Financial Statements

In lieu of separately issued financial statements for the County administered retirement funds, condensed financial statements are presented below as of and for the fiscal year ended June 30, 2019:

Statement of Fiduciary Net Position

| | Total | Extra-Help Defined Benefit Plan | Extra-Help Defined Contribution Plan | 401(a) Defined Contribution Plan | 1.62% at 65 Retirement, 401(a) Defined Contribution Plan |
|--|------------------|--|---|---|---|
| <u>Assets</u> | | | | | |
| Pooled Cash/Investments | \$ 3 | \$ 2 | \$ -- | \$ -- | \$ 1 |
| Restricted Cash and Investments | | | | | |
| Restricted Investments with Trustee | 39,054 | 6,029 | 8,284 | 17,447 | 7,294 |
| Due from Other Governmental Agencies | 108 | -- | 20 | 26 | 62 |
| Total Assets | <u>39,165</u> | <u>6,031</u> | <u>8,304</u> | <u>17,473</u> | <u>7,357</u> |
| <u>Net Position</u> | | | | | |
| Restricted for Retirement Plans Benefits | 39,165 | 6,031 | 8,304 | 17,473 | 7,357 |
| Total Net Position | <u>\$ 39,165</u> | <u>\$ 6,031</u> | <u>\$ 8,304</u> | <u>\$ 17,473</u> | <u>\$ 7,357</u> |

Statement of Changes in Fiduciary Net Position

| | Total | Extra-Help Defined Benefit Plan | Extra-Help Defined Contribution Plan | 401(a) Defined Contribution Plan | 1.62% at 65 Retirement, 401(a) Defined Contribution Plan |
|---|------------------|--|---|---|---|
| Additions: | | | | | |
| Contributions to Pension Trust: | | | | | |
| Employer | \$ 3,912 | \$ 565 | \$ -- | \$ 1,064 | \$ 2,283 |
| Employee | 948 | -- | 948 | -- | -- |
| Other Revenues | 7 | 7 | -- | -- | -- |
| Interest and Investment Income | 1,826 | 436 | 180 | 832 | 378 |
| Less: Investment Expense | (49) | (7) | (9) | (19) | (14) |
| Total Additions | <u>6,644</u> | <u>1,001</u> | <u>1,119</u> | <u>1,877</u> | <u>2,647</u> |
| Deductions: | | | | | |
| Benefits Paid to Participants | 3,290 | 1,572 | 797 | 917 | 4 |
| Total Deductions | <u>3,290</u> | <u>1,572</u> | <u>797</u> | <u>917</u> | <u>4</u> |
| Change in Net Position for Employees' Retirement | 3,354 | (571) | 322 | 960 | 2,643 |
| Net Position at Beginning of Year | 35,811 | 6,602 | 7,982 | 16,513 | 4,714 |
| Net Position at End of Year | <u>\$ 39,165</u> | <u>\$ 6,031</u> | <u>\$ 8,304</u> | <u>\$ 17,473</u> | <u>\$ 7,357</u> |

19. POSTEMPLOYMENT HEALTH CARE BENEFITS

County of Orange Retiree Medical Plan

Plan Description: The County of Orange Third Amended Retiree Medical Plan (the Retiree Medical Plan) is a cost-sharing multiple-employer defined benefit OPEB plan, intended to assist career employees in maintaining health insurance coverage following retirement from County and participating employers' service. The Retiree Medical Plan was established by the Board. The Board is also the authority for amending the Retiree Medical Plan. The Retiree Medical Plan is not required by the County Employees Retirement Law of 1937 ("CERL")—the statute governing County employee retirement benefits. Eligible retired County employees receive a monthly grant (the Grant), which helps offset the cost of monthly County-offered health plans and/or Medicare A and/or B premiums. The Retiree Medical Plan specifically states that it does not create any vested right to the benefits. The Plan is reported in the County's financial statements since it administers the Plan. The Plan is reported as of December 31, 2018.

Plan Membership: As of June 30, 2019, seven employers, the County, Orange County Public Law Library, Superior Courts of Orange County, Orange County Local Agency Formation Commission, Orange County Employees Retirement System, Children and Families Commission of Orange County, and Orange County Cemetery District have elected to participate in the plan. As of the most recent actuarial valuation date of June 30, 2017, the membership consisted of the following:

| | |
|--|---------------|
| Inactive plan members currently receiving benefit payments | 8,301 |
| Inactive plan members entitled to but not yet receiving benefit payments | 31 |
| Active plan members | 15,316 |
| | <u>23,648</u> |

Benefits Provided: In order to be eligible to receive the Grant upon retirement, the employee must have completed at least 10 years of continuous County and/or participating employers' service (although exceptions for disability retirements exist), be enrolled in a County sponsored health plan and/or Medicare, qualify as a retiree as defined by the Retiree Medical Plan and be able to receive a monthly benefit payment from OCERS. To qualify as a retiree as defined by the Retiree Medical Plan, the employee upon retirement must be at least 50 years of age or have at least 20 years of service for a safety member of OCERS or at least 30 years of service for a general member of OCERS.

The monthly Grant amount is determined by a formula that multiplies a base number by the number of years of qualifying County employment up to a maximum of 25 years. The base number for calendar year 2018 was \$22.75 (absolute dollars) per year of County service, and the maximum base monthly Grant was \$568.75 (absolute dollars). The base number for calendar year 2019 is \$23.44 (absolute dollars) per year of County service, and the maximum monthly Grant is \$586.00 (absolute dollars). The amount of the Grant is netted against the monthly health plan premium and/or reimburses Medicare premiums paid by the retiree for retiree and dependent coverage with the retiree obligated to pay the remaining balance. In no case shall the Grant exceed the actual cost to a retiree for the Qualified Health Plan and Medicare premiums.

The plan was amended in 2007. Certain plan provisions were changed as of effective dates that varied by labor group. The Grant is reduced by 50% once the retiree becomes Medicare Parts A and B eligible. Retirees who were age 65 and/or Medicare Parts A and B eligible on the effective date are not subject to the Medicare reduction. For employees retiring after the effective date, the Grant is reduced or increased by 7.5% based on the employee's age at retirement, such that the Grant is reduced 7.5% for each year under age 60 and increased by 7.5% for each year of age worked after age 60 up to age 70. Safety employees and disability retirements are exempt from the age adjustment.

The base number for the Grant is adjusted annually based on a formula defined in the Retiree Medical Plan document with a maximum increase/decrease of 3%. Surviving dependents of a deceased employee or retiree eligible for the Grant are entitled to receive 50% of the Grant that the employee/retiree was eligible to receive.

19. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

County of Orange Retiree Medical Plan (Continued)

Benefits Provided (Continued)

In addition to the Grant, the Retiree Medical Plan provides a frozen lump sum payment to terminated employees not eligible for the Grant. The qualifying hours of service for calculation of the lump sum payment is frozen and the effective date varies by labor agreement. The frozen lump sum payment is equal to 1% of the employee's final average hourly pay (as defined in the Retiree Medical Plan) multiplied by the employee's qualifying hours of service (as defined) since the Retiree Medical Plan's effective date.

Employees represented by AFSCME who retired before September 30, 2005 are not subject to the Medicare reduction or age adjustment to the Grant. The base number for these retirees is adjusted annually with a maximum increase/decrease of 5%. AFSCME employees who were employed on or after September 30, 2005 are not eligible for the Grant or the lump sum payment. They may participate in the County-offered health plans at their own cost.

Employees represented by the Association of Orange County Deputy Sheriffs (AOCDS) who were hired on or after October 12, 2007 are not eligible for the Grant or lump sum payment. Service hour accruals for the Grant and lump sum calculations for employees represented by AOCDS who were hired before October 12, 2007 were frozen. A Defined Contribution Plan Health Reimbursement Arrangement (HRA) was established to replace the Grant for new employees, and to supplement the frozen grants for current employees.

Association of County Law Enforcement Management (ACLEM) employees who were hired on or after June 19, 2009 are not eligible for the Grant or lump sum payment. Service hour accruals for the Grant calculations for ACLEM employees who were hired before June 19, 2009 were frozen. The qualifying hours of service for calculation of the lump sum payment for law enforcement management employees were frozen as of June 23, 2006. A Defined Contribution Plan HRA was established to replace the Grant for new employees, and to supplement the frozen grants for current employees.

Effective January 1, 2008, health insurance premium rates were separately pooled for the active and retired employees, except for employees represented by the AOCDS. Effective July 1, 2008, retiree health insurance premium rates for retired AOCDS and ACLEM employees enrolled in the AOCDS health plans must be 10% higher than active employees.

Effective July 8, 2016, all active OCAA employees are no longer eligible for the Retiree Medical Grant or Lump Sum. A Defined Contribution Plan HRA was established to replace the Grant or Lump Sum for all active employees.

All AOCDS Public Safety employees who retired on or after January 04, 2019 were enrolled in AOCDS retiree health plans. Employees who retired before this date remained in County retiree health plans.

Contributions: The County implemented a policy to make an employer contribution in an amount equal to the Actuarially Determined Contribution (ADC) for the affected labor groups except AOCDS and ACLEM. In order to more adequately fund benefits under the Retiree Medical Plan, on June 19, 2007, the Board adopted the County of Orange Retiree Medical Trust (Trust) effective July 2, 2007. The Trust is an Internal Revenue Code section 115 trust for which the County Chief Financial Officer is the Trustee. In addition, OCERS has established an Internal Revenue Code section 401(h) account to invest monies and acts as Trustee for the 401(h) account which is used to pay the Grant. The combined Trust and 401(h) represent the fiduciary net position of the Plan and are reported in the County's CAFR.

During the fiscal year ending June 30, 2019, the County was setting aside contributions of 0.3% of payroll for AFSCME, 0.4% for OCAA, 5.0% for AOCDS, 8.1% for law enforcement management, 4.4% for the Probation Department safety personnel and 3.9% of payroll for all other labor groups, which is the estimated ADC for

19. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

County of Orange Retiree Medical Plan (Continued)

Contributions (Continued)

those groups calculated by an actuary. Additionally, AOCDS and ACLEM employees covered under the "3%@50" safety retirement formula contributed 0.5% and 1.4% of base pay respectively.

For the Plan year ended December 31, 2018, the total Plan contributions were \$54,229. The County's contribution was \$49,773 (91.78%), Superior Court was \$4,004 (7.38%), OCERS was \$292 (0.54%), CFCOC was \$38 (0.07%), Law Library was \$45 (0.08%), Cemetery District was \$60 (0.11%), and LAFCO was \$17 (0.04%). The County's contribution for the fiscal year June 30, 2019 was \$52,349.

Funds were initially deposited into the Trust in December 2007, with subsequent deposits made throughout each fiscal year. The administrative expenses for the Trust are paid from the Trust.

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB: The components of the collective net OPEB liability of the participating employers as of June 30, 2019 were as follows:

| | | |
|--|----|----------------|
| Collective OPEB Liability | \$ | 721,904 |
| Collective Plan's Fiduciary Net Position | | (307,252) |
| Collective Net OPEB Liability | \$ | <u>414,652</u> |
| | | |
| Plan Fiduciary Net Position as a percentage of the Total OPEB Liability | | 42.56% |

At June 30, 2019, the County reported a liability of \$380,581 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of December 31, 2018, and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of June 30, 2017 and rolled forward for December 31, 2018. Update procedures were used to roll forward the total OPEB liability from the actuarial valuation date to the measurement date. The County's proportion of the collective net OPEB liability was based on the 2018 share of actuarially determined contributions to the OPEB plan relative to the projected contributions of all participating employers. At December 31, 2018, the County's proportion was 91.78%, which was an increase of 0.94% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the County recognized OPEB expense of \$40,028. At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|--|---|--|
| Net Difference Between Projected and Actual Investment | | |
| Earnings on OPEB Plan Investments | \$ 10,441 | \$ -- |
| Changes in Proportion and Differences Between Employer | | |
| Contributions and Proportionate Share of Contributions | 3,447 | -- |
| Employer Contributions after Measurement Date | 26,746 | -- |
| Total | <u>\$ 40,634</u> | <u>\$ --</u> |

19. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

County of Orange Retiree Medical Plan (Continued)

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Deferred outflow of resources of \$26,746 related to OPEB resulting from County's contributions subsequent to the measurement date will be included as a reduction of the collective net OPEB liability in the following fiscal year. Other deferred outflows of resources related to OPEB will be recognized in the County's OPEB expense as follows:

| Year ending June 30: | | |
|----------------------|----|-------|
| 2020 | \$ | 2,301 |
| 2021 | | 2,301 |
| 2022 | | 2,302 |
| 2023 | | 5,425 |
| 2024 | | 472 |
| Thereafter | | 1,087 |

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation. The actuarial valuations involve estimates of the values of reported amounts and assumptions about the probability of events far into the future and will be subject to continual revision as they reflect a long-term perspective.

Actuarial Methods and Assumptions: The total OPEB liability was determined by an actuarial valuation as of June 30, 2017. The County contracts with an outside actuarial consultant to prepare a biennial actuarial valuation in conformance with GASB requirements and is based on established pattern of practice. The actuarial methods and significant actuarial assumptions used in the June 30, 2017 actuarial valuation are:

- The entry age normal actuarial cost method
- 7.00% long-term expected rate of return, net of investment expenses, on funds held in the Trusts
- 3.25% per annum payroll increase assumption
- 2.75% per annum general inflation rate assumption
- Assumed annual increases in the monthly grant of 3% for non-AFSCME employees and 5% for AFSCME employees. The healthcare trend was assumed to be greater than or equal to the annual increase to the Grant in almost all future years. Therefore, it is the Grant annual increase rather than the healthcare trend that has the largest impact on the projected benefits and the net OPEB liability.
- Grant participation rate was 81% based on the April 2006 participation study

Medical trend used for pre-Medicare members was 7.50% for 2019, decreasing to 4.00% for 2076 and later; for Medicare eligible members, 6.50% was used for 2019, decreasing to 4.00% for 2076 and later. Mortality rates were based on the Headcount-Weighted RP-2014 Mortality Tables with separate tables for males and females. Mortality improvement was projected fully generational with Society of Actuaries mortality improvement Scale MP-2016.

Discount Rate: The discount rate used to measure the total OPEB liability was 7.00%, the long-term expected rate of return on plan assets, net of investment expenses. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current negotiated contribution rate and that the employer contributions will be made at rates equal to the actuarially determined contribution rates. Based on actuarial assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

19. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

County of Orange Retiree Medical Plan (Continued)

Discount Rate (Continued)

The target allocation and long-term expected real rate of return for each asset class are summarized in the following table:

| Asset class | Target Allocation | Long-Term Expected |
|---|-------------------|--------------------------------|
| | | Arithmetic Real Rate of Return |
| Global Equity | 35.00% | 6.38% |
| Core Bonds | 13.00% | 1.03% |
| High Yield Bonds | 4.00% | 3.52% |
| Bank Loan | 2.00% | 2.86% |
| TIPS | 4.00% | 0.96% |
| Emerging Market Debt | 4.00% | 3.78% |
| Real Estate | 10.00% | 4.33% |
| Core Infrastructure | 2.00% | 5.48% |
| Natural Resources | 10.00% | 7.86% |
| Risk Mitigation | 5.00% | 4.66% |
| Mezzanine/Distressed Debt | 3.00% | 6.53% |
| Private Equity | 8.00% | 9.48% |
| Total | 100.00% | |
| Assumed Long-Term Rate of Inflation | | 2.75% |
| Long-Term Expected Real Rate of Return, Net of Investment Expenses | | 7.00% |

Rate of Return: For the year ended December 31, 2018, the annual money-weighted rate of return on investments, net of investment expense, was (1.31%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For further information on the investment policy of OCERS refer to Note 3, Deposits and Investments.

Sensitivity of Net OPEB Liability to Changes in the Discount Rate: The following presents the Net OPEB liability of the collective plan and the County's proportionate share, calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

| | 1% Decrease (6.00%) | Current Discount Rate (7.00%) | 1% Increase (8.00%) |
|------------------------------|------------------------|----------------------------------|------------------------|
| Collective plan | \$501,352 | \$414,652 | \$342,159 |
| County's proportionate share | \$460,159 | \$380,581 | \$314,046 |

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates: The following presents the Net OPEB liability of the collective plan and the County's proportionate share, as well as what they would be calculated using healthcare cost trend rates that are 1-percentage-point lower (6.5%/5.5% decreasing to 3.0%) or 1-percentage-point higher (8.5%/7.5% decreasing to 5.0%) than the current healthcare cost trend rates:

| | 1% Decrease (6.50%/5.50% decreasing to 3.00%) | Current Healthcare Cost Trend Rates (7.50%/6.50% decreasing to 4.00%) | 1% Increase (8.50%/7.50% decreasing to 5.00%) |
|------------------------------|---|--|---|
| Collective plan | \$402,396 | \$414,652 | \$427,162 |
| County's proportionate share | \$369,333 | \$380,581 | \$392,065 |

19. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

County of Orange Retiree Medical Plan (Continued)

OPEB Plan Fiduciary Net Position: As previously described, the 401(h) assets are held with OCERS. The underlying investments should be obtained from OCERS, however the combined Plan is in the County's financial statements. OCERS issues a Comprehensive Annual Financial Report (CAFR) for each fiscal year ending on December 31, which includes the 401(h) assets. The CAFR can be obtained online at www.ocers.org by request, or in writing, to the Orange County Employees Retirement System, 2223 Wellington Avenue, Santa Ana, CA 92701, or by calling (714) 558-6200.

County of Orange Health Reimbursement Arrangement (HRA)

Plan Description: On October 23, 2007, the Board approved and adopted a MOU agreement with the AOCDS. The MOU restructured the Retiree Medical Plan and established a Defined Contribution Plan Health Reimbursement Arrangement to replace the Retiree Medical Plan for new employees, and to supplement the current employees' frozen service hour accruals for the Grant.

On June 24, 2008, the Board approved the County of Orange Health Reimbursement Arrangement (HRA) Plan Document. The HRA Plan is not required by the Retirement Law. The plan is intended to fund the reimbursement accounts of eligible employees on a pre-tax basis and reimburse the eligible unreimbursed and substantiated qualified medical expenses of retired participants.

On March 10, 2009, the Board approved the restructuring of the Retiree Medical Plan and establishment of a Defined Contribution Plan HRA for employees represented by ACLEM effective June 19, 2009. The HRA replaces the Retiree Medical Plan for new employees, and supplements the current ACLEM employees' frozen service hour accruals for the Grant.

On May 12, 2015, the Board approved the restructuring of the Retiree Medical Plan and establishment of a Defined Contribution Plan HRA for employees represented by OCAA effective July 8, 2016. The HRA will replace the Retiree Medical Plan for all active attorney employees.

Administration of the HRA by the third party administrator began in August 2009. The HRA is intended to comply with the requirements of IRC Sections 105 and 106 and meets the requirements of a health reimbursement arrangement as defined under IRS Notice 2002-45. The contributions made to reimbursement accounts, any investment gains and qualified medical expenses reimbursed under this plan are intended to be eligible for exclusion from the gross income of eligible employees, participants and retired participants (including the spouses and dependents of each) under IRC Section 105(b). The HRA may be amended by the Board or the plan administrator to comply with federal, state, or local laws, statutes, regulations, or guidance from regulatory agencies. The Plan Document was amended and restated on January 1, 2011 to reflect changes to the definition of dependent due to healthcare reform.

The Plan Document was amended and restated on June 1, 2016 to provide for the transition of the OCAA to the HRA Plan in July 2016. Prior employee contributions for employees represented by OCAA to the retiree medical program and the interest earnings thereon through July 5, 2016 were transferred as a lump sum deposit for eligible employees to their HRA accounts.

As of June 30, 2019, the plan had 2,848 active and 837 inactive participants.

19. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

County of Orange Health Reimbursement Arrangement (HRA) (Continued)

Funding Policy: Employer and mandatory employee contributions were effective October 12, 2007 for employees represented by AOCDS, effective June 19, 2009 for employees represented by ACLEM, and effective July 8, 2016 for OCAA represented employees. All contributions made to the HRA are deemed to be employer contributions. Employee contributions for employees represented by each of the bargaining units are mandatory pursuant to their bargaining unit MOU and mandatory pursuant to Board action.

For employees represented by AOCDS, the County contributes to 5.0% of base salary each pay period. For employees represented by ACLEM, the County contributes 4.0% of base salary each pay period. For employees represented by OCAA, the County contributes 1.0% of base salary each pay period and employees are also required to contribute 1.0% of base salary each pay period.

ICMA Retirement Corporation serves on behalf of the County as the third party administrator of the HRA. Contributions to the HRA Plan default to the age-appropriate target-date fund upon initial enrollment. Once enrolled, HRA participants may self-direct the investment of plan contributions into any of a number of eligible investment options offered under the HRA. As of June 30, 2019, the value of the HRA assets was \$133,073.

Administrative Cost: Annual administrative fees include a plan asset fee of 0.40% and annual account fee of \$80. Beginning on April 1, 2019 the administrative fee was reduced to 0.195% with no annual account fee. Each quarter, 25% of the fees are assessed to participant accounts and are reflected on participants' quarterly statements. No employer-level fees are charged for the Plan.

19. POSTEMPLOYMENT HEALTH CARE BENEFITS (Continued)

Condensed Financial Statements

In lieu of separately issued financial statements for the County administered postemployment health care benefit trust funds, condensed financial statements are presented below as of and for the year ended June 30, 2019:

| <u>Statement of Fiduciary Net Position</u> | | Retiree Medical Plan (Combined 401(h) and 115 Trusts)* | Health Reimbursement Arrangement Plan |
|--|-------------------|--|---|
| | Total | | |
| <u>Assets</u> | | | |
| Pooled Cash/Investments | \$ 2,754 | \$ 2,706 | \$ 48 |
| Restricted Cash and Investments | | | |
| Restricted Investments with Trustee | 132,743 | -- | 132,743 |
| Pooled with OCERS | 306,511 | 306,511 | -- |
| Investment Receivable | 66 | 66 | -- |
| Interest/Dividend Receivable | 41 | 40 | 1 |
| Due from Other Governmental Agencies | 1,528 | 1,247 | 281 |
| Total Assets | <u>443,643</u> | <u>310,570</u> | <u>133,073</u> |
| <u>Liabilities</u> | | | |
| Salaries and Employee Benefits Payable | 3,318 | 3,318 | -- |
| Total Liabilities | <u>3,318</u> | <u>3,318</u> | <u>--</u> |
| <u>Net Position</u> | | | |
| Restricted for OPEB Benefits | 440,325 | 307,252 | 133,073 |
| Total Net Position | <u>\$ 440,325</u> | <u>\$ 307,252</u> | <u>\$ 133,073</u> |
| <u>Statement of Changes in Fiduciary Net Position</u> | | Retiree Medical Plan (Combined 401(h) and 115 Trusts)* | Health Reimbursement Arrangement Plan |
| | Total | | |
| Additions: | | | |
| Employer Contributions | \$ 65,630 | \$ 54,229 | \$ 11,401 |
| Employee Contributions | 2,789 | 2,103 | 686 |
| Interest and Investment Income | 2,110 | (5,746) | 7,856 |
| Less: Investment Expense | (764) | (5) | (759) |
| Total Additions | <u>69,765</u> | <u>50,581</u> | <u>19,184</u> |
| Deductions: | | | |
| Benefits Paid to Participants | 39,942 | 37,118 | 2,824 |
| Administrative Expense | 16 | 16 | -- |
| Total Deductions | <u>39,958</u> | <u>37,134</u> | <u>2,824</u> |
| Change in Net Position | 29,807 | 13,447 | 16,360 |
| Net Position-Beginning of Year | 410,518 | 293,805 | 116,713 |
| Net Position-End of Year* | <u>\$ 440,325</u> | <u>\$ 307,252</u> | <u>\$ 133,073</u> |

*The Trust Plan is presented as of 12/31/18 in accordance with the plan year.

20. CONTINGENCIES

Estimated Liability for Litigation and Claims

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the County. To the extent the outcome of such litigation has been determined to result in probable financial loss to the County, a liability has been accrued in the accompanying financial statements. Litigation where loss to the County is reasonably possible has not been accrued and at this time an estimate cannot be made. For information regarding claim payments and unpaid claims balance for self-insurance claims, refer to Note 16, Self-Insurance.

21. SUBSEQUENT EVENTS

The following events occurred subsequent to June 30, 2019:

Teeter Plan Notes: On July 15, 2019, the County issued an additional \$40,269 in taxable Teeter Plan Obligation Notes, Series B to finance the purchase of delinquent property tax receivables associated with the Teeter Plan. Proceeds of this issuance paid the participating agencies in the Teeter Plan the full amount of their taxes from the secured property tax roll. The outstanding balance as of July 15, 2019 was \$69,776 and the authorized, unused available commitment under the Amended and Restated Note Purchase and Reimbursement Agreement was \$30,224. For additional information regarding the Teeter Plan Series B Notes, refer to Note 11, Long-Term Obligations.

Labor Negotiations: On October 8, 2019, the Board approved and adopted the 2019-2023 Memorandum of Understanding (MOU) between the County of Orange and the Association of Orange County Deputy Sheriffs for the Peace Officer and Supervising Peace Officer Unit for the period of July 1, 2019 through June 29, 2023.

On October 22, 2019, the Board approved and adopted the 2019-2023 MOU between the County of Orange and the Orange County Employees Association for the Community Services, County General, Healthcare Professional, Office Services, Sheriff's Special Officer, and Supervisory Management Units for the period of July 1, 2019 through June 29, 2023.

On October 22, 2019, the Board approved and adopted the 2019-2023 MOU between the County of Orange and the Association of County Law Enforcement Managers for the Law Enforcement Unit for the period of June 21, 2019 through June 29, 2023.

On November 5, 2019, the Board approved and adopted the 2019-2023 MOU between the County of Orange and the Orange County Managers Association for the Administrative Management Unit for the period of June 21, 2019 through June 29, 2023.

On November 19, 2019, the Board approved and adopted the 2019-2023 Memorandum of Understanding (MOU) between the County of Orange and the American Federation of State, County and Municipal Employees for the Eligibility Worker Unit for the period of June 24, 2019 through June 29, 2023.



Frank R. Bowerman Landfill



Required Supplementary Information
(Dollar Amounts in Thousands)

Orange County Employees Retirement System (OCERS)

Schedule of County's Proportionate Share of the Net Pension Liability ⁽¹⁾

| | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|---|--------------|--------------|--------------|--------------|--------------|
| County's proportion of the net pension liability | 79.39% | 80.46% | 77.91% | 76.83% | 76.68% |
| County's proportionate share of the net pension liability | \$ 4,919,675 | \$ 3,984,401 | \$ 4,044,638 | \$ 4,391,967 | \$ 3,897,223 |
| Covered payroll ⁽²⁾ | 1,272,895 | 1,247,616 | 1,200,243 | 1,118,395 | 1,198,458 |
| County's proportionate share of the net pension liability as a percentage of its covered payroll ⁽²⁾ | 386.49% | 319.36% | 336.98% | 392.70% | 325.19% |
| Plan fiduciary net position as a percentage of the total pension liability | 68.06% | 72.85% | 69.56% | 65.66% | 68.16% |

Schedule of County Contributions ⁽³⁾

| | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
|--|--------------------|--------------------|--------------------|--------------------|--------------------|
| Actuarially determined contribution | \$ 419,159 | \$ 401,323 | \$ 386,138 | \$ 358,103 | \$ 340,626 |
| Contributions in relation to the actuarially determined contribution | 440,634 | 433,098 | 405,494 | 411,426 | 397,044 |
| Contribution deficiency (excess) | <u>\$ (21,475)</u> | <u>\$ (31,775)</u> | <u>\$ (19,356)</u> | <u>\$ (53,323)</u> | <u>\$ (56,418)</u> |
| Covered payroll ⁽²⁾ | \$ 1,237,582 | \$ 1,217,880 | \$ 1,223,930 | \$ 1,159,319 | \$ 1,158,427 |
| Contributions as a percentage of covered payroll | 35.60% | 35.56% | 33.13% | 35.49% | 34.27% |

(1) Information is from OCERS' actuary report for OCERS' fiscal year ended December 31.

(2) The numbers for 2014-2015 were for covered-employee payroll, prior to GASB Statement No. 82 implementation.

(3) For the 12-month period ending on June 30, fiscal year end.

The schedules are presented to show information for 10 years. However, a full 10-year trend is currently not available; the County will be adding years in the future.

Orange County Extra-Help Defined Benefit Plan

**Schedule of Changes in the Collective Plan Net Pension Liability
and Related Ratios**

| | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Total Pension Liability | | | | | | |
| Service cost | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- |
| Interest | 411 | 448 | 436 | 435 | 271 | 282 |
| Changes of benefit terms | -- | -- | -- | -- | -- | -- |
| Difference between expected and actual experience | -- | (127) | -- | 73 | -- | -- |
| Changes of assumptions | -- | 480 | -- | 73 | -- | -- |
| Benefit payments, including refunds of member contributions | (1,572) | (762) | (372) | (424) | (522) | (695) |
| Net change in Total Pension Liability | (1,161) | 39 | 64 | 157 | (251) | (413) |
| Total Pension Liability-beginning | 8,601 | 8,562 | 8,498 | 8,341 | 8,592 | 9,005 |
| Total Pension Liability-ending (a) | \$ 7,440 | \$ 8,601 | \$ 8,562 | \$ 8,498 | \$ 8,341 | \$ 8,592 |
| Plan Fiduciary Net Position | | | | | | |
| Contributions-employer | \$ 565 | \$ 545 | \$ 784 | \$ 784 | \$ 421 | \$ 421 |
| Contributions-member | -- | -- | -- | -- | -- | -- |
| Net investment income | 436 | 295 | 527 | 123 | 17 | 15 |
| Investment Expense | (7) | (7) | (5) | (4) | -- | -- |
| Benefit payments, including refunds of member contributions | (1,572) | (762) | (372) | (428) | (522) | (695) |
| Administrative expense (1) | -- | -- | -- | -- | -- | -- |
| Other | 7 | 3 | (5) | 7 | -- | -- |
| Net change in Plan Fiduciary Net Position | (571) | 74 | 929 | 482 | (84) | (259) |
| Plan Fiduciary Net Position-beginning | 6,602 | 6,528 | 5,599 | 5,117 | 5,201 | 5,460 |
| Plan Fiduciary Net Position-ending (b) | \$ 6,031 | \$ 6,602 | \$ 6,528 | \$ 5,599 | \$ 5,117 | \$ 5,201 |
| Plan Net Pension Liability-ending (a) – (b) | \$ 1,409 | \$ 1,999 | \$ 2,034 | \$ 2,899 | \$ 3,224 | \$ 3,391 |
| Plan Fiduciary Net Position as a percentage of the Total Pension Liability | 81.06% | 76.76% | 76.24% | 65.89% | 61.35% | 60.53% |
| Covered payroll (2) | \$ 3,906 | \$ 4,298 | \$ 4,725 | \$ 1,747 | \$ 1,829 | \$ 1,876 |
| Plan Net Pension Liability as a percentage of covered payroll (2) | 36.07% | 46.51% | 43.05% | 165.94% | 176.27% | 180.76% |

Schedule of Investment Returns

| | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|-------|-------|-------|-------|-------|-------|
| Actual money-weighted rate of return, net of investment expense | 6.90% | 4.53% | 8.51% | 2.22% | 0.35% | 0.26% |

(1) Administrative expense does not round up to \$1 in thousands.

(2) The numbers for 2014 and 2015 were for covered-employee payroll, prior to GASB Statement No. 82 implementation.

The schedule is presented to show information for 10 years. However, a full 10-year trend is currently not available; the County will be adding years in the future.

Orange County Extra-Help Defined Benefit Plan (Continued)

**Schedule of County's Proportionate Share of the
Net Pension Liability**

| | 2019 | 2018 | 2017 | 2016 | 2015 |
|--|-------------|-------------|-------------|-------------|-------------|
| County's proportion of the net pension liability | 98.12% | 98.12% | 98.12% | 98.12% | 98.12% |
| County's proportionate share of the net pension liability | \$ 1,382 | \$ 1,962 | \$ 1,995 | \$ 2,845 | \$ 3,163 |
| Covered payroll ⁽¹⁾ | \$ 3,906 | \$ 4,298 | \$ 4,725 | \$ 1,747 | \$ 1,829 |
| County's proportionate share of the net pension liability as a percentage of its covered payroll ⁽¹⁾ | 35.38% | 45.65% | 42.22% | 162.85% | 172.94% |
| Plan fiduciary net position as a percentage of the total pension liability | 81.06% | 76.76% | 76.24% | 65.89% | 61.35% |

Schedule of Collective Plan Contributions

| | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|----------------|--------------|--------------|--------------|--------------|--------------|
| Actuarially determined contribution | \$ 555 | \$ 555 | \$ 784 | \$ 784 | \$ 421 | \$ 421 |
| Contributions in relation to the actuarially determined contribution | 565 | 545 | 784 | 784 | 421 | 421 |
| Contribution deficiency (excess) | <u>\$ (10)</u> | <u>\$ 10</u> | <u>\$ --</u> | <u>\$ --</u> | <u>\$ --</u> | <u>\$ --</u> |
| Covered payroll ⁽¹⁾ | \$ 3,906 | \$ 4,298 | \$ 4,725 | \$ 1,747 | \$ 1,829 | \$ 1,876 |
| Contributions as a percentage of covered payroll | 14.46% | 12.68% | 16.59% | 44.88% | 23.02% | 22.44% |

Schedule of County Contributions

| | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|----------------|--------------|--------------|--------------|--------------|--------------|
| Actuarially determined contribution | \$ 544 | \$ 545 | \$ 769 | \$ 769 | \$ 413 | \$ 421 |
| Contributions in relation to the actuarially determined contribution | 554 | 535 | 769 | 769 | 413 | 421 |
| Contribution deficiency (excess) | <u>\$ (10)</u> | <u>\$ 10</u> | <u>\$ --</u> | <u>\$ --</u> | <u>\$ --</u> | <u>\$ --</u> |
| Covered payroll ⁽¹⁾ | \$ 3,906 | \$ 4,298 | \$ 4,725 | \$ 1,747 | \$ 1,829 | \$ 1,876 |
| Contributions as a percentage of covered payroll | 14.19% | 12.45% | 16.28% | 44.02% | 22.58% | 22.44% |

(1) The numbers for 2014 and 2015 were for covered-employee payroll, prior to GASB Statement No. 82 implementation.

