# SOUTH ORANGE COUNTY PUBLIC FINANCING AUTHORITY SPECIAL TAX REVENUE REFUNDING BONDS 2014 SERIES A & B (LADERA RANCH) ANNUAL REPORT FOR FISCAL YEAR ENDED JUNE 30, 2020

#### Dated February 26, 2021

<u>2014</u>	Series A CUSIP	Numbers
839100HV9	839100JC9	839100JN5
839100HW7	839100JD7	839100JQ8
839100HX5	839100JE5	839100JS4
839100HY3	839100JF2	839100JU9
839100HZ0	839100JG0	839100JW5
839100JA3	839100JJ4	839100JX3
839100JB1	839100JL9	839100JY1

#### Prepared at the direction of and on behalf of:

#### **County of Orange**

333 West Santa Ana Boulevard, 3<sup>rd</sup> Floor Santa Ana, CA 92701-4062

#### **Prepared by:**

David Taussig & Associates, Inc.

5000 Birch Street, Suite 3000 Newport Beach, CA 92660

#### South Orange County Public Financing Authority Special Tax Revenue Refunding Bonds 2014 Series A & B (Ladera Ranch) Annual Report For Fiscal Year Ended June 30, 2020

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#### INTRODUCTION

The South Orange County Public Financing Authority (the "Authority" or the "Issuer") hereby provides its annual report (the "Annual Report") for the fiscal year ended June 30, 2020 in connection with the following Bonds, which are secured and repaid by special tax revenues collected in Community Facilities District Nos. 2002-1 and 2003-1 of the County of Orange (each a "District" and together the "Districts").

#### **Bond Issue:**

1. South Orange County Public Financing Authority Special Tax Revenue Refunding Bonds, 2014 Series A & B (Ladera Ranch)

#### **Annual Report:**

The Authority's Annual Report required by the Continuing Disclosure Certificate (the "Disclosure Certificate") dated January 1, 2014 with respect to the Series A Bonds for the Fiscal Year ended June 30, 2020 is attached hereto. Although not required by the Disclosure Certificate, certain information with respect to the Series B Bonds is also included for completeness.

#### **Other Matters:**

This Annual Report is provided solely for purposes of the Disclosure Certificate. The filing of this Annual Report does not constitute or imply any representation (i) that all of the information provided is material to investors, (ii) regarding any other financial, operating or other information about the County, the Authority or the Bonds, or (iii) that no changes, circumstances or events have occurred since the end of the Fiscal Year to which this Annual Report relates (other than as contained in this Annual Report), or that no other information exists, which may have a bearing on the Authority's financial condition, the security for the Bonds, or an investor's decision to buy, sell, or hold the Bonds. The information contained in this report has been obtained from sources which are believed to be reliable, but such information is not guaranteed as to accuracy or completeness. No statement in this Annual Report should be construed as a prediction or representation about future financial performance of the Authority.

While the financial statements of the County (which includes the Authority) for Fiscal Year ended June 30, 2020 have been incorporated herein by reference in order to comply with SEC Rule 15c2-12, the Bonds are a limited obligation of the Authority and neither the faith and credit nor the taxing power of the County is pledged to the payment of the Bonds. No income, receipts, funds (including the County general fund) or moneys of the County are pledged to the repayment of the Bonds.

#### **SECTION 4- CONTENT OF ANNUAL REPORT**

#### a. Audited Financial Statements for Fiscal Year Ended June 30, 2020.

The County of Orange's Audited Financial Statements for Fiscal Year 2019-2020 were filed with the Municipal Securities Rulemaking Board Electronic Municipal Market Access on January 29, 2021 (Submission ID: P11115616) and are included herein as Exhibit C.

While the financial statements of the County (which includes CFD Nos. 2002-1 and 2003-1) for Fiscal Year ended June 30, 2020 have been incorporated herein by reference in order to comply with SEC Rule 15c2-12, the Bonds are a limited obligation of CFD Nos. 2002-1 and 2003-1 and neither the faith and credit nor the taxing power of the County is pledged to the payment of the Bonds. No income, receipts, funds (including the County general fund) or moneys of the County are pledged to the repayment of the Bonds.

#### b. Financial and Operating Data

i. The principal amount of Bonds outstanding as of the August 17, 2020.

The principal amount of Bonds outstanding as of August 17, 2020 was \$53,255,000 for Series A Bonds and \$32,820,000 for Series B Bonds.

ii. The balance in each fund under the Indenture and the Series A Reserve Requirement (as defined in the Indenture) as of August 17, 2020.

As of August 17, 2020						
CFD No. 2002-1		CFD No. 2003-1				
Special Tax Fund:	\$511,193.54	Special Tax Fund:	\$401,302.09			
Reserve Fund:	\$3,655,380.75	Reserve Fund:	\$2,986,108.61			
Interest Fund:	\$0	Interest Fund:	\$0			
Principal Fund:	\$0.01	Principal Fund:	\$0			
Acquisition and Construction Fund:	\$0	Acquisition and Construction Fund:	\$0			
Special Reserve Fund:	\$0	Special Reserve Fund:	\$0			
Rebate Fund:	\$0	Rebate Fund:	\$0			
Administrative Expense Account	\$11,851.91	Administrative Expense Account	\$9,693.70			

The Series A Reserve Requirement as of August 17, 2020 is \$3,655,370.32 for CFD No. 2002-1 and \$2,986,100.13 for CFD No. 2003-1.

iii. Any changes to the Rates and Methods of Apportionment of the Special Taxes for the Districts approved or submitted to the qualified electors for approval prior to the

filing of the Annual Report and a description of any parcels for which the Special Taxes have been prepaid in the Fiscal Year for which the Annual Report is being prepared.

There have been no changes made to the Rates and Methods of Apportionment approved or submitted to the qualified electors for approval.

iv. An update of the estimated assessed value-to-lien ratio for the Districts substantially in the form of Table 4 in the Official Statement based upon the most recent Special Tax levy preceding the date of the Annual Report and on the assessed values of property for the current fiscal year.

An update of Table 4 is included in Exhibit A.

v. The Percentage of the Maximum Special Taxes levied by the Districts with respect to each series of Local Obligations.

See table entitled "Fiscal Year 2020-2021 Assigned and Actual Special Taxes" in Exhibit A.

vi. The status of any foreclosure actions being pursued by the Districts with respect to delinquent Special Taxes.

CFD Nos. 2002-1 and 2003-1 are not required to initiate any foreclosure proceedings at this time.

vii. A table showing by District the total Special Taxes Levied and the total Special Taxes collected for the prior fiscal year and the total Special Taxes that, as of December 31, remain unpaid for each prior fiscal year in which Special Taxes were levied and the number of delinquent parcels in each District.

See table entitled "Special Tax Delinquency History" in Exhibit A.

viii. A statement as to whether the Teeter Plan remains in effect with regard to the Districts.

The Teeter Plan remains in effect with regard to the Districts.

ix. Any information not already included above that the Issuer is required to file in its annual report to the California Debt and Investment Advisory Commission pursuant to the provisions of the Mello-Roos Community Facilities Act of 1982, as amended.

See Exhibit B attached for copies of the Mello-Roos Community Facilities District (CFD) Yearly Fiscal Status Reports for CFD No. 2002-1 and CFD No. 2003-1, and the Marks-Roos Yearly Fiscal Status Report for the Bonds and the Local Obligations.

#### CERTAIN DISCLAIMERS

The information contained in this Annual Report expresses only the views of the applicable party. An explanation of the significance of any such information may be obtained from the applicable party; provided, however, that no information provided by any party is incorporated in this Annual Report. The County and the South Orange County Public Financing Authority ("SOCPFA") undertake no responsibility to oppose any revision or withdrawal of such information contained in this Annual Report.

To the extent the County or the SOCPFA provides information in this Annual Report, the County and the SOCPFA are not obligated to present or update information in future Annual Reports. Investors are advised to refer to the Official Statement for the Bonds for information concerning the initial delivery of and security for the Bonds.

By providing the information in this Annual Report, the County and the SOCPFA do not imply or represent (a) that all information provided in this Annual Report is material to investors' decisions regarding investment in the Bonds, (b) the completeness or accuracy of any financial, operational or other information not included herein or in the Official Statement, (c) that no changes, circumstances or events have occurred since the date of this Annual Report (other than as contained herein), or (d) that no other information exists which may have a bearing on the County's financial condition, the security for the Bonds or an investor's decision to buy, sell or hold the Bonds.

The information set forth in this Annual Report or incorporated in this Annual Report has been furnished by the County and the SOCPFA and is believed to be accurate and reliable but is not guaranteed as to accuracy or completeness. Statements contained in or incorporated by this Annual Report which involves estimates, forecasts or other matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of fact. Further, expressions of opinion contained in this Annual Report or incorporated in this Annual Report are subject to change without notice and the delivery of this Annual Report will not, under any circumstances, create any implication that there has been no change in the affairs of the County and the SOCPFA.

No statement contained in this Annual Report should be construed as a prediction or representation about future financial performance of the County and the SOCPFA. Historical results presented herein may not be indicative of future operating results.

The information set forth herein, including information provided by others or incorporated by reference, is believed by the County and the SOCPFA to be reliable but has not been independently verified by the County and the SOCPFA and is not guaranteed as to accuracy by the County and the SOCPFA.

#### EXHIBIT A

## TABLE 4, ASSESSED VALUE-TO-LIEN RATIO FISCAL YEAR 2020-2021 ASSIGNED AND ACTUAL SPECIAL TAXES SPECIAL TAX DELINQUENCY HISTORY

### SOUTH ORANGE COUNTY PUBLIC FINANCING AUTHORITY THE DISTRICTS IN AGGREGATE TABLE 4 FROM THE OFFICIAL STATEMENT - ASSESSED VALUE-TO-LIEN RATIOS [4]

District	Local Obligations [1]	Overlapping Debt [1]	Total Direct and Overlapping Debt	Assessed Value [2]	Estimated Assessed Value-to-Lien Ratios [3]
CFD No. 2002-1	\$46,925,000	\$19,017,433	\$65,942,433	\$1,189,193,243	18.03
CFD No. 2003-1	\$39,150,000	\$13,289,303	\$52,439,303	\$871,875,298	16.63
Total	\$86,075,000	\$32,306,736	\$118,381,736	\$2,061,068,541	17.41

<sup>[1]</sup> As of September 2, 2020.

Source: David Taussig & Associates, Inc., Metropolitan Water District, Santa Margarita Water District, County of Orange Assessor

<sup>[2]</sup> Assessed valuation data obtained from the County of Orange 2020-2021 Assessor's Roll. Assessed value is calculated as the sum of land value and improvement value.

<sup>[3]</sup> Represents Assessed Value column divided by the Total Direct and Overlapping Debt column.

<sup>[4]</sup> Totals may not sum due to rounding.

### SOUTH ORANGE COUNTY PUBLIC FINANCING AUTHORITY COMMUNITY FACILITIES DISTRICT NO. 2002-1 (LADERA RANCH) FISCAL YEAR 2020-2021 ASSIGNED AND ACTUAL SPECIAL TAXES

Tax Class	Land Use	FY 2020-2021 Assigned/Maximum Special Tax [1]		Percent of Assigned/Maximum Special Tax	
1	Residential Property (SFD > 3,600 SF)	\$5,364.80 per Unit	\$3,974.22 per Unit	74.08%	
2	Residential Property (SFD 3,300 - 3,600 SF)	\$5,285.71 per Unit	\$3,915.63 per Unit	74.08%	
3	Residential Property (SFD 3,000 - 3,299 SF)	\$4,957.71 per Unit	\$3,672.65 per Unit	74.08%	
4	Residential Property (SFD 2,700 - 2,999 SF)	\$4,530.69 per Unit	\$3,356.32 per Unit	74.08%	
5	Residential Property (SFD 2,400 - 2,699 SF)	\$4,484.87 per Unit	\$3,322.37 per Unit	74.08%	
6	Residential Property (SFD 2,100 - 2,399 SF)	\$3,882.43 per Unit	\$2,876.08 per Unit	74.08%	
7	Residential Property (SFD 1,800 - 2,099 SF)	\$3,550.00 per Unit	\$2,629.82 per Unit	74.08%	
8	Residential Property (SFD < 1,800 SF)	\$3,281.06 per Unit	\$2,430.60 per Unit	74.08%	
9	Residential Property (SFA > 1,500 SF)	\$2,763.11 per Unit	\$2,046.90 per Unit	74.08%	
10	Residential Property (SFA 1,300 - 1,500 SF)	\$2,540.90 per Unit	\$1,882.29 per Unit	74.08%	
11	Residential Property (SFA 1,100 - 1,299 SF)	\$2,281.52 per Unit	\$1,690.14 per Unit	74.08%	
12	Residential Property (SFA < 1,100 SF)	\$1,909.80 per Unit	\$1,414.77 per Unit	74.08%	
13	Apartments	\$1,097.75 per Unit	\$813.20 per Unit	74.08%	
14	Senior Housing Property	\$823.31 per Unit	\$609.90 per Unit	74.08%	
15	Day Care Property	\$11,462.10 per Acre	\$8,491.07 per Acre	74.08%	
16	Non-Residential Property	\$19,103.50 per Acre	\$14,151.79 per Acre	74.08%	
NA	Undeveloped Property	\$43,458.68 per Acre	\$0.00 per Acre	0.00%	

<sup>[1]</sup> Assigned Special Tax rates for Developed Property (Tax Classes 1-16) and Maximum Special Tax rate for Undeveloped Property. The Maximum Special Tax for a parcel of Developed Property is equal to the greater of (i) the Backup Special Tax or (ii) the Assigned Special Tax determined by reference to Table 1 of Section C. The Fiscal Year 2020-2021 Backup Special Tax is \$42,030.44 per acre for Developed Property. The Backup, Assigned, and Maximum Special Tax rates escalate at two percent per year.

Source: David Taussig and Associates, Inc.

#### SOUTH ORANGE COUNTY PUBLIC FINANCING AUTHORITY COMMUNITY FACILITIES DISTRICT NO. 2003-1 (LADERA RANCH) FISCAL YEAR 2020-2021 ASSIGNED AND ACTUAL SPECIAL TAXES

Tax Class	Land Use	FY 2020-2021 Assigned/Maximum Special Tax [1]	FY 2020-2021 Actual Special Tax	Percent of Assigned/Maximum Special Tax
1	Residential Property (SFD > 3,600 SF)	\$6,580.11 per Unit	\$4,671.02 per Unit	70.99%
2	Residential Property (SFD 3,300 - 3,600 SF)	\$6,076.91 per Unit	\$4,313.81 per Unit	70.99%
3	Residential Property (SFD 3,000 - 3,299 SF)	\$5,573.70 per Unit	\$3,956.60 per Unit	70.99%
4	Residential Property (SFD 2,700 - 2,999 SF)	\$4,887.54 per Unit	\$3,469.51 per Unit	70.99%
5	Residential Property (SFD 2,400 - 2,699 SF)	\$4,719.50 per Unit	\$3,350.22 per Unit	70.99%
6	Residential Property (SFD 2,100 - 2,399 SF)	\$4,375.67 per Unit	\$3,106.15 per Unit	70.99%
7	Residential Property (SFD 1,800 - 2,099 SF)	\$3,976.85 per Unit	\$2,823.04 per Unit	70.99%
8	Residential Property (SFD < 1,800 SF)	\$3,383.49 per Unit	\$2,401.83 per Unit	70.99%
9	Residential Property (SFA > 1,900 SF)	\$3,383.49 per Unit	\$2,401.83 per Unit	70.99%
10	Residential Property (SFA 1,600 - 1,900 SF)	\$3,232.07 per Unit	\$2,294.35 per Unit	70.99%
11	Residential Property (SFA 1,300 - 1,599 SF)	\$2,634.00 per Unit	\$1,869.80 per Unit	70.99%
12	Residential Property (SFA < 1,300 SF)	\$2,128.40 per Unit	\$1,510.89 per Unit	70.99%
13	Apartments	\$1,097.74 per Unit	\$0.00 per Unit [	[2] 0.00%
14	Day Care Property	\$11,462.10 per Acre	\$8,136.59 per Acre	70.99%
15	Non-Residential Property	\$19,103.50 per Acre	\$0.00 per Acre [	[2] 0.00%
NA	Undeveloped Property	\$52,937.36 per Acre	\$0.00 per Acre	0.00%

<sup>[1]</sup> Assigned Special Tax rates for Developed Property (Tax Classes 1-15) and Maximum Special Tax rate for Undeveloped Property. The Maximum Special Tax for a parcel of Developed Property is equal to the greater of (i) the Backup Special Tax or (ii) the Assigned Special Tax determined by reference to Table 1 of Section C. The Fiscal Year 2020-2021 Backup Special Tax is \$52,887.94 per acre for Developed Property. The Backup, Assigned, and Maximum Special Tax rates escalate at two percent per year.

Source: David Taussig and Associates, Inc.

<sup>[2]</sup> For fiscal year 2020-2021, there were no units/acres in these tax classes.

### SOUTH ORANGE COUNTY PUBLIC FINANCING AUTHORITY COMMUNITY FACILITIES DISTRICT NO. 2002-1 (LADERA RANCH) SPECIAL TAX DELINQUENCIES [1]

Fiscal Year	Total Tax Levy	Parcels Levied	Delinquent Special Tax as of FY End [2]	Delinquency Rate as of FY End [2]	Number of Delinquent Parcels as of 2/8/2021 [3]	Delinquent Special Tax as of 2/8/2021 [3]	Delinquency Rate as of 2/8/2021 [3]
2009-2010	\$4,077,053	1,282	\$132,632	3.25%	0	\$0	0.00%
2010-2011	\$4,188,887	1,282	\$85,814	2.05%	0	\$0	0.00%
2011-2012	\$4,157,571	1,282	\$77,253	1.86%	0	\$0	0.00%
2012-2013	\$4,501,133	1,283	\$48,043	1.07%	0	\$0	0.00%
2013-2014	\$4,591,103	1,283	\$35,006	0.76%	0	\$0	0.00%
2014-2015	\$4,186,308	1,282	\$26,551	0.63%	0	\$0	0.00%
2015-2016	\$4,069,790	1,290	\$18,345	0.45%	0	\$0	0.00%
2016-2017	\$4,144,666	1,293	\$21,803	0.53%	1	\$800	0.02%
2017-2018	\$4,213,196	1,298	\$22,255	0.53%	2	\$3,956	0.09%
2018-2019	\$4,212,769	1,298	\$25,251	0.60%	4	\$11,530	0.27%
2019-2020	\$4,201,479	1,299	\$17,688	0.42%	6	\$12,827	0.31%

Source: County of Orange Treasurer-Tax Collector, County of Orange Auditor-Controller

<sup>[1]</sup> District is a participant in the County's Teeter Plan.
[2] As of approximately June 30 of the fiscal year in which special taxes were levied.

<sup>[3]</sup> The remaining unpaid delinquencies for each prior fiscal year are being reported as of February 8, 2021 instead of December 31, which is stated in the Continuing Disclosure Certificate. Based on information provided by the County of Orange Treasurer-Tax Collector.

#### SOUTH ORANGE COUNTY PUBLIC FINANCING AUTHORITY COMMUNITY FACILITIES DISTRICT NO. 2003-1 (LADERA RANCH) SPECIAL TAX DELINQUENCIES [1]

Fiscal Year	Total Tax Levy	Parcels Levied	Delinquent Special Tax as of FY End [2]	Delinquency Rate as of FY End [2]	Number of Delinquent Parcels as of 2/8/2021 [3]	Delinquent Special Tax as of 2/8/2021 [3]	Delinquency Rate as of 2/8/2021 [3]
2009-2010	\$3,398,546	1,260	\$152,260	4.48%	0	\$0	0.00%
2010-2011	\$3,448,679	1,260	\$99,165	2.88%	0	\$0	0.00%
2011-2012	\$3,285,037	1,260	\$83,618	2.55%	0	\$0	0.00%
2012-2013	\$3,736,010	1,260	\$66,810	1.79%	0	\$0	0.00%
2013-2014	\$3,808,525	1,260	\$41,454	1.09%	0	\$0	0.00%
2014-2015	\$3,305,905	1,260	\$40,319	1.22%	1	\$1,786	0.05%
2015-2016	\$3,198,126	1,258	\$19,120	0.60%	1	\$1,730	0.05%
2016-2017	\$3,234,582	1,257	\$24,312	0.75%	1	\$2,908	0.09%
2017-2018	\$3,277,458	1,259	\$15,705	0.48%	1	\$2,943	0.09%
2018-2019	\$3,304,980	1,259	\$30,422	0.92%	3	\$4,957	0.15%
2019-2020	\$3,329,528	1,259	\$31,377	0.94%	5	\$11,532	0.35%

Source: County of Orange Treasurer-Tax Collector, County of Orange Auditor-Controller

<sup>[1]</sup> District is a participant in the County's Teeter Plan.
[2] As of approximately June 30 of the fiscal year in which special taxes were levied.
[3] The remaining unpaid delinquencies for each prior fiscal year are being reported as of February 8, 2021 instead of December 31, which is stated in the Continuing Disclosure Certificate. Based on information provided by the County of Orange Treasurer-Tax Collector.

#### Ехнівіт В

### CALIFORNIA DEBT AND INVESTMENT ADVISORY COMMISSION YEARLY FISCAL REPORTS

Thursday, October 08, 2020

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CDIAC #: 2014-0008

STATE OF CALIFORNIA
MELLO-ROOS COMMUNITY FACILITIES DISTRICT (CFD)
YEARLY FISCAL STATUS REPORT

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

For Office	Use Only
Fiscal Year	

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A. Issuer Orange County CFD No 2002-1

B. Project Name Ladera Ranch

C. Name/ Title/ Series of Bond Issue 2014 Spec Tax Ref Bonds

D. Date of Bond Issue 1/15/2014

E. Original Principal Amount of Bonds \$57,585,000.00

F. Reserve Fund Minimum Balance Required Yes X Amount \$3,655,370.32 No

**II. FUND BALANCE FISCAL STATUS** 

Balances Reported as of: 6/30/2020

A. Principal Amount of Bonds Outstanding \$48,950,000.00

B. Bond Reserve Fund \$3,702,120.39

C. Capitalized Interest Fund \$0.00

D. Construction Fund(s) \$0.00

#### III. ASSESSED VALUE OF ALL PARCELS IN CFD SUBJECT TO SPECIAL TAX

A. Assessed or Appraised Value Reported as of: 1/1/2020

X From Equalized Tax Roll

From Appriasal of Property

(Use only in first year or before annual tax roll billing commences)

B. Total Assessed Value of All Parcels \$1,189,193,243.00

IV. TAX COLLECTION INFORMATION

A. Total Amount of Special Taxes Due Annually \$4,201,478.74

B. Total Amount of Unpaid Special Taxes Annually \$17,688.31

C. Does this agency participiate in the County's Teeter Plan?

#### V. DELINQUENT REPORTING INFORMATION

Delinquent Parcel Information Reported as of Equalized Tax Roll of: 6/30/2020

A. Total Number of Delinquent Parcels: 10

B. Total Amount of Taxes Due on Delinquent Parcels: \$17,688.31

(Do not include penalties, penalty interest, etc.)

#### VI. FORECLOSURE INFORMATION FOR FISCAL YEAR

(Aggregate totals, if foreclosure commenced on same date) (Attach additional sheets if necessary.)

Date Foreclosure Commenced	Total Number of Foreclosure Parcels	Total Amount of Tax Due on Foreclosure Parcels
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00

Thursday, October 08, 2020

11:36:48AM

CDIAC #: 2014-0008

#### STATE OF CALIFORNIA MELLO-ROOS COMMUNITY FACILITIES DISTRICT (CFD) YEARLY FISCAL STATUS REPORT

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

For Office U	Jse Only
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VII. ISSUE	RETIRED			
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gina.kim@ocgov.com

	sue is retired and r te reason for retirem	no longer subject to the Yearly ent)	/ Fiscal Status report filing	requirements.	
ľ	Matured  F	Redeemed Entirely	Other		
I	f Matured, indicate	final maturity date:			
I	f Redeemed Entire	ely, state refunding bond title 8	& CDIAC #:		
á	and redemption da	te:			
I	f Other:				
ć	and date:				
VIII. N	AME OF PARTY C	OMPLETING THIS FORM			
	Name	Gina Kim			
	Title	Public Finance Accounting M	lanager		
	Firm/ Agency	Orange County CFD No 200	2-1		
	Address	333 West Santa Ana Bouleva	ard 3rd FL		
	City/ State/ Zip	Santa Ana, CA 92701-4062			
	Phone Number	(714) 834-3749		Date of Report	10/8/2020

#### IX. ADDITIONAL COMMENTS:

E-Mail

Thursday, October 08, 2020

STATE OF CALIFORNIA
MELLO-ROOS COMMUNITY FACILITIES DISTRICT (CFD)
YEARLY FISCAL STATUS REPORT

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CDIAC #: 2014-0009

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

For Office	Use Only
Fiscal Year	

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ı.	<b>GENERA</b>	AL INF	·UKIVIA	ATION

A. Issuer Orange County CFD No 2003-1

B. Project Name Ladera Ranch

C. Name/ Title/ Series of Bond Issue 2014 Spec Tax Ref Bonds

D. Date of Bond Issue 1/15/2014

E. Original Principal Amount of Bonds \$46,960,000.00

F. Reserve Fund Minimum Balance Required Yes X Amount \$2,986,100.13 No

**II. FUND BALANCE FISCAL STATUS** 

Balances Reported as of: 6/30/2020

A. Principal Amount of Bonds Outstanding \$40,630,000.00

B. Bond Reserve Fund \$3,024,290.64

C. Capitalized Interest Fund \$0.00

D. Construction Fund(s) \$0.00

#### III. ASSESSED VALUE OF ALL PARCELS IN CFD SUBJECT TO SPECIAL TAX

A. Assessed or Appraised Value Reported as of: 1/1/2020

X From Equalized Tax Roll

From Appriasal of Property

(Use only in first year or before annual tax roll billing commences)

B. Total Assessed Value of All Parcels \$871,151,330.00

IV. TAX COLLECTION INFORMATION

A. Total Amount of Special Taxes Due Annually \$3,329,527.58

B. Total Amount of Unpaid Special Taxes Annually \$31,377.01

C. Does this agency participiate in the County's Teeter Plan?

#### V. DELINQUENT REPORTING INFORMATION

Delinquent Parcel Information Reported as of Equalized Tax Roll of: 6/30/2020

A. Total Number of Delinquent Parcels: 15

B. Total Amount of Taxes Due on Delinquent Parcels: \$31,377.01

(Do not include penalties, penalty interest, etc.)

#### VI. FORECLOSURE INFORMATION FOR FISCAL YEAR

(Aggregate totals, if foreclosure commenced on same date) (Attach additional sheets if necessary.)

Date Foreclosure Commenced	Total Number of Foreclosure Parcels	Total Amount of Tax Due on Foreclosure Parcels
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00

Thursday, October 08, 2020

12:53:41PM

CDIAC #: 2014-0009

#### STATE OF CALIFORNIA **MELLO-ROOS COMMUNITY FACILITIES DISTRICT (CFD)** YEARLY FISCAL STATUS REPORT

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

For Office Use Only	
iscal Year	
iscal real	

VIII IOOUE DETIDED			
	`	ISSUF RETIRED	1//

	This issue is retired and no longer subject to the Yearly Fiscal Status report filing requirements. (Indicate reason for retirement)			
	Matured	Redeemed Entirely  Other		
	If Matured, indicate	e final maturity date:		
	If Redeemed Entirely, state refunding bond title & CDIAC #:			
	and redemption da	ate:		
	If Other:			
	and date:			
VIII. N	IAME OF PARTY O	COMPLETING THIS FORM		
	Name	Gina Kim		
	Title	Public Finance Accounting Manager		
	Firm/ Agency	Orange County CFD No 2003-1		
	Address	333 West Santa Ana Boulevard 3rd FL		
	City/ State/ Zip	Santa Ana, CA 92701-4062		
	Phone Number	(714) 834-3749	Date of Report	10/8/2020

#### IX. ADDITIONAL COMMENTS:

E-Mail

gina.kim@ocgov.com

I.

Thursday, October 08, 2020

1:30:19PM

CDIAC #: 2014-0006

#### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR AUTHORITY ISSUE

For Office	Use Only
Fiscal Year _	

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

California Government Code Section 6599.1 requires that all issuers selling Marks-Roos bonds, which is part of the Marks-Roos Local Bon curr

urrent year and each year thereafter, until maturity.	d to report specific information to the Commission by October 30th of the
I. GENERAL INFORMATION A. Authority Issuer	South Orange County Public Financing Authority
B. Name/ Title/ Series of Bond Issue Senior Issue Yes X No	2014 Sr Lien RBs Subordinate Issue Yes No X
C.Project Name	CFD Nos 2002-1 & 2003-1 Ladera Ranch Series A
D. Date of Bond Issue	1/15/2014
E. Original Principal Amount of Bonds	\$64,545,000.00
F. Reserve Fund Minimum Balance Required	Yes X Amount \$6,277,000.00 No
G. Total Issuance Costs (Report Issuance Costs	\$0.00 sonly at initial filing)
II. FUND BALANCE FISCAL STATUS Balances Reported as of:	6/30/2020
A. Principal Amount of Bonds Outstanding	\$55,340,000.00
B. Total Bond Reserve Fund	\$6,357,279.21
Bond Reserve Cash \$6,357,279.21	Bond Reserve Surety Bond \$0.00
C. Capitalized Interest Fund	\$0.00
III. AUTHORITY FINANCIAL INFORMATION A. Fees Paid for Professional Services (Annual To	otals)
1. Type of Services	2. Amount of Fees
ADMIN	\$54,251.04
TAX CON	\$5,276.82
TRST	\$3 100 00

1. Type of Services	2. Amount of Fees
ADMIN	\$54,251.04
TAX CON	\$5,276.82
TRST	\$3,100.00
ARB	\$372.00
	\$0.00

\$62,999.86 (Attach additional sheets if necessary.) **Total Professional Fees** 

#### B. Local Obligor

1. Issuer/Borrower	2. Bond Purchase (BP), Loan (L) or Capital Lease (CL)	Original Amount of     Purchase, Loan or     Capital Lease     (from Authority Issue)	Administration Fee     (Charged to LOB)     this FY	5. CDIAC Number
CFD 2002-1 CFD 2003-1	BP BP	\$\$35,520,000.00 \$29,025,000.00		

Thursday, October 08, 2020

1:30:19PM

CDIAC #: 2014-0006

### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR AUTHORITY ISSUE

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

For Office	Use Only
iscal Year	

	ontracts nvestment Contracts aturity of the Investment Contract					
b. Other (s	see Guidelines for explanation)					
2. Commission	on/Fee for Contract Total	\$0.00				
3. Interest Ea	arnings on Contract Current	\$0.00				
D. Does this Age	ency participate in the County's Te	eter Plan?	Yes	X	No	
IV. ISSUE RETIREI	n					
This issue is retired	d and no longer subject to the Year	rly Fiscal Status r	eport filing requiremen	nts.		
(Indicate reason for i	retirement)	_				
Matured	Redeemed Entirely  Oth	ner 🗌				
If Matured, indic	ate final maturity date:					
If Redeemed En	atirely, state refunding bond title &	CDIAC #:				
and redemption	date:					
If Other:						
and date:						
	TY COMPLETING THIS FORM					
Name	Gina Kim					
Title	Public Finance Accounting Man	ager				
Firm/ Agency	_	_				
	South Orange County Public Financing Authority  333 West Santa Ana Boulevard 3rd FL					
Address		JIU FL				
City/ State/ Zip	Santa Ana, CA 92701-4062					
Phone Number	(714) 834-3749		Date of Report	10/8/2020		
F-Mail	gina.kim@ocgov.com					

#### VI. COMMENTS:

Submitted: Thursday, October 08, 2020

1:30:19PM

CDIAC #: 2014-0006

### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR AUTHORITY ISSUE

For Office	Use Only
Fiscal Year	

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

Local	Obligar	(continued)
Local	Obligor	(continuea)

our obligor (continuou)				
1. Issuer/Borrower	2. Bond Purchase (BP), Loan (L) or Capital Lease (CL)	Original Amount of     Purchase, Loan or     Capital Lease     (from Authority Issue)	Administration Fee     (Charged to LOB)     this FY	5. CDIAC Number

Thursday, October 08, 2020

1:50:06PM

CDIAC #: 2014-0007

### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR AUTHORITY ISSUE

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

For Office	Use Only
Fiscal Year	

California Government Code Section 6599.1 requires that all issuers selling Marks-Roos bonds, which is part of the Marks-Roos Local Bond Pooling Act of 1985, after January 1, 1996 are required to report specific information to the Commission by October 30th of the current year and each year thereafter, until maturity.

arrent year and each year thereafter, until maturity.		
I. GENERAL INFORMATION A. Authority Issuer	South Orange County Public Financing Authority	
B. Name/ Title/ Series of Bond Issue Senior Issue Yes No	2014 Jr Lien RBs  X Subordinate Issue Yes X	No
C.Project Name	CFD Nos 2002-1 & 2003-1 Ladera Ranch Series B	
D. Date of Bond Issue	1/15/2014	
E. Original Principal Amount of Bonds	\$40,000,000.00	
F. Reserve Fund Minimum Balance Required	Yes X Amount \$364,470.45	No 🗌
G. Total Issuance Costs (Report Issuance Costs)	\$0.00 only at initial filing)	
II. FUND BALANCE FISCAL STATUS Balances Reported as of:	6/30/2020	
A. Principal Amount of Bonds Outstanding	\$34,240,000.00	
B. Total Bond Reserve Fund	\$369,131.82	
Bond Reserve Cash \$369,131.82	Bond Reserve Surety Bond \$0.00	
C. Capitalized Interest Fund	\$0.00	

#### **III. AUTHORITY FINANCIAL INFORMATION**

A. Fees Paid for Professional Services (Annual Totals)

1. Type of Services	2. Amount of Fees
ADMIN	\$33,250.64
TAX CON	\$3,234.18
TRST	\$1,900.00
ARB	\$228.00
	\$0.00

(Attach additional sheets if necessary.) Total Professional Fees \$38,612.82

#### B. Local Obligor

Local Obligor				
1. Issuer/Borrower	2. Bond Purchase (BP), Loan (L) or Capital Lease (CL)	Original Amount of     Purchase, Loan or     Capital Lease     (from Authority Issue)	Administration Fee     (Charged to LOB)     this FY	5. CDIAC Number
CFD 2002-1 CFD 2003-1	BP BP	\$\$22,065,000.00 \$17,935,000.00		

Thursday, October 08, 2020 1:50:06PM

CDIAC #: 2014-0007

### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR AUTHORITY ISSUE

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

For Office Use Only	
Fiscal Year	

С	. Investment Co	ntracts vestment Contracts					
		turity of the Investment Contract					
	b. Other (se	ee Guidelines for explanation)					
	2. Commission	n/Fee for Contract Total	\$0.00				
	3. Interest Ear	nings on Contract Current	\$0.00				
D	. Does this Ager	ncy participate in the County's Teeter	Plan?	Yes	X	No	
IV. IS	SSUE RETIRED						
This	issue is retired a	and no longer subject to the Yearly F	iscal Status report	filing requiremen	nts.		
(Indi	cate reason for re	, <u> </u>	_				
M	atured	Redeemed Entirely  Other					
lf	Matured, indica	te final maturity date:					
lf	Redeemed Enti	rely, state refunding bond title & CDI	AC #:				
aı	nd redemption d	ate:					
lf	Other:						
aı	nd date:						
		COMPLETING THIS FORM					
N	ame	Gina Kim					
Т	tle	Public Finance Accounting Manager	r				
F	rm/ Agency	South Orange County Public Finance	ing Authority				
Α	ddress	333 West Santa Ana Boulevard 3rd	FL				
С	ity/ State/ Zip	Santa Ana, CA 92701-4062					
Р	hone Number	(714) 834-3749		Date of Report	10/8/2020		
Е	-Mail	gina.kim@ocgov.com		Date of Report	. 3/0/2020		

#### VI. COMMENTS:

Thursday, October 08, 2020 1:50:06PM CDIAC #: 2014-0007

#### **STATE OF CALIFORNIA** MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR AUTHORITY ISSUE

For Office Use Only Fiscal Year

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 (916) 653-3269 Fax (916) 654-7440

Local Obligor (continued)

1. Issuer/Borrower	2. Bond Purchase (BP), Loan (L) or Capital Lease (CL)	Original Amount of     Purchase, Loan or     Capital Lease     (from Authority Issue)	Administration Fee     (Charged to LOB)     this FY	5. CDIAC Number

Thursday, October 08, 2020

11:25:41AM

CDIAC #: 2014-0008

### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR LOCAL OBLIGORS

For Office Use Only					
Fiscal Year					

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 Tel: (916) 653-3269 Fax (916) 654-7440

California Government Code Section 6599.1 requires that all issuers selling Marks-Roos bonds, which is part of the Marks-Roos Local Bond Pooling Act of 1985, after January 1, 1996 are required to report specific information to the Commission by October 30th of the current year and each year thereafter, until maturity.

I. GENERAL INFOR	MATION					
A. Local Obligor Is	ssuer	Orange Co	ounty CFD No 2002	2-1		
B. Name/ Title/ Se	eries of Bond Issue	2014 Spec	c Tax Ref Bonds			
C. Project Name		Ladera Ra	anch			
F. Reserve Fund I Part of Authorit G. Name of Author	oal Amount of Bonds/Loa Minimum Balance Requ ty Reserve Fund ority that purchased debt ity Bond(s) Issuance	ired		: \$3,655,370.32 of Reserve fund: nty Public Financ		No   No
			6/20/2020			
B. Bond Reserve C. Capitalized Inte	int of Bonds/Loan Outsta Fund	-	6/30/2020 \$48,950,000.00 \$3,702,120.39 \$0.00 \$43,878.95			
III. DELINQUENT RE	PORTING INFORMATION	ON				
Have delinquent 1	Taxes been reported:	Yes	X No			
A. Delinquency Ra	Information Reported a ate 0.42% acy participate in the Con \$4,201,478.7 \$17,688.31	unty's Teete		6/30/2020 Yes X N	o 🗌	
IV. ISSUE RETIRED						
This issue is retire Matured	ed and no longer subject Redeemed/Repaid Er	_	rly Fiscal Status rep	oort filing requiren	nents. <i>(Indicate reason</i>	for retirement)
If Matured, indicat	te final maturity date:					
If Redeemed/Repai	d Entirely, state refunding	bond title/ Lo	oan, and CDIAC#:			
and redemption/re	epayment date:					
If Other: and date:						
V. NAME OF PARTY	COMPLETING THIS FO	ORM				
Name Title Firm/ Agency Address City/ State/ Zip Phone Number E-Mail	Gina Kim Public Finance Account Orange County CFD No 333 West Santa Ana Bo Santa Ana, CA 92701-4 (714) 834-3749 gina.kim@ocgov.com	o 2002-1 oulevard 3r		Date of Report	10/8/2020	

Thursday, October 08, 2020 11:25:41AM CDIAC #: 2014-0008

### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR LOCAL OBLIGORS

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 Tel: (916) 653-3269 Fax (916) 654-7440

For Office Use Only				
Fiscal Year				

VI. COMMENTS:

Thursday, October 08, 2020 11:55:58AM

CDIAC #: 2014-0009

### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR LOCAL OBLIGORS

For Office Use Only					
Fiscal Year					

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 Tel: (916) 653-3269 Fax (916) 654-7440

California Government Code Section 6599.1 requires that all issuers selling Marks-Roos bonds, which is part of the Marks-Roos Local Bond Pooling Act of 1985, after January 1, 1996 are required to report specific information to the Commission by October 30th of the current year and each year thereafter, until maturity.

I. GENERAL INFOR	MATION					
A. Local Obligor	Issuer	Orange County	CFD No 2003-1			
B. Name/ Title/ S	eries of Bond Issue	2014 Spec Tax I	Ref Bonds			
C. Project Name		Ladera Ranch				
F. Reserve Fund Part of Author G. Name of Author	pal Amount of Bonds/Loa Minimum Balance Requ ity Reserve Fund ority that purchased debi rity Bond(s) Issuance	red Yes Yes	260,000.00  X Amount: X Percent of Orange Count	\$2,986,100.13 Reserve fund: y Public Financi		No
		0.16	00/0000			
B. Bond Reserve C. Capitalized Inf	unt of Bonds/Loan Outsta Fund	anding \$4 \$3 \$0	30/2020 .0,630,000.00 .0,024,290.64 .00 .3,622.73			
III. DELINQUENT RI	EPORTING INFORMATION	ON				
Have delinquent	Taxes been reported:	Yes X	No			
A. Delinquency R	ncy participate in the Cor \$3,329,527.5	unty's Teeter Plar		6/30/2020 Yes X No	o 🗌	
IV. ISSUE RETIRED						
This issue is retir Matured	ed and no longer subject Redeemed/Repaid Er		scal Status repo ther	rt filing requirem	nents. (Indicate reason i	for retirement)
If Matured, indica	ite final maturity date:					
If Redeemed/Repa	id Entirely, state refunding	oond title/ Loan, an	nd CDIAC#:			
and redemption/r	epayment date:					
If Other: and date:						
V. NAME OF PART	Y COMPLETING THIS FO	ORM				
Name Title Firm/ Agency Address City/ State/ Zip Phone Number E-Mail	Gina Kim Public Finance Account Orange County CFD No 333 West Santa Ana Bo Santa Ana, CA 92701-4 (714) 834-3749 gina.kim@ocgov.com	2003-1 oulevard 3rd FL		Date of Report	10/8/2020	

Thursday, October 08, 2020 11:55:58AM CDIAC #: 2014-0009

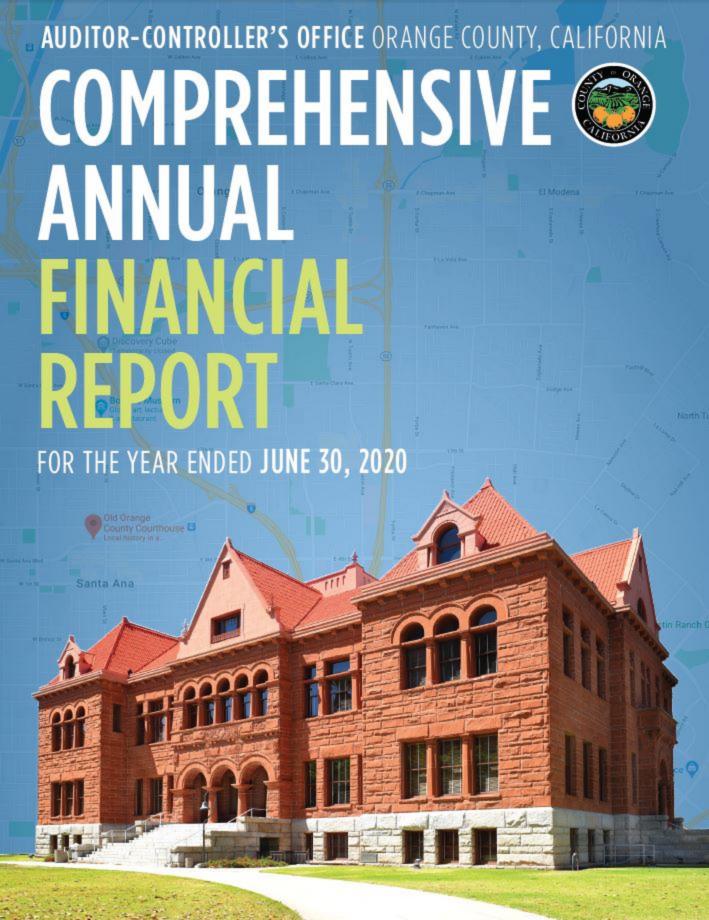
### STATE OF CALIFORNIA MARKS-ROOS YEARLY FISCAL STATUS REPORT FOR LOCAL OBLIGORS

California Debt and Investment Advisory Commission 915 Capitol Mall, Room 400, Sacramento, CA 95814 P.O. Box 942809, Sacramento, CA 94209-0001 Tel: (916) 653-3269 Fax (916) 654-7440

For Office Use Only				
Fiscal Year				

VI.	<b>COMMENTS:</b>
-----	------------------

### EXHIBIT C COMPREHENSIVE ANNUAL FINANCIAL REPORT



### County of Orange

State of California

### Comprehensive Annual Financial Report

For the Year Ended June 30, 2020



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Old Orange County Courthouse



# AUDITOR-CONTROLLER COUNTY OF ORANGE

1770 N. BROADWAY POST OFFICE BOX 567 SANTA ANA, CALIFORNIA 92706

(714) 834-2450 FAX: (714) 834-2569

www.ac.ocgov.com



# COUNTY EXECUTIVE OFFICE COUNTY OF ORANGE

ROBERT E. THOMAS HALL OF ADMINISTRATION 333 W. SANTA ANA BLVD. SANTA ANA, CALIFORNIA 92701

(714) 834-2345 FAX: (714) 834-3018

www.ocgov.com

### December 22, 2020

### The Citizens of Orange County:

The Comprehensive Annual Financial Report (CAFR) of the County of Orange, State of California (County), for the year ended June 30, 2020, is hereby submitted in accordance with the provisions of Sections 25250 and 25253 of the Government Code of the State of California. The report contains financial statements that have been prepared in conformity with United States generally accepted accounting principles (GAAP) prescribed for governmental entities. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the County. A comprehensive framework of internal controls has been designed and established to provide reasonable assurance that the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and changes in financial position of County Funds. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatements.

The CAFR has been audited by the independent certified public accounting firm of Eide Bailly LLP. The goal of the independent audit was to provide reasonable assurance about whether the basic financial statements of the County for the year ended June 30, 2020, are free of material misstatement. The independent certified public accounting firm has issued an unmodified (clean) opinion on the County's basic financial statements as of and for the year ended June 30, 2020. The independent auditor's report is located at the front of the financial section of this report.

This letter of transmittal is designed to complement and should be read in conjunction with Management's Discussion and Analysis (MD&A) that immediately follows the independent auditor's report. MD&A provides a narrative introduction, overview, and analysis of the basic financial statements.

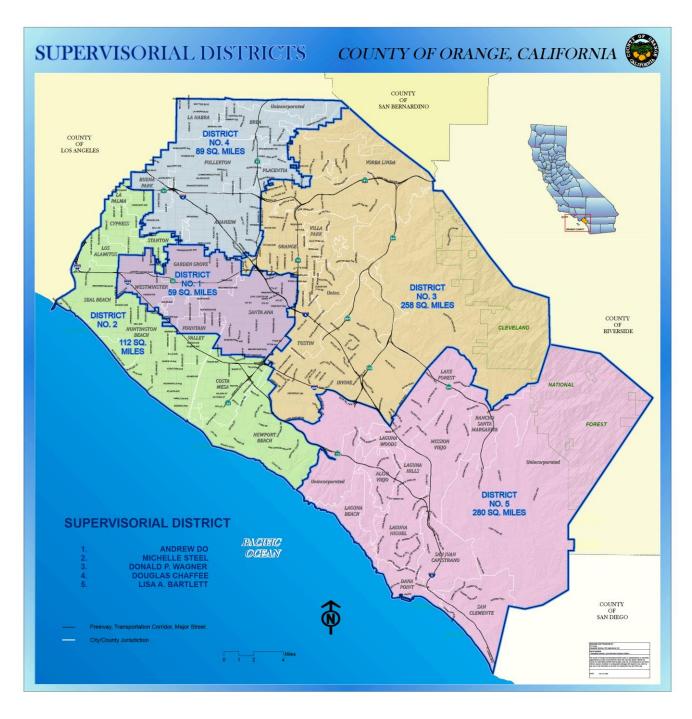
#### PROFILE OF THE GOVERNMENT

The County, incorporated in 1889 and located in the southern part of the State of California, is one of the major metropolitan areas in the state and nation. The County occupies a land area of 799 square miles with a coastline of 42 miles serving a population of over 3 million. It represents the third most populous county in the state and ranks sixth in the nation.

The County converted to a charter county as a result of the March 5, 2002, voter approval of Measure V, which provides for an electoral process to fill mid-term vacancies on the Board of Supervisors. Before Measure V, as a general law county, mid-term vacancies would otherwise be filled by gubernatorial appointment. In November 2008, voters approved Measure J, which added Article III, Section 301 to the Charter of Orange County requiring voter approval for increases in future retirement system benefits of any employee, legislative officer, or elected official of the County in the Orange County Employees Retirement System (OCERS) or any successor retirement system, with the exception of statutorily-established cost of living adjustments, salary increases, and annual leave or compensatory time cash-outs. In June 2012, voters approved Measure B, which requires that any Orange County Supervisors elected on or after June 5, 2012 can enroll only in the minimum pension option, i.e., the least lucrative pension plan, offered to Orange County employees. At present, the minimum pension plan is a 1.62% at 65 pension

plan. This measure amends the County Charter and applies to any current or previous Supervisor. In June 2016, voters approved Measure B, which requires the County Auditor-Controller to review any Countywide measure placed on the ballot and prepare a fiscal impact statement.

The County is like a general law county and governed by a five-member Board of Supervisors (Board), who each serve four-year terms, and annually elect a Chair and Vice-Chair. The Supervisors represent districts that are each approximately equal in population. The district boundaries were revised effective September 6, 2011, incorporating the results of the 2010 census. A County Executive Officer (CEO) oversees 15 County departments, and elected officials serving as department heads oversee six County departments. The Supervisorial Districts map below shows the boundaries of Orange County and the areas governed by each member of the Board.



The County provides a full range of services Countywide, for the unincorporated areas, and contracted services for cities. These services are outlined in the following table:

Countywide Services				
Affordable Housing (Housing Authority)	Veterans Services			
Agricultural Commissioner	Indigent Medical Services			
Airport	Jails & Juvenile Facilities			
Child Protection & Social Services	Juvenile Justice Commission			
Child Support Services	Landfills & Solid Waste Disposal			
Clerk-Recorder	Law Enforcement			
Coroner & Forensic Services	Probationary Supervision			
District Attorney/Public Administrator	Public Assistance			
Elections & Voter Registration	Public Defender/ Alternate Defense			
Environmental/Regulatory Health	Public & Behavioral Health			
Flood Control & Transportation	Senior Services			
OC Parks	Collection & Appeals			
Disaster Preparedness	Weights & Measures			
Grand Jury	Property Tax Assessment, Apportionment & Collection			
Public Guardian				

Unincorporated Area Services				
Animal Care & Control	Libraries			
Flood Control	Parks			
Land Use	Waste Disposal Collection			
Law Enforcement				

Contracted Services for Cities				
Animal Care & Control	Libraries			
Law Enforcement	Public Works & Engineering			
Utility Billing and Check Remittance Processing				

Sources: County departments

In addition to these services, the County is also financially accountable for the reporting of component units, which can be either blended or discretely reported. Blended units, although legally separate entities, are, in substance, part of the County's operations and, therefore, data from these units are combined with data of the County. The County has two discretely presented component units, the Children and Families Commission of Orange County (CFCOC) and CalOptima, which require discrete presentation in the government-wide financial statements. The County has one fiduciary component unit, the Orange County Housing Finance Trust. The following entities are presented as blended component units in the basic financial statements for the year ended June 30, 2020: the Orange County Flood Control District, Orange County Housing Authority, Orange County Public Financing Authority, Capital Facilities Development Corporation, South Orange County Public Financing Authority, Orange County Public Facilities Corporation, County Service Areas, Special Assessment Districts, Community Facility Districts, and In-Home Supportive Services Public Authority. Additional information on these entities can be found in Note 1, Summary of Significant Accounting Policies, in the Notes to the Basic Financial Statements section.

The County maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board. Activities of the General Fund and most of the Special Revenue, Debt Service, Capital Projects and Permanent Funds are included in the annual appropriated budget. The level of budgetary control (that level which cannot be exceeded without action by the Board) is at the legal fund-budget control-unit level, which represents a department or an agency. Budget-to-actual comparisons are provided in this report for each Governmental Fund for which an appropriated annual budget has been adopted. The Budgetary Comparison Statements for the General Fund and major Special Revenue Funds are part of the Basic Financial Statements. The Budgetary Comparison Schedules for the nonmajor Governmental Funds with appropriated annual budgets are presented in the Supplemental Information section for Governmental Funds. The County also

maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered appropriations do not lapse at year-end; outstanding encumbrances are carried forward. Additional information on the budgetary process can be found in Note 1, Summary of Significant Accounting Policies, in the Notes to the Basic Financial Statements section.

The County's eGovernment website portal at <a href="www.ocgov.com">www.ocgov.com</a> provides online services and extensive information about County government to Orange County residents, businesses, partners, and visitors. The County's website provides information and online services to the public 24/7. It includes information about the Board, County job listings, purchasing bid solicitations, assessment appeals, links to court information and local court rules, voter information, County permits and forms, public safety, health and human services programs and financial information. The site also provides several online services, including live and archived Board meeting videos, the ability to order birth, death and marriage certificates, search fictitious business names, find polling locations and election results, how to license pets, pay property taxes and subscribe to receive emergency alerts. The County continuously strives to improve a constituent's ability to conduct business online with the County.

#### **FACTORS AFFECTING ECONOMIC CONDITION**

# **Local Economy**

Two indicators of the County economy are: how well the local economy performs relative to surrounding counties, the State, and the Nation and its own historical trends. This section provides data for various indicators that summarize the current and projected outlook of the County's economy.

The global economy contracted severely as a result of the Coronavirus Disease 2019 (COVID-19) pandemic and the shutdown measures employed in an attempt to contain the virus. Recovery in the post-COVID-19 economy is anticipated to be sluggish and protracted. In terms of historical trends, current and projected activity suggests that economic growth at the local level will follow national and state trends.

The County's unemployment rate continues to be lower than most surrounding Southern California counties and the State, but is higher than that of the Nation (see Table 1).

According to the California Department of Finance, inflation, as measured by the Consumer Price Index (CPI), is expected to be 2.5% for Orange County, higher than both the State and U.S. at 2.3% and 1.6%, respectively, in 2020 (see Table 2).

**Table 1: Unemployment Rate Comparison** 

Primary Government Entity	July 2020 Unemployment Rate
United States	10.2%
California	13.7%
Los Angeles County	18.2%
Riverside County	13.7%
San Bernardino County	13.1%
San Diego County	12.3%
Orange County	12.3%



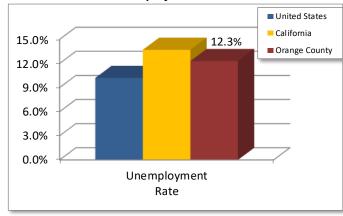


Table 2: 2020 - Projected Increase of the CPI

United States	California	Orange County
1.6%	2.3%	2.5%

Sources: State of California, Employment Development Department

California Department of Finance, April 2020

Note: Unemployment rates are for the month of July 2020

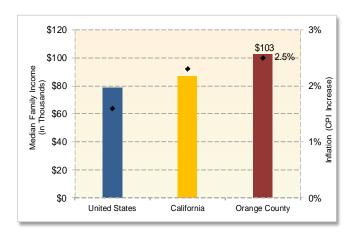
According to the Department of Housing and Urban Development, the County's median family income is expected to be \$103,000 (absolute dollars) in 2020, compared to \$97,900 (absolute dollars) in 2019. The median family income in the County continues to exceed all surrounding Southern California counties, the State, and the Nation (see Table 3).

**Table 3: Median Family Income Comparison** 

Primary Government Entity	Median Family Income (absolute dollars)
United States	\$78,500
California	\$87,100
Orange County	\$103,000
San Diego County	\$92,700
Los Angeles County	\$77,300
Riverside County	\$75,300

Sources: U.S. Department of Housing and Urban Development, 2020

# Comparisons of Inflation and Median Family Income



Sources: U.S. Department of Housing and Urban Development, 2020 California Department of Finance, April 2020 According to the California Association of Realtors, the median home sales price for existing single-family detached homes in Orange County was \$880,000 (absolute dollars) in July 2020, representing a 4.8% increase from July 2019. The median sales price in Orange County continues to exceed all surrounding counties (see Table 4).

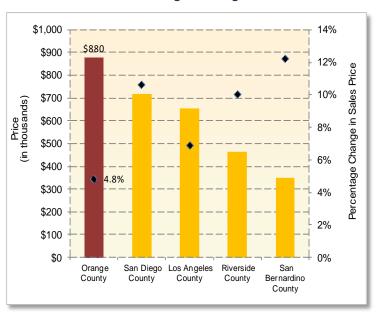
In terms of internal trends, current and projected indicators forecast a decline or minimal recovery in the Orange County economy, with job growth expected to decrease by 8.0% in 2020.