The schedules are presented to show information for 10 years. However, a full 10-year trend is currently not available; the County will be adding years in the future.

Orange County Extra-Help Defined Benefit Plan (Continued)

Notes to Schedule

Methods and assumptions used to determine contribution rates:

| | |
|---|--|
| Valuation date | July 1, 2017 |
| Actuarial cost method | Projected Unit Credit |
| Amortization method | Level dollar, open |
| Remaining amortization period | 5 years |
| Asset valuation method | Market Value |
| Inflation | 2.75% |
| Salary increases | n/a |
| Investment rate of return | 5.25%, net of investment expenses |
| Retirement age | 100% retirement at age 65 |
| Participation assumption | 100% |
| Mortality | RP-2000 Combined Healthy Mortality Table projected with Scale BB to 2020 |
| Actuarial Equivalence for Lump Sums – Mortality | 417(e) lump sum table |
| Actuarial Equivalence for Lump Sums – Interest Rate | 30-year Treasury rate with look-back month of November, current rates grading into 4.75% long-term assumption |

Orange County Retiree Medical Plan

**Schedule of Changes in the Collective Plan Net OPEB Liability
and Related Ratios**

| | <u>2018</u> | <u>2017</u> |
|--|--------------------------|--------------------------|
| Total OPEB Liability | | |
| Service cost | \$ 15,982 | \$ 15,479 |
| Interest | 48,442 | 46,589 |
| Benefit payments, including refunds of member contributions | <u>(37,118)</u> | <u>(35,111)</u> |
| Net change in Total OPEB Liability | 27,306 | 26,957 |
| Total OPEB Liability-beginning | 694,598 | 667,641 |
| Total OPEB Liability-ending (a) | <u>\$ 721,904</u> | <u>\$ 694,598</u> |
| Plan Fiduciary Net Position | | |
| Contributions-employer | \$ 54,229 | \$ 60,721 |
| Contributions-employee | 2,103 | 2,193 |
| Net investment income | (5,746) | 34,217 |
| Benefit payments, including refunds of member contributions | (37,118) | (35,111) |
| Administrative expense | <u>(21)</u> | <u>(22)</u> |
| Net change in Plan Fiduciary Net Position | 13,447 | 61,998 |
| Plan Fiduciary Net Position- beginning | 293,805 | 231,807 |
| Plan Fiduciary Net Position-ending (b) | <u>\$ 307,252</u> | <u>\$ 293,805</u> |
| Plan Net OPEB Liability-ending (a) – (b) | <u>\$ 414,652</u> | <u>\$ 400,793</u> |
| Plan Fiduciary Net Position as a percentage of the Total OPEB Liability | 42.56% | 42.30% |
| Covered payroll ⁽¹⁾ | \$ 1,346,440 | \$ 1,313,217 |
| Plan Net OPEB Liability as a percentage of covered payroll | 30.80% | 30.52% |

Schedule of Investment Returns

| | <u>2018</u> | <u>2017</u> |
|---|--------------------|--------------------|
| Actual money-weighted rate of return, net of investment expense | (1.31%) | 14.74% |

(1) For the 12 month period ending on December 31 (measurement date and plan year).

The schedule is presented to show information for 10 years. However, a full 10-year trend is currently not available; the County will be adding years in the future.

Orange County Retiree Medical Plan (Continued)

**Schedule of County's Proportionate Share of the
Net OPEB Liability**

| | 2018 | 2017 |
|--|--------------|--------------|
| County's proportion of the net OPEB liability | 91.78% | 90.84% |
| County's proportionate share of the net OPEB liability | \$ 380,581 | \$ 364,071 |
| Covered payroll ⁽¹⁾ | \$ 1,234,558 | \$ 1,203,106 |
| County's proportionate share of the net OPEB liability as a percentage of its covered payroll | 30.83% | 30.26% |
| Plan fiduciary net position as a percentage of the total OPEB liability | 42.56% | 42.30% |

Schedule of Collective Plan Contributions

| | 2018 | 2017 |
|--|-------------------|--------------------|
| Actuarially determined contribution | \$ 52,554 | \$ 47,006 |
| Contributions in relation to the actuarially determined contribution | 54,229 | 60,721 |
| Contribution deficiency (excess) | <u>\$ (1,675)</u> | <u>\$ (13,715)</u> |
| Covered payroll ⁽¹⁾ | \$ 1,346,440 | \$ 1,313,217 |
| Contributions as a percentage of covered payroll | 4.03% | 4.62% |

Schedule of County Contributions

| | 2019 | 2018 |
|--|-------------------|-------------------|
| Actuarially determined contribution | \$ 48,101 | \$ 42,716 |
| Contributions in relation to the actuarially determined contribution | 52,349 | 46,005 |
| Contribution deficiency (excess) | <u>\$ (4,248)</u> | <u>\$ (3,289)</u> |
| Covered payroll ⁽²⁾ | \$ 1,254,706 | \$ 1,220,638 |
| Contributions as a percentage of covered payroll | 4.17% | 3.77% |

(1) For the 12 month period ending on December 31 (measurement date and plan year).

(2) For the 12 month period ending on June 30, fiscal year end.

The schedule is presented to show information for 10 years. However, a full 10-year trend is currently not available; the County will be adding years in the future.

Orange County Retiree Medical Plan (Continued)

Notes to Schedule

Methods and assumptions used to determine contribution rates:

| | |
|-------------------------------|---|
| Valuation date | June 30, 2017 |
| Actuarial cost method | Entry age |
| Amortization method | Level percent of payroll, closed |
| Remaining amortization period | 17 years |
| Asset valuation method | 5-year smoothed market |
| Inflation | 2.75% |
| Salary increases | 3.25%, including inflation |
| Investment rate of return | 7.00%, net of investment expenses, including inflation |
| Retirement age | OCERS 2014-2016 Experience Study |
| Participation assumption | 81% |
| Mortality | OCERS 2014-2016 Experience Study projected generationally with modified mortality improvement Scale MP-2016 |
| Grant increase rates | 5% for AFSCME, 3% for others |
| Medical Trend | 7.5% initial (6.5% Medicare) decreasing to 4.0% in 2076 and later |



Olinda Alpha Landfill



NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

These funds are used to account for the proceeds of specific revenue sources (other than the permanent fund or for major capital projects) that have either legal or operational requirements to restrict expenditures for specified purposes.

Parking Facilities

This fund is used to account for revenues and expenditures related to parking facilities. This includes costs to lease parking spaces for County staff, costs and revenue from the Manchester and Hall of Administration lots, interest revenue, and the County's operating and maintenance costs.

Service Areas, Lighting, Maintenance and Assessment Districts

This group of funds is used to account for the construction of public facilities from the proceeds of various Mello-Roos districts (also known as Community Facilities Districts) bond issues, special assessment district bond issues, and interfund transfers from County Service Area operating funds. Upon completion of construction, the public facilities are transferred to the Special Assessment and Community Facilities Districts. It is also used to account for local park and recreation facilities, highway lighting, and street sweeping services within unincorporated areas of the County. Revenues consist primarily of property taxes and State grants.

Other Environmental Management

This group of funds is used to account for Local Redevelopment Authority (LRA) activities, fees from violations of fish and game laws, usage of various State tidelands held in trust by the County, registration of off-highway vehicles, and motor vehicle fees levied by the South Coast Air Quality Management District.

Tobacco Settlement

This fund accounts for Tobacco Settlement monies allocated to the County from the State of California, pursuant to the Master Settlement Agreement concluded on November 23, 1998 between the major tobacco companies and 46 States (including California), the District of Columbia and four U.S. Territories. On November 7, 2000, Orange County voters passed Measure H. This measure requires the County to utilize its share of the national tobacco litigation settlement revenues in the following percentages:

- 80% for specified health care services
- 20% for public safety

Community and Welfare Services

This group of funds is used to account for the Orange County Workforce Innovation and Opportunity Act, Welfare-to-Work, Shelter Care Facilities, In Home Supportive Services, Housing and Community Development, Substance Abuse Treatment, and Other Community and Welfare Social Programs. Revenues consist primarily of Federal grants passed through the State, as well as State grants.

OC Parks

This fund accounts for the development and maintenance of County tidelands and related aquatic recreational facilities, as well as the acquisition, operation and maintenance of County beaches, inland, regional park facilities and community park sites in the unincorporated areas. Revenues consist primarily of property taxes, State aid, lease and concession revenues, and park and recreation fees.

OC Dana Point Harbor

This fund accounts for monies received primarily through rent and concession revenues which are dedicated to providing public coastal access, environmental stewardship, and a diverse regional recreational facility so users and visitors may experience the Dana Point Harbor resource in a safe and enjoyable way. The Board approved a lease agreement with Dana Point Harbor Partners to renovate and operate the Dana Point Harbor. For additional information regarding Dana Point Harbor, refer to Note 5, Service Concession Arrangements.

Housing Asset

The Orange County Development Agency (OCDA) was dissolved effective February 1, 2012 in accordance with Health and Safety Code 34172. The Orange County Housing Authority assumed the housing functions previously performed by OCDA. The Housing Asset Fund was established and the housing assets from the OCDA Low and Moderate Income Housing Fund were transferred into the Fund.

OC Public Libraries

This fund accounts for library services for the unincorporated areas as well as some of the incorporated areas within the County. Property taxes provide most of the fund's revenue. Licenses, permits, Federal and State aid, and charges for services make up the remaining revenue.

Health Care Programs

This group of funds is used to account for Board-approved Realignment Reserves for Health Care, Medi-Cal Mental Health Managed Care programs, Medi-Cal Administrative Activities and Targeted Case Management, Bioterrorism Preparedness grant funds, Emergency Medical Services allocations, and other purpose-restricted revenues related to health care programs. Revenues consist primarily of State grants and allocations, and Federal grants passed through the State.

Roads

This fund accounts for proceeds restricted for the maintenance and construction of roadways, and for specialized engineering services to other governmental units and the public. Revenues consist primarily of the County's share of State highway users' taxes, and SB1 related transportation taxes and fees, Federal funds, and charges for engineering services provided.

Orange County Housing Authority

This fund is used to account for revenues received from the Federal Government for Section 8 Rental Assistance Program expenditures. This program assists low-income families to obtain decent, safe, and sanitary housing through a system of rental subsidies.

Other Governmental Resources

This group of funds is used to account for fees charged for property characteristics information that are purpose-restricted for technological and capital acquisitions and/or improvements.

NONMAJOR GOVERNMENTAL FUNDS (Continued)

DEBT SERVICE FUNDS

These funds are used to account for the accumulation and disbursement of taxes and other revenues for the periodic payment of principal and interest on general long-term debt that includes general obligation, revenue, and demand bond issues.

Teeter Plan Notes

This fund accounts for the financing of the County's purchase of delinquent taxes receivable pursuant to the Teeter Plan. The Teeter Plan is an alternate secured property tax distribution plan, whereby, the County distributes 100% of the local secured levy to the taxing agencies participating in the Teeter Plan and in exchange receives the right to keep the delinquent taxes, penalties and interest.

Orange County Public Facilities Corporation Bonds, Master Lease

This non-budgeted fund is used to account for Orange County Public Facilities Corporation Revenue Bonds (governmental fund type components only) and for Master Lease Obligations.

Pension Obligation Bonds

This fund is used to account for the debt service expenditures for the Orange County Taxable Pension Obligation Bonds.

Capital Facilities Development Corporation

This non-budgeted fund was established to account for the Civic Center Facilities Master Plan project and will facilitate financings, acquisitions of property, and other property related transactions for the benefit of Orange County, California.

South Orange County Public Financing Authority

This non-budgeted fund was established to account for the debt service expenditures for the South Orange County Public Financing Authority (SOCPFA). Included is the Lease Revenue Refunding Bonds, Series 2012, which were issued to redeem the outstanding OCPFA 2012 JJC bonds and pay costs relating to the issuance. On June 2, 2016, SOCPFA issued the Central Utility Facility Lease Revenue Bonds, Series 2016 to finance the acquisition, construction and installation of certain capital improvements.

Orange County Public Financing Authority

This non-budgeted fund was established to account for the debt service expenditures for the Orange County Public Financing Authority (OCPFA). On August 16, 2005, OCPFA issued Lease Revenue Refunding Bonds Series 2005 to defease certain non-callable Recovery COPs, refund the remaining COPs, fund a debt service reserve fund, and pay the cost of issuance of the Series 2005 Bonds. The Series 2005 Bonds were fully redeemed in FY 2017-18 and the remaining reserve balance was transferred in FY 2018-19.

CAPITAL PROJECTS FUNDS

These funds are used to account for the acquisition and construction of major capital facilities (other than those financed by the proprietary funds).

Criminal Justice Facilities

This group of funds is used to account for monies received from surcharges and penalty assessments on offenses used for capital improvements to court and other criminal justice facilities.

Countywide Capital Projects Non-General Fund

This fund was established to budget and account for the multi-year approved capital projects funded primarily with Net County Cost or general purpose revenue.

Capital Facilities Development Corporation Construction

This non-budgeted fund was established for the Civic Center Facilities Master Plan project and to account for the related construction.

PERMANENT FUND

A Permanent Fund is used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry.

Regional Park Endowment

This fund is used to account for costs associated with the repair and maintenance of a mitigation area in Limestone Regional Park.

**COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS**

| | | Special Revenue | | |
|--|---|-----------------------|--|--------------------------------------|
| | Total Nonmajor Governmental Funds | Parking Facilities | Service Areas, Lighting, Maintenance, & Assessment Districts | Other Environmental Management |
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 728,981 | \$ 11,973 | \$ 4,830 | \$ 11,339 |
| Imprest Cash Funds | 45 | -- | -- | -- |
| Restricted Cash and Investments with Trustee | 361,413 | -- | 69,510 | -- |
| Receivables | | | | |
| Accounts | 1,959 | -- | -- | 1 |
| Taxes | 22,734 | -- | 16 | -- |
| Interest/Dividends | 2,394 | 44 | 18 | 38 |
| Deposits | 623 | -- | -- | -- |
| Allowance for Uncollectible Receivables | (88) | (10) | -- | -- |
| Due from Other Funds | 56,238 | 484 | -- | -- |
| Due from Other Governmental Agencies | 36,513 | 540 | -- | 43 |
| Prepaid Costs | 15,785 | 83 | -- | -- |
| Notes Receivable, Net | 27,644 | -- | -- | -- |
| Total Assets | <u>\$ 1,254,241</u> | <u>\$ 13,114</u> | <u>\$ 74,374</u> | <u>\$ 11,421</u> |
| <u>LIABILITIES</u> | | | | |
| Accounts Payable | \$ 39,089 | \$ 678 | \$ 9,016 | \$ -- |
| Retainage Payable | 2,010 | -- | -- | -- |
| Salaries and Employee Benefits Payable | 2,046 | 10 | -- | -- |
| Interest Payable | 67 | -- | -- | -- |
| Deposits from Others | 54,430 | -- | -- | -- |
| Due to Other Funds | 55,980 | 249 | 297 | 17 |
| Due to Component Unit | 3 | -- | -- | -- |
| Due to Other Governmental Agencies | 6,802 | 1,624 | 75 | -- |
| Unearned Revenue | 23,934 | -- | -- | -- |
| Advances from Other Funds | 34,712 | -- | -- | -- |
| Total Liabilities | <u>219,073</u> | <u>2,561</u> | <u>9,388</u> | <u>17</u> |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | |
| Unavailable Revenue-Intergovernmental Revenues | 11,776 | -- | -- | -- |
| Unavailable Revenue-Property Taxes | 935 | -- | 6 | -- |
| Unavailable Revenue-Other | 22 | -- | -- | -- |
| Total Deferred Inflows of Resources | <u>12,733</u> | <u>--</u> | <u>6</u> | <u>--</u> |
| <u>FUND BALANCES</u> | | | | |
| Nonspendable | 15,985 | 83 | -- | -- |
| Restricted | 826,311 | 7,901 | 64,980 | 3,385 |
| Assigned | 180,139 | 2,569 | -- | 8,019 |
| Total Fund Balances | <u>1,022,435</u> | <u>10,553</u> | <u>64,980</u> | <u>11,404</u> |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | <u>\$ 1,254,241</u> | <u>\$ 13,114</u> | <u>\$ 74,374</u> | <u>\$ 11,421</u> |

| Special Revenue | | | | |
|-----------------------|------------------------------------|-------------|----------------------------|--|
| Tobacco Settlement | Community & Welfare Services | OC Parks | OC Dana Point Harbor | |
| | | | | ASSETS |
| \$ 20,715 | \$ 87,596 | \$ 123,052 | \$ 75,246 | Pooled Cash/Investments |
| -- | 45 | -- | -- | Imprest Cash Funds |
| -- | -- | -- | -- | Restricted Cash and Investments with Trustee |
| -- | 1 | 1,008 | 139 | Receivables |
| -- | -- | 1,153 | -- | Accounts |
| -- | 308 | 474 | 285 | Taxes |
| -- | -- | 7 | 554 | Interest/Dividends |
| -- | -- | -- | -- | Deposits |
| -- | 2,380 | 3,902 | 155 | Allowance for Uncollectible Receivables |
| -- | 4,646 | 322 | -- | Due from Other Funds |
| -- | 259 | 5,457 | -- | Due from Other Governmental Agencies |
| -- | 6,420 | -- | -- | Prepaid Costs |
| \$ 20,715 | \$ 101,655 | \$ 135,375 | \$ 76,379 | Notes Receivable, Net |
| | | | | Total Assets |
| | | | | LIABILITIES |
| \$ -- | \$ 2,844 | \$ 3,648 | \$ 28 | Accounts Payable |
| -- | -- | 458 | 3 | Retainage Payable |
| -- | 28 | 755 | -- | Salaries and Employee Benefits Payable |
| -- | -- | -- | -- | Interest Payable |
| -- | 1 | 1,687 | 389 | Deposits from Others |
| 3,351 | 23,653 | 2,590 | 3,089 | Due to Other Funds |
| -- | -- | -- | -- | Due to Component Unit |
| -- | 1,253 | 33 | 138 | Due to Other Governmental Agencies |
| -- | 49 | 3,154 | 9 | Unearned Revenue |
| -- | 18,712 | -- | -- | Advances from Other Funds |
| 3,351 | 46,540 | 12,325 | 3,656 | Total Liabilities |
| | | | | DEFERRED INFLOWS OF RESOURCES |
| -- | 1,263 | 82 | -- | Unavailable Revenue-Intergovernmental Revenues |
| -- | -- | 569 | -- | Unavailable Revenue-Property Taxes |
| -- | -- | -- | -- | Unavailable Revenue-Other |
| -- | 1,263 | 651 | -- | Total Deferred Inflows of Resources |
| | | | | FUND BALANCES |
| -- | 259 | 5,457 | -- | Nonspendable |
| 17,364 | 35,548 | 104,583 | 72,723 | Restricted |
| -- | 18,045 | 12,359 | -- | Assigned |
| 17,364 | 53,852 | 122,399 | 72,723 | Total Fund Balances |
| \$ 20,715 | \$ 101,655 | \$ 135,375 | \$ 76,379 | Total Liabilities, Deferred Inflows of Resources, and Fund Balances |

COMBINING BALANCE SHEET (Continued)
NONMAJOR GOVERNMENTAL FUNDS

| | Special Revenue | | | |
|--|------------------|------------------------|-------------------------|-------------------|
| | Housing Asset | OC Public Libraries | Health Care Programs | Roads |
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 11,095 | \$ 66,912 | \$ 50,205 | \$ 144,768 |
| Imprest Cash Funds | -- | -- | -- | -- |
| Restricted Cash and Investments with Trustee | -- | -- | -- | -- |
| Receivables | | | | |
| Accounts | -- | 191 | 40 | 158 |
| Taxes | -- | 717 | -- | -- |
| Interest/Dividends | 43 | 240 | 30 | 556 |
| Deposits | -- | -- | -- | 62 |
| Allowance for Uncollectible Receivables | -- | -- | -- | (74) |
| Due from Other Funds | 7 | 131 | 6,995 | 1,384 |
| Due from Other Governmental Agencies | -- | 305 | 644 | 21,288 |
| Prepaid Costs | -- | 5,041 | -- | 3,299 |
| Notes Receivable, Net | 19,849 | -- | -- | -- |
| Total Assets | <u>\$ 30,994</u> | <u>\$ 73,537</u> | <u>\$ 57,914</u> | <u>\$ 171,441</u> |
| <u>LIABILITIES</u> | | | | |
| Accounts Payable | \$ 2 | \$ 324 | \$ -- | \$ 5,077 |
| Retainage Payable | -- | 51 | -- | 830 |
| Salaries and Employee Benefits Payable | -- | 621 | -- | 418 |
| Interest Payable | -- | -- | -- | -- |
| Deposits from Others | -- | 557 | -- | 51,796 |
| Due to Other Funds | 59 | 6,427 | 8,209 | 3,254 |
| Due to Component Unit | -- | -- | 3 | -- |
| Due to Other Governmental Agencies | -- | 1 | 2,690 | 839 |
| Unearned Revenue | -- | 23 | 2,581 | 18,118 |
| Advances from Other Funds | -- | -- | -- | -- |
| Total Liabilities | <u>61</u> | <u>8,004</u> | <u>13,483</u> | <u>80,332</u> |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | |
| Unavailable Revenue-Intergovernmental Revenues | -- | 90 | 214 | 10,111 |
| Unavailable Revenue-Property Taxes | -- | 360 | -- | -- |
| Unavailable Revenue-Other | -- | -- | -- | -- |
| Total Deferred Inflows of Resources | <u>--</u> | <u>450</u> | <u>214</u> | <u>10,111</u> |
| <u>FUND BALANCES</u> | | | | |
| Nonspendable | -- | 5,041 | -- | 3,299 |
| Restricted | 30,933 | 60,042 | 30,629 | 77,699 |
| Assigned | -- | -- | 13,588 | -- |
| Total Fund Balances | <u>30,933</u> | <u>65,083</u> | <u>44,217</u> | <u>80,998</u> |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | <u>\$ 30,994</u> | <u>\$ 73,537</u> | <u>\$ 57,914</u> | <u>\$ 171,441</u> |

| Special Revenue | | Debt Service | | |
|---------------------------------------|------------------------------------|----------------------|---|--|
| Orange County Housing Authority | Other Governmental Resources | Teeter Plan Notes | Orange County Public Facilities Corporation Bonds, Master Lease | |
| | | | | ASSETS |
| \$ 7,968 | \$ 1,786 | \$ 62,713 | \$ -- | Pooled Cash/Investments |
| -- | -- | -- | -- | Imprest Cash Funds |
| 4,642 | -- | 67 | -- | Restricted Cash and Investments with Trustee |
| 421 | -- | -- | -- | Receivables |
| -- | -- | 20,848 | -- | Accounts |
| 32 | 2 | 261 | -- | Taxes |
| -- | -- | -- | -- | Interest/Dividends |
| (4) | -- | -- | -- | Deposits |
| 4 | -- | -- | -- | Allowance for Uncollectible Receivables |
| 989 | -- | 7,575 | -- | Due from Other Funds |
| 1,646 | -- | -- | -- | Due from Other Governmental Agencies |
| 1,375 | -- | -- | -- | Prepaid Costs |
| <u>\$ 17,073</u> | <u>\$ 1,788</u> | <u>\$ 91,464</u> | <u>\$ --</u> | Notes Receivable, Net |
| | | | | Total Assets |
| | | | | LIABILITIES |
| \$ 874 | \$ -- | \$ -- | \$ -- | Accounts Payable |
| -- | -- | -- | -- | Retainage payable |
| 214 | -- | -- | -- | Salaries and Employee Benefits Payable |
| -- | -- | 67 | -- | Interest Payable |
| -- | -- | -- | -- | Deposits from Others |
| 1,860 | -- | 3 | -- | Due to Other Funds |
| -- | -- | -- | -- | Due to Component Unit |
| 12 | -- | -- | -- | Due to Other Governmental Agencies |
| -- | -- | -- | -- | Unearned Revenue |
| -- | -- | -- | -- | Advances from Other Funds |
| <u>2,960</u> | <u>--</u> | <u>70</u> | <u>--</u> | Total Liabilities |
| | | | | DEFERRED INFLOWS OF RESOURCES |
| 16 | -- | -- | -- | Unavailable Revenue-Intergovernmental Revenues |
| -- | -- | -- | -- | Unavailable Revenue-Property Taxes |
| -- | -- | -- | -- | Unavailable Revenue-Other |
| <u>16</u> | <u>--</u> | <u>--</u> | <u>--</u> | Total Deferred Inflows of Resources |
| | | | | FUND BALANCES |
| 1,646 | -- | -- | -- | Nonspendable |
| 12,451 | 1,788 | 20,848 | -- | Restricted |
| -- | -- | 70,546 | -- | Assigned |
| <u>14,097</u> | <u>1,788</u> | <u>91,394</u> | <u>--</u> | Total Fund Balances |
| <u>\$ 17,073</u> | <u>\$ 1,788</u> | <u>\$ 91,464</u> | <u>\$ --</u> | Total Liabilities, Deferred Inflows of Resources, and Fund Balances |

COMBINING BALANCE SHEET (Continued)
NONMAJOR GOVERNMENTAL FUNDS

| | Debt Service | | | |
|--|--------------------------------|--|---|--|
| | Pension Obligation Bonds | Capital Facilities Development Corporation | South OC Public Financing Authority | Orange County Public Financing Authority |
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 14 | \$ -- | \$ -- | \$ -- |
| Imprest Cash Funds | -- | -- | -- | -- |
| Restricted Cash and Investments with Trustee | 32,708 | 40,059 | 603 | -- |
| Receivables | | | | |
| Accounts | -- | -- | -- | -- |
| Taxes | -- | -- | -- | -- |
| Interest/Dividends | -- | -- | -- | -- |
| Deposits | -- | -- | -- | -- |
| Allowance for Uncollectible Receivables | -- | -- | -- | -- |
| Due from Other Funds | -- | -- | -- | -- |
| Due from Other Governmental Agencies | -- | -- | -- | -- |
| Prepaid Costs | -- | -- | -- | -- |
| Notes Receivable, Net | -- | -- | -- | -- |
| Total Assets | <u>\$ 32,722</u> | <u>\$ 40,059</u> | <u>\$ 603</u> | <u>\$ --</u> |
| <u>LIABILITIES</u> | | | | |
| Accounts Payable | \$ -- | \$ -- | \$ -- | \$ -- |
| Retainage payable | -- | -- | -- | -- |
| Salaries and Employee Benefits Payable | -- | -- | -- | -- |
| Interest Payable | -- | -- | -- | -- |
| Deposits from Others | -- | -- | -- | -- |
| Due to Other Funds | 7 | -- | 306 | -- |
| Due to Component Unit | -- | -- | -- | -- |
| Due to Other Governmental Agencies | -- | -- | -- | -- |
| Unearned Revenue | -- | -- | -- | -- |
| Advances from Other Funds | -- | -- | -- | -- |
| Total Liabilities | <u>7</u> | <u>--</u> | <u>306</u> | <u>--</u> |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | |
| Unavailable Revenue-Intergovernmental Revenues | -- | -- | -- | -- |
| Unavailable Revenue-Property Taxes | -- | -- | -- | -- |
| Unavailable Revenue-Other | -- | -- | -- | -- |
| Total Deferred Inflows of Resources | <u>--</u> | <u>--</u> | <u>--</u> | <u>--</u> |
| <u>FUND BALANCES</u> | | | | |
| Nonspendable | -- | -- | -- | -- |
| Restricted | 32,715 | 40,059 | 297 | -- |
| Assigned | -- | -- | -- | -- |
| Total Fund Balances | <u>32,715</u> | <u>40,059</u> | <u>297</u> | <u>--</u> |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | <u>\$ 32,722</u> | <u>\$ 40,059</u> | <u>\$ 603</u> | <u>\$ --</u> |

| Capital Projects | | | Permanent | |
|--------------------------------|---|--|----------------------------|--|
| Criminal Justice Facilities | Countywide Capital Projects Non-General Fund | Capital Facilities Development Corporation Construction | Regional Park Endowment | |
| | | | | <u>ASSETS</u> |
| \$ 15,514 | \$ 32,898 | \$ -- | \$ 357 | Pooled Cash/Investments |
| -- | -- | -- | -- | Imprest Cash Funds |
| -- | -- | 213,824 | -- | Restricted Cash and Investments with Trustee |
| -- | -- | -- | -- | Receivables |
| -- | -- | -- | -- | Accounts |
| -- | -- | -- | -- | Taxes |
| 61 | -- | -- | 2 | Interest/Dividends |
| -- | -- | -- | -- | Deposits |
| -- | -- | -- | -- | Allowance for Uncollectible Receivables |
| 16,459 | 24,337 | -- | -- | Due from Other Funds |
| 161 | -- | -- | -- | Due from Other Governmental Agencies |
| -- | -- | -- | -- | Prepaid Costs |
| -- | -- | -- | -- | Notes Receivable, Net |
| <u>\$ 32,195</u> | <u>\$ 57,235</u> | <u>\$ 213,824</u> | <u>\$ 359</u> | Total Assets |
| | | | | <u>LIABILITIES</u> |
| \$ 2,044 | \$ 204 | \$ 14,350 | \$ -- | Accounts Payable |
| 566 | 102 | -- | -- | Retainage payable |
| -- | -- | -- | -- | Salaries and Employee Benefits Payable |
| -- | -- | -- | -- | Interest Payable |
| -- | -- | -- | -- | Deposits from Others |
| 693 | 1,916 | -- | -- | Due to Other Funds |
| -- | -- | -- | -- | Due to Component Unit |
| 137 | -- | -- | -- | Due to Other Governmental Agencies |
| -- | -- | -- | -- | Unearned Revenue |
| 16,000 | -- | -- | -- | Advances from Other Funds |
| <u>19,440</u> | <u>2,222</u> | <u>14,350</u> | <u>--</u> | Total Liabilities |
| | | | | <u>DEFERRED INFLOWS OF RESOURCES</u> |
| -- | -- | -- | -- | Unavailable Revenue-Intergovernmental Revenues |
| -- | -- | -- | -- | Unavailable Revenue-Property Taxes |
| 22 | -- | -- | -- | Unavailable Revenue-Other |
| <u>22</u> | <u>--</u> | <u>--</u> | <u>--</u> | Total Deferred Inflows of Resources |
| | | | | <u>FUND BALANCES</u> |
| -- | -- | -- | 200 | Nonspendable |
| 12,733 | -- | 199,474 | 159 | Restricted |
| -- | 55,013 | -- | -- | Assigned |
| <u>12,733</u> | <u>55,013</u> | <u>199,474</u> | <u>359</u> | Total Fund Balances |
| <u>\$ 32,195</u> | <u>\$ 57,235</u> | <u>\$ 213,824</u> | <u>\$ 359</u> | Total Liabilities, Deferred Inflows of Resources, and Fund Balances |

**COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS**

| | | Special Revenue | | |
|---|--|-----------------------|---|--------------------------------------|
| | Total Nonmajor Governmental Funds | Parking Facilities | Service Area, Lighting, Maintenance, & Assessment Districts | Other Environmental Management |
| Revenues | | | | |
| Taxes | \$ 151,447 | \$ -- | \$ 688 | \$ -- |
| Licenses, Permits, and Franchises | 1,579 | -- | -- | -- |
| Fines, Forfeitures, and Penalties | 17,803 | -- | -- | -- |
| Use of Money and Property | 63,658 | 14,088 | 2,073 | 1,011 |
| Intergovernmental | 342,242 | 1,179 | 40 | 4,137 |
| Charges for Services | 41,658 | 145 | 15 | 1,247 |
| Other | 33,752 | -- | -- | -- |
| Total Revenues | <u>652,139</u> | <u>15,412</u> | <u>2,816</u> | <u>6,395</u> |
| Expenditures | | | | |
| Current | | | | |
| General Government | 42,140 | -- | 39,524 | 123 |
| Public Protection | 150 | -- | -- | 73 |
| Public Ways and Facilities | 117,600 | 10,660 | 638 | 1,614 |
| Health and Sanitation | 1,571 | -- | -- | -- |
| Public Assistance | 202,581 | -- | -- | -- |
| Education | 47,826 | -- | -- | -- |
| Recreation and Cultural Services | 114,127 | -- | -- | -- |
| Capital Outlay | 139,338 | 339 | -- | 180 |
| Debt Service | | | | |
| Principal Retirement | 68,955 | -- | -- | -- |
| Interest | 30,165 | -- | -- | -- |
| Total Expenditures | <u>764,453</u> | <u>10,999</u> | <u>40,162</u> | <u>1,990</u> |
| Excess (Deficit) of Revenues Over Expenditures | (112,314) | 4,413 | (37,346) | 4,405 |
| Other Financing Sources (Uses) | | | | |
| Transfers In | 278,931 | -- | -- | 465 |
| Transfers Out | (294,962) | (356) | -- | -- |
| Debt Issued | 61,107 | -- | -- | -- |
| Loan Issuance | 212,304 | -- | -- | -- |
| Total Other Financing Sources (Uses) | <u>257,380</u> | <u>(356)</u> | <u>--</u> | <u>465</u> |
| Net Change in Fund Balances | 145,066 | 4,057 | (37,346) | 4,870 |
| Fund Balances-Beginning of Year | 877,369 | 6,496 | 102,326 | 6,534 |
| Fund Balances-End of Year | <u>\$ 1,022,435</u> | <u>\$ 10,553</u> | <u>\$ 64,980</u> | <u>\$ 11,404</u> |

| Special Revenue | | | |
|-----------------------|------------------------------------|-------------------|----------------------------|
| Tobacco Settlement | Community & Welfare Services | OC Parks | OC Dana Point Harbor |
| \$ -- | \$ -- | \$ 93,051 | \$ -- |
| -- | 744 | 428 | -- |
| -- | -- | 62 | 25 |
| 49 | 3,170 | 13,492 | 13,236 |
| -- | 28,142 | 3,057 | -- |
| -- | 3,218 | 12,863 | 351 |
| 30,842 | 452 | 811 | 50 |
| <u>30,891</u> | <u>35,726</u> | <u>123,764</u> | <u>13,662</u> |
| -- | -- | -- | -- |
| -- | 77 | -- | -- |
| -- | -- | -- | -- |
| -- | -- | -- | -- |
| -- | 22,291 | -- | -- |
| -- | -- | -- | -- |
| -- | -- | 102,551 | 11,576 |
| -- | 89 | 7,569 | 181 |
| -- | -- | -- | -- |
| -- | -- | -- | -- |
| <u>--</u> | <u>22,457</u> | <u>110,120</u> | <u>11,757</u> |
| 30,891 | 13,269 | 13,644 | 1,905 |
| -- | 9,777 | -- | 197 |
| (30,097) | (27,188) | (1,416) | (155) |
| -- | -- | -- | -- |
| -- | -- | -- | -- |
| <u>(30,097)</u> | <u>(17,411)</u> | <u>(1,416)</u> | <u>42</u> |
| 794 | (4,142) | 12,228 | 1,947 |
| 16,570 | 57,994 | 110,171 | 70,776 |
| <u>\$ 17,364</u> | <u>\$ 53,852</u> | <u>\$ 122,399</u> | <u>\$ 72,723</u> |