Table 4: Median Home Sales Price Comparison-(existing single-family detached homes only) Southern California Counties – July 2020

Primary Government Entity	Median Home Sales Price Change increase(decrease)	Median Home Sales Price (absolute dollars)
Orange County	4.8%	\$880,000
San Diego County	10.6%	\$719,000
Los Angeles County	6.9%	\$653.570
Riverside County	10.0%	\$462,000
San Bernardino County	y 12.2%	\$350,000

Source: California Association of Realtors, July 2020

Table 4: Comparison of Median Home Sales Price and Price Changes Among Counties



Source: California Association of Realtors, July 2020

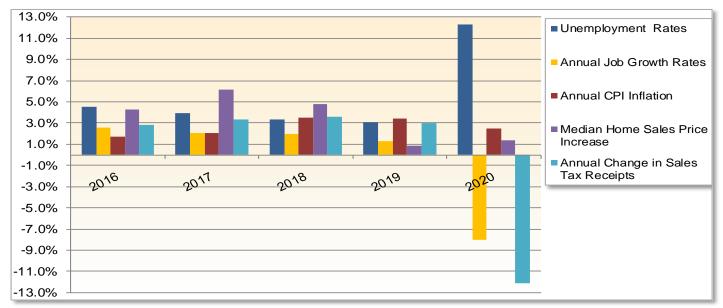
Table 5 shows various internal indicators reflecting a decline or minimal growth of the County's economy. The unemployment rate increased from 3.1% in July 2019 relative to 12.3% in July 2020. Job growth is expected to decrease by 8.0% in 2020. Median home sales price for existing single-family detached homes are forecasted to increase by 1.4% in 2020, relative to an increase of 0.9% in 2019, according to the June 2020 Champan University Economic & Business Review. Sales tax receipts are forecasted to decrease by 12.1% in 2020.

**Table 5: Orange County Historical Data** 

Historical Indicators	2016	2017	2018	2019	2020
Unemployment Rates	4.5%	3.9%	3.3%	3.1%	12.3%
Annual Job Growth Rates	2.6%	2.1%	2.0%	1.3%	(8.0%)
Annual CPI Inflation	1.7%	2.1%	3.5%	3.4%	2.5%
Median Home Sales Price Increase	4.3%	6.2%	4.8%	0.9%	1.4%
Annual Change in Sales Tax Receipts	2.8%	3.3%	3.6%	3.0%	(12.1%)

Data in Table 5 for prior years may be different from previous years CAFR due to the timing of obtaining data Data for 2020 is based on forecasted data

Orange County Historical Data Comparison (Shown as a year-to-year percentage increase/decrease)



Sources: State of California, Employment Development Department Economic & Business Review, Chapman University, June 2020 California Association of Realtors

In summary, the economy in Orange County is forecasted to slow.

# **Long-Term Financial Planning**

Strategic Plan: In March 1997, the Board initiated a financial planning process that is a key component of the County's commitment to fiscal responsibility, accountability, and efficiency. The plan includes projections of County general purpose revenues, departmental projections of operating costs, revenues, capital and information technology needs for current programs and services and anticipated caseload changes. New programs, services and capital projects are identified and prioritized on a Countywide basis with financial impacts identified over the plan period. The plan covers a five-year period and includes a ten-year analysis of operating costs in cases where new programs and facilities are assessed to ensure the ability to pay for long-term operational costs.

The 2020 Strategic Financial Plan (SFP) will be presented to the Board on January 26, 2021. The 2020 SFP is the foundation in planning for continued financial stability and is augmented by the monitoring and establishment of budgetary control via the budget reporting process and adoption of the Annual Budget. The five-year SFP projections indicate that General Purpose Revenue will grow, on average, about 3.0% annually. The moderate growth rate for revenue, coupled with the increasing cost of doing business, will require the County to carefully

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manage programs and service levels. The County continues to believe that sustained job growth and reduced unemployment are the key indicators for economic growth.

In order to address identified budget issues and prepare for the continued uncertainty of the general and local economy, the following represent some of the actions taken or identified as options for early planning. Early action is critical to ensure baseline services are met and that the County continues to experience financial stability.

- The SFP reflects a 0% increase in Net County Cost allocations to departments for Fiscal Year (FY) 2021-22, and 0% for each of the following fiscal years, with any remaining excess funds distributed and/or set-aside to address the most critical strategic needs of the County
- Continuation of the policy to not backfill State budget reductions
- Internal financing program to support major capital and information technology projects
- Maintaining prudent levels of General Fund and Contingency Reserves

The County continues to move forward on several large projects identified below. In addition, the County is in various stages of planning and implementing several other projects. Construction started for the Behavioral Health Services campus site purchased in the city of Orange in March 2018 and the second phase of the Civic Center Facilities Master Plan. Development of the County property at the former Marine Corps Air Station El Toro in Irvine and other various County-owned properties such as the Greenspot and Prado Dam properties will require up-front financial planning and investment in order to generate revenue in future years on a long-term basis.

Santa Ana River Mainstem Project: The Santa Ana River Mainstem Project (SARMP) was initiated in 1964, in partial response to a resolution of the United States House Committee on Public Works adopted May 8, 1964. A survey report was completed by the Orange County Flood Control District in 1975. The report was reviewed and submitted to Congress in September 1978. In September 1980, the United States Corps of Engineers completed the General Design Memorandum for the SARMP. Construction for the SARMP was authorized by the Water Resources Development Act of 1986. Construction for the SARMP was initiated in 1989, and completion is scheduled for December 2023 for the major components of the project.

The SARMP is designed to provide flood protection to the growing urban communities in Orange, Riverside and San Bernardino Counties. The proposed improvements to the system cover 75 miles, from the headwater of the Santa Ana River east of the city of San Bernardino to the mouth of the river at the Pacific Ocean between the cities of Newport Beach and Huntington Beach. The project will increase levels of flood protection to more than 3.35 million people within the three county areas. The project includes seven independent features: Seven Oaks Dam, Mill Creek Levee, San Timoteo Creek, Oak Street Drain, Prado Dam, Santiago Creek and the Lower Santa Ana River. More information on the SARMP is available in Note 15, Construction and Other Significant Commitments. To learn more about the SARMP, visit the Orange County Flood Control Division's website at http://www.ocflood.com/sarp.

OC Dana Point Harbor Revitalization Plan: The OC Dana Point Harbor Revitalization Plan (Plan) includes revitalization of Dana Point Harbor's commercial core, marinas, and hotel. The Plan is a multi-phased and long-term public-private partnership project, where total development costs have been estimated in excess of \$320,000. The Plan is a phased and systematic long-term rehabilitation and/or replacement of the commercial core, hotel, and waterside elements. County Executive Office Real Estate staff managed the process for selection of a private partner for the project and worked with OC Parks staff to finalize the financial strategy for the complete Plan that will meet the long-term needs and expectations of the community and the County. On October 17, 2017, the County selected Dana Point Harbor Partners, LLC (DPHP) as the primary developer and Dana Point Partners, LLC as the alternate developer for the lease, development, and management of certain portions of Dana Point Harbor. On July 17, 2018, the Board approved option and ground lease agreements with DPHP to administer and manage Dana Point Harbor and initiate entitlement approvals for certain portions of Dana Point Harbor for the long-term use and enjoyment by the public.

The County's master lease with DPHP for the Harbor, including the Marina, Commercial Core and Hotel, commenced on October 29, 2018. To date, DPHP has received entitlements for two of the three Harbor components. In September 2020, the California Coastal Commission approved the Coastal Development Permit (CDP) for the Marina improvements. The Commercial Core received its substantial conformance approval for its CDP from the City of Dana Point in early 2020. Construction on the first phase of the Commercial Core is slated to begin in December 2020 with the construction of the parking structure. The third and final component, the hotels, will

require an amendment to the existing Local Coastal Plan as well as a CDP to allow for the two hotels proposed by DPHP as part of their overall revitalization program. It is anticipated that the review and permitting process will not be completed until at least 2022, with construction of the hotels commencing thereafter. Additional information on these agreements can be found in Note 5, Service Concession Arrangements, in the Notes to the Basic Financial Statements section.

James A. Musick Facility Expansion: On March 8, 2012, the County received a conditional award from the State for \$100,000 in funds for expansion of the James A. Musick Facility, Assembly Bill 900 (AB900 Phase II). On March 8, 2013, the State approved the funding to complete design and construction for the project, of which establishment allows the County to commit funding to design and construction that is reimbursed from the AB900 Phase II \$100,000 award. The County must front costs initially until the notice to proceed for construction is approved by the State. At that time, all past eligible costs incurred can be invoiced for reimbursement by the State in full, and all future costs will be invoiced for reimbursement by the State on an ongoing basis until construction completion and occupancy. It is anticipated that costs will be reimbursed beginning in FY 2020-21.

On March 13, 2014, the State approved \$80,000 in funds for the County for additional rehabilitation, treatment, and housing for the James A. Musick Facility (Senate Bill 1022). This project will be completed in parallel with the AB900 Phase II project. Because of schedule compaction during design, the State approved executing both project phases into a single construction project. The financial requirements for this second phase are consistent with those described above.

On May 5, 2020, the County awarded a construction contract to Bernards Bros., Inc. for the project in the amount of \$261,118 and also approved a five percent construction contingency amount of \$13,056. The total project cost is estimated to be \$308,000 including all design, construction, project management and contingency costs. The cost is funded by \$180,000 from AB900 and SB 1022 State funding and \$128,000 from the County's General Fund.

This project started in June 2020, with an estimated completion in August 2022.

Central Utility Facility (CUF) Infrastructure Upgrade Project: The County CUF Project (Project) in the city of Santa Ana, replaced the cooling tower, chillers and pumps, and added a boiler and related equipment at the CUF, replaced the absorption chiller and steam line, and modified the steam system to accommodate the new absorption chiller. The Project replaced the original 1968 CUF components which were beyond useful life and required upgrades and replacement to be reliable and energy efficient. The Project also included expansion of the present thermal utility distribution system to new thermal utility clients and improving the cogeneration system efficiency and performance by using the full capacity of the cogeneration components. The total Project was budgeted at \$68,000 and was funded from CUF Lease Revenue Bonds, Series 2016 issued in June 2016. As of June 30, 2019, \$67,800 of \$68,000 bond proceeds were spent. The Project is complete and notice of completion was submitted in August 2019.

Westminster Watershed Feasibility Study/East Garden Grove Wintersburg Channel: OC Public Works (OCPW) completed work with the Army Corps of Engineers (USACE) to finalize the Westminster Watershed Feasibility Study to reach the final milestone of Chief's Report issued on July 9, 2020. The Chief's Report is developed when a water resources project requires Congressional authorization and is the final step in the feasibility process. After having reached the Tentatively Selected Plan (TSP) milestone, which is the flood mitigation plan prepared by USACE, OCPW began a Design-Build contract to construct reaches covered by the study while receiving Work-In-Kind (WIK) credit towards Orange County Flood Control District's (OCFCD) portion of the expected 65% Federal and 35% Non-Federal cost share. Improvements to OCFCD facilities will benefit several cities including Huntington Beach, Fountain Valley, Westminster, Garden Grove, Santa Ana and Seal Beach. As part of the Study, USACE conducted public hearings and continues to incorporate refinements to cost analyses. The cost estimates from the Study indicate that total construction cost is approximately \$1,224,000 for the Project; however, final analyses will provide a better estimate. Authorization is required by Congress through the Water Resources Development Act of 2020. Appropriations would then be needed to establish funding for the Project.

Two projects for the East Garden Grove Wintersburg Channel are planned for construction by OCPW ahead of the formal partnership agreement with USACE for the federal project. The reach from Warner Ave. to Goldenwest St. is estimated to cost \$78,700. A construction contract was awarded in June 2020 and the Notice to Proceed

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was issued in September 2020. The other reach spans from the Confluence with Oceanview Channel to Woodruff and is estimated to cost \$39,800 with construction expected to start in FY 2023-24.

Orange County Civic Center Facilities Master Plan: On April 23, 2013, the Board adopted an ordinance approving a public-private partnership to develop the Civic Center Facilities Strategic Plan. On February 24, 2016, the Board approved a Program Management and Design Agreement for Phase 1A planning and design of the Orange County Civic Center Facilities.

Included in Phase I is a six-story, approximately 254,000 square foot building located at 601 N. Ross Street. On April 25, 2017, the Board approved the Phase 1B, construction of the new Building 16, County Administration South (CAS), within the Civic Center, the lease and leaseback of Building 16 property, and establishment of a nonprofit corporation as it related to the financing of Building 16 and the Civic Center Facilities Strategic Plan. Building 16 is occupied by several County departments and includes a one-stop shop public counter where the public has access to services from multiple departments. There is also a 6,600-square-foot event/conference center, Building 18, located at 425 W. Santa Ana Boulevard, which is used by the County and the public. In the CAS Building, there are 350 underground parking spaces.

The project's financing was facilitated through a Board adopted ordinance on May 9, 2017, identifying the legal authority for the issuance of bonds, approving a Ground Lease, a Facility Lease, and forming the Capital Facilities Development Corporation (Corporation). On June 22, 2017, the California Municipal Finance Authority (CMFA) issued \$152,400 Lease Revenue Bonds, Series 2017A. Pursuant to a loan agreement, the CMFA loaned a total of \$175,340 to the Corporation for the construction. Upon filing the certificate of substantial completion, the County commenced base rental payments, under the Facility Lease, to repay the loan to the CMFA, which pays debt service to the bondholders. The CAS Project was completed, notice of completion was received and accepted by the Corporation, and the CAS Building was fully occupied by the County in November 2019.

On June 26, 2018, the Board approved a Program Management and Design Agreement for Phase 2A planning and design of a new Building 14, County Administration North (CAN), within the Civic Center, which will be a twin building of the above CAS Building, a six-story, approximately 254,000 square foot, 332 underground parking spaces and additional 196 surface parking spaces. CAN will be occupied by several County departments and includes a Board of Supervisor Board Hearing room.

The project's financing was facilitated through a Board adopted ordinance on September 25, 2018, identifying the legal authority for the issuance of bonds, approving a Ground Lease, a Facility Lease, and using the Corporation. In December 2018, the CMFA issued \$185,705 Lease Revenue Bonds, Series 2018A. The CMFA loaned a total of \$212,304 to the Corporation, pursuant to a loan agreement, for the construction. Upon filing the certificate of substantial completion, the County will commence base rental payments, under the Facility Lease, to repay the loan to the CMFA, which pays debt service to the bondholders. The CAN Project started in October 2019 with environmental assessment and demolition efforts for the existing buildings and the new building construction is estimated to be completed in July 2022.

Be Well OC Behavioral Health Services Campus-Mind OC: On December 5, 2017, the Board approved the purchase of the office building located at 265 S. Anita Dr., in the city of Orange, for use as a centralized campus for behavioral health services in the County. On January 29, 2019, the Board committed \$16,600 to establish the County's first Be Well Orange County Regional Mental Health and Wellness Campus. This was a transformative initiative that brought together public, private, academic and faith-based organizations to create a coordinated system of mental health care and support for all County residents regardless of their ability to pay. The County's share of costs are funded from the Health Care Agency's Behavioral Health programs. Additional funding was received from the CalOptima Board in the form of an \$11,400 advance payment to assist in the design and construction of the OC Regional Wellness Hub. This was included in the June 11, 2019, Board approval of the amendment to the agreement with Mind OC to increase advance funding to \$28,000 for the design and construction of the OC Regional Wellness Hub.

The project construction started in October 2019 and is estimated for completion in December 2020. The overall cost of financing the design and construction is approximately \$40,000 and is distributed among the County, CalOptima, and OC hospitals including Hoag, Providence St. Joseph Health, and Kaiser Permanente. The hospitals' commitment of \$12,000 is shared equally between the three hospitals. CalOptima's \$11,400 advance payment will

be used to offset service costs provided to CalOptima clients at the Be Well OC Behavioral Health Services Campus. The construction cost for this project will be recorded as progress is made with full cost reconciled at the completion of the project.

# **Relevant Financial Policies**

To achieve the goal of providing outstanding and cost-effective regional public services, the County applies sound management practices and policies that enhance the quality of life of its citizens. Such financial management practices have been identified by the Government Finance Officers Association (GFOA) of the United States and Canada and recognized by Fitch Ratings as best practices that promote financial soundness, efficiency in government, and solvency in public finance.

### **General Fund Reserves Policy**

The County General Fund Reserves Policy provides guidance in the creation, maintenance and use of reserves. The policy covers formal and informal reserves, and includes provisions for reserves such as appropriations for contingencies, reserve-like appropriations, and reserve-like funds held by others such as the OCERS Investment Account. The policy also recognizes whether funds are legally required or discretionary or have special restrictions. The reserves policy is maintained and updated, as needed, through the County's annual SFP process. The reserves policy targets and balances are included in the annual SFP document.

The General Fund Reserves policy is designed to provide flexibility to the County as well as the following:

- Resources to address unanticipated or cyclical economic conditions
- Resources for emergencies and/or catastrophic events
- Mitigation of the volatility of revenues and expenditures in managing temporary cash flow shortages
- Capacity to cover unexpected large one-time expenses and opportunities
- Capacity to fund capital investments
- Capacity to minimize borrowing costs
- Capacity to provide some level of protection against statutory changes to County revenues and impacts from federal and state actions

The County has a variety of reserve funds available to both the General Fund and Non-General Funds including:

- Fund Balance Assigned for Contingencies
- Fund Balance Assigned for Operations
- Fund Balance Assigned for Construction and Maintenance
- Fund Balance Assigned for Capital Projects
- Fund Balance Assigned for Teeter Loss Reserve
- Fund Balance Assigned for Reserve Target
- Reserve-Like Funds
- Reserve-Like Appropriations
- Department-Type Reserves

All of the previously mentioned are reserves normally modified at the time of budget adoption (Government Code Section 29085) or at fiscal year-end. Changes to reserve amounts at other times require a 4/5 vote of the Board. A 4/5 vote is also required to make such reserves available for appropriation to expend the funds, if needed, during the fiscal year (Government Code Section 29130).

# **Reserve Targets and Descriptions**

Under GFOA recommended practice, the County establishes an overall reserve target and allocates the calculated target among the classes of obligated fund balances as appropriate. The County may fund more or less to each reserve class for a variety of reasons, such as its current financial condition, the need to set aside for particular goals or directives, the need to bridge one-time gaps, etc. The goal is to ensure a prudent reserve balance that is maintained and replenished on a regular basis. In implementing the GFOA's best practice, the County elected to establish a funding target based upon two months of General Fund operating revenues.

# **Contingencies**

The purpose and use of this reserve is to cover unanticipated and severe economic downturns, major emergencies, or catastrophes that cannot be covered with existing appropriations. In particular, continued drought conditions with the attendant risk of wildfires, highlights the potential for catastrophic events within the County. A significant event could create the need for a higher funding level of this reserve. The target amount for this reserve is 15% of ongoing annual General Purpose Revenues (excluding fund balance unassigned and one-time amounts and transfers).

The following table summarizes the County's financial management practices:

	Relevant Financial Policies
Multi-Year SFP	The County's SFP is based on a five-year financial forecast and includes a 10-year analysis of operating costs in cases where new programs and facilities are recommended to ensure the ability to pay for long-term operational costs. Performance measures and strategies are key elements of the SFP process.
Five-Year Capital Improvement Plan	The County's five-year Capital Improvement Plan (CIP) is a long-term list of significant projects funded by the General Fund in the Capital Projects budget. It also includes the five-year capital program for Non-General Fund agencies. The CIP aids the County in its assessment of the best use of funds available in order to establish and prioritize its capital asset goals, while maintaining long-term financial stability.
Information Technology Projects	The five-year Information Technology Plan (ITP) is a compilation of significant IT projects including upgrades or replacements of existing systems, greater or equal to \$150 and less than \$1,000 in any one fiscal year of the five years in the plan. Costs for ongoing system support and maintenance are included. The ITP is a tool used by the County to assess IT projects, leverage overlap, and prioritize the use of County General Funds available to IT projects.
Quarterly Budget Report	The County Executive Office issues quarterly budget reports that provide the Board, County departments, members of the public, and other interested parties with an overview of the current status of budgeted revenues and expenditures, total budgeted positions and various departmental issues requiring adjustments to the County's budget.
Annual Budget Policies and Guidelines	The Annual Budget reflects the County's disciplined approach to fiscal management and is consistent with the County's SFP process. Department budgets are consistent with the priorities and operations plans contained in the SFP. Departments use these planning processes, along with outcome indicators, to evaluate programs and redirect existing resources as needed for greater efficiency to reduce costs and minimize the need for additional resources.
Fund Balance Reserve Policy	The County General Fund currently contains formal and informal reserves, appropriations for contingencies, appropriated reserve-type funds, and reserves held by others. The purpose of these reserves is to protect community programs and services from temporary revenue shortfalls and provide for unpredicted, sudden and unavoidable one-time expenditures.
Contingency Planning Policy	The County's General Fund maintains a reserve for contingencies, which was established through the SFP process. The target amount for this reserve is 15% of ongoing annual General Purpose Revenues (excludes fund balance unassigned and one-time amounts and transfers), or \$130,830. This compares to the GFOA guidelines for funding contingencies at 15% or higher. The November 30, 2020 balance is \$35,219, approximately \$95,611 below the target.
	In addition to the reserve for contingencies, the County budgets an annual appropriation for significant unanticipated emergencies, catastrophes, one-time expenditures and opportunities of no less than \$5,000 in the General Fund.

	Relevant Financial Policies (Continued)
Debt Disclosure Practices	The County presents a set of debt disclosures in the County's adopted Budget document and the CAFR, as well as Continuing Disclosure Annual Reports on its website and the Electronic Municipal Market Access (EMMA) repository.
Pay-as–you-go Capital Funding	The County's long-term practice has been to use pay-as-you-go funding for capital projects whenever possible. The use of systematic long range financial planning assists in making fiscal decisions such as debt vs. pay-as-you-go capital project financing. The SFP forecasts sources of the County's revenue and operating expenses and incorporates a list of previously identified and prioritized projects that will benefit the citizens of the County. The financial planning for capital projects considers the County's limited funding sources, the capital and operating costs, useful life of projects, and good business practices.
Credit and Debt Management Policy	The County's long-term practice has been to rapidly repay debt when practicable. The Policy is intended to maintain long-term financial stability by ensuring that its long-term financing commitments are affordable and do not create undue risk or burden, achieve and maintain high credit ratings, minimize debt service interest expense and issuance costs, provide accurate and timely financial disclosure and reporting, and comply with applicable State and Federal laws and financing covenants.
Public Financing Advisory Committee	The Public Financing Advisory Committee (PFAC) is responsible for the review, approval, and modification or denial of debt financing proposals. No County debt financing proposal is considered by the Board unless recommended in writing by the PFAC. The PFAC membership consists of the following: five public voting members, each representing a district, and three Ex-Officio County government members (the County Executive Officer, the elected Treasurer-Tax Collector, and the elected Auditor-Controller) (non-voting).
Audit Oversight Committee	The Audit Oversight Committee (AOC) is an advisory committee to the Board that provides oversight of the activities of the County's Internal Audit Department, and the County's external audit coverage including financial reporting and federal and state audit activities. The AOC membership includes the Chair and Vice-Chair of the Board, the County Executive Officer, the elected Treasurer-Tax Collector (non-voting), the elected Auditor-Controller (non-voting), and five private sector members appointed by the Board. The private sector members are appointed by the Board for a term of four years and may be reappointed or removed by the Board.
Treasury Oversight Committee	The Treasury Oversight Committee (TOC) is responsible for reviewing and monitoring the annual Investment Policy Statement (IPS). In addition, the TOC causes an annual audit of the County's compliance with the IPS. The TOC shall also investigate any and all irregularities in the treasury operations, which become known to the TOC. The TOC has an approved policy to investigate and report such irregularities.  Annually, the TOC reviews the IPS, including all proposed changes to the IPS. The elected Treasurer-Tax Collector then submits the IPS to the Board for approval, including any changes thereto. The TOC membership consists of the following: The elected Auditor-Controller, the County Executive Officer, the elected County Superintendent of Schools, or their respective designees, and four public members. The public members shall be nominated by the elected Treasurer-Tax Collector and confirmed by the Board.
24/7 Fraud Hotline	The Fraud Hotline is part of an ongoing fraud detection and prevention effort. The Fraud Hotline is intended for use by County employees, the general public, or vendors for reporting suspected waste, fraud, violations of County policy or misuse of County resources by vendors, contractors or County employees.

County of Orange Comprehensive Annual Financial Report For the Year Ended June 30, 2020 (Dollar Amounts in Thousands)

### **Major Initiatives**

<u>Funding Equity:</u> The County hovers at the bottom of funding for counties statewide, receiving the lowest percentage of property taxes in California to support services-about 5 cents on the dollar; the state average is 14 cents. The formula for returning local property taxes to the counties where they were collected was set in 1978 and has not been updated since. This systematically disadvantages the County's ability to provide services to its diverse population.

The County's predicament does not have easy fixes. Shifting funding formulas could affect other counties receiving more of their share of taxes, as well as other taxing entities such as cities, special districts, and schools, which have constitutional protections for state funding. Therefore, the answer to assuring funding equity for the County lies in increasing funding, programs, and partnerships that specifically benefit County programs and services. When the state shifts or adds responsibilities at the county level, the County will seek enough funding for those programs to ensure their success. The County's robust legislative agenda seeks creative and substantive ways to assure our residents are provided with their fair share of the taxes they pay to support the programs and services they deserve.

<u>Labor Agreements:</u> Most County employees are represented by one of 21 bargaining units, which are separated into eight labor organizations. The principal organization is the Orange County Employees Association (OCEA), which represents six bargaining units totaling about 9,603 permanent filled employee positions. The next largest unions are the Association of County Deputy Sheriffs, which represents four bargaining units totaling about 2,702 members and the American Federation of State and Municipal Employees at about 1,438 members. All contracts have been successfully negotiated and County employees continue to work under their contract terms and conditions of employment.

#### AWARDS AND ACKNOWLEDGEMENTS

<u>GFOA Awards:</u> The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its CAFR for the year ended June 30, 2019; this represents the County's 25<sup>th</sup> consecutive award. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. Such a CAFR must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the County issued its 17<sup>th</sup> consecutive Popular Annual Financial Report (PAFR) titled the "OC Citizens' Report" for the year ended June 30, 2019. The County received the GFOA Award for Outstanding Achievement in Popular Annual Financial Reporting for this PAFR. The award is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to be awarded, a government must publish a PAFR that reflects the program standards of creativity, presentation, understandability, and reader appeal. The "OC Citizens' Report" is available for viewing at <a href="https://www.ac.ocgov.com">www.ac.ocgov.com</a>.

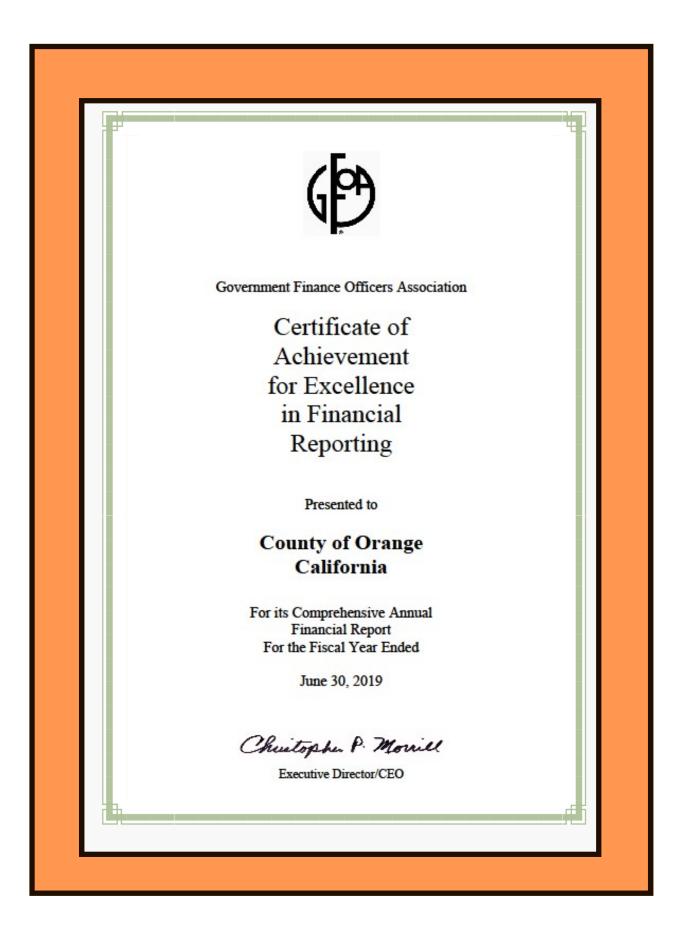
<u>Distinguished Budget Presentation Award:</u> The GFOA awarded a Distinguished Budget Presentation Award to the County for its FY 2019-20 Annual Budget; this is the County's fourth award. The award is the highest form of recognition in governmental budgeting. In order to receive the award, the entity had to satisfy nationally recognized guidelines for effective budget presentation. These guidelines are designed to acknowledge how well an entity's budget serves as a policy document, a financial plan, an operations guide, and a communications device.

<u>Counties Financial Transactions Reporting Award:</u> The County received the Financial Transactions Reporting Award from the State Controller's Office for its Year-End Financial Transaction Report for the fiscal year ended June 30, 2019. The award is in recognition of the professionalism demonstrated by Counties in preparing accurate and timely financial reports and for those counties that meet the review criteria of the award program.

<u>Acknowledgments:</u> We would like to express our sincere appreciation to County staff and the staff of the certified public accounting firm of Eide Bailly LLP. We hope this report will be of interest and use to those in county government, other governmental agencies, and the public interested in the financial activities of the County of Orange.

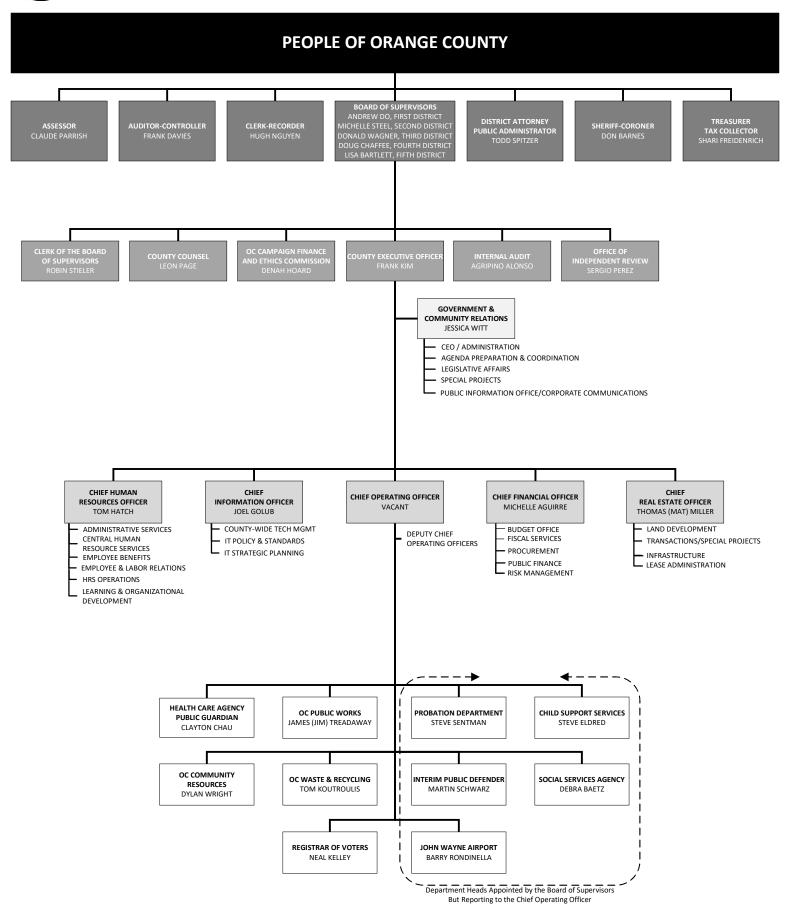
Respectfully submitted,

Frank Davies, CPA Auditor-Controller Michelle Aguirre Chief Financial Officer





# County of Orange Organizational Chart







Clerk-Recorder South County Branch Office





# **Independent Auditor's Report**

To the Board of Supervisors County of Orange, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Orange, California (County) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Orange County Health Authority, a Public Agency/dba Orange Prevention and Treatment Integrated Medical Assistance (CalOptima) which represent 97 percent, 96 percent, and 99 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for CalOptima, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General fund, Flood Control District fund, Other Public Protection fund, and Mental Health Services Act fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the schedules for the Orange County Employees Retirement System (OCERS) plan, Orange County Extra-Help Defined Benefit plan, and the Orange County Retiree Medical plan, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements. The introductory section, combining and individual nonmajor fund financial statements and budgetary comparison schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements.

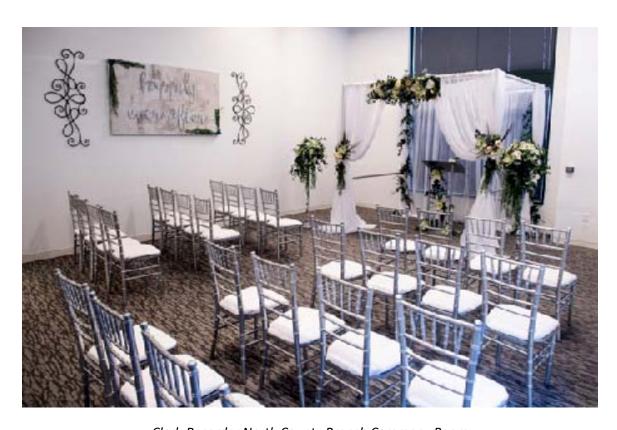
The combining and individual nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Laguna Hills, California
December 22, 2020



Clerk-Recorder North County Branch Ceremony Room



# MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (UNAUDITED)

This section of the County's CAFR provides a narrative overview and analysis of the financial activities of the County for the year ended June 30, 2020. We hope that the information presented here, in conjunction with the Letter of Transmittal, provides a clear picture of the County's overall financial status. Unless otherwise indicated, all amounts in this section are expressed in thousands of dollars.

#### FINANCIAL HIGHLIGHTS

- Total change in net position, which is the difference between total revenues (including transfers in) and expenses (including transfers out), was \$317,280 for the fiscal year, and it increased net position by 13% from prior year.
- Long-term debt obligations decreased by \$14,240 or 2% during the current fiscal year.
- The County's governmental funds reported combined ending fund balances of \$2,692,077, an increase of \$40,056 or 2% in comparison with the prior year.
- General Fund revenues and other financing sources ended the year 16% below budget.
- General Fund expenditures and other financing uses ended the year 16% below budget.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements presented in the County's CAFR are divided into three different sections:

- Government-wide Financial Statements
- Fund Financial Statements
- Notes to the Basic Financial Statements

Government-wide	Fund Financial Statements							
Financial Statements	Governmental Funds Proprietary Funds		Fiduciary Funds					
Statement of Net Position	Balance Sheet	Statement of Net Position	Statement of Fiduciary					
	Statement of Revenues, Expenditures, and	Statement of Revenues, Expenses, and Changes in	Net Position					
Statement of	Changes in Fund Balances	Fund Net Position	Statement of					
Activities	Budgetary Comparison Statements	Statement of Cash Flows	Changes in Fiduciar Net Position					

The following table summarizes the major features of the basic financial statements:

	Government-wide	Fund Financial Statements							
	Financial Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds					
Type of Financial Statement	Statement of Net Position	Balance Sheet	Statement of Net Position	Statement of Fiduciary Net Position					
	Statement of Activities	Statement of Revenues, Expenditures, and Changes in Fund Balances Budgetary Comparison Statements	Statement of Revenues, Expenses, and Changes in Fund Net Position  Statement of Cash Flows	Statement of Changes in Fiduciary Net Position					
Scope	Entire entity (except fiduciary funds)	Day-to-day operating activities for basic services	Day-to-day operating activities for business-type services	Resources on behalf of others					
Accounting Basis and Measurement Focus	Accrual accounting and economic resources measurement focus	Modified accrual accounting and current financial resources measurement focus	Accrual accounting and economic resources measurement focus	Accrual accounting and economic resources measurement focus (except for agency funds)					
Type of Asset, Deferred Outflows of Resources, Liability, and Deferred Inflows of Resources Information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, shorterm and long-term	Current assets, liabilities, and deferred inflows of resources that come due during the year or soon thereafter	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources both financial and capital, short- term and long-term	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources held in a trustee or agency capacity for others					
Type of Inflows and Outflows Information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during the year or soon thereafter; expenditures for when goods or services have been received, and the related liability is due and payable	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid					

#### **Government-wide Financial Statements**

The government-wide financial statements consist of the following two financial statements: the Statement of Net Position and the Statement of Activities. Both of these statements were prepared using an accounting method and a measurement focus similar to those used by private-sector companies, the <u>accrual basis of accounting</u> and the <u>economic resources measurement focus</u>. The **Statement of Net Position** provides information regarding <u>all</u> of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. The **Statement of Activities**, on the other hand, provides information on how the government's net position changed during the most recent fiscal year regardless of the period when the related cash or cash equivalent is received or paid. Therefore, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes, and earned but unused vacation leave).

The Statement of Net Position and the Statement of Activities distinguish functions of the County that are principally supported by taxes (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include (1) general government, (2) public protection, (3) public ways and facilities, (4) health and sanitation, (5) public assistance, (6) education, and (7) recreation and cultural services. The business-type activities of the County include John Wayne Airport (Airport), OC Waste & Recycling, and Compressed Natural Gas (CNG).

The government-wide financial statements also provide information regarding the County's component units, entities for which the County (the primary government) is considered to be financially accountable. Blended component units, although legally separate entities, are in substance part of the County's operations; therefore, data from these component units are combined with data of the primary government. Financial information for the CFCOC and CalOptima, discretely presented component units, are reported separately from the financial information presented for the primary government itself. Separate stand-alone annual financial reports can be obtained by accessing the County's website at the following address: <a href="www.ac.ocgov.com">www.ac.ocgov.com</a>. A separate stand-alone CalOptima annual financial report can be obtained by accessing the website at <a href="http://wpso.dmhc.ca.gov/fe/search/">http://wpso.dmhc.ca.gov/fe/search/</a>.

#### **Fund Financial Statements**

- Fund a separate accounting entity with a self-balancing set of accounts.
- Focus is on major funds.
- Provides information regarding the three major categories of all County funds: governmental, proprietary, and fiduciary.

The fund financial statements report on groupings of related funds that are used to maintain control over resources that have been segregated for specific activities or objectives. A fund is a separate accounting entity with a self-balancing set of accounts. Like other state and local governments, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of governmental and proprietary fund financial statements is on major funds as determined by the criteria set forth in Governmental Accounting Standards Board (GASB) Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments," and GASB Statement No. 65, "Items Previously Reported as Assets and Liabilities." All of the County funds can be divided into three major categories of funds: governmental, proprietary, and fiduciary.

<u>Governmental Funds</u> - Governmental funds include most of the County's basic services and are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements are prepared using the <u>modified accrual basis of accounting</u> and <u>current financial resources measurement focus</u>.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Reconciliations are prepared for the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances to facilitate comparisons between governmental funds and governmental activities. The primary differences between the government-wide and fund financial statements relate to noncurrent assets, such

as land and structures and improvements, and noncurrent liabilities, such as bonded debt and amounts owed for compensated absences, capital lease obligations, net pension liability and other postemployment benefits (OPEB), which are reported in the government-wide statements but not in the fund financial statements.

The County maintains several individual governmental funds organized according to their type (General Fund, Special Revenue, Debt Service, Capital Projects and Permanent funds). Information is presented separately in the governmental funds balance sheet and in the statement of revenues, expenditures, and changes in fund balances for the General Fund, which is always a major fund, and all other major funds which may change each year depending on if they meet the major funds criteria. Information for nonmajor funds is presented in the aggregate as "Other Governmental Funds" in these statements. Individual fund data for each of the nonmajor governmental funds is presented in the Supplemental Information Section of this CAFR. The County adopts an annual appropriated budget for its governmental funds. Budgetary comparison statements and schedules have been provided for these funds to demonstrate compliance with the budget and are presented in the Basic Financial Statements and Supplemental Information Section of this CAFR, respectively.

<u>Proprietary Funds</u> - The County maintains two different types of proprietary funds: Enterprise funds and Internal Service funds. **Enterprise funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Airport, OC Waste & Recycling, and CNG activities. **Internal Service funds** are used to accumulate and allocate costs internally among the County's various functions such as insurance, transportation, publishing services, and information technology. Because these services predominantly benefit governmental rather than business-type functions, Internal Service funds have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Airport and OC Waste & Recycling operations, which are both considered to be major funds of the County. Conversely, the Internal Service funds are combined into a single, aggregated presentation in the proprietary fund financial statements with the individual fund data provided in the combining statements, which can be found in the Supplemental Information Section of this CAFR.

<u>Fiduciary Funds</u> - Fiduciary funds include the **Trust** and **Agency** funds and are used to account for assets held on behalf of outside parties, including other governments. Financial information for fiduciary funds is <u>not</u> reported in the government-wide financial statements because the resources of these funds are not available to support the County's programs. The combining statements for fiduciary funds are included in the Supplemental Information Section of this CAFR.

#### Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. To find a specific note, refer to the Table of Contents.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the County's financial position. At June 30, 2020, the County's combined net position (governmental and business-type activities) totaled \$2,844,388, an increase of 13% from FY 2018-19.

The largest component of the County's net position, which totals \$4,175,423 was **net investment in capital assets**, which represents the County's investment in capital assets, less any related outstanding debt used to acquire those assets and debt-related deferred outflows and inflows of resources. The County's capital assets are used to provide needed services to its citizens. Since the capital assets themselves cannot be used to liquidate the associated debt, the resources needed to repay the debt must be provided from other sources.

# **COMPONENTS OF NET POSITION**

- Net Investment in Capital Assets
- Restricted
- Unrestricted

The County's **restricted** net position of \$1,602,769 represents resources that are subject to external restrictions on their use and are available to meet the County's ongoing obligations for programs with external restrictions. External restrictions include those imposed by grantors, contributors, laws/regulations of other governments, or restrictions imposed by law through constitutional provisions or legislation, including those passed by the County itself.

The **unrestricted** net position is the final component of net position. Unrestricted net position is resources that the County may use to meet its ongoing obligations to citizens and creditors. As of June 30, 2020, the County's unrestricted net position totals a deficit of \$2,933,804. Among governmental activities the deficit was \$3,480,608 in unrestricted net position, compared to its deficit of \$3,582,580 at June 30, 2019. The main contributor of the deficit continues to be the reporting of the County's proportionate share of net pension and OPEB liability on the financial statements.

The following table presents condensed financial information derived from the government-wide Statement of Net Position:

NET POSITION – Primary Government June 30, 2020 and 2019												
	Governmental					Business-Type						
	Activities				Activities				Total			
	2020		<u>2019</u>	<u>2020</u>		<u>2019</u>			<u>2020</u>		2019	
ASSETS												
Current and Other Assets	\$	4,373,638	\$	3,875,987	\$	976,845	\$	897,628	\$	5,350,483	\$	4,773,615
Capital Assets		3,426,770		3,243,628		946,913		949,383		4,373,683		4,193,011
Total Assets		7,800,408		7,119,615		1,923,758		1,847,011		9,724,166		8,966,626
DEFERRED OUTFLOWS OF RESOURCES		874,422		1,363,252		19,453		30,374		893,875		1,393,626
Total Assets/Deferred Outflows of Resources		8,674,830		8,482,867		1,943,211		1,877,385		10,618,041		10,360,252
LIABILITIES												
Long-term Liabilities		5,296,601		6,143,569		392,806		410,108		5,689,407		6,553,677
Other Liabilities		1,278,107		783,794		76,679		64,616		1,354,786		848,410
Total Liabilities		6,574,708		6,927,363		469,485		474,724		7,044,193		7,402,087
DEFERRED INFLOWS OF RESOURCES		717,070		423,123		12,390		7,934		729,460		431,057
Total Liabilities/Deferred Inflows of Resources		7,291,778		7,350,486		481,875		482,658		7,773,653		7,833,144
NET POSITION												
Net Investment in Capital Assets		3,319,173		3,127,371		856,250		858,924		4,175,423		3,986,295
Restricted		1,544,487		1,587,590		58,282		44,444		1,602,769		1,632,034
Unrestricted		(3,480,608)	)	(3,582,580)		546,804		491,359		(2,933,804)		(3,091,221)
Total Net Position	\$	1,383,052	\$	1,132,381	\$	1,461,336	\$	1,394,727	\$	2,844,388	\$	2,527,108

As of June 30, 2020, the County's total assets and deferred outflows of resources increased by 2% or \$257,789 during the current fiscal year. Capital assets increased by \$180,672, primarily due to construction projects related to Civic Center Facilities Master Plan, and road donations accepted to the County Road System. In addition, there was an increase of \$576,868 in current and other assets, which is primarily attributable to an overall increase in cash and cash equivalents as a result of federal assistance received from the Coronavirus Relief Fund (CRF) established to assist governments to cover expenditures related to the COVID-19 public health emergency, higher tax apportionments and interest revenue received. Deferred outflows of resources decreased by \$499,751, primarily due to a decrease in deferred outflows related to pension as a result of an investment gain, which reflects the changes in net pension liability measurements as required by GASB Statement No. 68, "Accounting and Financial Reporting for Pensions—An Amendment of GASB Statement No. 27," (GASB Statement No. 68) and employer pension contributions made after the measurement date as required by GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date—An Amendment of GASB Statement No. 68" (GASB Statement No. 71).

Total liabilities and deferred inflows of resources for FY 2019-20 decreased by 1% or \$59,491. Long-term liabilities decreased by 13% or \$864,270, mainly due to a decrease in the County's proportionate share of the net pension liability as a result of an investment gain, offset by an increase in the Taxable Pension Obligation Bonds 2020, Series A issuance. Other liabilities increased by 60% or \$506,376, primarily due to an increase in unearned revenue as a result of federal assistance received from the CRF. Deferred inflows of resources increased by 69% or \$298,403, mainly due to the changes in the net pension liability calculated as required by GASB Statement No. 68.

The following table provides summarized data of the government-wide Statement of Activities:

#### **CHANGES IN NET POSITION – Primary Government** For the Years Ended June 30, 2020 and 2019 Governmental **Business-Type Activities Activities Total** 2020 2019 2020 2019 2020 <u> 2019</u> **REVENUES** Program Revenues: Charges for Services 605,376 \$ 627,026 \$ 314,910 \$ 329,634 \$ 920,286 \$ 956,660 Operating Grants and Contributions 2,500,368 2,289,265 5,285 193 2,505,653 2,289,458 Capital Grants and Contributions 1,424 141,118 63,429 141,118 64,853 General Revenues: **Property Taxes** 595,114 595,114 570,638 570,638 Property Taxes in Lieu of Motor Vehicle License Fees 418,370 395,809 418,370 395,809 Other Taxes 104,863 99,965 50 10 104,913 99,975 Grants and Contributions not Restricted to Specific Programs 11,673 2,720 11,673 2,720 State Allocation of Motor Vehicle License Fees 838 1,180 838 1,180 Other General Revenues 84,169 96,983 19,858 104,027 25,115 122,098 **Total Revenues** 4,461,889 4,147,015 340,103 356,376 4,801,992 4,503,391 **EXPENSES** General Government 313,583 221,830 313,583 221,830 **Public Protection** 1,571,137 1,650,165 1,571,137 1,650,165 Public Ways and Facilities 158,356 172,970 158,356 172,970 Health and Sanitation 752,996 715,343 752,996 715,343 Public Assistance 1,219,816 1,193,705 1,219,816 1,193,705 Education 48,845 52,323 48,845 52,323 Recreation and Cultural Services 122,694 139,183 122,694 139,183 Interest on Long-Term Debt 33,617 30,910 33,617 30,910 Airport 132,804 136,075 132,804 136,075 OC Waste & Recycling 130,853 128,354 130,853 128,354 Compressed Natural Gas 160 160 --11 11 Total Expenses 263,668 4,484,712 4,221,044 4,176,429 264,589 4,441,018 Excess before Transfers 240,845 (29,414)76,435 91,787 317,280 62,373 **Transfers** 9,826 8,922 (9,826)(8,922)**Change in Net Position** 250,671 (20,492)66,609 82,865 317,280 62,373 Net Position-Beginning of the Year 1,394,727 1,132,381 1,152,873 1,311,862 2,527,108 2,464,735 Net Position-End of the Year 1,383,052 \$ 1,461,336 \$ 1,394,727 \$ 1,132,381 \$ 2,844,388 \$ 2,527,108

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The County's net position increased by \$317,280 during the current fiscal year. Revenues for the year totaled \$4,801,992, an increase of \$298,601 from prior year's total revenues. Expenses totaled \$4,484,712, an increase of \$43,694 from the previous year's total expenses.

#### **Governmental Activities**

The County's governmental activities rely on several sources of revenue to finance ongoing operations. Operating grants and contributions comprised the largest revenue source for the County, followed by charges for services. Operating grants and contributions are monies received from parties outside the County and are generally restricted to one or more specific programs such as State and Federal revenues for public assistance and for health care. Charges for services are revenues that arise from charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided. Examples of the types of services that fall under this category include engineering services provided to cities under contract, park and recreation fees, and law enforcement services provided to other governmental agencies under contract.

At the end of FY 2019-20, total revenues for governmental activities, including transfers from the business-type activities were \$4,471,715, an increase of \$315,778 from the previous year. Expenses totaled \$4,221,044, an increase of \$44,615 from the prior year. During the current fiscal year, net position for governmental activities increased by \$250,671 from the prior fiscal year for an ending balance of \$1,383,052. Key elements of the increase are as follows:

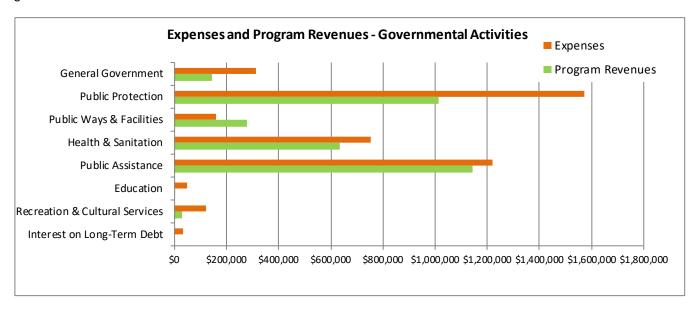
#### Revenues

- Operating grants and contributions increased by \$211,103, primarily due to federal assistance received from the CRF that covered expenditures related to the COVID-19 public health emergency. This increase was also due to higher claim payments received for the CalWorks and CalFresh programs, and timing of claiming and payments for the Child Welfare Services, Adult Protective Services, and In-Home Supportive Services programs.
- Capital grants and contributions increased by \$77,689, due to an increase in revenues related to roads donated from the construction companies to the County Road System. Offsetting this increase was a decrease in revenues related to Ortega Highway Widening Improvement Project.

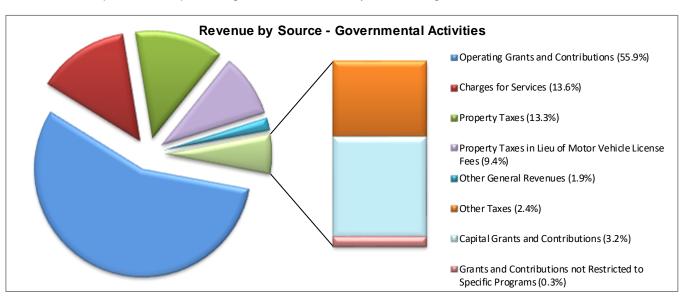
#### **Expenses**

- Expenses in general government increased by \$91,753, primarily due to CRF funds distributed to cities for establishing business recovery grant programs and for covering COVID-19 related costs, as well as, contributions to other entities in relation to the design and construction of the OC Regional Wellness Hub.
- Expenses in public protection decreased by \$79,028, mainly due to a decrease in salaries and employee benefits (S&EB), pension costs and a decrease in services and supplies (S&S) primarily in the Sheriff-Coroner Department.
- Expenses in health and sanitation increased by \$37,653, primarily due to increases in professional services and medical supplies related to COVID-19. Partially offsetting this increase was a decrease in pension costs.

The following chart presents a comparison of expenses by function and the associated program revenues for governmental activities:

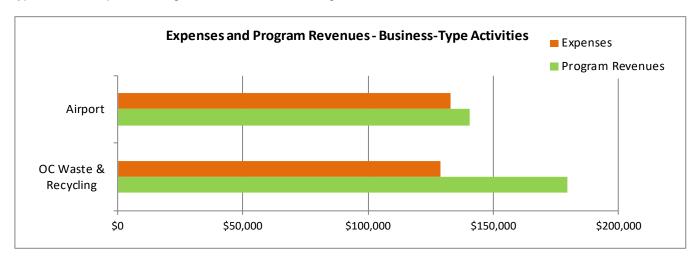


The chart below presents the percentage of total revenues by source for governmental activities:



## **Business-Type Activities**

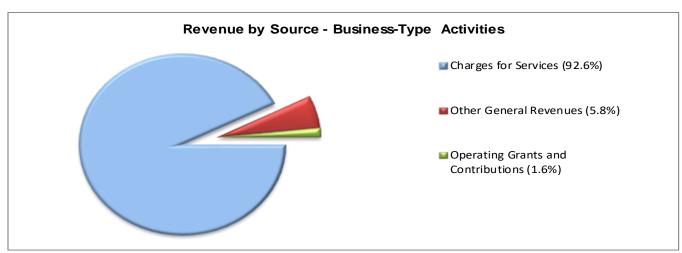
The County has three business-type activities: Airport, OC Waste & Recycling, and Compressed Natural Gas. In keeping with the intent of recovering all or a significant portion of their cost through user fees and charges, business-type activities reported charges for services as their largest source of revenues.



At the end of FY 2019-20, the business-type activities' total revenues exceeded expenses and transfers resulting in an increase of \$66,609 in net position compared to the prior year's increase in net position of \$82,865. Revenues totaled \$340,103 a decrease of \$16,273 from the previous fiscal year, which is primarily attributable to decreases in revenue from the Airport's auto parking fees, concessions, landing fees, interest income, Passenger Facility Charge (PFC) revenue, and capital grant contributions, partially offset by OC Waste & Recycling's increase in importation disposal revenue and in-county disposal revenue.

Expenses, including transfers to governmental activities, totaled \$273,494, representing a decrease of \$17 from the previous year. This decrease is primarily due to the Airport's decrease in interest expense, due to the prior year payoff of the Airport Revenue Bonds, Series 2009, as well as decreases for OC Waste and Recycling's closure and postclosure care costs, and taxes and other fees. Partially offsetting this decrease was an increase in OC Waste and Recycling's S&S and professional and specialized services. Other factors concerning the finances of the County's two major enterprise funds are discussed in the Proprietary Funds section of the "Financial Analysis of the County's Funds."

The following chart displays expenses and the associated program revenues by function for the business-type activities (major enterprise funds):



## FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

The County uses fund accounting to demonstrate legal compliance and aid financial management by segregating transactions related to certain government functions or activities.

## **Governmental Funds**

Governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and deferred inflows of resources related to unavailable revenue generally are included on the balance sheet, with the difference reported as fund balance. Fund balance, excluding nonspendable and restricted fund balances, may serve as a valuable measure of the government's available financial resources for spending at the end of a fiscal year. This amount is available for spending at the discretion of the Board in order to achieve the established function of the respective funds.

At June 30, 2020, the County's governmental funds reported total fund balances of \$2,692,077, which is an increase of \$40,056 in comparison with prior year ending fund balances.

## **Comparative Analysis of Changes in Fund Balances**

The following schedule presents a summary of revenues and other financing sources, expenditures and other financing uses, and the net change in fund balances for the governmental funds for the current and previous fiscal year:

GOVERNMENTAL FUNDS
COMPARATIVE SCHEDULE OF REVENUES, EXPENDITURES, OTHER FINANCING SOURCES (USES) AND CHANGES IN FUND
BALANCES
For the Years Ended June 30, 2020 and 2019

	Revenues	and	Other	Expenditures a	and	Other	Net Char	nge i	n
	Financing	g So	urces	Financing	Use	es	Fund Bal	ance	es
	<u>2020</u>		<u>2019</u>	<u>2020</u>		<u>2019</u>	2020		<u>2019</u>
General Fund	\$ 3,767,361	\$	3,382,454	\$ 3,694,792	\$	3,400,499	\$ 72,569	\$	(18,045)
Flood Control District	174,694		194,368	144,155		146,280	30,539		48,088
Other Public Protection	65,384		62,121	48,816		52,662	16,568		9,459
Mental Health Services Act	147,928		168,334	231,783		200,386	(83,855)		(32,052)
Other Governmental Funds	906,417		1,204,481	902,182		1,059,415	4,235		145,066
Total	\$ 5,061,784	\$	5,011,758	\$ 5,021,728	\$	4,859,242	\$ 40,056	\$	152,516

In addition to the effects of expenditure-driven grants, the following information provides explanations for the significant changes in fund balance:

#### General Fund

The General Fund is the chief operating fund of the County. At the end of FY 2019-20, revenues and other financing sources were more than the expenditures and other financing uses resulting in an increase in fund balance of \$72,569 compared to last year's decrease of \$18,045. Revenues and other financing sources increased by \$384,907 and expenditures and other financing uses increased by \$294,293. The following is a brief summary of the primary factors that contributed to the increase in the net change in fund balance for the General Fund in FY 2019-20:

## Revenues

- Intergovernmental revenues increased by \$282,986, mainly due to federal assistance received from the CRF that covered expenditures related to the COVID-19 public health emergency. The increase was also due to funding received for the Whole Person Care Program, higher claim payments received for the CalWorks and CalFresh programs, and timing of claiming and payments for the Child Welfare Services, Adult Protective Services, and In-Home Supportive Services programs.
- Transfers to the General Fund increased by \$62,722 due to an increase in Prop 63 drawdowns from the Mental Health Services Act (MHSA), an increase in drawdowns from the Health Care Agency (HCA) purpose restricted revenue fund for eligible expenditures under the Homeless Emergency Aid Program, and an increase in

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transfers to fund multi-year capital projects such as the Be Well OC Hub, Civic Center Facility Master Plan, and the Yale Transitional Center.