Revenues

Taxes
Licenses, Permits, and Franchises
Fines, Forfeitures, and Penalties
Use of Money and Property
Intergovernmental
Charges for Services
Other
Total Revenues

Expenditures

Current
General Government
Public Protection
Public Ways and Facilities
Health and Sanitation
Public Assistance
Education
Recreation and Cultural Services
Capital Outlay
Debt Service
Principal Retirement
Interest
Total Expenditures
Excess (Deficit) of Revenues
Over Expenditures

Other Financing Sources (Uses)

Transfers In
Transfers Out
Debt Issued
Loan Issuance
Total Other Financing Sources (Uses)

Net Change in Fund Balances

Fund Balances-Beginning of Year
Fund Balances-End of Year

**COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES (Continued)
NONMAJOR GOVERNMENTAL FUNDS**

| | Special Revenue | | | |
|---|------------------|------------------------|-------------------------|------------------|
| | Housing Asset | OC Public Libraries | Health Care Programs | Roads |
| Revenues | | | | |
| Taxes | \$ -- | \$ 57,708 | \$ -- | \$ -- |
| Licenses, Permits, and Franchises | -- | -- | -- | 407 |
| Fines, Forfeitures, and Penalties | -- | 8 | 7,595 | 4 |
| Use of Money and Property | 340 | 1,833 | 658 | 3,377 |
| Intergovernmental | -- | 468 | 5,720 | 120,442 |
| Charges for Services | -- | 909 | 1,134 | 21,615 |
| Other | -- | 660 | 115 | 406 |
| Total Revenues | <u>340</u> | <u>61,586</u> | <u>15,222</u> | <u>146,251</u> |
| Expenditures | | | | |
| Current | | | | |
| General Government | -- | -- | -- | -- |
| Public Protection | -- | -- | -- | -- |
| Public Ways and Facilities | -- | -- | -- | 104,688 |
| Health and Sanitation | -- | -- | 1,571 | -- |
| Public Assistance | 567 | -- | -- | -- |
| Education | -- | 47,826 | -- | -- |
| Recreation and Cultural Services | -- | -- | -- | -- |
| Capital Outlay | -- | 738 | -- | 13,077 |
| Debt Service | | | | |
| Principal Retirement | -- | 14 | -- | -- |
| Interest | -- | 1 | -- | -- |
| Total Expenditures | <u>567</u> | <u>48,579</u> | <u>1,571</u> | <u>117,765</u> |
| Excess (Deficit) of Revenues Over Expenditures | (227) | 13,007 | 13,651 | 28,486 |
| Other Financing Sources (Uses) | | | | |
| Transfers In | -- | -- | 7,248 | -- |
| Transfers Out | -- | (50) | (12,888) | (715) |
| Debt Issued | -- | -- | -- | -- |
| Loan Issuance | -- | -- | -- | -- |
| Total Other Financing Sources (Uses) | <u>--</u> | <u>(50)</u> | <u>(5,640)</u> | <u>(715)</u> |
| Net Change in Fund Balances | (227) | 12,957 | 8,011 | 27,771 |
| Fund Balances-Beginning of Year | 31,160 | 52,126 | 36,206 | 53,227 |
| Fund Balances-End of Year | <u>\$ 30,933</u> | <u>\$ 65,083</u> | <u>\$ 44,217</u> | <u>\$ 80,998</u> |

Supplemental Information
(Dollar Amounts in Thousands)

| Special Revenue | | Debt Service | | |
|---------------------------------------|------------------------------------|----------------------|---|--------------------------------------|
| Orange County Housing Authority | Other Governmental Resources | Teeter Plan Notes | Orange County Public Facilities Corporation Bonds, Master Lease | |
| \$ -- | \$ -- | \$ -- | \$ -- | Revenues |
| -- | -- | -- | -- | Taxes |
| -- | -- | 7,451 | -- | Licenses, Permits, and Franchises |
| 321 | 30 | 2,250 | 53 | Fines, Forfeitures, and Penalties |
| 179,057 | -- | -- | -- | Use of Money and Property |
| 29 | 132 | -- | -- | Intergovernmental |
| 416 | -- | -- | -- | Charges for Services |
| 179,823 | 162 | 9,701 | 53 | Other |
| | | | | Total Revenues |
| | | | | Expenditures |
| | | | | Current |
| -- | 1 | 239 | -- | General Government |
| -- | -- | -- | -- | Public Protection |
| -- | -- | -- | -- | Public Ways and Facilities |
| -- | -- | -- | -- | Health and Sanitation |
| 179,723 | -- | -- | -- | Public Assistance |
| -- | -- | -- | -- | Education |
| -- | -- | -- | -- | Recreation and Cultural Services |
| 15 | -- | -- | -- | Capital Outlay |
| -- | -- | 58,847 | 392 | Debt Service |
| -- | -- | 1,379 | 2,209 | Principal Retirement |
| 179,738 | 1 | 60,465 | 2,601 | Interest |
| | | | | Total Expenditures |
| 85 | 161 | (50,764) | (2,548) | Excess (Deficit) of Revenues |
| | | | | Over Expenditures |
| | | | | Other Financing Sources (Uses) |
| -- | -- | -- | -- | Transfers In |
| (44) | -- | -- | (220) | Transfers Out |
| -- | -- | 61,107 | -- | Debt Issued |
| -- | -- | -- | -- | Loan Issuance |
| (44) | -- | 61,107 | (220) | Total Other Financing Sources (Uses) |
| 41 | 161 | 10,343 | (2,768) | Net Change in Fund Balances |
| 14,056 | 1,627 | 81,051 | 2,768 | Fund Balances-Beginning of Year |
| \$ 14,097 | \$ 1,788 | \$ 91,394 | \$ -- | Fund Balances-End of Year |

**COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES (Continued)
NONMAJOR GOVERNMENTAL FUNDS**

| | Debt Service | | | |
|---|--------------------------------|--|---|--|
| | Pension Obligation Bonds | Capital Facilities Development Corporation | South OC Public Financing Authority | Orange County Public Financing Authority |
| Revenues | | | | |
| Taxes | \$ -- | \$ -- | \$ -- | \$ -- |
| Licenses, Permits, and Franchises | -- | -- | -- | -- |
| Fines, Forfeitures, and Penalties | -- | -- | -- | -- |
| Use of Money and Property | 1,145 | 1,469 | 77 | -- |
| Intergovernmental | -- | -- | -- | -- |
| Charges for Services | -- | -- | -- | -- |
| Other | -- | -- | -- | -- |
| Total Revenues | 1,145 | 1,469 | 77 | -- |
| Expenditures | | | | |
| Current | | | | |
| General Government | 29 | 1,510 | -- | -- |
| Public Protection | -- | -- | -- | -- |
| Public Ways and Facilities | -- | -- | -- | -- |
| Health and Sanitation | -- | -- | -- | -- |
| Public Assistance | -- | -- | -- | -- |
| Education | -- | -- | -- | -- |
| Recreation and Cultural Services | -- | -- | -- | -- |
| Capital Outlay | -- | -- | -- | -- |
| Debt Service | | | | |
| Principal Retirement | 2,772 | -- | 6,930 | -- |
| Interest | 12,228 | 11,509 | 2,839 | -- |
| Total Expenditures | 15,029 | 13,019 | 9,769 | -- |
| Excess (Deficit) of Revenues Over Expenditures | (13,884) | (11,550) | (9,692) | -- |
| Other Financing Sources (Uses) | | | | |
| Transfers In | -- | -- | 5,999 | -- |
| Transfers Out | -- | (175,465) | (3,056) | (6) |
| Debt Issued | -- | -- | -- | -- |
| Loan Issuance | -- | 212,304 | -- | -- |
| Total Other Financing Sources (Uses) | -- | 36,839 | 2,943 | (6) |
| Net Change in Fund Balances | (13,884) | 25,289 | (6,749) | (6) |
| Fund Balances-Beginning of Year | 46,599 | 14,770 | 7,046 | 6 |
| Fund Balances-End of Year | <u>\$ 32,715</u> | <u>\$ 40,059</u> | <u>\$ 297</u> | <u>\$ --</u> |

| Capital Projects | | | Permanent | |
|--------------------------------|---|--|----------------------------|--------------------------------------|
| Criminal Justice Facilities | Countywide Capital Projects Non-General Fund | Capital Facilities Development Corporation Construction | Regional Park Endowment | |
| \$ -- | \$ -- | \$ -- | \$ -- | Revenues |
| -- | -- | -- | -- | Taxes |
| 2,658 | -- | -- | -- | Licenses, Permits, and Franchises |
| 646 | 25 | 4,304 | 11 | Fines, Forfeitures, and Penalties |
| -- | -- | -- | -- | Use of Money and Property |
| -- | -- | -- | -- | Intergovernmental |
| -- | -- | -- | -- | Charges for Services |
| -- | -- | -- | -- | Other |
| <u>3,304</u> | <u>25</u> | <u>4,304</u> | <u>11</u> | Total Revenues |
| | | | | Expenditures |
| | | | | Current |
| -- | 714 | -- | -- | General Government |
| -- | -- | -- | -- | Public Protection |
| -- | -- | -- | -- | Public Ways and Facilities |
| -- | -- | -- | -- | Health and Sanitation |
| -- | -- | -- | -- | Public Assistance |
| -- | -- | -- | -- | Education |
| -- | -- | -- | -- | Recreation and Cultural Services |
| 25,503 | 2,389 | 89,258 | -- | Capital Outlay |
| -- | -- | -- | -- | Debt Service |
| -- | -- | -- | -- | Principal Retirement |
| <u>25,503</u> | <u>3,103</u> | <u>89,258</u> | <u>--</u> | Interest |
| (22,199) | (3,078) | (84,954) | 11 | Total Expenditures |
| | | | | Excess (Deficit) of Revenues |
| | | | | Over Expenditures |
| 21,956 | 57,824 | 175,465 | -- | Other Financing Sources (Uses) |
| (971) | (42,335) | -- | -- | Transfers In |
| -- | -- | -- | -- | Transfers Out |
| -- | -- | -- | -- | Debt Issued |
| <u>20,985</u> | <u>15,489</u> | <u>175,465</u> | <u>--</u> | Loan Issuance |
| (1,214) | 12,411 | 90,511 | 11 | Total Other Financing Sources (Uses) |
| 13,947 | 42,602 | 108,963 | 348 | Net Change in Fund Balances |
| <u>\$ 12,733</u> | <u>\$ 55,013</u> | <u>\$ 199,474</u> | <u>\$ 359</u> | Fund Balances-Beginning of Year |
| | | | | Fund Balances-End of Year |

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

BUDGETARY COMPARISON SCHEDULES
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|--------------|------------------------------|------------------------------------|
| <u>Parking Facilities</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 6,208 | \$ 6,208 | \$ 6,812 | \$ 604 |
| Charges for Services | 368 | 368 | 145 | (223) |
| Total Revenues and Other Financing Sources | 6,576 | 6,576 | 6,957 | 381 |
| Expenditures and Other Financing Uses | | | | |
| Public Ways and Facilities: | | | | |
| Parking Facilities | 5,505 | 7,138 | 5,333 | 1,805 |
| Total Expenditures and Other Financing Uses | 5,505 | 7,138 | 5,333 | 1,805 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | 1,071 | (562) | 1,624 | \$ 2,186 |
| Fund Balances-Beginning of Year | 1,166 | 1,166 | 1,166 | |
| Fund Balances-End of Year | \$ 2,237 | \$ 604 | \$ 2,790 | |
| <u>Service Area, Lighting, Maintenance, and Assessment Districts</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Taxes | \$ 640 | \$ 644 | \$ 688 | \$ 44 |
| Use of Money and Property | 504 | 518 | 2,024 | 1,506 |
| Intergovernmental | 4 | 4 | 4 | -- |
| Charges for Services | 7 | 7 | 15 | 8 |
| Other | 2 | 2 | -- | (2) |
| Transfers In | -- | 37 | 37 | -- |
| Total Revenues and Other Financing Sources | 1,157 | 1,212 | 2,768 | 1,556 |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Special Assessment-Top of the World Improvement | 60 | 60 | 2 | 58 |
| CFD 2015-1 RMV (Village of Esencia) Construction | 1,918 | 120 | 14 | 106 |
| CFD 2016-1 RMV (Village of Esencia) Construction | 34,295 | 29,176 | 28,496 | 680 |
| CFD 2017-1 RMV (Village of Esencia) Construction | 61,835 | 61,872 | 16,720 | 45,152 |
| Public Ways and Facilities: | | | | |
| North Tustin Landscaping and Lighting Assessment District | 3,287 | 3,287 | 307 | 2,980 |
| County Service Area No. 13-La Mirada | 10 | 10 | 7 | 3 |
| County Service Area No. 20-La Habra | 11 | 255 | 250 | 5 |
| County Service Area No. 22-East Yorba Linda | 53 | 74 | 74 | -- |
| Total Expenditures and Other Financing Uses | 101,469 | 94,854 | 45,870 | 48,984 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (100,312) | (93,642) | (43,102) | \$ 50,540 |
| Fund Balances-Beginning of Year | 106,848 | 106,848 | 106,848 | |
| Fund Balances-End of Year | \$ 6,536 | \$ 13,206 | \$ 63,746 | |
| <u>Other Environmental Management</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 439 | \$ 439 | \$ 925 | \$ 486 |
| Intergovernmental | 1,840 | 4,113 | 4,137 | 24 |
| Charges for Services | 325 | 325 | 1,247 | 922 |
| Transfers In | -- | 465 | 465 | -- |
| Total Revenues and Other Financing Sources | 2,604 | 5,342 | 6,774 | 1,432 |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Real Estate Development Program | 2,319 | 2,684 | 84 | 2,600 |
| Air Quality Improvement | 272 | 272 | 219 | 53 |
| Public Protection: | | | | |
| Survey Monument Preservation | 400 | 391 | 72 | 319 |
| Public Ways and Facilities: | | | | |
| El Toro Improvement Fund | 2,637 | 4,356 | 1,614 | 2,742 |
| Total Expenditures and Other Financing Uses | 5,628 | 7,703 | 1,989 | 5,714 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (3,024) | (2,361) | 4,785 | \$ 7,146 |
| Fund Balances-Beginning of Year | 6,565 | 6,565 | 6,565 | |
| Fund Balances-End of Year | \$ 3,541 | \$ 4,204 | \$ 11,350 | |

* Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

**BUDGETARY COMPARISON SCHEDULES
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE (Continued)**

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|--------------|------------------------------|------------------------------------|
| <u>Tobacco Settlement</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Other | \$ 25,655 | \$ 25,655 | \$ 30,881 | \$ 5,226 |
| Total Revenues and Other Financing Sources | 25,655 | 25,655 | 30,881 | 5,226 |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Orange County Tobacco Settlement Fund | 36,148 | 42,185 | 30,097 | 12,088 |
| Total Expenditures and Other Financing Uses | 36,148 | 42,185 | 30,097 | 12,088 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (10,493) | (16,530) | 784 | \$ 17,314 |
| Fund Balances-Beginning of Year | 16,530 | 16,530 | 16,530 | |
| Fund Balances-End of Year | \$ 6,037 | \$ -- | \$ 17,314 | |
| <u>Community and Welfare Services</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Licenses, Permits, and Franchises | \$ 850 | \$ 850 | \$ 744 | \$ (106) |
| Use of Money and Property | 1,264 | 1,266 | 2,237 | 971 |
| Intergovernmental | 39,559 | 39,559 | 28,393 | (11,166) |
| Charges for Services | 3,543 | 3,607 | 3,218 | (389) |
| Other | 99 | 99 | 452 | 353 |
| Transfers In | 12,327 | 12,327 | 9,777 | (2,550) |
| Total Revenues and Other Financing Sources | 57,642 | 57,708 | 44,821 | (12,887) |
| Expenditures and Other Financing Uses | | | | |
| Public Protection: | | | | |
| OC Animal Care Center Donations | 76 | 104 | 75 | 29 |
| OC Animal Shelter Construction Fund | 3,253 | 3,572 | 3,394 | 178 |
| Public Assistance: | | | | |
| MHSA Housing Fund | 994 | 1,003 | 21 | 982 |
| Dispute Resolution Program | 894 | 982 | 642 | 340 |
| Domestic Violence Program | 1,125 | 1,196 | 765 | 431 |
| Facilities Development and Maintenance | 4,368 | 4,369 | 1,942 | 2,427 |
| Workforce Investment Act | 20,146 | 20,108 | 11,739 | 8,369 |
| County Executive Office-Single Family Housing | 10 | 25 | 3 | 22 |
| OC Housing | 10,034 | 10,242 | 7,224 | 3,018 |
| Strategic Priority Affordable Housing | 203 | 203 | 107 | 96 |
| In-Home Support Services Public Authority | 1,770 | 1,770 | 1,713 | 57 |
| SSA Donations and Fees | 1,359 | 1,359 | 1,019 | 340 |
| SSA Wraparound | 39,930 | 39,932 | 22,916 | 17,016 |
| CalHome Program Reuse Fund | 1,015 | 1,044 | -- | 1,044 |
| Santa Ana Regional Center Lease Conveyance | 1,315 | 1,315 | 1,315 | -- |
| Total Expenditures and Other Financing Uses | 86,492 | 87,224 | 52,875 | 34,349 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (28,850) | (29,516) | (8,054) | \$ 21,462 |
| Fund Balances-Beginning of Year | 81,256 | 81,256 | 81,256 | |
| Fund Balances-End of Year | \$ 52,406 | \$ 51,740 | \$ 73,202 | |
| <u>OC Parks</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Taxes | \$ 89,055 | \$ 89,055 | \$ 93,073 | \$ 4,018 |
| Licenses, Permits, and Franchises | 1,325 | 1,325 | 428 | (897) |
| Fines, Forfeitures, and Penalties | 39 | 39 | 62 | 23 |
| Use of Money and Property | 11,181 | 11,181 | 12,372 | 1,191 |
| Intergovernmental | 1,227 | 1,227 | 3,057 | 1,830 |
| Charges for Services | 18,138 | 18,138 | 12,863 | (5,275) |
| Other | 2,106 | 2,106 | 633 | (1,473) |
| Transfers In | 32,219 | 32,885 | 13,000 | (19,885) |
| Total Revenues and Other Financing Sources | 155,290 | 155,956 | 135,488 | (20,468) |
| Expenditures and Other Financing Uses | | | | |
| Recreation and Cultural Services: | | | | |
| County Tideland-Newport Bay | 5,883 | 7,396 | 6,221 | 1,175 |
| OC Parks | 156,394 | 157,175 | 110,274 | 46,901 |
| OC Parks Capital | 41,994 | 42,994 | 8,173 | 34,821 |
| Total Expenditures and Other Financing Uses | 204,271 | 207,565 | 124,668 | 82,897 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (48,981) | (51,609) | 10,820 | \$ 62,429 |
| Fund Balances-Beginning of Year | 108,933 | 108,933 | 108,933 | |
| Fund Balances-End of Year | \$ 59,952 | \$ 57,324 | \$ 119,753 | |

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

BUDGETARY COMPARISON SCHEDULES
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE (Continued)

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|--------------|------------------------------|------------------------------------|
| <u>OC Dana Point Harbor</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Licenses, Permits, and Franchises | \$ 10 | \$ 10 | \$ -- | \$ (10) |
| Fines, Forfeitures and Penalties | 96 | 96 | 24 | (72) |
| Use of Money and Property | 27,609 | 27,609 | 12,509 | (15,100) |
| Charges for Services | 700 | 700 | 351 | (349) |
| Other | 87 | 87 | 51 | (36) |
| Transfers In | -- | 500 | 197 | (303) |
| Total Revenues and Other Financing Sources | 28,502 | 29,002 | 13,132 | (15,870) |
| Expenditures and Other Financing Uses | | | | |
| Recreation and Cultural Services: | | | | |
| OC Dana Point Harbor | 36,230 | 36,730 | 11,912 | 24,818 |
| Total Expenditures and Other Financing Uses | 36,230 | 36,730 | 11,912 | 24,818 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (7,728) | (7,728) | 1,220 | \$ 8,948 |
| Fund Balances-Beginning of Year | 71,145 | 71,145 | 71,145 | |
| Fund Balances-End of Year | \$ 63,417 | \$ 63,417 | \$ 72,365 | |
| <u>Housing Asset</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 290 | \$ 290 | \$ 368 | \$ 78 |
| Other | -- | -- | (136) | (136) |
| Total Revenues and Other Financing Sources | 290 | 290 | 232 | (58) |
| Expenditures and Other Financing Uses | | | | |
| Public Assistance: | | | | |
| Orange County Development Agency Housing Asset | 12,089 | 12,128 | 569 | 11,559 |
| Total Expenditures and Other Financing Uses | 12,089 | 12,128 | 569 | 11,559 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (11,799) | (11,838) | (337) | \$ 11,501 |
| Fund Balances-Beginning of Year | 31,218 | 31,218 | 31,218 | |
| Fund Balances-End of Year | \$ 19,419 | \$ 19,380 | \$ 30,881 | |
| <u>OC Public Libraries</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Taxes | \$ 50,359 | \$ 50,359 | \$ 57,690 | \$ 7,331 |
| Fines, Forfeitures, and Penalties | 19 | 19 | 8 | (11) |
| Use of Money and Property | 463 | 638 | 1,281 | 643 |
| Intergovernmental | 450 | 450 | 468 | 18 |
| Charges for Services | 961 | 786 | 909 | 123 |
| Other | 909 | 909 | 894 | (15) |
| Total Revenues and Other Financing Sources | 53,161 | 53,161 | 61,250 | 8,089 |
| Expenditures and Other Financing Uses | | | | |
| Education: | | | | |
| OC Public Libraries-Capital | 1,560 | 3,546 | 727 | 2,819 |
| OC Public Libraries | 57,750 | 58,250 | 47,767 | 10,483 |
| Total Expenditures and Other Financing Uses | 59,310 | 61,796 | 48,494 | 13,302 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (6,149) | (8,635) | 12,756 | \$ 21,391 |
| Fund Balances-Beginning of Year | 51,582 | 51,582 | 51,582 | |
| Fund Balances-End of Year | \$ 45,433 | \$ 42,947 | \$ 64,338 | |

* Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

**BUDGETARY COMPARISON SCHEDULES
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE (Continued)**

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|--------------|------------------------------|------------------------------------|
| Health Care Programs | | | | |
| Revenues and Other Financing Sources | | | | |
| Fines, Forfeitures, and Penalties | \$ 7,897 | \$ 7,897 | \$ 7,595 | \$ (302) |
| Use of Money and Property | 269 | 269 | 462 | 193 |
| Intergovernmental | 5,612 | 7,063 | 5,790 | (1,273) |
| Charges for Services | 1,175 | 1,175 | 1,133 | (42) |
| Other | 253 | 252 | 115 | (137) |
| Transfers In | 400 | 8,054 | 7,248 | (806) |
| Total Revenues and Other Financing Sources | 15,606 | 24,710 | 22,343 | (2,367) |
| Expenditures and Other Financing Uses | | | | |
| Health and Sanitation: | | | | |
| Medi-Cal Administrative Activities Targeted Case Management | 1,828 | 2,328 | 1,730 | 598 |
| Emergency Medical Services | 7,920 | 7,920 | 7,565 | 355 |
| HCA Purpose Restricted Revenues | 2,561 | 10,061 | 826 | 9,235 |
| HCA Interest Bearing Purpose Restricted Revenues | 72 | 1,126 | 572 | 554 |
| Bioterrorism Center for Disease Control | 3,907 | 4,157 | 3,766 | 391 |
| Total Expenditures and Other Financing Uses | 16,288 | 25,592 | 14,459 | 11,133 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (682) | (882) | 7,884 | \$ 8,766 |
| Fund Balances-Beginning of Year | 36,453 | 36,453 | 36,453 | |
| Fund Balances-End of Year | \$ 35,771 | \$ 35,571 | \$ 44,337 | |
| Roads | | | | |
| Revenues and Other Financing Sources | | | | |
| Licenses, Permits, and Franchises | \$ 330 | \$ 330 | \$ 407 | \$ 77 |
| Fines, Forfeitures, and Penalties | 4 | 4 | 4 | -- |
| Use of Money and Property | 808 | 808 | 2,331 | 1,523 |
| Intergovernmental | 124,600 | 124,600 | 116,351 | (8,249) |
| Charges for Services | 34,016 | 48,170 | 21,786 | (26,384) |
| Other | 16,206 | 20,960 | 449 | (20,511) |
| Total Revenues and Other Financing Sources | 175,964 | 194,872 | 141,328 | (53,544) |
| Expenditures and Other Financing Uses | | | | |
| Public Ways and Facilities: | | | | |
| OC Road | 192,376 | 196,966 | 104,326 | 92,640 |
| Foothill Circulation Phasing Plan | 631 | 631 | 310 | 321 |
| South County Roadway Improve Prog (SCRIP) | 3,313 | 17,467 | 14,154 | 3,313 |
| Total Expenditures and Other Financing Uses | 196,320 | 215,064 | 118,790 | 96,274 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (20,356) | (20,192) | 22,538 | \$ 42,730 |
| Fund Balances-Beginning of Year | 60,373 | 60,373 | 60,373 | |
| Fund Balances-End of Year | \$ 40,017 | \$ 40,181 | \$ 82,911 | |

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

BUDGETARY COMPARISON SCHEDULES
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE (Continued)

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|--------------|------------------------------|------------------------------------|
| <u>Orange County Housing Authority</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 138 | \$ 138 | \$ 240 | \$ 102 |
| Intergovernmental | 173,352 | 173,710 | 178,777 | 5,067 |
| Charges for Services | 1 | 1 | 29 | 28 |
| Other | 1,199 | 1,199 | 419 | (780) |
| Total Revenues and Other Financing Sources | 174,690 | 175,048 | 179,465 | 4,417 |
| Expenditures and Other Financing Uses | | | | |
| Public Assistance: | | | | |
| Orange County Housing Authority-Operating Reserve | 5,708 | 5,816 | 1,415 | 4,401 |
| Orange County Housing Authority | 180,960 | 178,574 | 178,367 | 207 |
| Total Expenditures and Other Financing Uses | 186,668 | 184,390 | 179,782 | 4,608 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (11,978) | (9,342) | (317) | \$ 9,025 |
| Fund Balances-Beginning of Year | 14,099 | 14,099 | 14,099 | |
| Fund Balances-End of Year | \$ 2,121 | \$ 4,757 | \$ 13,782 | |
| <u>Other Governmental Resources</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 11 | \$ 11 | \$ 21 | \$ 10 |
| Charges for Services | 200 | 200 | 132 | (68) |
| Total Revenues and Other Financing Sources | 211 | 211 | 153 | (58) |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Remittance Processing Equipment Replacement | 76 | 76 | 1 | 75 |
| Assessor Property Characteristic | 200 | 200 | -- | 200 |
| Total Expenditures and Other Financing Uses | 276 | 276 | 1 | 275 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (65) | (65) | 152 | \$ 217 |
| Fund Balances-Beginning of Year | 1,631 | 1,631 | 1,631 | |
| Fund Balances-End of Year | \$ 1,566 | \$ 1,566 | \$ 1,783 | |

* Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

**BUDGETARY COMPARISON SCHEDULES
NONMAJOR GOVERNMENTAL FUNDS-DEBT SERVICE**

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|--------------|------------------------------|------------------------------------|
| <u>Teeter Plan Notes</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Fines, Forfeitures, and Penalties | \$ 9,500 | \$ 9,500 | \$ 7,324 | \$ (2,176) |
| Use of Money and Property | 225 | 225 | 1,712 | 1,487 |
| Bond Issuance Proceeds | 58,489 | 58,489 | 61,107 | 2,618 |
| Total Revenues and Other Financing Sources | 68,214 | 68,214 | 70,143 | 1,929 |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Teeter Series A Debt Service | 68,214 | 62,214 | 60,464 | 1,750 |
| Total Expenditures and Other Financing Uses | 68,214 | 62,214 | 60,464 | 1,750 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | -- | 6,000 | 9,679 | \$ 3,679 |
| Fund Balances-Beginning of Year | 77,362 | 77,362 | 77,362 | |
| Fund Balances-End of Year | \$ 77,362 | \$ 83,362 | \$ 87,041 | |
| <u>Pension Obligation Bonds</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 8,359 | \$ 8,359 | \$ 8,359 | \$ -- |
| Total Revenues and Other Financing Sources | 8,359 | 8,359 | 8,359 | -- |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Pension Obligation Bonds Debt Service | 15,045 | 15,045 | 15,029 | 16 |
| Total Expenditures and Other Financing Uses | 15,045 | 15,045 | 15,029 | 16 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (6,686) | (6,686) | (6,670) | \$ 16 |
| Fund Balances-Beginning of Year | 21,529 | 21,529 | 21,529 | |
| Fund Balances-End of Year | \$ 14,843 | \$ 14,843 | \$ 14,859 | |

* Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

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BUDGETARY COMPARISON SCHEDULES
NONMAJOR GOVERNMENTAL FUNDS-CAPITAL PROJECTS

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|--------------|------------------------------|------------------------------------|
| <u>Criminal Justice Facilities</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Fines, Forfeitures, and Penalties | \$ 2,394 | \$ 2,394 | \$ 2,660 | \$ 266 |
| Use of Money and Property | 36 | 36 | 430 | 394 |
| Intergovernmental | 67,694 | 67,694 | -- | (67,694) |
| Transfers In | 46,994 | 39,026 | 34,454 | (4,572) |
| Total Revenues and Other Financing Sources | 117,118 | 109,150 | 37,544 | (71,606) |
| Expenditures and Other Financing Uses | | | | |
| Public Protection: | | | | |
| Criminal Justice Facilities Accumulated Capital Outlay | 22,996 | 26,790 | 8,856 | 17,934 |
| Courthouse Temporary Construction | 1,205 | 1,274 | 949 | 325 |
| Sheriff-Coroner Construction and Facility Development | 108,422 | 104,365 | 21,854 | 82,511 |
| Total Expenditures and Other Financing Uses | 132,623 | 132,429 | 31,659 | 100,770 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (15,505) | (23,279) | 5,885 | \$ 29,164 |
| Fund Balances-Beginning of Year | 23,566 | 23,566 | 23,566 | |
| Fund Balances-End of Year | \$ 8,061 | \$ 287 | \$ 29,451 | |
| <u>Countywide Capital Projects Non-General Fund</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Transfers In | 16,971 | 54,770 | 54,770 | -- |
| Bond Issuance Proceeds | 1,000 | 3,276 | 3,054 | (222) |
| Total Revenues and Other Financing Sources | 17,971 | 58,046 | 57,824 | (222) |
| Expenditures and Other Financing Uses | | | | |
| General Government: | | | | |
| Countywide Capital Projects Non-General | 50,880 | 70,664 | 40,401 | 30,263 |
| Countywide IT Projects Non-General | 4,313 | 9,731 | 4,988 | 4,743 |
| Total Expenditures and Other Financing Uses | 55,193 | 80,395 | 45,389 | 35,006 |
| Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses | (37,222) | (22,349) | 12,435 | \$ 34,784 |
| Fund Balances-Beginning of Year | 42,547 | 42,547 | 42,547 | |
| Fund Balances-End of Year | \$ 5,325 | \$ 20,198 | \$ 54,982 | |

* Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

**BUDGETARY COMPARISON SCHEDULE
NONMAJOR GOVERNMENTAL FUNDS-PERMANENT FUND**

| | * Original Budget | Final Budget | Actual on Budgetary Basis | Variance Positive (Negative) |
|--|-------------------|---------------|------------------------------|------------------------------------|
| <u>Regional Park Endowment</u> | | | | |
| Revenues and Other Financing Sources | | | | |
| Use of Money and Property | \$ 5 | \$ 5 | \$ 7 | \$ 2 |
| Total Revenues and Other Financing Sources | <u>5</u> | <u>5</u> | <u>7</u> | <u>2</u> |
| Expenditures and Other Financing Uses | | | | |
| Recreation and Cultural Services: | | | | |
| Limestone Regional Park Mitigation Maintenance Endowment | 4 | 4 | -- | 4 |
| Total Expenditures and Other Financing Uses | <u>4</u> | <u>4</u> | <u>--</u> | <u>4</u> |
| Excess (Deficit) of Revenues and Other Financing Sources | | | | |
| Over Expenditures and Other Financing Uses | 1 | 1 | 7 | <u>\$ 6</u> |
| Fund Balances-Beginning of Year | 193 | 193 | 193 | |
| Fund Balances-End of Year | <u>\$ 194</u> | <u>\$ 194</u> | <u>\$ 200</u> | |

* Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.



INTERNAL SERVICE FUNDS

These funds are used to account for the financing of goods or services provided by one County department or agency to other County departments or agencies, on a cost-reimbursement basis.

Health and Other Self-Insured Employee Benefits

These funds are used to account for the County's self-funded health insurance programs, group salary continuance plan, group dental insurance programs, wellness program, and flexible spending accounts.

Insured Health Plans

This fund is used to account for the fully insured health plans for the County employees and retirees.

Life Insurance

This fund is used to account for the County's life insurance and accidental death and dismemberment insurance for employees.

Workers' Compensation

This fund is used to account for the County's self-funded workers' compensation insurance program.

Unemployment Insurance

This fund is used to account for the County's self-funded unemployment insurance program.

Property and Casualty Risk

This fund is used to account for the County's self-funded property and casualty risk insurance program.

Transportation

This fund is used to account for motor pool repair and maintenance, and for other transportation services, which are provided to departments and agencies on a cost-reimbursement basis.

Reprographics

This fund is used to account for printing and graphic services, which are provided to departments and agencies on a cost-reimbursement basis.

Information and Technology

This fund is used to account for applications development and support, voice and data services, and desktop support to departments and agencies on a cost-reimbursement basis.

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COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS

| | Total | Health and Other Self-Insured Employee Benefits | Insured Health Plans | Life Insurance | Workers' Compensation |
|---|------------|---|-------------------------|-------------------|--------------------------|
| ASSETS | | | | | |
| Current Assets | | | | | |
| Pooled Cash/Investments | \$ 266,101 | \$ 38,424 | \$ 7,330 | \$ 105 | \$ 104,834 |
| Cash/Cash Equivalents | 375 | 375 | -- | -- | -- |
| Imprest Cash Funds | 8 | -- | -- | -- | -- |
| Receivables | | | | | |
| Accounts | 476 | 51 | 20 | -- | 322 |
| Interest/Dividends | 900 | 144 | -- | -- | 350 |
| Allowance for Uncollectible Receivables | (87) | -- | -- | -- | -- |
| Due from Other Funds | 2,242 | 178 | 45 | -- | 54 |
| Due from Other Governmental Agencies | 558 | 256 | -- | -- | 22 |
| Inventory of Materials and Supplies | 391 | -- | -- | -- | -- |
| Prepaid Costs | 2,112 | -- | -- | -- | 293 |
| Total Current Assets | 273,076 | 39,428 | 7,395 | 105 | 105,875 |
| Noncurrent Assets | | | | | |
| Capital Assets | | | | | |
| Construction in Progress | 1,285 | -- | -- | -- | -- |
| Intangible Assets-Amortizable | 118 | -- | -- | -- | 118 |
| Accumulated Amortization | (39) | -- | -- | -- | (39) |
| Structures and Improvements | 18,389 | -- | -- | -- | -- |
| Accumulated Depreciation | (7,089) | -- | -- | -- | -- |
| Equipment | 148,629 | -- | -- | -- | -- |
| Accumulated Depreciation | (96,697) | -- | -- | -- | -- |
| Total Capital Assets | 64,596 | -- | -- | -- | 79 |
| Total Assets | 337,672 | 39,428 | 7,395 | 105 | 105,954 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Deferred Outflows of Resources Related to Pension | 15,186 | -- | -- | -- | 4,264 |
| Deferred Outflows of Resources Related to OPEB | 519 | -- | -- | -- | 190 |
| Total Deferred Outflows of Resources | 15,705 | -- | -- | -- | 4,454 |
| LIABILITIES | | | | | |
| Current Liabilities | | | | | |
| Accounts Payable | 13,950 | 434 | -- | -- | 1,607 |
| Retainage Payable | 221 | -- | -- | -- | -- |
| Salaries and Employee Benefits Payable | 552 | -- | -- | -- | 70 |
| Due to Other Funds | 804 | 2 | -- | -- | 12 |
| Due to Other Governmental Agencies | 3 | -- | -- | -- | -- |
| Insurance Claims Payable | 61,786 | 14,886 | -- | -- | 30,256 |
| Compensated Employee Absences Payable | 1,177 | -- | -- | -- | 142 |
| Capital Lease Obligations Payable | 609 | -- | -- | -- | -- |
| Total Current Liabilities | 79,102 | 15,322 | -- | -- | 32,087 |
| Noncurrent Liabilities | | | | | |
| Insurance Claims Payable | 158,286 | -- | -- | -- | 119,252 |
| Compensated Employee Absences Payable | 1,053 | -- | -- | -- | 87 |
| Capital Lease Obligations Payable | 2,110 | -- | -- | -- | -- |
| Net Pension Liability | 49,872 | -- | -- | -- | 11,466 |
| Net OPEB Liability | 4,727 | -- | -- | -- | 1,712 |
| Total Noncurrent Liabilities | 216,048 | -- | -- | -- | 132,517 |
| Total Liabilities | 295,150 | 15,322 | -- | -- | 164,604 |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Deferred Inflows of Resources Related to Pension | 2,884 | -- | -- | -- | 261 |
| Total Deferred Inflows of Resources | 2,884 | -- | -- | -- | 261 |
| NET POSITION | | | | | |
| Net Investment in Capital Assets | 61,656 | -- | -- | -- | 79 |
| Unrestricted | (6,313) | 24,106 | 7,395 | 105 | (54,536) |
| Total Net Position | \$ 55,343 | \$ 24,106 | \$ 7,395 | \$ 105 | \$ (54,457) |

Supplemental Information
(Dollar Amounts in Thousands)

| Unemployment Insurance | Property & Casualty Risk | Transportation | Reprographics | Information & Technology | |
|---------------------------|-----------------------------|----------------|---------------|-----------------------------|---|
| \$ 7,522 | \$ 75,884 | \$ 21,967 | \$ 4,302 | \$ 5,733 | ASSETS |
| -- | -- | -- | -- | -- | Current Assets |
| -- | 5 | -- | -- | 3 | Pooled Cash/Investments |
| -- | 4 | 55 | -- | 24 | Cash/Cash Equivalents |
| 29 | 254 | 68 | 14 | 41 | Imprest Cash Funds |
| -- | -- | (56) | -- | (31) | Receivables |
| -- | 243 | 1,556 | -- | 166 | Accounts |
| -- | 19 | 10 | -- | 251 | Interest/Dividends |
| -- | -- | 391 | -- | -- | Allowance for Uncollectible Receivables |
| -- | 142 | 682 | 150 | 845 | Due from Other Funds |
| 7,551 | 76,551 | 24,673 | 4,466 | 7,032 | Due from Other Governmental Agencies |
| | | | | | Inventory of Materials and Supplies |
| | | | | | Prepaid Costs |
| | | | | | Total Current Assets |
| | | | | | Noncurrent Assets |
| -- | -- | -- | -- | 1,285 | Capital Assets |
| -- | -- | -- | -- | -- | Construction in Progress |
| -- | -- | -- | -- | -- | Intangible Assets-Amortizable |
| -- | -- | 9,798 | 559 | 8,032 | Accumulated Amortization |
| -- | -- | (5,722) | (23) | (1,344) | Structures and Improvements |
| -- | -- | 60,794 | 4,850 | 82,985 | Accumulated Depreciation |
| -- | -- | (27,398) | (1,443) | (67,856) | Equipment |
| -- | -- | 37,472 | 3,943 | 23,102 | Accumulated Depreciation |
| 7,551 | 76,551 | 62,145 | 8,409 | 30,134 | Total Capital Assets |
| | | | | | Total Assets |
| | | | | | DEFERRED OUTFLOWS OF RESOURCES |
| -- | 911 | 4,288 | 812 | 4,911 | Deferred Outflows of Resources Related to Pension |
| -- | 26 | 127 | 21 | 155 | Deferred Outflows of Resources Related to OPEB |
| -- | 937 | 4,415 | 833 | 5,066 | Total Deferred Outflows of Resources |
| | | | | | LIABILITIES |
| -- | 1,837 | 90 | 138 | 9,844 | Current Liabilities |
| -- | -- | -- | 1 | 220 | Accounts Payable |
| -- | 36 | 192 | 34 | 220 | Retainage Payable |
| 26 | 4 | 269 | 313 | 178 | Salaries and Employee Benefits Payable |
| -- | -- | 1 | 2 | -- | Due to Other Funds |
| 937 | 15,707 | -- | -- | -- | Due to Other Governmental Agencies |
| -- | 103 | 377 | 49 | 506 | Insurance Claims Payable |
| -- | -- | -- | 609 | -- | Compensated Employee Absences Payable |
| 963 | 17,687 | 929 | 1,146 | 10,968 | Capital Lease Obligations Payable |
| | | | | | Total Current Liabilities |
| -- | 39,034 | -- | -- | -- | Noncurrent Liabilities |
| -- | 83 | 405 | 26 | 452 | Insurance Claims Payable |
| -- | -- | -- | 2,110 | -- | Compensated Employee Absences Payable |
| -- | 3,431 | 15,318 | 2,930 | 16,727 | Capital Lease Obligations Payable |
| -- | 249 | 1,188 | 191 | 1,387 | Net Pension Liability |
| -- | 42,797 | 16,911 | 5,257 | 18,566 | Net OPEB Liability |
| 963 | 60,484 | 17,840 | 6,403 | 29,534 | Total Noncurrent Liabilities |
| | | | | | Total Liabilities |
| | | | | | DEFERRED INFLOWS OF RESOURCES |
| -- | 271 | 1,100 | 208 | 1,044 | Deferred Inflows of Resources Related to Pension |
| -- | 271 | 1,100 | 208 | 1,044 | Total Deferred Inflows of Resources |
| | | | | | NET POSITION |
| -- | -- | 37,472 | 1,223 | 22,882 | Net Investment in Capital Assets |
| 6,588 | 16,733 | 10,148 | 1,408 | (18,260) | Unrestricted |
| \$ 6,588 | \$ 16,733 | \$ 47,620 | \$ 2,631 | \$ 4,622 | Total Net Position |

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COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
INTERNAL SERVICE FUNDS

| | Total | Health and Other Self-Insured Employee Benefits | Insured Health Plans | Life Insurance | Workers' Compensation |
|--|------------------|---|-------------------------|-------------------|--------------------------|
| Operating Revenues | | | | | |
| Use of Money and Property | \$ 1,582 | \$ -- | \$ -- | \$ -- | \$ -- |
| Charges for Services | 108,682 | 1,753 | -- | -- | -- |
| Insurance Premiums | 337,384 | 66,718 | 178,763 | 848 | 60,081 |
| Total Operating Revenues | <u>447,648</u> | <u>68,471</u> | <u>178,763</u> | <u>848</u> | <u>60,081</u> |
| Operating Expenses | | | | | |
| Salaries and Employee Benefits | 26,375 | -- | -- | -- | 3,778 |
| Services and Supplies | 30,706 | 1,776 | -- | -- | 336 |
| Professional Services | 75,694 | 4,765 | -- | -- | 5,519 |
| Operating Leases | 10,826 | -- | -- | -- | 153 |
| Insurance Claims and Premiums | 315,402 | 69,241 | 179,162 | 874 | 40,092 |
| Other Charges | 256 | 256 | -- | -- | -- |
| Taxes and Other Fees | 8 | -- | -- | -- | -- |
| Depreciation/Amortization | 19,147 | -- | -- | -- | 24 |
| Total Operating Expenses | <u>478,414</u> | <u>76,038</u> | <u>179,162</u> | <u>874</u> | <u>49,902</u> |
| Operating Income (Loss) | <u>(30,766)</u> | <u>(7,567)</u> | <u>(399)</u> | <u>(26)</u> | <u>10,179</u> |
| Nonoperating Revenues (Expenses) | | | | | |
| Intergovernmental Revenues | 1,182 | 934 | -- | -- | -- |
| Interest and Investment Income | 7,433 | 1,151 | 3 | -- | 2,799 |
| Interest Expense | (44) | -- | -- | -- | -- |
| Gain on Disposition of Capital Assets | 601 | -- | -- | -- | -- |
| Other Revenue | 5,568 | 4,176 | 259 | -- | 369 |
| Total Nonoperating Revenues | <u>14,740</u> | <u>6,261</u> | <u>262</u> | <u>--</u> | <u>3,168</u> |
| Income (Loss) Before Contributions and Transfers | (16,026) | (1,306) | (137) | (26) | 13,347 |
| Capital Contributions | 197 | -- | -- | -- | -- |
| Transfers In | 5,471 | 937 | -- | -- | 278 |
| Transfers Out | (248) | -- | -- | -- | -- |
| Change in Net Position | <u>(10,606)</u> | <u>(369)</u> | <u>(137)</u> | <u>(26)</u> | <u>13,625</u> |
| Net Position-Beginning of Year | 65,949 | 24,475 | 7,532 | 131 | (68,082) |
| Net Position-End of Year | <u>\$ 55,343</u> | <u>\$ 24,106</u> | <u>\$ 7,395</u> | <u>\$ 105</u> | <u>\$ (54,457)</u> |

Supplemental Information
(Dollar Amounts in Thousands)

| Unemployment Insurance | Property & Casualty Risk | Transportation | Reprographics | Information & Technology | |
|---------------------------|-----------------------------|----------------|---------------|-----------------------------|--|
| \$ -- | \$ -- | \$ -- | \$ -- | \$ 1,582 | Operating Revenues |
| -- | -- | 27,862 | 4,694 | 74,373 | Use of Money and Property |
| -- | 30,974 | -- | -- | -- | Charges for Services |
| -- | 30,974 | 27,862 | 4,694 | 75,955 | Insurance Premiums |
| | | | | | Total Operating Revenues |
| | | | | | Operating Expenses |
| -- | 1,676 | 8,915 | 1,538 | 10,468 | Salaries and Employee Benefits |
| -- | 7,961 | 10,000 | 1,525 | 9,108 | Services and Supplies |
| 48 | 586 | 2,297 | 334 | 62,145 | Professional Services |
| -- | 165 | 34 | 569 | 9,905 | Operating Leases |
| 917 | 25,116 | -- | -- | -- | Insurance Claims and Premiums |
| -- | -- | -- | -- | -- | Other Charges |
| -- | -- | 8 | -- | -- | Taxes and Other Fees |
| -- | -- | 6,322 | 197 | 12,604 | Depreciation/Amortization |
| 965 | 35,504 | 27,576 | 4,163 | 104,230 | Total Operating Expenses |
| (965) | (4,530) | 286 | 531 | (28,275) | Operating Income (Loss) |
| | | | | | Nonoperating Revenues (Expenses) |
| -- | -- | -- | -- | 248 | Intergovernmental Revenues |
| 243 | 2,002 | 562 | 117 | 556 | Interest and Investment Income |
| -- | -- | -- | (44) | -- | Interest Expense |
| -- | -- | 601 | -- | -- | Gain on Disposition of Capital Assets |
| -- | 649 | 39 | 65 | 11 | Other Revenue |
| 243 | 2,651 | 1,202 | 138 | 815 | Total Nonoperating Revenues |
| (722) | (1,879) | 1,488 | 669 | (27,460) | Income (Loss) Before Contributions and Transfers |
| -- | -- | 87 | -- | 110 | Capital Contributions |
| -- | -- | 4,256 | -- | -- | Transfers In |
| -- | -- | (215) | (21) | (12) | Transfers Out |
| (722) | (1,879) | 5,616 | 648 | (27,362) | Change in Net Position |
| 7,310 | 18,612 | 42,004 | 1,983 | 31,984 | Net Position-Beginning of Year |
| \$ 6,588 | \$ 16,733 | \$ 47,620 | \$ 2,631 | \$ 4,622 | Net Position-End of Year |

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COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS

| | Total | Health and Other Self-Insured Employee Benefits | Insured Health Plans | Life Insurance | Workers' Compensation |
|---|-------------|---|-------------------------|-------------------|--------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | | |
| Receipts from Customers | \$ 36,036 | \$ 1,727 | \$ 7 | \$ -- | \$ -- |
| Cash Received for Premiums Within the County's Entity | 337,384 | 66,718 | 178,763 | 848 | 60,081 |
| Payments to Suppliers for Goods and Services | (404,625) | (73,605) | (179,162) | (874) | (45,890) |
| Payments to Employees for Services | (24,560) | -- | -- | -- | (3,076) |
| Payments for Interfund Services | (242) | -- | -- | -- | -- |
| Receipts for Interfund Services | 75,460 | 693 | 150 | -- | 8 |
| Payment for Taxes and Other Fees | (8) | -- | -- | -- | -- |
| Other Operating Receipts | 5,568 | 4,176 | 259 | -- | 369 |
| Other Operating Payments | (11,388) | (256) | -- | -- | (455) |
| Net Cash Provided (Used) by Operating Activities | 13,625 | (547) | 17 | (26) | 11,037 |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | |
| Transfers In | 5,471 | 937 | -- | -- | 278 |
| Transfers Out | (248) | -- | -- | -- | -- |
| Intergovernmental Revenues | 1,182 | 934 | -- | -- | -- |
| Net Cash Provided (Used) by Noncapital Financing Activities | 6,405 | 1,871 | -- | -- | 278 |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | |
| Acquisition of Capital Assets | (18,057) | -- | -- | -- | (1) |
| Principal Paid on Capital Lease Obligations | (469) | -- | -- | -- | -- |
| Interest Paid on Capital Lease Obligations | (44) | -- | -- | -- | -- |
| Proceeds from Sale of Capital Assets | 601 | -- | -- | -- | -- |
| Net Cash Used by Capital and Related Financing Activities | (17,969) | -- | -- | -- | (1) |
| CASH FLOW FROM INVESTING ACTIVITIES | | | | | |
| Interest on Investments | 7,223 | 1,115 | 3 | -- | 2,689 |
| Net Cash Provided by Investing Activities | 7,223 | 1,115 | 3 | -- | 2,689 |
| Net Increase (Decrease) in Cash and Cash Equivalents | 9,284 | 2,439 | 20 | (26) | 14,003 |
| Cash and Cash Equivalents-Beginning of Year | 257,200 | 36,360 | 7,310 | 131 | 90,831 |
| Cash and Cash Equivalents-End of Year | \$ 266,484 | \$ 38,799 | \$ 7,330 | \$ 105 | \$ 104,834 |
| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities | | | | | |
| Operating Income (Loss) | \$ (30,766) | \$ (7,567) | \$ (399) | \$ (26) | \$ 10,179 |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | | | |
| Depreciation/Amortization | 19,147 | -- | -- | -- | 24 |
| Other Revenue | 5,568 | 4,176 | 259 | -- | 369 |
| (Increases) Decreases In: | | | | | |
| Accounts Receivable, Net of Allowances | (283) | (45) | 6 | -- | (322) |
| Due from Other Funds | 754 | 696 | 150 | -- | 7 |
| Due from Other Governmental Agencies | 122 | 19 | 1 | -- | 20 |
| Inventory of Materials and Supplies | (6) | -- | -- | -- | -- |
| Prepaid Costs | (233) | -- | -- | -- | (38) |
| Deferred Outflows of Resources Related to Pension | (4,030) | -- | -- | -- | (1,465) |
| Deferred Outflows of Resources Related to OPEB | (220) | -- | -- | -- | (82) |
| Increases (Decreases) In: | | | | | |
| Accounts Payable | 1,102 | (33) | -- | -- | 782 |
| Salaries and Employee Benefits Payable | 37 | -- | -- | -- | 7 |
| Due to Other Funds | 91 | (3) | -- | -- | 1 |
| Due to Other Governmental Agencies | 1 | -- | -- | -- | -- |
| Insurance Claims Payable | 16,313 | 2,210 | -- | -- | (687) |
| Compensated Employee Absences Payable | (146) | -- | -- | -- | (35) |
| Net Pension Liability | 12,104 | -- | -- | -- | 4,460 |
| Net OPEB Liability | 213 | -- | -- | -- | 79 |
| Deferred Inflows of Resources Related to Pension | (5,990) | -- | -- | -- | (2,207) |
| Deferred Inflows of Resources Related to OPEB | (153) | -- | -- | -- | (55) |
| Total Adjustments | 44,391 | 7,020 | 416 | -- | 858 |
| Net Cash Provided (Used) by Operating Activities | \$ 13,625 | \$ (547) | \$ 17 | \$ (26) | \$ 11,037 |
| Reconciliation of Cash and Cash Equivalents to Statement of Net Position | | | | | |
| Pooled Cash/Investments | \$ 266,101 | \$ 38,424 | \$ 7,330 | \$ 105 | \$ 104,834 |
| Cash/Cash Equivalents | 375 | 375 | -- | -- | -- |
| Imprest Cash Funds | 8 | -- | -- | -- | -- |
| Total Cash and Cash Equivalents | \$ 266,484 | \$ 38,799 | \$ 7,330 | \$ 105 | \$ 104,834 |

Supplemental Information
(Dollar Amounts in Thousands)

| Unemployment Insurance | Property & Casualty Risk | Transportation | Reprographics | Information & Technology |
|---------------------------|-----------------------------|------------------|-----------------|-----------------------------|
| \$ -- | \$ -- | \$ 27,867 | \$ 4,698 | \$ 1,737 |
| -- | 30,974 | -- | -- | -- |
| (842) | (19,037) | (12,965) | (1,975) | (70,275) |
| -- | (1,576) | (8,497) | (1,500) | (9,911) |
| -- | (29) | (213) | -- | -- |
| 26 | -- | -- | 305 | 74,278 |
| -- | -- | (8) | -- | -- |
| -- | 649 | 39 | 65 | 11 |
| -- | (169) | (34) | (569) | (9,905) |
| <u>(816)</u> | <u>10,812</u> | <u>6,189</u> | <u>1,024</u> | <u>(14,065)</u> |
| -- | -- | 4,256 | -- | -- |
| -- | -- | (215) | (21) | (12) |
| -- | -- | -- | -- | 248 |
| <u>--</u> | <u>--</u> | <u>4,041</u> | <u>(21)</u> | <u>236</u> |
| -- | -- | (6,773) | (510) | (10,773) |
| -- | -- | -- | (469) | -- |
| -- | -- | -- | (44) | -- |
| -- | -- | 601 | -- | -- |
| <u>--</u> | <u>--</u> | <u>(6,172)</u> | <u>(1,023)</u> | <u>(10,773)</u> |
| 238 | 1,925 | 540 | 114 | 599 |
| <u>238</u> | <u>1,925</u> | <u>540</u> | <u>114</u> | <u>599</u> |
| (578) | 12,737 | 4,598 | 94 | (24,003) |
| 8,100 | 63,152 | 17,369 | 4,208 | 29,739 |
| <u>\$ 7,522</u> | <u>\$ 75,889</u> | <u>\$ 21,967</u> | <u>\$ 4,302</u> | <u>\$ 5,736</u> |

CASH FLOWS FROM OPERATING ACTIVITIES

Receipts from Customers
Cash Received for Premiums Within the County's Entity
Payments to Suppliers for Goods and Services
Payments to Employees for Services
Payments for Interfund Services
Receipts for Interfund Services
Payment for Taxes and Other Fees
Other Operating Receipts
Other Operating Payments
Net Cash Provided (Used) by Operating Activities

CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES

Transfers In
Transfers Out
Intergovernmental Revenues
Net Cash Provided (Used) by Noncapital Financing Activities

CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES

Acquisition of Capital Assets
Principal Paid on Capital Lease Obligations
Interest Paid on Capital Lease Obligations
Proceeds from Sale of Capital Assets
Net Cash Used by Capital and Related Financing Activities

CASH FLOW FROM INVESTING ACTIVITIES

Interest on Investments
Net Cash Provided by Investing Activities

Net Increase (Decrease) in Cash and Cash Equivalents
Cash and Cash Equivalents-Beginning of Year
Cash and Cash Equivalents-End of Year

| | | | | |
|--------------|---------------|--------------|--------------|-----------------|
| \$ (965) | \$ (4,530) | \$ 286 | \$ 531 | \$ (28,275) |
| -- | -- | 6,322 | 197 | 12,604 |
| -- | 649 | 39 | 65 | 11 |
| -- | (1) | 1 | 4 | 74 |
| -- | (30) | 71 | -- | (140) |
| -- | (3) | 4 | -- | 81 |
| -- | -- | (6) | -- | -- |
| -- | (12) | (34) | (72) | (77) |
| -- | (192) | (985) | (212) | (1,176) |
| -- | (10) | (52) | (9) | (67) |
| (13) | (16) | (628) | (45) | 1,055 |
| -- | 2 | 18 | 4 | 6 |
| 26 | 1 | (284) | 305 | 45 |
| -- | -- | -- | 1 | -- |
| 136 | 14,654 | -- | -- | -- |
| -- | -- | (52) | 3 | (62) |
| -- | 590 | 2,923 | 494 | 3,637 |
| -- | 10 | 52 | 8 | 64 |
| -- | (292) | (1,447) | (244) | (1,800) |
| -- | (8) | (39) | (6) | (45) |
| 149 | 15,342 | 5,903 | 493 | 14,210 |
| <u>(816)</u> | <u>10,812</u> | <u>6,189</u> | <u>1,024</u> | <u>(14,065)</u> |

Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities

Operating Income (Loss)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:
Depreciation/Amortization
Other Revenue
(Increases) Decreases In:
Accounts Receivable, Net of Allowances
Due from Other Funds
Due from Other Governmental Agencies
Inventory of Materials and Supplies
Prepaid Costs
Deferred Outflows of Resources Related to Pension
Deferred Outflows of Resources Related to OPEB
Increases (Decreases) In:
Accounts Payable
Salaries and Employee Benefits Payable
Due to Other Funds
Due to Other Governmental Agencies
Insurance Claims Payable
Compensated Employee Absences Payable
Net Pension Liability
Net OPEB Liability
Deferred Inflows of Resources Related to Pension
Deferred Inflows of Resources Related to OPEB
Total Adjustments

Net Cash Provided (Used) by Operating Activities

Reconciliation of Cash and Cash Equivalents to Statement of Net Position

Pooled Cash/Investments
Cash/Cash Equivalents
Imprest Cash Funds
Total Cash and Cash Equivalents

| | | | | |
|-----------------|------------------|------------------|-----------------|-----------------|
| \$ 7,522 | \$ 75,884 | \$ 21,967 | \$ 4,302 | \$ 5,733 |
| -- | -- | -- | -- | -- |
| -- | 5 | -- | -- | 3 |
| <u>\$ 7,522</u> | <u>\$ 75,889</u> | <u>\$ 21,967</u> | <u>\$ 4,302</u> | <u>\$ 5,736</u> |

FIDUCIARY FUNDS

Fiduciary funds are used to account for assets held by the County in a trustee or agency capacity on behalf of outside parties, including employees, individuals, private organizations, or other governments. These funds cannot be used to support the County's programs. When these assets are held under a formal trust agreement, a trust fund is used. Agency funds are generally used to account for assets that the County holds on behalf of others as their agent in a purely custodial capacity.

PRIVATE-PURPOSE TRUST FUNDS

Public Administration Trust Funds

These funds are used to account for trust arrangements where the principal and income benefit individuals, private organizations, or other governments. Examples of private-purpose trusts include unidentified funds, unclaimed prisoner funds, and decedents' property held for escheatment.

Orange County Redevelopment Successor Agency (Successor Agency)

The Orange County Development Agency (OCDA) was dissolved effective February 1, 2012 in accordance with ABx1 26. A successor agency was designated as the successor entity to the former redevelopment agency in accordance with Health and Safety Code 34173. The Orange County Redevelopment Successor Agency holds the assets of the dissolved OCDA pending liquidation and distribution.

PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

Extra-Help Defined Benefit Plan

This fund is used to account for the retirement plan for employees working less than half-time or as extra-help. This retirement plan was closed to new participants as of February 28, 2002. The eligible employees of these plans are not covered by the Orange County Employees Retirement System (OCERS).

Extra-Help Defined Contribution Plan

This fund is used to account for the defined contribution retirement plan for extra-help and part-time employees. This plan replaced the Extra-Help Defined Benefit Retirement Plan and was effective for new employees on March 1, 2002. Effective February 10, 2015, the plan also includes new employees who have attained age 60 at date of hire, who waive membership in OCERS, and do not have funds on deposit with OCERS and otherwise meet the requirements under OCERS' regulations and state law to waive membership in OCERS. The eligible employees of these plans are not covered by OCERS.

401(a) Defined Contribution Plan

This fund accounts for the 401(a) defined contribution plan, which was established in January 1999 for eligible employees, including the members of the Board, certain executive managers, certain administrative managers once classified as confidential and grandfathered in the plan, attorneys represented by the Orange County Attorney's Association and certain other employee classifications as defined in the plan document. The plan was closed to the attorneys effective June 24, 2005. The plan was closed to new administrative managers and to all grandfathered administrative managers, effective June 23, 2016 and December 28, 2012, respectively.

1.62% at 65 Retirement, 401(a) Defined Contribution Plan

This fund is used to account for the matching 401(a) employer contributions for eligible employees in the "1.62% at 65" Retirement (OCERS) formula who voluntarily contribute to the "1.62% at 65" Retirement, 457(b) defined contribution plan. The Plan was established on May 7, 2010.

Retiree Medical Plan (Combined 401h and 115 Trust)

This fund is used to account for the annual required contributions, benefit payments, and investment losses and gains in the Retiree Medical Trust (Trust) which was established effective July 2, 2007. The Trust was established exclusively for the Retiree Medical Plan (Plan) which is a cost-sharing multiple-employer defined benefit other postemployment benefit plan that was established on August 1, 1993 for eligible employees as defined in the plan document. The Trust and the 401(h) account with OCERS represents the Plan reported here. The Plan is reported as of December 31.

Health Reimbursement Arrangement (HRA) Plan

This fund is used to account for the employer contributions to the HRA, a defined contribution plan, which became effective on June 24, 2008 for eligible employees, including employees represented by the Association of Orange County Deputy Sheriffs and Law Enforcement Management employees as defined in the plan document. The HRA was amended and restated on June 1, 2016 to provide for the transition of the Orange County Attorney's Association to the HRA Plan in July 2016.

AGENCY FUNDS

Unapportioned Tax and Interest Funds

This group of funds is used to account for the collection of property taxes, and later distribution of such taxes, as well as the interest earned on them. Included are taxes collected by the County for other governmental units using the County treasury, as well as governmental units not using the County treasury, such as cities.

Departmental Funds

This group of funds is used by certain County officers to hold various types of cash receipts and deposits in a fiduciary capacity. Disbursements are made from these funds by checks issued by the County Auditor-Controller upon requisition of the responsible officer.