## **Expenditures**

- Transfers from the General Fund increased by \$73,732 for the development of permanent supportive housing and to the Countywide Capital Projects Non-General Fund for renovation and construction related to the Be Well OC Hub, Yale Transitional Center, and OC Animal Shelter.
- Expenditures for the general government increased by \$70,057, which was primarily attributable to CRF funds
  distributed to cities for establishing business recovery grant programs and for covering COVID-19 related costs.
  Additionally, there was an increase in taxes and other fees for expenses related to the Be Well OC Hub. Partially
  offsetting the increase was a decrease in judgements and damages as the final Vehicle License Fee Adjustment
  settlement agreement payment to the State was made in June 2019.
- Expenditures for health and sanitation increased by \$67,822, primarily as a result of ongoing operational cost increases in HCA for professional services, S&EB, and S&S to address the COVID-19 public health emergency. Another factor contributing to the increase was the reallocation of homeless programs in order to allow better program coordination and efficient delivery of services to the community.
- Expenditures for public assistance increased by \$44,910, mainly due to increases in caseloads for CalWorks and Child Welfare Services programs. In addition, there was an increase in S&EB in Social Services Agency (SSA) for additional positions added to address increased State-mandated reporting requirements for the California Statewide Automated Welfare System migration planning and development. Partially offsetting this increase was a decrease in taxes and other fees for homeless services and a decrease in S&S in SSA due to decreases in expenditures for leases, household expenses and purchase of office furniture, installations and related services.

#### Flood Control District

This group of funds is used to account for the planning, construction, and operation of flood control and water conservation works, such as dams, basins, and trunk channels, and for the retardation, conservation, and controlled discharge of storm waters. At the end of FY 2019-20, there was an increase in fund balance of \$30,539 compared to last year's increase of \$48,088. Revenues and other financing sources decreased by \$19,674, mainly due to lower intergovernmental revenues received for the Santa Ana River (SAR) Subvention claims, and a decrease in other revenues due to the sale of the Honda Center parking lot in the prior year. Expenditures and other financing uses decreased by \$2,125, primarily due to decreases in payments for the SAR Mainstem Project. The decreases were offset by an increase in payments for the Santa Ana River Mainstem/Prado Dam project.

## Other Public Protection

This group of funds accounts for revenues restricted for safety and law enforcement activities such as the child support program, automated finger print identification systems, and investigation team. At the end of FY 2019-20, there was an increase in fund balance of \$16,568 compared to last year's increase of \$9,459. Revenues and other financing sources increased by \$3,263, which was primarily attributable to more revenue received from the Department of Justice for the Regional Narcotics Suppression Program (RNSP), and an increase in State Criminal Alien Assistance Program revenue received for costs incurred from incarcerating undocumented criminal aliens with felony or misdemeanor convictions. Additionally, there was an increase in transfers from Clerk-Recorder's restricted fee revenue. Expenditures and other financing uses decreased by \$3,846, mainly due to one-time purchase of items such as radio communication, telephone, and telecommunication equipment in the prior year, and no RNSP equitable sharing was paid to the cities in FY 2019-20.

#### Mental Health Services Act (MHSA)

This fund accounts for purpose restricted MHSA revenues. At the end of FY 2019-20, fund balance decreased by \$83,855 compared to last year's decrease of \$32,052. Revenues and other financing sources decreased by \$20,406, primarily due to lower allocation from the State for approved mental health services. Expenditures increased by \$31,397, primarily due to an increase in transfers out to the General Fund for eligible reimbursement of MHSA related services.

## Other Governmental Funds

Other governmental funds encompass nonmajor funds, which include special revenue funds, debt service funds, capital projects funds, and a permanent fund. At the end of FY 2019-20, fund balances increased by \$4,235 in comparison to prior year's increase of \$145,066. Revenues and other financing sources decreased by \$298,064,

primarily due to loan proceeds received in FY 2018-19 from the CMFA for the construction of Building 14, County Administration North (CAN). The decrease was offset by an increase in transfers in for Non-General Fund multi-year countywide capital projects, and the development of permanent supportive rental housing units for individuals diagnosed with serious mental illness and eligible for MHSA services. Expenditures and other financing uses decreased by \$157,233, primarily due to a one-time transfer out from the loan proceeds in the prior year. The decrease was offset by transfers out to fund General Fund capital projects, including the Be Well OC Hub, Yale Transitional Center, and the Sheriff's Intake/Release Center project.

The following table shows fund balances and percentage change in fund balances for governmental funds for the current and previous fiscal year:

COMPARATIVE FUND BALANCE Governmental Funds June 30, 2020 and 2019			
	2020	2019	Increase/(Decrease) %
General Fund	\$ 863,302	\$ 790,733	9 %
Flood Control District	487,839	457,300	7 %
Other Public Protection	182,191	165,623	10 %
Mental Health Services Act	132,075	215,930	(39)%
Other Governmental Funds	1,026,670	1,022,435	
Total	\$ 2,692,077	\$ 2,652,021	2 %

## **Proprietary Funds**

The proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the Airport and OC Waste & Recycling funds, which are considered to be major funds of the County, and the Compressed Natural Gas fund. Internal Service Funds are combined into a single, aggregated presentation in the proprietary funds financial statements.

#### Comparative Analysis of Changes in Fund Net Position

The following table presents the enterprise funds' revenues, expenses, contributions, transfers, and changes in fund net position for the current and previous fiscal year:

ENTERPRISE FUNDS COMPARATIVE SCHEDULE OF For the Years Ended June 30, 20	REVENUES, EXPENSES, CONTRIBUTI 20 and 2019	ONS, TRANSFERS, AND CH	ANGES IN FUND NET POSITION
	Revenues, Contributions	Expenses	Change in

	Ke	venues, c	Ontri	DULIONS	Expe	11156	<del>2</del> 5		Change	; 111	
		and Tra	rs	and Tra	ans	fers	Fund Net Position				
		2020		<u>2019</u>	<u>2020</u>		<u>2019</u>		<u>2020</u>		<u>2019</u>
Airport	\$	146,606	\$	167,574	\$ 132,866	\$	135,589	\$	13,740	\$	31,985
OC Waste & Recycling		194,163		189,300	141,632		137,710		52,531		51,590
Compressed Natural Gas		149		120	11		160		138		(40)
Total	\$ 340,918			356,994	\$ 274,509	9 \$ 273,459			66,409	\$	83,535

## <u>Airport</u>

This fund accounts for major construction and self-supporting aviation related activities rendered at the Airport. At the end of FY 2019-20, there was an increase of \$13,740 in fund net position compared to the prior year increase of \$31,985. Revenues, contributions and transfers decreased by \$20,968, primarily due to the lease deferral rent plan which contributed to a decrease in auto parking fees, concessions, landing fees, airport fees, passenger and terminal fees, partially offset by an increase in intergovernmental revenues as a result of monies received from the FAA Coronavirus Aid, Relief, and Economic Security (CARES) Grant 49. Expenses decreased by \$2,723, mainly due to a decrease in interest expense, partially offset by an increase in S&S.

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## OC Waste & Recycling

This fund is used to account for the operation, expansion and closing of existing landfills. Monies are collected through gate tipping fees, which users pay based primarily on tonnage. At the end of FY 2019-20, there was an increase of \$52,531 in fund net position compared to the prior year increase of \$51,590. Revenues, contributions and transfers increased by \$4,863, which was primarily due to an increase in sanitation and landfill disposal tonnage and fees collected for waste, recycling and importation. Expenses and transfers increased by \$3,922, primarily due to an increase in S&S, depreciation expense, professional and specialized services. These increases were offset by a decrease in landfill site closure and post-closure care costs, taxes and other fees, and S&EB.

## Compressed Natural Gas (CNG)

This fund is used to account for the operation and maintenance of the CNG facility. Revenues consist primarily of compressed natural gas sales to fuel the County's growing fleet of CNG-powered heavy equipment. At the end of FY 2019-20, there was an increase of \$138 in fund net position compared to the prior year decrease of \$40. Revenues increased by \$29 due to a higher royalty payment from Clean Energy, and higher Federal Excise Tax credit received for the Alternative Fuel. Expenditures decreased by \$149 due to a decrease in utilities-purchased, monthly maintenance and repairs, and services as Clean Energy took over the operations of the CNG station.

For further comparative analysis of Changes in Fund Net Position, please see the Business-Type Activities.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

This section provides a summary of the primary factors involved in the variances between: 1) the Original Budget and the Final Budget; and 2) the Final Budget and the budgetary based Actual amounts for the General Fund. In addition to the effects of expenditure-driven grants, the following information provides explanations for significant variances. Refer to the General Fund Budgetary Comparison Statement for a full budgetary comparison.

## Original Revenue Budget vs. Final Revenue Budget

The following provides a summary of the primary factors attributable to the increase or decrease in the General Fund final budget revenues and other financing sources compared to the original budget revenues and other financing sources:

#### Intergovernmental

- An increase of \$558,500 in the Miscellaneous budget due to the anticipated federal assistance related to the CARES Act funding for COVID-19 economic support, as well as an increase for anticipated grant monies from the California Office of Emergency Services to initiate a pilot program to assist in the protection of life, property, and infrastructure during a wildfire and to better protect Californians from wildfires through enhanced resource allocation, early detection and immediate response.
- An increase of \$6,280 in HCA mainly due to federal grant revenue for Whole Person Care and CalOptima, which will enable HCA to strengthen the focus on housing, provide resources for non Medi-Cal reimbursable services and fund programs to assist those living with serious mental illness.
- An increase of \$6,200 in Registrar of Voters due to State funding for the Voters Choice Act implementation and the Voting System Replacement grants.
- Partially offsetting the increases in intergovernmental revenue was a decrease of \$9,733 in OC Community Resources (OCCR) for State revenue due to the reallocation of homeless services to HCA, which will allow increased program coordination in the efficient delivery of services to the community.

#### Transfers In

- An increase of \$24,120 in HCA to support ongoing program costs, and to cover anticipated increased eligible program costs funded by the OC Tobacco Settlement.
- An increase of \$11,439 in Capital Projects mainly due to the additional funding for the Facilities Master Plan and other multi-year capital projects.
- An increase of \$4,061 in the Sheriff-Coroner Department primarily due to transfers from the Sheriff's State
  Criminal Assistance Program to reimburse costs related to the tracking and collection of criminal activity
  information and to support the costs incurred from the incarceration of undocumented criminal aliens with
  felony or misdemeanor convictions.

• An increase of \$3,153 in Data Systems Development Projects primarily due to the additional funding for Countywide IT projects, and unspent multi-year IT projects, which were delayed to FY 2020-21.

## Final Revenue Budget vs. Actual Revenue Amounts

The following information provides a summary of the primary factors that caused significant variances in the General Fund actual revenues and other financing sources compared to the final revenue and other financing sources budget:

#### Intergovernmental

- A \$535,366 less than budgeted amount was primarily comprised of the following:
  - \$498,025 less in the Miscellaneous Fund due to eligible COVID-19 expenditures not being incurred for reimbursement from CARES Act funding.
  - \$10,041 less received in HCA primarily due to a decrease in revenues for substance use disorder services, adult mental health outpatient services, and the Medical Safety Net, as well as a lower amount received for eligible expenditures associated with MHSA/Prop 63 services.
  - \$9,602 less received in Probation due to lower than expected revenues for Joplin Youth Center, Youth Leadership Academy, and Postrelease Community Supervision Division.
  - \$8,810 less received in Sheriff Court Operations due to lower than expected revenues for court services as a result of COVID-19.
  - \$7,272 less received in the Sheriff-Coroner due to lower than expected revenues for Theo Lacy Facility and James A Musick Facility as a result of lower AB109 realignment allocations.
  - Partially offsetting the overall less than budgeted amounts was an increase of \$16,810 in SSA as a result of reimbursement for COVID-19 related claims from the CARES Act Federal Funds and higher than expected revenue for Foster Care Assistance payments.

## Transfers In

- A \$125,755 less than budgeted amount was primarily comprised of the following:
  - \$72,332 less received in HCA due to lower than expected drawdowns in the MHSA Fund and OC Tobacco Settlement Revenue.
  - \$15,916 less received in SSA mainly attributable to lower than budgeted reimbursements from Wraparound expenditures and less utility cost reimbursements for the Tustin Family Campus Program.
  - \$8,000 less received in Capital Projects from the Countywide Capital Projects Non-General Fund due to a
    delay in the OC Waste & Recycling Landfill Postclosure Maintenance Project.
  - \$6,280 less received in the District Attorney Department due to lower than expected drawdowns from Prop 64 Consumer Protection and the Excess Public Safety Sales Tax.
  - \$6,000 less revenue in the General Fund due to lower than anticipated transfers of Teeter penalties and interest.
  - \$4,786 less received in Sheriff-Coroner due to lower transfers from the Countywide Capital Projects Non-General Fund due to less expenditures for the Automated Jail System. Additionally, less transfers were received from the Prop 69 DNA Identification Fund and the Sheriff Narcotics Program due to reduced spending in service contracts.

## Original Expenditure Budget vs. Final Expenditure Budget

The following provides a brief summary of the primary factors attributable to the increase or decrease in the General Fund final budget expenditures and other financing uses compared to the original budget expenditures and other financing uses:

#### Miscellaneous

 An increase of \$555,020, mainly due to an increase in appropriations to mitigate the COVID-19 health emergency. The COVID-19 pandemic emergency may result in some County department expenditures exceeding current appropriations.

#### Health Care Agency

 An increase of \$41,341 primarily due to reorganization of homeless programs to HCA to increase program coordination and efficient delivery of services to the community.

## **OC Community Resources**

A decrease of \$18,979 primarily due to reorganization of the Homeless Services division to HCA to increase
efficiency in the delivery of services to the community.

## Final Expenditure Budget vs. Actual Expenditure Amounts

The following provides a summary of the primary factors that caused significant variances in the General Fund actual expenditures as compared to the final budget:

## **Miscellaneous**

 \$508,753 less than budgeted amount due to eligible COVID-19 expenditures have not been incurred or claimed against CARES Act funds.

## **Health Care Agency**

\$59,126 less than budgeted amount mainly due to lower than anticipated expenditures for S&EB, professional
and specialized services associated with MHSA programs, as well as lower expenditures for IT professional
services.

## **Sheriff-Coroner**

 \$23,625 less than budgeted amount primarily due to lower than expected costs for professional and specialized contracted services, lower salary and performance incentive pay expenditures and the department reducing or deferring facility maintenance and equipment purchases.

#### Probation

• \$12,222 less than budgeted amount mainly due to lower than anticipated expenditures for S&EB, professional and specialized services associated with the Joplin Youth Center.

#### District Attorney

• \$11,243 less than budgeted amount mainly as a result of lower expenditures for S&EB, professional and specialized contracted services, transportation and travel, and the deferral of IT hardware purchases.

## Capital Projects

 \$11,138 less than budgeted amount was primarily due to the delayed construction of the various structure and improvement projects such as El Toro Development, Civic Center Master Plan Phase II, and Yale Transitional Center.

## **Capital Assets**

At June 30, 2020, the County's capital assets for both the governmental and business-type activities amounted to \$4,373,683 net of accumulated depreciation. The investment in capital assets includes land, structures and improvements, land improvements, equipment, software, infrastructure, intangible in progress, land use rights, and construction in progress. The total increase in the County's investment in capital assets for the current year was 4%.

Capital assets for the governmental and business-type activities are presented below to illustrate changes:

CAPITAL ASSETS (Net of Accumulated De	nra	ciation)									
June 30, 2020 and 2019	фіс	olation) –									
•		Govern	ıme	ental	Busine	ss-	Туре				Increase
		Activ	/itie	es	Activ	vitie	es	Tota	al		(Decrease)
		2020		<u>2019</u>	<u>2020</u>		<u>2019</u>	<u>2020</u>		<u>2019</u>	% Change
Land	\$	871,319	\$	855,763	\$ 38,379	\$	38,379	\$ 909,698	\$	894,142	2 %
Structures and											
Improvements		819,263		649,912	534,484		550,660	1,353,747		1,200,572	13 %
Land Improvements		3,077		3,319	603			3,680		3,319	11 %
Equipment		187,638		174,904	43,797		38,332	231,435		213,236	9 %
Software		34,573		39,832	2,727		3,142	37,300		42,974	(13)%
Infrastructure		1,302,875		1,235,355	286,240		302,063	1,589,115		1,537,418	3 %
Intangible in Progress		18,798		13,610	749		291	19,547		13,901	41 %
Land Use Rights		6,439		6,439				6,439		6,439	
Construction in											
Progress		182,788		264,494	39,934		16,516	222,722		281,010	(21)%
Total	\$	3,426,770	\$	3,243,628	\$ 946,913	\$	949,383	\$ 4,373,683	\$	4,193,011	4 %

The following lists the significant expenditures for capital assets in FY 2019-20:

#### General Fund

- \$14,677 for the purchase of the Hart Voting System for the November 3, 2020 General election
- \$12,638 for the purchase of the Yale Transitional Center to provide community services in Central Orange County
- \$2,841 for the Property Tax System Re-platforming Project
- \$1,717 for the purchase of mail extractors and mailing sorting equipment for election services
- \$1,622 for the purchase of IT hardware, software and services for District Attorney
- \$1,600 for the construction costs associated with District Attorney Osborne Building remodeling
- \$1,427 for the replacement of air handlers at the County Operations Center-Building B
- \$1,241 for the installation of Tridium Alarm Front End at various locations
- \$1,102 for the purchase of telecommunication equipment and computer equipment for the Sheriff-Coroner
- \$1,030 for of the replacement of HVAC units at the Orangewood Children and Family Center

## Flood Control District

- \$18,429 for the Fullerton Creek Channel Project
- \$9,179 for the purchase of property for the Santa Ana River Mainstem and Prado Dam Project
- \$4,977 for the Lane Channel Improvements
- \$2,386 for the East Garden Grove Wintersburg Channel Project
- \$2,134 for the purchase of construction equipment such as a crane and backhoe loader
- \$1,272 for the Huntington Beach Channel Sheet Piling Project
- \$1,066 for the maintenance of the Prima Deshecha Channel
- \$1,023 for the San Diego Sediment Removal Project

## Other Public Protection

\$1,258 for the purchase of 800 MHZ Countywide Coordinated Communications System

#### Other Governmental Funds

- \$24,677 for the Civic Center Facilities Master Plan, Building 16 Construction Project
- \$24,459 for the Civic Center Facilities Master Plan, Building 14 Construction Project
- \$4,659 for the Juvenile Hall-Gym and Visitation Center
- \$2,815 for OC Zoo entry plaza and restroom

- \$2,113 for the replacement of air handlers at the Central Men's Jail, the Central Women's Jail, and Headquarters
- \$2,113 for the James A. Musick Facility Master Plan, Phase I Project
- \$2,045 for the La Pata Avenue Gap Closure/Widening, Phase I & II Project
- \$1,725 for the James A. Musick Facility Master Plan, Phase II Project
- \$1,701 for Laguna Canyon Road Segment 4, Phase II Project
- \$1,582 for the Irvine Park Drainage Improvements Project
- \$1,224 for the remodel and renovation at the Central Jails Complex, and the purchase and installation of furniture at the Central Men's Jail and the Central Women's Jail
- \$1,146 for the Old Courthouse exterior repairs

#### Airport

- \$11,274 for the Airport Operations Center
- \$9,812 for the infrastructure work of the Concession Development
- \$3,798 for the replacement of Terminal A & B air handlers
- \$1,781 for the generator engines blackstart in the Central Plant
- \$1,745 for the rental car reconfiguration
- \$1,087 for the Terminals A & B HVAC ducting refurbishments

## OC Waste & Recycling

- \$5,738 for the purchase of heavy equipment for the Prima Zone and South Regional Landfill
- \$4,039 for the purchase of heavy equipment at the Olinda Alpha Landfill and the North Regional Landfill
- \$1,348 for the purchase of heavy equipment at the Frank R. Bowerman Landfill and the Central Regional Landfill
- \$1,280 for the Prima steel materials storage structure
- \$1,111 for the Bee Canyon Greenery Composting Facility

#### Internal Service Funds

• \$5,789 for the purchase of vehicles for OC Fleet Services

Additional information on the County's capital assets can be found in Note 4, Changes in Capital Assets.

## Commitments for Capital Expenditures

At the end of FY 2019-20, significant commitments for capital expenditures included the following:

- \$158,579 for the Civic Center Facilities Master Plan, Building 14
- \$53,445 for the East Garden Grove-Winterburg Channel U/S Warner
- \$11,062 for the purchase of various vehicles
- \$6,868 for the Orange County Zoo-Oak Woodland Exhibit
- \$4,767 for the Bee Canyon Greenery Project
- \$4,157 for the Airport Operations Center
- \$4,073 for the Capistrano Greenery Project
- \$3,565 for the James A. Musick Facility Expansion, Phase I Project
- \$2,832 for the James A. Musick Facility Expansion, Phase II Project
- \$2,787 for the Intake Release Center facility modifications-Mental Health Upgrade

Additional information on the County's commitments for capital expenditures can be found in Note 15, Construction and Other Significant Commitments.

## **Long-Term Debt**

At June 30, 2020, the County had total debt obligations outstanding of \$593,661 excluding long-term liabilities such as compensated absences payable, pension, OPEB, and capital lease obligations payable. During the year, the County's outstanding bond obligations decreased by 2% which is primarily attributable to the redemption of \$87,837 in bond obligations and a decrease of \$12,022 in Interest Accretion on Capital Appreciation Bonds

(CABs). This was partially offset by the issuance of \$83,708 in Teeter Plan Notes and \$1,911 in Interest Accretion on CABs.

The County is limited by law in issuing general obligation bonded debt to 1.25% of the last equalized assessment property tax roll values. However, this does not affect the financing of any of the County's planned facilities or services. As of the end of the fiscal year, the County had no net general obligation bonded debt. The County's debt obligations are in the form of revenue bonds and other forms of debt not covered by the general obligation bonded debt limitation.

The following table summarizes the County's outstanding bonds at June 30, 2020 and 2019:

LONG-TERM DEBT OBLIGATIONS June 30, 2020 and 2019										
	Govern	mer	ntal	Busine	ss-	Туре				Increase
	Activ	ities	6	Activ	vitie	es	Tot	tal		(Decrease)
	<u>2020</u>		<u>2019</u>	<u>2020</u>		<u>2019</u>	2020		<u>2019</u>	% Change
Revenue Bonds	\$ 386,745	\$	388,720	\$ 83,080	\$	85,030	\$ 469,825	\$	473,750	(1)%
Pension Obligation Bonds	2,967		5,445				2,967		5,445	(46)%
Teeter Plan Notes (Direct Placement)	34,661		29,507				34,661		29,507	17 %
Add: Premium										
on Bonds Payable	60,736		60,949	10,382		13,049	71,118		73,998	(4)%
Add: Interest Accretion										
on CABs	15,090		25,201				15,090		25,201	(40)%
Total	\$ 500,199	\$	509,822	\$ 93,462	\$	98,079	\$ 593,661	\$	607,901	(2)%

The following summarizes the County's long-term debt issuance during FY 2019-20:

<u>Teeter Plan Notes</u> On December 28, 2018 and June 20, 2019, the County used all of the accumulated base taxes to redeem \$22,084 and \$9,516, respectively, of the Teeter Plan Obligation Notes. As of June 30, 2019, the outstanding principal amount of the Teeter Plan Obligation Notes was \$29,507.

On July 15, 2019, additional Teeter Plan Notes were issued in the amount of \$40,269 to finance the delinquent property tax receivables associated with the Teeter Plan for a new outstanding balance of \$69,776.

On December 23, 2019, the County used all of the accumulated base taxes to redeem \$26,337 of the Teeter Plan Obligation Notes for a new outstanding balance of \$43,439.

Due to the anticipated economic impact of the COVID-19 pandemic, on April 21, 2020, the Board approved an increase in the authorized amount from \$100,000 to \$150,000. On June 24, 2020, the County used accumulated base taxes to redeem \$8,778 of the Teeter Plan Obligation Notes. As of June 30, 2020, the outstanding principal amount of the Teeter Plan Obligation Notes was \$34,661 and the authorized, unused available commitment under the First Amendment to Amended and Restated Note Purchase and Reimbursement Agreement was \$115,339.

At the time of the increase in authorized amount, the prior notes in the amount of \$43,439 were paid off, and new notes in the amount of \$43,439 were issued.

Additional information on the County's long-term debt activity can be found in Note 11, Long-Term Obligations, and Note 21, Subsequent Events.

## **Bond Ratings**

The County maintained its Issuer Credit Rating of Aa1 from Moody's Investors Service (Moody's), AA+ from Standard & Poor's Global Ratings (S&P), and AAA Issuer Default Rating from Fitch Ratings.

In October 2020, S&P lowered its long-term rating of the Airport Revenue Refunding Bonds to A+ from AA-. For additional information on the bond rating, refer to Note 21, Subsequent Events.

The County has the following long-term underlying debt ratings:

LONG-TERM DEBT RATINGS June 30, 2020			
	S&P	Moody's	Fitch
2016 Lease Revenue Bonds	AA	NR	NR
Teeter Plan Notes	NR	NR	NR
1997A Pension Obligation Bonds	NR	Aa1	AA+
Airport 2019A Revenue Refunding Bonds	AA-	NR	NR
Airport 2019B Revenue Refunding Bonds	AA-	NR	NR

#### OTHER POTENTIALLY SIGNIFICANT MATTERS

The County's management has determined that the following are significant matters that have a potential impact on the County's financial position or changes in financial position:

## State Legislation and Budget

## System of Care

The County is working together with cities to respond to regional community needs in addressing homelessness. The continuous partnership between the County and each of the 34 cities in Orange County is essential to meet the needs of people experiencing homelessness and leverages the funding available with the Building Homes and Jobs Act (SB 2) or other programs such as the State's No Place Like Home, Whole Person Care, and the Special Needs Housing Programs. In June 2018, the County issued its Housing Funding Strategy to create 2,700 permanent supportive housing units. This is in addition to funding three city-operated emergency shelters in Buena Park, Placentia, Huntington Beach, and construction and opening of the Yale Transitional Center to transition the operations of the Courtyard Transitional Center to a more suitable building. The COVID-19 pandemic required the mobilization of community partners and stakeholders to develop an emergency response to provide no-congregate shelter to individuals experiencing homelessness who are at high-risk for severe COVID-19 illness through Project Roomkey. The participants of Project Roomkey were provided an opportunity to access other resources of the System of Care including bridge housing, housing navigation to assist individuals and families experiencing homelessness in overcoming barriers as they transition to permanent housing, receive assistance to apply for disability benefits, and access other support services that promote housing stability. The County applied to the California Department of Housing and Community Development for Homekey Projects for funding to secure motel buildings and convert them into interim or/and permanent, long-term housing. The County was successful in receiving Homekey funding from the State to purchase two motels to increase the community's response to homelessness and the COVID-19 pandemic. These hotels will create 132 units of interim housing and will transition into permanent supportive housing in approximately three years. The County also supports city-led homeless service programs through field-based outreach teams that integrate with County behavioral health resources.

## CARES Act and FEMA Revenue for COVID-19

In April 2020, the County received \$554,134 from the United States Treasury CRF. Use of the funds is subject to the restrictions outlined in the CARES Act. The CARES Act provided funds to state, territorial, local, and tribal governments. In addition to the \$554,134, the State allocated a portion of its CARES Act funds to counties and cities, of which the County is allocated \$73,509. As of June 30, 2020, the County used \$166,446 from the United States Treasury CRF allocation for eligible COVID-19 related expenditures. All CARES Act funds must be spent by December 30, 2020 according to the Federal guidelines issued by the United States Treasury. In addition to the allocations mentioned above, the Airport received dedicated funding of \$44,910 from the Federal Aviation Administration-CARES Act Airport Grants, which are restricted to Airport use only.

The County will also receive reimbursement for eligible COVID-19-related expenditures from the Federal Emergency Management Agency (FEMA). On March 13, 2020, the President declared the ongoing COVID-19 pandemic of sufficient severity and magnitude to warrant an emergency declaration for all states, tribes, territories, and the District of Columbia pursuant to section 501 (b) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121-5207 (the "Stafford Act"). State, territorial, tribal, local government entities and certain private non-profit organizations are eligible to apply for public assistance. In June 2020, the

County submitted FEMA claims for five eligible COVID-19 projects: Emergency Operations Center, Testing Kits, Personal Protective Equipment, Project RoomKey, and the Great Plates Program. In addition to CARES Act and FEMA funding, some county departments are receiving additional funding from the state/federal governments for other eligible program costs related to COVID-19.

## **Long-Term Financial Planning**

## Funding Progress of the County's Retirement System (System)

The funded ratio of the System is a measure of the ability of the System to make obligated payments to current retirees and future retirees. The funded ratio (valuation value of plan assets divided by actuarial accrued liability) dropped from 82.76% in 2002 to 70.85% in 2004. Since 2004, the funded ratio increased to 74.08% in 2007 before dropping to 62.52% in 2012. As of December 31, 2019, the funding ratio for the System is 73.17%, which is an increase from 72.43% in 2018. The System's Unfunded Actuarial Accrued Liability (UAAL) increased from \$5.71 billion (\$4.59 billion attributable to the County) to \$5.88 billion (\$4.75 billion attributable to the County). The increase in the UAAL is primarily attributable to unfavorable investment returns (after smoothing) and COLA increase for retirees larger than expected, which were slightly offset by salary increase less than expected.

On November 4, 2008, the voters in Orange County approved Measure J, which requires voter approval for any future pension benefit enhancements. The County carefully monitors the activities at OCERS and regularly provides input to OCERS management, as well as providing input at OCERS Board meetings as deemed appropriate.

## Reduction in OCERS Assumed Investment Rate of Return

The assumed investment rate of return is the rate of investment yield that the Plan will earn over the long-term future.

On December 5, 2012, the OCERS Board voted to reduce the assumed investment rate of return from 7.75% to 7.25%. The reduction was phased in over a two-year period beginning July 2014 at 7.5% and reducing to 7.25% effective July 2015. On October 16, 2017, the OCERS Board adopted a reduction in the assumed investment rate of return to 7.00% effective July 1, 2019. The assumed rate of return reduction had the impact of increasing contribution rates of members and plan sponsors.

## OCERS Actuarial Funding Policy (Amortization)

On November 18, 2013, the OCERS Board adopted the actuarial funding policy to reduce the amortization period for future UAAL from 30 years to 20 years, which included combining and re-amortizing the entire outstanding UAAL balance as of December 31, 2012, over a single 20-year period. This will allow for future UAAL to be paid off in a shorter period of time and will ultimately reduce retirement rates and costs over time.

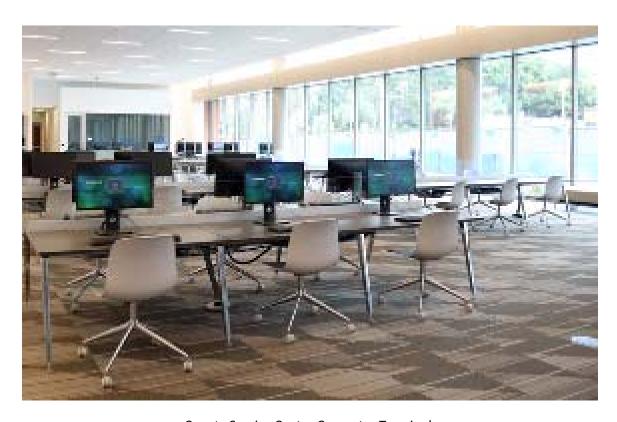
## **OCERS Actuarial Assumptions**

The 2014 through 2016 valuations were impacted by economic assumption changes, which flowed from the 2014 Triennial Study of Actuarial Assumptions. These changes, adopted by the OCERS Board on September 23, 2014, included a decrease in the inflation assumption from 3.25% to 3.00% per annum. As a result of the 2017 Triennial Study of Actuarial Assumptions, the OCERS Board, on October 16, 2017, adopted a further decrease in the inflation assumption to 2.75%, which was effective with the 2017 valuation. On August 17, 2020, the OCERS Board adopted another decrease in the inflation rate assumption to 2.50%, while maintaining the post-retirement cost-of-living adjustment (COLA) at 2.75%. The new assumption changes will be effective with the 2020 valuation.

## Requests for Information

We hope that the preceding information provides a general overview of the County's overall financial status. For questions or comments concerning information contained in this report, please contact the Auditor-Controller's Office, County of Orange, 1770 N Broadway, Santa Ana, CA 92706 or you can access our website at www.ac.ocgov.com.





County Service Center Computer Terminals



		Primary Government		Compon	ent Units
	Governmental Activities	Business-Type Activities	Total	Governmental CFCOC	Proprietary CalOptima
ASSETS_					
Cash and Cash Equivalents	\$ 3,178,927	\$ 723,231	\$ 3,902,158	\$ 45,748	\$ 438,777
Restricted Cash and Cash Equivalents	231,029	142,820	373,849		300
Investments		45,511	45,511		1,306,289
Deposits In-Lieu of Cash	367	24,753	25,120		
Internal Balances	4,389	(4,389)			
Due from Component Unit	380		380		
Due from Primary Government				295	
Prepaid Costs	379,762	5,582	385,344	31	49,769
Inventory of Materials and Supplies	2,316		2,316		
Receivables, Net of Allowances					
Accounts	12,431	29,657	42,088		403,300
Taxes	34,963		34,963	2,974	
Interest/Dividends	7,043	1,995	9,038	153	
Deposits	12,541		12,541	3,924	
Advances	453		453		
Leases	88,989		88,989		
Due from Other Governmental Agencies, Net	393,951	7,685	401,636	6,539	
Notes Receivable, Net	26,097		26,097		
Net Pension Asset				646	
Capital Assets					
Not Depreciable/Amortizable	1,079,344	79,062	1,158,406		9,255
Depreciable/Amortizable, Net	2,347,426	867,851	3,215,277		37,400
Total Capital Assets	3,426,770	946,913	4,373,683	-	46,655
Total Assets	7,800,408	1,923,758	9,724,166	60,310	2,245,090
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Charge on Refunding		2,130	2,130		
Deferred Outflows of Resources Related to Pension	847,180	16,803	863,983	18	10,388
Deferred Outflows of Resources Related to OPEB	27,242	520	27,762	24	1,273
Total Deferred Outflows of Resources	874,422	19,453	893,875	42	11,661

			P	rimary Government				4,531	nent	ent Units		
		ernmental		Business-Type Activities		Total				Proprietary CalOptima		
LIABILITIES												
Accounts Payable	\$	138,938	\$	27,802	\$	166,740	\$	4,531	\$	8,300		
Salaries and Employee Benefits Payable		66,177		1,505		67,682				13,622		
Retainage Payable		5,834		1,188		7,022		1,363				
Interest Payable		4,511		2,077		6,588						
Deposits from Others		94,139		29,142		123,281						
Due to Primary Government												
Due to Other Governmental Agencies		41,906		12,797		54,703		,		677,498		
Unearned Revenue		462,707		2,168		464,875				22,693		
Short-Term Bonds Payable Long-Term Liabilities		463,895				463,895						
Due Within One Year												
Civic Center Facilities Master Plan Loan		3,211				3,211						
Interest Accretion on Capital Appreciation Bonds Payable		13,049				13,049						
Insurance Claims Payable		57,917				57,917						
Medical Claims Payable										306,902		
Capitation and Withholds										142,981		
Compensated Employee Absences Payable		107,023		2,504		109,527		65				
Capital Lease Obligations Payable		6,610		_,00.		6,610						
Bonds Payable		4,868		13,552		18,420						
Pollution Remediation Obligation				698		698						
Intangible Assets Obligations Payable		721		72		793						
Landfill Site Closure/Postclosure Liability				3,680		3,680						
Due in More than One Year				,		,						
Civic Center Facilities Master Plan Loan		384,433				384,433						
Interest Accretion on Capital Appreciation Bonds Payable		2,041				2,041						
Insurance Claims Payable		165,758				165,758						
Compensated Employee Absences Payable		72,781		1,742		74,523		21				
Capital Lease Obligations Payable		25,092				25,092						
Notes Payable		34,661				34,661						
Bonds Payable		57,936		79,910		137,846						
Pollution Remediation Obligation				15,487		15,487						
Intangible Assets Obligations Payable		1,174		2		1,176						
Landfill Site Closure/Postclosure Liability				180,701		180,701						
Net Pension Liability		4,037,059		88,313		4,125,372				27,123		
Net OPEB Liability		322,267		6,145		328,412				25,824		
Total Liabilities		6,574,708	_	469,485		7,044,193		11,577	_	1,224,943		
DEFERRED INFLOWS OF RESOURCES												
Deferred Inflows of Resources Related to Pension		616,912		11,823		628,735		1.620		4,235		
Deferred Inflows of Resources Related to OPEB		29,740		567		30,307		,		2,442		
Deferred Inflows for Service Concession Arrangements		70,418				70,418				, <u></u>		
Total Deferred Inflows of Resources		717,070		12,390	_	729,460	_	1,646	_	6,677		
NET POSITION												
Net Investment in Capital Assets		3,319,173		856,250		4,175,423				46,494		
Restricted for:		3,319,173		030,230		4,175,425				40,494		
Expendable												
Pension Benefits		135,342				135,342						
Capital Projects		162,614				162,614						
Debt Service		33,179		11,591		44,770						
Legally Segregated for Grants and Other Purposes		1,212,985		11,591		1,212,985						
Regional Park Endowment												
· ·		167				167						
CalOptima						0.150				100,574		
Passenger Facility Charges Approved Capital Projects Capital Projects-Replacements and Renewals				8,158		8,158						
Landfill Closure/Postclosure				1,000		1,000						
Landfill Corrective Action				27,730		27,730						
Wetland				8,820 879		8,820						
vvetiand Prima Deshecha/La Pata Closure				104		879 104						
Nonexpendable				104		104						
Regional Park Endowment		200				200						
Unrestricted (Deficit)		(3,480,608)		546,804		(2,933,804)		47,129		878,063		
Total Net Position	2.	1,383,052	\$	1,461,336	\$	2,844,388	\$	47,129	\$	1,025,131		
. Star Hot F Contoff	Ψ	.,000,002	Ψ	1,701,000	Ψ	_,0 + 1,000	Ψ	77,120	Ψ	1,020,101		

		Ехре	enses			Program Revenues								
Functions/Programs		Direct Expenses		Indirect Expenses Allocation	<u> </u>	Charges for Services		Operating Grants and ontributions	Capital Grants and Contributions					
Primary Government														
Governmental Activities														
General Government	\$	361,582	\$	(47,999)	\$	45,713	\$	87,876	\$	10,759				
Public Protection		1,539,583		31,554		299,121		709,037		7,155				
Public Ways and Facilities		162,586		(4,230)		54,762		106,745		116,218				
Health and Sanitation		746,443		6,553		140,631		485,875		6,939				
Public Assistance		1,210,469		9,347		38,431		1,104,754		47				
Education		47,919		926		575		1,826						
Recreation and Cultural Services		120,296		2,398		26,143		4,255						
Interest on Long-Term Debt		33,617												
Total Governmental Activities		4,222,495		(1,451)		605,376		2,500,368		141,118				
Business-Type Activities														
Airport		132,196		608		135,273		5,281						
OC Waste & Recycling		130,012		841		179,542		3						
Compressed Natural Gas		9		2		95		1						
Total Business-Type Activities		262,217		1,451		314,910		5,285						
Total Primary Government	\$	4,484,712	\$		\$	920,286	\$	2,505,653	\$	141,118				
Component Units														
Children and Families														
Commission of Orange County	\$	30,681	\$		\$		\$	29,505	\$					
CalOptima	•	3,786,560	*		•	3.833.145	•		•					
Total Component Units	\$	3,817,241	\$		\$	3,833,145	\$	29,505	\$					

## General Revenues

Taxes

Property Taxes, Levied for General Fund

Property Taxes, Levied for Flood Control District

Property Taxes, Levied for OC Parks

Property Taxes, Levied for OC Public Libraries

Property Taxes in-Lieu of Motor Vehicle License Fees

Other Taxes

Grants and Contributions Not Restricted to Specific Programs

State Allocation of Motor Vehicle License Fees

Unrestricted Investment Earnings

Miscellaneous

Transfer

Total General Revenues and Transfers

Change in Net Position

Net Position-Beginning of Year

Net Position-End of Year

## Net (Expense) Revenue and Change in Net Position

Primary Government					Compon	ent l	Jnits					
Gov	Governmental		iness-Type				Governmental Proprietary			•		
A	ctivities	Activities		Total		_	CFCOC		CalOptima	Functions/Programs		
										Primary Government		
										Governmental Activities		
\$	(169,235)	¢		\$	(169,235)	Ф		\$		General Government		
Ψ	(555,824)	Ψ		Ψ	(555,824)	Ψ		Ψ		Public Protection		
	119,369				119,369					Public Ways and Facilities		
	(119,551)				(119,551)					Health and Sanitation		
	(76,584)				(76,584)					Public Assistance		
	(46,444)				(46,444)					Education		
	(92,296)				(92,296)					Recreation and Cultural Services		
	(33,617)				(33,617)					Interest on Long-Term Debt		
	(974,182)			_	(974,182)	_		_		_		
	(374,102)				(374,102)							
										Business-Type Activities		
			7,750		7,750					Airport		
			48,692		48,692					OC Waste & Recycling		
			85		85					Compressed Natural Gas		
			56,527		56,527					_ Total Business Type / total titles		
	(974,182)		56,527		(917,655)					Total Primary Government		
										Component Units		
										Children and Families		
							(1,176)			Commission of Orange County		
							(1,170)		46,585	· ,		
						_	(1,176)	_	46,585			
						_	(1,170)	_	+0,000	_ Total component onits		
										General Revenues		
										Taxes		
	332,635				332,635					Property Taxes, Levied for General Fund		
	115,908				115,908					Property Taxes, Levied for Flood Control District		
	89,804				89,804					Property Taxes, Levied for OC Parks		
	56,767				56,767					Property Taxes, Levied for OC Public Libraries		
	418,370				418,370					Property Taxes in-Lieu of Motor Vehicle License Fees		
	104,863		50		104,913					Other Taxes		
	11,673				11,673					Grants and Contributions Not Restricted to Specific Programs		
	838				838					State Allocation of Motor Vehicle License Fees		
	30,538		19,771		50,309		1,021		43,004	Unrestricted Investment Earnings		
	53,631		87		53,718		6,600			Miscellaneous		
	9,826		(9,826)			_				Transfers		
	1,224,853		10,082		1,234,935	_	7,621		43,004			
	250,671		66,609		317,280		6,445		89,589	•		
_	1,132,381		1,394,727	_	2,527,108	_	40,684	_	935,542			
\$	1,383,052	\$	1,461,336	\$	2,844,388	\$	47,129	\$	1,025,131	Net Position-End of Year		

<u>ASSETS</u>	General Fund	Flood Control District	Other Public Protection
Pooled Cash/Investments Cash/Cash Equivalents Imprest Cash Funds	\$ 1,137,361  1,838	\$ 502,094  	\$ 191,808 12,798 
Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash Receivables	5	<del></del> 	
Accounts Taxes Interest/Dividends	12,054 6,089 2,688 508	776 1,654 1,129 11,974	126  484
Deposits Advances Allowance for Uncollectible Receivables Due from Other Funds	453 (3,415) 138,553	(68)	   3,311
Due from Component Unit Due from Other Governmental Agencies, Net Inventory of Materials and Supplies	378 334,646 1,488	11,291 364	3,568 282
Prepaid Costs Notes Receivable, Net Total Assets	458,586  \$ 2,091,232	6,027  \$ 536,902	1,396  \$ 213,773
<u>LIABILITIES</u>			
Accounts Payable Retainage Payable Salaries and Employee Benefits Payable	\$ 74,192 2,724 61,471	\$ 8,716 2,067 905	\$ 855  195
Interest Payable Deposits from Others Due to Other Funds Due to Other Governmental Agencies	3,852 1,788 55,937 32,136	16,807 9,533	18,202 6,708 4,512
Unearned Revenue Bonds Payable Advances from Other Funds	431,777 463,895 185	1,382  	  
Total Liabilities <u>DEFERRED INFLOWS OF RESOURCES</u>	1,127,957_	39,410	30,472
Unavailable Revenue-Intergovernmental Revenues Unavailable Revenue-Senate Bill 90 Mandated Claims, Net Unavailable Revenue-Property Taxes	78,650 5,406 7,109	8,585  993	1,110  
Unavailable Revenue-Other Total Deferred Inflows of Resources  FUND BALANCES	8,808 99,973	9,653	1,110
Nonspendable Restricted	460,074 78,982	6,391 481,448	1,678 180,513
Assigned Unassigned Total Fund Balances	106,929 217,317 863,302	487,839	182,191
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 2,091,232	\$ 536,902	\$ 213,773

Mental Other Health Governmental Services Act Funds		Go	Total overnmental Funds	ASSETS	
\$ 177,150     461   6  14,942	\$	845,035  45 231,024 367 2,183 27,220 1,654 59  (289) 60,068  29,082  17,597	\$	2,853,448 12,798 1,883 231,029 367 15,139 34,963 6,416 12,541 453 (3,772) 203,599 378 393,529 2,134 483,606	Pooled Cash/Investments Cash/Cash Equivalents Imprest Cash Funds Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash Receivables Accounts Taxes Interest/Dividends Deposits Advances Allowance for Uncollectible Receivables Due from Other Funds Due from Component Unit Due from Other Governmental Agencies, Net Inventory of Materials and Supplies Prepaid Costs
\$ 192,559	\$	26,097 1,240,142	\$	26,097 4,274,608	Notes Receivable, Net Total Assets
\$   	\$	25,089 1,020 2,820	\$	108,852 5,811 65,391	LIABILITIES  Accounts Payable Retainage Payable Salaries and Employee Benefits Payable
   60,484   		51 57,342 49,836 5,258 29,548  29,867		3,903 94,139 182,498 41,906 462,707 463,895 30,052	Interest Payable Deposits from Others Due to Other Funds Due to Other Governmental Agencies Unearned Revenue Bonds Payable Advances from Other Funds
60,484		200,831		1,459,154	Total Liabilities
    		11,516  1,098 27 12,641		99,861 5,406 9,200 8,910 123,377	DEFERRED INFLOWS OF RESOURCES  Unavailable Revenue-Intergovernmental Revenues Unavailable Revenue-Senate Bill 90 Mandated Claims, Net Unavailable Revenue-Property Taxes Unavailable Revenue-Other Total Deferred Inflows of Resources
					FUND BALANCES
 132,075   132,075		17,797 794,729 214,144  1,026,670		485,940 1,667,747 321,073 217,317 2,692,077	Nonspendable Restricted Assigned Unassigned Total Fund Balances
\$ 192,559	\$	1,240,142	\$	4,274,608	Total Liabilities, Deferred Inflows of Resources, and Fund Balances

The governmental funds balance sheet includes a reconciliation between fund balances-total governmental funds and net position-governmental activities as reported in the government-wide Statement of Net Position. The difference in fund balances of (\$1,309,025) is due to the long-term economic focus of the Statement of Net Position versus the short-term economic focus of the governmental funds. The components of the difference are described below.

#### Total Fund Balances-Governmental Funds

\$ 2,692,077

Capital assets used in the operations of the County are not reported in the governmental funds financial statements:

Land	871,319	
Structures and Improvements	1,577,775	
Equipment	371,276	
Software	142,759	
Infrastructure	2,015,577	
Land Use Rights (Permanent)	6,439	
Land Improvements	4,256	
Construction in Progress	181,289	
Intangible in Progress	18,798	
Accumulated Depreciation/Amortization	(1,820,772)	3,368,716

Other assets used in governmental activities do not consume current financial resources, and therefore, are not reported in the governmental funds:

Prepaid Pension Investment with OCERS	135,342
Installment Receivables from Service Concession Arrangement	88,989

The assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the internal service funds are included in governmental activities in the Statement of Net Position.

105,746

Deferred outflows of resources are similar to assets, but they do not meet the definition of an asset at June 30, 2020. When all the recognition criteria are met, the deferred outflows of resources will become an expense. The counterpart to deferred outflows of resources are deferred inflows of resources, which do not meet the definition of a liability at June 30, 2020. When all recognition criteria are met, the deferred inflows of resources will become revenue, except for pension and OPEB related deferred inflows of resources which will be recognized as a credit to expense. The County reports the different types of deferred outflows and inflows of resources in the Statement of Net Position as follows:

## Deferred Outflows of Resources:

Employer retirement contribution subsequent to measurement	
date	596,154
Employer retirement contribution subsequent to measurement	
date for the net OPEB liability	26,889

(18,574)

Reclassificatio	n of pr	epaid	pen:	sion	contri	bution	from	prepai	d c	osts	to
deferred outflo	ws of re	source	s fo	r the	portio	on to be	e reco	gnized	in t	he n	ext
measurement	period.	Refer	to	Note	18,	Retire	ment	Plans	for	furth	ner
information.											

Prepaid Pension Contribution	(241,789)
Deferred Outflows of Resources	241,789

## Liabilities for Service Concession Arrangements

## Deferred Inflows of Resources:

ou illiamo di redocuredo.	
Deferred Inflows of Resources that have been earned but not	
available to finance expenditures in the current period	123,377
Deferred Inflows of Resources Related to Pension	(610,541)
Deferred Inflows of Resources Related to OPEB	(29,347)
Deferred Inflows from Service Concession Arrangements	(70,418)

Long-term liabilities, including bonds and notes payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds:

Bonds and COPs Payable, Net	(62,804)	
Civic Center Facilities Master Plan Financing	(387,644)	
Teeter Plan Notes Payable	(34,661)	
Compensated Employee Absences Payable	(177,374)	
Capital Lease Obligations Payable	(29,593)	
Intangible Assets Obligations Payable	(1,895)	
Interest Payable on Bonds	(608)	
Interest Accretion on Capital Appreciation Bonds	(15,090)	
County's Net Pension Liability	(3,997,475)	
County's Net OPEB Liability	(318,214)	(5,025,358)

Net Position of Governmental Activities \$ 1,383,052

Revenues		General Fund		Flood Control District	F	Other Public Protection
Taxes	\$	799,690	\$	128,172	\$	
Licenses, Permits, and Franchises	Φ	24,052	Φ	948	Φ	350
Fines, Forfeitures, and Penalties		35,510		20		4,409
		22,910		12,788		7,635
Use of Money and Property Intergovernmental		1,969,292		16,235		29,361
S .						
Charges for Services		481,210		14,978		11,923
Other Total Revenues		19,653 3,352,317		392 173,533		6,077 59,755
Expenditures Current						
General Government		200 620				
Public Protection		299,639		06 420		10.000
		1,375,934		96,429		19,960
Public Ways and Facilities Health and Sanitation		34,901				
Public Assistance		746,409				
Education		987,669				
Recreation and Cultural Services						
		 E 1 177		42 OFF		2.667
Capital Outlay		54,477		42,055		3,667
Debt Service		7.074				
Principal Retirement		7,071				
Interest		11,629				
Total Expenditures		3,517,729		138,484		23,627
Excess (Deficit) of Revenues		(40= 440)				00.400
Over Expenditures		(165,412)		35,049		36,128
Other Financing Sources (Uses)						
Transfers In		415,044		1,161		5,629
Transfers Out		(177,063)		(5,671)		(25,189)
Debt Issued				<u> </u>		
Total Other Financing Sources (Uses)	_	237,981		(4,510)		(19,560)
Net Change in Fund Balances		72,569		30,539		16,568
Fund Balances-Beginning of Year		790,733		457,300		165,623
Fund Balances-End of Year	\$	863,302	\$	487,839	\$	182,191

	Mental		Other		Total					
Health		Governmental		Governmental						
S	ervices Act		Funds		Funds					
	_					Revenues				
\$		\$	159,298	\$	1,087,160	Taxes				
			843		26,193	Licenses, Permits, and Franchises				
			14,792		54,731	Fines, Forfeitures, and Penalties				
	4,593		51,693		99,619	Use of Money and Property				
	143,335		347,795		2,506,018	Intergovernmental				
			45,533		553,644	Charges for Services				
			34,267		60,389	Other				
	147,928		654,221		4,387,754	Total Revenues				
						Expenditures				
						Current				
			47,062		346,701	General Government				
			216		1,492,539	Public Protection				
			103,859		138,760	Public Ways and Facilities				
	125	25 644			747,178	Health and Sanitation				
			223,317		1,210,986	Public Assistance				
			47,702		47,702	Education				
			119,379		119,379	Recreation and Cultural Services				
			94,255	194,454		Capital Outlay				
						Debt Service				
			83,022		90,093	Principal Retirement				
			32,258		43,887	Interest				
	125		751,714		4,431,679	Total Expenditures				
						Excess (Deficit) of Revenues				
	147,803		(97,493)		(43,925)	Over Expenditures				
						Other Financing Sources (Uses)				
			168,488		590,322	Transfers In				
	(231,658)		(150,468)		(590,049)	Transfers Out				
			83,708		83,708	Debt Issued				
	(231,658)		101,728	_	83,981	Total Other Financing Sources (Uses)				
	(83,855)		4,235		40,056	Net Change in Fund Balances				
	215,930		1,022,435		2,652,021	Fund Balances-Beginning of Year				
\$	132,075	\$	1,026,670	\$	2,692,077	Fund Balances-End of Year				

The Net Change in Fund Balances for governmental funds of \$40,056 in the Statement of Revenues, Expenditures, and Changes in Fund Balances differs from the Change in Net Position for governmental activities of \$250,671 reported in the government-wide Statement of Activities. The differences arise primarily from the long-term economic focus of the Statement of Activities versus the current financial resources focus of the governmental funds. The main components of the difference are described below.