**COMBINING STATEMENT OF FIDUCIARY NET POSITION
PRIVATE-PURPOSE TRUST FUNDS**

| | Total | Public Administration Trust Funds | Orange County Redevelopment Successor Agency |
|--|------------------|---|--|
| <u>ASSETS</u> | | | |
| Pooled Cash/Investments | \$ 60,968 | \$ 58,453 | \$ 2,515 |
| Restricted Cash and Investments | | | |
| Restricted Investments with Trustee | 4,703 | -- | 4,703 |
| Receivables | | | |
| Interest/Dividends | 317 | 299 | 18 |
| Due from Other Governmental Agencies | 1 | -- | 1 |
| Land and Improvements Held for Resale | 133 | -- | 133 |
| Total Assets | <u>66,122</u> | <u>58,752</u> | <u>7,370</u> |
| <u>DEFERRED OUTFLOWS OF RESOURCES</u> | | | |
| Deferred Charge on Refunding | 212 | -- | 212 |
| Total Deferred Outflows of Resources | <u>212</u> | <u>--</u> | <u>212</u> |
| <u>LIABILITIES</u> | | | |
| Bonds Payable | 18,090 | -- | 18,090 |
| Interest Payable | 238 | -- | 238 |
| Due to Other Governmental Agencies | 19 | 3 | 16 |
| Total Liabilities | <u>18,347</u> | <u>3</u> | <u>18,344</u> |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | |
| Deferred Charge on Refunding | 79 | -- | 79 |
| Total Deferred Inflows of Resources | <u>79</u> | <u>--</u> | <u>79</u> |
| <u>NET POSITION</u> | | | |
| Restricted for Private-Purpose Trust Funds | 47,908 | 58,749 | (10,841) |
| Net Position (Deficit) | <u>\$ 47,908</u> | <u>\$ 58,749</u> | <u>\$ (10,841)</u> |

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
PRIVATE-PURPOSE TRUST FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

| | Total | Public Administration Trust Funds | Orange County Redevelopment Successor Agency |
|--|------------------|---|--|
| Additions: | | | |
| Contributions to Private-Purpose Trust | \$ 71,594 | \$ 71,594 | \$ -- |
| Intergovernmental Revenues | 2,159 | -- | 2,159 |
| Interest and Investment Income | 2,024 | 1,814 | 210 |
| Less: Investment Expense | (33) | (30) | (3) |
| Total Additions | <u>75,744</u> | <u>73,378</u> | <u>2,366</u> |
| Deductions: | | | |
| Distributions from Private-Purpose Trust | 70,739 | 70,739 | -- |
| Professional Services | 120 | -- | 120 |
| Tax Pass-Throughs | 187 | -- | 187 |
| Interest Expense | 570 | -- | 570 |
| Total Deductions | <u>71,616</u> | <u>70,739</u> | <u>877</u> |
| Change in Net Position | 4,128 | 2,639 | 1,489 |
| Net Position (Deficit)-Beginning of Year | 43,780 | 56,110 | (12,330) |
| Net Position (Deficit)-End of Year | <u>\$ 47,908</u> | <u>\$ 58,749</u> | <u>\$ (10,841)</u> |

**COMBINING STATEMENT OF FIDUCIARY NET POSITION
PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS**

| | Total | Extra-Help Defined Benefit Plan | Extra-Help Defined Contribution Plan | 401(a) Defined Contribution Plan |
|--|-------------------|---------------------------------------|---|---|
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 2,757 | \$ 2 | \$ -- | \$ -- |
| Restricted Cash and Investments | | | | |
| Restricted Investments with Trustee | 171,797 | 6,029 | 8,284 | 17,447 |
| Pooled with OCERS | 306,511 | -- | -- | -- |
| Receivables | | | | |
| Investments | 66 | -- | -- | -- |
| Interest/Dividends | 41 | -- | -- | -- |
| Due from Other Governmental Agencies | 1,636 | -- | 20 | 26 |
| Total Assets | <u>482,808</u> | <u>6,031</u> | <u>8,304</u> | <u>17,473</u> |
| <u>LIABILITIES</u> | | | | |
| Salaries and Employee Benefits Payable | <u>3,318</u> | -- | -- | -- |
| Total Liabilities | <u>3,318</u> | -- | -- | -- |
| <u>NET POSITION</u> | | | | |
| Restricted for Pension and OPEB Benefits | 479,490 | 6,031 | 8,304 | 17,473 |
| Net Position | <u>\$ 479,490</u> | <u>\$ 6,031</u> | <u>\$ 8,304</u> | <u>\$ 17,473</u> |

| 1.62% at 65 Retirement, 401(a) Defined Contribution Plan | Retiree Medical Plan (Combined 401(h) and 115 Trusts) * | Health Reimbursement Arrangement Plan |
|---|--|---|
| \$ 1 | \$ 2,706 | \$ 48 |
| 7,294 | -- | 132,743 |
| -- | 306,511 | -- |
| -- | 66 | -- |
| -- | 40 | 1 |
| 62 | 1,247 | 281 |
| <u>7,357</u> | <u>310,570</u> | <u>133,073</u> |
| -- | 3,318 | -- |
| <u>--</u> | <u>3,318</u> | <u>--</u> |
| 7,357 | 307,252 | 133,073 |
| <u>\$ 7,357</u> | <u>\$ 307,252</u> | <u>\$ 133,073</u> |

ASSETS

Pooled Cash/Investments
Restricted Cash and Investments
 Restricted Investments with Trustee
 Pooled with OCERS
Receivables
 Investments
 Interest/Dividends
Due from Other Governmental Agencies
Total Assets

LIABILITIES

Salaries and Employee Benefits Payable
Total Liabilities

NET POSITION

Restricted for Pension and OPEB Benefits
Net Position

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS**

| | Total | Extra-Help Defined Benefit Plan | Extra-Help Defined Contribution Plan | 401(a) Defined Contribution Plan |
|--|-------------------|---------------------------------------|---|---|
| Additions: | | | | |
| Contributions to Pension and Other Employee Benefits Trust: | | | | |
| Employer | \$ 69,542 | \$ 565 | \$ -- | \$ 1,064 |
| Employee | 3,737 | -- | 948 | -- |
| Other Revenues | 7 | 7 | -- | -- |
| Interest and Investment Income (Loss) | 3,936 | 436 | 180 | 832 |
| Less: Investment Expense | (813) | (7) | (9) | (19) |
| Total Additions | <u>76,409</u> | <u>1,001</u> | <u>1,119</u> | <u>1,877</u> |
| Deductions: | | | | |
| Benefits Paid to Participants | 43,232 | 1,572 | 797 | 917 |
| Professional Services | 16 | -- | -- | -- |
| Total Deductions | <u>43,248</u> | <u>1,572</u> | <u>797</u> | <u>917</u> |
| Change in Net Position | 33,161 | (571) | 322 | 960 |
| Net Position-Beginning of Year | 446,329 | 6,602 | 7,982 | 16,513 |
| Net Position-End of Year | <u>\$ 479,490</u> | <u>\$ 6,031</u> | <u>\$ 8,304</u> | <u>\$ 17,473</u> |

| 1.62% at 65 Retirement, 401(a) Defined Contribution Plan | Retiree Medical Plan (Combined 401(h) and 115 Trusts)* | Health Reimbursement Arrangement Plan | |
|---|---|---|--|
| \$ 2,283 | \$ 54,229 | \$ 11,401 | Additions: |
| -- | 2,103 | 686 | Contributions to Pension and Other Employee Benefits Trust: |
| -- | -- | -- | Employer |
| 378 | (5,746) | 7,856 | Employee |
| (14) | (5) | (759) | Other Revenues |
| 2,647 | 50,581 | 19,184 | Interest and Investment Income (Loss) |
| | | | Less: Investment Expense |
| | | | Total Additions |
| | | | |
| 4 | 37,118 | 2,824 | Deductions: |
| -- | 16 | -- | Benefits Paid to Participants |
| 4 | 37,134 | 2,824 | Administrative Expense |
| | | | Total Deductions |
| | | | |
| 2,643 | 13,447 | 16,360 | Change in Net Position |
| 4,714 | 293,805 | 116,713 | |
| <u>\$ 7,357</u> | <u>\$ 307,252</u> | <u>\$ 133,073</u> | Net Position-Beginning of Year |
| | | | Net Position-End of Year |

* The Trust Plan is presented as of 12/31/18

**COMBINING STATEMENT OF FIDUCIARY NET POSITION
ALL AGENCY FUNDS**

| | Total | Unapportioned Tax and Interest Funds | Departmental Funds |
|--|----------------|--|-----------------------|
| <u>ASSETS</u> | | | |
| Pooled Cash/Investments | \$ 315,053 | \$ 160,136 | \$ 154,917 |
| Cash/Cash Equivalents | 302 | -- | 302 |
| Restricted Cash and Investments with Trustee | 29,830 | -- | 29,830 |
| Deposits In-Lieu of Cash | 49,812 | -- | 49,812 |
| Receivables | | | |
| Accounts | 690 | -- | 690 |
| Taxes | 349,041 | 349,041 | -- |
| Interest/Dividends | 27,672 | 27,051 | 621 |
| Allowance For Uncollectible Receivables | (195,914) | (195,913) | (1) |
| Due from Other Governmental Agencies | 8,301 | 11 | 8,290 |
| Notes Receivable | 30,116 | -- | 30,116 |
| Total Assets | <u>614,903</u> | <u>340,326</u> | <u>274,577</u> |
| <u>LIABILITIES</u> | | | |
| Interest Payable | 31,227 | 31,227 | -- |
| Deposits from Others | 20,774 | -- | 20,774 |
| Monies Held for Others | 188,345 | -- | 188,345 |
| Due to Other Governmental Agencies | 65,459 | 1 | 65,458 |
| Unapportioned Taxes | 309,098 | 309,098 | -- |
| Total Liabilities | <u>614,903</u> | <u>340,326</u> | <u>274,577</u> |
| <u>NET POSITION</u> | <u>\$ --</u> | <u>\$ --</u> | <u>\$ --</u> |



**COMBINING STATEMENT OF CHANGES ASSETS AND LIABILITIES
ALL AGENCY FUNDS**

| UNAPPORTIONED TAX AND INTEREST FUNDS | Balance Beginning of Year | Additions | Deductions | Balance End of Year |
|---|---------------------------------|----------------------|----------------------|------------------------|
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 166,968 | \$ 9,575,031 | \$ 9,581,863 | \$ 160,136 |
| Receivables | | | | |
| Taxes | 307,035 | 19,936,626 | 19,894,620 | 349,041 |
| Interest/Dividends | 20,451 | 194,150 | 187,550 | 27,051 |
| Allowance for Uncollectible Receivables | (186,776) | -- | 9,137 | (195,913) |
| Due from Other Governmental Agencies | 274 | 15,011 | 15,274 | 11 |
| Total Assets | <u>\$ 307,952</u> | <u>\$ 29,720,818</u> | <u>\$ 29,688,444</u> | <u>\$ 340,326</u> |
| <u>LIABILITIES</u> | | | | |
| Interest Payable | \$ 16,184 | \$ 99,037 | \$ 83,994 | \$ 31,227 |
| Due to Other Governmental Agencies | -- | 80,892 | 80,891 | 1 |
| Unapportioned Taxes | 291,768 | 12,844,773 | 12,827,443 | 309,098 |
| Total Liabilities | <u>\$ 307,952</u> | <u>\$ 13,024,702</u> | <u>\$ 12,992,328</u> | <u>\$ 340,326</u> |
| <u>DEPARTMENTAL FUNDS</u> | Balance Beginning of Year | Additions | Deductions | Balance End of Year |
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 162,611 | \$ 3,583,712 | \$ 3,591,406 | \$ 154,917 |
| Cash/Cash Equivalents | 244 | 127 | 69 | 302 |
| Restricted Cash and Investments with Trustee | 41,482 | 113,094 | 124,746 | 29,830 |
| Investments | 1,082 | -- | 1,082 | -- |
| Deposits In-Lieu of Cash | 56,160 | 95 | 6,443 | 49,812 |
| Receivables | | | | |
| Accounts | 560 | 709 | 579 | 690 |
| Interest/Dividends | 470 | 3,174 | 3,023 | 621 |
| Allowance for Uncollectible Receivables | (1) | -- | -- | (1) |
| Due from Other Governmental Agencies | 6,709 | 727,538 | 725,957 | 8,290 |
| Prepaid Costs | -- | 8,161 | 8,161 | -- |
| Notes Receivable | 28,994 | 1,504 | 382 | 30,116 |
| Total Assets | <u>\$ 298,311</u> | <u>\$ 4,438,114</u> | <u>\$ 4,461,848</u> | <u>\$ 274,577</u> |
| <u>LIABILITIES</u> | | | | |
| Deposits From Others | \$ 23,865 | \$ 19,124 | \$ 22,215 | \$ 20,774 |
| Monies Held for Others | 198,352 | 6,070,369 | 6,080,376 | 188,345 |
| Due to Other Governmental Agencies | 76,094 | 1,208,536 | 1,219,172 | 65,458 |
| Total Liabilities | <u>\$ 298,311</u> | <u>\$ 7,298,029</u> | <u>\$ 7,321,763</u> | <u>\$ 274,577</u> |

| TOTAL - ALL AGENCY FUNDS | Balance Beginning of Year | Additions | Deductions | Balance End of Year |
|--|---------------------------------|----------------------|----------------------|------------------------|
| <u>ASSETS</u> | | | | |
| Pooled Cash/Investments | \$ 329,579 | \$ 13,158,743 | \$ 13,173,269 | \$ 315,053 |
| Cash/Cash Equivalents | 244 | 127 | 69 | 302 |
| Restricted Cash and Investments with Trustee | 41,482 | 113,094 | 124,746 | 29,830 |
| Investments | 1,082 | -- | 1,082 | -- |
| Deposits In-Lieu of Cash | 56,160 | 95 | 6,443 | 49,812 |
| Receivables | | | | |
| Accounts | 560 | 709 | 579 | 690 |
| Taxes | 307,035 | 19,936,626 | 19,894,620 | 349,041 |
| Interest/Dividends | 20,921 | 197,324 | 190,573 | 27,672 |
| Allowance for Uncollectible Receivables | (186,777) | -- | 9,137 | (195,914) |
| Due from Other Governmental Agencies | 6,983 | 742,549 | 741,231 | 8,301 |
| Prepaid Costs | -- | 8,161 | 8,161 | -- |
| Notes Receivable | 28,994 | 1,504 | 382 | 30,116 |
| Total Assets | <u>\$ 606,263</u> | <u>\$ 34,158,932</u> | <u>\$ 34,150,292</u> | <u>\$ 614,903</u> |
| <u>LIABILITIES</u> | | | | |
| Interest Payable | \$ 16,184 | \$ 99,037 | \$ 83,994 | \$ 31,227 |
| Deposits from Others | 23,865 | 19,124 | 22,215 | 20,774 |
| Monies Held for Others | 198,352 | 6,070,369 | 6,080,376 | 188,345 |
| Due to Other Governmental Agencies | 76,094 | 1,289,428 | 1,300,063 | 65,459 |
| Unapportioned Taxes | 291,768 | 12,844,773 | 12,827,443 | 309,098 |
| Total Liabilities | <u>\$ 606,263</u> | <u>\$ 20,322,731</u> | <u>\$ 20,314,091</u> | <u>\$ 614,903</u> |





Frank R. Bowerman Landfill

STATISTICAL SECTION
(UNAUDITED)

The information in this section is not covered by the Independent Auditor's Report but is presented as supplemental data for the benefit of the readers of the Comprehensive Annual Financial Report. The objectives of statistical section information are to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the basic financial statements, notes to the basic financial statements, and required supplementary information to understand and assess a government's economic condition.

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Source: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

**Net Position by Component
Last Ten Fiscal Years
(Accrual Basis of Accounting)**

| | Fiscal Year | | | | |
|--|---------------------|---------------------|------------------------|---------------------|------------------------|
| | 2018-19 | 2017-18 | 2016-17 ⁽³⁾ | 2015-16 | 2014-15 ⁽³⁾ |
| Governmental Activities | | | | | |
| Net Investment in Capital Assets | \$ 3,127,371 | \$ 3,031,574 | \$ 2,813,296 | \$ 2,707,493 | \$ 2,670,577 |
| Restricted for: | | | | | |
| Expendable | | | | | |
| OPEB | -- | -- | -- | -- | -- |
| Pension Benefits | 143,647 | 135,485 | 125,876 | 111,639 | 112,544 |
| Capital Projects | 212,897 | 123,245 | 164,400 | 10,836 | 6,154 |
| Debt Service | 28,370 | 25,792 | 33,409 | 36,380 | 37,734 |
| Legally Segregated for Grants and Other Purposes | 1,202,317 | 1,148,735 | 1,192,827 | 1,103,257 | 1,045,897 |
| Regional Park Endowment | 159 | 148 | 145 | 144 | 141 |
| Nonexpendable | | | | | |
| Regional Park Endowment | 200 | 200 | 196 | 193 | 188 |
| Unrestricted | (3,582,580) | (3,312,306) | (3,074,958) | (2,979,945) | (2,991,814) |
| Total Governmental Activities Net Position | <u>\$ 1,132,381</u> | <u>\$ 1,152,873</u> | <u>\$ 1,255,191</u> | <u>\$ 989,997</u> | <u>\$ 881,421</u> |
| Business-Type Activities | | | | | |
| Net Investment in Capital Assets | 858,924 | 799,668 | \$ 708,286 | \$ 663,280 | \$ 642,427 |
| Restricted for: | | | | | |
| Expendable | | | | | |
| Debt Service | 2,029 | 8,672 | 36,181 | 8,499 | 7,324 |
| Passenger Facility Charges | | | | | |
| Approved Capital Projects | 3,282 | 12,044 | 2,775 | 14,705 | 70,538 |
| Replacements and Renewals | 1,000 | 1,000 | 1,000 | 1,000 | 1,000 |
| Landfill Closure/Postclosure | 28,531 | 26,655 | 28,962 | 33,997 | 33,337 |
| Landfill Corrective Action | 8,619 | 8,358 | 8,278 | 8,245 | 8,174 |
| Wetland | 879 | 879 | 879 | 879 | 879 |
| Prima Deshecha/La Pata Closure | 104 | 104 | 104 | 104 | 104 |
| Airport ⁽²⁾ | -- | -- | -- | -- | -- |
| OC Waste & Recycling ⁽²⁾ | -- | -- | -- | -- | -- |
| Unrestricted | 491,359 | 454,482 | 463,495 | 465,003 | 362,546 |
| Total Business-Type Activities Net Position | <u>\$ 1,394,727</u> | <u>\$ 1,311,862</u> | <u>\$ 1,249,960</u> | <u>\$ 1,195,712</u> | <u>\$ 1,126,329</u> |

- Notes: (1) In FY 2011-12, it was determined that the Restricted Net Position for Other Postemployment Benefits does not meet the definition of restriction and should be reported as unrestricted.
- (2) Starting in FY 2012-13, Restricted Net Position for Business-Type Activities will be shown by activity detail.
- (3) The balances shown have not been restated to include the prior period adjustments.

| Fiscal Year | | | | | |
|---------------------|---------------------|------------------------|---------------------|---------------------|---|
| 2013-14 | 2012-13 | 2011-12 ⁽³⁾ | 2010-11 | 2009-10 | |
| \$ 2,646,812 | \$ 2,563,976 | \$ 2,699,809 | \$ 2,626,281 | \$ 2,560,468 | Governmental Activities |
| | | | | | Net Investment in Capital Assets |
| | | | | | Restricted for: |
| | | | | | Expendable |
| -- | -- | -- (1) | 41,609 | 43,580 | OPEB |
| 109,986 | 105,900 | 96,604 | 107,807 | -- | Pension Benefits |
| 8,661 | 11,904 | 16,269 | 56,219 | 58,947 | Capital Projects |
| 37,639 | 31,965 | -- | 87,253 | 76,936 | Debt Service |
| | | | | | Legally Segregated for Grants |
| 1,190,106 | 1,174,791 | 1,077,117 | 1,133,256 | 1,069,801 | and Other Purposes |
| 140 | 139 | -- | -- | -- | Regional Park Endowment |
| | | | | | Nonexpendable |
| 185 | 183 | 319 | 315 | 154 | Regional Park Endowment |
| 331,408 | 196,850 | 37,790 | (73,741) | (9,986) | Unrestricted |
| <u>\$ 4,324,937</u> | <u>\$ 4,085,708</u> | <u>\$ 3,927,908</u> | <u>\$ 3,978,999</u> | <u>\$ 3,799,900</u> | Total Governmental Activities Net Position |
| | | | | | Business-Type Activities |
| \$ 624,621 | \$ 587,934 | \$ 574,982 | \$ 591,664 | \$ 537,375 | Net Investment in Capital Assets |
| | | | | | Restricted for: |
| | | | | | Expendable |
| 7,090 | 58,772 | -- | -- | -- | Debt Service |
| | | -- | -- | -- | Passenger Facility Charges |
| 62,522 | 55,331 | -- | -- | -- | Approved Capital Projects |
| 1,000 | 1,000 | -- | -- | -- | Replacements and Renewals |
| 37,412 | 40,355 | -- | -- | -- | Landfill Closure/Postclosure |
| 7,141 | 6,109 | -- | -- | -- | Landfill Corrective Action |
| 879 | 879 | -- | -- | -- | Wetland |
| 104 | 104 | -- | -- | -- | Prima Deshecha/La Pata Closure |
| -- | -- | 58,149 | 50,899 | 48,225 | Airport ⁽²⁾ |
| -- | -- | 82,205 | 84,070 | 86,943 | OC Waste & Recycling ⁽²⁾ |
| 384,871 | 335,122 | 350,474 | 313,568 | 321,778 | Unrestricted |
| <u>\$ 1,125,640</u> | <u>\$ 1,085,606</u> | <u>\$ 1,065,810</u> | <u>\$ 1,040,201</u> | <u>\$ 994,321</u> | Total Business-Type Activities Net Position |

**Net Position by Component
Last Ten Fiscal Years
(Accrual Basis of Accounting) (Continued)**

| | Fiscal Year | | | | |
|--|---------------------|---------------------|------------------------|---------------------|---------------------|
| | 2018-19 | 2017-18 | 2016-17 ⁽³⁾ | 2015-16 | 2014-15 |
| Primary Government | | | | | |
| Net Investment in Capital Assets | \$ 3,986,295 | \$ 3,831,242 | \$ 3,521,582 | \$ 3,370,773 | \$ 3,313,004 |
| Restricted for: | | | | | |
| Expendable | | | | | |
| OPEB ⁽¹⁾ | -- | -- | -- | -- | -- |
| Pension Benefits | 143,647 | 135,485 | 125,876 | 111,639 | 112,544 |
| Capital Projects | 212,897 | 123,245 | 164,400 | 10,836 | 6,154 |
| Debt Service | 30,399 | 34,464 | 69,590 | 44,879 | 45,058 |
| Legally Segregated for Grants and Other Purposes | 1,202,317 | 1,148,735 | 1,192,827 | 1,103,257 | 1,045,897 |
| Regional Park Endowment | 159 | 148 | 145 | 144 | 141 |
| Passenger Facility Charges | | | | | |
| Approved Capital Projects | 3,282 | 12,044 | 2,775 | 14,705 | 70,538 |
| Replacements and Renewals | 1,000 | 1,000 | 1,000 | 1,000 | 1,000 |
| Landfill Closure/Postclosure | 28,531 | 26,655 | 28,962 | 33,997 | 33,337 |
| Landfill Corrective Action | 8,619 | 8,358 | 8,278 | 8,245 | 8,174 |
| Wetland | 879 | 879 | 879 | 879 | 879 |
| Prima Deshecha/La Pata Closure | 104 | 104 | 104 | 104 | 104 |
| Airport ⁽²⁾ | -- | -- | -- | -- | -- |
| OC Waste & Recycling ⁽²⁾ | -- | -- | -- | -- | -- |
| Nonexpendable | | | | | |
| Regional Park Endowment | 200 | 200 | 196 | 193 | 188 |
| Unrestricted | (3,091,221) | (2,857,824) | (2,611,463) | (2,514,942) | (2,629,268) |
| Total Primary Government Net Position | \$ 2,527,108 | \$ 2,464,735 | \$ 2,505,151 | \$ 2,185,709 | \$ 2,007,750 |

- Notes: (1) In FY 2011-12, it was determined that the Restricted Net Position for Other Postemployment Benefits does not meet the definition of restriction and should be reported as unrestricted.
- (2) Starting in FY 2012-13, Restricted Net Position for Business-Type Activities will be shown by activity detail.
- (3) The balances shown have not been restated to include the prior period adjustments.

| Fiscal Year | | | | | |
|------------------------|---------------------|------------------------|---------------------|---------------------|--|
| 2013-14 ⁽³⁾ | 2012-13 | 2011-12 ⁽³⁾ | 2010-11 | 2009-10 | |
| \$ 3,271,433 | \$ 3,151,910 | \$ 3,274,791 | \$ 3,217,945 | \$ 3,097,843 | Primary Government |
| | | | | | Net Investment in Capital Assets |
| | | | | | Restricted for: |
| | | | | | Expendable |
| -- | -- | -- ⁽¹⁾ | 41,609 | 43,580 | OPEB ⁽¹⁾ |
| 109,986 | 105,900 | 96,604 | 107,807 | -- | Pension Benefits |
| 8,661 | 11,904 | 16,269 | 56,219 | 58,947 | Capital Projects |
| 44,729 | 90,737 | -- | 87,253 | 76,936 | Debt Service |
| | | | | | Legally Segregated for Grants |
| 1,190,106 | 1,174,791 | 1,077,117 | 1,133,256 | 1,069,801 | and Other Purposes |
| 140 | 139 | -- | -- | -- | Regional Park Endowment |
| | | | | | Passenger Facility Charges |
| 62,522 | 55,331 | -- | -- | -- | Approved Capital Projects |
| 1,000 | 1,000 | -- | -- | -- | Replacements and Renewals |
| 37,412 | 40,355 | -- | -- | -- | Landfill Closure/Postclosure |
| 7,141 | 6,109 | -- | -- | -- | Landfill Corrective Action |
| 879 | 879 | -- | -- | -- | Wetland |
| 104 | 104 | -- | -- | -- | Prima Deshecha/La Pata Closure |
| -- | -- | 58,149 | 50,899 | 48,225 | Airport ⁽²⁾ |
| -- | -- | 82,205 | 84,070 | 86,943 | OC Waste & Recycling ⁽²⁾ |
| | | | | | Nonexpendable |
| 185 | 183 | 319 | 315 | 154 | Regional Park Endowment |
| 716,279 | 531,972 | 388,264 | 239,827 | 311,792 | Unrestricted |
| <u>\$ 5,450,577</u> | <u>\$ 5,171,314</u> | <u>\$ 4,993,718</u> | <u>\$ 5,019,200</u> | <u>\$ 4,794,221</u> | Total Primary Government Net Position |

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

**Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)**

| | Fiscal Year | | | | |
|--|--------------|--------------|------------------------|--------------|--------------|
| | 2018-19 | 2017-18 | 2016-17 ⁽¹⁾ | 2015-16 | 2014-15 |
| Expenses | | | | | |
| Governmental Activities: | | | | | |
| General Government | \$ 221,830 | \$ 196,233 | \$ 186,340 | \$ 203,394 | \$ 191,793 |
| Public Protection | 1,650,165 | 1,475,626 | 1,485,137 | 1,433,421 | 1,326,028 |
| Public Ways and Facilities | 172,970 | 151,779 | 97,928 | 142,071 | 114,398 |
| Health and Sanitation | 715,343 | 656,234 | 593,617 | 554,872 | 537,580 |
| Public Assistance | 1,193,705 | 1,102,747 | 1,097,327 | 1,097,129 | 1,049,665 |
| Education | 52,323 | 48,412 | 44,510 | 46,170 | 43,314 |
| Recreation and Cultural Services | 139,183 | 123,798 | 112,749 | 115,136 | 102,069 |
| Interest on Long-Term Debt | 30,910 | 25,741 | 17,544 | 20,112 | 23,560 |
| Subtotal Governmental Activities | 4,176,429 | 3,780,570 | 3,635,152 | 3,612,305 | 3,388,407 |
| Business-Type Activities: | | | | | |
| Airport | 136,075 | 124,466 | 125,522 | 120,921 | 124,778 |
| OC Waste & Recycling | 128,354 | 125,472 | 105,149 | 96,301 | 69,307 |
| Compressed Natural Gas | 160 | 299 | 367 | 283 | 331 |
| Subtotal Business-Type Activities | 264,589 | 250,237 | 231,038 | 217,505 | 194,416 |
| Total Primary Government Expenses | \$ 4,441,018 | \$ 4,030,807 | \$ 3,866,190 | \$ 3,829,810 | \$ 3,582,823 |
| Program Revenues | | | | | |
| Governmental Activities: | | | | | |
| Charges for Services | | | | | |
| General Government | \$ 47,508 | \$ 43,104 | \$ 41,988 | \$ 34,048 | \$ 36,924 |
| Public Protection | 319,248 | 355,850 | 307,630 | 288,185 | 286,644 |
| Public Ways and Facilities | 52,334 | 55,544 | 67,796 | 63,487 | 53,834 |
| Health and Sanitation | 132,172 | 112,715 | 117,170 | 85,392 | 102,599 |
| Public Assistance | 40,158 | 38,741 | 40,589 | 37,975 | 37,650 |
| Education | 1,100 | 1,237 | 1,274 | 1,426 | 1,480 |
| Recreation and Cultural Services | 34,506 | 49,892 | 47,763 | 46,937 | 43,882 |
| Operating Grants and Contributions | 2,289,265 | 2,175,087 | 2,067,777 | 2,037,311 | 1,996,861 |
| Capital Grants and Contributions | 63,429 | 123,575 | 113,481 | 105,776 | 33,241 |
| Subtotal Governmental Activities Program Revenues | 2,979,720 | 2,955,745 | 2,805,468 | 2,700,537 | 2,593,115 |
| Business-Type Activities: | | | | | |
| Charges for Services | | | | | |
| Airport | 157,785 | 152,551 | 150,260 | 149,894 | 141,563 |
| OC Waste & Recycling | 171,741 | 162,273 | 153,842 | 147,130 | 139,493 |
| Compressed Natural Gas | 108 | 266 | 248 | 269 | 312 |
| Operating Grants and Contributions | 193 | 272 | 69 | 171 | 255 |
| Capital Grants and Contributions | 1,424 | 4,829 | 1,828 | 2,174 | 9,215 |
| Subtotal Business-Type Activities Program Revenues | 331,251 | 320,191 | 306,247 | 299,638 | 290,838 |
| Total Primary Government Program Revenues | \$ 3,310,971 | \$ 3,275,936 | \$ 3,111,715 | \$ 3,000,175 | \$ 2,883,953 |

Notes: (1) The balances shown have not been restated to include prior period adjustments.

| Fiscal Year | | | | |
|------------------------|------------|------------------------|------------|------------|
| 2013-14 ⁽¹⁾ | 2012-13 | 2011-12 ⁽¹⁾ | 2010-11 | 2009-10 |
| \$ 131,026 | \$ 221,110 | \$ 161,615 | \$ 223,710 | \$ 165,489 |
| 1,261,984 | 1,264,354 | 1,231,925 | 1,174,859 | 1,160,823 |
| 127,561 | 137,651 | 144,382 | 136,017 | 120,135 |
| 626,063 | 621,381 | 593,657 | 586,525 | 578,983 |
| 988,735 | 944,230 | 930,348 | 931,263 | 931,469 |
| 41,240 | 38,548 | 41,226 | 39,788 | 41,009 |
| 96,820 | 101,232 | 102,762 | 101,993 | 90,649 |
| 28,028 | 31,269 | 56,765 | 53,806 | 53,782 |
| 3,301,457 | 3,359,775 | 3,262,680 | 3,247,961 | 3,142,339 |

| | | | | |
|--------------|--------------|--------------|--------------|--------------|
| 120,731 | 122,568 | 107,120 | 88,059 | 92,068 |
| 94,161 | 94,737 | 94,553 | 93,985 | 84,754 |
| 379 | 305 | 306 | 349 | 95 |
| 215,271 | 217,610 | 201,979 | 182,393 | 176,917 |
| \$ 3,516,728 | \$ 3,577,385 | \$ 3,464,659 | \$ 3,430,354 | \$ 3,319,256 |

Expenses

Governmental Activities:

General Government
Public Protection
Public Ways and Facilities
Health and Sanitation
Public Assistance
Education
Recreation and Cultural Services
Interest on Long-Term Debt
Subtotal Governmental Activities

Business-Type Activities:

Airport
OC Waste & Recycling
Compressed Natural Gas
Subtotal Business-Type Activities
Total Primary Government Expenses

| | | | | |
|-----------|-----------|-----------|-----------|-----------|
| \$ 32,016 | \$ 32,127 | \$ 26,942 | \$ 33,561 | \$ 27,452 |
| 273,215 | 283,031 | 271,423 | 310,773 | 278,355 |
| 53,071 | 39,981 | 62,653 | 53,960 | 45,809 |
| 93,470 | 81,039 | 86,027 | 93,815 | 86,430 |
| 42,300 | 34,780 | 35,036 | 36,304 | 30,914 |
| 2,059 | 1,327 | 1,437 | 1,576 | 1,449 |
| 39,251 | 39,637 | 38,888 | 37,560 | 38,223 |
| 2,033,550 | 1,904,858 | 1,800,296 | 1,706,231 | 1,741,762 |
| 54,478 | 62,893 | 39,010 | 170,516 | 16,828 |
| 2,623,410 | 2,479,673 | 2,361,712 | 2,444,296 | 2,267,222 |

Program Revenues

Governmental Activities:

Charges for Services
General Government
Public Protection
Public Ways and Facilities
Health and Sanitation
Public Assistance
Education
Recreation and Cultural Services
Operating Grants and Contributions
Capital Grants and Contributions
Subtotal Governmental Activities Program Revenues

Business-Type Activities:

Charges for Services
Airport
OC Waste & Recycling
Compressed Natural Gas
Operating Grants and Contributions
Capital Grants and Contributions
Subtotal Business-Type Activities Program Revenues
Total Primary Government Program Revenues

| | | | | |
|--------------|--------------|--------------|--------------|--------------|
| 136,359 | 132,941 | 129,213 | 124,298 | 126,656 |
| 125,106 | 106,876 | 99,249 | 102,595 | 82,442 |
| 392 | 385 | 293 | 242 | 129 |
| 900 | 200 | 212 | 657 | 1,432 |
| 5,277 | 3,839 | 5,216 | 6,544 | 8,077 |
| 268,034 | 244,241 | 234,183 | 234,336 | 218,736 |
| \$ 2,891,444 | \$ 2,723,914 | \$ 2,595,895 | \$ 2,678,632 | \$ 2,485,958 |

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

**Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting) (Continued)**

| | Fiscal Year | | | | |
|---|-----------------------|---------------------|---------------------|---------------------|---------------------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| Net (Expense)/Revenue | | | | | |
| Governmental Activities | \$ (1,196,709) | \$ (824,825) | \$ (829,684) | \$ (911,768) | \$ (795,292) |
| Business-Type Activities | 66,662 | 69,954 | 75,209 | 82,133 | 96,422 |
| Total Primary Government (Expense) | <u>\$ (1,130,047)</u> | <u>\$ (754,871)</u> | <u>\$ (754,475)</u> | <u>\$ (829,635)</u> | <u>\$ (698,870)</u> |
| General Revenue and Other | | | | | |
| Changes in Net Position | | | | | |
| Governmental Activities: | | | | | |
| Taxes | | | | | |
| Property Taxes, Levied for General Fund | \$ 320,395 | \$ 305,296 | \$ 287,212 | \$ 311,902 | \$ 328,500 |
| Property Taxes, Levied for | | | | | |
| Flood Control District | 110,529 | 104,798 | 98,563 | 82,193 | 77,090 |
| Property Taxes, Levied for OC Parks | 85,640 | 81,206 | 76,493 | 61,048 | 57,266 |
| Property Taxes, Levied for | | | | | |
| OC Public Libraries | 54,074 | 51,166 | 47,804 | 45,364 | 42,333 |
| Property Tax Increments ⁽²⁾ | -- | -- | -- | -- | -- |
| Property Taxes in-Lieu of | | | | | |
| Motor Vehicle License Fees | 395,809 | 372,728 | 351,011 | 333,595 | 314,957 |
| Other Taxes | 99,965 | 99,889 | 98,216 | 78,184 | 71,613 |
| Grants and Contributions Not Restricted | | | | | |
| to Specific Programs | 2,720 | 10,757 | 8,434 | 4,583 | 49,476 |
| State Allocation of Motor | | | | | |
| Vehicle License Fees | 1,180 | 1,615 | 1,234 | 1,100 | 764 |
| Unrestricted Investment Earnings | 44,170 | 19,389 | 19,760 | 17,032 | 6,796 |
| Miscellaneous | 52,813 | 71,164 | 80,229 | 63,825 | 69,789 |
| Gain on Sale of Capital Assets | -- | -- | -- | -- | -- |
| Transfers | 8,922 | 10,767 | 25,922 | 21,518 | 19,959 |
| Subtotal Governmental Activities | <u>1,176,217</u> | <u>1,128,775</u> | <u>1,094,878</u> | <u>1,020,344</u> | <u>1,038,543</u> |
| Extraordinary Gain/(Loss) | | | | | |
| Dissolution of OCDA ⁽¹⁾ | -- | -- | -- | -- | -- |
| Business-Type Activities: | | | | | |
| Other Taxes | 10 | 82 | 78 | 72 | 109 |
| Unrestricted Investment Earnings | 24,941 | 7,695 | 3,497 | 6,526 | 3,042 |
| Miscellaneous Revenues | 174 | 1,830 | 1,386 | 2,170 | 1,597 |
| Transfers | (8,922) | (10,767) | (25,922) | (21,518) | (19,959) |
| Subtotal Business-Type Activities | <u>16,203</u> | <u>(1,160)</u> | <u>(20,961)</u> | <u>(12,750)</u> | <u>(15,211)</u> |
| Total Primary Government General | | | | | |
| Revenue and Other Charges | <u>\$ 1,192,420</u> | <u>\$ 1,127,615</u> | <u>\$ 1,073,917</u> | <u>\$ 1,007,594</u> | <u>\$ 1,023,332</u> |
| Change in Net Position | | | | | |
| Governmental Activities | \$ (20,492) | \$ 303,950 | \$ 265,194 | \$ 108,576 | \$ 243,251 |
| Business-Type Activities | 82,865 | 68,794 | 54,248 | 69,383 | 81,211 |
| Total Primary Government | <u>\$ 62,373</u> | <u>\$ 372,744</u> | <u>\$ 319,442</u> | <u>\$ 177,959</u> | <u>\$ 324,462</u> |

Notes: (1) Extraordinary item results from dissolution of OCDA which is now reported as a private-purpose trust fund.
(2) Starting in FY 2012-13, there were no property tax increment revenues due to dissolution of OCDA.
(3) The balances shown have not been restated to include prior period adjustments.

| Fiscal Year | | | | |
|------------------------|------------------------|--------------|--------------|--------------|
| 2013-14 ⁽³⁾ | 2012-13 ⁽³⁾ | 2011-12 | 2010-11 | 2009-10 |
| \$ (678,047) | \$ (880,102) | \$ (900,968) | \$ (803,665) | \$ (875,117) |
| 52,763 | 26,631 | 32,204 | 51,943 | 41,819 |
| \$ (625,284) | \$ (853,471) | \$ (868,764) | \$ (751,722) | \$ (833,298) |
| | | | | |
| \$ 277,591 | \$ 313,299 | \$ 311,779 | \$ 298,953 | \$ 290,054 |
| 72,737 | 69,321 | 68,184 | 73,260 | 67,103 |
| 54,042 | 51,550 | 51,168 | 51,554 | 49,857 |
| 39,734 | 37,961 | 37,389 | 37,590 | 37,057 |
| -- | -- | 18,308 | 30,755 | 31,917 |
| 295,798 | 309,745 | 303,955 | 228,421 | 229,635 |
| 73,178 | 108,430 | 43,568 | 83,938 | 93,024 |
| 14,192 | 6,711 | 9,377 | 27,457 | 10,299 |
| 895 | 1,659 | 2,667 | 49,889 | 46,697 |
| 18,459 | 11,559 | 4,195 | 23,703 | 15,541 |
| 54,412 | 48,478 | 57,125 | 64,563 | 54,496 |
| -- | -- | 34 | -- | -- |
| 17,557 | 10,276 | 11,767 | 12,681 | 11,188 |
| 918,595 | 968,989 | 919,516 | 982,764 | 936,868 |
| -- | 1,800 | (69,639) | -- | -- |
| 101 | 93 | 134 | -- | -- |
| 3,064 | 2,113 | 3,530 | 5,509 | 6,411 |
| 3,177 | 1,235 | 1,508 | 1,109 | 2,453 |
| (17,557) | (10,276) | (11,767) | (12,681) | (11,188) |
| (11,215) | (6,835) | (6,595) | (6,063) | (2,324) |
| \$ 907,380 | \$ 963,954 | \$ 843,282 | \$ 976,701 | \$ 934,544 |
| | | | | |
| \$ 240,548 | \$ 90,687 | \$ (51,091) | \$ 179,099 | \$ 61,751 |
| 41,548 | 19,796 | 25,609 | 45,880 | 39,495 |
| \$ 282,096 | \$ 110,483 | \$ (25,482) | \$ 224,979 | \$ 101,246 |

Net (Expense)/Revenue

Governmental Activities
Business-Type Activities
Total Primary Government (Expense)

General Revenue and Other

Changes in Net Position

Governmental Activities:

Taxes

Property Taxes, Levied for General Fund
Property Taxes, Levied for

Flood Control District

Property Taxes, Levied for OC Parks

Property Taxes, Levied for

OC Public Libraries

Property Tax Increments ⁽²⁾

Property Taxes in-Lieu of

Motor Vehicle License Fees

Other Taxes

Grants and Contributions Not Restricted
to Specific Programs

State Allocation of Motor

Vehicle License Fees

Unrestricted Investment Earnings

Miscellaneous

Gain on Sale of Capital Assets

Transfers

Subtotal Governmental Activities

Extraordinary Gain/(Loss)

Dissolution of OCDA ⁽¹⁾

Business-Type Activities:

Other Taxes

Unrestricted Investment Earnings

Miscellaneous Revenues

Transfers

Subtotal Business-Type Activities

Total Primary Government General

Revenue and Other Charges

Change in Net Position

Governmental Activities

Business-Type Activities

Total Primary Government

**Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)**

| | Fiscal Year | | | | |
|---|---------------------|---------------------|---------------------|---------------------|---------------------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| General Fund | | | | | |
| Reserved | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- |
| Unreserved | -- | -- | -- | -- | -- |
| Nonspendable ⁽¹⁾ | 396,541 | 378,418 | 372,572 | 331,889 | 336,606 |
| Restricted ⁽¹⁾ | 49,989 | 31,815 | 39,581 | 49,230 | 31,486 |
| Assigned ⁽¹⁾ | 147,686 | 179,119 | 265,293 | 321,064 | 269,529 |
| Unassigned ⁽¹⁾ | 196,517 | 219,426 | 73,446 | 25,655 | 26,887 |
| Total General Fund | \$ 790,733 | \$ 808,778 | \$ 750,892 | \$ 727,838 | \$ 664,508 |
| All Other Governmental Funds | | | | | |
| Reserved | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- |
| Unreserved, Reported in: | | | | | |
| Special Revenue Funds | -- | -- | -- | -- | -- |
| Debt Service Funds | -- | -- | -- | -- | -- |
| Capital Projects Funds | -- | -- | -- | -- | -- |
| Permanent Fund | -- | -- | -- | -- | -- |
| Nonspendable ⁽¹⁾ | 23,368 | 21,505 | 21,697 | 20,501 | 21,296 |
| Restricted ⁽¹⁾ | 1,657,781 | 1,492,269 | 1,635,408 | 1,479,405 | 1,417,122 |
| Assigned ⁽¹⁾ | 180,139 | 176,953 | 170,472 | 129,782 | 83,765 |
| Unassigned ⁽¹⁾ | -- | -- | -- | -- | -- |
| Total All Other Governmental Funds | \$ 1,861,288 | \$ 1,690,727 | \$ 1,827,577 | \$ 1,629,688 | \$ 1,522,183 |

Note: (1) In accordance with GASB Statement No. 54, which was implemented in FY 2010-11, the classification of fund balance was redefined.
(2) The balances shown have not been restated to include prior period adjustments.

| Fiscal Year | | | | |
|------------------------|-------------------|-------------------|-------------------|-------------------|
| 2013-14 ⁽²⁾ | 2012-13 | 2011-12 | 2010-11 | 2009-10 |
| \$ -- | \$ -- | \$ -- | \$ -- | \$ 53,190 |
| -- | -- | -- | -- | 215,094 |
| 321,022 | 263,446 | 225,460 | 266,328 | -- |
| 42,028 | 34,679 | 26,336 | 10,872 | -- |
| 153,336 | 68,157 | 100,448 | 1,394 | -- |
| -- | 78,264 | 990 | -- | -- |
| \$ 516,386 | \$ 444,546 | \$ 353,234 | \$ 278,594 | \$ 268,284 |

General Fund

Reserved
Unreserved
Nonspendable⁽¹⁾
Restricted⁽¹⁾
Assigned⁽¹⁾
Unassigned⁽¹⁾

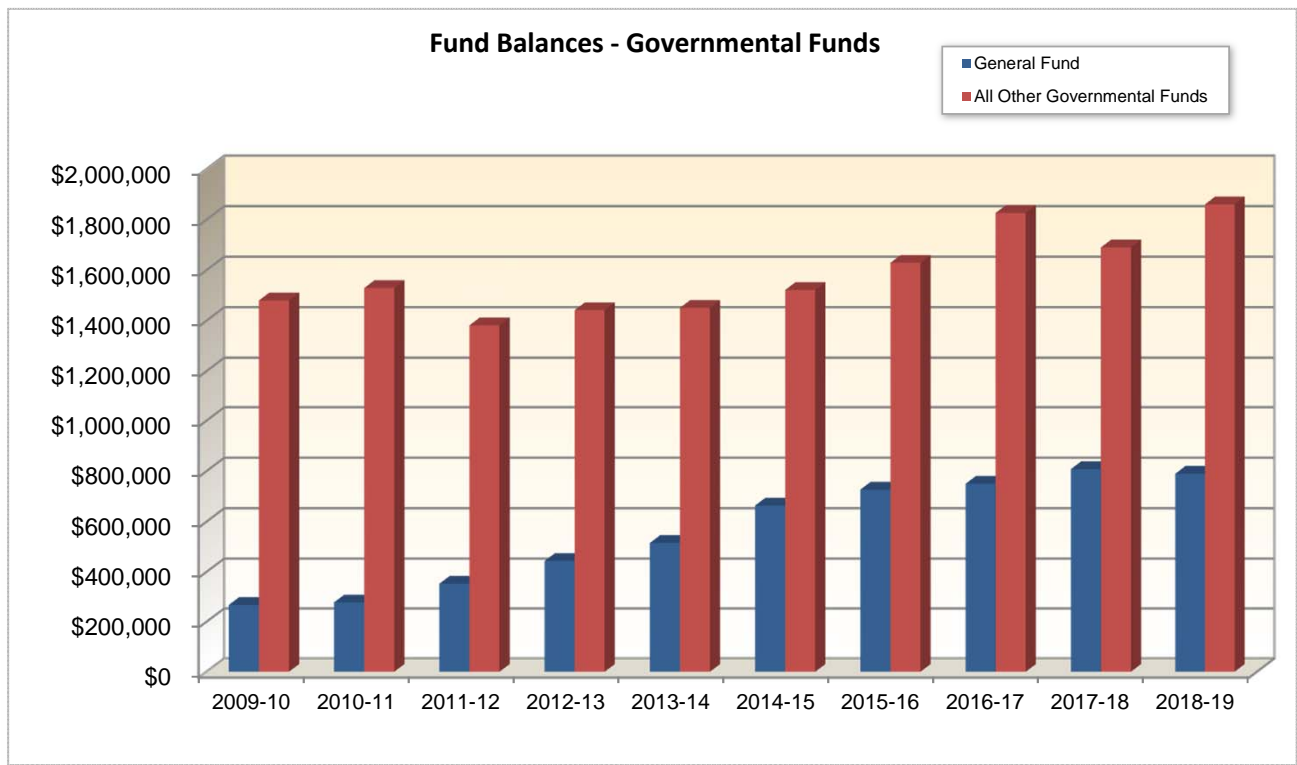
Total General Fund

| | | | | |
|---------------------|---------------------|---------------------|---------------------|---------------------|
| \$ -- | \$ -- | \$ -- | \$ -- | \$ 540,745 |
| -- | -- | -- | -- | 894,148 |
| -- | -- | -- | -- | (1,813) |
| -- | -- | -- | -- | 47,362 |
| -- | -- | -- | -- | 154 |
| 21,207 | 18,929 | 23,057 | 20,802 | -- |
| 1,362,102 | 1,357,556 | 1,318,071 | 1,482,755 | -- |
| 67,929 | 65,556 | 43,900 | 34,173 | -- |
| -- | -- | (3,016) | (8,074) | -- |
| \$ 1,451,238 | \$ 1,442,041 | \$ 1,382,012 | \$ 1,529,656 | \$ 1,480,596 |

All Other Governmental Funds

Reserved
Unreserved, Reported in:
Special Revenue Funds
Debt Service Funds
Capital Projects Funds
Permanent Fund
Nonspendable⁽¹⁾
Restricted⁽¹⁾
Assigned⁽¹⁾
Unassigned⁽¹⁾

Total All Other Governmental Funds



**Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years
(Modified Basis of Accounting)**

| | Fiscal Year | | | | |
|---|--------------|-------------|------------|------------|------------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| Revenues | | | | | |
| Taxes | \$ 1,033,209 | \$ 982,742 | \$ 923,561 | \$ 876,808 | \$ 822,511 |
| Licenses, Permits, and Franchises | 25,956 | 28,142 | 28,209 | 27,659 | 24,583 |
| Fines, Forfeitures, and Penalties | 64,582 | 69,858 | 96,950 | 61,669 | 108,115 |
| Use of Money and Property | 124,827 | 85,694 | 68,498 | 88,211 | 73,700 |
| Intergovernmental | 2,243,421 | 2,232,699 | 2,172,013 | 2,125,136 | 2,064,354 |
| Charges for Services | 538,659 | 567,464 | 530,883 | 466,659 | 480,023 |
| Other | 74,508 | 78,707 | 63,949 | 69,436 | 71,207 |
| Total Revenues | 4,105,162 | 4,045,306 | 3,884,063 | 3,715,578 | 3,644,493 |
| Expenditures | | | | | |
| General Government | 271,722 | 295,157 | 267,663 | 261,387 | 212,805 |
| Public Protection | 1,485,357 | 1,441,435 | 1,401,694 | 1,289,902 | 1,230,878 |
| Public Ways and Facilities | 152,657 | 135,056 | 97,169 | 123,140 | 102,732 |
| Health and Sanitation | 680,305 | 649,064 | 578,772 | 527,482 | 515,560 |
| Public Assistance | 1,145,340 | 1,094,675 | 1,073,964 | 1,061,647 | 1,030,404 |
| Education | 47,826 | 46,842 | 42,564 | 43,928 | 41,949 |
| Recreation and Cultural Services | 114,127 | 117,965 | 106,356 | 100,381 | 98,001 |
| Capital Outlay | 213,950 | 259,797 | 176,308 | 116,569 | 102,863 |
| Debt Service | | | | | |
| Principal Retirement | 75,410 | 108,997 | 100,119 | 126,319 | 104,756 |
| Interest | 43,062 | 36,273 | 47,089 | 43,039 | 31,513 |
| Debt Issuance Costs | -- | -- | -- | -- | -- |
| Total Expenditures | 4,229,756 | 4,185,261 | 3,891,698 | 3,693,794 | 3,471,461 |
| Excess (Deficit) of Revenues Over Expenditures | (124,594) | (139,955) | (7,635) | 21,784 | 173,032 |
| Other Financing Sources (Uses) | | | | | |
| Transfers In | 633,185 | 505,092 | 653,593 | 396,952 | 338,055 |
| Transfers Out | (629,486) | (502,637) | (631,891) | (387,373) | (323,604) |
| Debt Issued | 61,107 | 58,489 | 31,536 | 127,494 | 31,541 |
| Premium on Debt Issued | -- | -- | -- | 11,724 | -- |
| Principal Payment on Demand Bonds | -- | -- | -- | -- | -- |
| Refunding Bonds Issued | -- | -- | -- | -- | -- |
| Payment to Refunded Bond Escrow | -- | -- | -- | -- | -- |
| Provisions for Increase in Land Held for Resale | -- | -- | -- | -- | -- |
| Capital Leases | -- | 47 | -- | 254 | 43 |
| Loan Issuance | 212,304 | -- | 175,340 | -- | -- |
| Total Other Financing Sources | 277,110 | 60,991 | 228,578 | 149,051 | 46,035 |
| Extraordinary Gain/(Loss) | -- | -- | -- | -- | -- |
| Net Change in Fund Balances | \$ 152,516 | \$ (78,964) | \$ 220,943 | \$ 170,835 | \$ 219,067 |
| Debt Service as a Percentage of Noncapital Expenditures: | 2.95% | 3.70% | 3.97% | 4.73% | 4.04% |

Notes: (1) The balances shown have not been restated to include prior period adjustments.

| Fiscal Year | | | | |
|-------------|------------|------------------------|------------|------------|
| 2013-14 | 2012-13 | 2011-12 ⁽¹⁾ | 2010-11 | 2009-10 |
| \$ 778,936 | \$ 854,587 | \$ 784,797 | \$ 738,109 | \$ 741,850 |
| 24,920 | 15,213 | 18,046 | 16,831 | 14,976 |
| 62,081 | 79,267 | 80,180 | 93,461 | 102,959 |
| 63,611 | 58,441 | 81,088 | 89,514 | 88,350 |
| 2,070,245 | 1,940,687 | 1,846,311 | 1,745,066 | 1,769,253 |
| 470,899 | 439,224 | 435,920 | 478,916 | 418,373 |
| 54,406 | 77,464 | 66,920 | 64,125 | 65,727 |
| 3,525,098 | 3,464,883 | 3,313,262 | 3,226,022 | 3,201,488 |
| 172,195 | 186,145 | 170,156 | 207,193 | 211,434 |
| 1,194,069 | 1,157,676 | 1,125,831 | 1,068,267 | 1,054,947 |
| 127,506 | 112,294 | 126,809 | 110,789 | 106,985 |
| 621,891 | 611,369 | 580,791 | 576,793 | 559,315 |
| 972,156 | 932,414 | 909,296 | 911,704 | 903,733 |
| 40,008 | 37,239 | 37,621 | 37,671 | 38,921 |
| 98,388 | 94,051 | 91,753 | 84,506 | 82,826 |
| 125,781 | 122,639 | 105,207 | 84,311 | 124,077 |
| 111,486 | 72,499 | 95,429 | 87,685 | 88,962 |
| 35,107 | 43,777 | 46,152 | 40,634 | 39,565 |
| 200 | -- | -- | -- | -- |
| 3,498,787 | 3,370,103 | 3,289,045 | 3,209,553 | 3,210,765 |
| 26,311 | 94,780 | 24,217 | 16,469 | (9,277) |
| 294,374 | 274,363 | 345,692 | 395,752 | 382,154 |
| (279,287) | (268,110) | (336,157) | (388,274) | (370,820) |
| 39,639 | 78,419 | 10,000 | 36,000 | -- |
| -- | -- | 2,927 | -- | -- |
| -- | -- | -- | -- | -- |
| -- | -- | 34,380 | -- | -- |
| -- | -- | (40,491) | (710) | -- |
| -- | -- | 43 | -- | -- |
| -- | -- | -- | 133 | -- |
| -- | -- | -- | -- | -- |
| 54,726 | 84,672 | 16,394 | 42,901 | 11,334 |
| -- | 1,800 | (113,615) | -- | -- |
| \$ 81,037 | \$ 181,252 | \$ (73,004) | \$ 59,370 | \$ 2,057 |
| 4.34% | 3.60% | 4.44% | 4.12% | 4.18% |

Revenues

Taxes
Licenses, Permits, and Franchises
Fines, Forfeitures, and Penalties
Use of Money and Property
Intergovernmental
Charges for Services
Other
Total Revenues

Expenditures

General Government
Public Protection
Public Ways and Facilities
Health and Sanitation
Public Assistance
Education
Recreation and Cultural Services
Capital Outlay
Debt Service
 Principal Retirement
 Interest
 Debt Issuance Costs
Total Expenditures
Excess (Deficit) of Revenues
Over Expenditures

Other Financing Sources (Uses)

Transfers In
Transfers Out
Debt Issued
Premium on Debt Issued
Principal Payment on Demand Bonds
Refunding Bonds Issued
Payment to Refunded Bond Escrow
Provisions for Increase in Land Held
for Resale
Capital Leases
Loan Issuance
Total Other Financing Sources
Extraordinary Gain/(Loss)
Net Change in Fund Balances

Debt Service as a Percentage
of Noncapital Expenditures:

Assessed Value of Taxable Property ⁽¹⁾
Last Ten Fiscal Years

| Fiscal Year | Residential Property | Industrial/ Commercial Property | Other Property ⁽²⁾ | Unsecured Roll Gross Total ⁽³⁾ |
|-------------|----------------------|------------------------------------|-------------------------------|---|
| 2018-19 | \$ 454,536,503 | \$ 127,625,128 | \$ 2,489,493 | \$ 21,677,257 |
| 2017-18 | 427,214,695 | 119,884,555 | 2,827,145 | 20,772,113 |
| 2016-17 | 400,931,553 | 114,636,194 | 2,787,769 | 20,582,609 |
| 2015-16 | 377,592,570 | 110,440,476 | 3,294,159 | 20,394,462 |
| 2014-15 | 352,800,864 | 105,523,254 | 3,694,094 | 20,902,660 |
| 2013-14 | 328,138,473 | 102,580,010 | 3,792,261 | 19,281,087 |
| 2012-13 | 315,635,908 | 100,074,695 | 3,489,057 | 19,905,480 |
| 2011-12 | 310,211,002 | 96,431,670 | 2,848,162 | 20,634,672 |
| 2010-11 | 304,895,403 | 97,097,750 | 3,038,747 | 21,198,638 |
| 2009-10 | 302,855,181 | 100,686,715 | 2,814,952 | 21,516,171 |

- Notes:
- (1) Article XIII A, added to the California Constitution by Proposition 13 in 1978, fixed the base valuation of property subject to taxes at the full cash value appeared on the Assessor's 1975-76 assessment roll. The full cash value can be increased to reflect the annual inflation up to 2 percent, the current market value at time of ownership change and the market value for new construction. Estimated actual value of taxable property cannot easily be determined as the property in the County is not reassessed annually. Reassessment normally occurs when ownership changes.
 - (2) Other property includes: timeshares, rural/agricultural land, unique miscellaneous, mineral rights, water rights and personal property and fixtures.
 - (3) Unsecured roll includes properties for which taxes assessed are not a lien on real property and are not sufficient, in the opinion of the Assessor, to secure payment of taxes. It consists of improvements, business personal property, boats and aircrafts, and it can also include land and improvements that are identified as real estate of others, as defined by the Assessor (reference Revenue and Taxation Code Section 134).

Source: Orange County Assessor Department

| Total Taxable Assessed Value | Less: Exempt & Non-Reimbursed Exemptions | Net Taxable Assessed Value | Total Direct Tax Rate Percent ⁽¹⁾ |
|---------------------------------|--|----------------------------------|--|
| \$ 606,328,381 | \$ (13,748,645) | \$ 592,579,736 | 1.00 |
| 570,698,508 | (12,895,747) | 557,802,761 | 1.00 |
| 538,938,125 | (12,807,570) | 526,130,555 | 1.00 |
| 511,721,667 | (12,722,344) | 498,999,323 | 1.00 |
| 482,920,872 | (11,661,965) | 471,258,907 | 1.00 |
| 453,791,831 | (10,943,554) | 442,848,277 | 1.00 |
| 439,105,140 | (10,634,193) | 428,470,947 | 1.00 |
| 430,125,506 | (9,729,486) | 420,396,020 | 1.00 |
| 426,230,538 | (9,452,472) | 416,778,066 | 1.00 |
| 427,873,019 | (9,063,739) | 418,809,280 | 1.00 |

**Direct and Overlapping Property Tax Rates
Last Ten Fiscal Years
(Rate Per \$1,000 of Assessed Value)⁽⁴⁾**

| Fiscal Year | Direct Rate ⁽¹⁾ | Overlapping Rates ⁽²⁾ | | | | Total Direct & Overlapping Rates |
|-------------|----------------------------|----------------------------------|-------------------------|---------|----------------|----------------------------------|
| | County General | School Districts | Local Special Districts | Cities | Public Utility | |
| 2018-19 | 1.00000 | 0.05515 | 0.01216 | 0.00687 | 0.00317 | 1.07735 |
| 2017-18 | 1.00000 | 0.05366 | 0.01289 | 0.00713 | 0.00259 | 1.07627 |
| 2016-17 | 1.00000 | 0.04840 | 0.01316 | 0.00659 | 0.00270 | 1.07085 |
| 2015-16 | 1.00000 | 0.05101 | 0.01455 | 0.00670 | 0.00227 | 1.07453 |
| 2014-15 | 1.00000 | 0.04579 | 0.04438 | 0.00681 | -- (3) | 1.09698 |

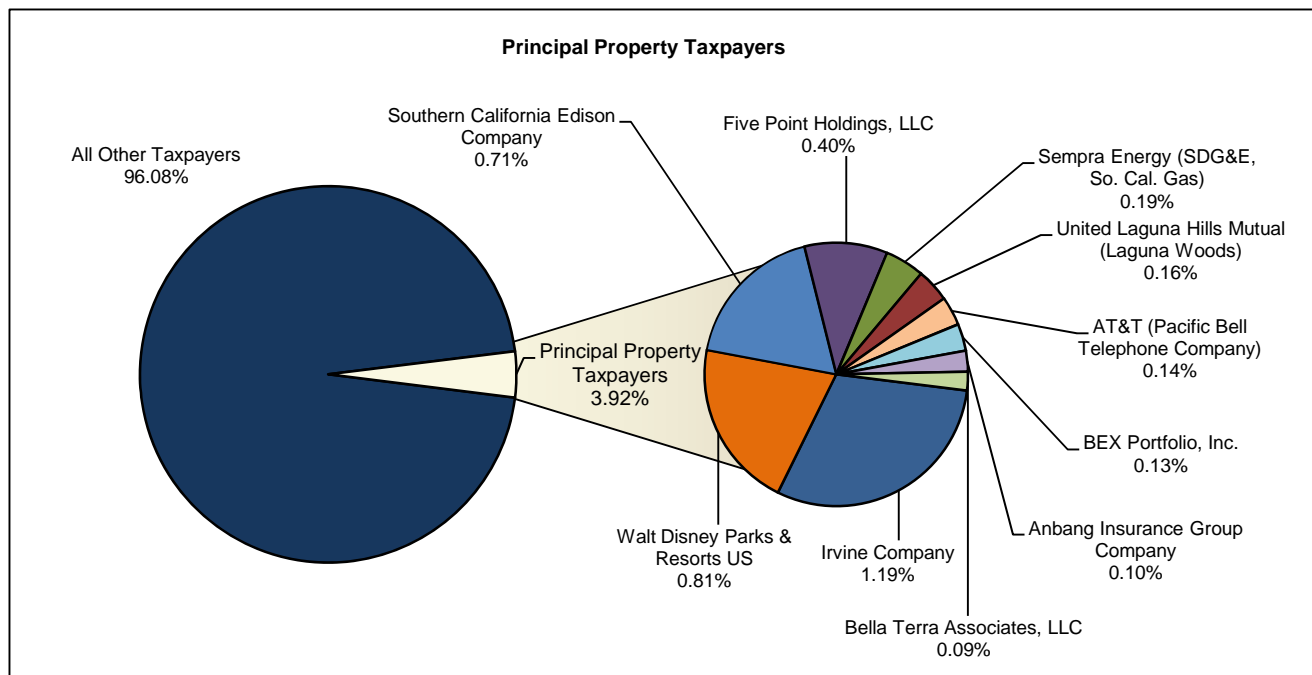
- Notes:
- (1) Article XIII A, added to the California Constitution by Proposition 13 in 1978, fixed the base valuation of property subject to taxes at the full cash value appeared on the Assessor's 1975-76 assessment roll. The full cash value can be increased to reflect the annual inflation up to 2 percent, the current market value at time of ownership change and the market value for new construction. Estimated actual value of taxable property cannot easily be determined as the property in the County is not reassessed annually. Reassessment normally occurs when ownership change.
 - (2) These overlapping rates are in addition to the County General rate, but only apply to taxpayers within the borders of the school districts, local special districts, cities, and public utilities that lie within the County.
 - (3) No rate was available for Public Utility in FY 2014-15.
 - (4) The schedule is presented to show information for 10 years. However, a full 10-year trend is not currently available; the County will be adding years in the future.

Source: Auditor-Controller, County of Orange



**Principal Property Taxpayers
Current Year and Nine Years Ago**

| Taxpayer | 2019 | | | 2010 | | |
|---|---------------------|------|----------------------------------|---------------------|-------|----------------------------------|
| | Actual Taxes Levied | Rank | Percentage of Total Taxes Levied | Actual Taxes Levied | Rank | Percentage of Total Taxes Levied |
| Irvine Company | \$ 81,402 | 1 | 1.19% | \$ 64,587 | 1 | 1.29% |
| Walt Disney Parks & Resorts US | 55,432 | 2 | 0.81% | 42,743 | 2 & 8 | 0.85% |
| Southern California Edison Company | 48,649 | 3 | 0.71% | 23,180 | 3 | 0.46% |
| Five Point Holdings, LLC | 27,188 | 4 | 0.40% | | | |
| Sempra Energy (SDG&E, So. Cal. Gas) | 13,288 | 5 | 0.19% | | | |
| United Laguna Hills Mutual (Laguna Woods) | 10,673 | 6 | 0.16% | | | |
| AT&T (Pacific Bell Telephone Company) | 9,448 | 7 | 0.14% | 8,290 | 7 | 0.17% |
| BEX Portfolio, Inc. | 8,588 | 8 | 0.13% | | | |
| Anbang Insurance Group Company | 6,876 | 9 | 0.10% | | | |
| Bella Terra Associates, LLC | 6,229 | 10 | 0.09% | | | |
| Irvine Apartment Communities | | | | 9,653 | 6 | 0.19% |
| Irvine Community Development | | | | 7,487 | 9 | 0.15% |
| Irvine Company LLC | | | | 23,681 | 4 & 5 | 0.47% |
| Heritage Fields El Toro LLC | | | | 7,098 | 10 | 0.14% |
| Total | \$ 267,773 | | 3.92% | \$ 186,719 | | 3.72% |

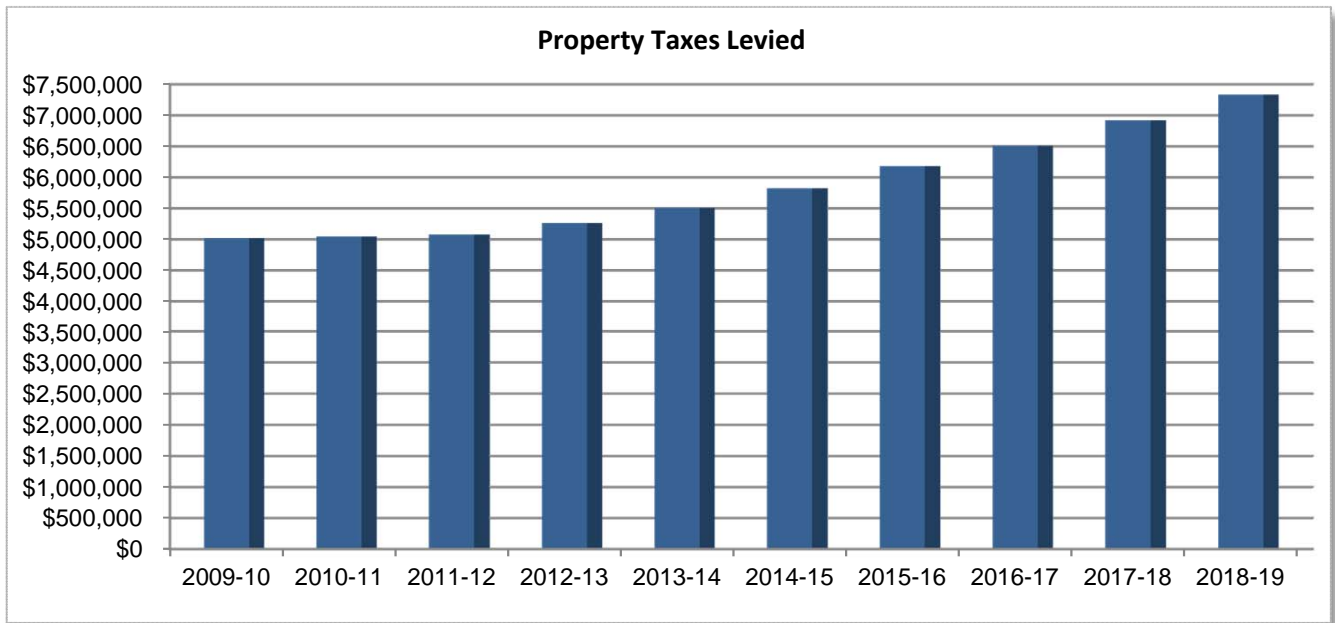


Note: The base used for the Percentage of Total Taxes Levied for 2019 includes total secured taxes of \$6,862,359

Source: Treasurer-Tax Collector, County of Orange

**Property Tax Levies and Collections
Last Ten Fiscal Years**

| Fiscal Year | Taxes Levied for the Fiscal Year ⁽¹⁾ | Collections Within the Fiscal Year of the Levy ⁽²⁾ | | Collections of Delinquent Taxes from Prior Years | Total Collections for the Fiscal Year ⁽³⁾ | |
|-------------|---|--|--------------------|---|--|--------------------|
| | | Amount | Percentage of Levy | | Amount | Percentage of Levy |
| 2018-19 | \$ 7,333,137 | \$ 7,252,952 | 98.91% | \$ -- ⁽⁴⁾ | \$ 7,252,952 | 98.91% |
| 2017-18 | 6,925,546 | 6,855,493 | 98.99% | 37,135 | 6,892,628 | 99.52% |
| 2016-17 | 6,511,944 | 6,446,780 | 99.00% | 43,947 | 6,490,727 | 99.67% |
| 2015-16 | 6,183,862 | 6,119,771 | 98.96% | 49,593 | 6,169,364 | 99.77% |
| 2014-15 | 5,828,106 | 5,759,699 | 98.83% | 57,365 | 5,817,064 | 99.81% |
| 2013-14 | 5,509,379 | 5,444,912 | 98.83% | 53,201 | 5,498,113 | 99.80% |
| 2012-13 | 5,265,844 | 5,194,193 | 98.64% | 59,167 | 5,253,360 | 99.76% |
| 2011-12 | 5,079,589 | 5,002,490 | 98.48% | 84,009 | 5,086,499 | 100.14% |
| 2010-11 | 5,045,802 | 4,960,748 | 98.31% | 35,457 | 4,996,205 | 99.02% |
| 2009-10 | 5,019,061 | 4,904,188 | 97.71% | 21,970 | 4,926,158 | 98.15% |



- Notes:
- (1) Total tax levy includes secured, supplemental, unsecured and former redevelopment agency increment, including penalties.
 - (2) Total tax collections include penalties.
 - (3) Total collections include collections of current year taxes and collections related to prior year levies.
The percentage of levy represents the ratio of total collections to the taxes levied for that fiscal year.
 - (4) No amounts are shown because the property taxes levied will be collected in the following year.