## Net Change in Fund Balances-Total Governmental Funds

\$ 40,056

190,429

When capital assets used in governmental activities are purchased or constructed in the current fiscal year, the resources expended for those assets are reported as expenditures in the governmental funds. However, in the Statement of Activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation or amortization expense. In addition, donations, transfers, gains or losses from sales and other disposals/acquisitions of capital assets are not reported in governmental funds. These assets, and their associated depreciation/amortization expense, must be reported or removed in the government-wide financial statements. The details of the expenditures for capital outlay, capital contributions, depreciation/amortization and other disposals/acquisitions of capital assets are as follows:

**Expenditures for Capital Outlay:** 

Land	10,077	
Construction in Progress	137,233	
Equipment	34,578	
Software	9,007	
Net of Gains/(Losses) on Capital Assets Dispositions	(1,007)	
Depreciation/Amortization Expense	(109,095)	
Capital Contributions	109,636	

The issuance of long-term debt (e.g. bonds) is recorded as an other financing source in the governmental funds because it provides current financial resources. Similarly, the repayment of principal on long-term debt or the payment of other long-term liabilities is reported as an expenditure in the governmental funds because current financial resources have been consumed. Bond proceeds, net of payments to escrow agents and principal payments, are reported as financing sources in governmental funds and thus contribute to the change in fund balance. These transactions do not have any effect on net position in the government-wide financial statements. The details of the principal and other long-term liability payments and other financing sources are as follows:

Teeter Plan Notes Proceeds	(83,708)	
Principal and Other Long-Term Liability Payments:		
Bonds Payable	4,453	
Teeter Plan Notes Payable	78,554	
Capital Lease Obligations Payable	7,085	6,384

Government Mandated and Voluntary Nonexchange Property Tax Revenues (35,24) (352) (38,898)  Some expenses reported in the Statement of Activities do not require the use of current financial resources; and therefore, are not reported as expenditures in the governmental funds until paid. The following amounts represent the net effect of these differences in the treatment of long-term liabilities:  Accrued Interest Expense on Bonds Payable 20 Amortization of Deferred Charges 12,235 Change in Compensated Employee Absences 716 Pension Costs and Investment of the County's Investment Account with OCERS (8,305) Interest Accretion on Capital Appreciation Bonds (1,911) 2,755  Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental activities.  Allocation of ISF's Operating Gain to Governmental Activities and Transfers to Governmental Activities 23,819 36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense (40,163) OPEB Expense (40,163) OPEB Employer Contribution that affects the County's proportionate share of the net pension liability.  Pension Expense (440,711) Pension Expense (440,711) Pension Expense (440,711) Pension Expense (440,711)	Revenues related to prior years that are available in the current fiscal year are reported as revenue in the governmental funds. In contrast, revenues that are earned, but unavailable in the current year are deferred in the governmental funds. For government-wide reporting, revenue is recognized when earned, regardless of availability. The following amounts reflect the net effect of the timing differences for revenue recognition:		
the use of current financial resources; and therefore, are not reported as expenditures in the governmental funds until paid. The following amounts represent the net effect of these differences in the treatment of long-term liabilities:  Accrued Interest Expense on Bonds Payable 20 Amortization of Deferred Charges 12,235 Change in Compensated Employee Absences 716 Pension Costs and Investment of the County's Investment Account with OCERS (8,305) Interest Accretion on Capital Appreciation Bonds (1,911) 2,755  Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental activities.  Allocation of ISF's Operating Gain to Governmental Activities, net of Business-Type Activities 12,564 Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities 23,819 36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense (40,163) OPEB Employer Contribution that affects the County's proportionate share of the net pension liability. Pension Expense (440,711)	Government Mandated and Voluntary Nonexchange Property Tax Revenues	(38,546) (352)	(38,898)
Amortization of Deferred Charges Change in Compensated Employee Absences Pension Costs and Investment of the County's Investment Account with OCERS Interest Accretion on Capital Appreciation Bonds Interest Accretion on Capital Appreciation Bonds Interest Accretion on Capital Appreciation Bonds Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental activities.  Allocation of ISF's Operating Gain to Governmental Activities, net of Business-Type Activities  Allocation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities  23,819  36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense OPEB Employer Contribution  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense  (440,711)	the use of current financial resources; and therefore, are not reported as expenditures in the governmental funds until paid. The following amounts represent the net effect of these differences in the treatment		
Change in Compensated Employee Absences Pension Costs and Investment of the County's Investment Account with OCERS Interest Accretion on Capital Appreciation Bonds  Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental Activities.  Allocation of ISF's Operating Gain to Governmental Activities, net of Business-Type Activities  Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense  OPEB Employer Contribution  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense  (440,711)			
Pension Costs and Investment of the County's Investment Account with OCERS (8,305) Interest Accretion on Capital Appreciation Bonds (1,911) 2,755  Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental activities.  Allocation of ISF's Operating Gain to Governmental Activities, net of Business-Type Activities 12,564 Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities 23,819 36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense (40,163) OPEB Employer Contribution that affects the County's proportionate share of the net pension liability.  Pension Expense (440,711)	<del>-</del>		
Interest Accretion on Capital Appreciation Bonds (1,911) 2,755  Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental activities.  Allocation of ISF's Operating Gain to Governmental Activities, net of Business-Type Activities 12,564  Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities 23,819 36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense (40,163)  OPEB Employer Contribution 48,868 8,705  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense (440,711)	Pension Costs and Investment of the County's	(0.005)	
Internal service funds (ISF) are used by management to charge the costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the internal service funds are recorded in governmental activities.  Allocation of ISF's Operating Gain to Governmental Activities, net of Business-Type Activities  Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities  23,819  36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense  OPEB Employer Contribution  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense  (440,711)			2,755
Activities, net of Business-Type Activities Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities  23,819  36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense  (40,163) OPEB Employer Contribution  48,868  8,705  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense  (440,711)	costs of certain activities, such as insurance, transportation, and telephone services to individual governmental funds. The operating gain of internal service funds is eliminated in the Statement of Activities as an adjustment to the various functions to arrive at a break-even basis. Also, general or non-program revenues and expenses of the		
Consolidation of Nonoperating Revenues, Expenses and Transfers to Governmental Activities 23,819 36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense (40,163) OPEB Employer Contribution 48,868 8,705  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense (440,711)			
and Transfers to Governmental Activities 23,819 36,383  GASB Statement No. 75 requires an employer to record OPEB expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense (40,163) OPEB Employer Contribution 48,868 8,705  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense (440,711)		12,564	
expense and employer contribution that affects the County's proportionate share of the net OPEB liability.  OPEB Expense OPEB Employer Contribution OPEB Emp		23,819	36,383
OPEB Employer Contribution  48,868  8,705  GASB Statement No. 68 requires an employer to record pension expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense  (440,711)	expense and employer contribution that affects the County's		
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expense and employer contribution that affects the County's proportionate share of the net pension liability.  Pension Expense (440,711)	OPEB Employer Contribution	48,868	8,705
•	expense and employer contribution that affects the County's proportionate share of the net pension liability.	44.5=	
			4,857

Change in Net Position of Governmental Activities

250,671

# BUDGETARY COMPARISON STATEMENT MAJOR GOVERNMENTAL FUNDS-GENERAL FUND

	Original Budget	Final Budget	Actual on Budgetary Basis	Variance Positive (Negative)
Revenues and Other Financing Sources				
Taxes	\$ 789,314	\$ 789,314	\$ 799,735	\$ 10,421
Licenses, Permits, and Franchises Fines, Forfeitures, and Penalties	24,978	24,978	24,254	(724)
Use of Money and Property	34,939 15,977	34,939 16,082	35,585 17,904	646 1,822
Intergovernmental	1,807,400	2,389,102	1,853,736	(535,366)
Charges for Services	499,699	506,688	482,775	(23,913)
Other	15,577	17,495	19,519	2,024
Transfers In	490,629	538,657	412,902	(125,755)
Bond Issuance Proceeds		100		(100)
Total Revenues and Other Financing Sources	3,678,513	4,317,355	3,646,410	(670,945)
Expenditures and Other Financing Uses				
General Government:	40.554	40.544	20.404	4.047
Assessor Auditor-Controller	43,551 19,371	43,541	39,194 16,684	4,347 3,637
Board of Supervisors-1st District	1,399	20,321 1,399	1,375	24
Board of Supervisors-1st District  Board of Supervisors-2nd District	1,313	1,313	1,144	169
Board of Supervisors-3rd District	1,649	1,649	1,563	86
Board of Supervisors-4th District	1,309	1,309	1,131	178
Board of Supervisors-5th District	1,341	1,341	1,222	119
Capital Acquisition Financing	51	53	9	44
Capital Projects	128,811	140,250	129,112	11,138
CAPS Program	14,097	15,247	11,231	4,016
Clerk of the Board	5,565	5,565	5,221	344
County Counsel	10,503	11,054	10,556	498
CEO Real Estate	20,416	22,081	19,744	2,337
County Executive Office	7,779	8,415	7,735	680
Data Systems Development Project	9,057	13,419	11,641	1,778
Employee Benefits Human Resources	2,249 7,236	2,249	1,772 6,893	477 980
Internal Audit	2,576	7,873 2,576	2,367	209
IBM Mainframe	2,396	2,396	2,396	209
Miscellaneous	36,184	591,204	82,451	508.753
OC Campaign Finance and Ethics Commission	452	452	432	20
OCIT Shared Services	2,928	3,192	3,190	2
Performance Audit	1,107	1,107	162	945
Prepaid Pension Obligation		100	26	74
Property Tax System Centralized O & M Support	6,042	8,048	5,722	2,326
Registrar of Voters	36,930	44,538	42,822	1,716
Treasurer-Tax Collector	14,108	14,108	11,676	2,432
Utilities	29,285	29,985	25,321	4,664
Public Protection:	0.400	5.040	4.700	4.000
Alternate Defense Building & Safety	6,169 14,088	5,819 14,088	4,729	1,090
Child Support Services	59,803	59,803	12,944 56.075	1,144 3,728
Clerk-Recorder	14,487	16,136	16,076	60
Detention Release	1,715	2,065	1,957	108
District Attorney	169,374	171,649	160,406	11,243
District Attorney-Public Administrator	3,890	4,166	3,589	577
Emergency Management Division	3,660	3,722	3,579	143
Grand Jury	591	591	570	21
HCA Public Guardian	5,649	5,649	5,114	535
Juvenile Justice Commission	230	230	119	111
Office of Independent Review	456	456	92	364
Probation	196,768	196,768	184,546	12,222
Public Defender	78,557	82,958	82,394	564
Sheriff-Coroner	755,461	763,004	739,379	23,625
Sheriff Court Operations	59,478	61,065	60,982	83
Trial Courts Public Ways and Facilities:	67,830	68,445	66,595	1,850
OC Public Works	60,235	60,235	50,771	9,464
Health and Sanitation:	00,200	00,200	00,777	0,404
Health Care Agency	813,037	854,378	795,252	59,126
OC Watersheds	17,446	17,626	13,984	3,642
Public Assistance:				
OC Community Resources	90,776	71,797	69,799	1,998
Social Services Agency	933,972	946,971	935,127	11,844
Total Expenditures and Other Financing Uses	3,761,377	4,402,406	3,706,871	695,535
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses	(82,864)	(85,051)	(60,461)	\$
Fund Balances-Beginning of Year Fund Balances-End of Year	\$06,400 \$ 723,536	\$ 806,400 \$ 721,349	806,400 \$ 745,939	

## BUDGETARY COMPARISON STATEMENT MAJOR GOVERNMENTAL FUNDS-FLOOD CONTROL DISTRICT

	Orig	ginal Budget	Final Budget	-	actual on getary Basis	/ariance Positive Negative)
Revenues and Other Financing Sources						
Taxes	\$	126,533	\$ 126,533	\$	128,196	\$ 1,663
Fines, Forfeitures, and Penalties		15	15		20	5
Use of Money and Property		7,186	7,185		10,775	3,590
Intergovernmental		13,363	13,363		12,215	(1,148)
Charges for Services		19,505	19,505		15,359	(4,146)
Other		110	110		2,553	2,443
Transfers In		215	1,161		1,161	
Total Revenues and Other Financing Sources		166,927	167,872		170,279	 2,407
Expenditures and Other Financing Uses						
Public Protection:						
OC Flood		227,812	247,229		132,847	114,382
OC Santa Ana River		93				
OC Flood-Capital		68,977	68,977		13,456	55,521
Total Expenditures and Other Financing Uses		296,882	316,206		146,303	 169,903
Excess (Deficit) of Revenues and Other Financing						
Sources Over Expenditures and Other Financing Uses		(129,955)	(148,334)		23,976	\$ 172,310
Fund Balances-Beginning of Year		459,863	459,863		459,863	
Fund Balances-End of Year	\$	329,908	\$ 311,529	\$	483,839	

## BUDGETARY COMPARISON STATEMENT MAJOR GOVERNMENTAL FUNDS-OTHER PUBLIC PROTECTION

	Origir	nal Budget	F	Final Budget	 tual on tary Basis	F	ariance Positive egative)
Revenues and Other Financing Sources							
Licenses, Permits, and Franchises	\$	350	\$	350	\$ 350	\$	
Fines, Forfeitures, and Penalties		4,956		4,956	2,115		(2,841)
Use of Money and Property		5,167		5,167	6,551		1,384
Intergovernmental		19,207		23,316	29,511		6,195
Charges for Services		8,633		9,124	11,923		2,799
Other		7,582		7,582	6,077		(1,505)
Transfers In		4,977		9,288	7,208		(2,080)
Total Revenues and Other Financing Sources		50,872		59,783	63,735		3,952
Expenditures and Other Financing Uses							
Public Protection:							
County Automated Fingerprint Identification		1,950		1,795	1,490		305
Building and Safety-Operating Reserve		576		887	803		84
Narcotic Forfeiture and Seizure		491		491	225		266
Sheriff-Regional Narcotics Suppression Program		904		650	32		618
Motor Vehicle Theft Task Force		3,810		3,810	3,218		592
Regional Narcotic Suppression Program-Dept of Treasury		8		7			7
Regional Narcotic Suppression Program-Other		2,865		3,162	1,166		1,996
Clerk Recorder Special Revenue		7,434		7,434	5,456		1,978
Clerk Recorder Operating Reserve		1,005		3,284	12		3,272
Real Estate Prosecution		855		1,416	1,415		1
Proposition 64-Consumer Protection		5,593		6,383	1,371		5,012
Proposition 69-DNA Identification		1,494		2,382	771		1,611
Traffic Violator		1,032		1,058	131		927
Sheriff Narcotics Program-Dept of Justice		7,110		10,281	1,710		8,571
Sheriff Narcotics Program-Other		1,254		2,455	78		2.377
Orange County Jail		351		412	175		237
Sheriff Narcotics Program-CALMMET-Treasury		1,077		2.070	847		1,223
Sheriff's State Criminal Alien Assistance Program		2.644		5.142	4.977		165
California Automated Fingerprint Identification Operational Costs		1,957		2.184	1,582		602
California Automated Fingerprint Identification Systems Costs		38,490		38,766	918		37,848
Sheriff's Supplemental Law Enforcement Services		1,836		1,801	1,801		37,040
District Attorney's Supplemental Law Enforcement Services		1,437		1,437	1,032		405
Excess Public Safety Sales Tax		1,437		1,128	1,032		1.126
Sheriff-Coroner Replacement and Maintenance		20,281		20,471	758		19,713
Ward Welfare		150		20,471 150	110		19,713
Sheriff's Substations Fee Program		1,072		1,079	99		980
Sheriff Court OPS-Special Collections		4,401		4,381	1,567		2,814
Jail Commissary		11,582		12,405	6,847		5,558
Inmate Welfare		16,400		16,292	3,592		12,700
Child Support Program Development		4,298		4,298	3,805		493
800 MHz Countywide Coordinated Communications System		7,319		8,206	4,207		3,999
Delta Special Revenue		30		30	 6		24
Total Expenditures and Other Financing Uses Excess (Deficit) of Revenues and Other Financing		149,721		165,747	 50,203		115,544
Sources Over Expenditures and Other Financing Uses		(98,849)		(105,964)	13,532	\$	119,496
Fund Balances-Beginning of Year		147,148		147,148	147,148		
Fund Balances-End of Year	\$	48,299	\$	41,184	\$ 160,680		
	-				 		

# BUDGETARY COMPARISON STATEMENT MAJOR GOVERNMENTAL FUNDS-MENTAL HEALTH SERVICES ACT

	Oriç	ginal Budget	F	inal Budget	-	ctual on getary Basis	Variance Positive (Negative)
Revenues and Other Financing Sources				<u>.</u>			
Use of Money and Property	\$	3,600	\$	3,600	\$	4,171	\$ 571
Intergovernmental		163,200		163,200		143,332	(19,868)
Total Revenues and Other Financing Sources		166,800		166,800		147,503	(19,297)
Expenditures and Other Financing Uses Health & Sanitation:							
Mental Health Services Act		269,195		269,195		231,783	37,412
Total Expenditures and Other Financing Uses		269,195		269,195		231,783	37,412
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses		(102,395)		(102,395)		(84,280)	\$ 18,115
Fund Balances-Beginning of Year		214,847		214,847		214,847	
Fund Balances-End of Year	\$	112,452	\$	112,452	\$	130,567	

## Business-Type Activities -Enterprise Funds

				=о.р.	100 1 0110	•				
<u>ASSETS</u>		Airport		C Waste & Recycling	Natu	pressed Iral Gas nmajor)		Total	Governmental Activities - Internal Service Funds	
Current Assets										
Pooled Cash/Investments	\$	181,694	\$	524,049	\$	86	\$	705,829	\$	310,387
Cash Equivalents/Specific Investments		7,754						7,754		
Cash/Cash Equivalents		9,599						9,599		403
Imprest Cash Funds		14		35				49		8
Restricted Cash and Investments with Trustee		13,668						13,668		
Restricted Pooled Cash and Investments		12,174		852				13,026		
Deposits In-Lieu of Cash		7,085		17,668				24,753		
Receivables:										
Accounts		13,252		15,795		64		29,111		1,171
Passenger Facility Charges		291		4 400				291		
Interest/Dividends		589		1,406				1,995		627
Pollution Remediation Obligation Recoveries		256		<del></del>				256		(407)
Allowance for Uncollectible Receivables				(1)				(1)		(107)
Due from Other Funds		8		927				935		3,023
Due from Component Unit								7.005		2
Due from Other Governmental Agencies		5,603		2,082				7,685		422
Inventory of Materials and Supplies										182
Prepaid Costs		2,802		2,780				5,582		2,603
Total Current Assets	_	254,789		565,593		150	_	820,532		318,721
Noncurrent Assets										
Restricted Cash and Investments with Trustee		9.437						9.437		
Restricted Pooled Cash and Investments		9,431		9.930				9,437		
Restricted Pooled Cash and Investments-Closure				9,930				9,930		
and Postclosure Care Costs				96,759				96.759		
Specific Investments		45,511		90,759				96,759 45,511		
Advances to Other Funds		45,511		30,052				30,052		
Capital Assets:				30,032				30,032		
Land		15,678		22.701				38,379		
Construction in Progress		32,126		7,808				39,934		1,499
· ·		443		306				749		1,499
Intangible Assets in Progress Intangible Assets-Amortizable		3,693		1,942				5,635		118
Accumulated Amortization		(2,279)		(629)				(2,908)		(63)
Land Improvements		(2,279)		611				(2,900)		(03)
Accumulated Depreciation				(8)				(8)		
Structures and Improvements		891,517		29,640				921,157		18,494
Accumulated Depreciation		(371,554)		(15,119)				(386,673)		(7,575)
Equipment		13,477		87,596				101,073		150,003
Accumulated Depreciation		(10,193)		,				(57,276)		(104,422)
Infrastructure		240,224		(47,083) 472,259				712,483		(104,422)
Accumulated Depreciation		(196,277)		(229,966)				(426,243)		
Total Capital Assets	_	616,855	_	330,058				946,913		58,054
Total Noncurrent Assets	_		_							58,054
Total Noncurrent Assets		671,803		466,799			_	1,138,602		56,054
Total Assets	_	926,592		1,032,392		150		1,959,134		376,775
DEFERRED OUTFLOWS OF RESOURCES										
Deferred Charge on Refunding		2,130						2,130		
Deferred Outflows of Resources Related to Pension		7,533		9,270				16,803		9,237
Deferred Outflows of Resources Related to OPEB		230		290				520		353
Total Deferred Outflows of Resources		9,893		9,560	-			19,453		9,590
			_				-		-	

## Business-Type Activities -Enterprise Funds

	 Airport	Waste &	Natur	Compressed Natural Gas (Nonmajor)		Total	Ac I	ernmental tivities - nternal vice Funds
LIABILITIES		,						
Current Liabilities								
Accounts Payable	\$ 13,530	\$ 14,272	\$		\$	27,802	\$	11,512
Retainage Payable	958	230				1,188		23
Salaries and Employee Benefits Payable	678	827				1,505		786
Unearned Revenue	2,104	64				2,168		
Due to Other Funds	2,309	19,247				21,556		3,503
Due to Other Governmental Agencies	157	12,640				12,797		 047
Insurance Claims Payable	1 110	1 202				2.504		57,917
Compensated Employee Absences Payable Pollution Remediation Obligation	1,112 	1,392 698				2,504 698		1,339
Intangible Assets Obligations Payable	72	090				72		
Landfill Site Closure/Postclosure Liability		3,680				3,680		
Bonds Payable	13,552	3,000				13,552		
Capital Lease Obligations Payable								627
Interest Payable	2,077					2,077		
Deposits from Others	10,392	18,750				29,142		
Total Current Liabilities	 46,941	 71,800				118,741		75,707
Noncurrent Liabilities								
Insurance Claims Payable	700	4.040				4 740		165,758
Compensated Employee Absences Payable	729	1,013				1,742		1,091
Pollution Remediation Obligation	994	14,493 2				15,487 2		
Intangible Assets Obligations Payable Landfill Site Closure/Postclosure Liability		180,701				180,701		
Bonds Payable	79,910	100,701				79,910		
Capital Lease Obligations Payable	79,910					79,910		1,482
Net Pension Liability	39,263	49,050				88,313		39,584
Net OPEB Liability	2,697	3,448				6,145		4,053
Total Noncurrent Liabilities	123,593	248,707				372,300		211,968
Total Liabilities	 170,534	 320,507				491,041		287,675
DEFERRED INFLOWS OF RESOURCES								
Deferred Inflows of Resources Related to Pension	5,140	6,683				11,823		6,371
Deferred Inflows of Resources Related to OPEB	255	312				567		393
Total Deferred Inflows of Resources	5,395	6,995				12,390		6,764
NET POSITION								
Net Investment in Capital Assets	526,303	329,947				856,250		55,933
Restricted for:								
Debt Service	11,591					11,591		
Passenger Facility Charges Approved Capital Projects	8,158					8,158		
Capital Projects-Replacements and Renewals	1,000					1,000		
Landfill Closure/Postclosure		27,730				27,730		
Landfill Corrective Action		8,820				8,820		
Wetland		879				879		
Prima Deshecha/La Pata Closure		104				104		
Unrestricted	 213,504	 346,970		150		560,624		35,993
Total Net Position	\$ 760,556	\$ 714,450	\$	150		1,475,156	\$	91,926
Adjustment to Reflect the Consolidation of Internal Service Funds' Activities Related to Enterprise Funds Cumulative Effect of Prior Years' Internal Service Funds A Net Position of Business-Type Activities					\$	200 (14,020) 1,461,336		

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

Business-Type Activities -Enterprise Funds

66,609

Operating Revenues Use of Money and Property Licenses, Permits, and Franchises Charges for Services Insurance Premiums Total Operating Revenues Operating Expenses	Airport \$ 100,845 20,132	OC Waste & Recycling  \$ 4,565 120	Compressed Natural Gas (Nonmajor)	Total	Governmenta Activities - Internal Service Funds
Use of Money and Property Licenses, Permits, and Franchises Charges for Services Insurance Premiums Total Operating Revenues  Operating Expenses	20,132 	120		\$ 105,505	Φ 4.50-
Licenses, Permits, and Franchises Charges for Services Insurance Premiums Total Operating Revenues Operating Expenses	20,132 	120		\$ 105,505	Φ 4
Charges for Services Insurance Premiums Total Operating Revenues Operating Expenses					\$ 1,525
Insurance Premiums Total Operating Revenues Operating Expenses		174 005		120	
Total Operating Revenues Operating Expenses	420.077	174,805		194,937	120,249
Operating Expenses	100.077				340,288
•	120,977	179,490	95	300,562	462,062
Colorina and Franksian Departite					
Salaries and Employee Benefits	22,426	28,427		50,853	26,473
Services and Supplies	29,384	28,761	9	58,154	28,478
Professional Services	45,176	17,844	2	63,022	59,402
Operating Leases	481	607		1,088	3,737
Insurance Claims and Premiums				·	312,97
Pollution Remediation Expense		(799)		(799)	· -
Taxes and Other Fees	160	23,850		24,010	4
Landfill Site Closure/Postclosure Costs		10,272		10,272	-
Depreciation/Amortization	33,241	21,616		54,857	18,23
Total Operating Expenses	130,868	130,578	11	261,457	449,29
Operating Income (Loss)	(9,891)	48,912	84	39,105	12,76
Nonoperating Revenues (Expenses)					
Fines, Forfeitures, and Penalties	427	52		479	-
Intergovernmental Revenues	5,281	3	1	5,285	2,00
Interest and Investment Income	5,876	13,894	1	19,771	6,32
Interest Expense	(1,998)			(1,998)	(7:
Gain (Loss) on Disposition of Capital Assets	2	(518)		(516)	(10
Passenger Facility Charges Revenue	13,869			13,869	
Other Taxes			50	50	9
Other Revenue	174	14	2	190	5,893
Total Nonoperating Revenues	23,631	13,445	54	37,130	14,04
ncome Before Contributions and Transfers	13,740	62,357	138	76,235	26,81
Capital Contributions					22
Transfers In		710		710	10,26
Transfers Out		(10,536)		(10,536)	(708
Change in Net Position	13,740	52,531	138	66,409	36,583
Net Position-Beginning of Year	746,816	661,919	12		55,343
Net Position-End of Year	\$ 760,556	\$ 714,450	\$ 150		\$ 91,926

Increase in Net Position of Business-Type Activities



Business-Type Activities -	
Enterprise Funds	

	Airport		C Waste &	Na	Compressed Natural Gas (Nonmajor)		Total	A	vernmental ctivities - Internal vice Funds
CASH FLOWS FROM OPERATING ACTIVITIES									
Receipts from Customers	\$	112,898	\$ 178,974	\$	37	\$	291,909	\$	36,156
Cash Received for Premiums within the County's Entity		(70.070)	(45.407)		(4.4)		(440.444)		340,288
Payments to Suppliers for Goods and Services		(73,673)	(45,427)		(11)		(119,111)		(399,960)
Payments to Employees for Services Payments for Interfund Services		(22,973)	(28,110) (446)		(7)		(51,083) (461)		(27,616) (229)
Receipts for Interfund Services Used		(8) 82	10,819		(1)		10,901		87,234
Landfill Site Closure/Postclosure Care Costs			(5,649)				(5,649)		67,234
Payment for Taxes and Other Fees		(160)	(23,850)				(24,010)		(4)
Other Operating Receipts		601	865		2		1,468		5,897
Other Operating Payments		(269)	(2,857)				(3,126)		(3,751)
Net Cash Provided by Operating Activities		16,498	 84,319		21		100,838		38,015
, , ,									
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES									
Transfers In			710				710		10,261
Transfers Out			(10,536)				(10,536)		(708)
Intergovernmental Revenues		152	3		1		156		2,001
Other Taxes					50		50		9
Advances Received from Other Funds		450	 5,030				5,030		44.500
Net Cash Provided (Used) by Noncapital Financing Activities		152	 (4,793)		51		(4,590)		11,563
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES									
Acquisition of Capital Assets		(26,816)	(19,818)				(46,634)		(11,071)
Principal Paid on Bonds		(1,950)					(1,950)		
Interest Paid on Long-Term Debt		(2,632)					(2,632)		
Capital Grant Contributions		1,839					1,839		
Passenger Facility Charges Received		16,555					16,555		
Principal Paid on Capital Lease Obligations									(609)
Interest Paid on Capital Lease Obligations			(540)				(540)		(75)
Proceeds (Loss) from Sale of Capital Assets		2	 (518)				(516)		(109)
Net Cash Used by Capital and Related Financing Activities		(13,002)	 (20,336)				(33,338)		(11,864)
CASH FLOWS FROM INVESTING ACTIVITIES									
Interest on Investments		6,351	14,551		1		20,903		6,600
Purchase of Investments		(1,818)					(1,818)		
Net Cash Provided by Investing Activities	_	4,533	 14,551		1	_	19,085	_	6,600
Net Increase in Cash and Cash Equivalents		8,181	73,741		73		81,995		44,314
Cash and Cash Equivalents-Beginning of Year		216,722	 557,884		13		774,619		266,484
Cash and Cash Equivalents-End of Year	\$	224,903	\$ 631,625	\$	86	\$	856,614	\$	310,798

		Business-Type Activities - Enterprise Funds								
		Airport		C Waste & Recycling	Na	mpressed itural Gas onmajor)		Total	Α	vernmental ctivities - Internal vice Funds
Reconciliation of Operating Income (Loss) to Net Cash										
Provided (Used) by Operating Activities	_		_		_		_		_	
Operating Income (Loss)	\$	(9,891)	\$	48,912	\$	84	\$	39,105	\$	12,764
Adjustments to Reconcile Operating Income (Loss) to										
Net Cash Provided (Used) by Operating Activities:				04.040						40.000
Depreciation/Amortization		33,241		21,616				54,857		18,233
Fines, Forfeitures and Penalties		427 174		52 14		2		479 190		 
Other Revenue		174		14		2		190		5,893
(Increases) Decreases In: Deposits In-Lieu of Cash		(4 607)		(429)				(2.426)		
Accounts Receivable. Net of Allowances		(1,697) (7,694)		(1,310)		(58)		(2,126) (9,062)		(675)
Due from Other Funds				(446)		(56)		(9,062) (454)		(781)
Due from Component Unit		(8)		(440)				(454)		
Due from Other Governmental Agencies		(79)		733				654		(2) 136
Inventory of Materials and Supplies		(19)		733				054		209
Prepaid Costs		(438)		(230)				(668)		(491)
Deferred Outflows of Resources Related to Pension		4,752		5,418				10,170		5,949
Deferred Outflows of Resources Related to OPEB		112		128				240		166
Increases (Decreases) In:		112		120				240		100
Accounts Payable		1.572		819				2.391		(2,427)
Retainage Payable		(21)		013				(21)		(2,721)
Salaries and Employee Benefits Payable		195		231				426		234
Unearned Revenue		(862)		(175)				(1,037)		
Due to Other Funds		82		10,819		(7)		10,894		2,699
Due to Other Governmental Agencies		21		359				380		(3)
Insurance Claims Payable										3,603
Capital Lease Obligations Payable										(610)
Compensated Employee Absences Payable		(42)		86				44		200
Pollution Remediation Obligation		`		(1,296)				(1,296)		
Deposits from Others		2.066		490				2.556		
Arbitrage Rebate Payable		(103)						(103)		
Net Pension Liability		(6,765)		(8,119)				(14,884)		(10,288)
Net OPEB Liability		(444)		(532)				(976)		(674)
Landfill Site Closure/ Postclosure Liability		`		4,623				4,623		`
Deferred Inflows of Resources Related to Pension		1,645		2,244				3,889		3,487
Deferred Inflows of Resources Related to OPEB		255		312				567		393
Total Adjustments		26,389		35,407		(63)		61,733		25,251
Net Cash Provided by Operating Activities	\$	16,498	\$	84,319	\$	21	\$	100,838	\$	38,015
Reconciliation of Cash and Cash Equivalents to										
Statement of Net Position Accounts										
Pooled Cash/Investments	\$	181,694	\$	524,049	\$	86	\$	705,829	\$	310,387
Cash Equivalents/Specific Investments	•	7,754	*		•		Ψ.	7,754	*	
Cash/Cash Equivalents		9,599						9.599		403
Imprest Cash Funds		14		35				49		8
Restricted Cash and Investments with Trustee		13,668 (	1)					13,668		
Restricted Pooled Cash/Investments		12,174	,	10,782				22,956		
Restricted Pooled Cash/Investments-Closure and		,		.0,.02				,000		
Postclosure Care Costs				96,759				96,759		
Total Cash and Cash Equivalents	\$	224,903	\$	631,625	\$	86	\$	856,614	\$	310,798

- Schedule of Noncash Investing, Capital, and Financing Activities
   The Internal Service Funds' loss of \$109 on disposition of capital assets.
   The Internal Service Funds received \$220 of capital contributions.
- The Internal Service Funds' acquisition of capital assets with accounts payable is \$6,445.
- The Internal Service Funds' acquisition of capital assets with retainage payable is \$12.
  Airport's gain of \$2 on disposition of capital assets.
  Airport's acquisition of capital assets with retainage payable is \$948.

- Airport's acquisition of capital assets with accounts payable is \$7,638.
- Airport's change in fair value of investments not considered cash or cash equivalents is \$86.

   Airport's amortization of bond premium is \$2,667.

   Airport's amortization of deferred charge on refunding is \$511.

- OC Waste & Recycling's loss of \$518 on disposition of capital assets.
   OC Waste & Recycling's acquisition of capital assets with retainage payable is \$109.
   OC Waste & Recycling's acquisition of capital assets with accounts payable is \$1,424.
- (1) Does not include \$9,437 from Airport's nonliquid Restricted Cash and Investments with Trustee.

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

<u>ASSETS</u>	Pri Purpo Fr			Investment rust Funds	Pension and Other Post- Employment Benefit Trust Funds			Agency Funds
	Φ.	75 504	Φ.	F 000 700	Φ.	2.000	Φ.	204.050
Pooled Cash/Investments Cash/Cash Equivalents	\$	75,504 	\$	5,693,793 	\$	3,009	\$	324,952 260
Restricted Cash and Investments								
Restricted Investments with Trustee								
Money Market Mutual Funds		4,673						30,082
Non-Bond Funds						156,810		
Mutual Bond Funds Stable Value Fund						16,785 17,150		
Pooled with OCERS						17,150 370,228		
Total Restricted Cash and Investments		4,673	-			560,973	-	30,082
Deposits In-Lieu of Cash								50,761
Receivables								,
Accounts						109		39
Taxes								381,992
Interest/Dividends		180		22,527		23		18,888
Allowance for Uncollectible Receivables								(215,627)
Due from Other Governmental Agencies		9				1,808		6,064
Notes Receivable								29,285
Total Assets	-	80,366		5,716,320		565,922		626,696
DEFERRED OUTFLOWS OF RESOURCES  Deferred Charge on Refunding  Total Deferred Outflows of Resources	_	151 151	_	 		 		
LIABILITIES								
Salaries and Employee Benefits Payable						3,908		
Bonds Payable		13,783						
Interest Payable		184						14,189
Deposits from Others								10,810
Monies Held for Others								173,757
Due to Other Governmental Agencies		7		304				52,051
Unapportioned Taxes								375,889
Total Liabilities		13,974	_	304		3,908	_	626,696
DEFERRED INFLOWS OF RESOURCES  Deferred Charge on Refunding		61						
Total Deferred Inflows of Resources		61	_				_	
NET POSITION								
Restricted for Pension/OPEB Benefits & Other Purposes		66,482		5,716,016		562,014		
Total Net Position	\$	66,482	\$	5,716,016	\$	562,014	\$	
. S.G Solution	Ÿ	00,102	Ψ	5, 5,5 . 5	<u> </u>	302,014	<u> </u>	

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	Purpo	vate- se Trust unds		stment Funds	Pension and Other Po Employment Benefi Trust Funds		
Additions:							
Contributions to Pension and Other Postemployment							
Benefit Trust Funds:							
Employer	\$		\$		\$	75,257	
Employee						2,313	
Contributions to Pooled Investments			9	,031,954			
Contributions to Private-Purpose Trust		90,769					
Intergovernmental Revenues		4,173					
Other Revenues						1	
Interest and Investment Income		2,171		138,113		51,581	
Less: Investment Expense		(39)		(3,358)		(321)	
Total Additions		97,074	9	,166,709		128,831	
Deductions:							
Benefits Paid to Participants						46,292	
Distributions from Pooled Investments			9	,521,610			
Distributions from Private-Purpose Trust		77,696					
Professional Services		142				15	
Tax Pass-Throughs		250					
Interest Expense		412					
Total Deductions		78,500	9	,521,610		46,307	
Change in Net Position:							
Private-Purpose Trust		18,574					
External Investment Pool				(354,901)			
Employees' Pension and Other Post-							
Employment Benefits						82,524	
Net Position-Beginning of Year		47,908	6	,070,917		479,490	
Net Position-End of Year	\$	66,482	\$ 5	,716,016	\$	562,014	





Courthouse Ceremony Room



#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the County of Orange:

#### A. Reporting Entity

The County is a legal subdivision of the State of California charged with general governmental powers. The County's powers are exercised through an elected five-member Board of Supervisors (Board), which, as the governing body, is responsible for the legislative and executive control of the County. The County provides a full range of general government services, including police protection, detention and correction, public assistance, health and sanitation, recreation, library, flood control, public ways and facilities, waste management, airport management, and general financial and administrative support.

As required by GAAP, these financial statements present financial information for both the County (the primary government) and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are in substance part of the County's operations and the Board is typically their governing body. Therefore, data from these component units are combined with data of the primary government. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County. Management applied the criteria of Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity," Statement No. 39, "Determining Whether Certain Organizations are Component Units-An Amendment of GASB Statement No. 14," Statement No. 61, "The Financial Reporting Entity: Omnibus-An Amendment of GASB Statements No. 14 and No. 34," and Statement No. 80, "Blending Requirements for Certain Component Units-An Amendment of GASB Statement No. 14," to determine whether the component units should be reported as blended or discretely presented component units. The criteria included whether the County appoints the voting majority, there is a financial benefit/burden relationship, the County is able to impose its will, the component unit is fiscally dependent on the County, the component unit's governing body is substantially the same as the County, and management of the County have operational responsibility for the activities of the component unit. These criteria were used to determine the following:

#### **Blended Component Units**

<u>Orange County Flood Control District</u> The governing body of the District is the County's governing body. Among its duties, it approves the District's budget, determines the District's tax rates, approves contracts, and appoints the management. The District is reported in governmental fund types.

<u>Orange County Housing Authority</u> The governing body of the Authority is the County's governing body. Among its duties, it approves the Authority's budget and policies that govern the administration of the housing assistance programs and appoints the management. The Authority is reported in governmental fund types.

Orange County Public Financing Authority The Authority is a joint powers authority of the County and the Orange County Development Agency (OCDA), formed to provide financial assistance to the County by financing the acquisition, construction and improvement of public facilities in the County. The governing body of the Authority is the County's governing body. The Authority is reported in governmental fund types. With the passage of ABX1 26 dissolving redevelopment agencies statewide effective February 1, 2012, the Authority will not issue any new debt.

<u>South Orange County Public Financing Authority</u> The Authority is a joint powers authority of the County and Community Facilities District 88-2 of the County of Orange (Lomas Laguna), formed to provide for the financing of public capital improvements. The governing body of the Authority is the County's governing body. The Authority is reported in governmental fund types.

#### A. Reporting Entity (Continued)

#### Blended Component Units (Continued)

<u>Capital Facilities Development Corporation</u> The Corporation has its own three-member governing body appointed by the County's governing body. The purpose of the Corporation is to facilitate financings, acquisitions of property, and other financial and property related transactions, by or for the benefit of the County, including but not limited to purchasing property from or for the benefit of, borrowing or loaning money and selling or leasing property to, and otherwise participating in financial and leasing transactions with the County. The Corporation is reported in governmental fund types.

<u>Orange County Public Facilities Corporation</u> The Corporation has its own five-member governing body appointed by the County's governing body and provides services entirely to the primary government, the County, through the purchases, construction or leasing of land and/or facilities, which are then leased back to the County. The Corporation is reported in governmental fund types.

County Service Areas, Special Assessment Districts, and Community Facilities Districts 
The governing body of County Service Areas, Special Assessment Districts, and Community Facilities Districts (special districts) is the County's governing body. Among its duties, it approves the special districts' budgets, and approves parcel fees, special assessments and special taxes. The special districts are reported in governmental fund types.

In-Home Supportive Services (IHSS) Public Authority The governing body of the Authority is the County's governing body. The Authority was established by the Board to act as the employer of record for the individual providers for the IHSS program. The duties of the Authority include collective bargaining for the individual providers, establishing a registry of providers, investigating the background of providers and providing training to both IHSS providers and consumers. The Authority is reported in governmental fund types.

#### Fiduciary Component Unit

#### **Orange County Housing Finance Trust**

The Orange County Housing Finance Trust (OCHFT) was formed in 2019 as a joint powers authority between the County and the cities throughout the county. OCHFT was created for the purpose of funding housing, specifically assisting the homeless population and persons and families of extremely low, very low, and low income within the County. The County became a member of the Trust on March 12, 2019. The Trust is reported as a Private-Purpose Trust Fund.

### **Discretely Presented Component Units**

<u>Children and Families Commission of Orange County (CFCOC)</u> The CFCOC is administered by a governing board of nine members, who are appointed by the Board. Its purpose is to develop, adopt, promote and implement early childhood development programs in the County. It is funded by additional State taxes on tobacco products and approved by California voters via Proposition 10 in November 1998. The CFCOC is presented as a discretely presented component unit of the County because, although the County Board has no control over the revenues, budgets, staff, or funding decisions made by the CFCOC, the appointed CFCOC members serve at the will of the Board members who appoint them. A separate stand-alone annual financial report can be obtained by writing to the Children and Families Commission of Orange County, 1505 E. 17th Street, Suite 230, Santa Ana, CA 92705, or by accessing Orange County's website: www.ac.ocgov.com.

Orange County Health Authority, a Public Agency/dba Orange Prevention and Treatment Integrated Medical Assistance (CalOptima) The Board established CalOptima in 1993. The governing board of CalOptima is comprised of nine voting members and includes two County Board members and one

#### A. Reporting Entity (Continued)

Discretely Presented Component Units (Continued)

Orange County Health Authority, a Public Agency/dba Orange Prevention and Treatment Integrated Medical Assistance (CalOptima) (Continued)

County Board member alternate; all other members are appointed by the Board. This is a County organized health system whose purpose is to administer health insurance programs for low-income families, children, seniors, and persons with disabilities throughout the County. These programs include Medi-Cal, OneCare (HMO SNP), OneCare Connect Cal MediConnect Plan, and Program of All-Inclusive Care for the Elderly (PACE). CalOptima is presented as a discretely presented component unit of the County because, although the County Board has no control over the revenues, budgets, staff, or funding decisions made by CalOptima, the appointed CalOptima members serve at the will of the Board members who appoint them. CalOptima will continue until such time as the Board takes action to terminate CalOptima. A separate standalone annual financial report can be obtained by writing to CalOptima, 505 City Parkway West, Orange, CA 92868 or can be accessed via the website http://wpso.dmhc.ca.gov/fe/search/.

#### B. Government-Wide and Fund Financial Statements

The basic financial statements include both the government-wide and fund financial statements. The government-wide financial statements are prepared using the accrual basis of accounting and the economic resources measurement focus. The government-wide financial statements report long-term liabilities and capital assets. Depreciation/amortization expense and accumulated depreciation/amortization are displayed on the government-wide financial statements. The capital assets and related depreciation include the costs and depreciation of infrastructure assets.

The fund financial statements for the governmental funds are prepared under the modified accrual basis of accounting and the current financial resources measurement focus. Fund financial statements are shown separately for specific major governmental funds and in total for all other governmental funds. Fund financial statements for proprietary funds are reported under the accrual basis of accounting and the economic resources measurement focus. Major enterprise funds are shown separately, with internal service funds shown in total. Financial data for the internal service funds is included with the governmental funds for presentation in the government-wide financial statements. Fiduciary funds are displayed by category in the fund financial statements, but are not reported in the government-wide financial statements, because the assets of these funds are not available to the County.

#### Government-Wide Financial Statements

GASB Statement No. 34, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments" (GASB Statement No. 34), as amended by GASB Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position" (GASB Statement No. 63), mandates the presentation of two basic government-wide financial statements:

- Statement of Net Position
- · Statement of Activities

The scope of the government-wide financial statements is to report information on all of the non-fiduciary activities of the primary government and its component units.

Governmental activities, which are normally supported by taxes, intergovernmental revenues, other nonexchange revenues, and business-type activities, which are financed by fees charged to external parties for goods or services, are reported in separate columns with a combined total column presented for the

B. Government-Wide and Fund Financial Statements (Continued)

Government-Wide Financial Statements (Continued)

primary government. Likewise, the primary government is reported separately from the legally separate component units, CFCOC and CalOptima, for which the primary government is financially accountable. The government-wide Statement of Net Position displays the financial position of the primary government, in this case, the County and its discretely presented component units. The Statement of Net Position reports the County's financial and capital resources, including infrastructure, as well as the County's long-term obligations. The difference between the County's assets plus deferred outflows of resources, and liabilities plus deferred inflows of resources is its net position. Net position represents the resources that the County has available for use in providing services after its debt or other obligations are settled.

These resources may not be readily available or spendable and consequently are classified into the following categories of net position in the government-wide financial statements:

- <u>Net Investment in Capital Assets</u> This amount is derived by subtracting the outstanding liabilities incurred by the County, including debt-related deferred outflows and inflows of resources, to buy or construct capital assets shown in the Statement of Net Position, net of depreciation.
- Restricted Net Position This category represents restrictions imposed on the use of the County's resources by parties outside of the government or by law through constitutional provisions or enabling legislation. All of the County's net position restrictions are externally imposed by outside parties, constitutional provisions or enabling legislation. Examples of restricted net position include federal and state grants that are restricted by grant agreements for specific purposes and restricted cash set aside for debt service payments. At June 30, 2020, the County's governmental activities reported restricted net position of \$1,544,487 and is restricted for pension benefits related to the OCERS Investment Account, capital projects, debt service, legally segregated funds restricted for grants and other purposes, and regional park endowment. Restricted Net Position for business-type activities amounted to \$58,282 and is restricted for the use of Airport and OC Waste & Recycling activities, including debt service, passenger facility charges (PFC), capital projects replacements and renewals, landfill closure/postclosure, and landfill corrective action. At June 30, 2020, the County reported \$8,158 of net position restricted by enabling legislation related to the Airport's PFC.
- Unrestricted Net Position These assets are resources of the County that can be used for any purpose, though they may not necessarily be liquid. In addition, assets in a fund that exceed the amounts required to be restricted by external parties or enabling legislation are reported as unrestricted net position. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, and then unrestricted resources as they are needed.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues and the extent to which the function or segment is supported by general government revenues, such as property taxes, local unrestricted sales taxes, and investment earnings. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are allocated to match the reimbursement of indirect costs recorded as program revenues to the same function where the related expense is recorded. Program revenues include:

- Charges and fees to customers or applicants for goods, services, or privileges provided, including fines, forfeitures, and penalties related to the program
- Operating grants and contributions
- · Capital grants and contributions, including special assessments

Taxes and other items such as unrestricted investment earnings not properly included among program revenues are reported instead as general revenues.

#### B. Government-Wide and Fund Financial Statements (Continued)

#### **Fund Financial Statements**

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of governmental and proprietary fund financial statements is on major funds. The financial information of each major fund is shown in a separate column in the fund financial statements, with the data for all nonmajor governmental funds aggregated into a single column and all nonmajor proprietary funds aggregated into a single column. GASB Statement No. 34, as amended by GASB Statement No. 65, "Items Previously Reported as Assets and Liabilities" (GASB Statement No. 65), sets forth minimum criteria (specified minimum percentages of the assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues or expenditures/expenses of a fund category and of the governmental and enterprise funds combined) for the determination of major funds. In addition to funds that meet the minimum criteria, any other governmental or enterprise fund that the government believes is of particular importance to financial statement users may be reported as a major fund.

The County reports the following major governmental funds:

General Fund This fund accounts for resources traditionally associated with government and all other resources, which are not required legally, or by sound financial management, to be accounted for in another fund. Revenues are primarily derived from taxes; licenses, permits and franchises; fines, forfeitures and penalties; use of money and property; intergovernmental revenues; charges for services; and other revenues. Expenditures are primarily expended for functions of general government, public protection, public ways and facilities, health and sanitation, public assistance, capital outlay, and debt service.

<u>Flood Control District</u> This fund accounts for the planning, construction, operation, and maintenance of regional flood protection and water conservation works, such as dams, control channels, retarding basins, and other flood control infrastructure, charges for services revenue, along with property taxes restricted for flood control activities, provide most of this fund's revenues.

Other Public Protection This fund accounts for revenues restricted for safety and law enforcement activities such as the child support program, automated fingerprint identification systems, and investigation team. Revenues consist primarily of federal grants, state grants, fines, use of money and property, and charges for services.

Mental Health Services Act This fund accounts for the County's mental health programs for children, transition age youth, adults, older adults and families pursuant to the State of California Mental Health Services Act. Revenues consist primarily from a 1% income tax on personal income in excess of one million dollars.

The County reports the following proprietary enterprise funds:

<u>Airport</u> This major fund accounts for major construction and for self-supporting aviation-related activities rendered at John Wayne Airport, Orange County. The airport's staff coordinates and administers general business activities related to the Airport, including concessions, commercial and general aviation operations, leased property, auto parking, and aircraft tie-down facilities.

OC Waste & Recycling This major fund accounts for the operation, expansion, and closing of existing landfills. Monies are collected through landfill disposal fees, which users pay based primarily on tonnage.

<u>Compressed Natural Gas (CNG)</u> This nonmajor fund accounts for the operation and maintenance of the CNG facility. Revenues consist primarily of CNG sales to both the County and the public.

#### B. Government-Wide and Fund Financial Statements (Continued)

#### Fund Financial Statements (Continued)

Additionally, the County reports the following fund types:

<u>Internal Service Funds</u> The County reports nine Internal Service Fund types. These proprietary funds are used to report activities that provide goods or services to other funds of the County. These funds account for fleet services, publishing services, and other services (including claims for workers' compensation, property damage, information & technology, insurance and various health programs) provided to other County departments or agencies. The Internal Service Funds receive revenues on a cost-reimbursement basis.

Fiduciary Fund Types The County has a total of 384 individual trust and agency funds for FY 2019-20. These trust and agency funds are used to account for assets held on behalf of outside parties or employees, including other governments. When these assets are held under the terms of a formal trust agreement, a private-purpose trust, pension trust or other postemployment benefits (OPEB) trust fund is used. An investment trust fund is used for the portion of the County investment pool representing external pool participants. Agency funds are used to account for assets that the County holds on behalf of others as their agent.

The County reports the following trust and agency funds:

<u>Private-Purpose Trust</u> These funds are used to account for trust arrangements where the principal and income benefit individuals, private organizations, or other governments. Examples of private-purpose trusts include unidentified funds, unclaimed prisoner funds, and decedents' property held for escheatment. Also included are the County accounts for the former redevelopment agency.

#### **Investment Trust**

#### Orange County Investment Pool

These funds are used to account for assets, consisting primarily of cash and investments, of separate legal entities, other than school and community college districts, which participate in the County Treasurer's Investment Pool, and includes debt reserves for school and community college districts.

#### Orange County Educational Investment Pool

These funds are used to account for assets, consisting primarily of cash and investments, of school and community college districts that participate in the County Treasurer's External Educational Investment Pool.

<u>Pension and Other Employee Benefits Trust</u> The County reports six Pension and OPEB Trust funds. These trust funds are used to account for resources that are required to be held in trust for the members and beneficiaries of defined benefit and defined contribution pension and post-employment benefit plans.

Agency Funds These funds are custodial in nature and do not report operating results. These funds are used to account for assets held by the County as an agent for various local governments and individuals, such as unapportioned taxes for other local government agencies, monies collected for the Redevelopment Property Tax Trust funds, civil filing fees, and special assessment districts debt service funds. Accordingly, assets reported in the statements are offset by a liability for resources held on behalf of others.

#### C. Measurement Focus and Basis of Accounting

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets, deferred outflows of resources and all liabilities, and deferred inflows of resources associated with the operation of these funds are included on the Statement of Net Position. Receivables are reported net of allowances for uncollectible receivables in the Statement of Net Position. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

For purposes of not overstating the true costs and program revenues reported for the various functions, interfund activities (e.g. interfund transfers and interfund reimbursements) have been eliminated from the government-wide Statement of Activities. Exceptions to the general rule are interfund services provided and used between functions, such as charges for auditing and accounting fees between the general government function and various other functions of the primary government. Elimination of these interfund activities would distort the direct costs and program revenues reported for the various functions concerned. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, and then unrestricted resources as they are needed. Additionally, only the interfund transfers between governmental and business-type activities are reported in the Statement of Activities.

#### Governmental Fund Financial Statements

Governmental funds are used to report all governmental activities that are not primarily self-funded by fees or charges to external users or other funds and are not fiduciary activities. These activities include the County's basic services to its citizenry and to other agencies, including general government, public protection, public ways and facilities, health and sanitation, public assistance, education, and recreation and cultural services. There are five types of governmental funds:

- General Fund
- Special Revenue Funds
- Capital Projects Funds
- Debt Service Funds
- Permanent Fund

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method of accounting, revenues and other governmental fund type financial resources (e.g., bond issuance proceeds) are recognized in the accounting period in which they become susceptible to accrual—that is, when they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after the end of the current fiscal period.

Revenues that are accrued include real and personal property taxes, sales taxes, property taxes in-lieu of motor vehicle license fees, fines, forfeitures and penalties, interest, federal and state grants and subventions, charges for current services, and the portion of long-term sales contracts and leases receivable that are measurable and available and where collectability is assured. Revenues that are not considered susceptible to accrual include penalties on delinquent property taxes and minor licenses and permits. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met, provided that the revenues are also available. If intergovernmental revenues are expected to be received later than 60 days following the end of the fiscal year, then a receivable is recorded along with deferred inflows of resources. Once the intergovernmental revenue is received, revenue

#### C. Measurement Focus and Basis of Accounting (Continued)

#### Governmental Fund Financial Statements (Continued)

and cash are recorded, and the receivable and deferred inflows of resources are eliminated. Receipts that have not met all of the earning requirements are reported as unearned revenue received. As of June 30, 2020, the County reported \$123,377 of deferred inflows of resources and \$462,707 of unearned revenue received in the governmental funds' balance sheet.

Most expenditures are recorded when the related fund liabilities are incurred. However, inventory type items are considered expenditures at the time of use and principal and interest expenditures on bonded debt and capital leases are recorded in the year they become due for payment. Costs of claims, judgments, compensated employee absences and employer pension contributions are recorded as expenditures at fiscal year-end if they are due and payable. The related long-term obligation is recorded in the government-wide financial statements. Commitments such as purchase orders and contracts for materials and services are recorded as encumbrances.

Because the fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a reconciliation is presented to explain the adjustments necessary to reconcile fund financial statements to the government-wide financial statements.

#### **Proprietary Fund Financial Statements**

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Proprietary funds are used to account for business-type activities, which are financed mainly by fees and charges to users of the services provided by the funds' operations. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

There are two types of proprietary funds:

- Enterprise Funds
- Internal Service Funds

The County has three enterprise funds: Airport, OC Waste & Recycling, and CNG. The principal operating revenues of the Airport, OC Waste & Recycling, and CNG enterprise funds are charges to customers for (1) landing fees, terminal space rental, auto parking, concessions, revenue from use of property, revenue from services, and aircraft tie-down fees, (2) disposal fees charged to users of the waste disposal sites, and (3) natural gas sales, respectively.

Internal Service Funds are used to report activities that provide goods or services to other funds of the County. The internal service funds receive revenues through cost-reimbursements of the goods and services provided to other County departments and agencies. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets.

#### Fiduciary Fund Financial Statements

Fiduciary funds are used to account for assets held in a trustee or agency capacity and cannot be used to support the County's own programs. Trust funds are accounted for using the economic resources measurement focus and accrual basis of accounting. Agency funds report only assets and liabilities and therefore do not have a measurement focus; however, agency funds use the accrual basis of accounting to recognize receivables and payables.

#### D. <u>Budget Adoption and Revision</u>

No later than October 2nd of each year, after conducting public hearings concerning the recommended budget, the Board adopts a budget in accordance with Government Code Sections 29000-29144 and 30200. The County publishes the results of this initial budgeting process in a separate report, the "Adopted Budget," which specifies all accounts established within each fund/department/budget control (a collection of account numbers necessary to fund a certain division or set of goal related activities) and will not include the carried forward prior year encumbrances. However, the original and final budget amounts presented in the financial statements may differ due to the inclusion of the carried forward prior year encumbrances.

Throughout the year, the original budget is adjusted to reflect increases or decreases in revenues and changes in fund balance, offset by an equal amount of adjustments to appropriations. Department heads are authorized to approve appropriation transfers within a fund/department/budget control. However, appropriation transfers between funds/departments/budget controls require approval of the Board. Accordingly, the lowest level of budgetary control exercised by the County's governing body is the fund/department/budget control level.

Annual budgets are adopted on a basis consistent with GAAP except for the general fund and major special revenue funds as detailed in the Budgetary Comparison Statement reconciliation between the budgetary basis and GAAP basis. Budgeted governmental funds consist of the general fund, major funds, and other nonmajor governmental funds. Budgetary comparison statements are prepared only for the general fund and major special revenue funds (listed below) for which the County legally adopts annual budgets, and are presented as part of the basic financial statements. The County did not legally adopt annual budgets for the Capital Facilities Development Corporation, South OC Public Financing Authority Fund, and Capital Facilities Construction Fund. The budgetary comparison statements provide three separate types of information: (1) the original budget, which is the first complete appropriated budget; (2) the final amended budget, which includes all legally authorized changes regardless of when they occurred; and (3) the actual revenues and expenditures during the year for budget-to-actual comparisons.

The major special revenue fund Budgetary Comparison Statements reported by the County in the Basic Financial Statements are:

- Flood Control District
- Other Public Protection
- Mental Health Services Act

The intent of preparing the Budgetary Comparison Statement reconciliation is to provide the reader with a more complete understanding and appreciation for the difference between budgetary revenues and other financing sources and expenditures and other financing uses presented in the Budgetary Comparison Statements and the revenues, expenditures, and other financing sources (uses) reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances, which is prepared in accordance with GAAP. The major areas of difference are as follows:

- Under the budgetary basis, investment income is recognized on an amortized cost basis. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" (GASB Statement No. 31), all investment income, including changes in fair value (gains/losses) of investments, are recognized as investment income.
- Under the budgetary basis, revenues are normally recorded when earned. For GAAP basis, in accordance with GASB Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions" (GASB Statement No. 33), and GASB Statement No. 65, all nonexchange transactions, such as government-mandated nonexchange transactions and voluntary nonexchange transactions, can be accrued only if they are measurable and "available." "Available" has been defined by GASB Statement No. 33 as "collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period." The County has established the

#### D. Budget Adoption and Revision (Continued)

availability period as 60 days after the end of the fiscal year. In order to ensure all transactions for the current fiscal year meet this criterion, the County analyzes revenue receipts through August 31 and records adjustments to deferred inflows of resources for transactions that are not collected.

- GASB Statement No. 34 states, "Fiduciary funds should be used to report assets held in a trustee or
  agency capacity for others and therefore, cannot be used to support the government's own
  programs." For the GAAP financial statements, an adjustment to record public-purpose trust monies
  as revenue in the benefitting funds is recorded for funds which continue to be accounted for as
  fiduciary funds on a budgetary basis, but do not meet the definition of a fiduciary fund.
- Under the budgetary basis, intrafund transfers are recognized as other financing sources (uses). For the GAAP financial statements, intrafund transfers are eliminated to minimize the "grossing-up" of intrafund transfers.
- For budgetary purposes, the loan from OC Waste & Recycling to the General Fund was recognized as other financing sources (uses). In accordance with GASB Statement No. 34, an adjustment to record the interfund loan as an interfund receivable in the lender fund and interfund payable in the borrower fund was recorded for the GAAP financial statements.
- Under the budgetary basis, interfund reimbursements or repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them are recorded as revenues in the payer fund. In accordance with GASB Statement No. 34, an adjustment to eliminate interfund reimbursements is recorded for the GAAP financial statements.
- In accordance with GAAP, the County has established guidelines for recording expenditure accruals. In order to reasonably ensure that accruals for current fiscal year transactions are materially accurate, the County performs an analysis to identify expenditure accruals for the GAAP financial statements.
- The OC Animal Care Center used cash basis to record money it received from invoicing due to the low collection rate. Per GAAP, the receivables and the amount of the allowance for the doubtful accounts should be recorded.
- Under the budgetary basis, the lease rental payments were recorded in the Information Technology ISF. Per GAAP, the lease payments were reclassed to the fund where the lease liability is recorded.

# D. <u>Budget Adoption and Revision (Continued)</u>

The following schedule shows the Budgetary Comparison Statement reconciliation between the budgetary basis and GAAP basis for the General Fund and major special revenue funds:

	 General Fund	Flood Control District	Other Public Protection	Mental Health Services Act
Actual Revenues and Other Financing Sources from the Budgetary				
Comparison Statements	\$ 3,646,410 \$	170,279	\$ 63,735	\$ 147,503
Differences-budget to GAAP:				
Change in unrealized gain on investment	7,042	2,975	692	422
Adjustment to report redirected investment income as transfers			31	
Adjustment of revenue accruals for 60 day recognition period	129,450	2,500	(154)	3
Adjustment to record Public-Purpose Trust Fund monies				
as revenue in benefitting fund	52	(917)		
Adjustment to eliminate intrafund transfers			(1,580)	
Reclassification of direct billing reimbursements paid by fund for the				
benefit of other funds	(15,495)	(143)		
Revenues and Other Financing Sources for non-budgeted funds are				
excluded in the Budgetary Comparison Statements			2,660	
Recognition of outstanding invoices for OC Animal Care Center	(282)			
Reclass ISF lease rental to General Fund	184			
Total Revenues and Other Financing Sources as Reported on the Statement				
of Revenues, Expenditures, and Changes in Fund Balances	\$ 3,767,361 \$	174,694	\$ 65,384	\$ 147,928
Actual Expenditures and Other Financing Uses from the Budgetary				
Comparison Statements	\$ 3,706,871 \$	146,303	\$ 50,203	\$ 231,783
Differences-budget to GAAP:				
Adjustment to report redirected investment income as transfers			31	
Adjustment of expenditure accruals for timing differences	3,417	(2,005)	151	
Adjustment to eliminate intrafund transfers			(1,580)	
Reclassification of direct billing reimbursements paid by fund for the				
benefit of other funds	(15,495)	(143)		
Expenditures and Other Financing Uses for non-budgeted				
funds are excluded in the Budgetary Comparison Statements			11	
Reclassification of loan repayment from General Fund				
to OC Waste & Recycling	(185)			
Reclass ISF lease rental to General Fund	184			
Total Expenditures and Other Financing Uses as Reported on the Statement				
of Revenues, Expenditures and Changes in Fund Balances	\$ 3,694,792 \$	144,155	\$ 48,816	\$ 231,783

#### E. Fund Balance

The County applies GASB Statement No. 54 for financial statement purposes. The intent of this statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions.

The balance sheet reports the following five different classifications of fund balance:

Nonspendable Fund Balance Amounts that are not in a spendable form, such as long-term receivables, inventory or prepaid costs, or that are required to be maintained intact, such as the corpus of an endowment fund. The County's Regional Park Endowment Permanent Fund reports the original donation as nonspendable in accordance with donor requirements.

<u>Restricted Fund Balance</u> Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

<u>Committed Fund Balance</u> Amounts constrained to specific purposes by a formal action of the highest level of decision-making authority. The constraint remains binding unless the government takes the same highest-level action to remove or change the constraint. The Board is the County's highest level of decision-making authority. The highest level of formal action to commit resources is an ordinance.

Assigned Fund Balance Amounts a government intends to use for a specific purpose that are neither restricted nor committed; intent can be expressed by the governing body (Board) or by an official or body to which the governing body delegates authority (CEO, County Department Heads, and County Purchasing Agent). The County's budget development guidelines provide the policy that is used by all County departments to determine the designation of assigned fund balance. Assigned fund balance includes the aggregation of resources for capital projects, which are expected to develop in future periods and fund balance reserved for outstanding contractual obligations for which goods and services have not yet been received or approved by the Board for appropriation in FY 2019-20, through the County's budget process.

<u>Unassigned Fund Balance</u> Residual amounts within the General Fund in excess of what can be properly classified in one of the four other fund balance classifications. Within all other governmental funds, unassigned fund balance is comprised of the negative residual in excess of what can be properly classified as nonspendable, restricted, or committed.

With regards to the hierarchy for spending, when expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the County's policy is to spend restricted fund balance before unrestricted fund balance. When committed, assigned, and unassigned fund balance is available for the same specific purpose, the County's policy is to expend fund balance according to the following priority: committed, assigned, and then unassigned.

Following are detailed descriptions within each fund balance classification reported in the balance sheet:

# E. Fund Balance (Continued)

		Seneral Fund	Flood Control District	Other Public Protection	Mental Health Services Act	Other Governmental Funds	G	Total overnmental Funds
Nonspendable:	_							
Inventory	\$	1,488			2 \$	•	\$	2,134
Prepaid costs		458,586	6,027	1,396		17,597		483,606
Endow ment		460.074	6 201	1.679		200 17,797		200
Total Nonspendable Fund Balance		460,074	6,391	1,678		17,797		485,940
Restricted for:								
Court Operations		64		-				64
Tobacco and CHIP Programs		1,514		-				1,514
Public Safety Realignment		77,404		-				77,404
Flood Control District			120,825	-				120,825
Flood Control District-Construction & Maintenance			157,178	-				157,178
Flood Control District-Project Management			37,532	-				37,532
OC Flood Santa Ana River Mainstem/Prado Dam								
Capital Project			165,913	-				165,913
Building & Safety Operating Reserve				4,473				4,473
Child Support Program Development				11,889				11,889
Clerk Recorder Special Revenue				37,333				37,333
Clerk Recorder Operating Reserve				4,339				4,339
Sheriff-Coroner Replacement & Maintenance				19,322				19,322
Sheriff-Coroner Substations Fee Program				1,42	5			1,425
CAL-ID System Costs				37,938				37,938
Jail Commissary				5,058				5,058
Inmate Welfare				11,522				11,522
800 MHz Countywide Coordinated								
Communications System				5,336				5,336
Prop 64-Consumer Protection				8,009				8,009
Regional Narcotics Suppression Program				18,740				18,740
Other Public Safety Programs				15,129				15,129
Mental Health Services Adults/Children				-	35,789			35,789
Mental Health Services Prevention and Early Intervention	n			-	11,343			11,343
Mental Health Services General				-	84,943			84,943
OC Dana Point Harbor Projects				-		70,247		70,247
Community and Welfare Services				-		70,774		70,774
Low and Moderate Income Housing Program				-		30,650		30,650
Health Care Programs				-		34,475		34,475
Parking Facilities				-		7,286		7,286
Roads				-		92,127		92,127
OC Road-Capital Improvement				-		18,800		18,800
Public Libraries				-		75,499		75,499
OC Parks				-		81,898		81,898
OC Parks-Capital Projects				-		20,049		20,049
County Tidelands-New port Bay				-		3,636		3,636
Service Areas, Lighting, Maintenance								
and Assessment Districts				-		20,841		20,841
Other Environmental Management				-		4,567		4,567
Tobacco Settlement Programs				-		17,609		17,609
Housing Programs				-		13,286		13,286
Technological and Capital								
Acquisitions/Improvements				-		1,938		1,938
Endow ment				-		167		167
Pension Obligation Bonds				-		18,749		18,749
South OC Public Financing Authority				-		149		149
Teeter Plan Notes				-		25,124		25,124
Capital Projects:								
Criminal Justice Facilities Improvement				-		6,836		6,836
Capital Facilities Development Corporation Construction	n			-		155,259		155,259
Capital Facilities Development Corporation					<u> </u>	24,763		24,763
Total Restricted Fund Balance	\$	78,982	\$ 481,448	\$ 180,513	3 \$ 132,075	\$ 794,729	\$	1,667,747

#### E. Fund Balance (Continued)

	-	eneral Fund			Mental Health Services Act	Other Governmental Funds	G	Total Governmental Funds	
Assigned to:									
General Services:									
General Services-Operations	\$	23,018	\$		\$	\$	\$	\$	23,018
Maintenance and Construction		9,439							9,439
Imprest Cash		1,838					45		1,883
Public Safety		15,847							15,847
Public Works		2,712							2,712
Watershed Programs		2,503							2,503
Social Services Programs		590							590
Health Care Programs		76					13,588		13,664
Teeter Plan Notes							69,449		69,449
Capital Projects:									
Property Tax Software Development		5,076							5,076
Criminal Justice Facilities		1,412							1,412
Employee Timekeeping System		5,153							5,153
Sheriff-Coroner Closed Circuit TV		3,307							3,307
Sheriff-Coroner Katella Range and Jails Renovation		20,911							20,911
Sheriff-Coroner Maintenance Repair		1,059							1,059
Various Π/CAPS+ Upgrade projects		13,988							13,988
Countywide Projects							75,435		75,435
Parking Facilities							1,591		1,591
OC Parks							12,575		12,575
Real Estate Development							9,038		9,038
Community and Welfare Services							32,423		32,423
Total Assigned Fund Balance	1	106,929					214,144		321,073
Unassigned	2	217,317							217,317
Total Unassigned Fund Balance	2	217,317							217,317
Total Fund Balances	\$ 8	363,302	\$	487,839	\$ 182,191	\$ 132,075	\$ 1,026,670	\$	2,692,077

Annually, the Board adopts a five-year Strategic Financial Plan (SFP). The County of Orange SFP includes a policy for Fund Balance Unassigned (FBU) that eliminates FBU as a funding source for the next year's budget as a significant step toward reducing structural reliance on one-time funds. Positive variances in estimated FBU are to be added to strategic reserves, consistent with the Board policy.

The County prepays its pension contribution and reports the prepaid amount as Nonspendable Fund Balance rather than Unassigned Fund Balance as required by GASB Statement No. 54. For FY 2019-20, the proceeds of \$463,895 was for short-term Taxable Pension Obligation Bonds to prepay its FY 2020-21 pension contribution at a discount. Of this amount \$458,558 is the prepaid costs for General Fund and is Nonspendable. Refer to Note 10, Short-Term Obligations, and Note 18, Retirement Plans for additional information.

### F. Deposits and Investments

The County's deposits and investments are called the Orange County Investment Fund (OCIF), which includes all cash and investment balances entrusted to the Treasurer. For reporting purposes, OCIF is further divided into the Orange County Investment Pool (OCIP) and the Orange County Educational Investment Pool (OCEIP), the latter of which is utilized exclusively by the County's public school and community college districts. The OCIF is maintained for the County and other Non-County entities for the purpose of benefiting from economies of scale through pooled investment activities. In addition, the OCIF includes other non-pooled specific investment accounts, such as John Wayne Airport Investment Fund (JWA Fund).

#### F. Deposits and Investments (Continued)

The County has reported investment values at fair value in the accompanying financial statements, using the fair value measurement within the fair value hierarchy established by GASB Statement No. 72 "Fair Value Measurement and Application" (GASB Statement No. 72).

Other than proceeds held by the County in the OCIP, proceeds from County-issued bonds are held by trustees and are invested in instruments authorized by the respective trust agreements including money market mutual funds, investment agreements, repurchase agreements, and U.S. Government securities. All investments are measured at fair value. The trustee uses an independent service to value those securities.

The pools value participants' shares using an amortized cost basis. Specifically, the pools distribute income to participants based on their relative participation during the period. Income is calculated based on (1) realized investment gains and losses calculated on an amortized cost basis, (2) interest income based on stated rates (both paid and accrued), (3) amortization of discounts and premiums on a straight-line basis, and reduced by (4) actual investment administrative cost of such investing, depositing or handling of funds. This method differs from the fair value method used to value investments in this statement because the amortized cost method is not designed to distribute to participants all unrealized gains and losses in the fair values of the pools' investments. Refer to Note 3, Deposits and Investments for additional information.

The investments in the Retiree Medical Defined Benefit Trust are managed by OCERS and are reported at fair value. Refer to Note 19, Postemployment Health Care Benefits, to obtain OCERS stand-alone annual financial statements.

#### G. Inventory of Materials and Supplies

Inventories consist of expendable materials and supplies held for consumption. Inventories are valued at cost, which is determined on a moving weighted-average basis. Applicable fund balances are non-spendable for amounts equal to the inventories on hand at the end of the fiscal year, as these amounts are not available for appropriation and expenditure. The costs of inventory items are recorded as expenditures/expenses when issued to user departments/agencies.

#### H. Prepaid Costs

The County pays for certain types of services in advance, such as pension costs and rents, and recognizes these expenditures/expenses when consumed. Prepaid costs in the governmental funds balance sheet include \$483,606, which primarily consist of \$483,578 for the County's FY 2020-21 pension contribution at a discount.

Prepaid costs in the government-wide financial statements include the prepaid costs reported in the fund financial statements, reduced for 50% of the prepaid asset related to the pension contribution after the measurement date in accordance with GASB Statement No. 68 and GASB Statement No. 71. Refer to Note 18, Retirement Plans for additional information.

# I. Capital Assets

Capital assets are defined as assets of a long-term character that are intended to be held or used in operations, such as land, land improvements, structures and improvements, equipment, intangible, and infrastructure. Infrastructure assets are grouped by networks consisting of flood channels, roads, bridges, trails, traffic signals, and harbors.

#### I. Capital Assets (Continued)

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of the donation. Capital assets with an original unit cost equal to or greater than the County's capitalization threshold shown in the table below are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Asset Type	Capitalization Threshold
Land	\$ 0
Land Improvements	\$150
Structures and Improvements	\$150
Equipment	\$ 5
Intangible:	
Software (Commercially Acquired)	\$ 5
All Other	\$150
Infrastructure	\$150

Depreciation and amortization are calculated on a straight-line basis over the estimated useful lives of the related assets. No depreciation or amortization is provided on construction in progress or intangible assets in progress, respectively, until the project is completed and the asset is placed into service. Estimated useful lives of structures and improvements, equipment, intangibles, and infrastructure are as follows:

Land Improvements	10 to 20 years
Structures and Improvements	5 to 60 years
Equipment	2 to 20 years
Intangibles:	
Computer Software	2 to 15 years
Infrastructure:	
Flood Channels	20 to 100 years
Roads	10 to 20 years
Bridges	50 to 75 years
Trails	20 years
Traffic Signals	15 to 20 years
Harbors	20 to 50 years
Airport-Runways, Taxiways, and Aprons	15 to 60 years
OC Waste & Recycling-Cell Development, Drainage	
Improvements, Habitat, Landfill Gas/Environmental,	
Closure/Other Earthwork	3 to 71 years

Maintenance and repair costs are expensed in the period incurred. Expenditures that materially increase the capacity or efficiency or extend the useful life of an asset are capitalized and depreciated. Upon the sale or retirement of the capital asset, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the Statement of Activities and Proprietary Funds' Statement of Revenues, Expenses and Changes in Fund Net Position.

In accordance with GASB Statement No. 89, "Accounting for Interest Cost Incurred before the End of a Construction Period," interest is not capitalized as a cost of the capital asset for business-type activities nor governmental activities.

The impairment loss of capital assets is measured using one of several allowable methodologies based on the reason for the impairment, is reported net of insurance recovery, and is reported as a program or operating expense, special item or extraordinary item, depending on the circumstances.

#### J. Deferred Outflows/Inflows of Resources

The County reports deferred outflows and inflows of resources in its governmental, proprietary, fiduciary, and government-wide financial statements. A deferred outflow of resources is a consumption of net position by the government that is applicable to a future reporting period. A deferred inflow of resources represents an acquisition of net position by the government that is applicable to a future period.

Under the modified accrual basis of accounting, deferred inflows of resources consist of revenues not collected within the availability period after fiscal year-end. The County has deferred inflows of resources related to unavailable revenues reported under the modified accrual basis of accounting in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes, intergovernmental revenues, SB90, and other sources as appropriate. These amounts are deferred and recognized as an inflow of resources in the period that amounts become available. The SB90 deferred inflows of resources amount of \$5,406 is net of an allowance for the estimated uncollectible of \$4,959.

The deferred outflows/inflows of resources, included on the government-wide Statement of Net Position and the Proprietary Funds Statement of Net Position relate to the deferred charge on refunding, deferred outflows/inflows of resources related to pension, deferred outflows/inflows of resources related to OPEB, and deferred inflows related to Service Concession Arrangements (SCA). A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferral of resources related to SCA is the difference between the guaranteed installment payments and contractual commitments. Deferred resources related to pension and OPEB result from the net difference between projected and actual investment earnings on the plan investments, changes of assumptions and changes in proportion and differences between employer contributions and the proportionate share of contributions calculated by the actuarial study, and differences between expected and actual experience. The deferred outflows of resources related to pension and OPEB also includes employer contributions made after the measurement date and a portion of the County's prepaid retirement contribution.

The table below details out all deferred outflows/inflows of resources related to pension. Please refer to Note 18, Retirement Plans, for further information.

		Governmental Activities		Airport		OC Waste & Recycling		Total
Deferred Outflows of Resources Related to Pension per Actuarial Studies	_	7.00.11.00	_	7 ti port	_	. tooyog	_	10101
Difference Between Expected and Actual Experience	\$	13,721	\$	117	\$	145	\$	13,983
Changes of Assumptions		316,746		2,716		3,582		323,044
Changes in Proportion and Differences Between Employer								
Contributions and Proportionate Share of Contributions		17,898		155		202		18,255
Deferred Outflows of Resources Related to Pension-Employer								
Contributions after Measurement Date		254,414		2,255		2,717		259,386
Deferred Outflows of Resources Related to Prepaid Contribution		244,401		2,290		2,624		249,315
Total Deferred Outflows of Resources Related to Pension	\$	847,180	\$	7,533	\$	9,270	\$	863,983
Deferred Inflows of Resources Related to Pension per Actuarial Studies								
Net Difference Between Projected and Actual Investment Earnings								
on Pension Plan Investments	\$	403,613	\$	2,843	\$	3,681	\$	410,137
Difference Between Expected and Actual Experience		202,485		2,020		2,647		207,152
Changes of Assumptions		6,105		236		306		6,647
Changes in Proportion and Differences Between Employer								
Contributions and Proportionate Share of Contributions		4,709		41		49		4,799
Total Deferred Inflows of Resources Related to Pension	\$	616,912	\$	5,140	\$	6,683	\$	628,735

#### J. <u>Deferred Outflows/Inflows of Resources (Continued)</u>

The following table details out all deferred outflows/inflows of resources related to OPEB. Please refer to Note 19, Postemployment Health Care Benefits, for further information.

	Governmental Activities			Airport		OC Waste & Recycling		Total
Deferred Outflows of Resources Related to OPEB per Actuarial Studies	_		_	•	_		_	
Changes in Proportion and Differences Between Employer								
Contributions and Proportionate Share of Contributions	\$	4,744	\$	41	\$	49	\$	4,834
Deferred Outflows of Resources Related to OPEB-Employer								
Contributions after Measurement Date		22,498		189		241		22,928
Total Deferred Outflows of Resources Related to OPEB	\$	27,242	\$	230	\$	290	\$	27,762
Deferred Inflows of Resources Related to OPEB per Actuarial Studies								
Net Difference Between Projected and Actual Investment Earnings								
on OPEB Plan Investments	\$	7,334	\$	60	\$	80	\$	7,474
Difference Between Expected and Actual Experience		8,459		73		88		8,620
Changes of Assumptions		13,947		122		144		14,213
Total Deferred Inflows of Resources Related to OPEB	\$	29,740	\$	255	\$	312	\$	30,307

#### K. Self-Insurance

The County is self-insured for general and automobile liability claims, workers' compensation claims, and for claims arising under the County self-insured PPO Health Plans, short-term disability plans, dental plan, Reserve Deputy Sheriff accidental death and dismemberment plan, and unemployment benefits program. Liabilities are accrued based upon case reserves, development of known claims, incurred but not reported claims and allocated and unallocated loss adjustment expenses. For additional information, refer to Note 16, Self-Insurance.

# L. Property Taxes

The provisions of the California Constitution and Revenue and Taxation Code govern assessment, collection, and apportionment of real and personal property taxes. Real and personal property taxes are computed by applying approved property tax rates to the assessed value of properties as determined by the County Assessor, in the case of locally assessed property and as determined by the State Board of Equalization in the case of state-assessed properties. Property taxes are levied annually, with the exception of the supplemental property taxes, which are levied when supplemental assessment events, such as sales of property or new construction, take place.

The County collects property taxes on behalf of all property tax-receiving agencies in Orange County. Property tax-receiving agencies include the school districts, cities, independently governed special districts not governed by the Board, special districts governed by the Board, redevelopment successor agencies, and the County General Fund.

Property taxes receivables are recorded as of the date levied in property tax unapportioned funds, which are classified as agency funds. When collected, the property taxes are deposited into the County Treasury in the property tax unapportioned funds, where they are held in the unapportioned taxes liability accounts pending periodic apportionment to the tax-receiving agencies. The property tax unapportioned funds are included in the agency funds category of the County's fund financial statements because the unapportioned taxes are collected and held on behalf of other governmental agencies.

# L. Property Taxes (Continued)

Property tax collections are apportioned (disbursed) to the tax-receiving agencies periodically from the tax unapportioned funds based on various factors including statutory requirements, materiality of collections received, tax delinquency dates, the type of property tax roll unapportioned fund (e.g. secured, unsecured, supplemental, delinquent secured, delinquent unsecured, delinquent supplemental, homeowners' property tax subvention, or state-assessed properties), and cash flow needs of the tax-receiving agencies. Property tax revenues are recognized in the fiscal year for which they are levied, provided they are due within the fiscal year and collected within 60 days after the fiscal year-end. Property tax revenues are also recognized for unsecured and supplemental property taxes that are due at year-end, and are collected within 60 days after the fiscal year-end, but will not be apportioned until the next fiscal year due to the timing of the tax apportionment schedule. The County's portion of the unapportioned taxes at June 30, 2020 is allocated to and recorded in the corresponding funds for reporting purposes.

Unsecured and supplemental property tax levies that are due within the fiscal year but are unpaid at fiscal year-end, are recorded as deferred inflows of resources in the fund-level financial statements, and recognized as revenue in the government-wide financial statements. The County records an allowance to recognize uncollectible taxes receivable.

The County maintains records of disputed property taxes, such as those properties for which the values have been appealed to the local Assessment Appeals Boards. Upon final disposition of the appeals and disputes, the amounts are either refunded to taxpayers or the tax bills are corrected. As of June 30, 2020, tax refunds and assessed value tax roll corrections resulting from property tax appeals and other disputes represented approximately 0.47% of the combined beginning secured and unsecured property tax roll charge.

The following are significant dates on the property tax calendar:

	California Revenue & Taxation Code Section
Supplemental assessments are effective on the 1st day of the month following the new construction or ownership change.	75.41
Property tax lien date is January 1.	2192
Unsecured taxes on the roll as of July 31 are delinquent August 31.	2922
Assessor delivers roll to Auditor-Controller July 1.	616, 617
Tax roll is delivered to the Treasurer-Tax Collector on or before the levy date (the 4th Monday in September).	2601
Secured tax payment due dates are:	0005
1st Installment - November 1, and 2nd Installment - February 1.	2605 2606
Secured tax delinquent dates (last day to pay without penalty) are:	
1st Installment - December 10, and	2617
2nd Installment - April 10.	2618
Declaration of default for unpaid taxes occurs July 1.	3436
Power to sell is effective five years after tax default.	3691

#### M. Compensated Employee Absences

Compensated employee absences (vacation, compensatory time off, performance incentive plan time off, annual leave, and sick leave) are accrued as an expense and liability in the proprietary funds when incurred. In the governmental funds, only those amounts that are due and payable at year-end are accrued. Compensated employee absences that exceed this amount represent a reconciling item between the fund and government-wide presentations.

#### N. Pensions

The County recognizes a net pension liability to reflect the County's proportionate share of the excess of the total pension liability over the fiduciary net position of the County's retirement plans.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the OCERS and the Extra-Help Defined Benefit Plan and additions to/deductions from OCERS and the Extra-Help Defined Benefit Plan fiduciary net position have been determined on the same basis as they are reported by OCERS and the Extra-Help Defined Benefit Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

At June 30, 2020, the County's net pension liability from OCERS was measured as of December 31, 2019, and the total pension liability (TPL) used to calculate the net pension liability was determined by using actuary valuation results. The County's net pension liability from the Extra-Help Defined Benefit Plan was measured as of June 30, 2020; and the plan's TPL used to calculate the net pension liability was determined by rolling forward the July 1, 2019 valuation to June 30, 2020.

#### O. Other Postemployment Benefits (OPEB)

The County recognizes a net OPEB liability to reflect the County's proportionate share of the excess of the total OPEB liability over the fiduciary net position of the County's Retiree Medical Plan. The Plan is reported in the County's financial statements and has a plan year-end of December 31, 2019.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County's Retiree Medical Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Retiree Medical Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

At June 30, 2020, the County's net OPEB liability was measured as of December 31, 2019, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2019.

# P. Statement of Cash Flows

A Statement of Cash Flows is presented for proprietary fund types. The County's cash and cash equivalents for cash flow reporting purposes are considered to be cash on hand, demand deposits, unrestricted and restricted investments held in the County Treasury's investment pooled funds and outside trustees.

#### Q. Indirect Costs

County indirect costs are allocated to benefitting departments in the "Indirect Expenses Allocation" column of the government-wide Statement of Activities. Allocated costs are from the County's FY 2019-20 County-Wide Cost Allocation Plan (CWCAP), which was prepared in accordance with the Code of Federal Regulation, Title 2, Part 200. For financial statement purposes, the County has elected to allocate indirect costs to budget controls within the General Fund in order to match the reimbursement of indirect costs recorded as program revenues to the same function where the related expense is recorded.

#### R. Effects of New Pronouncements

The following lists recent GASB Pronouncements that have been implemented in FY 2019-20:

In May 2020, GASB issued Statement No. 95, "Postponement of the Effective Dates of Certain Authoritative Guidance." This Statement postpones effective dates of certain Statements and Implementation Guides that first became effective for periods beginning after June 15, 2018. The primary objective of this Statement is to provide temporary relief to governments and stakeholders in light of the COVID-19 pandemic.

The following summarizes recent GASB Pronouncements that will be implemented in future financial statements, as amended by GASB Statement 95. The County has not determined the effect of these Statements.

In January 2017, GASB issued Statement No. 84, "Fiduciary Activities." This statement establishes criteria for identifying fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The statement also describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. The requirements of this statement are effective for reporting periods beginning after December 15, 2019, which requires the County to implement this Statement in FY 2020-21.

In June 2017, GASB issued Statement No. 87, "Leases." This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset, and a lessor to recognize a lease receivable and a deferred inflows of resources. The requirements of this statement are effective for reporting periods beginning after June 15, 2021, which requires the County to implement this Statement in FY 2021-22.

In August 2018, GASB issued Statement No. 90, "Majority Equity Interests." This statement improves the consistency and comparability of a government's majority equity interest in a legally separate organization and the relevance of financial statement information for certain component units. The statement requires that a component unit in which a government has a 100% equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired 100% equity interest in the component unit. The requirements of this statement are effective for reporting periods beginning after December 15, 2019, which requires the County to implement this Statement in FY 2020-21.

In May 2019, GASB issued Statement No. 91, "Conduit Debt Obligations." This statement provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures. The statement requires issuers to disclose general information about their conduit debt obligations, organized by type of commitment, including the aggregate outstanding principal amount of the issuers' conduit debt obligations and a description of each type of commitment. The requirements of this statement are effective for reporting periods beginning after December 15, 2021, which requires the County to implement this Statement in FY 2022-23.

In January 2020, GASB issued Statement No. 92, "Omnibus 2020." This statement enhances comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements of this statement are effective for reporting periods after June 15 2021, which requires the County to implement the Statement in FY 2021-22.

#### R. Effects of New Pronouncements (Continued)

In March 2020, GASB issued Statement No. 93, "Replacement of Interbank Offered Rates." This statement is to address accounting and financial reporting implications that result from the replacement of an interbank offered rate due to global reference rate reform. The requirements of this Statement, are effective for reporting periods beginning after June 15, 2021, which requires the County to implement this Statement in FY 2021-22.

In March 2020, GASB issued Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements." This statement improves financial reporting by addressing issues related to public-private and public-public partnership arrangements. It also provides guidance for accounting and financial reporting for availability payment arrangements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The County will implement this Statement in FY 2022-23.

In May 2020, GASB issued Statement No. 96, "Subscription-Based Information Technology Arrangements." This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The County will implement this Statement in FY 2022-23.

In June 2020, GASB Statement No. 97, "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32." The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board, and (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution OPEB plans by clarifying the financial burden criteria in Statement No.84. It also extends the accounting and financial reporting requirements related to the Pension Plans, to Section 457 plans that meet the definition of a pension plan. The requirements of this Statement are effective for fiscal years beginning after June 15, 2021 and all reporting periods thereafter, which requires the County to implement this Statement in FY 2021-22.

#### S. <u>Use of Estimates</u>

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results could differ from those estimates. Where significant estimates have been made in preparing these financial statements, they are described in the applicable footnotes.

# T. Consolidation of Governmental Funds Balance Sheet and Proprietary Funds Statement of Net Position Line Items in Statement of Net Position

Several asset line items in the Governmental Funds Balance Sheet and the Proprietary Funds Statement of Net Position are combined into one line item in the Government-Wide Statement of Net Position for presentation purposes. In order to avoid any confusion, the following table lists the line items shown in the Governmental and Proprietary Fund financial statements that are condensed together in the Government-Wide Statement of Net Position.

T. Consolidation of Governmental Funds Balance Sheet and Proprietary Funds Statement of Net Position Line Items in Statement of Net Position (Continued)

Government-Wide Statement of Net Position Line Item	Corresponding Governmental Funds Balance Sheet or Proprietary Funds Statement of Net Position Line Item
Cash and Cash Equivalents	Pooled Cash/Investments; Cash Equivalents/Specific Investments; Imprest Cash Funds; and Cash/Cash Equivalents
Restricted Cash and Cash Equivalents	Restricted Cash and Investments with Trustee; Restricted Pooled Cash/Investments; and Restricted Pooled Cash/Investments–Closure and Postclosure Care Costs
Capital Assets – Not Depreciable/Amortizable	Land; Construction in Progress; and Intangible Assets in Progress
Capital Assets – Depreciable/Amortizable (Net)	Structures and Improvements and Accumulated Depreciation; Equipment and Accumulated Depreciation; Infrastructure and Accumulated Depreciation; and Intangible Assets and Accumulated Amortization

#### 2. DEFICIT FUND EQUITY

The Workers' Compensation ISF reported a deficit net position balance of \$41,293. The deficit results from the amount calculated in the annual actuarial study which includes case reserves, development of known claims, incurred but not reported claims, allocated and unallocated loss adjustment expenses, and a discount for anticipated investment income. The deficit decreased by \$13,164 from the previous fiscal year primarily due to a strategic decision to increase charges to program participants combined with a decrease in claim costs. Charges to County departments have not provided sufficient cash flows to entirely fund the deficit in the Workers' Compensation ISF. The County will continue to review charges to departments and manage the funding status of the Workers' Compensation Program.

Effective with OCDA's dissolution on February 1, 2012, their assets and liabilities (including bond debt) were transferred to and reported in a private-purpose trust fund of the County. This transfer and reporting structure reflect the custodial role accepted by the Successor Agency. The Successor Agency private-purpose trust fund reported a deficit net position of \$7,313. The deficit for the Successor Agency decreased by \$3,528 from the previous fiscal year primarily due to a decrease in tax pass-throughs.

#### 3. DEPOSITS AND INVESTMENTS

The elected Treasurer is responsible for authorizing all County bank accounts and pursuant to California Government Code (CGC) Sections 27000.1–27000.5, 27130–27137 and 53600–53686 is responsible for conducting County investment activities of the County's investment pooled funds in addition to various specific investment accounts outside of the pooled funds. The public funds entrusted to the Treasurer are called the OCIF. OCIF contains pooled funds in an "external investment pool" wherein monies of the County and other legally separate external entities, which are not part of the County reporting entity, are commingled (pooled) and invested on the participants' behalf. The OCIF is not registered with the Securities and Exchange Commission (SEC) as an investment company, and therefore is exempt from SEC rules. For reporting purposes only, the Treasurer separates OCIF into the OCIP, the OCEIP and non-pooled funds. In addition to the pooled funds in OCIF, the Treasurer separately invests other non-pooled funds (Specific Investments), including the JWA Fund and other separately managed investments.

The Treasurer further invests pooled funds from the OCIF into three Funds: the Orange County Money Market Fund (OCMMF), the Orange County Educational Money Market Fund (OCEMMF), and the Extended Fund. On December 6, 2019, Standard & Poor's (S&P) reaffirmed its highest rating of AAAm Principal Stability Fund

Rating (AAAm) on the OCMMF and the OCEMMF. The Treasurer will act on a "best efforts" basis to stabilize the Net Asset Value (NAV) of OCMMF and OCEMMF at or above \$0.9975 (in absolute dollar amounts). The pooled funds do not have any legally binding guarantees of share values.

The maximum maturity of investments for the two short-term pools is 13 months with a maximum weighted average maturity (WAM) of 60 days. The maximum maturity of the long-term pool is five years per CGC. The Investment Policy Statement (IPS) provides that all pools, except short-term pools, shall have a maximum duration of 1.50 years.

Pursuant to CGC Sections 27130-27137, the Board has established a Treasury Oversight Committee (TOC) that monitors and reviews the IPS annually and also ensures that the Treasurer has an audit annually, which includes limited tests of compliance with laws and regulations. The TOC consists of the County Executive Officer, the elected County Auditor-Controller, the County Superintendent of Schools, or their respective designees, and four public members, with at least three having expertise in, or an academic background in, public finance.

The investment practices and policies of the Treasurer are based on compliance with state law and prudent money management. The primary goal is to invest public funds in a manner which will provide maximum security of principal invested with secondary emphasis on providing adequate liquidity to pool participants. The last goal is to achieve a market rate of return within the parameters of prudent risk management while conforming to all applicable statutes and resolutions governing the investment of public funds. Interest is allocated to individual Funds monthly based on the average daily balances on deposit with the Treasurer.

Deposits and investments in OCIF with the Treasurer totaled \$10,340,690 as of June 30, 2020, consisting of \$26,919 in Deposits for OCIF, \$10,200,374 in Investments for pooled funds and \$113,397 for the Specific Investments.

Total County deposits and investments at fair value as of June 30, 2020, are reported as follows:

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Deposits:	
Imprest Cash	\$ 1,950
Pooled Deposits for OCIF with Treasurer	26,919
Deposits with Trustees	36,155
All other Deposits and Timing Differences	(125,830)
Total Deposits and Timing Differences	 (60,806)
Investments:	
Pooled Investments for OCIF with Treasurer	10,200,374
Specific Investments with Treasurer	113,397
Restricted Investments with Trustees	437,319
External-OCERS	370,228
Total Investments	 11,121,318
Total Deposits and Investments	\$ 11,060,512
Total County deposits and investments are reported in the following funds:	
Governmental Funds	\$ 3,099,158
Proprietary Funds	1,222,360
Fiduciary Funds	6,693,246
Component Unit-CFCOC	 45,748
Total Deposits and Investments	\$ 11,060,512

#### A. Deposits

CGC 53652 et. seq. and the IPS prescribe the amount of collateral that is required to secure the deposit of public funds. The pledge to secure deposits is administered by the California Commissioner of Business Oversight. Collateral is required for demand deposits at 110% of all deposits not covered by Federal Depository Insurance Corporation (FDIC) if obligations of the United States and its agencies, or obligations of the State or its municipalities, school districts, and district corporations are pledged. Collateral of 150% is required if a deposit is secured by first mortgages or first trust deeds upon improved residential real property located in California. All such collateral is considered to be held by the pledging financial institutions' trust departments or agents in the name of the County. Obligations pledged to secure deposits must be delivered to an institution other than the institution in which the deposit is made; however, the trust department of the same institution may hold them. Written agreements are required to provide, among other things, that the collateral securities are held separately from the assets of the custodial institution. FDIC is available for demand deposits and interest saving deposit funds deposited at any one financial institution up to a maximum of \$250.

#### Custodial Credit Risk-Deposits

The custodial credit risk for deposits is the risk that the County will not be able to recover deposits that are in the possession of an outside party. Deposits are exposed to custodial credit risk if they are not insured or collateralized. The County's deposits are not exposed to custodial credit risk, since all of its deposits are covered by FDIC or collateralized with securities held by the County or its agent in the County's name in accordance with CGC Section 53652 and 53658.

#### B. Investments

The CGC Sections 53601 and 53635, Board ordinances and resolutions, the County's IPS, the bond indenture documents, trust agreements, and other contractual agreements govern the investments that may be purchased and may include certain restrictions on investment maturity, maximum portfolio percentages, term, value, and credit quality to minimize the risk of loss. The IPS adds further restrictions to permitted investments from the CGC. As of June 30, 2020, the Treasurer was in full compliance with the more restrictive IPS for the OCIF and the Specific Investments accounts.

#### B. Investments (Continued)

The following table provides a summary listing of the authorized investments as of June 30, 2020.

Type of Investment	CGC % of Funds Permitted	Orange County IPS (%)	CGC Maximum Final Maturity	Orange County IPS Maximum Final Maturity (All Pooled Funds Except Short-Term Funds)	Orange County IPS Maximum Final Maturity (Short-Term Fund)
U.S. Treasury Securities	100%	100%	5 Years	5 Years	397 Days
U.S. Government Agency Securities (GSEs)	100%	100%	5 Years	5 Years	397 Days
Municipal Debt	100%	20% Total, no more than 5% in one issuer except 10%- County of Orange	5 Years	3 Years	397 Days
Medium-Term Notes	30%	20% Total, no more than 5% in one issuer	5 Years	2 Years	397 Days
Bankers Acceptances	40%, 30% of a single issuer	40% Total, no more than 5% in one issuer	180 Days	180 Days	180 Days
Commercial Paper	40%, 10% of a single issuer	40% Total, no more than 5% in one issuer	270 Days	270 Days	270 Days
Negotiable Certificates of Deposits	30%	20% Total, no more than 5% in one issuer	5 Years	18 months	397 Days
State of California Local Agency Investment Fund	\$65 million per account	State limit (currently \$65 million per pool)	N/A	N/A	N/A
Repurchase Agreements	100%	20% Total, no more than 10% in one issuer	1 Year	180 Days	1 Year
Money Market Mutual Funds (MMMF)	20%	20% Total, no more than 10% in one MMMF account	N/A	N/A	N/A
JPA Investment Pools (JPA)	100%	20% Total, no more than 10% in one JPA Pool	N/A	N/A	N/A
Supranationals	30%	30% Total, no more than 5% in one issuer	5 Years	5 Years	397 Days

The current IPS expressly prohibits leverage, reverse repurchase agreements as defined by CGC section 53601, structured notes, structured investment vehicles, derivatives and money market mutual funds that do not maintain a constant net asset value. All investments must be United States dollar denominated. No investment may be purchased from an issuer and all related entities, including parent and subsidiaries, that have been placed on "credit watch-negative" by any of the Nationally Recognized Statistical Rating Organizations (NRSROs), or whose credit rating by any of the NRSROs is less than the minimum rating required by the IPS for that class of security unless the issuer has a short-term rating of A-1+ or F1+ or a long-term rating of at least a AA or Aa2; and the Treasurer has approved the purchase in writing prior to purchase.

Investments by the Treasurer are reported at fair value. Investments in the OCIF are marked-to-market on a daily basis.

Unless otherwise required in a trust agreement or other financing document, assessment districts, Superior Courts, public school and community college districts, including certain bond-related funds, are required by legal provisions to deposit their operating and bond financing funds with the County Treasurer. At June 30, 2020, the OCIF includes approximately 55.8% of these involuntary participant deposits.

#### B. Investments (Continued)

#### **Investment Disclosures**

The following table presents a summary of the County's investments, the credit quality distribution, and concentration of credit risk by investment type as a percentage of each category's fair value at June 30, 2020.

							Weighted		
							Average		
					Interest Rate		Maturity		% of
With Treasurer:		Fair Value		Principal	Range (%) (4)	Maturity Range	(Years)	Rating (1)	Portfolio
<u>OCIF</u>									
U.S. Treasuries	\$	2,802,207	\$	2,789,700	0.07-2.98%	7/02/20-5/31/22	0.094		27.47%
U.S. Government Agencies		4,764,541		4,697,318	0.07-3.09%	7/02/20-10/15/24	0.616	AA	46.71%
Municipal Debt		463,895		463,895	1.49-1.82%	7/31/20-4/30/21	0.021	NR	4.55%
Medium-Term Notes		275,557		272,917	1.70-3.12%	9/01/20-8/08/21	0.016	AA	2.70%
Local Agency Investment Fund (LAIF)		73,828		73,467	1.22%	7/01/20	0.000	NR	0.72%
Money Market Mutual Funds		1,820,346		1,820,346	0.04-0.16%	7/01/20	0.000	AAA	17.85%
•	\$	10,200,374	\$	10,117,643	•		0.747 (2)	-	100.00%
					I			=	
							Weighted		
							Average		
					Interest Rate		Maturity		% of
With Treasurer:		Fair Value		Principal	Range (%) (4)	Maturity Range	(Years)	Rating (1)	Portfolio
Specific Investments				'	0 ( 7 : -	, ,	1	<b>O</b> ( )	
U.S. Treasuries	\$	32,318	\$	31,000	0.14-2.90%	8/31/20-2/15/36	0.644		28.50%
U.S. Government Agencies		72,687		68,021	0.11-3.48%	7/10/20-11/02/35	2.462	AA	64.10%
Money Market Mutual Funds		8,392		8,392	0.04-0.16%	7/01/20	0.000	AAA	7.40%
•	\$	113,397	\$	107,413			3.106 (2)	)	100.00%
					ı			•	
							Weighted		
							Average		
					Interest Rate		Maturity		% of
With Trustees:		Fair Value		Principal	Range (%) (4)	Maturity Range	(Years)	Rating (1)	Portfolio
Restricted Investments with Trustees	_		_			/==/= /= . /= .			
U.S. Government Agencies	\$	27,718	\$	17,250	0.00-2.88%	11/27/20-9/01/21	0.064	AA	6.34%
U.S. Treasuries		15,761		14,829	1.63-2.00%	11/30/20-5/31/23	0.068		3.60%
Guaranteed Investment Contracts		155,513		155,513	2.76%	9/20/22	0.791	NR	35.56%
Money Market Mutual Funds		47,582		47,582	Variable	7/01/20	0.000	AAA	10.88%
Bond Mutual Funds		16,785		16,785	(0.53)-3.89%	7/01/20	0.000	Baa2	3.84%
Non-Bond Funds		156,810		156,810	Variable	7/01/20	0.001	NR	35.86%
Stable Value Funds	_	17,150	_	17,150	Variable	7/01/20	0.000	. AA	3.92%
	\$	437,319	\$	425,919	į		<b>0.924</b> (2)	)	100.00%
With External OCERS									
Restricted Investments (3)	\$	370,228							

<sup>(1)</sup> The County obtains credit ratings from S&P, Moody's, and Fitch. The ratings indicative of the greatest degree of risk have been disclosed. NR means not rated. The County is not required to disclose the credit ratings of obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government, and the ratings for U.S. Treasuries are not disclosed.

(2) Portfolio weighted average maturity

<sup>(3)</sup> The Retiree Medical Trust Reports \$370,228 of restricted investments with OCERS as of plan year 12/31/19, refer to Note 19. For more information regarding investments with OCERS, refer to their most recently issued financial statements available at <a href="https://www.ocers.org/financial-reports">https://www.ocers.org/financial-reports</a>.

<sup>(4)</sup> Interest Rate Range for OCIF and Specific Investments are purchase yield rates and for Restricted Investments with Trustees are coupon rates.

### 3. DEPOSITS AND INVESTMENTS (Continued)

# B. <u>Investments (Continued)</u>

#### Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by GASB Statement No. 72. These principles recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Investments reflect prices based on quoted identical assets in an active market.
- Level 2: Investments reflect prices that are based on identical or similar assets in inactive markets or similar assets in active markets. Inputs other than quotes are observable.
- Level 3: Investments reflect prices based on significant unobservable inputs.

Fair value measurement is based on pricing received from the County's third party vendors. Investments in money market mutual funds are priced using amortized cost which approximates fair value, with a net asset value of \$1.00 (in absolute dollar amounts) per share, and per GASB Statement No. 72 are not subject to the fair value hierarchy. Additionally, the Local Agency Investment Fund is not subject to the fair value hierarchy.

The County uses the market approach method as a valuation technique in the application of GASB Statement No. 72. This method uses prices and other relevant information generated by market transactions involving identical or similar assets or groups of assets.

The following table presents a summary of the County's investments according to the assigned fair value hierarchy level as of June 30, 2020.

				Fair	Valu	e Measureme	nt	
		Fair Value	in <i>A</i> Mark Identica	d Prices Active ets for al Assets vel 1)		Significant Other Observable Inputs (Level 2)		Significant observable Inputs (Level 3)
OCIF					_		_	
U.S. Treasuries	\$	2,802,207	\$		\$	2,802,207	\$	
U.S. Government Agencies		4,764,541				4,764,541		
Medium-Term Notes		275,557				275,557		
Municipal Debt		463,895						463,895
Sub-total		8,306,200				7,842,305		463,895
Investments Not Subject to Fair Value	Hierarch	ıy:						
Money Market Mutual Funds		1,820,346						
Local Agency Investment Fund		73,828						
Total, OCIF	\$	10,200,374						
Specific Investments								
U.S. Treasuries	\$	32,318	\$		\$	32,318	\$	
U.S. Government Agencies		72,687				72,687		
Sub-total		105,005				105,005		
Investments Not Subject to Fair Value	Hierarch	ny:						
Money Market Mutual Funds		8,392						
Total, Specific Investments	\$	113,397	•					

# 3. <u>DEPOSITS AND INVESTMENTS (Continued)</u>

### B. Investments (Continued)

Fair Value Measurements (Continued)

			Fair Value Measurement					
		Fair Value	in Ma Ident	ted Prices Active rkets for ical Assets evel 1)	O	Significant Other bservable Inputs (Level 2)	Unob Ir	nificant servable nputs evel 3)
With Trustees				-				
U.S. Government Agencies	\$	27,718	\$		\$	27,718	\$	
U.S. Treasuries		15,761				15,761		
Non-Bond Funds		156,810		156,810				
Bond Mutual Funds		16,785		16,785				
Sub-total		217,074		173,595		43,479		
Investments Not Subject to Fair Value	Hierard	hy:						
Money Market Mutual Funds		47,582						
Guaranteed Investment Contract		155,513						
Stable Value Fund		17,150						

### Investment in County of Orange Taxable Pension Obligation Bonds 2020, Series A

On January 14, 2020, the OCIF purchased the County issued Taxable Pension Obligation Bonds 2020, Series A (2020 POBs) in the principal amount of \$463,895. The 2020 POBs were issued with a fixed coupon rate and with maturities from July 2020 to April 2021 and are solely owned by the pooled funds in the OCIF. The obligation of the County to pay principal and interest on the 2020 POBs is an obligation imposed by law and is absolute and unconditional. As of June 30, 2020, the outstanding principal amount of the 2020 POBs is \$463,895. The bonds are not rated by any of the NRSROs. The County's investment in the 2020 POBs is disclosed herein as Municipal Debt. For additional information, refer to Note 10, Short-Term Obligations, and Note 18, Retirement Plans.

437,319

#### Interest Rate Risk-Investments

**Total, With Trustees** 

This is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, investments of longer maturities are more sensitive to changes in market interest rates. The Treasurer manages its exposure to interest rate risk by carefully matching incoming cash flows and maturing investments to meet expenditures and by maintaining a duration of 1.50 years or less. Declines in the fair value of investments are managed by limiting the length of the maturity of the securities. In general, the maximum maturity allowed is five years unless the Board has granted express authority either specifically or as part of an investment policy. Actual weighted average days to maturity and duration by investment type for the funds invested in the Pools are presented in the table in the Investment Disclosures section. The OCIF at June 30, 2020 has 58.3% of investments maturing in six months or less and 41.7% maturing between six months and five years. As of June 30, 2020, the OCIF has no variable-rate notes.

# Interest Rate Risk-Weighted Average Maturity

At June 30, 2020, the short-term pooled funds in the OCIF fair values amounted to \$1,327,627. In accordance with the Board approved IPS, the Treasurer manages the short-term pools exposure to declines in fair value for deposits and investments by limiting the WAM to 60 days. At June 30, 2020, the WAM of the short-term pooled funds in the OCIF was less than 60 days. At the same date, the NAV of both short-term pooled funds in the OCIF was \$1.00 (in absolute dollar amounts).

### 3. DEPOSITS AND INVESTMENTS (Continued)

### B. Investments (Continued)

#### **Interest Rate Risk-Duration**

At June 30, 2020, the long-term pooled funds in the OCIF investment fair value amounted to \$8,872,747. In accordance with the Board-approved IPS, the Treasurer manages investment related risk for deposits and investments by limiting duration pooled funds to a maximum of 1.50 years.

As of June 30, 2020, the long-term pooled funds in the OCIF had the following duration by investment type:

	_		<b>D</b> (6 11 0)	Duration
Investment Type	F	air Value	Portfolio %	(In Years)
U.S. Treasuries	\$	1,975,978	22.27%	0.46
U.S. Government Agencies		4,498,436	50.70%	1.40
Medium-Term Notes		275,557	3.11%	0.59
Municipal Debt		463,895	5.23%	0.45
Local Agency Investment Fund		73,828	0.83%	0.00
Money Market Mutual Funds		1,585,053	17.86%	0.00
Total Fair Value	\$	8,872,747		
Portfolio Duration				0.85

#### Custodial Credit Risk

For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The IPS does not permit investments in uninsured and unregistered securities not held by the County. The Treasurer utilizes third party Delivery Versus Payment (DVP) which mitigates any custodial credit risk. Securities purchased by the Treasurer are held by third party custodians in their trust department to mitigate custodial credit risk. At year-end, in accordance with the IPS, the County's pooled funds and specific investments did not have any securities exposed to custodial credit risk, and the Treasurer did not have any securities lending during the year (or at year-end).

### Credit Risk-Investments

This is the risk that an issuer or other counterparty to an investment may not fulfill its obligations. The IPS sets forth the minimum acceptable credit ratings for investments from at least two of the following NRSROs: S&P, Moody's, or Fitch. For purchases of short-term debt, the issuer rating must be no less than A-1 or SP-1 (S&P), P-1 or MIG 1/VMIG 1 (Moody's), or F1 (Fitch) for purchases with remaining maturities less than 397 days, while purchases of long-term debt shall have issuer ratings no less than "AA" for purchases with remaining maturities longer than 397 days. Municipal debt issued by the County is exempt from the above credit rating requirements. As of June 30, 2020, the OCIF investments were in compliance with the IPS limits when purchased.

# Concentration of Credit Risk

This is the risk of loss attributed to the magnitude of a government's investment in a single issuer. As of June 30, 2020, all OCIF investments were in compliance with state law and the IPS single issuer limits. See the County's investments table for concentrations of holdings. The following holdings in OCIF pooled funds exceeded five percent of the portfolio at June 30, 2020.

Investment Type	Issuer	F	air Value	Portfolio %
U.S. Government Agencies	Federal Home Loan Bank (FHLB)	\$	2,034,977	20.0%
	Federal Farm Credit Bank (FFCB)		1,709,804	16.8%
	Federal National Mortgage Association (FNMA)		595,470	5.8%

# 3. <u>DEPOSITS AND INVESTMENTS (Continued)</u>

# B. Investments (Continued)

# Foreign Currency Risk

The IPS requires all securities to be U.S. dollar denominated. The County investments are not exposed to foreign currency risk.

# **Condensed Financial Statements**

In lieu of separately issued financial statements for the entire pools and the external portion of the pools, condensed financial statements for the OCIF are presented below as of and for the year ended June 30, 2020:

# **OCIF**

Statement	of Not	Docition
Statement	or net	Position

	OCIP	 OCEIP	 Total
Net Position Held for Pool Participants	\$ 5,024,746	\$ 5,220,045	\$ 10,244,791
Equity of Internal Pool Participants Equity of External Pool Participants Undistributed and Unrealized Gain	\$ 4,483,689 495,971 45,086	\$  5,176,983 43,062	\$ 4,483,689 5,672,954 88,148
Total Net Position	\$ 5,024,746	\$ 5,220,045	\$ 10,244,791
Statement of Changes in Net Position			
Net Position at July 1, 2019  Net Changes in Investments by Pool	\$ 4,260,219	\$ 5,623,638	\$ 9,883,857
Participants	764,527	(403,593)	360,934
Net Position at June 30, 2020	\$ 5,024,746	\$ 5,220,045	\$ 10,244,791

# **External Pool Portion**

# **Combining Statement of Fiduciary Net Position**

	OCIP		OCEIP		Total	
<u>Assets</u>						
Pooled Cash/Investments	\$	494,928	\$	5,198,865	\$	5,693,793
Receivables						
Interest/Dividends		1,152		21,375		22,527
Total Assets		496,080		5,220,240		5,716,320
Liabilities						
Due to Other Governmental Agencies		109		195		304
Total Liabilities		109		195		304
Net Position						
Restricted for Pool Participants		495,971		5,220,045		5,716,016
Total Net Position	\$	495,971	\$	5,220,045	\$	5,716,016

### 3. DEPOSITS AND INVESTMENTS (Continued)

#### B. Investments (Continued)

Condensed Financial Statements (Continued)

### **Combining Statement of Changes in Fiduciary Net Position**

	OCIP	OCEIP	Total
Additions:			_
Contributions to Pooled Investments	\$ 666,901	\$ 8,365,053	\$ 9,031,954
Interest and Investment Income	8,628	129,485	138,113
Less: Investment Expense	(192)	(3,166)	(3,358)
Total Additions	 675,337	8,491,372	9,166,709
Deductions:			
Distributions from Pooled Investments	626,645	8,894,965	9,521,610
Total Deductions	 626,645	8,894,965	9,521,610
Change in Net Position Held in			
Trust For External Investment Pool	48,692	(403,593)	(354,901)
Net Position-Beginning of Year	447,279	5,623,638	6,070,917
Net Position-End of Year	\$ 495,971	\$ 5,220,045	\$ 5,716,016

#### C. Restricted Deposits and Investments with Trustees

All monies for restricted investments held by trustees are invested in "permitted investments" as defined in the various trust agreements. Restricted deposits with trustees are insured by FDIC up to \$250 and the excess amounts are collateralized.

# D. Restricted Investments with OCERS

OCERS may invest, in accordance with state statutes, in any form or type of investment deemed prudent by the Board of Retirement. Pension and 401(h) health care plan assets are restricted for the exclusive purposes of providing benefits to plan participants and defraying reasonable expenses of administering the plans. The Board of Retirement may invest, or delegate the authority to invest, the assets of the funds through the purchase, holding, or sale of any form or type of investment, financial instrument, or financial transaction. For additional information, refer to Note 19, Postemployment Health Care Benefits. For more information regarding investments with OCERS, refer to their most recently issued financial statements available online at <a href="https://www.ocers.org">www.ocers.org</a>, in writing to the Orange County Employees Retirement System, 2223 East Wellington Avenue, Suite 100, Santa Ana, CA 92701, or by calling (714) 558-6200.