Source: Auditor-Controller, County of Orange

Ratios of Outstanding Debt ⁽¹⁾ by Type
Last Ten Fiscal Years (in Thousands Except Per Capita)
(Accrual Basis of Accounting)

| Governmental Activities | | | | | | | | |
|-------------------------|---|------------------------------------|--|---|-------------------|-----------------|--|--|
| Fiscal Year | Refunding Recovery Bonds ⁽⁶⁾ | Redevelopment Bonds ⁽²⁾ | Certificates of Participation ⁽⁵⁾ | Pension Obligation Bonds ⁽⁵⁾ | Teeter Plan Notes | SARI Line Loans | Lease Revenue Bonds ^{(6),(7),(8)} | |
| 2018-19 | \$ -- | \$ -- | \$ -- | \$ 5,445 | \$ 29,507 | \$ -- | \$ 449,669 | |
| 2017-18 | -- | -- | 392 | 8,217 | 27,247 | -- | 245,288 | |
| 2016-17 | -- | -- | 811 | 11,220 | 27,868 | 23,900 | 263,692 | |
| 2015-16 | -- | -- | 1,262 | 19,140 | 30,191 | 28,022 | 141,145 | |
| 2014-15 | -- | -- | 1,744 | 27,227 | 33,823 | 36,277 | 105,880 | |
| 2013-14 | 19,172 | -- | 2,262 | 32,193 | 39,830 | 47,410 | 137,115 | |
| 2012-13 | 35,317 | -- | 2,822 | 37,925 | 43,486 | 59,892 | 155,828 | |
| 2011-12 | 51,600 | -- | 3,422 | 47,523 | -- | 40,328 | 181,097 | |
| 2010-11 | 67,028 | 47,009 | 4,064 | 54,680 | -- | 33,999 | 249,924 | |
| 2009-10 | 81,619 | 49,729 | 4,758 | 59,331 | -- | -- | 309,517 | |

- Notes:
- (1) Details regarding the County's outstanding debt can be found in Note 11, Long-Term Obligations.
 - (2) Redevelopment Bonds are no longer County debt due to the dissolution of Redevelopment Agency on February 1, 2012. Details regarding the Redevelopment Bonds can be found in Note 12, Conduit Debt Obligations and Successor Agency Debt.
 - (3) Capital lease obligations arise from lease agreements which are in-substance like purchases. The agreements convey property rights to the lessee and the lessee assumes substantially all the risks and benefits of ownership.
 - (4) See demographic and economic statistics schedule for personal income and population data. For years prior to FY 2012-13, the personal income ratio and the debt per capita amounts were calculated using personal income and population from the prior fiscal year.
 - (5) Beginning FY 2012-13, outstanding debt does not include Interest Accretion on capital appreciation bonds (CAB), this was separated and numbers were restated.
 - (6) Beginning FY 2013-14, outstanding debt does not include deferred amount on refunding due to implementation of GASB Statement No. 65. Prior years have not been restated.
 - (7) Lease Revenue bonds and Airport Revenue bonds include unamortized premiums and discounts.
 - (8) Prior year balances for the Civic Center Facilities Master Plan Financing have been combined with Lease Revenue Bonds per GASB Statement No. 88.

Source: Auditor-Controller, County of Orange

| Capital Lease Obligations ⁽³⁾ | Interest Accretion on CAB | Business-Type Activities | | Total Primary Government | Percentage of Personal Income ⁽⁴⁾ | Per Capita ⁽⁴⁾ |
|--|---------------------------------|--|---|-----------------------------|--|------------------------------|
| | | Airport Revenue Bonds ⁽⁷⁾ | Waste Management System Revenue Bonds | | | |
| \$ 39,396 | \$ 25,201 | \$ 98,079 | \$ -- | \$ 647,297 | 0.28% | \$ 201 |
| 43,169 | 36,586 | 152,199 | -- | 513,098 | 0.24% | 159 |
| 55,831 | 46,641 | 187,318 | -- | 617,281 | 0.31% | 193 |
| 67,928 | 73,926 | 195,127 | -- | 556,741 | 0.29% | 175 |
| 79,168 | 96,303 | 202,536 | -- | 582,958 | 0.31% | 185 |
| 62,446 | 103,377 | 209,804 | -- | 653,609 | 0.34% | 210 |
| 67,353 | 110,084 | 240,540 | 7,018 | 760,265 | 0.41% | 247 |
| 71,755 | -- | 248,900 | 13,666 | 658,291 | 0.40% | 215 |
| 76,074 | -- | 256,683 | 19,921 | 809,382 | 0.51% | 269 |
| 80,114 | -- | 264,099 | 25,738 | 874,905 | 0.57% | 276 |

**Ratios of Net General Bonded Debt ⁽¹⁾ Outstanding
Last Ten Fiscal Years (in Thousands Except Per Capita)
(Accrual Basis of Accounting)**

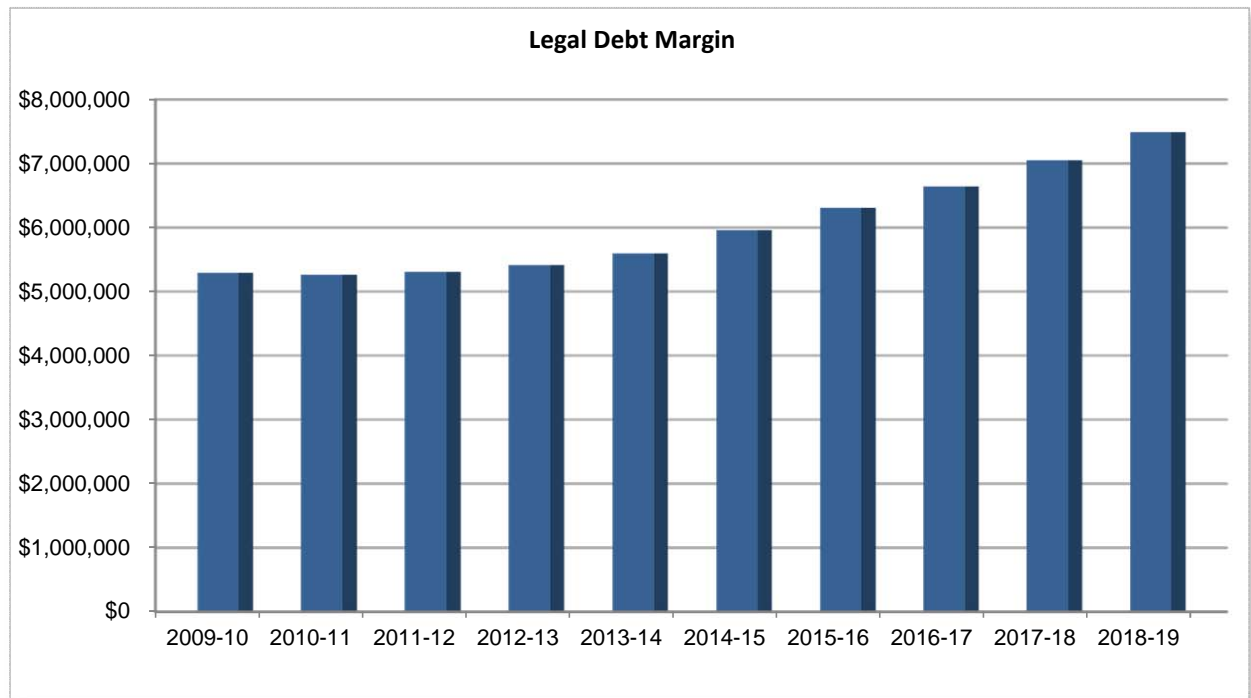
| General Debt Outstanding | | | | | | |
|--------------------------|--------------------------|---|---|-----------------------|------------------------------|---------------------------|
| Fiscal Year | Refunding Recovery Bonds | Pension Obligation Bonds ⁽³⁾ | Restricted for Debt Payments ⁽³⁾ | Total (Excess)/ Under | Percentage of Assessed Value | Per Capita ⁽²⁾ |
| 2018-19 | \$ -- | \$ 30,646 | \$ 30,646 | \$ -- | 0.00% | \$ -- |
| 2017-18 | -- | 42,770 | 42,770 | -- | 0.00% | -- |
| 2016-17 | -- | 53,985 | 53,985 | -- | 0.00% | -- |
| 2015-16 | -- | 87,521 | 87,521 | -- | 0.00% | -- |
| 2014-15 | -- | 116,494 | 116,494 | -- | 0.00% | -- |
| 2013-14 | 19,172 | 127,206 | 127,206 | 19,172 | 0.00% | 6 |
| 2012-13 | 35,317 | 138,484 | 138,484 | 35,317 | 0.01% | 11 |
| 2011-12 | 51,600 | 47,523 | 47,523 | 51,600 | 0.01% | 17 |
| 2010-11 | 67,028 | 54,680 | 54,680 | 67,028 | 0.02% | 22 |
| 2009-10 | 81,619 | 59,331 | 59,331 | 81,619 | 0.02% | 26 |

Notes: (1) Details regarding the County's outstanding debt can be found in Note 11, Long-Term Obligations.
(2) See demographic and economic statistics schedule for population data. For years prior to FY 2012-13, the debt per capita amount was calculated using the population for the prior fiscal year.
(3) Beginning in FY 2012-13, outstanding debt includes accreted interest on capital appreciation bonds.

Source: Auditor Controller, County of Orange

**Legal Debt Margin as a Percentage of Debt Limit
Last Ten Fiscal Years**

| Fiscal Year | Assessed Value ⁽¹⁾ | Legal Debt Limit | Total Net Debt Applicable to Limit | Legal Debt Margin | Total Net Debt Applicable to the Limit as a Percentage of Debt Limit ⁽²⁾ |
|-------------|-------------------------------|------------------|------------------------------------|-------------------|---|
| 2018-19 | \$ 598,901,016 | \$ 7,486,263 | \$ -- | \$ 7,486,263 | 0% |
| 2017-18 | 563,662,044 | 7,045,776 | -- | 7,045,776 | 0% |
| 2016-17 | 531,052,158 | 6,638,152 | -- | 6,638,152 | 0% |
| 2015-16 | 504,650,360 | 6,308,130 | -- | 6,308,130 | 0% |
| 2014-15 | 476,303,290 | 5,953,791 | -- | 5,953,791 | 0% |
| 2013-14 | 447,749,156 | 5,596,864 | -- | 5,596,864 | 0% |
| 2012-13 | 432,902,274 | 5,411,278 | -- | 5,411,278 | 0% |
| 2011-12 | 424,769,642 | 5,309,621 | -- | 5,309,621 | 0% |
| 2010-11 | 420,751,575 | 5,259,395 | -- | 5,259,395 | 0% |
| 2009-10 | 422,965,596 | 5,287,070 | -- | 5,287,070 | 0% |



Note:

(1) Starting from FY 2007-08, Assessed Value includes the State assessed properties.

(2) The amount of the general obligation bonded indebtedness the County can incur is limited by law to 1.25 percent of the equalized assessment property tax roll. In order for the County to issue general obligation bonds secured by ad valorem taxes on real property, California Constitution Article XIII A, section 1 requires the approval of 2/3 of the voting on the proposition.

Source: Auditor-Controller, County of Orange

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019
(Dollar Amounts in Thousands)

Pledged Revenue Coverage ⁽¹⁾
Last Ten Fiscal Years

| South Orange County Public Financing Authority | | | | | | |
|--|----------------------|---------------------------|------------------------------|------------------|-----------------|-----------------|
| Funding Source: Interest Earnings, Rents and Concessions, and Transfers | | | | | | |
| Debt Service | | | | | | |
| Fiscal Year | Gross Revenue | Operating Expenses | Net Available Revenue | Principal | Interest | Coverage |
| 2018-19 | \$ 6,076 | \$ -- | \$ 6,076 | \$ 6,930 | \$ 2,839 | 0.62 |
| 2017-18 | 10,489 | -- | 10,489 | 7,165 | 3,152 | 1.02 |
| 2016-17 | 10,465 | -- | 10,465 | 7,335 | 2,974 | 1.02 |
| 2015-16 | 5,828 | 271 | 5,557 | 4,920 | 906 | 0.95 |
| 2014-15 | 5,830 | -- | 5,830 | 4,780 | 1,049 | 1.00 |
| 2013-14 | 5,825 | -- | 5,825 | 4,680 | 1,143 | 1.00 |
| 2012-13 | 5,841 | -- | 5,841 | 4,520 | 1,307 | 1.00 |
| 2011-12 | -- | 262 | (262) | -- | -- | -- |
| 2010-11 | -- | -- | -- | -- | -- | -- |
| 2009-10 | -- | -- | -- | -- | -- | -- |

| Orange County Public Financing Authority | | | | | | |
|--|----------------------|---------------------------|------------------------------|------------------|-----------------|-----------------|
| Funding Source: Interest Earnings, Rents and Concessions, and Transfers | | | | | | |
| Debt Service | | | | | | |
| Fiscal Year | Gross Revenue | Operating Expenses | Net Available Revenue | Principal | Interest | Coverage |
| 2018-19 | \$ -- | \$ -- | \$ -- | \$ -- | \$ -- | -- |
| 2017-18 | 2,466 | -- | 2,466 | 9,590 | 335 | 0.25 |
| 2016-17 | 10,189 | -- | 10,189 | 41,235 | 1,587 | 0.24 |
| 2015-16 | 44,418 | -- | 44,418 | 25,420 | 3,235 | 1.55 |
| 2014-15 | 29,928 | -- | 29,928 | 24,235 | 4,455 | 1.04 |
| 2013-14 | 29,949 | -- | 29,949 | 23,115 | 5,605 | 1.04 |
| 2012-13 | 29,952 | -- | 29,952 | 22,160 | 6,638 | 1.04 |
| 2011-12 | 35,697 | -- | 35,697 | 61,630 | 10,837 | 0.49 |
| 2010-11 | 74,725 | -- | 74,725 | 58,990 | 13,643 | 1.03 |
| 2009-10 | 74,838 | -- | 74,838 | 56,580 | 16,151 | 1.03 |

| Airport Revenue Bonds | | | | | | |
|--|----------------------|---------------------------|------------------------------|------------------|-----------------|-----------------|
| Funding Source: Rents and Concessions, Other Charges for Services, Misc Revenue, Interest Earnings, and Available Passenger Facility Charge Revenue | | | | | | |
| Debt Service | | | | | | |
| Fiscal Year | Gross Revenue | Operating Expenses | Net Available Revenue | Principal | Interest | Coverage |
| 2018-19 | \$ 154,833 | \$ 95,862 | \$ 58,971 | \$ 22,170 | \$ 7,924 | 1.96 |
| 2017-18 | 145,649 | 90,889 | 54,760 | 35,090 | 8,845 | 1.25 |
| 2016-17 | 143,707 | 89,055 | 54,652 | 7,530 | 9,999 | 3.12 |
| 2015-16 | 143,661 | 82,833 | 60,828 | 7,205 | 10,338 | 3.47 |
| 2014-15 | 135,491 | 82,558 | 52,933 | 6,995 | 10,603 | 3.01 |
| 2013-14 | 131,285 | 84,708 | 46,577 | 30,473 | 11,395 | 1.11 |
| 2012-13 | 126,966 | 79,739 | 47,227 | 9,250 | 12,250 | 2.20 |
| 2011-12 | 124,403 | 77,628 | 46,775 | 7,851 | 12,592 | 2.29 |
| 2010-11 | 120,088 | 70,521 | 49,567 | 7,460 | 12,906 | 2.43 |
| 2009-10 | 121,761 | 68,771 | 52,990 | 2,865 | 7,163 | 5.28 |

| Orange County Public Facilities Corporation Bonds | | | | | | |
|--|----------------------|---------------------------|------------------------------|------------------|-----------------|-----------------|
| Funding Source: Interest Earnings and Transfers | | | | | | |
| Debt Service | | | | | | |
| Fiscal Year | Gross Revenue | Operating Expenses | Net Available Revenue | Principal | Interest | Coverage |
| 2018-19 | \$ 53 | \$ -- | \$ 53 | \$ 392 | \$ 2,209 | 0.02 |
| 2017-18 | 2,423 | -- | 2,423 | 419 | 2,179 | 0.93 |
| 2016-17 | 2,405 | 8 | 2,397 | 451 | 2,157 | 0.92 |
| 2015-16 | 2,470 | -- | 2,470 | 482 | 2,121 | 0.95 |
| 2014-15 | 2,475 | -- | 2,475 | 518 | 2,090 | 0.95 |
| 2013-14 | 2,459 | -- | 2,459 | 560 | 2,045 | 0.94 |
| 2012-13 | 2,403 | 44 | 2,359 | 600 | 2,005 | 0.91 |
| 2011-12 | 2,770 | -- | 2,770 | 642 | 1,958 | 1.07 |
| 2010-11 | 2,525 | -- | 2,525 | 694 | 1,906 | 0.97 |
| 2009-10 | 2,743 | -- | 2,743 | 744 | 1,861 | 1.05 |

| Teeter Plan Notes | | | | | | |
|--|----------------------|---------------------------|------------------------------|------------------|-----------------|-----------------|
| Funding Source: Delinquent Property Taxes Collected | | | | | | |
| Debt Service | | | | | | |
| Fiscal Year ⁽²⁾ | Gross Revenue | Operating Expenses | Net Available Revenue | Principal | Interest | Coverage |
| 2018-19 | \$ 9,701 | \$ 239 | \$ 9,462 | \$ 58,847 | \$ 1,379 | 0.16 |
| 2017-18 | 11,210 | 220 | 10,990 | 59,110 | 1,105 | 0.18 |
| 2016-17 | 26,232 | 154 | 26,078 | 33,859 | 600 | 0.77 |
| 2015-16 | 316 | 210 | 106 | 74,561 | 347 | 0.00 |
| 2014-15 | 174 | 2,954 | (2,780) | (3) 37,548 | 352 | (0.07) |
| 2013-14 | 11,147 | 251 | 10,896 | 43,295 | 413 | 0.25 |
| 2012-13 | 15,706 | 1,032 | 14,674 | 14,449 | 327 | 0.99 |
| 2011-12 | -- | -- | -- | -- | -- | -- |
| 2010-11 | -- | -- | -- | -- | -- | -- |
| 2009-10 | -- | -- | -- | -- | -- | -- |

Notes: (1) Details regarding the County's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation or amortization expenses.

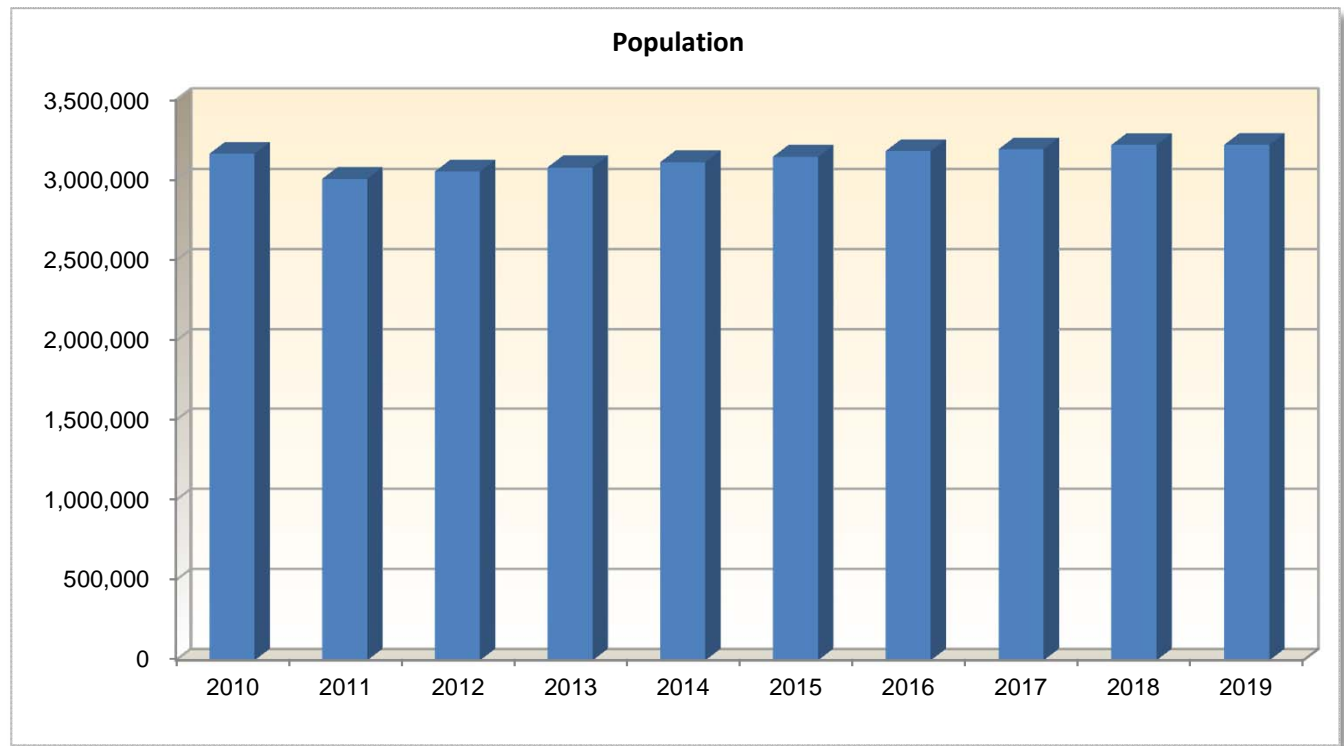
(2) Teeter Plan Notes were converted from short-term commercial paper to long-term note in FY 2012-13, therefore, only long-term note information is presented.

(3) For FY 2014-15, there is a deficit balance for Net Available Revenue due to the change in Teeter Plan Reserve methodology.

Source: Auditor-Controller, County of Orange

**Demographic and Economic Statistics
Last Ten Calendar Years**

| Year | Population ⁽¹⁾ | Personal Income ⁽²⁾ | Per Capita Personal Income (Absolute Dollars) ⁽²⁾ | Median Age ⁽³⁾ | Public School Enrollment (In Thousands) ⁽⁴⁾ | Unemployment Rate ⁽⁵⁾ |
|------|---------------------------|--------------------------------|---|---------------------------|---|----------------------------------|
| 2019 | 3,222,498 | \$ 230,180,000 | \$ 71,429 | N/A | 478,823 | 3.0% |
| 2018 | 3,221,103 | 215,479,000 | 66,896 | 37.5 | 485,835 | 3.1% |
| 2017 | 3,194,024 | 199,492,000 | 62,458 | 37.3 | 490,430 | 4.2% |
| 2016 | 3,183,011 | 190,978,000 | 59,999 | 37.1 | 493,030 | 4.4% |
| 2015 | 3,147,655 | 185,500,000 | 58,933 | 36.7 | 497,116 | 4.0% |
| 2014 | 3,113,991 | 177,412,900 | 56,973 | 36.4 | 500,487 | 5.4% |
| 2013 | 3,081,804 | 168,966,400 | 54,827 | 36.2 | 501,801 | 6.7% |
| 2012 | 3,055,792 | 166,345,500 | 54,436 | 36.7 | 502,195 | 8.1% |
| 2011 | 3,010,232 | 159,007,100 | 52,822 | 37.3 | 502,895 | 8.6% |
| 2010 | 3,166,461 | 153,098,600 | 48,350 | 37.2 | 502,239 | 9.6% |



N/A means Not Available

Sources:

- (1) California Department of Finance, Demographic Research Unit, <http://www.dof.ca.gov>
- (2) Chapman University Economic & Business Review.
- (3) U.S. Census Bureau, American Community Survey, <http://www.census.gov>, 2019 N/A
- (4) California Department of Education, <http://www.cde.ca.gov>
- (5) State of California, Employment Development Department, <http://www.edd.ca.gov/>

**Principal Employers
Current Year and Nine Years Ago**

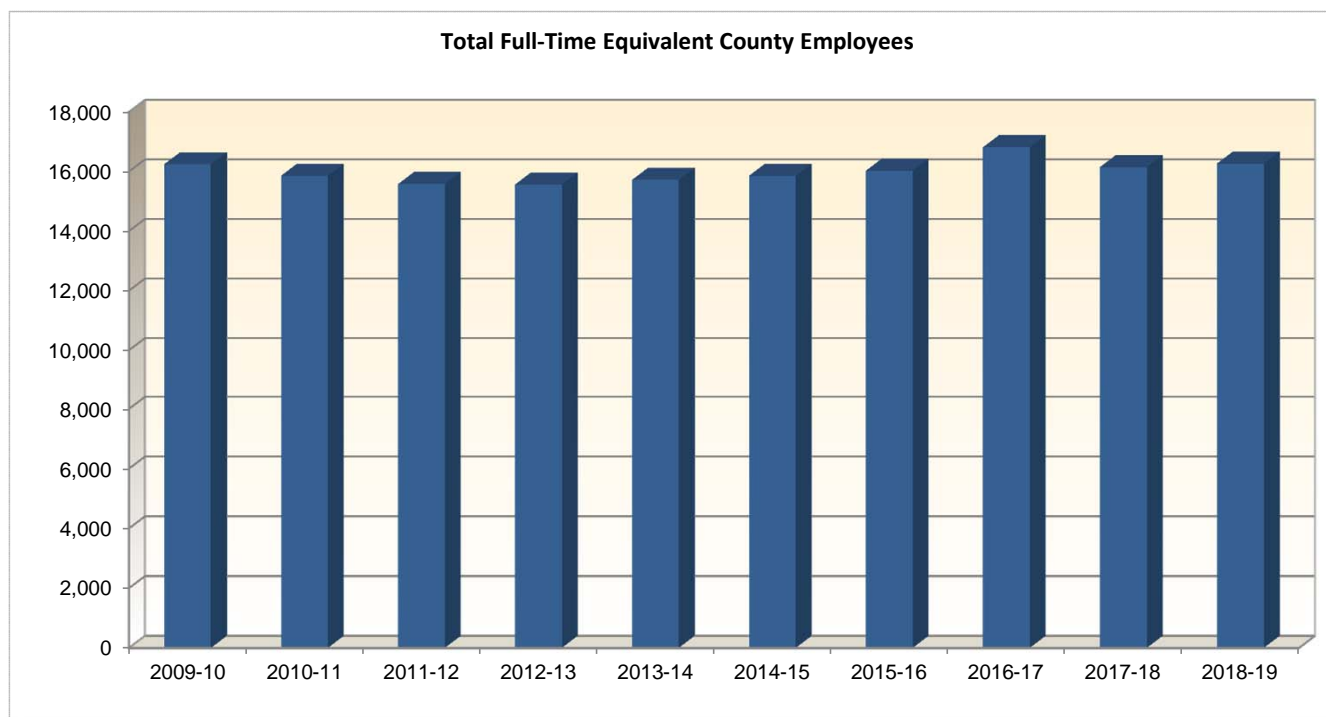
| 2019 | | | |
|----------------------------------|---------------------|------|---------------------------------------|
| Employer | Number of Employees | Rank | Percentage of Total County Employment |
| Walt Disney Co. | 30,000 | 1 | 1.86% |
| University of California, Irvine | 23,884 | 2 | 1.48% |
| County of Orange | 18,313 | 3 | 1.14% |
| St. Joseph Health System | 14,000 | 4 | 0.87% |
| Kaiser Permanente | 8,178 | 5 | 0.51% |
| Albertsons | 7,670 | 6 | 0.48% |
| Target Corporation | 6,300 | 7 | 0.39% |
| Walmart Inc. | 6,200 | 8 | 0.38% |
| Hoag Memorial Hospital | 6,100 | 9 | 0.38% |
| Boeing Co. | 6,000 | 10 | 0.37% |

| 2010 | | | |
|----------------------------------|---------------------|------|---------------------------------------|
| Employer | Number of Employees | Rank | Percentage of Total County Employment |
| University of California, Irvine | 20,650 | 1 | 1.31% |
| Walt Disney Co. | 20,000 | 2 | 1.27% |
| County of Orange | 17,324 | 3 | 1.10% |
| St. Joseph Health System | 11,965 | 4 | 0.76% |
| Boeing Co. | 8,060 | 5 | 0.51% |
| Bank of America Corporation | 6,500 | 6 | 0.41% |
| Yum Brands Inc. | 6,500 | 7 | 0.41% |
| Supervalu Inc. | 5,900 | 8 | 0.37% |
| Kaiser Permanente | 5,397 | 9 | 0.34% |
| Target Corporation | 5,325 | 10 | 0.34% |

Source: Orange County Business Journal Book of Lists - County of Orange
<http://www.labormarketinfo.edd.ca.gov>

**Full-time Equivalent County Employees by Function
Last Ten Fiscal Years**

| Function/Program | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 | 2013-14 | 2012-13 ⁽²⁾ | 2011-12 | 2010-11 | 2009-10 |
|---|---------------|---------------|---------------|---------------|---------------|---------------|------------------------|---------------|---------------|---------------|
| General Government | 1,473 | 1,461 | 1,511 | 1,419 | 1,341 | 1,322 | 1,273 | 1,279 | 1,314 | 1,346 |
| Public Protection | 6,738 | 6,722 | 6,915 | 6,642 | 6,674 | 6,760 | 6,781 | 6,653 | 6,692 | 6,879 |
| Public Ways and Facilities | 407 | 386 | 431 | 435 | 440 | 478 | 508 | 542 | 569 | 585 |
| Health and Sanitation | 2,339 | 2,307 | 2,409 | 2,253 | 2,198 | 2,128 | 2,137 | 2,209 | 2,292 | 2,346 |
| Public Assistance | 4,290 | 4,276 | 4,529 | 4,306 | 4,239 | 4,043 | 3,876 | 3,867 | 3,935 | 4,023 |
| Education | 312 | 306 | 309 | 302 | 286 | 290 | 286 | 307 | 324 | 325 |
| Recreation and Cultural Services | 293 | 288 | 298 | 272 | 265 | 274 | 268 | 283 | 289 | 285 |
| Airport | 163 | 157 | 153 | 154 | 159 | 162 | 167 | 168 | 168 | 169 |
| OC Waste & Recycling | 241 | 236 | 249 | 233 | 241 | 249 | 255 | 257 | 261 | 267 |
| CFCOC | 11 | 10 | 9 | 11 | 11 | 11 | 11 | 13 | 14 | 16 |
| Total Full-time Equivalent Employees (1) | 16,267 | 16,149 | 16,813 | 16,027 | 15,854 | 15,717 | 15,562 | 15,578 | 15,858 | 16,241 |



Note: (1) Full-time equivalent employment is calculated by dividing total labor hours by the total of hours in a fiscal year (2,080 hours).

(2) Updated FY 2012-13 numbers due to revaluation of methodology. It was subsequently determined that prior methodology was appropriate.