# 3. <u>DEPOSITS AND INVESTMENTS (Continued)</u>

#### E. CalOptima's Cash and Investments

Cash and investments are reported in the statements of net position as follows:

	 2020
Current Assets:	
Cash and Cash Equivalents	\$ 378,797
Investments	724,186
Board-Designated Assets and Restricted Cash:	
Cash and Cash Equivalents	59,980
Investments	582,103
Restricted Deposit	300
Total	\$ 1,745,366

Board-designated assets and restricted cash are available for the following purposes:

	2020
Board-Designated Assets and Restricted Cash:	_
Contingency Reserve Fund	\$ 582,083
Homeless Health Initiative Fund	60,000
Restricted Deposits with DMHC	 300
Total	\$ 642,383

# Custodial Credit Risk Deposits

Custodial credit risk is the risk that, in the event of a bank failure CalOptima may not be able to recover its deposits or collateral securities that are in the possession of an outside party. The California Government Code requires that a financial institution secure deposits made by public agencies by pledging securities in an undivided collateral pool held by a depository regulated under the state law. As of June 30, 2020, no deposits were exposed to custodial credit risk, as CalOptima has pledged collateral to cover the amounts.

#### Investments

CalOptima invests in obligations of the U.S. Treasury, other U.S. government agencies and instrumentalities, state obligations, corporate securities, money market funds, and mortgage or asset-backed securities.

#### Interest Rate Risk

In accordance with its annual investment policy (investment policy), CalOptima manages its exposure to decline in fair value from increasing interest rates by matching maturity dates to the extent possible with CalOptima's expected cash flow draws. Its investment policy limits maturities to five years, while also staggering maturities. CalOptima maintains a low-duration strategy, targeting a portfolio duration of three years or less, with the intent of reducing interest rate risk. Portfolios with low duration are less volatile

### 3. DEPOSITS AND INVESTMENTS (Continued)

# E. CalOptima's Cash and Investments (Continued)

### Interest Rate Risk (Continued)

because they are less sensitive to interest rate changes. As of June 30, 2020, CalOptima's investments, including cash equivalents, had the following modified duration:

			Investment Matu			n Years)
	Fair Value		Les	ss Than 1		1-5
U.S. Treasury Notes	\$	298,008	\$	112,196	\$	185,812
U.S. Agency Notes		231,675		173,422		58,253
Corporate Bonds		364,553		168,167		196,386
Asset-Backed Securities		111,283		8,968		102,315
Mortgage-Backed Securities		78,468		22,578		55,890
Municipal Bonds		149,434		66,109		83,325
Tax Exempt Municipal Bonds		2,078		2,078		
Supranational		30,476		3,730		26,746
Commercial Paper		17,491		17,491		
Certificates of Deposit		18,181		18,181		
Cash Equivalents		311,960		311,960		
Cash		75,616		75,616		
Total		1,689,223	\$	980,496	\$	708,727
Accrued Interest Receivable		4,642				
	\$	1,693,865				

#### Investment With Fair Values Highly Sensitive to Interest Rate Fluctuations

When interest rates fall, debt is refinanced and paid off early. The reduced stream of future interest payments diminishes the fair value of the investment. The mortgage-backed and asset-backed securities in the CalOptima portfolio are of high credit quality, with relatively short average lives that represent limited prepayment and interest rate exposure risk. CalOptima's investments include the following investments that are highly sensitive to interest rate and prepayment fluctuations to a greater degree than already indicated in the information provided above:

	June	e 30, 2020
Asset-Back Securities	\$	111,283
Mortgage-Backed Securities		78,468
	\$	189,751

#### Credit Risk

CalOptima's investment policy conforms to the California Government Code as well as to customary standards of prudent investment management. Credit risk is mitigated by investing in only permitted investments. The investment policy sets minimum acceptable credit ratings for investments from the three nationally recognized rating services: S&P, Moody's Investor Service (Moody's), and Fitch Ratings (Fitch). For an issuer of short-term debt, the rating must be no less than A-1 (S&P), P-1 (Moody's), or F-1 (Fitch), while an issuer of long-term debt shall be rated no less than an "A."

# 3. <u>DEPOSITS AND INVESTMENTS (Continued)</u>

# E. CalOptima's Cash and Investments (Continued)

### Credit Risk (Continued)

As of June 30, 2020, following are the credit ratings of investments and cash equivalents:

	Fair	Minimum Legal	l	Exempt From			Rating as of \	ear-End		
Investment Type	Value	Rating		Disclosure	AAA	Aa & Aa+	Аа-	A+	Α	A-
U.S. Treasury Notes	\$ 490,315	N/A	\$	490,315 \$	\$	\$	\$	\$	- \$	
U.S. Agency Notes	263,977	N/A		263,977						
Corporate Bonds	322,970	A-			1,021	24,280	32,942	70,325	135,118	59,284
Floating-Rate Note Securities	78,471	A-			45,454	3,602	4,991	10,641	12,195	1,588
Asset-Backed Securities	93,580	AAA			92,987	593				
Mortgage-Backed Securities	85,145	AAA			85,145					
Municipal Bonds	164,025	Α			23,392	81,908	38,646	12,600	5,977	1,502
Supranational	10,110	AAA			10,110					
Certificates of Deposit	29,600	A1/P1			29,600					
Commercial Paper	70,079	A1/P1			70,079					
Money Market Mutual Funds	85,593	AAA			85,593					
Total	\$ 1,693,865	-	\$	754,292 \$	443,381 \$	110,383 \$	76,579 \$	93,566 \$	153,290 \$	62,374

# Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of CalOptima's investment in a single issuer. CalOptima's investment policy limits to no more than 5% of the total fair value of investments in the securities of any one issuer, except for obligations of the U.S. government, U.S. government agencies, or government-sponsored enterprises, and no more than 10% may be invested in one money market mutual fund unless approved by the governing board. The investment policy also places a limit of 35% of the amount of investment holdings with any one government-sponsored issuer and 5% of all other issuers. As of June 30, 2020, all holdings complied with the foregoing limitations. The following holdings exceeded 5% of the portfolio as of June 30, 2020:

		Percentage of Portfolio
Investment Type	lssuer	June 30, 2020
U.S. Treasury Notes	United States Treasury	29.93
U.S. Agency Notes	Federal Home Loan Bank	11.24

#### Fair Value Measurements

CalOptima categorizes its fair value investments within the fair value hierarchy established by U.S. GAAP. The hierarchy for fair value measurements is based upon the transparency of inputs to the valuation of an asset or liability as of the measurement date.

- Level 1: Quoted prices in active markets for identical assets or liabilities.
- Level 2: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3: Significant unobservable inputs.

The following is a description of the valuation methodologies used for instruments at fair value on a recurring basis and recognized in CalOptima's consolidated statements of net position, as well as the general classification of such instruments pursuant to the valuation hierarchy.

# 3. **DEPOSITS AND INVESTMENTS (Continued)**

# E. CalOptima's Cash and Investments (Continued)

Marketable Securities: Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using pricing models, quoted prices of securities with similar characteristics, or discounted cash flows. These securities are classified within Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy.

The following table presents the fair value measurements of assets recognized in CalOptima's consolidated statements of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall:

	Invest	ment	Assets at Fair	Value as	of June 30	, 2020	)	
	Level 1		Level 2	Lev	vel 3	Total		
U.S. Treasury Notes	\$ 298,008	\$		\$		\$	298,008	
U.S. Agency Notes			231,675				231,675	
Corporate Bonds			364,553				364,553	
Asset-Backed Securities			111,283				111,283	
Mortgage-Backed Securities			78,468				78,468	
Municipal Bonds			149,434				149,434	
Tax Exempt Municipal Bonds			2,078				2,078	
Supranational			30,476				30,476	
Commercial Paper			17,491				17,491	
Certificates of Deposits	 		18,181				18,181	
	\$ 298,008	\$	1,003,639	\$		\$	1,301,647	

# 4. CHANGES IN CAPITAL ASSETS

Increases and decreases in the County's capital assets for governmental and business-type activities during the fiscal year were as follows:

	Primary Government										
		alance 1, 2019	lr	ncreases	D	ecreases		Balance ne 30, 2020			
Governmental Activities:											
Capital Assets Not Depreciable/Amortizable:											
Land	\$	855,763	\$	16,415	\$	(859)		871,319			
Land Use Rights (Permanent)		6,439						6,439			
Construction in Progress		264,494		147,083		(228,789)		182,788			
Intangible in Progress		13,610		6,726		(1,538)		18,798			
Total Capital Assets Not											
Depreciable/Amortizable		1,140,306		170,224		(231,186)		1,079,344			
Capital Assets, Depreciable/Amortizable:											
Structures and Improvements		1,422,961		214,703		(41,395)		1,596,269			
Land Improvements		4,256						4,256			
Equipment		511,923		47,944		(38,588)		521,279			
Software		139,031		3,846				142,877			
Infrastructure:											
Flood Channels		1,317,444		292		(346)		1,317,390			
Roads		346,480		89,739		(97)		436,122			
Bridges		136,894		19,831				156,725			
Trails		46,937		1				46,938			
Traffic Signals		16,075		1,169		(80)		17,164			
Harbors and Beaches		41,238						41,238			
Total Capital Assets,								·			
Depreciable/Amortizable		3,983,239		377,525		(80,506)		4,280,258			
Less Accumulated Depreciation/Amortization For:											
Structures and Improvements		(773,049)		(42,027)		38,070		(777,006)			
Land Improvements		(937)		(242)				(1,179)			
Equipment		(337,019)		(32,559)		35,937		(333,641)			
Software		(99, 199)		(9,105)				(108,304)			
Infrastructure:											
Flood Channels		(368, 369)		(18,051)		228		(386, 192)			
Roads		(172, 367)		(20,287)		97		(192,557)			
Bridges		(47,063)		(2,828)				(49,891)			
Trails		(37,075)		(970)				(38,045)			
Traffic Signals		(12,091)		(568)		81		(12,578)			
Harbors and Beaches		(32,748)		(691)				(33,439)			
Total Accumulated								_			
Depreciation/Amortization	(	(1,879,917)		(127,328)		74,413		(1,932,832)			
Total Capital Assets,											
Depreciable/Amortizable (Net)		2,103,322		250,197		(6,093)		2,347,426			
Governmental Activities Total Capital Assets, Net	\$	3,243,628	\$	420,421	\$	(237,279)	\$	3,426,770			

# 4. CHANGES IN CAPITAL ASSETS (Continued)

		Primary G	overnment	
	Balance			Balance
	July 1, 2019	Increases	Decreases	June 30, 2020
Business-Type Activities:				
Capital Assets Not Depreciable/Amortizable:				
Land	\$ 38,379	\$	\$	\$ 38,379
Construction in Progress	16,516	40,321	(16,903)	39,934
Intangible in Progress	291	458		749
Total Capital Assets Not				
Depreciable/Amortizable	55,186	40,779	(16,903)	79,062
Capital Assets, Depreciable/Amortizable:				
Structures and Improvements	908,806	12,351		921,157
Land Improvements	,	611		611
Equipment	93,458	13,299	(5,684)	101,073
Software	5,225	410	(=,===)	5,635
Infrastructure	709,663	2,820		712,483
Total Capital Assets,				
Depreciable/Amortizable	1,717,152	29,491	(5,684)	1,740,959
Less Accumulated Depreciation/Amortization For:				
Structures and Improvements	(358,146)	(28,527)		(386,673)
Land Improvements		(8)		(8)
Equipment	(55,126)	(6,854)	4,704	(57,276)
Software	(2,083)	(825)	, 	(2,908)
Infrastructure	(407,600)	(18,643)		(426,243)
Total Accumulated				, ,
Depreciation/Amortization	(822,955)	(54,857)	4,704	(873,108)
Total Capital Assets,			, -	(= -,,
Depreciable/Amortizable (Net)	894,197	(25,366)	(980)	867,851
Business-Type Activities Total Capital Assets, Net	\$ 949,383	\$ 15,413	\$ (17,883)	\$ 946,913
December 14 and 15 at the control of				
Depreciation/Amortization expense was allocated a Government Activities:	among lunctions of	the primary gov	emment as ion	ows:
General Government			\$ 12	,783
Public Protection				,076
Public Ways and Facilities				,929
Health and Sanitation				,557
Public Assistance			5	,730
Education			1	,665
Recreation and Cultural Services			8	,355
Internal Service Funds' Depreciation Expense . Total Governmental Activities Depreciation/				<u>,233                                   </u>
·	·			
Business-Type Activities:			22	241
Airport OC Waste & Recycling				,241 ,616
Total Business-Type Activities Depreciation	/Amortization Exp	ense		,857 ,857
Total Depreciation/Amortization Expense			\$ 182	,185
,				<del></del>

#### 5. SERVICE CONCESSION ARRANGEMENTS

GASB Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements" (SCA) (GASB Statement No. 60) defines the required criteria for which a public-private or public-public partnership arrangement qualifies as a SCA:

- The transferor must convey to the operator both the right and obligation to use one of its capital assets to provide services to the public
- The operator must provide significant consideration to the transferor
- The operator must be compensated from fees that it collects from third parties
- The transferor must either determine what services are provided to whom, and at what rate or price
- The transferor must retain a significant residual interest in the service utility of the facility

The County determined that the Dana Point Harbor arrangements met the criteria set forth in GASB Statement No. 60 (where the County is the transferor), and therefore included this SCA in the County's financial statements.

The Dana Point Harbor is held in trust by the County in accordance with the State Tidelands Grant. Pursuant to the State Tidelands Grant, the County must administer the use of the tidelands and submerged lands in a manner consistent with the tidelands trust and all applicable laws. This includes promoting the use of the harbor for navigation, fishing, public access, water-oriented recreations and the provision of coastal-dependent uses adjacent to the water in leasing or releasing of publicly owned land. Commercial uses, incidental to the above uses, are also allowed.

In addition, the Dana Point Harbor is located entirely within the Coastal Zone and is subject to regulation under the Coastal Act. The Coastal Act was enacted to protect and enhance the coastal environment and to guide and regulate local planning within the Coastal Zone to assure conformity with the statewide goals and policies. For example, the Coastal Act provides that lower cost visitor and recreational facilities shall be protected, encouraged, and where feasible, provided.

On October 29, 2018, the County entered into 66-year term lease agreements with Dana Point Harbor Partners, LLC (DPHP), and Dana Point Harbor Partners Drystack, LLC (DPHPD) to conduct due diligence regarding master lease and development of the Dana Point Harbor. The County must ensure that DPHP and DPHPD, as the Lessees, adhere to the tidelands trust and all applicable laws. The agreements include the reconstruction of the commercial core, the east and west marinas, two new hotels, and the rebuilding of docks. DPHP and DPHPD will fund and build the improvements, and then operate those portions of the harbor on a 66-year lease. DPHP and DPHPD are required to assume full responsibility for operation and maintenance of their lease premises, and make minimum rent payments to the County, in accordance with their respective agreements. Additionally, the agreements provide for the County to receive a percentage of the gross receipts generated from sales, subleases, or any activity permitted under the DPHP and DPHPD arrangements. After the leases end, the assets and improvements will be returned to the County. The current net book value of the Dana Point Harbor assets associated with these agreements is \$809, and it is reported in the County's government-wide financial statements.

Under the terms of the agreement with DPHPD, the County is required to reimburse the Lessee for applicable redevelopment costs. The present value of this obligation, \$18,574, is reported as part of the accounts payable liability in the government-wide financial statements.

As of June 30, 2020, the present value of the minimum rent payments under the contracts is estimated to be \$88,989, using a 2.5% discount rate. This amount is reported as a receivable in the government-wide financial statements. The total monthly minimum rent payments received in FY 2019-20 was \$1,132. In addition, \$70,418 is reported as deferred inflows of resources. As of June 30, 2020, the lease terms for Dana Point Harbor cover the remaining period of 64 years.

#### 6. RECEIVABLES

GASB Statement No. 38, "Certain Financial Statement Note Disclosures," requires identification of receivable balances not expected to be collected within one year. The details of the receivables reported in the government-wide Statement of Net Position that are not expected to be collected within the next fiscal year are identified below:

#### Accounts Receivable

Accounts Receivable had a balance of \$42,088 as of June 30, 2020. Of this amount, \$1,968 is not expected to be collected within the next fiscal year. This primarily consists of \$1,658 for animal care delinquent invoices and \$256 of expected recoveries from the Airport's multi-year fixed-base operator lessee for pollution remediation costs.

#### Deposits Receivable

Deposits Receivable had a balance of \$12,541 as of June 30, 2020. Of this amount, \$12,287 is not expected to be collected within the next fiscal year. This primarily consists of \$11,397 which is not expected to be collected within the next fiscal year for deposits held in condemnation proceedings related to real property acquired through eminent domain, \$417 in deposits with the U.S. Army Corps of Engineers for regulatory permitting process on various maintenance projects and a \$400 deposit required by the vendor per agreement with HCA.

### Leases Receivable

Leases Receivable had a balance of \$88,989 as of June 30, 2020. Of this amount, \$87,571 is not expected to be received within the next fiscal year. This represents the receivable for a 66-year term lease agreement for the renovation and operation of the Dana Point Harbor.

#### Due from Other Governmental Agencies

Due from Other Governmental Agencies had a balance of \$401,636 as of June 30, 2020. Of this amount, \$14,856 is not expected to be received within the next fiscal year, which primarily consists of \$5,406 owed by the State of California to the County for various mandated cost reimbursements for programs and services the State requires the County to provide. \$7,973 is for reimbursement claims for various healthcare programs and \$1,161 is for expected reimbursement of the Santa Ana River Subvention claims that will be submitted to the State Department of Water Resources.

# Notes Receivable

Notes Receivable had a balance of \$26,097 as of June 30, 2020. Of this amount, \$25,729 is not expected to be received within the next fiscal year. This primarily consists of \$23,090 for loans made to developers to build affordable, low to moderate income, and senior housing. In addition, \$2,030 is for housing loans for MHSA programs and \$560 is for loans provided to first time home buyers.

# 7. INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and payables may result from services rendered by one fund to another fund, or from interfund loans. "Due from" and "due to" balances are generally used to reflect short-term interfund receivables and payables whereas "advance from" and "advance to" balances are long-term.

# 7. INTERFUND RECEIVABLES AND PAYABLES (Continued)

The composition of interfund balances as of June 30, 2020 is as follows:

Due from/to other funds:

							Re	ece	ivable Funds						
			Flood		Other		Mental		Other					Internal	
	General	(	Control		Public		Health		Governmental			00	C Waste &	Service	
Payable Funds	Fund		District	Pr	otection	Se	rvices Act		Funds	-	Airport	F	Recycling	Funds	Total
General Fund	\$ 	\$	668	\$	3,308	\$	6	\$	49,359	\$	8	\$	47	\$ 2,541	\$ 55,937
Flood Control District	8,527								579				423	4	9,533
Other Public Protection	6,697													11	6,708
Mental Health Services Act	60,484														60,484
Other Governmental Funds	46,864		981		1				1,417				457	116	49,836
Airport	1,914				2				77					316	2,309
OC Waste & Recycling	10,693								8,527					27	19,247
Internal Service Funds	3,374		12						109					8	3,503
Total	\$ 138,553	\$	1,661	\$	3,311	\$	6	\$	60,068	\$	8	\$	927	\$ 3,023	\$ 207,557

Interfund transactions between the Primary Government and Component Unit:

Receivable Entity	Payable Entity	 Amount
Primary Government-General Fund	Component Unit-CFCOC	\$ 380
Component Unit-CFCOC	Primary Government-Other Governmental Funds	295

The majority of the interfund balances resulted from the time lag between the time that: (1) goods and services were provided, (2) transactions were recorded in the accounting system, and (3) payments between the funds were made.

Advances to/from other funds:

Receivable Entity	Payable Entity	 Amount
OC Waste & Recycling	General Fund	\$ 185
OC Waste & Recycling	Other Governmental Funds	29,867

The interfund loans represent an advance made by OC Waste & Recycling to the General Fund to furnish and equip the OC Animal Care Center, and to Other Governmental Funds for the Sheriff-Coroner's James A. Musick Facility Expansion project, the construction of the OC Animal Care Center, and for the Probation Gym.

# 8. COUNTY PROPERTY ON LEASE TO OTHERS

The County has non-cancellable operating leases for certain buildings, which are not material to the County's general operations. The Airport Enterprise Fund derives a substantial portion of its revenues from non-cancellable operating leases with air carriers and concessionaires, and the OC Waste & Recycling Enterprise Fund derives revenue from landfill gas lease agreements, cell tower operators and a material recovery facility. The Enterprise Funds' property under operating leases, consisting primarily of structures and improvements, at June 30, 2020, approximates \$65,003 net of accumulated depreciation.

# 8. COUNTY PROPERTY ON LEASE TO OTHERS (Continued)

The County leases real property to others under operating lease agreements for recreational boating, retail, restaurants, and other commercial operations. Future minimum rentals to be received under these non-cancellable operating leases as of June 30, 2020 are as follows:

Fiscal Year Ending June 30	Governm	nental Activities	Business	-Type Activities
2021	\$	10,740	\$	44,310
2022		11,638		23,110
2023		9,099		19,998
2024		8,914		19,893
2025		8,614		20,165
		49,005		127,476
2026-2030		37,144		86,107
2031-2035		33,812		15,957
2036-2040		25,779		
2041-2045		6,325		
2046-2050		3,833		
2051-2055		3,832		
2056-2060		3,878		
2061-2065		3,929		
2066-2070		4,003		
2071-2075		4,051		
2076-2080		2,725		
		129,311		102,064
Total future minimum rentals	\$	178,316	\$	229,540

Total contingent rentals, which arise primarily from a percentage of lessee's gross revenues, amounted to approximately \$27,561 (Enterprise Funds), \$3,284 (Other Governmental Funds), \$487 (Internal Service Funds) and \$91 (Flood Control District) for the year ended June 30, 2020.

#### 9. INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2020 were as follows:

				1	ransfer In Fund	s			
		Flood	Other		Other			Internal	
	General	Control	Public		Governmental		OC Waste &	Service	
Transfer Out Funds	Fund	District	Protection		Funds		Recycling	Funds	Total
General Fund	\$ 	\$ 	\$ 5,619	\$	164,717	\$		\$ 6,727	\$ 177,063
Flood Control District	3,126				1,467			1,078	5,671
Other Public Protection	24,734				336			119	25,189
Mental Health Services Act	231,658								231,658
Other Governmental Funds	145,496	946			1,044		710	2,272	150,468
OC Waste & Recycling	9,612				924				10,536
Internal Service Funds	 418	215	10		<u></u>			65	708
Total	\$ 415,044	\$ 1,161	\$ 5,629	\$	168,488	\$	710	\$ 10,261	\$ 601,293

Interfund transfers reflect a flow of assets between funds and blended component units of the primary government without an equivalent flow of assets in return. Recurring transfers were made in the current fiscal year to: (1) relay cash/resources from contributing County funds to various debt service funds for the retirement of long-term obligations, (2) transfer Measure H Tobacco Settlement revenues and Public Safety

# 9. INTERFUND TRANSFERS (Continued)

Sales Tax (PSST) excess revenue in compliance with the specific statutory requirements, (3) provide resources for services provided within the County's Wraparound Program, (4) contribute resources to comply with Proposition 63 MHSA, (5) transfer waste importation revenue in accordance to the Waste Disposal Agreement, and (6) transfer excess unrestricted revenues to finance various County programs based on budgetary authorizations by the Board. Not all-inclusive, the summary below details some of the more significant transfers:

#### Recurring Transfers

#### From General Fund

- \$74,385 was transferred to Other Governmental Funds for various capital projects including, the Civic Center Facilities Master Plan and construction at the Be Well OC Hub and the Yale Transitional Center.
- \$11,705 was transferred to Other Governmental Funds to reimburse expenditures for Sheriff-Coroner construction and facility development projects.
- \$9,182 was transferred to Other Governmental Funds to finance the County's 60% share of the Social Services Agency Wraparound Program.
- \$7,024 was transferred to Other Governmental Funds for data systems development projects.
- \$5,645 was transferred to Internal Service Funds primarily for the purchase of Sheriff-Coroner vehicles.
- \$4,484 was transferred to Other Public Protection in connection with debt service payments for the Central Utility Facility debt issue.
- \$3,000 was transferred to Other Governmental Funds for the maintenance and repair of various Probation Criminal Justice Facilities.
- \$1,442 was transferred to Other Public Protection for the purchase, replacement, and maintenance of Sheriff-Coroner equipment.

### From Flood Control District

- \$3,126 was transferred to the General Fund for the Watershed Management Program.
- \$1,078 was transferred to the Internal Service Funds for the purchase of OC Flood Vehicles.

#### From Other Public Protection

- \$11,280 was transferred to the General Fund to support the Sheriff-Coroner Department's operations.
- \$4,696 was transferred to the General Fund for the reimbursement of various District Attorney programs, such as Proposition 64 Consumer Protection Fund, Real Estate Fraud, Orange County Auto Theft Task Force, and Supplemental Law Enforcement Services Fund.
- \$3,834 was transferred to the General Fund for the reimbursement of qualifying Public Protection
  expenditures incurred by the Clerk-Recorder's Office for specific charges mandated by state law that
  includes modernization of the County's record keeping system, health statistics, micrographics, and
  security measures.
- \$3,792 was transferred to the General Fund to cover the shortfall of state and federal appropriations over department expenditures in Child Support Services.

# From Mental Health Services Act

 \$231,658 was transferred to the General Fund for the reimbursement of qualifying Proposition 63 MHSA expenditures.

### From Other Governmental Funds

- \$56,748 was transferred to the General Fund for funding multi-year capital projects, including the Civic Center Master Plan and Be Well OC Hub construction.
- \$37,634 was transferred to the General Fund for the reimbursement of various County programs as follows:
  - \$18,760 for the Social Services Agency Wraparound Program
  - \$6,947 for Emergency Medical Services

# 9. INTERFUND TRANSFERS (Continued)

#### Recurring Transfers (Continued)

- \$6,375 for Homeless Emergency Aid Program and Crisis Stabilization Program.
- \$5,552 for health disaster preparedness and the Center for Disease Control pandemic flu costs.
- \$29,324 of tobacco settlement monies was transferred to the General Fund to finance HCA's various health care programs and Sheriff-Coroner Department's operational costs.
- \$5,340 was transferred to the General Fund for various information systems projects.
- \$1,226 was transferred to the Internal Service Funds for the purchase of OC Parks vehicles.

### From Enterprise Funds

• \$9,612 was transferred to the General Fund for the County's portion of OC Waste & Recycling's net importation revenue.

In addition, the County had non-recurring transfers in the current fiscal year, which consisted of the following:

### **Non-Recurring Transfers**

#### From General Fund

- \$40,323 was transferred to Other Governmental Funds for development of permanent supportive housing.
- \$12,700 was transferred to Other Governmental Funds for loan payments related to construction of OC Animal Shelter.
- \$2,279 was transferred to Other Public Protection for Clerk-Recorder restricted fee revenue.

#### From Flood Control District

• \$1,112 was transferred to Other Governmental Funds for reimbursement of County Administration South, Building 16 costs.

#### From Other Governmental Funds

- \$9,230 was transferred to the General Fund for Sheriff-Coroner capital projects.
- \$2,500 was transferred to the General Fund for the Yale Transitional Center expenses.

#### 10. SHORT-TERM OBLIGATIONS

#### Taxable Pension Obligation Bonds, 2019 Series A

On January 14, 2019, the County issued Taxable Pension Obligation Bonds, 2019 Series A (the 2019 POBs) in the principal amount of \$402,182. The 2019 POBs were issued in order to take advantage of the discount offered by the OCERS Board of Retirement to prepay the County's FY 2019-20 pension contribution. The 2019 POBs were issued as standard bonds, with four fixed-rate tranches, and a final maturity date of April 30, 2020. The obligation of the County to pay principal and interest on the 2019 POBs is imposed by law and is absolute and unconditional. Pledged security for the bonds are any lawfully available funds of the County. If an event of default has occurred and is continuing, the trustee may proceed to protect or enforce its rights by a suit in equity or action at law. The County repaid in full the outstanding balance of the bonds on April 30, 2020.

# Taxable Pension Obligation Bonds, 2020 Series A

On January 14, 2020, the County issued Taxable Pension Obligation Bonds, 2020 Series A (the 2020 POBs) in the principal amount of \$463,895. The 2020 POBs were issued in order to take advantage of the discount offered by the OCERS Board of Retirement to prepay the County's FY 2020-21 pension contribution. The 2020 POBs were issued as standard bonds, with four fixed-rate tranches, and a final maturity date of April 30, 2021. The obligation of the County to pay principal and interest on the 2020 POBs is imposed by law and is absolute and unconditional. Pledged security for the bonds are any lawfully available funds of the County. If an

# Taxable Pension Obligation Bonds, 2020 Series A (Continued)

event of default has occurred and is continuing, the trustee may proceed to protect or enforce its rights by a suit in equity or action at law. As of June 30, 2020, the outstanding principal amount of the 2020 POBs reported in the General Fund was \$463,895. Refer to Note 3, Deposits and Investments and Note 18, Retirement Plans for additional information.

Description	-	Balance ly 1, 2019	Di P	uances & scount/ remium ortization	R	etirements	Balance ne 30, 2020	Amounts Due within One Year
County of Orange Taxable Pension Obligation Bonds, 2019 Series A Date Issued: January 14, 2019 Interest Rate: 2.816% to 2.899% Original Amount: \$402,182 Maturing in installments through April 30, 2020	\$	402,182	\$		\$	(402,182)	\$ 	\$ 
County of Orange Taxable Pension Obligation Bonds, 2020 Series A Date Issued: January 14, 2020 Interest Rate: 1.770% to 1.820% Original Amount: \$463,895 Maturing in installments through April 30, 2021				463,895		<u></u>	463,895	 463,895
Total	\$	402,182	\$	463,895	\$	(402,182)	\$ 463,895	\$ 463,895

#### 11. LONG-TERM OBLIGATIONS

#### **General Bonded Debt**

### General Obligation Bonded Debt

The amount of general obligation bonded indebtedness the County can incur is limited by law to 1.25% of the last equalized assessment property tax roll. At June 30, 2020, the County had no net general obligation bonded debt. The County's legal debt limit for the year was \$7,909,478. In order for the County to issue general obligation bonds secured by ad valorem taxes on real property, California Constitution Article XIIIA, Section 1 requires the approval of 2/3 of the voters voting on the proposition.

### **Revenue Bonds Payable**

#### Central Utility Facility Lease Revenue Bonds, Series 2016

On June 2, 2016, the South Orange County Public Financing Authority (SOCPFA) issued its \$56,565 Lease Revenue Bonds, Series 2016 at a premium of \$11,724 with an interest rate range of 3.00% to 5.00%. The Lease Revenue Bonds, payable through April 2036, were issued to finance the acquisition, construction and installation of certain capital improvements to be owned by the County and to pay costs relating to the issuance of the bonds. As of June 30, 2020, the outstanding principal amount, including the premium of the Series 2016 Bonds, and interest were \$59,837 and \$23,167, respectively.

#### Revenue Bonds Payable (Continued)

### Central Utility Facility Lease Revenue Bonds, Series 2016 (Continued)

The bonds are special obligations of the SOCPFA payable from and secured by the base rental payments to be made by the County pursuant to and as required under the lease agreement and the amounts held in all funds and accounts (other than the rebate fund) under the indenture. The Central Utility Facility is pledged as collateral for the debt. In the event of default, the SOCPFA or the trustee may exercise any and all remedies available pursuant to law or granted pursuant to the Lease.

# Lease Revenue Bonds, Series 2017A

On June 22, 2017, the CMFA issued its \$152,400 Lease Revenue Bonds, Series 2017A (Orange County Civic Center Infrastructure Improvement Program-Phase I) at a premium of \$22,940, with an interest rate range from 4.00%-5.00%. As the debt was issued by CMFA, this does not constitute debt for the County. Pursuant to a loan agreement, CMFA loaned the bond proceeds totaling \$175,340 to the Capital Facilities Development Corporation (Corporation), a component unit of the County, to construct the County Administration South (CAS) located at 601 N. Ross Street.

The County's payment obligation commenced on November 12, 2019 when the building's Certificate of Substantial Completion was delivered to the trustee. County departments occupying CAS will be responsible for making base rental payments. Debt service interest payments were paid through FY 2019-20. The County's base rental payments, under the Facility Lease, are scheduled to begin in FY 2020-21 and will be used to repay the loan to the CMFA. Loan repayments are scheduled to conclude when the bonds mature, in June 2047. In the event of default, the trustee may exercise any remedies available under the Indenture, the Loan Agreement and the Facility Lease.

### Lease Revenue Bonds, Series 2018A

On December 13, 2018, CMFA issued its \$185,705 Lease Revenue Bonds, Series 2018A (Orange County Civic Center Infrastructure Improvement Program-Phase II) at a premium of \$26,599, with an interest rate coupon of 5%. As the debt was issued by CMFA, this does not constitute debt for the County. Pursuant to a loan agreement, CMFA loaned the bond proceeds totaling \$212,304 to the Corporation, a component unit of the County, to construct County Administration North (CAN) located at 645 N. Ross Street. A contractor has been selected to construct CAN pursuant to a Development Agreement with the Corporation and construction has begun.

The County's payment obligation will commence once the building's Certificate of Substantial Completion is delivered to the trustee. County departments occupying CAN will be responsible for making base rental payments. The County's base rental payments, under the Facility Lease, are scheduled to begin in FY 2022-23 and will be used to repay the loan to the CMFA. Loan repayments are scheduled to end when the bonds mature, in June 2048. In the event of default, the trustee may exercise any remedies available under the Indenture, the Loan Agreement and the Facility Lease.

# Taxable Refunding Pension Obligation Bonds, Series 1997A

In September 1994, the County issued its Taxable Pension Obligation Bonds, Series 1994A in the aggregate principal amount of \$209,840 and Series 1994B in the aggregate principal amount of \$110,200 (Series 1994 Pension Bonds). The Series 1994 Pension Bonds were partially refunded with proceeds of the County's Taxable Refunding Pension Obligation Bonds, Series 1996A and Series 1997A.

#### Revenue Bonds Payable (Continued)

# Taxable Refunding Pension Obligation Bonds, Series 1997A (Continued)

On May 11, 2000, a cash tender offer of certain outstanding Pension Obligation Bonds was completed. The County purchased and canceled \$288,290 (maturity value) of Pension Obligation Bonds for a cost of \$179,016. On June 22, 2000, the debt service on the outstanding Pension Obligation Bonds was provided for through the deposit with the trustee of \$175,492 principal amount of "AAA" rated debt securities issued by Fannie Mae, along with \$9,151 in debt service funds already being held by the trustee. In accordance with irrevocable instructions, these securities, together with other cash amounts and investments held by the trustee, will be used solely to retire the remaining Pension Obligation Bonds as they mature. Because this was an economic defeasance and not a legal defeasance, this debt continues to be reported in the County's financial statements until it is fully redeemed. As of June 30, 2020, the outstanding principal amount, interest accretion, and unaccreted interest of the Series 1997A Pension Obligation Bonds were \$2,967, \$15,090, and \$985 respectively.

# Airport Revenue Refunding Bonds, Series 2019A and 2019B

On July 9, 2009, the Airport issued the Airport Revenue Bonds, Series 2009A and 2009B (2009A and 2009B Bonds) in the aggregate principal amount of \$233,115, with an original issue net premium of \$288. The 2009A and 2009B Bonds were issued to finance a portion of the Airport Improvement Program (AIP), fund the debt service requirement for the bonds, fund capitalized interest on a portion of the bonds and pay costs relating to the issuance of the bonds. The AIP consist of numerous direct improvements to the Airport facilities such as construction of Terminal C, Parking Structure C and two commuter/regional holdrooms at the north and south ends of the extended Terminal.

On May 14, 2019, the Airport issued the Airport Revenue Refunding Bonds, Series 2019A and 2019B (2019A and 2019B Bonds) in the principal amount of \$85,030, with a premium of \$13,404. The 2019A and 2019B Bonds were issued to refund and defease the 2009A and 2009B Bonds, fund a debt service reserve subaccount for the bonds, and pay certain expenses in connection with the issuance of the bonds. As of June 30, 2020, the outstanding principal amount, including premium, of the 2019A and 2019B Bonds were \$38,821 and \$54,641, respectively.

The 2019 Bonds are secured by a pledge of (1) operating revenues, net of specified operating expenses, (2) interest earnings, (3) other miscellaneous revenue and (4) available PFC revenue. In the event of default, the trustee may exercise any remedies available under the bond indentures and under state and federal law.

#### Fiscal Year 2019-20 Debt Obligation Activity

# **Direct Placement Obligations**

#### Teeter Plan Notes

On July 16, 2018, the County issued its three-year taxable Teeter Plan Notes, Series B with Wells Fargo Bank, National Association as a direct placement under the Amended and Restated Note Purchase and Reimbursement Agreement. The Teeter Plan Notes were authorized for a total amount of \$100,000 and certain delinquent taxes (excluding penalties and interest) were pledged revenues for the Teeter Plan Notes. The Teeter Plan Notes were issued for \$61,107 in taxable Teeter Plan Obligation Notes, Series B to refund the June 30, 2018 outstanding Teeter balance of \$27,247 and finance the purchase of \$33,860 for the delinquent property tax receivables associated with the Teeter Plan. Proceeds of this issuance, associated with the purchase of delinquent property tax receivables, paid the participating agencies in the Teeter Plan the full amount of their taxes from the secured property tax roll. In the event of default, the Purchaser may exercise any and all remedies available under the Trust Agreement or pursuant to law. There is an acceleration clause that

### Fiscal Year 2019-20 Debt Obligation Activity (Continued)

# **Direct Placement Obligations (Continued)**

# Teeter Plan Notes (Continued)

Allows the Purchaser to declare the principal and accrued interest to be due and payable immediately, in the event of default.

On December 28, 2018 and June 20, 2019, the County used all of the accumulated base taxes to redeem \$22,084 and \$9,516, respectively, of the Teeter Plan Obligation Notes. As of June 30, 2019, the outstanding principal amount of the Teeter Plan Obligation Notes was \$29,507.

On July 15, 2019, additional Teeter Plan Notes were issued in the amount of \$40,269 to finance the delinquent property tax receivables associated with the Teeter Plan for a new outstanding balance of \$69,776.

On December 23, 2019, the County used all of the accumulated base taxes to redeem \$26,337 of the Teeter Plan Obligation Notes for a new outstanding balance of \$43,439.

Due to the anticipated economic impact of the COVID-19 pandemic, on April 21, 2020, the Board approved an increase in the authorized amount from \$100,000 to \$150,000. On June 24, 2020, the County used accumulated base taxes to redeem \$8,778 of the Teeter Plan Obligation Notes. As of June 30, 2020, the outstanding principal amount of the Teeter Plan Obligation Notes was \$34,661 and the authorized, unused available commitment under the First Amendment to Amended and Restated Note Purchase and Reimbursement Agreement was \$115,339. At the time of the increase in authorized amount, the prior notes in the amount of \$43,439 were paid off, and new notes in the amount of \$43,439 were issued.

# Schedule of Long-Term Debt Obligations, Fiscal Year 2019-20

The table below summarizes the revenue bonds and direct placement obligations outstanding and related activity for the year ended June 30, 2020.

Description	Balance July 1, 2019	Loans/Debt Issuances and Discount/ Premium Amortization	Accreted Interest	Retirements	Balance June 30, 2020	Amounts Due within One Year
Governmental Activities:						
Revenue Bonds and POBs:						
South Orange County Public Financing Authority	,					
Central Utility Facility Lease Revenue Bonds,	_					
<u>Series 2016</u>						
Date Issued: June 2, 2016						
Interest Rate: 3.00% to 5.00%						
Original Amount: \$56,565						
FY 2019-20 Principal and Interest: \$4,486						
FY 2019-20 Total Pledged Revenues: \$4,427						
Maturing in installments through April 1, 2036	\$ 62,025	\$ (213)	\$	\$ (1,975)	\$ 59,837	\$ 2,417
California Municipal Finance Authority Lease Revenue Bonds, Series 2017A						
(Orange County Civic Center Infrastructure						
Improvement Program-Phase I)						
Date Issued: June 22, 2017						
Interest Rate: 4.00% to 5.00%						
Original Amount: \$152,400						
FY 2019-20 Interest: \$7,176						
Maturing in installments through June 1, 2047	175,340				175,340	3,211
California Municipal Finance Authority Lease Revenue Bonds, Series 2018A (Orange County Civic Center Infrastructure						
Improvement Program-Phase II)						
Date Issued: December 13, 2018						
Interest Rate: 5.00%						
Original Amount: \$185,705						
FY 2019-20 Interest: \$9,285						
Maturing in installments through June 1, 2048	212,304				212,304	
County of Orange						
Taxable Refunding Pension						
Obligation Bonds, Series 1997 A						
Date Issued: January 1, 1997 - Current Interest						
Rate Bonds (CIB)						
Date Issued: January 14, 1997 - Capital Appreciation						
Bonds (CAB)						
To Refund the Taxable POBs Series 1994 A						
Interest Rate: CIB - 5.71% to 7.36%						
Interest Rate: CAB - 7.33% to 7.96%						
Original Amount: CIB - \$71,605						
Original Amount: CAB - \$65,318						
FY 2019-20 Principal and Interest: \$14,500						
Maturing in installments through September 1,				(0.4==)		a
2010 (CIB) and September 1, 2021 (CAB)	5,445			(2,478)	2,967	2,451
Interest Accretion on CAB	25,201		1,911	(12,022)	15,090	13,049
Subtotal-Revenue Bonds and POBs	480,315	(213)	1,911	(16,475)	465,538	21,128

# Schedule of Long-Term Debt Obligations, Fiscal Year 2019-20 (Continued)

Loans/Debt Issuances and Discount/

Description	Balance July 1, 2019		Discount/ Premium Amortization		Accreted Interest	etirements	Jı	Balance June 30, 2020		mounts ue within One Year	
Direct Placement Obligations:											
County of Orange Teeter Plan Notes Date of Issuance: July 16, 2018 Interest Rate: LIBOR Index rate + 50 basis points Original Amount: \$61,107 FY 2019-20 Principal and Interest: \$70,907 Maturing on July 30, 2021	\$ 29,507	\$	40,269	\$		\$	(69,776)	\$		\$	
Date of Issuance: April 27, 2020 Interest Rate: LIBOR Index rate + 50 basis points Original Amount: \$43,439 FY 2019-20 Principal and Interest: \$8,910 FY 2019-20 Total Pledged Revenues: \$8,518 Maturing on July 30, 2021			43,439				(8,778)		34,661		
Subtotal-Direct Placement Obligations	29,507		83,708				(78,554)		34,661		
Subtotal-Governmental Activities	509,822		83,495	_	1,911	_	(95,029)		500,199		21,128
Business-Type Activities:											
Airport Revenue Refunding Bonds- Series 2019A and 2019B Date Issued: May 14, 2019 Interest Rate: 5.00% Original Amount: \$85,030 FY 2019-20 Principal and Interest: \$4,582 FY 2019-20 Total Pledged Revenues: \$44,028 Maturing in installments through July 1, 2030	98,079						(4,617)		93,462		13,552
Subtotal-Business-Type Activities	98,079						(4,617)	_	93,462		13,552
Total	\$ 607,901	\$	83,495	\$	1,911	\$	(99,646)	\$	593,661	\$	34,680
		_	<u>.</u>	÷		<u> </u>		_		_	

# Schedule of Long-Term Debt Service Requirements to Maturity

The following is a schedule of all long-term debt service requirements to maturity by activity type on an annual basis.

	Governmental Activities						Business-Type Activities						
		Revenue Bon	ds ar	nd POBs	Dir	Direct Placement Obligations			Revenue Bonds				
Fiscal Year(s) Ending June 30		Principal		Interest		Principal		Interest		Principal		Interest	Total
2021	\$	7,310	\$	31,942	\$		\$	615	\$	11,255	\$	3,873	\$ 54,995
2022		5,623		21,676		34,661		51		11,815		3,295	77,121
2023		8,990		18,394						6,750		2,832	36,966
2024		9,440		17,946						7,095		2,486	36,967
2025		9,915		17,474						8,845		2,087	38,321
2026-2030		57,520		79,415						35,795		4,037	176,767
2031-2035		73,404		63,525						1,525		38	138,492
2036-2040		74,340		44,636									118,976
2041-2045		89,170		25,318									114,488
2046-2048		54,000		4,712									58,712
Total		389,712	_	325,038		34,661		666		83,080		18,648	851,805
Add: Premium/(Discount)		60,736								10,382			71,118
Add: Interest Accretion on CAB		15,090											15,090
Total	\$	465,538	\$	325,038	\$	34,661	\$	666	\$	93,462	\$	18,648	\$ 938,013

# **Changes in Long-Term Liabilities**

Long-term liability activities, for the year ended June 30, 2020, were as follows:

	Balance July 1, 2019		Α	dditions	Reductions		Balance June 30, 2020		Due within One Year	
Governmental Activities:						•				
Revenue Bonds	\$	388,720	\$		\$	(1,975)	\$	386,745	\$	4,859
Pension Obligation Bonds		5,445				(2,478)		2,967		2,451
Teeter Plan Notes (Direct Placement)		29,507		83,708		(78,554)		34,661		
Add: Premium/(Discount) on Bonds Payable		60,949				(213)		60,736		769
Total, Net		484,621		83,708		(83,220)		485,109		8,079
Interest Accretion on CAB		25,201		1,911		(12,022)		15,090		13,049
Other Long-Term Liabilities:										
Compensated Employee Absences Payable		180,320		156,219		(156,735)		179,804		107,023
Capital Lease Obligations Payable *		39,396				(7,694)		31,702		6,610
Insurance Claims Payable		220,072		131,264		(127,661)		223,675		57,917
Intangible Assets Obligations Payable		2,639		486		(1,230)		1,895		721
Total Other Long-Term Liabilities		442,427		287,969		(293,320)		437,076		172,271
Total Long-Term Liabilities **		•		·						
For Governmental Activities	\$	952,249	\$	373,588	\$	(388,562)	\$	937,275	\$	193,399

<sup>\*</sup> Includes amount of \$2,109 from an Internal Service Fund. For additional information, refer to Note 13, Leases.

<sup>\*\*</sup> The total long-term liabilities do not include Net Pension Liability or Net OPEB Liability. Refer to Note 18 for additional information on the Net Pension Liability and Note 19 for the Net OPEB Liability.

### **Changes in Long-Term Liabilities (Continued)**

	_	Balance				_	Balance		within
	July 1, 2019		 Additions		Reductions		e 30, 2020	One Year	
Business-Type Activities:									
Bonds Payable:									
Revenue Bonds	\$	85,030	\$ 	\$	(1,950)	\$	83,080	\$	11,255
Add: Premium (Discount) on Bonds Payable		13,049			(2,667)		10,382		2,297
Total Bonds Payable, Net		98,079			(4,617)		93,462		13,552
Other Long-Term Liabilities:									
Compensated Employee Absences Payable		4,202	4,341		(4,297)		4,246		2,504
Arbitrage Rebate Payable		103			(103)				
Landfill Site Closure/Postclosure									
Liabilities *		179,758	10,272		(5,649)		184,381		3,680
Pollution Remediation Obligation **		17,481			(1,296)		16,185		698
Intangible Assets Obligations Payable		167	 		(93)		74		72
Total Other Long-Term Liabilities		201,711	14,613		(11,438)		204,886		6,954
Total Long-Term Liabilities ***					•				
For Business-Type Activities	\$	299,790	\$ 14,613	\$	(16,055)	\$	298,348	\$	20,506

- \* Refer to Note 14 for additional information regarding the increase in Landfill Site Closure/Post Closure Liabilities.
- \*\* Refer to Note 17 for additional information regarding the decrease in Pollution Remediation Obligation.
- \*\*\* The total long-term liabilities do not include Net Pension Liability or Net OPEB Liability. Refer to Note 18 for additional information on the Net Pension Liability and Note 19 for Net OPEB Liability.

#### **Compensated Employee Absences**

The estimated compensated employee absences payable recorded at June 30, 2020 is \$184,050. Employees are entitled to be paid annual leave, compensated time, and in some cases vacation and sick time depending on job classification, length of service, and other factors. For the governmental funds, most of the compensated absences liability will ultimately be paid from the General Fund.

# **Special Assessment District Bonds**

Special Assessment District Bonds consist of Assessment District Bonds and Community Facilities District Bonds.

Assessment District Bonds are issued pursuant to provisions of the Improvement Bond Act of 1915 (Division 10 of the California Streets and Highways Code). Proportionate shares of principal and interest installments sufficient in aggregate to meet annual bond debt service requirements are included on the regular County tax bills sent to owners of property against which there are unpaid assessments. Neither the faith and credit nor the taxing power of the County, the State, or any political subdivision thereof is pledged to the payment of the bonds. Assessment District Bonds represent limited obligations of the County payable solely from special assessments paid by property owners within each district. Accordingly, such obligations are not included in the accompanying basic financial statements.

Community Facilities District Bonds are issued pursuant to the Mello-Roos Community Facilities Act of 1982, as amended, and are payable from a portion of certain special taxes to be levied on property within the boundaries of the Community Facilities District. Except for the special taxes, no other taxes are pledged to the payment of the bonds. The bonds are not general or special obligations of the County nor general obligations of the District, but are limited obligations of the District payable solely from certain amounts deposited by the District in the special tax fund. Accordingly, such obligations are not included in the accompanying basic financial statements.

### **Special Assessment District Bonds (Continued)**

The County is acting as an agent of the assessment and community facilities districts in collecting the assessments and special taxes, forwarding the collections to other paying agents or directly to bondholders, and initiating any necessary foreclosure proceedings. Because of the County's limited obligation in connection with special assessment district and community facilities district debt, related transactions are reflected in Agency Departmental Funds. Major capital outlay expenditures relating to these bonds are accounted for in the "Service Areas, Lighting Maintenance and Assessment Districts" Special Revenue Fund. Special assessment district and community facilities district bonds outstanding as of June 30, 2020, amounted to \$478,904.

#### 12. CONDUIT DEBT OBLIGATIONS AND SUCCESSOR AGENCY DEBT

#### Single and Multi-Family Housing Bonds

From 1980 through 2013, the County issued bonds under the authority of Chapter 7 of Part 5 of Division 3 of the Health and Safety Code of the State of California. The purpose of the bonds is to finance the purchase of single-family homes and the construction of multi-family units to benefit low and moderate income families.

The bonds are secured by the property financed and are payable solely from revenue of the projects and payments received on the underlying mortgage loans.

The bonds do not constitute a liability of the County. Neither the County, the State of California, nor any political subdivisions thereof are obligated in any manner for the repayment of the bonds. In no event shall the bonds be payable out of any funds or properties of the County. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2020, there were 13 series of bonds outstanding with an aggregate principal amount payable of \$76,201.

### Orange County Development Agency (OCDA) Successor Agency Bond Debt

On December 29, 2011, the California Supreme Court issued an opinion in California Redevelopment Association (CRA) v. Matosantos, upholding the constitutionality of ABX1 26, eliminating Redevelopment Agencies (RDA) statewide effective February 1, 2012. Under ABX1 26, a successor agency was created for each dissolved RDA, including OCDA, and charged with winding down the dissolved RDA's operations and performing enforceable obligations (as defined in the law). The OCDA Successor Agency assumed the dissolved RDA's enforceable obligations, which include bond debt obligations. The Neighborhood Development and Preservation Project and Santa Ana Heights Project Refunding Bonds debt service obligations for FY 2019-20 appeared on the OCDA Successor Agency Recognized Obligation Payment Schedule and were approved by the Successor Agency Oversight Board, the State Department of Finance, and were paid to bondholders according to the debt service schedule.

Effective with OCDA's dissolution on February 1, 2012, the assets and liabilities (including bond debt) were transferred to and reported in a Private-Purpose Trust Fund of the County. This transfer and reporting structure reflects the custodial role accepted by the successor agency. As of June 30, 2020, the outstanding principal amount, including the premium of the OCDA Successor Agency bonds and remaining interests were \$13,783 and \$1,059, respectively.

The bonds do not constitute a liability of the County. Neither the County, the State of California nor any political subdivisions thereof are obligated in any manner for the repayment of the bonds. In no event shall the bonds be payable out of any funds or properties of the County. Accordingly, the bonds are reported as liabilities in the Private-Purpose Trust Fund.

# 13. LEASES

# **Operating Leases**

The County is committed under various operating leases, primarily for office buildings, office equipment and other equipment. The following is a schedule of future minimum payments required under operating leases entered into by the County that have initial or remaining noncancelable lease terms in excess of one year as of June 30, 2020:

Fiscal Year Ending June 30	Eq	uipment	Real Property		 Total
2021	\$	2,555	\$	36,773	\$ 39,328
2022		109		34,983	35,092
2023		16		33,028	33,044
2024		1		32,998	32,999
2025		1		30,059	30,060
2026-2030		2		135,872	135,874
2031-2035				69,937	 69,937
Total	\$	2,684	\$	373,650	\$ 376,334

Total expenditures for equipment rentals and building and improvements incurred for FY 2019-20 was \$72,283.

#### Capital Leases

The following is a schedule of property the County has leased under capital leases, which includes \$3,187 of equipment for an Internal Service Fund, at June 30, 2020:

Land	\$ 14,831
Equipment	3,234
Less: Accumulated Depreciation	(380)
Structures & Improvements	65,121
Less: Accumulated Depreciation	 (43,077)
Total	\$ 39,729

The following are the future minimum lease payments under capital leases and the present value of the net minimum lease payments as of June 30, 2020:

Fiscal Year Ending June 30	
2021	\$ 9,286
2022	7,677
2023	7,831
2024	7,500
2025	4,577
2026-2027	 980
Total Minimum Lease Payments	37,851
Less: Amount Representing Interest	 (6,149)
Present Value of Net Minimum Lease Payments	\$ 31,702

# 14. LANDFILL SITE CLOSURE AND POSTCLOSURE CARE COSTS

State laws and regulations require OC Waste & Recycling to place final covers on its landfill sites when the landfills stop accepting waste, and to perform certain postclosure maintenance and monitoring functions at the site for a minimum of 30 years after closure. Although closure and postclosure care costs will be paid only near

### 14. LANDFILL SITE CLOSURE AND POSTCLOSURE CARE COSTS (Continued)

or after the date each respective landfill stops accepting waste, OC Waste & Recycling will report a portion of these closure and postclosure care costs as an operating expense in each period based on the landfill capacity used as of the Statement of Net Position date.

OC Waste & Recycling owns or operates the following waste disposal sites:

- Frank R. Bowerman (FRB) (Irvine-Active)
- Olinda Alpha (Brea-Active)
- Prima Deshecha (San Juan Capistrano-Active)
- Santiago Canyon (Orange-Ceased accepting waste in 1996, final closure certification in 2005)
- Coyote Canyon (Newport Beach-Ceased accepting waste in 1990, final closure certification in 1995)

The total landfill closure and postclosure care liability at June 30, 2020 was \$184,381. The total liability represents the cumulative amount accrued based on the percentage of the active landfill capacities that have been used to date (37.18% for FRB, 85.42% for Olinda Alpha and 22.26% for Prima Deshecha), less actual costs paid related to both closure and postclosure of the Santiago and Coyote Canyon landfills. OC Waste & Recycling will recognize the remaining estimated cost of closure and postclosure care of \$184,913 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2019 dollars (using the 2019 inflation factor of 1.018). OC Waste & Recycling has enough landfill capacity to operate the system for a minimum of 25 years. However, OC Waste & Recycling estimates that it intends to operate the landfills well beyond this period as a result of approved and planned expansions.

In compliance with Title 27-Environmental Protection of California Code of Regulations, OC Waste & Recycling makes cash contributions as required to its escrow funds to provide financial assurance for estimated future landfill closure costs based on the GASB Statement No. 18, "Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs", formula which is adjusted annually by the Cal Recycle-provided CPI factor. Also in compliance with regulations. OC Waste & Recycling has executed pledge-of-revenue agreements to provide financial assurance for estimated future landfill postclosure maintenance costs. The agreements state that OC Waste & Recycling pledges revenue from future gate fees deposited to pay for estimated postclosure maintenance or shall obtain alternative coverage within sixty (60) days if OC Waste & Recycling ceases at any time to retain control of its ability to allocate pledged revenue to pay postclosure maintenance costs. OC Waste & Recycling has proactively pre-funded this cost based on the State mandated formula that computes landfill capacity as a percentage of the total landfill capacity times the total estimated cost for postclosure maintenance. The estimated costs for future closure and postclosure maintenance are annually adjusted based on State provided inflation factors. The State mandated formula under which contributions to both closure and postclosure funds are calculated would provide for the accumulation of sufficient cash to cover all estimated costs when each landfill site reaches maximum capacity. If additional costs for closure or postclosure maintenance are determined due to changes in technology or higher regulatory requirements, these costs may need to be covered by increasing the amount charged to landfill customers.

As of June 30, 2020, a total of \$96,759 has been set aside for estimated closure and postclosure costs and is included in the accompanying Statement of Net Position as Restricted Pooled Cash and Investments-Closure and Postclosure Care Costs.

Regulations governing solid waste management are promulgated by government agencies on the federal, state and local levels. These regulations address the design, construction, operation, maintenance, closure and postclosure maintenance of various types of facilities, acceptable and prohibited waste types, and inspection, permitting, environmental monitoring and solid waste recycling requirements. Regulations at both the state and federal levels could impose retroactive liability, particularly with respect to cleanup activities relating to any landfill site ever operated by the County, whether or not owned by the County. Refer to Note 17, Pollution Remediation, for additional discussion regarding pollution remediation liabilities.

# 15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

#### **Encumbrances**

The County has established a procedure for encumbering appropriations for purchase orders, contracts, and other commitments authorizing delivery of merchandise or rendering of services. An encumbrance system reduces the possibility of commitments being made in excess of budgeted appropriations due to the lag time between issuance of purchase orders, contracts, and other obligations, and the actual provision of services or goods and subsequent receipt of invoices and billings from the vendors and contractors. Depending on the source(s) of funding, encumbrances are reported as part of restricted or assigned fund balance on the governmental funds balance sheet. In accordance with GASB Statement No. 54, the County's total significant encumbrances for governmental funds in the aggregate are reported at June 30, 2020, as follows:

General Fund	\$ 46,430
Flood Control District	93,545
Other Public Protection	1,959
Other Governmental Funds	87,221
Total Encumbrances for Governmental Funds	\$ 229,155

# **Construction Commitments**

At June 30, 2020, the County's total commitments for major contracts entered into for equipment, intangible assets, land and structures and improvements were as follows, listed by fund within governmental or business-type activities:

	Significant		
Project Title	Com	mitments	
Governmental Activities:			
General Fund			
Property Tax System Re-platforming Project	\$	2,226	
Time Keeping System/Performance Budget Upgrade		1,926	
		4,152	
Flood Control District			
East Garden Grove-Wintersburg Channel U/S Warner		53,445	
Santa Ana River Interceptor Line Construction		2,421	
Huntington Beach Channel		2,073	
San Juan Creek Channel Phase IV-3700' to 6100' U/S Stonehill Dr		1,540	
Fullerton Creek Channel, D/S Western Ave to U/S Beach Blvd Improvement Project		1,372	
Santa Ana River Parkway Extension		1,124	
		61,975	
Other Governmental Funds			
Civic Center Facilities Master Plan, Building 14		158,579	
Orange County Zoo-Oak Woodland Exhibit		6,868	
James A. Musick Facility Expansion Phase I		3,565	
James A. Musick Facility Expansion Phase II		2,832	
Intake Release Center facility modifications-Mental Health Upgrade		2,787	
Santiago Canyon Road to N Live Oak Canyon Road Safety Improvements		2,650	
Brea Boulevard/Brea Canyon Road		2,305	
Americans with Disabilities Act Upgrades (Annual)-Anaheim Island		1,967	
Laguna Canyon Road Segment 4, Phase 2 to 4		1,553	
Santa Ana Ave Storm Drain Improvements and Landscaping		1,277	
Tri-City Park-Replace Restrooms 1 & 2		1,272	
CCTV Central Jail Complex Power Upgrade Project		1,162	
Theo Lacy Emergency Generators Replacement		1,073	
		187,890	
Internal Service Funds			
Purchase of Various Vehicles		11,062	
		11,062	

# 15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS (Continued)

# **Construction Commitments (Continued)**

Project Title	Significant Commitments
Business-Type Activities:	
Airport	
Airport Operations Center	4,157
Planning	2,667
Parking Structure C, Phase 2	2,652
Maintenance	1,037
	10,513
OC Waste & Recycling	
Bee Canyon Greenery Project	4,767
Capistrano Greenery Project	4,073
	8,840
Total Commitments	\$ 284,432

In addition, the County is involved in the Santa Ana River Mainstem Project (SARMP). The SARMP is a major flood control project implemented and funded by the Federal government and three local sponsors—OCFCD, San Bernardino County Flood Control District, and Riverside County Flood Control and Water Conservation District. A component of the initial project has been re-designated as the Prado Dam Project (Project), which is being implemented and funded by the Federal Government and the OCFCD through a separate Project Cooperation Agreement (PCA). The purpose of the SARMP is to prevent devastating damage caused by large-scale flooding of the Santa Ana River flood plain. When the SARMP was initiated in 1989, the U.S. Army Corps of Engineers (COE) considered this flood plain to constitute the worst flood threat west of the Mississippi River as to potential impacts to population and property. The Project involves a combination of flood channel improvements and constructing new channels in Orange, San Bernardino, and Riverside counties, construction of the Seven Oaks Dam in San Bernardino County, construction of improvements and protection at the Santiago retention basin and along the creek, raising the existing Prado Dam and increasing its flood flow outlet gates and reservoir capacity, along with several environmental mitigation-related studies, habitat restoration and protection activities, recreation amenities, and preservation of historical sites and records.

The COE's estimated combined cost of all project components is \$2,830,419. OCFCD's combined cost share is estimated to be \$890,649 for the entire Santa Ana River Project. As of June 30, 2020, the OCFCD has expended about \$661,467 on the entire Santa Ana River Project.

The construction of Seven Oaks Dam and most channel improvements in Riverside, San Bernardino, and Orange counties have been completed. The relocation and protection of State Route (SR) 71 adjacent to Prado Dam (a joint OCFCD and Caltrans project) and construction to raise the Prado Dam embankments and install new outlet gates is complete. Landscaping along the Santa Ana River in Orange County was completed in May 2010. Design for the construction of interior dikes in the Prado Dam reservoir, and for improvements to the spillway are also ongoing. The COE completed construction of National Housing Tract Dike and Sewage Treatment Plant in 2008. Landscaping for these dikes began in September 2009 and were completed in June 2011. Several environmental mitigation studies and restoration/preservation projects are underway in all three counties. All property right acquisitions for the Seven Oaks Dam and along the lower Santa Ana River in Orange County up to Weir Canyon Road are completed. The Green River Golf Course was acquired in September 2006. This property is required for construction of protection along SR-91 and nearby mobile homes, open space/recreation mitigation, and to accommodate increased flooding when the Prado Dam outlet gates are constructed and operational. The first phase of SR-91 protection (Reach 9 Phase 2B Project) was completed in September 2014. The second phase (Reach 9 Phase 3) started construction in January 2014 and was completed in March 2015. As continuation to the ongoing Reach 9 Project, the COE determined that bank improvements needed to continue east on the south side of the Santa Ana River along SR-91. As such, the Reach 9 Phase 4 Project was developed and the project was awarded on April 13, 2016 at an estimated cost of \$15,300. Completion of the Reach 9, Phase 4 Project occurred in February 2020. The COE is also constructing bank improvements on the north side of the Santa Ana River adjacent to La Palma Avenue from Weir Canyon

### 15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS (Continued)

### **Construction Commitments (Continued)**

Road to the railroad (Reach 9 Phase 5A and Phase 5B). Phase 5A was awarded on September 28, 2015 at a cost of \$22,500 and was completed in January 2019. The construction contract for Phase 5B was awarded in September 2016 with an estimated cost of \$25,500, but it was ultimately terminated in FY 2019-20. A new contract will be awarded in September 2020 with completion expected within 18 months. The OCFCD awarded the construction contract on August 9, 2011 for the four miles of Santa Ana River Interceptor Line (SARI) relocation project, which was completed by August 2014. Phase I of the Auxiliary Embankment (an extension of Prado Dam) was completed in September 2012 and Phase II was completed in July 2019. A contract for the construction of the Yorba-Slaughter Adobe Dike was awarded in December of 2012 at a cost of \$6,000 and was substantially completed in August 2017. The Women's Prison Dike (to protect the California Institute of Women) was awarded September 2014 for \$12,700 and a \$3,400 modification which was awarded in August 2015. This feature was substantially completed April of 2016. The OCFCD continues to acquire property rights for the Prado Dam Project, subject to the availability of funding.

The project has been authorized by the State Legislature for reimbursement of up to 70% of the Local Sponsors' expenses through the State Flood Control Subvention Fund, which is administered by the Department of Water Resources (DWR). As of June 30, 2020, OCFCD has submitted \$440,359 in claims, and received \$426,914 in reimbursements. An additional \$1,064 in claims is in the process of being prepared for submittal to the DWR.

Of the total amount outstanding, \$6,601 was reported as deferred inflows of resources at the fund level and recognized as revenue in the government-wide financial statements. Once a claim is reviewed and approved by DWR, 90% of the eligible expenditures can be paid, subject to available funding, with the remaining 10% paid after an audit by the State Controller's Office.

#### 16. SELF-INSURANCE

The County is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; natural disasters; unemployment; salary continuance; and providing health benefits to employees, retirees and their dependents. The County has chosen to establish ISFs where assets are set aside for claim settlements and judgments associated with such losses.

The Workers' Compensation ISF addresses the risks related to employee injury through its Safety Program, which is responsible for injury and illness prevention. The Workers' Compensation program ensures that all benefits are properly provided and administers the contract for the third-party workers' compensation claims administration. Workers' compensation claims are self-funded up to \$20,000.

The Property and Casualty Risk ISF is responsible for managing losses related to torts; theft of, damage to and destruction of assets, errors and omissions, civil rights claims, and natural disasters. Tort liability is also self-funded, up to \$5,000. Commercial insurance is purchased for property and other risk exposures. Excess liability insurance provides up to an additional \$85,000 in liability coverage. There were no losses that impacted the County's excess insurance coverage for the last three fiscal years.

Independent actuarial studies are prepared annually for the Workers' Compensation and Property and Casualty Risk ISFs. The reported unpaid claims liabilities are based on the results of those annual actuarial studies and include case reserves, development of known claims, incurred but not reported claims, allocated loss adjustment expenses and unallocated loss adjustment expenses. Unpaid claims liabilities are calculated considering inflation, claims cost trends, including frequency and payout of settlements and judgments, interest earnings, and changes in legal and economic factors. Unpaid claims liabilities have been discounted at a rate of 2.50% in the Workers' Compensation ISF and 1.50% in the Property and Casualty Risk ISF to reflect anticipated future investment earnings. The decrease from 2.00% to 1.50% in FY 2019-20 in the Property and Casualty Risk ISF rate is due to lower than anticipated interest rates for the past few years.

# 16. SELF-INSURANCE (Continued)

All County departments and other governmental agencies authorized by the Board to participate in the Workers' Compensation ISF are charged for their pro-rata share of costs based upon employee classification rates, claims experience, and funding for the Workers' Compensation program. All County departments participate in the Property and Casualty Risk self-insurance program and are charged for their pro-rata share based upon claims experience, actual number of positions from a biweekly County payroll report, and funding for the Property and Casualty Risk program. The rate calculations for Workers' Compensation and Property and Casualty Risk ISFs are based upon guidelines established by the State Controller's Office for cost plan allocations.

The County has established the Unemployment Insurance ISF, which covers all employees and is paid through the State of California; the County self-insured PPO Health Plans ISF, which provides health plan benefits; and the Health and Other Self-Insured Benefits ISF, which provides dental and short-term disability benefits for a portion of the County's employees and accidental death and dismemberment (AD&D) benefit for Reserve Deputy Sheriffs.

The County's Wellwise Choice, Wellwise Retiree, Sharewell Choice, and Sharewell Retiree PPO plans have no lifetime coverage maximum limitations. The dental insurance coverage is up to \$1,500 (absolute dollars) annually for each covered employee or dependent. The short-term disability insurance coverage is up to 12 months or when the employee returns to work, whichever occurs first. Unemployment benefits covered by law are up to 26 weeks per individual or when the employee returns to work or no longer meets the requirements for the benefit. The self-insured AD&D benefit is for Reserve Deputy Sheriffs only and has a maximum benefit of \$5,000 (absolute dollars).

Changes in the balances of claims liabilities during the past two fiscal years for these self-insurance funds are as follows:

							He	alth & Other		
			Pi	roperty &			S	elf-Insured		
	Workers'		Casualty		Unemployment		Employee			
	Compensation			Risk		Insurance		Benefits		Total
Unpaid Claims, Beginning of FY 2018-19	\$	150,195	\$	40,087	\$	801	\$	12,676	\$	203,759
Claims and Changes in Estimates		40,092		25,116		917		68,874		134,999
Claim Payments		(40,779)		(10,462)		(781)		(66,664)		(118,686)
Unpaid Claims, End of FY 2018-19		149,508		54,741		937		14,886		220,072
Claims and Changes in Estimates		42,246		19,998		376		68,644		131,264
Claim Payments		(35,453)		(19,227)		(753)		(72,228)	_	(127,661)
Unpaid Claims, End of FY 2019-20	\$	156,301	\$	55,512	\$	560	\$	11,302	\$	223,675

# 17. POLLUTION REMEDIATION

GASB Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations," requires state and local governments to disclose to the public information about the financial impact of environmental cleanup and identifies the circumstances under which a governmental entity would be required to report a liability related to pollution remediation. The County has identified several environmental sites at the Airport and OC Waste & Recycling for which a pollution remediation liability has been recorded in the County's financial statements. The following describes the nature of the obligating events and the estimated liability as they relate to the Airport and OC Waste & Recycling.

#### John Wayne Airport (Airport)

In 1988, the Airport was named as a responsible party in a cleanup and abatement order (CAO) issued by the California Regional Water Quality Control Board (RWQCB). The CAO identified four sites on Airport property as having chemical impacts to soil and groundwater. Site investigation and remedial action activities were completed, and in 2003, the RWQCB issued No Further Action letters to the Airport for the sites except the Old

# John Wayne Airport (Airport) (Continued)

Fuel Farm site. At the Old Fuel Farm, site investigation activities were completed, and on-going remedial activities include removal of residual free hydrocarbon product and monitored natural attenuation of groundwater. Annual groundwater sampling and reporting is currently conducted at the Old Fuel Farm, and the reports are prepared and submitted to the RWQCB.

In 1993, hydrocarbon-impacted soils were documented following removal of two 1,000-gallon underground storage tanks (USTs) at Former Fire Station #33. Following over-excavation and off-site disposal of hydrocarbon-impacted soils, the Orange County Health Care Agency issued a Completion of Corrective Action Letter to the Airport in 1994 related to the UST removal activities. During geotechnical assessment activities conducted at Former Fire Station #33 in 1999, soils appearing to be impacted with hydrocarbons were encountered and the soil boring logs were submitted to the RWQCB. In 2002, the RWQCB requested that the Airport assess the presence and distribution of chemical impacts to soil and groundwater. Site investigation activities were conducted between 2002 and 2006, and on-going remedial activities include monitored natural attenuation of groundwater. Currently, semi-annual groundwater sampling and reporting is conducted at Former Fire Station #33, and the reports prepared are submitted to the RWQCB.

In 2009, a new estimated pollution remediation liability was calculated based on a more active method of remediation for each of the Old Fuel Farm and Former Fire Station #33 sites. Active remediation has been delayed pending further guidance from the RWQCB, which could possibly affect the estimated pollution remediation liability as well as cause changes to the remedial technologies used to remediate the sites. As of June 30, 2020, the Airport has a liability of \$994 based on management's assessment and the results of the consultant's evaluation of potential remediation costs. The liability is not expected to decrease until active remediation begins or a closure plan is accepted by the RWQCB.

In 1995, the Airport entered into a Memorandum of Understanding (MOU) with one of its fixed-base operator (FBO) lessees to address the remediation of the Old Fuel Farm. The FBO was identified as the operator of the site and the other responsible party. The lessee agreed to be obligated to pay 50% of the remediation costs associated with the Old Fuel Farm site. Reported in the Proprietary Funds Statement of Net Position as part of accounts receivable, the total expected recovery for the Old Fuel Farm site is \$256 as of June 30, 2020.

The estimated pollution remediation obligation as of June 30, 2020, is:

Old Fuel Farm Site	\$ 785
Former Fire Station #33 Site	692
Less: Remediation Activity	 (483)
Airport Pollution Remediation Obligation	\$ 994

#### OC Waste & Recycling

Six closed sites were identified and the remediation costs and time periods were calculated for each of these sites based upon the type of remediation needed and historical trend data for closed landfill sites. The combined pollution remediation obligation ending balance for the year ended June 30, 2020, after deducting actual pollution remediation expenses incurred during fiscal year 2020 is \$15,191.

<u>Cannery Former Refuse Disposal Station</u> A park owned by the City of Huntington Beach (Huntington Beach), California and an elementary school playground are located on a site that was formerly used as a refuse disposal station operated by the County from 1957 to 1969. Levels of methane gas that exceed regulatory limits were detected on the property.

OC Waste & Recycling (Continued)

Cannery Former Refuse Disposal Station (Continued)

The Local Enforcement Agency (LEA) issued a Notice and Order to Huntington Beach, requiring Huntington Beach to remedy the landfill gas exceedances and to control potential offsite migration of landfill gases. In response to the LEA's Notice and Order, Huntington Beach and the Huntington Beach City School District (Huntington Beach School District) issued the Notices of Intent to Sue under the Resource and Conservation and Recovery Act and the Comprehensive Environmental Response, Compensation, and Liability Act to the County in 2004. Under an agreement with the County, Huntington Beach, and Huntington Beach School District claims were tolled until June 2006.

The County, Huntington Beach, and Huntington Beach School District entered into a Settlement Agreement in 2007 whereby Huntington Beach would be responsible for maintaining the cover of the former disposal site and the County would assume responsibility for the collection and control of landfill gas.

Based on engineering estimates and existing contracts for the operation and maintenance of other disposal sites of a similar size, the age of the site, the length of time waste has been buried and other factors, the County anticipates that the landfill gas collection system will operate fully for 15 years from beginning of the obligation date. The anticipated costs to operate, maintain and monitor the landfill gas collection system over the remaining anticipated operational period is \$31.

Lane Road Former Refuse Disposal Station The site, located in the City of Irvine, California and owned by NGP Realty Sub, L.P. and others, was leased and operated by the County as a refuse disposal facility from 1961 until its closure in 1964. An investigation revealed that landfill gas was present above regulatory limits in close proximity to residential housing units. The LEA issued a Notice and Order to the property owner requiring them to remedy the landfill gas exceedances, and to control potential offsite migration of landfill gases. In response to the LEA's Notice and Order, a claim was filed with CEO Risk Management. The County entered into a Settlement Agreement with the property owner in 2005. Per terms of that Settlement Agreement, the County funded the construction of a landfill gas collection and control system, including a carbon treatment element, for the eastern portion of the site. After verification that the system was operating as planned, the County assumed ownership of the system and responsibility for its operation, maintenance and monitoring in 2008. Also in 2008, it was discovered that landfill gas was elevated in the northern portion of the site. Pursuant to the Settlement Agreement, the County designed and constructed an upgrade and enhancement to the existing landfill gas system to control landfill gas migration on the northern portion of the site.

Based on engineering estimates and existing contracts for the operation and maintenance of other similar disposal sites, the County anticipates that the landfill gas collection system will operate fully for 25 years from beginning of the obligation date, then will most likely either no longer be required or will be converted to a passive system. The cost for the operation, maintenance and monitoring of the system was highest in the first full year of operation when the carbon canisters needed more regular replacement. For each subsequent year of operation, the cost will be reduced due to less frequent carbon swapping and due to anticipated alternative monitoring requirements. The cost to operate and maintain the landfill gas collection system at the site for the next fiscal year of operation is \$310. The anticipated costs to operate, maintain and monitor the landfill gas collection system over the remaining anticipated operational period is \$1,469.

<u>San Joaquin Former Refuse Disposal Station</u> The site, owned by the University of California at Irvine (UC Irvine), was leased and operated by the County as a refuse disposal facility from 1954 to 1961. In 1996, a portion of the site was sold to the U.S. Food and Drug Administration. Levels of methane gas that exceed regulatory limits were detected on the property. As both parties expressed an interest in avoiding costly litigation, the County entered into negotiations to cooperatively address site concerns, resulting in a Cooperative Agreement with UC Irvine that was approved by the Board in May 2008. Pursuant to the Cooperative Agreement, the County constructed a landfill gas collection and control system, including a carbon treatment element.

OC Waste & Recycling (Continued)

San Joaquin Former Refuse Disposal Station (Continued)

The County retains responsibility for the operation, maintenance, and monitoring of that system. Based on engineering estimates and existing contracts for the operation and maintenance of similar disposal sites, the County anticipates that the landfill gas collection system will operate fully for 15 years from beginning of the obligation date. The cost to operate and maintain the landfill gas collection system at the site for the next fiscal year of operation is \$141. The remaining obligation for landfill gas remediation at the San Joaquin site over the anticipated operational period is \$195.

Forster Former Refuse Disposal Station The site, located in the City of San Juan Capistrano (San Juan Capistrano), California, was formerly leased and operated as a refuse disposal station by the County from 1958 to 1976. The current owner, Advanced Group 99-SJ, is proposing a change in land use for the property and has notified the County of its position that the County is responsible for re-closure of the site to meet current commercial and redevelopment requirements. The County disputes responsibility for site development related costs. In early 2010, San Juan Capistrano approved the proposed project and certified the Environmental Impact Report (EIR). The EIR was a subject of a citizen's referendum that ultimately resulted in affirmation of the proposed project. Subsequent to San Juan Capistrano approval of the proposed development plan, Advanced Group 99-SJ and the County entered into negotiations to resolve issues related to environmental responsibility at the site. These negotiations resulted in a settlement agreement and release of claims, brought about by a threat of litigation over the CEQA approvals. The settlement and release will permit the development of the site, with monies paid by the County for environmental controls to be installed at the site, an operation and maintenance fund and for environmental insurance, subject to conditions such as obtaining grading permits for the site for its actual development. In exchange, indemnification and environmental releases were provided by the developer to the County.

The obligation by the County for environmental infrastructure and controls at the site as agreed upon in the Settlement Agreement is \$7,500. The entire sum is anticipated to be released within five years from the approval of the project grading permits, but is dependent upon actions by the owner and regulatory approvals for the project. The County will continue to incur additional costs for work related to the County's current obligation to monitor the groundwater underlying the site. This responsibility will be transferred to the site owner upon completion of one of the settlement agreement milestones, but due to the uncertainty of specific timing, the County is unable to fully estimate the remaining ground water obligations as of June 30, 2020.

The remaining balance for landfill gas remediation at the Forster site is \$7,500 as of June 30, 2020. Distribution of these funds will occur over time, based on specific milestones in the development of the site.

<u>Yorba Refuse Disposal Station</u> The site, located in Orange, California (Orange), was owned and operated as a solid waste disposal site by the County. After disposal operations ceased, the site was sold to Orange for use as a city park. Park deed restrictions were later lifted from the property at the request of the city, which then began investigation into some form of commercial application or development at the site. In 2010, the Orange Redevelopment Agency filed suit against the City of Orange. The Complaint alleged various causes of action, including those for private nuisance, public nuisance, dangerous condition of property and statutory contributions for hazardous substances, and a Porter-Cologne contribution and for Polanco Redevelopment Act cost recovery. The relief sought is for unknown costs and damages. In turn, Orange filed a cross-complaint against the County. The causes of action alleged include indemnity and/or contribution, declaratory relief, hazardous substance account act indemnity and remedies under the Porter-Cologne Act.

The County and Orange entered into negotiations to resolve the issues brought forth by Orange. The negotiations resulted in a settlement agreement and release of claims executed on November 5, 2015. This settlement agreement and release of claims provides a remedy for the differential settlement or subsidence, to replace the irrigation system, and for costs associated with site maintenance with monies paid for by the

#### OC Waste & Recycling (Continued)

### Yorba Refuse Disposal Station (Continued)

County. In addition, effective on the date of the agreement, the County assumed responsibility and ownership of the landfill gas control system at the site. In exchange, indemnification has been provided by Orange to the County. Based on engineering estimates and existing contracts for the operation and maintenance of other similar disposal sites, the County anticipates that the landfill gas collection system will operate fully for 30 years from beginning of the obligation date, then will most likely either no longer be required or will be converted to a passive system. The cost for the operation, maintenance and monitoring of the system was highest in the first full year of operation when the system needed upgrades and relocation of critical equipment. For each subsequent year of operation, the cost will be reduced due to less frequent carbon swapping and due to anticipated alternative monitoring requirements. The cost to operate and maintain the landfill gas collection system at the site for the next fiscal year of operation will be \$243. The anticipated costs to operate, maintain and monitor the landfill gas collection system over the remaining anticipated operational period is \$5,996 as of June 30, 2020.

The estimated pollution remediation obligation as of June 30, 2020 is:

Cannery Former Refuse Disposal Station	\$ 31
Lane Road Former Refuse Disposal Station	1,469
San Joaquin Former Refuse Disposal Station	195
Forster Former Refuse Disposal Station	7,500
Yorba Refuse Disposal Station	 5,996
OC Waste & Recycling Pollution Remediation Obligation	\$ 15,191

#### **18. RETIREMENT PLANS**

The County participates in a number of pension plans. The OCERS plan and Extra-Help Defined Benefit plan are cost-sharing multiple-employer defined benefit pension plans. The County of Orange 401(a) and County of Orange 1.62% at 65 Retirement 401(a) plans are defined contribution plans. A summary of pension amounts for the County's defined benefit plans at June 30, 2020 is presented below:

	Extra-Help Defined						
	OCERS		Benefit Plan		Total		
Deferred Outflows of Resources Related to Pension	\$	863,983	\$		\$	863,983	
Net Pension Liability		4,124,932		440		4,125,372	
Deferred Inflows of Resources Related to Pension		628,688		47		628,735	
Pension Expense/(Credit)		456,016		(895)		455,121	

### Orange County Employees Retirement System (OCERS)

<u>Plan Description</u>: Substantially all County employees participate in OCERS, a cost-sharing multiple-employer public employee retirement system established by the voters of Orange County in 1945 pursuant to the County Employees Retirement Law of 1937, California Government Code Section 31451 et. seq. (the Retirement Law). OCERS is an independent defined-benefit retirement plan in which employees of the County, Orange County Superior Court, and employees of certain cities and special districts within the County participate. OCERS is governed by the Board of Retirement (the OCERS Board). Certain attributes of independence of OCERS are guaranteed under the California Constitution. The OCERS Board consists of nine regular members and one alternate. Four OCERS Board members are appointed by the Board, three members plus one alternate are elected from active County employees, one member is elected from retirees, and the County Treasurer-Tax Collector is elected by registered voters in the County, serves as an Ex-Officio member.

#### Orange County Employees Retirement System (OCERS) (Continued)

## Plan Description (Continued)

The OCERS Board supervises the investment of OCERS assets and the distribution of benefits to retired employees. The OCERS Board also determines the annual contributions required of the County and other participating local governmental entities to fund OCERS.

The Retirement Law requires an actuarial valuation to be performed at least once every three years. OCERS' practice has been to conduct an actuarial valuation annually as of December 31, which is the end of the OCERS fiscal year.

OCERS operates as a cost-sharing multi-employer defined benefit pension plan for the County, Orange County Superior Court of California, City of San Juan Capistrano, and ten special districts: Orange County Cemetery District, Orange County Children and Families Commission, Orange County Department of Education, Orange County Employees Retirement System, Orange County Fire Authority, Orange County In-Home Supportive Services Public Authority, Orange County Local Agency Formation Commission (LAFCO), Orange County Public Law Library, Orange County Sanitation District, Orange County Transportation Authority, Transportation Corridor Agencies and the University of California, Irvine Medical Center and Campus. The Orange County Department of Education and the University of California, Irvine Medical Center and Campus are closed to new member participation. Capistrano Beach, Cypress Recreation & Parks District, Orange County Mosquito and Vector Control and City of Rancho Santa Margarita are no longer active plan sponsors, but retired members and their beneficiaries, as well as deferred members, remain in the System. OCERS is legally and fiscally independent of the County.

Benefits Provided: OCERS provides for retirement, death, disability, and cost-of-living benefits. Under OCERS, each County employee receives a defined-benefit pension at retirement, that is, a specific amount per month determined in accordance with the Retirement Law, which amount is not dependent upon the amount of money credited to the employee's account at the time of retirement. An OCERS member may be eligible for a Disability Retirement allowance. The member will be asked to designate a beneficiary or beneficiaries, who may be entitled to receive lifetime and/or lump sum benefits that may be payable upon a member's death. OCERS also provides two types of disability benefits, a nonservice-connected disability retirement. Under each type, the eligibility requirements are different. More information can be found on <a href="https://www.ocers.org">www.ocers.org</a>. The OCERS Board does not set the benefit amounts. OCERS administers benefits that are set by the County Board through the collective bargaining process with County employees in accordance with the Retirement Law.

Effective June 28, 2002, Safety members, including Probation Services employees, became eligible for an annual annuity equal to a retirement benefit formula of 3% of the member's "final compensation" for each year of service rendered at age 50. Law enforcement management, which includes executives in the Sheriff-Coroner and District Attorney departments, and employees represented by the Association of Orange County Deputy Sheriffs hired after April 9, 2010, receive an annual annuity equal to a retirement benefit formula of 3% of the member's "final compensation" for each year of service rendered at age 55.

Effective July 1, 2005, as part of collective bargaining agreements with County employees, most General members who work for the County (approximately 14,000) became eligible for an enhanced annual annuity equal to a retirement benefit formula of 2.7% of the member's "final compensation" for each year of service rendered at age 55. In collective bargaining agreements with General members, the employee associations agreed to pay the increased retirement costs related to the difference between the prior retirement benefit formulas and the new 2.7% at age 55 enhanced formula, as well as the annual amortization of the unfunded liability created by the retroactive application of the increased benefit. Members of the American Federation of State, County and Municipal Employees (AFSCME) did not elect the 2.7% at age 55 retirement formula and remain at the previous benefit formulas. The benefit formulas for AFSCME are an annual annuity equal to 2% of the "final compensation" for each year of service rendered at age 57 for Tier I General members and 1.667% of

## Orange County Employees Retirement System (OCERS) (Continued)

#### Benefits Provided (Continued)

the member's "final compensation" for each year of service rendered at age 57.5 for Tier II General members. Due to the passage of the Public Employees' Pension Reform Act (PEPRA) of 2013, most new employees hired on or after January 1, 2013, except for Safety members and members represented by AFSCME and the Orange County Attorneys Association (OCAA), will receive an annual annuity equal to a retirement benefit formula of 1.62% of the member's "final compensation" for each year of service rendered at age 65. The 1.62% at age 65 retirement formula includes a voluntary defined contribution component with an employer match.

Non-vested Supplemental Targeted Additional Retiree Cost of Living Adjustment (STAR COLA) benefits are also paid by OCERS to eligible retirees and survivors. Pursuant to Government Code Section 31874.3 of the Retirement Law, the OCERS Board has the sole authority to grant STAR COLA each year. The OCERS Board understands that granting STAR COLA may increase the Unfunded Actuarial Accrued Liability (UAAL); and therefore, asks for comments from plan sponsors prior to voting on approval of the annual benefit.

Retirees who have lost more than 20% of their purchasing power since retirement are eligible for this benefit, and currently, approximately 210 retirees (of which 204 are County retirees) who retired on or before April 1, 1980, and their survivors receive the STAR COLA. The STAR COLA benefits are excluded from the actuarial valuation and are funded annually through current employer contributions. Benefits are considered immaterial to the plan.

<u>Contributions</u>: In accordance with various Board resolutions, the County's funding policy is to make periodic contributions to OCERS in amounts such that, when combined with employee contributions and investment income, will fully provide for member benefits by the time they retire. Covered employees are required to contribute a percentage of their annual compensation to OCERS as a condition of employment. Base employee contributions are calculated using a formula defined in the Retirement Law. The California Supreme Court's 1997 Ventura decision stated that, for the purpose of calculating pension benefits, "final compensation" means not only base salaries, but also other components. The County employee contributions under current contracts are calculated on base salary, eligible premium pay, and some categories of overtime as defined in the 1997 Ventura decision.

Employer contributions are based on what is needed to properly fund the system. The law, however, does allow employers and employees to negotiate some variation in who pays the contributions. OCERS' responsibility is to make certain the total required contribution is paid, regardless of how the employers and employees share the cost. For FY 2019-20, employer's contributions for funding purpose, as a percentage of covered payrolls, were 35.33% for General members, 62.38% for Safety-Law Enforcement members and 52.32% for Safety-Probation members, as determined by the December 31, 2017, actuarial valuation. The County's total contribution to OCERS for the year ended June 30, 2020 was \$475,676.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension: At June 30, 2020, the County reported a liability of \$4,124,932 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2019, and the total pension liability (TPL) used to calculate the net pension liability was determined using actuarial valuation results. At December 31, 2019, the County's proportion was 81.27%, which was an increase of 1.88% from its proportion measured as of December 31, 2018.

For the year ended June 30, 2020, the County recognized pension expense of \$456,016. At June 30, 2020, the

#### **Orange County Employees Retirement System (OCERS) (Continued)**

<u>Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to Pension (Continued)

County reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	 rred Outflows Resources	 Deferred Inflows of Resources		
Net Difference Between Projected and Actual	 	_		
Earnings on Pension Plan Investments	\$ 	\$ 410,090		
Differences Between Expected and Actual Experience				
in the Total Pension Liability	13,983	207,152		
Changes of Assumptions or Other Inputs	323,044	6,647		
Changes in Proportion and Differences Between Employer's				
Contributions and Proportionate Share of Contributions	18,255	4,799		
County Contributions Subsequent to the Measurement Date	259,386			
County Prepaid Pension Contribution	 249,315	 		
Total	\$ 863,983	\$ 628,688		

\$259,386 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021.

The County reported the full amount of prepaid pension contribution as a part of the prepaid cost at the fund level. However, due to the difference in the County's fiscal year end date and the net pension liability measurement date, half of the prepaid pension contribution of \$249,315 is recognized as deferred outflows of resources related to pension, and the other half will remain as a prepaid cost on the government-wide statement.

In September 1994, the County issued \$320,000 of pension obligation bonds, of which \$318,000 in proceeds were paid to OCERS. OCERS maintains the proceeds in a County Investment Account. Amounts in the County Investment Account have been used to fund a portion of the County's contributions over time, pursuant to agreements between OCERS and the County, which allows the County significant discretion in applying the credit. As of June 30, 2020, \$135,342 of such proceeds remains in the County Investment Account available for future credits to the County's pension obligations. For the year ended June 30, 2020, the County utilized \$10,000 of funds available in the County Investment Account to pay a portion of the prepayment described below.

On January 14, 2020, the County issued its short-term Taxable Pension Obligation Bonds, 2020 Series A in the amount of \$463,895. Of the \$463,895 bond proceeds, \$463,815 was combined with \$34,815 in contributions from certain County departments and the \$10,000 from funds available in the County Investment Account to prepay the estimated FY 2020-21 actuarially required contribution related to both the amortization of the UAAL and the normal annual contribution to OCERS. In return, the County received a 4.50% discount or \$22,438 on the required employer contribution amount. The discount, combined with the interest and issuance costs, resulted in a net savings of \$14,735 to the County. Refer to Note 3, Deposits and Investments, and Note 10, Short-term Obligations, for additional information.

Amounts provided by OCERS' actuarial study reported as deferred outflows of resources and deferred inflows of

#### Orange County Employees Retirement System (OCERS) (Continued)

<u>Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to Pension (Continued)

resources related to pension will be recognized as follows:

Year ending June 30:	
2021	\$ (135,898)
2022	(67,742)
2023	116,049
2024	(182,563)
2025	 (3,252)
Total	\$ (273,406)

Actuarial Assumptions: The actuarial assumptions included a 2.75% inflation rate, 4.25% to 12.25% projected salary increases to general members and 4.75% to 17.25% to safety members, and a 7.00% investment rate of return, net of investment expense. The mortality assumptions used were based on the results of the actuarial experience study for the period of January 1, 2014 through December 31, 2016, using the Headcount-Weighted RP-2014 Healthy Annuitant Mortality Tables projected generationally with the two-dimensional MP-2016 projection scale.

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.00%, the long-term expected rate of return on pension plan investments. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the actuarially determined contribution rates.

According to Paragraph 30 of GASB Statement No. 68, the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expenses. The 7.00% investment return assumption used in this accounting valuation is net of administrative expenses. Administrative expenses are assumed to be 13 basis points. Using this lower discount rate has resulted in a slightly higher total pension liability and net pension liability. The difference is not material to the County's financial statements.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage adding expected inflation and deducting expected investment expenses and a risk margin.

The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

#### 18. <u>RETIREMENT PLANS (Continued)</u>

#### Orange County Employees Retirement System (OCERS) (Continued)

#### Discount Rate (Continued)

		Long-Term Expected
Asset class	Target Allocation	Real Rate of Return
Global Equity	35.00%	6.38%
Core Bonds	13.00%	1.03%
High Yield Bonds	4.00%	3.52%
Bank Loan	2.00%	2.86%
TIPS	4.00%	0.96%
Emerging Market Debt	4.00%	3.78%
Real Estate	10.00%	4.33%
Core Infrastructure	2.00%	5.48%
Natural Resources	10.00%	7.86%
Risk Mitigation	5.00%	4.66%
Mezzanine/Distressed Debts	3.00%	6.53%
Private Equity	8.00%	9.48%
Total	100.00%	

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	1%		Current	1%	
	Decrease	D	iscount Rate	Increase	
	 (6.00%)		(7.00%)	 (8.00%)	
County's proportionate share of the					
net pension liability	\$ 6,457,732	\$	4,124,932	\$ 2,227,420	

<u>Pension Plan Fiduciary Net Position</u>: OCERS issues an audited stand-alone annual financial report for each year ending December 31. Detailed information about the pension plan's fiduciary net position is available and can be obtained online at <a href="https://www.ocers.org">www.ocers.org</a>, in writing to the Orange County Employees Retirement System, 2223 East Wellington Avenue, Suite 100, Santa Ana, CA 92701, or by calling (714) 558-6200.

#### **County Administered Plan**

#### **Extra-Help Defined Benefit Plan**

<u>Plan Description</u>: The plan is a cost-sharing multiple-employer defined benefit retirement plan for employees working less than half-time or as extra-help for the County and six (6) other cost-sharing agencies. Eligible employees of this plan are not covered by OCERS or Social Security. Initially, the normal retirement benefits for a participant who retired on or after the normal retirement date was a monthly amount equal to one-twelfth of 2% of the participant's career earnings during the final 30 years of service credited under the Plan. There are no automatic cost-of-living adjustment (COLA) increases and no ad hoc COLAs have ever been granted. The current benefit for a participant who terminates or retires after November 20, 2008 is a lump sum payment, which is the greater of the actuarial equivalent of the participant's frozen accrued monthly benefit or the participant's contribution plus interest earnings. The normal retirement date is the first day of the month coinciding with or immediately preceding a participant's 65th birthday.

The plan was adopted to comply with the Omnibus Budget Reconciliation Act of 1990. The Board has full authority to amend or establish plan or benefit provisions at any time in accordance with the plan. The County is the named fiduciary and has the duty and full power to administer the plan. The Chief Financial Officer of the County is the trustee of the plan and has authority over the management and investment of plan assets.

#### **County Administered Plans (Continued)**

#### **Extra-Help Defined Benefit Plan (Continued)**

#### Plan Description (Continued)

The plan was adopted in January 1992 and was closed to new participants as of February 28, 2002. This plan subsequently froze benefit accruals and stopped collecting employee contributions effective November 21, 2008. As of that date, the normal retirement benefit was changed to a single lump sum distribution equal to the greater of the participant's account balance or the present value of their normal retirement benefit. As of June 30, 2020, the plan consists of 16 active plan participants, 171 terminated plan participants entitled to but not yet receiving benefits, and 36 retirees receiving benefits.

The plan financial statements are prepared using the accrual basis of accounting. County contributions are recognized in the period in which contributions are due, pursuant to the plan documentation and as may be required by statutory requirements. The benefits paid to participants and refunds of prior contributions are recognized when due and payable, in accordance with the terms of the plan.

The County charges a benefits administration fee to County agencies, which funds the cost of administering all of the County benefit programs, including the Extra-Help Defined Benefit Retirement Plan. The Empower Retirement Investment management fee is an annual asset-based fee of 8.5 basis points (each basis point is one hundredth of a percent).

Contributions: The County has the authority to determine plan contributions. GASB Statement No. 67 requires the County to have an actuarial valuation performed at least biennially to determine the plan's total pension liability. This valuation is currently performed biennially. The plan's total pension liability was calculated using the data as of July 1, 2019, rolled forward to June 30, 2020 using actual benefit payments for FY 2019-20. In both the 2019 valuation and the 2020 roll forward calculations the actuarial assets are valued at market value. Because plan benefits are frozen, the actuary has determined the County's actuarially determined contribution using the projected unit credit method and a 5-year rolling amortization of the Unfunded Actuarial Accrued Liability. Based on the plan actuary's advice, the County determines the amount necessary for contribution to the plan. Since the plan's inception, the County and six (6) cost-sharing agencies have contributed \$7,696. For the year ended June 30, 2020, the County and six (6) cost-sharing agencies contributed \$114. The County's proportionate share of the contribution was \$112.

Plan participants do not contribute to the fund effective November 21, 2008 (the date of the freeze). Note that effective November 21, 2008, there is no normal cost due to the plan freeze.

<u>Investment policy</u>: The County has sole authority for establishing and amending the plan's investment policy and allocation of the invested assets. The plan's policy in regard to the allocation of invested assets may be established and amended by the plan's Trustee. The plan may invest in bonds, mortgages, notes, common or preferred stock, mutual funds, or other securities, policies of life insurance, annuity contracts, or property (real, bank deposits, or retain in cash or other property). The allocation policy with the target asset class and allocation is set forth in the investment policy.

<u>Concentrations</u>: The plan is invested 100% with Empower Retirement. The plan has stated its assets at fair value based on information provided by Empower Retirement.

<u>Discount Rate</u>: For the year ended June 30, 2020, the annual money-weighted rate of return on the Plan's investments, net of pension plan investment expense, was 4.56%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The discount rate used to measure the total pension liability was 5.25%, the same as the long-term expected rate of return on plan assets.

## **County Administered Plans (Continued)**

#### **Extra-Help Defined Benefit Plan (Continued)**

#### Discount Rate (Continued)

In accordance with Paragraph 30 of GASB Statement No. 68, the long-term discount rate was determined without reduction for pension plan administrative expense.

The long-term expected rate of return on plan investments was determined using a building-block method equal to the expected future real rate of return on the investment with Empower Retirement plus expected inflation, rounded to the nearest 0.25%. The target investment allocation is 33% equities and 67% fixed income. The best estimate of the long-term expected geometric real rate of return for the equities and fixed income (net of investment expense and inflation) are 4.53% U.S. equity, 4.60% non-U.S. equity, 1.47% U.S. fixed income, and 0.35% global fixed income.

<u>Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources related to Pensions</u>: The components of the collective net pension liability of the County and the six (6) cost-sharing agencies at June 30, 2020 were as follows:

Total Pension Liability	\$ 5,732
Plan's Fiduciary Net Position	(5,284)
Plan's Net Pension Liability	\$ 448

Plan Fiduciary Net Position as a percentage of the Total Pension Liability 92.18%

The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019 and rolled forward to the measurement date of June 30, 2020. The County's proportionate share of the June 30, 2020 net pension liability is \$440. The County's proportion of 98.12% is based on an employer contribution allocation and has not changed since June 30, 2015.

For the year ended June 30, 2020, the County recognized pension expense/(credit) of (\$895). At June 30, 2020, the County reported deferred inflows of resources of \$47, which represents the aggregated net difference between projected and actual earnings on plan investments.

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Net Difference Between Projected and Actual					
Earnings on Pension Plan Investments	\$		\$	47	
Total	\$		\$	47	

The deferred outflows and inflows of resources related to this pension plan will be recognized as pension expense for the County as follows:

Year ending June 30:	
2021	\$ (47)
2022	(3)
2023	(10)
2024	 13
Total	\$ (47)

Actuarial Assumptions: The total pension liability based on the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods in the measurement: (a) 2.75% inflation, (b)

## **County Administered Plans (Continued)**

#### **Extra-Help Defined Benefit Plan (Continued)**

#### **Actuarial Assumptions (Continued)**

5.25% investment return, (c) the 417(e) lump sum mortality table used for ERISA-governed plans and the 30-year Treasury rate with a look-back month of November grading into the long-term assumption of 4.75%, and (d) RPH-2014 Healthy Annuitant Mortality Table projected generationally with mortality improvement Scale MP-2016. This plan does not have a salary increase assumption or post-retirement benefit increase assumption as these factors do not impact the benefits of this frozen plan.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate: The following presents the net pension liability of the collective plan and the County's proportionate share, calculated using the discount rate of 5.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.25%) or 1-percentage-point higher (6.25%) than the current rate:

		1%		Current		1%
	Decrease		Dis	Discount Rate		crease
	(4.25%)			(5.25%)	(	6.25%)
Collective plan	\$	712	\$	448	\$	225
County's proportionate share	\$	699	\$	440	\$	221

#### **Extra-Help Defined Contribution Plan**

Plan Description: Effective March 1, 2002, as amended and restated on February 10, 2015, the Board established the Extra-Help Defined Contribution Plan to replace the Extra-Help Defined Benefit Retirement Plan for (a) new employees hired on or after March 1, 2002, and supplements the benefits of the Extra-Help Defined Benefit Retirement Plan for employees hired prior to March 1, 2002 and (b) effective February 10, 2015, employees hired on or after such date (i) who attained age 60 by such hire date, (ii) who waive membership in the OCERS, do not have funds on deposit with OCERS and otherwise meet the requirements under OCERS' regulations and state law to waive membership in OCERS, (iii) whose employer has signed the OCERS Employer's Concurrence – Waiver of Membership form or any other documents that may be required by OCERS, and (iv) who sign the OCERS Employees' Waiver of Membership form and provide any other documents required by OCERS to waive membership. Eligible employees of this plan are not covered by OCERS or Social Security. This plan is a tax-deferred retirement plan, established in accordance with IRC Sections 457 and 3121 and is intended to comply with the Omnibus Budget Reconciliation Act of 1990 and meet the requirements to be a Social Security replacement plan. The Board has the authority to amend the plan. As of June 30, 2020, there were 5,267 participants with a balance in the plan, with 1,450 participants actively contributing to the plan as of the end of June payroll.

The plan is intended for retirement and funds may not be withdrawn until participants have separated from the County. The plan benefits for a participant who separates from service with the County or retires on or after the normal retirement date will be dependent upon the accumulated value of individual contributions and investment return.

If a participant's employment status changes from a part-time or extra-help employee to a permanent full-time employee or a part-time employee working 20 hours or more per week, those participants may elect to transfer the balance to the County's Section 457 Defined Contribution Plan or leave the balance in the plan until they are no longer employed with the County.

<u>Funding Policy:</u> Participants in the plan are required to contribute 7.5% of compensation each pay period. The contributions are invested in the County's Stable Value Fund offered through Empower Retirement,

#### **County Administered Plans (Continued)**

#### **Extra-Help Defined Contribution Plan (Continued)**

#### Funding Policy (Continued)

which is designed to protect principal and maximize earnings. Empower Retirement serves on behalf of the County as the third party administrator of the plan and holds all plan assets in trust. In the current fiscal year, there was no additional contribution made by the County and total employee contributions were \$1,103. As of June 30, 2020, total plan assets were \$8,811.

Administrative Cost: There is an annual administrative fee of 0.16% charged to participants (at a monthly rate of 0.013%), which is capped for account balances at \$125. Each month, participant fees are based on the average daily balance of their account(s) over a 30-day period, and are reflected on participants' quarterly statements. No employer-level fees are charged for the plan.

#### County of Orange 401(a) Defined Contribution Plan

<u>Plan Description:</u> Effective January 1, 1999, as amended and restated on March 24, 2015, the Board established the County 401(a) Plan for the benefit of eligible employees, elected officials, which includes members of the Board, certain executive managers, certain administrative managers once classified as confidential and grandfathered into the plan, attorneys represented by the Orange County Attorney's Association, and certain other employee classifications as defined in the plan document. The Board also has the authority to amend the plan. The plan was closed to the attorneys effective June 24, 2005. The plan was closed to new administrative managers and all grandfathered administrative managers effective June 23, 2016 and December 28, 2012, respectively. The plan is intended for retirement and funds may not be withdrawn until participants have separated from the County. The plan benefits for a participant who separates from service with the County or retires on or after the normal retirement date will be dependent upon the accumulated value of individual contributions and investment return. As of June 30, 2020, the plan had 624 participants with a balance in the plan, with 325 participants actively contributing to the plan as of the end of June payroll.

<u>Funding Policy:</u> This plan is a defined contribution plan funded entirely by employer contributions. County contributions to the plan vary according to employee classification and range from 4% to 8% of bi-weekly compensation. Total contributions for the fiscal year as of June 30, 2020, were \$1,165 by the County and zero by the employees.

As previously described, Empower Retirement, a marketing name of Great-West Life and Annuity Insurance Company, serves on behalf of the County as the third party administrator of the plan. Contribution to the plan defaults to the County's Stable Value Fund upon initial enrollment, which is offered through Empower Retirement and designed to generate a stable yield while preserving the investor's principal. Once enrolled, plan participants may self-direct the investment of plan contributions into any of a number of eligible investment options offered under the plan. As of June 30, 2020, total plan assets were \$18,238.

Administrative Cost: There is an annual administrative fee of 0.16% charged to participants (at a monthly rate of 0.013%) which is capped for account balances at \$125. Each month participant fees are based on the average daily balance of their account(s) over a 30-day period and are reflected on participants' quarterly statements. No employer-level fees are charged for the plan.

## County of Orange - 1.62% at 65 Retirement, 401(a) Defined Contribution Plan

<u>Plan Description:</u> On April 20, 2010, the Board approved and adopted the resolution implementing the 1.62% at 65 OCERS retirement formula for certain eligible employees. Effective May 7, 2010, as amended and restated on July 1, 2011, the Board approved the County 1.62% Defined Contribution Plan for the benefit of employees in the "1.62% at 65" OCERS retirement formula. The 1.62% Defined Contribution Plan is a combination governmental 457(b) and 401(a) retirement plan. Employee contributions are deposited into a

#### **County Administered Plans (Continued)**

## County of Orange - 1.62% at 65 Retirement, 401(a) Defined Contribution Plan (Continued)

#### Plan Description (Continued)

457(b) plan and employer-matching contributions are deposited into a 401(a) plan. Participation in the 1.62% Defined Contribution Plan is strictly voluntary and is designed to supplement the "1.62% at 65" OCERS retirement benefit. Only employees in the "1.62% at 65" OCERS retirement benefit formula are eligible to participate in the 1.62% Defined Contribution Plan.

On September 12, 2012, the Governor signed the PEPRA of 2013. PEPRA created a new pension retirement formula, commonly referred to as 2% at 62 retirement formula, for all new non-safety public employees hired on or after January 1, 2013. PEPRA also allowed a public employer to continue to offer another retirement formula, if offered before December 31, 2012, to new public employees if the retirement formula has a lower benefit factor at normal retirement age and results in a lower normal cost than the 2% at 62 PEPRA retirement formula. On December 18, 2012, the Board approved and adopted the "1.62% at 65" OCERS retirement formula for certain general (non-safety) public employees hired on or after January 1, 2013.

The Board has the authority to amend the plan. The plan is intended to comply with the requirements of Internal Revenue Code (IRC) Section 401(a) and is intended for retirement. Matching employer contributions are determined by the County and approved by the Board, as stipulated in the Participants' bargaining units Memorandum of Understanding (MOU) or Personnel and Salary Resolution, as applicable. Employer contributions vest on employees' behalf after five years of continuous service with the County. For the purposes of eligibility and vesting, year of service means a 12-consecutive-month period during which the employee completes at least 2,080 hours of service, exclusive of overtime. If the employee leaves employment with the County prior to the vesting period, the employee will only be entitled to the employee contributions to the plan.

Funds may not be withdrawn until participants have separated from the County. The plan benefits for a participant who separates from service with the County or retires on or after the early or normal retirement date will be dependent upon the accumulated value of individual contributions and investment return. As of June 30, 2020, the plan had 3,470 participants with a balance in the plan, with 3,030 participants actively contributing to the plan as of the end of June payroll.

<u>Funding Policy</u>: This plan is a defined contribution plan funded entirely by employer contributions. As of June 30, 2020, the County provides up to a 2% match per pay period of the employee's voluntary contribution to the IRC Section 457 element of the 1.62% Defined Contribution Plan. Employer contributions are deposited into the 401(a) Plan. Total contributions for the fiscal year as of June 30, 2020, were \$3,260 by the County and zero by the employees.

As previously described, Empower Retirement, a marketing name of Great-West Life and Annuity Insurance Company, serves on behalf of the County as the third party administrator of the plan. Contribution to the plan defaults to the age-appropriate target-date fund upon initial enrollment. Once enrolled, plan participants may self-direct the investment of plan contributions into any of a number of eligible investment options offered under the plan. As of June 30, 2020, total plan assets were \$10,792.

Administrative Cost: There is an annual administrative fee of 0.18% charged to participants (at a monthly rate of 0.015%), which is capped for account balances at \$125. Each month participant fees are based on the average daily balance of their account(s) over a 30-day period and are reflected on participants' quarterly statements. No employer-level fees are charged for the plan.

## **County Administered Plans (Continued)**

## **Condensed Financial Statements**

In lieu of separately issued financial statements for the County administered retirement funds, condensed financial statements are presented below as of and for the fiscal year ended June 30, 2020:

## Statement of Fiduciary Net Position

		Total	D	tra-Help efined Benefit Plan	D	tra-Help Defined ntribution Plan	[	401(a) Defined ntribution Plan	Re 401	62% at 65 etirement, (a) Defined ribution Plan
<u>Assets</u>			_		_		_			
Pooled Cash/Investments	\$	117	\$	117	\$		\$		\$	
Restricted Cash and Investments										
Restricted Investments with Trustee		42,837		5,167		8,787		18,202		10,681
Due from Other Governmental Agencies		171				24		36		111
Total Assets		43,125		5,284		8,811		18,238		10,792
Net Position										
Restricted for Retirement Plans Benefits		43,125		5,284		8,811		18,238		10,792
Total Net Position	\$	43,125	\$	5,284	\$	8,811	\$	18,238	\$	10,792
Statement of Changes in Fiduciary	Net	<u>Position</u>								
			D	tra-Help efined	D	tra-Help Defined	[	401(a) Defined	Re	62% at 65 etirement,

	De Be		Defined Benefit Plan		Defined Contribution Plan		Defined Contribution Plan		Retirement, 401(a) Defined Contribution Plan	
Additions:										
Contributions to Pension Trust:										
Employer	\$ 4,539	\$	114	\$		\$	1,165	\$	3,260	
Employee	1,103				1,103					
Other Revenues	1		1							
Interest and Investment Income	1,561		246		195		884		236	
Less: Investment Expense	(51)		(7)		(7)		(17)		(20)	
Total Additions	7,153		354		1,291		2,032		3,476	
Deductions:										
Benefits Paid to Participants	3,193		1,101		784		1,267		41	
Total Deductions	 3,193		1,101		784		1,267		41	
Change in Net Position for										
Employees' Retirement	3,960		(747)		507		765		3,435	
Net Position at Beginning of Year	 39,165		6,031		8,304		17,473		7,357	
Net Position at End of Year	\$ 43,125	\$	5,284	\$	8,811	\$	18,238	\$	10,792	

#### 19. POSTEMPLOYMENT HEALTH CARE BENEFITS

#### **County of Orange Retiree Medical Plan**

<u>Plan Description:</u> The County of Orange Third Amended Retiree Medical Plan (the Retiree Medical Plan) is a cost-sharing multiple-employer defined benefit OPEB plan, intended to assist career employees in maintaining health insurance coverage following retirement from County and participating employers' service. The Retiree Medical Plan was established by the Board. The Board is also the authority for amending the Retiree Medical Plan. The Retiree Medical Plan is not required by the County Employees Retirement Law of 1937 ("CERL")—the statute governing County employee retirement benefits. Eligible retired County employees receive a monthly grant (the Grant), which helps offset the cost of monthly County-offered health plans and/or Medicare A and/or B premiums. The Retiree Medical Plan specifically states that it does not create any vested right to the benefits. The Plan is reported in the County's financial statements since it administers the Plan. The Plan is reported as of December 31, 2019.

<u>Plan Membership:</u> As of June 30, 2020, seven employers, the County, Orange County Public Law Library, Superior Courts of Orange County, Orange County Local Agency Formation Commission, Orange County Employees Retirement System, Children and Families Commission of Orange County, and Orange County Cemetery District have elected to participate in the plan. As of the most recent actuarial valuation date of June 30, 2019, the membership consisted of the following:

Inactive plan members currently receiving benefit payments	9,148
Inactive plan members entitled to but not yet receiving benefit payments	40
Active plan members	15,053
	24,241

<u>Benefits Provided:</u> In order to be eligible to receive the Grant upon retirement, the employee must have completed at least 10 years of continuous County and/or participating employers' service (although exceptions for disability retirements exist), be enrolled in a County sponsored health plan and/or Medicare, qualify as a retiree as defined by the Retiree Medical Plan and be able to receive a monthly benefit payment from OCERS. To qualify as a retiree as defined by the Retiree Medical Plan, the employee upon retirement must be at least 50 years of age or have at least 20 years of service for a safety member of OCERS or at least 30 years of service for a general member of OCERS.