Source: County Executive Office, County of Orange

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019

**Operating Indicators by Function/Program
Last Ten Fiscal Years**

| Function/Program | Fiscal Year | | | | |
|--|--------------|--------------|--------------|--------------|--------------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| <u>General Government</u> | | | | | |
| Auditor-Controller | | | | | |
| Property Tax Bills Prepared | 1,112,743 | 1,125,902 | 1,127,725 | 1,141,652 | 1,216,325 |
| Assessor | | | | | |
| Number of Real Property Valued | 950,469 | 943,771 | 937,630 | 930,470 | 924,791 |
| Number of Unsecured Property Assessed | 116,188 | 117,126 | 121,665 | 141,224 | 145,151 |
| New Parcels Created and Mapped | 8,035 | 7,868 | 9,053 | 6,665 | 6,918 |
| New Construction Events | 21,087 | 20,758 | 21,254 | 19,397 | 18,530 |
| County Executive Office | | | | | |
| Volunteer Program Service Hours | 685,725 | 562,121 | 645,482 | 613,277 | 638,230 |
| Clerk-Recorder | | | | | |
| Marriage Licenses Issued | 22,565 | 23,702 | 25,309 | 23,725 | 23,553 |
| Marriage Ceremonies Performed | 11,242 | 11,946 | 12,876 | 11,122 | 11,213 |
| Copies of Birth Certificates Issued | 87,961 | 82,463 | 85,051 | 74,508 | 79,826 |
| Property-Related Document Recordings | 477,083 | 534,185 | 640,243 | 617,914 | 651,866 |
| Passport Applications Filed | 10,071 | 10,144 | 9,437 | 7,093 | 5,016 |
| Treasurer-Tax Collector | | | | | |
| Orange County Investment Pool Income (1) | \$ 94,197 | \$ 57,610 | \$ 36,677 | \$ 24,877 | \$ 14,581 |
| Assets Under Management (1) | \$ 9,934,121 | \$ 9,387,613 | \$ 9,092,268 | \$ 8,271,502 | \$ 7,604,246 |
| Number of Property Tax Bills | 1,375,794 | 1,471,356 | 1,448,886 | 1,367,275 | 1,381,808 |
| Percentage of Secured Tax Bill Collection | 99.26% | 99.36% | 99.39% | 99.26% | 99.21% |
| Number of Incoming Phone Calls | 89,079 | 98,660 | 108,061 | 111,948 | 121,461 |
| Percentage of Electronic Payments | 63.2% | 60.9% | 57.2% | 54.9% | 54.2% |
| Secured Tax Bill Subscribers (3) | 51,559 | 42,866 | 40,898 | 38,213 | 35,917 |
| Property Tax Payments by eCheck | 412,819 | 398,711 | 348,961 | 309,977 | 285,932 |
| Registrar of Voters | | | | | |
| Registered Voters | 1,558,988 | 1,481,881 | 1,535,967 | 1,395,380 | 1,424,216 |
| Highest Number of Ballots Cast | 1,106,729 | 635,224 | 1,239,405 | 691,802 | 640,358 |
| Elections Conducted | 5 | 1 | 1 | 4 | 7 |
| <u>Public Protection</u> | | | | | |
| Sheriff-Coroner | | | | | |
| Patrolled Cities Population | 648,371 | 646,818 | 644,496 | 641,753 | 637,261 |
| Patrolled Unincorporated Areas Population | 129,128 | 129,278 | 125,792 | 125,420 | 124,014 |
| Number of Bookings to Orange County Jail System | 58,773 | 61,157 | 56,330 | 56,163 | 56,135 |
| Average Daily Jail Head Count | 6,140 | 6,249 | 6,220 | 6,028 | 6,055 |
| District Attorney | | | | | |
| Defendants Prosecuted-Adult | 60,117 | 62,682 | 61,219 | 61,521 | 56,233 |
| Defendants Prosecuted-Juvenile | 2,783 | 3,426 | 3,631 | 3,564 | 4,482 |
| Probation | | | | | |
| Physical Arrests-Adult | * | * | * | * | * |
| Physical Arrests-Juvenile | * | * | * | * | * |
| Probationers under Supervision as of June 30th-Adult | 11,164 | 11,560 | 11,189 | 11,714 | 10,725 |
| Probationers under Supervision as of June 30th-Juvenile | 1,892 | 2,270 | 2,290 | 2,550 | 3,124 |
| Avg. Daily Juvenile Hall Population | 109 | 129 | 150 | 130 | 150 |
| Avg. Daily Camp Population | 100 | 119 | 136 | 143 | 203 |
| Public Defender | | | | | |
| Cases Appointed Annually | 59,513 | 59,095 | 61,878 | 65,574 | 79,119 |

Note: (1) Dollar amounts in thousand
(2) * means Not Available
(3) Name changed in FY 18-19, formerly Secured Tax Bill Reminders
Sources: County Departments

| Fiscal Year | | | | | Function/Program |
|---------------------------|--------------|--------------|--------------|--------------|---|
| 2013-14 | 2012-13 | 2011-12 | 2010-11 | 2009-10 | |
| <u>General Government</u> | | | | | |
| Auditor-Controller | | | | | Property Tax Bills Prepared |
| | | | | | |
| 1,220,750 | 1,186,238 | 1,153,816 | 1,189,320 | 1,144,933 | |
| Assessor | | | | | Number of Real Property Valued |
| | | | | | |
| 918,672 | 914,489 | 901,840 | 899,644 | 897,547 | Number of Unsecured Property Assessed |
| 135,551 | 139,865 | 159,464 | 161,005 | 168,208 | New Parcels Created and Mapped |
| 4,519 | 8,175 | 3,649 | 2,739 | 9,413 | New Construction Events |
| 16,904 | 17,173 | 17,129 | 9,372 | 13,172 | |
| County Executive Office | | | | | Volunteer Program Service Hours |
| | | | | | |
| 700,759 | 815,407 | 885,416 | 935,284 | 882,680 | |
| Clerk-Recorder | | | | | Marriage Licenses Issued |
| | | | | | |
| 25,244 | 22,502 | 22,415 | 20,868 | 20,292 | Marriage Ceremonies Performed |
| 12,056 | * | * | * | * | Copies of Birth Certificates Issued |
| 82,268 | 81,775 | 83,611 | 85,773 | 87,999 | Property-Related Document Recordings |
| 580,899 | 839,353 | 741,935 | 725,323 | 669,332 | Passport Applications Filed |
| 2,686 | * | * | * | * | |
| Treasurer-Tax Collector | | | | | Orange County Investment Pool Income (1) |
| | | | | | |
| \$ 11,298 | \$ 12,958 | \$ 17,978 | \$ 22,295 | \$ 35,656 | Assets Under Management (1) |
| \$ 6,566,145 | \$ 6,490,056 | \$ 5,922,768 | \$ 6,183,195 | \$ 5,975,392 | Number of Property Tax Bills |
| 1,421,654 | 1,347,596 | 1,257,709 | 1,382,198 | 1,362,221 | Percentage of Secured Tax Bill Collection |
| 99.16% | 98.94% | 98.51% | 98.35% | 97.61% | Number of Incoming Phone Calls |
| 115,123 | 150,830 | 148,463 | 162,955 | 160,067 | Percentage of Electronic Payments |
| 53.8% | 49.4% | 51.1% | 49.3% | 43.8% | Secured Tax Bill Subscribers (3) |
| 31,988 | 28,664 | 25,451 | 21,027 | * | Property Tax Payments by eCheck |
| 248,908 | 213,146 | 181,151 | 143,136 | 126,942 | |
| Registrar of Voters | | | | | Registered Voters |
| | | | | | |
| 1,411,232 | 1,683,001 | 1,612,145 | 1,621,934 | 1,603,312 | Highest Number of Ballots Cast |
| 340,187 | 1,133,204 | 145,474 | 898,205 | 482,708 | Elections Conducted |
| 3 | 2 | 2 | 5 | 5 | |
| <u>Public Protection</u> | | | | | |
| Sheriff-Coroner | | | | | Patrolled Cities Population |
| | | | | | |
| 631,934 | 627,447 | 557,403 | 553,148 | 584,947 | Patrolled Unincorporated Areas |
| 121,473 | 120,396 | 119,698 | 121,488 | 120,088 | Population |
| | | | | | Number of Bookings to Orange County |
| | | | | | |
| 61,262 | 63,439 | 65,256 | 63,615 | 58,322 | Jail System |
| 7,039 | 6,805 | 6,265 | 5,721 | 5,171 | Average Daily Jail Head Count |
| District Attorney | | | | | Defendants Prosecuted-Adult |
| | | | | | |
| 55,906 | 57,873 | 61,759 | 64,418 | 64,969 | Defendants Prosecuted-Juvenile |
| 5,103 | 6,651 | 6,743 | 7,907 | 6,894 | |
| Probation | | | | | Physical Arrests-Adult |
| | | | | | |
| * | 2,947 | 2,307 | 1,926 | 1,822 | Physical Arrests-Juvenile |
| * | 640 | 467 | 488 | 685 | Probationers under Supervision as of |
| 14,425 | 14,186 | 14,788 | 13,243 | 13,476 | June 30th-Adult |
| | | | | | Probationers under Supervision as of |
| | | | | | |
| 4,156 | 4,984 | 5,399 | 5,792 | 6,527 | June 30th-Juvenile |
| 229 | 320 | 315 | 417 | 428 | Avg. Daily Juvenile Hall Population |
| 182 | 193 | 169 | 194 | 191 | Avg. Daily Camp Population |
| Public Defender | | | | | Cases Appointed Annually |
| | | | | | |
| 74,101 | 77,073 | 73,487 | 77,661 | 76,191 | |

County of Orange
Comprehensive Annual Financial Report
For the Year Ended June 30, 2019

**Operating Indicators by Function/Program
Last Ten Fiscal Years (Continued)**

| Function/Program | Fiscal Year | | | | |
|---|-------------|------------|------------|------------|-----------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| <u>Public Ways and Facilities</u> | | | | | |
| OC Public Works | | | | | |
| Building and Home Inspections | 60,753 | 42,590 | 39,056 | 40,662 | 30,324 |
| <u>Health and Sanitation</u> | | | | | |
| OC Community Resources | | | | | |
| Animal Licenses | 147,874 | 149,342 | 171,237 | 192,470 | 198,358 |
| Health Care Agency | | | | | |
| 911 Emergency Medical Services Responses | 234,589 | 234,459 | 204,683 | 193,538 | 183,794 |
| Retail Food Facility Inspections Conducted | 35,406 | 30,893 | 32,305 | 26,195 | 31,397 |
| Hazardous Waste Inspections Conducted | 7,735 | 6,003 | 7,271 | 8,328 | 5,950 |
| Number of Home Visits by Public Health Nurses | 20,794 | 20,156 | 32,108 | 29,219 | 31,258 |
| Number of Low Income Children Dental Health Services | 200 | 360 | 311 | 496 | 755 |
| Number of Ocean Water Days of Closure (In Beach-Miles) | 10 | 10 | 17 | 22 | 24 |
| <u>Public Assistance</u> | | | | | |
| OC Community Resources | | | | | |
| Adult Day Care Hours of Service | 52,819 | 65,900 | 47,567 | 49,971 | 43,010 |
| Elderly Nutrition Program Meals Delivered | 1,353,713 | 1,323,802 | 1,417,361 | 1,374,275 | 1,406,526 |
| One-Way Transportation Trips Provided to Seniors | 183,429 | 185,258 | 190,534 | 198,851 | 180,899 |
| Social Services Agency | | | | | |
| Average Monthly Medi-Cal Recipients | 782,990 | 806,716 | 817,408 | 810,388 | 718,061 |
| Average Monthly Child Abuse Hotline Calls | 4,572 | 4,189 | 4,076 | 4,259 | 4,049 |
| Average Monthly CalFresh (formerly Food Stamp) Recipients | 206,789 | 233,038 | 250,772 | 263,556 | 258,676 |
| Average Monthly In-Home Supportive Services | 27,892 | 26,369 | 24,427 | 22,635 | 20,787 |
| Secured Tax Bill Subscribers | 35,803 | 41,622 | 46,369 | 52,081 | 55,921 |
| Average Children in Foster Care/Relative Care | 1,977 | 1,917 | 1,886 | 1,791 | 1,924 |
| Average Elder and Adult Abuse Unduplicated Reports Received | 1,207 | 1,091 | 995 | 942 | 815 |
| <u>Education</u> | | | | | |
| OC Community Resources | | | | | |
| Total Volumes Borrowed at Library Branches | 7,746,484 | 7,041,985 | 6,864,635 | 6,634,747 | 6,411,127 |
| <u>Recreation and Cultural Services</u> | | | | | |
| OC Community Resources | | | | | |
| Exotic Invasive Plant Removal (acres) | 3,225 | 2,285 | 2,940 | 2,782 | 1,466 |
| Native Vegetation Restoration (acres) | 411 | 414 | 262 | 293 | 312 |
| Slip and Dry Storage Tenants | 3,150 | 438 | 438 | 2,903 | 3,204 |
| Boat Launches | 15,521 | 16,487 | 16,303 | 17,695 | 15,511 |
| Sailing and Event Center Participants | 100,952 | 101,945 | 80,752 | 50,000 | 75,000 |
| Ocean Institute Students/Visitors | 44,404 | 90,948 | 127,361 | 192,384 | 41,000 |
| Hotel Guests | 58,998 | 59,319 | 39,140 | 43,515 | 43,073 |
| Catalina Express Passengers | 124,471 | 129,239 | 128,000 | 25,711 | 123,688 |
| Special Events at the Harbor | 5 | 6 | 6 | 8 | 12 |
| <u>Airport</u> | | | | | |
| Passengers | 10,718,001 | 10,670,156 | 10,373,714 | 10,361,436 | 9,608,873 |
| Air Cargo Tonnage | 19,098 | 19,577 | 17,813 | 18,568 | 16,997 |
| Takeoffs & Landings | 314,000 | 302,483 | 285,704 | 276,817 | 264,726 |
| <u>OC Waste & Recycling</u> | | | | | |
| Solid Waste Tonnage | 5,148,761 | 4,980,101 | 4,810,116 | 4,772,722 | 4,581,359 |
| Gallons of Leachate and Impacted Ground Water Collected | 8,062,718 | 5,576,351 | 5,599,757 | 3,542,736 | 5,510,821 |

Sources: County Departments

| Fiscal Year | | | | | Function/Program |
|-------------|-----------|-----------|-----------|-----------|---|
| 2013-14 | 2012-13 | 2011-12 | 2010-11 | 2009-10 | |
| | | | | | <u>Public Ways and Facilities</u> |
| | | | | | OC Public Works |
| 31,772 | 19,368 | 15,591 | 13,215 | 11,222 | Building and Home Inspections |
| | | | | | <u>Health and Sanitation</u> |
| | | | | | OC Community Resources |
| 192,320 | 191,098 | 200,755 | 173,570 | 176,123 | Animal Licenses |
| | | | | | Health Care Agency |
| 170,804 | 171,420 | 168,172 | 156,638 | 158,863 | 911 Emergency Medical Services Responses |
| 32,689 | 34,953 | 35,025 | 34,962 | 36,445 | Retail Food Facility Inspections Conducted |
| 4,616 | 6,058 | 5,444 | 6,237 | 6,600 | Hazardous Waste Inspections Conducted |
| 35,101 | 34,953 | 32,498 | 29,260 | 30,091 | Number of Home Visits by Public Health Nurses |
| | | | | | Number of Low Income Children Dental Health Services |
| 1,225 | 1,107 | 1,344 | 1,533 | 1,520 | Number of Ocean Water Days of Closure (In Beach-Miles) |
| 20 | 8 | 1 | 61 | 20 | |
| | | | | | <u>Public Assistance</u> |
| | | | | | OC Community Resources |
| 50,944 | 49,129 | 70,267 | 93,425 | 92,964 | Adult Day Care Hours of Service |
| 1,347,251 | 1,360,601 | 1,636,379 | 1,846,571 | 1,796,596 | Elderly Nutrition Program Meals Delivered |
| 187,864 | 155,003 | 184,476 | 287,611 | 213,832 | One-Way Transportation Trips Provided to Seniors |
| | | | | | Social Services Agency |
| 521,078 | 430,559 | 418,649 | 403,142 | 376,101 | Average Monthly Medi-Cal Recipients |
| 3,674 | 3,009 | 2,880 | 3,003 | 3,165 | Average Monthly Child Abuse Hotline Calls |
| | | | | | Average Monthly CalFresh (formerly Food Stamp) Recipients |
| 247,517 | 230,964 | 213,919 | 185,489 | 150,141 | Average Monthly In-Home Supportive Services |
| 19,652 | 19,663 | 19,240 | 18,335 | 17,595 | Secured Tax Bill Subscribers |
| 55,225 | 55,008 | 56,847 | 58,770 | 53,214 | Average Children in Foster Care/Relative Care |
| 2,119 | 2,213 | 2,128 | 2,148 | 2,336 | Average Elder and Adult Abuse Unduplicated Reports Received |
| 710 | 636 | 630 | 604 | 598 | |
| | | | | | <u>Education</u> |
| | | | | | OC Community Resources |
| 6,642,739 | 6,564,262 | 6,741,380 | 7,796,954 | 7,629,378 | Total Volumes Borrowed at Library Branches |
| | | | | | <u>Recreation and Cultural Services</u> |
| | | | | | OC Community Resources |
| 1,154 | 4,102 | 4,042 | 629 | 61 | Exotic Invasive Plant Removal (acres) |
| 368 | 843 | 994 | 2,448 | 82 | Native Vegetation Restoration (acres) |
| 2,679 | 2,700 | 2,237 | 2,748 | 2,750 | Slip and Dry Storage Tenants |
| 15,606 | 15,037 | 14,327 | 15,150 | 18,759 | Boat Launches |
| 111,838 | 115,996 | 111,959 | 108,070 | 83,738 | Sailing and Event Center Participants |
| 100,000 | 108,668 | 110,059 | 125,000 | 125,060 | Ocean Institute Students/Visitors |
| 42,887 | 41,141 | 36,800 | 26,972 | 25,252 | Hotel Guests |
| 123,257 | 123,257 | 120,945 | 114,176 | 106,305 | Catalina Express Passengers |
| 15 | 16 | 16 | 16 | 16 | Special Events at the Harbor |
| | | | | | <u>Airport</u> |
| 9,304,295 | 9,124,172 | 8,642,116 | 8,611,054 | 8,812,169 | Passengers |
| 17,564 | 17,821 | 16,831 | 15,150 | 14,870 | Air Cargo Tonnage |
| 252,166 | 252,506 | 251,191 | 260,466 | 213,404 | Takeoffs & Landings |
| | | | | | <u>OC Waste & Recycling</u> |
| 4,070,238 | 3,428,657 | 3,304,643 | 3,495,649 | 3,502,715 | Solid Waste Tonnage |
| | | | | | Gallons of Leachate and Impacted Ground Water Collected |
| 3,854,530 | 3,116,108 | 3,448,964 | 3,209,725 | 3,390,965 | |

Capital Asset Statistics by Function
Last Ten Fiscal Years

| Function/Program | Fiscal Year | | | | |
|-----------------------------------|-------------|---------|---------|---------|---------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| <u>General Government</u> | | | | | |
| Auditor-Controller | | | | | |
| Hall of Finance and Records | 1 | 1 | 1 | 1 | 1 |
| Clerk-Recorder | | | | | |
| OC Archives Building | 1 | 1 | 1 | 1 | 1 |
| Registrar of Voters | | | | | |
| Trailers | 2 | 2 | 1 | 1 | 1 |
| Vehicles/Trucks | 3 | 3 | 4 | 4 | 4 |
| <u>Public Protection</u> | | | | | |
| Sheriff-Coroner | | | | | |
| Crime/Forensic Lab | 1 | 1 | 1 | 1 | 1 |
| Jail Facilities | 3 | 3 | 3 | 3 | 3 |
| Vehicles | 939 | 938 | 948 | 917 | 916 |
| Buses | 13 | 13 | 12 | 11 | 11 |
| Helicopters | 5 | 5 | 5 | 4 | 3 |
| Boats | 10 | 10 | 10 | 10 | 10 |
| Robot Andros | 3 | 3 | 3 | 3 | 3 |
| Haz-mat Vehicles | 4 | 4 | 4 | 4 | 4 |
| K-9 units | 35 | 34 | 26 | 28 | 22 |
| District Attorney | | | | | |
| Justice Center Offices | 5 | 5 | 5 | 5 | 5 |
| Probation Department | | | | | |
| Juvenile Institutions | 4 | 4 | 4 | 4 | 4 |
| Vehicles/Trucks | 171 | 158 | 159 | 155 | 159 |
| Equipment | 16 | 15 | 13 | 12 | 16 |
| <u>Public Ways and Facilities</u> | | | | | |
| OC Public Works | | | | | |
| Hall of Administration | 1 | 1 | 1 | 1 | 1 |
| Data Center | 1 | 1 | 1 | 1 | 1 |
| Alternate Fuel Vehicles | 41 | 42 | 46 | 50 | 51 |
| Vehicles/Trucks | 50 | 46 | 45 | 42 | 53 |
| OC Flood Control District | | | | | |
| Watersheds | 22 | 22 | 21 | 19 | 13 |
| Dams | 4 | 4 | 4 | 3 | 3 |
| Dump Trucks | 4 | 4 | 4 | 7 | 7 |
| Tractors | 20 | 20 | 20 | 20 | 14 |
| Trailers | 16 | 16 | 16 | 14 | 24 |
| Vehicles/Trucks | 94 | 94 | 97 | 79 | 156 |
| Roads | | | | | |
| Street Miles | 320 | 345 | 330 | 330 | 320 |
| Dump Trucks | 16 | 13 | 12 | 12 | 11 |
| Tractors | 16 | 30 | 30 | 30 | 18 |
| Trailers | 21 | 26 | 24 | 32 | 30 |
| Vehicles/Trucks | 174 | 174 | 174 | 147 | 146 |

* means Not Available

Source: County Departments

| Fiscal Year | | | | | Function/Program |
|-----------------------------------|---------|---------|---------|---------|-----------------------------|
| 2013-14 | 2012-13 | 2011-12 | 2010-11 | 2009-10 | |
| <u>General Government</u> | | | | | |
| Auditor-Controller | | | | | |
| 1 | 1 | 1 | 1 | 1 | Hall of Finance and Records |
| Clerk-Recorder | | | | | |
| 1 | 1 | 1 | 1 | 1 | OC Archives Building |
| Registrar of Voters | | | | | |
| 1 | 1 | 1 | 1 | 1 | Trailers |
| 3 | 3 | 3 | 3 | 3 | Vehicles/Trucks |
| <u>Public Protection</u> | | | | | |
| Sheriff-Coroner | | | | | |
| 1 | 1 | 1 | 1 | 1 | Crime/Forensic Lab |
| 3 | 3 | 3 | 3 | 3 | Jail Facilities |
| 911 | 918 | 838 | 844 | 844 | Vehicles |
| 11 | 11 | 11 | 13 | 13 | Buses |
| 3 | 2 | 2 | 2 | 2 | Helicopters |
| 10 | 9 | 9 | 5 | 5 | Boats |
| 3 | 3 | 3 | 3 | 3 | Robot Andros |
| 4 | 4 | 4 | 4 | 4 | Haz-mat Vehicles |
| 18 | 13 | 10 | 14 | 14 | K-9 units |
| District Attorney | | | | | |
| 5 | 5 | 5 | 5 | 5 | Justice Center Offices |
| Probation Department | | | | | |
| 4 | 4 | 5 | 5 | 5 | Juvenile Institutions |
| 156 | * | * | * | * | Vehicles/Trucks |
| 12 | * | * | * | * | Equipment |
| <u>Public Ways and Facilities</u> | | | | | |
| OC Public Works | | | | | |
| 1 | 1 | 1 | 1 | 1 | Hall of Administration |
| 1 | 1 | 1 | 1 | 1 | Data Center |
| 60 | 60 | 59 | 59 | 59 | Alternate Fuel Vehicles |
| 54 | 51 | 50 | 50 | 50 | Vehicles/Trucks |
| OC Flood Control District | | | | | |
| 13 | 13 | 13 | 19 | 11 | Watersheds |
| 3 | 3 | 3 | 3 | 3 | Dams |
| 12 | 5 | 5 | 13 | 13 | Dump Trucks |
| 19 | 5 | 5 | 10 | 19 | Tractors |
| 17 | 8 | 12 | 15 | 14 | Trailers |
| 156 | 156 | 165 | 161 | 122 | Vehicles/Trucks |
| Roads | | | | | |
| 320 | 319 | 320 | 320 | 320 | Street Miles |
| 9 | 4 | 11 | 9 | 1 | Dump Trucks |
| 9 | 6 | 3 | 4 | 3 | Tractors |
| 18 | 10 | 5 | 9 | 11 | Trailers |
| 165 | 151 | 146 | 151 | 144 | Vehicles/Trucks |

**Capital Asset Statistics by Function
Last Ten Fiscal Years (Continued)**

| Function/Program | Fiscal Year | | | | |
|---|-------------|---------|---------|---------|---------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| <u>Health and Sanitation</u> | | | | | |
| Health Care Agency | | | | | |
| Clinics (1) | 4 | 4 | 4 | 4 | 4 |
| Laboratories (1) | 2 | 2 | 2 | 2 | 2 |
| Trailers (1) | 9 | 10 | 9 | 12 | 12 |
| Vehicles/Trucks (1) | 35 | 33 | 30 | 24 | 24 |
| OC Community Resources | | | | | |
| Animal Care Center | 1 | 1 | 1 | 1 | 1 |
| Trailers | 3 | 2 | 3 | 3 | 3 |
| <u>Public Assistance</u> | | | | | |
| Social Service Agency | | | | | |
| Vehicles | 1 | 2 | 4 | 5 | 5 |
| Office Locations | 19 | 20 | 20 | 20 | 20 |
| <u>Education</u> | | | | | |
| Library Branches | 32 | 33 | 33 | 33 | 33 |
| Library Headquarters | * | * | * | * | * |
| <u>Recreation and Cultural Services</u> | | | | | |
| OC Community Resources | | | | | |
| Park Land (acres) | 62,617 | 62,900 | 62,900 | 62,900 | 62,900 |
| Recreational Trails (in miles) | 295 | 295 | 295 | 295 | 295 |
| Zoo | 1 | 1 | 1 | 1 | 1 |
| Urban Regional Parks | 15 | 15 | 15 | 15 | 15 |
| Wilderness Parks | 5 | 5 | 5 | 5 | 5 |
| Nature Preserves | 4 | 4 | 4 | 4 | 4 |
| Harbors | 3 | 3 | 3 | 3 | 3 |
| Beaches | 11 | 11 | 11 | 11 | 11 |
| Historical Sites | 7 | 7 | 7 | 7 | 7 |
| Boats | 7 | 9 | 10 | 8 | 7 |
| Tractors | 22 | 26 | 26 | 25 | 26 |
| Trailers | 42 | 35 | 33 | 31 | 27 |
| Vehicles/Trucks | 239 | 207 | 199 | 204 | 174 |
| Harbor | 1 | 1 | 1 | 1 | 1 |
| Marinas | 1 | 2 | 2 | 2 | 2 |
| Public Parking Areas | 9 | 9 | 9 | 9 | 9 |
| Beaches | 1 | 1 | 1 | 1 | 1 |
| Access Points to Ocean | 6 | 6 | 6 | 6 | 6 |
| Hotel | 1 | 1 | 1 | 1 | 1 |
| Ocean Education Center | 1 | 1 | 1 | 1 | 1 |
| Sailing and Events Center | 1 | 1 | 1 | 1 | 1 |
| Shops | 20 | 24 | 24 | 24 | 23 |
| Restaurants | 14 | 16 | 16 | 16 | 16 |
| Fuel Dock | 1 | 1 | 1 | 1 | 1 |
| Shipyard | 1 | 1 | 1 | 1 | 1 |
| Boater Service Buildings | 15 | 15 | 15 | 15 | 15 |
| Parcel 11 (Yacht Building Company) | 1 | 1 | 1 | 1 | * |
| Parcel 23 (Yacht Club) | 1 | 1 | 1 | 1 | * |

Note: (1) Presentation changed in FY 2014-15 to summarize by asset

(2) * means Not Available

Source: County Departments

| Fiscal Year | | | | | Function/Program |
|-------------|---------|---------|---------|---------|---|
| 2013-14 | 2012-13 | 2011-12 | 2010-11 | 2009-10 | |
| | | | | | <u>Health and Sanitation</u> |
| | | | | | Public Health Services |
| 3 | 3 | 3 | 2 | 2 | Clinics (1) |
| 2 | 2 | 2 | 2 | 2 | Laboratories (1) |
| 8 | 11 | 27 | 27 | 27 | Trailers (1) |
| 25 | 25 | 24 | 27 | 26 | Vehicles/Trucks (1) |
| | | | | | OC Community Resources |
| 1 | 1 | 1 | 1 | 1 | Animal Care Center |
| 3 | 3 | 3 | 3 | 3 | Trailers |
| | | | | | <u>Public Assistance</u> |
| | | | | | Social Service Agency |
| 5 | 6 | 10 | 10 | 8 | Vehicles |
| 19 | 20 | 20 | 19 | 20 | Office Locations |
| | | | | | <u>Education</u> |
| 33 | 33 | 33 | 33 | 33 | Library Branches |
| * | * | * | 1 | 1 | Library Headquarters |
| | | | | | <u>Recreation and Cultural Services</u> |
| | | | | | OC Community Resources |
| 60,500 | 59,318 | 57,688 | 57,688 | 39,490 | Park Land (acres) |
| 295 | 295 | 295 | 295 | 292 | Recreational Trails (in miles) |
| 1 | 1 | 1 | 1 | 1 | Zoo |
| 15 | 15 | 12 | 12 | 12 | Urban Regional Parks |
| 5 | 5 | 5 | 5 | 5 | Wilderness Parks |
| 4 | 4 | 4 | 4 | 4 | Nature Preserves |
| 3 | 3 | 2 | 2 | 2 | Harbors |
| 11 | 11 | 9 | 9 | 9 | Beaches |
| 7 | 7 | 7 | 7 | 7 | Historical Sites |
| 7 | 9 | 21 | 15 | 14 | Boats |
| 28 | 24 | 26 | 22 | 18 | Tractors |
| 29 | 33 | 30 | 24 | 20 | Trailers |
| 170 | 211 | 188 | 233 | 208 | Vehicles/Trucks |
| 1 | 1 | 1 | 1 | 1 | Harbor |
| 2 | 2 | 2 | 2 | 2 | Marinas |
| 9 | 9 | 9 | 9 | 9 | Public Parking Areas |
| 1 | 1 | 1 | 1 | 1 | Beaches |
| 6 | 6 | 6 | 6 | 6 | Access Points to Ocean |
| 1 | 1 | 1 | 1 | 1 | Hotel |
| 1 | 1 | 1 | 1 | 1 | Ocean Education Center |
| 1 | 1 | 1 | 1 | 1 | Sailing and Events Center |
| 23 | 23 | 25 | 25 | 25 | Shops |
| 16 | 16 | 16 | 15 | 16 | Restaurants |
| 1 | 1 | 1 | 1 | 1 | Fuel Dock |
| 1 | 1 | 1 | 1 | 1 | Shipyard |
| 15 | 15 | 15 | 15 | 15 | Boater Service Buildings |
| * | * | * | 1 | * | Parcel 11 (Yacht Building Company) |
| * | * | * | 1 | * | Parcel 23 (Yacht Club) |

**Capital Asset Statistics by Function
Last Ten Fiscal Years (Continued)**

| Function/Program | Fiscal Year | | | | |
|---|-------------|---------|---------|---------|---------|
| | 2018-19 | 2017-18 | 2016-17 | 2015-16 | 2014-15 |
| <u>Airport</u> | | | | | |
| Acres | 501 | 501 | 501 | 501 | 501 |
| Runways | 2 | 2 | 2 | 2 | 2 |
| Public Parking Structures/Lots | 5 | 5 | 5 | 5 | 5 |
| Terminals | 3 | 3 | 3 | 3 | 3 |
| Fire Trucks | 4 | 4 | 4 | 4 | 4 |
| <u>OC Waste & Recycling</u> | | | | | |
| Active Landfills | 3 | 3 | 3 | 3 | 3 |
| Inactive Landfills | 2 | 2 | 2 | 2 | 2 |
| Household Hazardous Waste Collection Centers | 4 | 4 | 4 | 4 | 4 |
| Dozers | 6 | 6 | 6 | 8 | 7 |
| Dump Trucks | 5 | 10 | 10 | 10 | 10 |
| Loaders | 12 | 12 | 12 | 21 | 20 |
| Scrapers | 6 | 6 | 6 | 8 | 8 |
| Excavators | 2 | 2 | 2 | 2 | 2 |
| Tractors | 28 | 35 | 27 | 30 | 28 |
| Graders | 3 | 4 | 4 | 4 | 4 |
| Compactors | 9 | 7 | 7 | 8 | 8 |
| Water/Fuel Trucks | 9 | 14 | 14 | 13 | 13 |
| Sweeper | 1 | 1 | * | * | * |

* means Not Available

Source: County Departments

| Fiscal Year | | | | | Function/Program |
|-------------|---------|---------|---------|---------|---------------------------------|
| 2013-14 | 2012-13 | 2011-12 | 2010-11 | 2009-10 | |
| | | | | | <u>Airport</u> |
| 501 | 501 | 501 | 501 | 501 | Acres |
| 2 | 2 | 2 | 2 | 2 | Runways |
| 5 | 5 | 5 | 5 | 5 | Public Parking Structures/Lots |
| 3 | 3 | 3 | 1 | 1 | Terminals |
| 4 | 4 | 4 | 4 | 4 | Fire Trucks |
| | | | | | <u>OC Waste & Recycling</u> |
| 3 | 3 | 3 | 3 | 3 | Active Landfills |
| 2 | 2 | 2 | 2 | 2 | Inactive Landfills |
| | | | | | Household Hazardous Waste |
| 4 | 4 | 4 | 4 | 4 | Collection Centers |
| 7 | 7 | 8 | 8 | 10 | Dozers |
| 10 | 12 | 12 | 14 | 14 | Dump Trucks |
| 20 | 20 | 21 | 22 | 21 | Loaders |
| 8 | 8 | 8 | 11 | 13 | Scrapers |
| 2 | 2 | 2 | 2 | - | Excavator |
| 29 | 28 | 29 | 29 | 29 | Tractors |
| 4 | 4 | 4 | 4 | 3 | Graders |
| 8 | 8 | 8 | 8 | 5 | Compactors |
| 13 | 11 | 11 | 11 | 12 | Water/Fuel Trucks |
| * | * | * | * | * | Sweeper |



Orange County Auditor-Controller
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OC Auditor-Controller: www.ac.ocgov.com
County of Orange: www.ocgov.com