The monthly Grant amount is determined by a formula that multiplies a base number by the number of years of qualifying County employment up to a maximum of 25 years. The base number for calendar year 2019 was \$23.44 (absolute dollars) per year of County service, and the maximum base monthly Grant was \$586.00 (absolute dollars). The base number for calendar year 2020 is \$24.14 (absolute dollars) per year of County service, and the maximum monthly Grant is \$603.50 (absolute dollars). The amount of the Grant is netted against the monthly health plan premium and/or reimburses Medicare premiums paid by the retiree for retiree and dependent coverage with the retiree obligated to pay the remaining balance. In no case shall the Grant exceed the actual cost to a retiree for the Qualified Health Plan and Medicare premiums.

The plan was amended in 2007. Certain plan provisions were changed as of effective dates that varied by labor group. The Grant is reduced by 50% once the retiree becomes Medicare Parts A and B eligible. Retirees who were age 65 and/or Medicare Parts A and B eligible on the effective date are not subject to the Medicare reduction. For employees retiring after the effective date, the Grant is reduced or increased by 7.5% based on the employee's age at retirement, such that the Grant is reduced 7.5% for each year under age 60 and increased by 7.5% for each year of age worked after age 60 up to age 70. Safety employees and disability retirements are exempt from the age adjustment.

The base number for the Grant is adjusted annually based on a formula defined in the Retiree Medical Plan document with a maximum increase/decrease of 3%. Surviving dependents of a deceased employee or retiree eligible for the Grant are entitled to receive 50% of the Grant that the employee/retiree was eligible to receive.

In addition to the Grant, the Retiree Medical Plan provides a frozen lump sum payment to terminated employees

## **County of Orange Retiree Medical Plan (Continued)**

#### Benefits Provided (Continued)

not eligible for the Grant. The qualifying hours of service for calculation of the lump sum payment is frozen and the effective date varies by labor agreement. The frozen lump sum payment is equal to 1% of the employee's final average hourly pay (as defined in the Retiree Medical Plan) multiplied by the employee's qualifying hours of service (as defined) since the Retiree Medical Plan's effective date.

Employees represented by AFSCME who retired before September 30, 2005 are not subject to the Medicare reduction or age adjustment to the Grant. The base number for these retirees is adjusted annually with a maximum increase/decrease of 5%. AFSCME employees who were employed on or after September 30, 2005 are not eligible for the Grant or the lump sum payment. They may participate in the County-offered health plans at their own cost.

Employees represented by the Association of Orange County Deputy Sheriffs (AOCDS) who were hired on or after October 12, 2007 are not eligible for the Grant or lump sum payment. Service hour accruals for the Grant and lump sum calculations for employees represented by AOCDS who were hired before October 12, 2007 were frozen. A Defined Contribution Plan Health Reimbursement Arrangement (HRA) was established to replace the Grant for new employees, and to supplement the frozen grants for current employees.

Association of County Law Enforcement Management (ACLEM) employees who were hired on or after June 19, 2009 are not eligible for the Grant or lump sum payment. Service hour accruals for the Grant calculations for ACLEM employees who were hired before June 19, 2009 were frozen. The qualifying hours of service for calculation of the lump sum payment for law enforcement management employees were frozen as of June 23, 2006. A Defined Contribution Plan HRA was established to replace the Grant for new employees, and to supplement the frozen grants for current employees.

Effective January 1, 2008, health insurance premium rates were separately pooled for the active and retired employees, except for employees represented by the AOCDS. Effective July 1, 2008, retiree health insurance premium rates for retired AOCDS and ACLEM employees enrolled in the AOCDS health plans must be 10% higher than active employees. Because retirees as a group have higher medical costs than active employees, the pooling of active and pre-Medicare retiree premiums in the AOCDS health plans results in "blended rates". Blending the premiums rates provides the pre-Medicare retirees the benefit of lower rates, while increasing the rates for active employees. The blended rates benefit for pre-Medicare retirees reflects the difference between the true cost of retiree benefits and the blended premium charged. GASB requires the cost of this blended rates benefit be included in the Total OPEB Liability.

Effective July 8, 2016, all active OCAA employees are no longer eligible for the Retiree Medical Grant or Lump Sum. A Defined Contribution Plan HRA was established to replace the Grant or Lump Sum for all active employees.

Effective July 3, 2020 the Retiree Medical Grant shall be frozen for all employees of the AOCDS Public Safety General and Public Safety Supervisory Unit. Employees shall not accumulate toward the eligibility for Retiree Medical Grant. Only employees with ten or more credited service years as of the effective date shall be eligible for a Grant. Cost of living and age adjustments shall cease in the calculation of the Grant. A Defined Contribution Plan HRA was established to replace the Grant or Lump Sum for all active employees

All AOCDS Public Safety employees who retired on or after January 4, 2019 were enrolled in AOCDS retiree health plans. Employees who retired before this date remained in County retiree health plans.

<u>Contributions:</u> The County implemented a policy to make an employer contribution in an amount equal to the Actuarially Determined Contribution (ADC) for the affected labor groups except AOCDS and ACLEM. In FY

#### **County of Orange Retiree Medical Plan (Continued)**

#### Contributions (Continued)

2019-20, to ensure adequate funding of the Grant, the ADC included amortization of liabilities for the Grant, Lump Sum and blended rates. In addition to contributing the ADC for the blended rates, for retired employees enrolled in the AOCDS health plans, the County funded the blended rates benefit on a pay-as-you-go basis. Beginning in 2021, the ADC will only include the Grant and Lump Sum and the blended rates will only be funded on a pay-as-you-go basis.

In order to more adequately fund benefits under the Retiree Medical Plan, on June 19, 2007, the Board adopted the County of Orange Retiree Medical Trust (Trust) effective July 2, 2007. The Trust is an Internal Revenue Code section 115 trust for which the County Chief Financial Officer is the Trustee. In addition, OCERS has established an Internal Revenue Code section 401(h) account to invest monies and acts as Trustee for the 401(h) account which is used to pay the Grant. The combined Trust and 401(h) represent the fiduciary net position of the Plan and are reported in the County's CAFR.

During the fiscal year ending June 30, 2020, the County was setting aside contributions of 0.3% of payroll for AFSCME, 0.4% for OCAA, 5.6% for AOCDS, 8.3% for law enforcement management, 4.4% for the Probation Department safety personnel and 3.9% of payroll for all other labor groups, which is the estimated ADC for those groups calculated by an actuary. Additionally, ACLEM employees covered under the "3%@50" safety retirement formula contributed 1.2% of base pay.

For the Plan year ended December 31, 2019, the total Plan contributions were \$58,807. The County's contribution was \$54,284 (92.31%), Superior Court was \$4,032 (6.86%), OCERS was \$329 (0.56%), CFCOC was \$40 (0.07%), Law Library was \$44 (0.07%), Cemetery District was \$60 (0.10%), and LAFCO was \$18 (0.03%). The County's contribution for the fiscal year June 30, 2020 was \$50,466.

Funds were initially deposited into the Trust in December 2007, with subsequent deposits made throughout each fiscal year. The administrative expenses for the Trust are paid from the Trust.

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB: The components of the collective net OPEB liability of the participating employers as of June 30, 2020 were as follows:

Collective OPEB Liability	\$ 726,322
Collective Plan's Fiduciary Net Position	(370,545)
Collective Net OPEB Liability	\$ 355,777

Plan Fiduciary Net Position as a percentage of the Total OPEB Liability 51.02%

The Collective OPEB Liability of \$726,322 includes \$643,803 for the Grant and Lump Sum benefits and \$82,519 for the blended rates benefit.

At June 30, 2020, the County reported a liability of \$328,412 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of December 31, 2019, and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of June 30, 2019. The County's proportion of the collective net OPEB liability was based on the 2019 share of actuarially determined contributions to the OPEB plan relative to the projected contributions of all participating employers. At December 31, 2019, the County's proportion was 92.31%, which was an increase of 0.53% from its proportion measured as of December 31, 2018.

#### County of Orange Retiree Medical Plan (Continued)

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

For the year ended June 30, 2020, the County recognized OPEB expense of \$41,476. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferre of R		Deferred Inflows of Resources		
Net Difference Between Projected and Actual Investment	<u></u>		•		
Earnings on OPEB Plan Investments	\$		\$	7,474	
Differences Between Expected and Actual Experience				8,620	
Changes in Assumptions				14,213	
Changes in Proportion and Differences Between Employer					
Contributions and Proportionate Share of Contributions		4,834			
Employer Contributions after Measurement Date		22,928			
Total	\$	27,762	\$	30,307	

Deferred outflow of resources of \$22,928 related to OPEB resulting from County's contributions subsequent to the measurement date will be included as a reduction of the collective net OPEB liability in the following fiscal year. Other deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the County's OPEB expense as follows:

Year ending June 30:	
2021	\$ (4,634)
2022	(4,633)
2023	(1,493)
2024	(6,474)
2025	(2,441)
Thereafter	 (5,798)
Total	\$ (25,473)

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation. The actuarial valuations involve estimates of the values of reported amounts and assumptions about the probability of events far into the future and will be subject to continual revision as they reflect a long-term perspective.

Actuarial Methods and Assumptions: The total OPEB liability was determined by an actuarial valuation as of June 30, 2019. The County contracts with an outside actuarial consultant to prepare a biennial actuarial valuation in conformance with GASB requirements and is based on established pattern of practice. The actuarial methods and significant actuarial assumptions used in the June 30, 2019 actuarial valuation are:

- The entry age normal actuarial cost method
- 7.00% long-term expected rate of return, net of investment expenses, on funds held in the Trusts
- 3.25% per annum payroll increase assumption
- 2.75% per annum general inflation rate assumption
- Assumed annual increases in the monthly grant of 3% for non-AFSCME employees and 5% for AFSCME employees. The healthcare trend was assumed to be greater than or equal to the annual increase to the Grant in almost all future years. Therefore, it is the Grant annual increase rather than the healthcare trend that has the largest impact on the projected benefits and the net OPEB liability.
- Grant participation rate was 50% to 95%, determined by employee group and Grant service at retirement, based on the April 2019 participation study

#### **County of Orange Retiree Medical Plan (Continued)**

Actuarial Methods and Assumptions (Continued)

Medical trend used for pre-Medicare members was 7.25% for 2021, decreasing to 4.00% for 2076 and later; for Medicare eligible members, 6.3% was used for 2021, decreasing to 4.00% for 2076 and later. Mortality rates were based on the Headcount-Weighted RP-2014 Mortality Tables with separate tables for males and females. Mortality improvement was projected fully generational with Society of Actuaries mortality improvement Scale MP-2016.

<u>Discount Rate:</u> The discount rate used to measure the total OPEB liability was 7.00%, the long-term expected rate of return on plan assets, net of investment expenses. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current negotiated contribution rate and that the employer contributions will be made at rates equal to the actuarially determined contribution rates for the Grant and lump sum benefits (with blended rates benefit paid on a pay-as-you-go basis). Based on actuarial assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The target allocation and long-term expected real rate of return for each asset class are summarized in the following table:

I ong-Torm

		Long-Term
		Expected
	Target	Arithmetic Real
Asset class	Allocation	Rate of Return
Global Equity	35.00%	6.38%
Core Bonds	13.00%	1.03%
High Yield Bonds	4.00%	3.52%
Bank Loan	2.00%	2.86%
TIPS	4.00%	0.96%
Emerging Market Debt	4.00%	3.78%
Real Estate	10.00%	4.33%
Core Infrastructure	2.00%	5.48%
Natural Resources	10.00%	7.86%
Risk Mitigation	5.00%	4.66%
Mezzanine/Distressed Debt	3.00%	6.53%
Private Equity	8.00%	9.48%
Total	100.00%	
Assumed Long-Term Rate of Inflation		2.75%
Long-Term Expected Real Rate of Return,		
Net of Investment Expenses		7.00%

Rate of Return: For the year ended December 31, 2019, the annual money-weighted rate of return on investments, net of investment expense, was 14.81%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For further information on the investment policy of OCERS refer to Note 3, Deposits and Investments.

Sensitivity of Net OPEB Liability to Changes in the Discount Rate: The following presents the Net OPEB liability of the collective plan and the County's proportionate share, calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

#### **County of Orange Retiree Medical Plan (Continued)**

Sensitivity of Net OPEB Liability to Changes in the Discount Rate (Continued)

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
Collective plan	\$ 440,729	\$ 355,777	\$ 284,472
County's proportionate share	\$ 406,832	\$ 328,412	\$ 262,593

<u>Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates:</u> The following presents the Net OPEB liability of the collective plan and the County's proportionate share, as well as what they would be calculated using healthcare cost trend rates that are 1-percentage-point lower (6.25%/5.3% decreasing to 3.0%) or 1-percentage-point higher (8.25%/7.3% decreasing to 5.0%) than the current healthcare cost trend rates:

			Curr	ent Healthcare Cost				
		1% Decrease		Trend Rates		1% Increase		
	(	6.25%/5.30%		(7.25%/6.30%	(8.25%/7.30%			
	decr	reasing to 3.00%)	ded	creasing to 4.00%)	dec	reasing to 5.00%)		
Collective plan	\$	345,610	\$	355,777	\$	366,280		
County's proportionate share	\$	319,028	\$	328,412	\$	338,109		

<u>OPEB Plan Fiduciary Net Position:</u> As previously described, the 401(h) assets are held with OCERS. The underlying investments should be obtained from OCERS, however the combined Plan is in the County's financial statements. OCERS issues a Comprehensive Annual Financial Report (CAFR) for each fiscal year ending on December 31, which includes the 401(h) assets. The CAFR can be obtained online at <a href="www.ocers.org">www.ocers.org</a> by request, or in writing, to the Orange County Employees Retirement System, 2223 East Wellington Avenue, Suite 100, Santa Ana, CA 92701, or by calling (714) 558-6200.

#### County of Orange Health Reimbursement Arrangement (HRA)

<u>Plan Description</u>: On October 23, 2007, the Board approved and adopted a MOU agreement with the AOCDS. The MOU restructured the Retiree Medical Plan and established a Defined Contribution Plan Health Reimbursement Arrangement to replace the Retiree Medical Plan for new employees, and to supplement the current employees' frozen service hour accruals for the Grant.

On June 24, 2008, the Board approved the County of Orange Health Reimbursement Arrangement (HRA) Plan Document. The HRA Plan is not required by the Retirement Law. The plan is intended to fund the reimbursement accounts of eligible employees on a pre-tax basis and reimburse the eligible unreimbursed and substantiated gualified medical expenses of retired participants.

On March 10, 2009, the Board approved the restructuring of the Retiree Medical Plan and establishment of a Defined Contribution Plan HRA for employees represented by ACLEM effective June 19, 2009. The HRA replaces the Retiree Medical Plan for new employees, and supplements the current ACLEM employees' frozen service hour accruals for the Grant.

On May 12, 2015, the Board approved the restructuring of the Retiree Medical Plan and establishment of a Defined Contribution Plan HRA for employees represented by OCAA effective July 8, 2016. The HRA replaces the Retiree Medical Plan for all active attorney employees.

Administration of the HRA by the third party administrator began in August 2009. The HRA is intended to

## County of Orange Health Reimbursement Arrangement (HRA) (Continued)

#### Plan Description (Continued)

comply with the requirements of IRC Sections 105 and 106 and meets the requirements of a health reimbursement arrangement as defined under IRS Notice 2002-45. The contributions made to reimbursement accounts, any investment gains and qualified medical expenses reimbursed under this plan are intended to be eligible for exclusion from the gross income of eligible employees, participants and retired participants (including the spouses and dependents of each) under IRC Section 105(b). The HRA may be amended by the Board or the plan administrator to comply with federal, state, or local laws, statues, regulations, or guidance from regulatory agencies. The Plan Document was amended and restated on January 1, 2011 to reflect changes to the definition of dependent due to healthcare reform.

The Plan Document was amended and restated on June 1, 2016 to provide for the transition of the OCAA to the HRA Plan in July 2016. Prior employee contributions for employees represented by OCAA to the retiree Medical program and the interest earnings thereon through July 5, 2016 were transferred as a lump sum deposit for eligible employees to their HRA accounts.

As of June 30, 2020, the plan had 2,755 active and 1,009 inactive participants.

<u>Funding Policy</u>: Employer and mandatory employee contributions were effective October 12, 2007 for employees represented by AOCDS, effective June 19, 2009 for employees represented by ACLEM, and effective July 8, 2016 for OCAA represented employees. All contributions made to the HRA are deemed to be employer contributions. Employee contributions for employees represented by each of the bargaining units are mandatory pursuant to their bargaining unit MOU and mandatory pursuant to Board action.

For employees represented by AOCDS, the County contributes 5.0% of base salary each pay period. For employees represented by ACLEM, the County contributes 4.0% of base salary each pay period. For employees represented by OCAA, the County contributes 1.0% of base salary each pay period and employees are also required to contribute 1.0% of base salary each pay period.

ICMA Retirement Corporation serves on behalf of the County as the third party administrator of the HRA. Contributions to the HRA Plan default to the age-appropriate target-date fund upon initial enrollment. Once enrolled, HRA participants may self-direct the investment of plan contributions into any of a number of eligible investment options offered under the HRA. As of June 30, 2020, the value of the HRA assets was \$148,344.

Administrative Cost: Prior to April 1, 2019, annual administrative fees included a plan asset fee of 0.40% and an annual account fee of \$80. Beginning on April 1, 2019, the administrative fee was reduced to 0.195% with no annual account fee. Each quarter, 25% of the fees are assessed to participant accounts and are reflected on participants' quarterly statements. No employer-level fees are charged for the Plan.

## **Condensed Financial Statements**

In lieu of separately issued financial statements for the County administered postemployment health care benefit trust funds, condensed financial statements are presented below as of and for the year ended June 30, 2020:

Statement of Fiduciary Net Position		Total	(Com	e Medical Plan bined 401(h) 115 Trusts)*	Health Reimbursement Arrangement Plan		
<u>Assets</u>							
Pooled Cash/Investments	\$	2,892	\$	2,842	\$	50	
Restricted Cash and Investments							
Restricted Investments with Trustee		147,908				147,908	
Pooled with OCERS		370,228		370,228			
Investment Receivable		109		109			
Interest/Dividend Receivable		23		23			
Due from Other Governmental Agencies		1,637		1,251		386	
Total Assets		522,797		374,453		148,344	
<u>Liabilities</u>							
Salaries and Employee Benefits Payable	<u></u>	3,908		3,908			
Total Liabilities		3,908		3,908			
Net Position							
Restricted for OPEB Benefits	<u></u>	518,889		370,545		148,344	
Total Net Position	\$	518,889	\$	370,545	\$	148,344	
Statement of Changes in Fiduciary Net Position			Retire	e Medical Plan		Health	
Statement of Changes in Fluuciary Net Fosition			(Com	bined 401(h)	Reimbursement		
		Total	and	115 Trusts)*	Arran	gement Plan	
Additions:							
Employer Contributions	\$	70,718	\$	58,807	\$	11,911	
Employee Contributions		1,210		505		705	
Interest and Investment Income		50,020		43,720		6,300	
Less: Investment Expense	<u></u>	(270)		(5)		(265)	
Total Additions	_	121,678		103,027		18,651	
Deductions:							
Benefits Paid to Participants		43,099		39,719		3,380	
Administrative Expense		15		15			
Total Deductions		43,114		39,734		3,380	
Change in Net Position		78,564		63,293		15,271	
Net Position-Beginning of Year		440,325		307,252		133,073	
Net Position-End of Year	\$	518,889	\$	370,545	\$	148,344	

<sup>\*</sup>The Trust Plan is presented as of 12/31/19 in accordance with the plan year.

#### 20. CONTINGENCIES

#### **Estimated Liability for Litigation and Claims**

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the County. To the extent the outcome of such litigation has been determined to result in probable financial loss to the County, a liability has been accrued in the accompanying financial statements. Litigation where loss to the County is reasonably possible has not been accrued and at this time an estimate cannot be made. For information regarding claim payments and unpaid claims balance for self-insurance claims, refer to Note 16, Self-Insurance.

#### Deferral of Rent

In April 2020, the Airport took measures to respond to the COVID-19 crisis and offered a deferment of rents or Minimum Annual Guarantees (MAG) to tenants, including airlines, rental cars, and concessions from March 1, 2020 through June 30, 2020. Effective July 1, 2020, tenants could commence six-month payment plans to repay all deferred rent by December 31, 2020. As of June 30, 2020, the Airport reported a receivable balance of \$10,370 for rent deferrals and expected to collect this amount within the next fiscal year.

#### Federal Assistance

During the year ended June 30, 2020, the County received \$554,134 of CARES Act relief funds, which are required to be used by December 30, 2020. As of June 30, 2020, the County has spent \$166,446 with the remaining \$387,688 reported as part of the unearned revenues. Furthermore, the Airport received an allocation of \$44,910 of CARES Act grant funds to be claimed for allowable costs incurred through May 20, 2024. During the year, the Airport recognized grant revenue of \$4,782.

#### 21. SUBSEQUENT EVENTS

The following events occurred subsequent to June 30, 2020:

Rent Deferral: In July 2020, the Airport took additional measures to respond to the COVID-19 crisis and provided an extension on the deferment of rents, which was approved in April 2020, through September 30, 2020. Beginning October 1, 2020, tenants will have nine months to repay all deferred rent from March 1, 2020 through September 30, 2020 in full by June 30, 2021. Tenants are also expected to recommence making regular rent or MAG payments on October 1, 2020.

<u>Teeter Plan Notes</u>: On July 14, 2020, the County issued an additional \$50,725 in taxable Teeter Plan Obligation Notes, Series B to finance the purchase of delinquent property tax receivables associated with the Teeter Plan. Proceeds of this issuance paid the participating agencies in the Teeter Plan the full amount of their taxes from the secured property tax roll. The outstanding balance as of July 14, 2020 was \$85,386 and the authorized, unused available commitment under the Amended and Restated Note Purchase and Reimbursement Agreement was \$64,614. On August 4, 2020, the County requested a reduction in authorized commitment in the amount of \$64,000. The reduction was made on August 5, 2020, leaving an authorized unused available commitment of \$614. For additional information regarding the Teeter Plan Series B Notes, refer to Note 11, Long-Term Obligations.

<u>Voluntary Incentive Program</u>: On July 14, 2020, the Board approved and adopted the Voluntary Incentive Program (VIP) to assist in addressing County revenue losses resulting from the COVID-19 pandemic economic impacts. Implementation of the VIP provides the County the ability to realize cost savings by reducing salary and employee benefits expenditures while providing employees incentive options to separate from County employment. The VIP provides the County with a necessary tool, with the Board's approval regarding incentive amounts, timeframes and other implementation parameters, to address potential future severe budget shortfalls. As a result of the VIP, 458 employees retired and 160 employees resigned from County employment.

#### 21. SUBSEQUENT EVENTS (Continued)

FY 2020-21 Budget Process: On September 15, 2020, the Board approved and adopted the FY 2020-21 Final Budget. As a result of the uncertain economic conditions resulting from the ongoing COVID-19 pandemic, the FY 2020-21 Recommended Budget process was altered. As such, on June 2, 2020, the Board approved a base FY 2020-21 Recommended Budget which set base Net County Cost limits for departments and included transfers, essential technical adjustments such as position realignment and funding for in-progress, ongoing capital and information technology projects. The approval of the Recommended Budget permitted the County to make payments in accordance with the approved appropriations after the start of the fiscal year on July 1, 2020 until adoption of the FY 2020-21 Final Budget. In accordance with Government Code section 29080, the FY 2020-21 Recommended Budget was made available to the public on August 18, 2020. In addition, a public notice stating the public availability of the Recommended Budget documents to members of the public and the time and place of the public hearing on the budget was published on August 14, 2020.

<u>Airport Revenue Refunding Bonds, Series 2019A and 2019B</u>: In October 2020, S&P lowered its long-term rating of the Airport Revenue Refunding Bonds to A+ from AA-. S&P placed the Airport and the airport sector portfolio on CreditWatch to reflect the material negative impact of the COVID-19 pandemic on passenger traffic, the consequential effect on financial metrics, and overall credit quality.

S&P opined that the prolonged exposure to weak or unpredictable enplanement levels could complicate financial planning and increase operational challenges to airports. The downgrade and negative outlook reflect S&P's expectation that activity levels at the Airport, and the airport sector in general, will be materially depressed, unpredictable, resulting in anemic growth due to the COVID-19 pandemic and associated effects beyond management control. The S&P noted that the Airport's key strengths are its exceptional liquidity position, low outstanding debts, economically healthy service area, very strong management, evidenced by an experienced and proactive team that historically maintained excellent financial metrics.

Frank R. Bowerman Landfill: In late October 2020, OC Waste & Recycling experienced extensive fire damage at the Frank R. Bowerman landfill (FRB) in Irvine. During the week of October 28, 2020, the wildfire known as the Silverado Fire burned over 12,466 acres, destroyed and damaged a total of 14 structures in Irvine and the surrounding areas, and injured two fire fighters from the Orange County Fire Authority. While its overall financial impact to OC Waste & Recycling and the FRB landfill operation cannot be fully assessed at the moment, the effects of the Silverado Fire are expected to be significant. OC Waste & Recycling has reported major damage to the landfill environmental control, and landfill infrastructures including the drainage, electrical grid, liner and stormwater structures. The FRB landfill operation has been suspended for an unknown period of time due to substantial landfill gas system and infrastructure damage, which will result in loss of revenue and high cost for repairs. OC Waste & Recycling has filed a claim to the insurance company, and reported estimated loss of over \$20,000 to the County Emergency Operations Center. However, it is unknown at this point if the potential total loss would be mitigated by recoveries through insurance, or relief from the Federal, State and local government.





Clerk-Recorder South County Branch Office



# Required Supplementary Information (Dollar Amounts in Thousands)

## Orange County Employees Retirement System (OCERS)

## Schedule of County's Proportionate Share of the Net Pension Liability (1)

	 2019		2018	 2017	2016	 2015	_	2014
County's proportion of the net pension liability	81.27%		79.39%	80.46%	77.91%	76.83%		76.68%
County's proportionate share of the net pension liability Covered payroll (2) County's proportionate share of the net pension liability as	\$ 4,124,932 1,313,952	\$	4,919,675 1,272,895	\$ 3,984,401 1,247,616	\$ 4,044,638 1,200,243	\$ 4,391,967 1,118,395	\$	3,897,223 1,198,458
a percentage of its covered payroll (2)	 313.93%	_	386.49%	 319.36%	 336.98%	392.70%		325.19%
Plan fiduciary net position as a percentage of the total pension liability <sup>(4)</sup>	76.67%		70.03%	74.93%	71.16%	67.10%		69.42%

## Schedule of County Contributions (3)

	2020	20 2019			2018	2017		2016	2015
Actuarially determined contribution	\$ 440,042	\$	419,159	\$	401,323	\$ 386,138	\$	358,103	\$ 340,626
Contributions in relation to the actuarially determined									
contribution	 475,676		440,634		433,098	 405,494		411,426	397,044
Contribution deficiency (excess)	\$ (35,634)	\$	(21,475)	\$	(31,775)	\$ (19,356)	\$	(53,323)	\$ (56,418)
Covered payroll (2)	\$ 1,266,088	\$	1,237,582	\$	1,217,880	\$ 1,223,930	\$	1,159,319	\$ 1,158,427
Contributions as a percentage of covered payroll	37.57%		35.60%		35.56%	33.13%		35.49%	34.27%

<sup>(1)</sup> Information is from OCERS' actuary report for OCERS' fiscal year ended December 31.

<sup>(2)</sup> The numbers for 2014-2015 were for covered-employee payroll, prior to GASB Statement No. 82 implementation.

<sup>(3)</sup> For the 12-month period ending on June 30, fiscal year end.

<sup>(4)</sup> In FY 19-20, the presentation of the percentages was changed from the Employer percentage to the Plan percentage.

## Orange County Extra-Help Defined Benefit Plan

#### Schedule of County's Proportionate Share of the Net Pension Liability

	_	202	0	2	019		201	<u> </u>	2	017		2016		2015
County's proportion of the net pension liability	98.12%				98.12%		98.	98.12% 98.12%		98.12%	98.12%			98.12%
County's proportionate share of the net pension liability Covered payroll (1) County's proportionate share of the net pension liability as a		\$ 440 \$ 3,613		\$ \$			1,962 \$ 4,298 \$		1,995 4,725		\$	2,845 1,747	\$	3,163 1,829
percentage of its covered payroll (1)	-	12.	.18%		35.38	8%	45.	65%	4	42.22%		162.85%		172.94%
Plan fiduciary net position as a percentage of the total pension liability		92.	.18%	% 81.06		5%	% 76.76%		76.24%		65.89%			61.35%
	;	Schedul	e of	Collect	ive F	Plan Cor	ntrib	utions						
		2020		2019		2018		2017		2016	_	2015		2014
Actuarially determined contribution Contributions in relation to the	\$	114	\$	555	\$	555	\$	784	\$	784	\$	421	\$	421
actuarially determined contribution Contribution deficiency (excess)	\$	114	\$	565 (10)	\$	545 10	\$	784 	\$	784 	\$	421	\$	421
Covered payroll (1)	\$	3,613	\$	3,906	\$	4,298	\$	4,725	\$	1,747	\$	1,829	\$	1,876
Contributions as a percentage of covered payroll		3.16%		14.46%		12.68%		16.59%		44.88%		23.02%		22.44%
		Sche	edul	e of Co	unty	Contrib	utio	ns						
		2020		2019		2018		2017		2016		2015		2014
Actuarially determined contribution Contributions in relation to the	\$	112	\$	544	\$	545	\$	769	\$	769	\$	413	\$	421
actuarially determined contribution	\$	112	\$	554	<u>¢</u>	535	Φ.	769	\$	769	Φ.	413	Φ.	421
Contribution deficiency (excess)	Φ	<u> </u>	φ	(10)	\$	10	\$		Φ		\$		\$	
Covered payroll (1) Contributions as a percentage	\$	3,613	\$	3,906	\$	4,298	\$	4,725	\$	1,747	\$	1,829	\$	1,876
of covered payroll		3.10%		14.19%		12.45%		16.28%		44.02%		22.58%		22.44%

<sup>(1)</sup> The numbers for 2014 and 2015 were for covered-employee payroll, prior to GASB Statement No. 82 implementation.

## Orange County Extra-Help Defined Benefit Plan (Continued)

## Schedule of Changes in the Collective Plan Net Pension Liability and Related Ratios

	2020	2019		2018
Total Pension Liability				
Service cost	\$ 	\$ 	\$	
Interest	362	411		448
Changes of benefit terms				
Difference between expected and actual experience	(879)			(127)
Changes of assumptions	(90)			480
Benefit payments, including refunds of member contributions	 (1,101)	 (1,572)	_	(762)
Net change in Total Pension Liability	(1,708)	(1,161)		39
Total Pension Liability-beginning	7,440	 8,601		8,562
Total Pension Liability-ending (a)	\$ 5,732	\$ 7,440	\$	8,601
Plan Fiduciary Net Position				
Contributions-employer	\$ 114	\$ 565	\$	545
Contributions-member				
Net investment income	239	436		295
Investment Expense		(7)		(7)
Benefit payments, including refunds of member contributions	(1,101)	(1,572)		(762)
Administrative expense (1)				
Other	1	 7		3
Net change in Plan Fiduciary Net Position	(747)	(571)		74
Plan Fiduciary Net Position-beginning	6,031	 6,602		6,528
Plan Fiduciary Net Position-ending (b)	\$ 5,284	\$ 6,031	\$	6,602
Plan Net Pension Liability-ending (a) – (b)	\$ 448	\$ 1,409	\$	1,999
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	92.18%	81.06%		76.76%
Covered payroll (2)	\$ 3,613	\$ 3,906	\$	4,298
Plan Net Pension Liability as a percentage of covered (2) payroll	12.40%	36.07%		46.51%

<sup>(1)</sup> Administrative expense does not round up to \$1 in thousands.

<sup>(2)</sup> The numbers for 2014 and 2015 were for covered-employee payroll, prior to GASB Statement No. 82 implementation.

	2017		2016		2015		2014	
	,		,					Total Pension Liability
\$		\$		\$		\$		Service cost
	436		435		271		282	Interest
								Changes of benefit terms
			73					Difference between expected and actual experience
			73					Changes of assumptions
	(372)		(424)		(522)		(695)	Benefit payments, including refunds of member contributions
	64		157		(251)		(413)	Net change in Total Pension Liability
	8,498		8,341		8,592		9,005	Total Pension Liability-beginning
\$	8,562	\$	8,498	\$	8,341	\$	8,592	Total Pension Liability-ending (a)
								Plan Fiduciary Net Position
\$	784	\$	784	\$	421	\$	421	Contributions-employer
								Contributions-member
	527		123		17		15	Net investment income
	(5)		(4)					Investment Expense
	(372)		(428)		(522)		(695)	Benefit payments, including refunds of member contributions
								Administrative expense (1)
	(5)		7					Other
	929		482		(84)		(259)	Net change in Plan Fiduciary Net Position
	5,599		5,117		5,201		5,460	Plan Fiduciary Net Position-beginning
\$	6,528	\$	5,599	\$	5,117	\$	5,201	Plan Fiduciary Net Position-ending (b)
\$	2,034	\$	2,899	\$	3,224	\$	3,391	Plan Net Pension Liability-ending (a) - (b)
	76.24%		65.89%		61.35%		60.53%	Plan Fiduciary Net Position as a percentage of the Total
	70.24%		03.09%		01.33%		00.55%	Pension Liability
\$	4,725	\$	1,747	\$	1,829	\$	1,876	Covered payroll (2)
Ψ	.,. 20	Ψ	.,	Ψ	.,020	٣	.,0.0	oronou payron
	43.05%		165.94%		176.27%		180.76%	Plan Net Pension Liability as a percentage of covered (2)
								payroll

## Orange County Extra-Help Defined Benefit Plan (Continued)

#### **Schedule of Investment Returns**

	2020	2019	2018	2017	2016	2015	2014
Actual money-weighted rate of return,							
net of investment expense	4.56%	6.90%	4.53%	8.51%	2.22%	0.35%	0.26%

#### **Notes to Schedule**

Methods and assumptions used to determine acturially determined contribution:

Valuation date July 1, 2019

Actuarial cost method Projected Unit Credit (all plan benefits frozen)

Amortization method Level dollar

Amortization period 5 years rolling (open)

Asset valuation method Market Value of assets

Discount rate 5.25%
General Inflation 2.75%

Mortality RPH-2014, projected generationally with mortality

improvement Scale MP-2016

## **Orange County Retiree Medical Plan**

## Schedule of Changes in the Collective Plan Net OPEB Liability and Related Ratios

		2019		2018		2017		
Total OPEB Liability								
Service cost	\$	16,501	\$	15,982	\$	15,479		
Interest		50,298		48,442		46,589		
Changes of benefit terms		5,508						
Difference between expected and actual experience		(10,635)						
Changes of assumptions		(17,535)						
Benefit payments, including refunds of member contributions		(39,719)		(37,118)		(35,111)		
Net change in Total OPEB Liability		4,418		27,306		26,957		
Total OPEB Liability-beginning		721,904		694,598		667,641		
Total OPEB Liability-ending (a)	\$	726,322	\$	721,904	\$	694,598		
Plan Fiduciary Net Position								
Contributions-employer	\$	58,807	\$	54,229	\$	60,721		
Contributions-employee		505		2,103		2,193		
Net investment income		43,720		(5,746)		34,217		
Benefit payments, including refunds of member contributions		(39,719)		(37,118)		(35,111)		
Administrative expense		(20)		(21)		(22)		
Net change in Plan Fiduciary Net Position		63,293		13,447		61,998		
Plan Fiduciary Net Position-beginning		307,252		293,805		231,807		
Plan Fiduciary Net Position-ending (b)	\$	370,545	\$	307,252	\$	293,805		
Plan Net OPEB Liability-ending (a)-(b)	\$	355,777	\$	414,652	\$	400,793		
Plan Fiduciary Net Position as a percentage of the Total OPEB Liability		51.02%		42.56%		42.30%		
Covered payroll (1)	\$	1,368,521	\$	1,346,440	\$	1,313,217		
Plan Net OPEB Liability as a percentage of covered payroll		26.00%		30.80%		30.52%		
Schedule of Investment Returns								
		2019	_	2018		2017		
Actual money-weighted rate of return, net of investment expense		14.81%		(1.31%)		14.74%		

<sup>(1)</sup> For the 12 month period ending on December 31 (measurement date and plan year).

## **Orange County Retiree Medical Plan (Continued)**

## Schedule of County's Proportionate Share of the Net OPEB Liability

		2019		2018	_	2017	
County's proportion of the net OPEB liability		92.31%		91.78%		90.84%	
County's proportionate share of the net OPEB liability Covered payroll (1) County's proportionate share of the net OPEB liability	\$ \$	328,412 1,254,780	\$ \$	380,581 1,234,558	\$ \$	364,071 1,203,106	
as a percentage of its covered payroll		26.17%		30.83%		30.26%	
Plan fiduciary net position as a percentage of the total OPEB liability		51.02%		42.56%		42.30%	
Schedule of Collective Plan Contributions							
	_	2019		2018		2017	
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$	58,807	\$	52,554 54,229	\$	47,006 60,721	
Contribution deficiency (excess)	\$	(8,770)	\$	(1,675)	\$	(13,715)	
Covered payroll (1)	\$	1,368,521	\$	1,346,440	\$	1,313,217	
Contributions as a percentage of covered payroll		4.30%		4.03%		4.62%	
Schedule of County Contributions							
	_	2020	_	2019	_	2018	
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$	45,698 50,466	\$	48,101	\$	42,716	
Contribution deficiency (excess)	\$	50,466 (4,768)	\$	52,349 (4,248)	\$	46,005 (3,289)	
Covered payroll (2)	\$	1,293,186	\$	1,254,706	\$	1,220,638	
Contributions as a percentage of covered payroll		3.90%		4.17%		3.77%	

<sup>(1)</sup> For the 12 month period ending on December 31 (measurement date and plan year).

<sup>(2)</sup> For the 12 month period ending on June 30, fiscal year end.

## **Orange County Retiree Medical Plan (Continued)**

#### **Notes to Schedule**

Methods and assumptions used to determine contribution rates:

Valuation date June 30, 2017
Actuarial cost method Entry age

Amortization method Level percent of payroll, closed

Remaining amortization period 16 years

Asset valuation method 5-year smoothed market

Inflation 2.75%

Investment rate of return 7.00%, net of investment expenses, including inflation

Mortality OCERS 2014-2016 Experience Study projected

generationally with modified mortality improvement Scale

MP-2016

Grant increase rates 5% for AFSCME, 3% for others

Medical Trend 7.5% initial (6.5% Medicare) decreasing to 4.0% in 2076

and later





County Administration South



## NONMAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS

These Funds are used to account for the proceeds of specific revenue sources (other than the Permanent Fund or for major capital projects) that have either legal or operational requirements to restrict expenditures for specified purposes.

#### Parking Facilities

This Fund is used to account for revenues and expenditures related to parking facilities. This includes costs to lease parking spaces for County staff, costs and revenue from the Manchester lot, interest revenue, and the County's operating and maintenance costs.

### Service Areas, Lighting, Maintenance and Assessment Districts

This group of Funds is used to account for the construction of public facilities from the proceeds of various Mello-Roos districts (also known as Community Facilities Districts) bond issues, special assessment district bond issues, and interfund transfers from County Service Area operating funds. Upon completion of construction, the public facilities are transferred to the Special Assessment and Community Facilities Districts. It is also used to account for local park and recreation facilities, highway lighting, and street sweeping services within unincorporated areas of the County. Revenues consist primarily of property taxes and State grants.

### Other Environmental Management

This group of Funds is used to account for Local Redevelopment Authority activities, fees from violations of fish and game laws, usage of various State tidelands held in trust by the County, registration of off-highway vehicles, and motor vehicle fees levied by the South Coast Air Quality Management District.

#### Tobacco Settlement

This Fund accounts for Tobacco Settlement monies allocated to the County from the State of California, pursuant to the Master Settlement Agreement concluded on November 23, 1998 between the major tobacco companies and 46 States (including California), the District of Columbia and four U.S. Territories. On November 7, 2000, Orange County voters passed Measure H. This measure requires the County to utilize its share of the national tobacco litigation settlement revenues in the following percentages:

- 80% for specified health care services
- 20% for public safety

### Community and Welfare Services

This group of Funds is used to account for the Orange County Workforce Innovation and Opportunity Act, Welfare-to-Work, Shelter Care Facilities, In Home Supportive Services, Housing and Community Development, Substance Abuse Treatment, and Other Community and Welfare Social Programs. Revenues consist primarily of Federal grants passed through the State, as well as State grants.

### **OC Parks**

This Fund accounts for the development and maintenance of County tidelands and related aquatic recreational facilities, as well as the acquisition, operation and maintenance of County beaches, inland, regional park facilities and community park sites in the unincorporated areas. Revenues consist primarily of property taxes, State aid, lease and concession revenues, and park and recreation fees.

#### OC Dana Point Harbor

This Fund accounts for monies received primarily through rent and concession revenues which are dedicated to providing public coastal access, environmental stewardship, and a diverse regional recreational facility so users and visitors may experience the Dana Point Harbor resource in a safe and enjoyable way. The Board approved a lease agreement with Dana Point Harbor Partners to renovate and operate the Dana Point Harbor. For additional information regarding Dana Point Harbor, refer to Note 5, Service Concession Arrangements.

### **Housing Asset**

The Orange County Development Agency (OCDA) was dissolved effective February 1, 2012 in accordance with Health and Safety Code 34172. The Orange County Housing Authority assumed the housing functions previously performed by OCDA. The Housing Asset Fund was established and the housing assets from the OCDA Low and Moderate Income Housing Fund were transferred into the Fund.

### **OC Public Libraries**

This Fund accounts for library services for the unincorporated areas as well as some of the incorporated areas within the County. Property taxes provide most of the fund's revenue. Licenses, permits, Federal and State aid, and charges for services make up the remaining revenue.

### **Health Care Programs**

This group of Funds is used to account for Board-approved Realignment Reserves for Health Care, Medi-Cal Mental Health Managed Care programs, Medi-Cal Administrative Activities and Targeted Case Management, Bioterrorism Preparedness grant funds, Emergency Medical Services allocations, and other purpose-restricted revenues related to health care programs. Revenues consist primarily of State grants and allocations, and Federal grants passed through the State.

#### Roads

This Fund accounts for proceeds restricted for the maintenance and construction of roadways, and for specialized engineering services to other governmental units and the public. Revenues consist primarily of the County's share of State highway users' taxes, and SB1 related transportation taxes and fees, Federal funds, and charges for engineering services provided.

### Orange County Housing Authority

This Fund is used to account for revenues received from the Federal Government for Section 8 Rental Assistance Program expenditures. This program assists low-income families to obtain decent, safe, and sanitary housing through a system of rental subsidies.

#### Other Governmental Resources

This group of Funds is used to account for fees charged for property characteristics information that are purpose-restricted for technological and capital acquisitions and/or improvements.

## NONMAJOR GOVERNMENTAL FUNDS (Continued) DEBT SERVICE FUNDS

These Funds are used to account for the accumulation and disbursement of taxes and other revenues for the periodic payment of principal and interest on general long-term debt that includes general obligation, revenue, and demand bond issues.

#### Teeter Plan Notes

This Fund accounts for the financing of the County's purchase of delinquent taxes receivable pursuant to the Teeter Plan. The Teeter Plan is an alternate secured property tax distribution plan, whereby, the County distributes 100% of the local secured levy to the taxing agencies participating in the Teeter Plan and in exchange receives the right to keep the delinquent taxes, penalties and interest.

### Pension Obligation Bonds

This Fund is used to account for the debt service expenditures for the Orange County Taxable Pension Obligation Bonds. The Taxable Refunding Pension Obligation Bonds, Series 1997A are economically defeased and the outstanding debt service is paid through debt securities issued by Fannie Mae, along with Debt Service Funds already being held by the Trustee.

### Capital Facilities Development Corporation

This non-budgeted Fund was established to account for the Civic Center Facilities Master Plan project and will facilitate financings, acquisitions of property, and other property related transactions for the benefit of Orange County, California.

### South Orange County Public Financing Authority

This non-budgeted Fund was established to account for the debt service expenditures for the South Orange County Public Financing Authority (SOCPFA). On June 2, 2016, SOCPFA issued the Central Utility Facility Lease Revenue Bonds, Series 2016 to finance the acquisition, construction and installation of certain capital improvements.

### **CAPITAL PROJECTS FUNDS**

These Funds are used to account for the acquisition and construction of major capital facilities (other than those financed by the proprietary funds).

#### Criminal Justice Facilities

This group of Funds is used to account for monies received from surcharges and penalty assessments on offenses used for capital improvements to court and other criminal justice facilities.

### Countywide Capital Projects Non-General Fund

This Fund was established to budget and account for the multi-year approved capital projects funded primarily with Net County Cost or general purpose revenue.

#### Capital Facilities Development Corporation Construction

This non-budgeted Fund was established for the Civic Center Facilities Master Plan project and to account for the related construction.

### **PERMANENT FUND**

A Permanent Fund is used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs, that is, for the benefit of the government or its citizenry.

Regional Park Endowment
This Fund is used to account for costs associated with the repair and maintenance of a mitigation area in Limestone Regional Park.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

			Special Revenue						
ASSETS	Total Nonmaj Governmenta Funds	al	Parking Facilities	Lighting,	ice Areas, Maintenance, sment Districts		Other ironmental nagement		
Pooled Cash/Investments	\$ 845,03		8,742	\$	5,287	\$	14,323		
Imprest Cash Funds Restricted Cash and Investments with Trustee	4 231,02				 19,045				
Deposits In-Lieu of Cash	36				19,045				
Receivables									
Accounts	2,18		55				1		
Taxes	27,22				20				
Interest/Dividends Deposits	1,65 5		25		13		33		
Allowance for Uncollectible Receivables	(28		(10)						
Due from Other Funds	60,06		1,115				1		
Due from Other Governmental Agencies	29,08		888		777		40		
Prepaid Costs	17,59	7	106						
Notes Receivable, Net	26,09								
Total Assets	\$ 1,240,14	<u>2</u> <u>\$</u>	10,921	\$	25,142	\$	14,398		
LIABILITIES  Accounts Payable Retainage Payable Salaries and Employee Benefits Payable Interest Payable Deposits from Others Due to Other Funds Due to Other Governmental Agencies Unearned Revenue	\$ 25,08 1,02 2,82 5 57,34 49,83 5,25 29,54	0 0 1 2 6 8	1,071 41 18  -334 474	\$	3,421    447 236 192	\$	    793		
Advances from Other Funds	29,86								
Total Liabilities	200,83	<u>1</u>	1,938		4,296		793		
DEFERRED INFLOWS OF RESOURCES									
Unavailable Revenue-Intergovernmental Revenues	11,51	6							
Unavailable Revenue-Property Taxes	1,09				5				
Unavailable Revenue-Other	2				<del></del>				
Total Deferred Inflows of Resources	12,64	<u>1</u>		-	5				
FUND BALANCES									
Nonspendable	17,79	7	106						
Restricted	794,72		7,286		20,841		4,567		
Assigned	214,14		1,591				9,038		
Total Fund Balances	1,026,67	<u>U</u>	8,983		20,841		13,605		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 1,240,14	2 \$	10,921	\$	25,142	\$	14,398		

Spec	ial F	Rev	enue

Community & Tobacco Welfare settlement Services		OC Parks		OC Dana Point Harbor		<u>ASSETS</u>	
\$ 21,557	\$	99,726 45   1 177   18,429 4,289 349 5,202 128,218	\$	126,499 352 1,347 1,279 293 62 406 5,841 136,086	\$	71,295  15 119  167    71,596	Pooled Cash/Investments Imprest Cash Funds Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash Receivables Accounts Taxes Interest/Dividends Deposits Allowance for Uncollectible Receivables Due from Other Funds Due from Other Governmental Agencies Prepaid Costs Notes Receivable, Net Total Assets
\$ 3,948  3,948	\$	2,532  46  1 16,409 670 105 3,867 23,630	\$	3,860 423 1,043  3,211 2,051 20 623  11,231	\$	 1  392 951  5  1,349	LIABILITIES  Accounts Payable Retainage Payable Salaries and Employee Benefits Payable Interest Payable Deposits from Others Due to Other Funds Due to Other Governmental Agencies Unearned Revenue Advances from Other Funds Total Liabilities  DEFERRED INFLOWS OF RESOURCES
  17,609		997   997 349 70,774		178 678  856 5,841 105,583		   70,247	Unavailable Revenue-Intergovernmental Revenues Unavailable Revenue-Property Taxes Unavailable Revenue-Other Total Deferred Inflows of Resources  FUND BALANCES  Nonspendable Restricted
\$ 17,609 21,557	\$	32,468 103,591 128,218	\$	12,575 123,999 136,086	\$	70,247 71,596	Assigned Total Fund Balances Total Liabilities, Deferred Inflows of Resources, and Fund Balances

## COMBINING BALANCE SHEET (Continued) NONMAJOR GOVERNMENTAL FUNDS

<u>ASSETS</u>	<u> </u>	lousing Asset		OC Public Libraries		ealth Care rograms	Roads		
Pooled Cash/Investments Imprest Cash Funds Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash Receivables Accounts Taxes Interest/Dividends Deposits Allowance for Uncollectible Receivables Due from Other Funds Due from Other Governmental Agencies Prepaid Costs Notes Receivable, Net	\$	11,249    26  19  19,569	\$	77,101   68 797 171  49 9 5,591	\$	65,121   41  54  908 331 	\$	188,893   165  443 52 (121) 988 13,696 3,783	
Total Assets	\$	30,863	\$	83,786	\$	66,455	\$	207,899	
<u>LIABILITIES</u>									
Accounts Payable Retainage Payable Salaries and Employee Benefits Payable Interest Payable Deposits from Others Due to Other Funds Due to Other Governmental Agencies Unearned Revenue Advances from Other Funds Total Liabilities	\$	5   12 196   213	\$	185 9 871  409 792  15  2,281	\$	8,655 3,338 5,812	\$	5,138 54 555  52,870 3,474 564 20,786  83,441	
DEFERRED INFLOWS OF RESOURCES									
Unavailable Revenue-Intergovernmental Revenues Unavailable Revenue-Property Taxes Unavailable Revenue-Other Total Deferred Inflows of Resources		  	_	415  415		587   587		9,748   9,748	
FUND BALANCES									
Nonspendable Restricted Assigned Total Fund Balances		30,650  30,650		5,591 75,499  81,090		34,475 13,588 48,063		3,783 110,927  114,710	
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	30,863	\$	83,786	\$	66,455	\$	207,899	

	Special Re	evenue		Debt Service		e		
H	Orange County Housing Authority		Other ernmental esources	Te	eeter Plan Notes		Pension ation Bonds	ASSETS
•	0.547	•	4.005	•	74 000	•	-	· · · · · · · · · · · · · · · · · · ·
\$	8,547	\$	1,935	\$	71,339	\$	5 	Pooled Cash/Investments
	 7,377				 51		 18,744	Imprest Cash Funds Restricted Cash and Investments with Trustee
	7,377						10,744	Deposits In-Lieu of Cash
								Receivables
	386							Accounts
					25,124			Taxes
	18		3		177			Interest/Dividends
								Deposits
	(158)							Allowance for Uncollectible Receivables
	` 11 <sup>′</sup>							Due from Other Funds
	1,281				7,243			Due from Other Governmental Agencies
	1,927							Prepaid Costs
	1,326							Notes Receivable, Net
\$	20,715	\$	1,938	\$	103,934	\$	18,749	Total Assets
\$	755  287  2,252  2,202  5,496	\$	      	\$	77   51  9,233   9,361	\$	      	Accounts Payable Retainage payable Salaries and Employee Benefits Payable Interest Payable Deposits from Others Due to Other Funds Due to Other Governmental Agencies Unearned Revenue Advances from Other Funds Total Liabilities
								DEFERRED INFLOWS OF RESOURCES
	6							Unavailable Revenue-Intergovernmental Revenues
								Unavailable Revenue-Property Taxes
								Unavailable Revenue-Other
	6				<u></u>			Total Deferred Inflows of Resources
								FUND BALANCES
	1,927							Nonspendable
	13,286		1,938		25,124		18,749	Restricted
					69,449			Assigned
	15,213		1,938		94,573		18,749	Total Fund Balances
\$	20,715	\$	1,938	\$	103,934	\$	18,749	Total Liabilities, Deferred Inflows of Resources, and Fund Balances

## COMBINING BALANCE SHEET (Continued) NONMAJOR GOVERNMENTAL FUNDS

	Debt Service					Capital Projects		
ASSETS	Capital Facilities South C Development Public Fina Corporation Authori			Financing	Criminal Justice Facilities			
Pooled Cash/Investments	\$		\$		\$	10 216		
Imprest Cash Funds Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash	Ф	24,763 	Ф	 149 	Ф	18,316   		
Receivables Accounts								
Taxes								
Interest/Dividends						53		
Deposits								
Allowance for Uncollectible Receivables						47.005		
Due from Other Funds Due from Other Governmental Agencies						17,305 122		
Prepaid Costs								
Notes Receivable, Net								
Total Assets	\$	24,763	\$	149	\$	35,796		
LIABILITIES								
Accounts Payable	\$		\$		\$	2,409		
Retainage payable						492		
Salaries and Employee Benefits Payable								
Interest Payable Deposits from Others								
Due to Other Funds						32		
Due to Other Governmental Agencies								
Unearned Revenue								
Advances from Other Funds Total Liabilities		<del></del>		<del></del>		26,000 28,933		
		<del></del>		<u>=-</u>	-	20,933		
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue-Intergovernmental Revenues								
Unavailable Revenue-Property Taxes								
Unavailable Revenue-Other Total Deferred Inflows of Resources		<del></del>			-	27 27		
FUND BALANCES								
I OND DALANOLO								
Nonspendable								
Restricted		24,763		149		6,836		
Assigned Total Fund Balances		24,763		149		6,836		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	24,763	\$	149	\$	35,796		
and raile belienoes	Ψ	27,700	Ψ	143	Ψ	00,700		

Capital Projects			Pe	rmanent		
Capit Nor	ountywide tal Projects n-General Fund		Capital Facilities Development Corporation Construction	Regional Park Endowment		ASSETS
\$	54,734      21,181 	\$	 160,895       	\$	366	Pooled Cash/Investments Imprest Cash Funds Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash Receivables Accounts Taxes Interest/Dividends Deposits Allowance for Uncollectible Receivables Due from Other Funds Due from Other Governmental Agencies Prepaid Costs Notes Receivable, Net
\$	75,915	\$	160,895	\$	367	Total Assets
						<u>LIABILITIES</u>
\$	480  480	\$	5,636      5,636	\$		Accounts Payable Retainage payable Salaries and Employee Benefits Payable Interest Payable Deposits from Others Due to Other Funds Due to Other Governmental Agencies Unearned Revenue Advances from Other Funds Total Liabilities
	  		   		  	DEFERRED INFLOWS OF RESOURCES  Unavailable Revenue-Intergovernmental Revenues Unavailable Revenue-Property Taxes Unavailable Revenue-Other Total Deferred Inflows of Resources
						FUND BALANCES
	  75,435		155,259  155,259		200 167  367	Nonspendable Restricted Assigned Total Fund Relances
\$	75,435 75,915	\$	160,895	\$	367	Total Fund Balances  Total Liabilities, Deferred Inflows of Resources, and Fund Balances

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

Revenues	Total Nonmajor Governmental Funds	Parking Facilities	Service Area, Lighting, Maintenance, & Assessment Districts	Other Environmental Management
Taxes	\$ 159,298	\$	\$ 708	\$
Licenses, Permits, and Franchises	Ψ 103,290 843	Ψ	Ψ 700 	Ψ
Fines, Forfeitures, and Penalties	14,792			
Use of Money and Property	51,693	11,275	1,021	1,103
Intergovernmental	347,795	1,624	780	2,775
Charges for Services	45,533	1,024	700	2,775 301
Other	,	1,033		216
Total Revenues	34,267	13,932	2,516	
Total Revenues	654,221	13,932	2,510	4,395
Expenditures Current				
General Government	47,062		45,907	803
Public Protection	216			182
Public Ways and Facilities	103,859	13,691	846	1,564
Health and Sanitation	644			
Public Assistance	223,317			
Education	47,702			
Recreation and Cultural Services	119,379			
Capital Outlay	94,255	1,735	2	
Debt Service				
Principal Retirement	83,022			
Interest	32,258			
Total Expenditures	751,714	15,426	46,755	2,549
Excess (Deficit) of Revenues				
Over Expenditures	(97,493)	(1,494)	(44,239)	1,846
Other Financing Sources (Uses)				
Transfers In	168,488		100	355
Transfers Out	(150,468)	(76)		
Debt Issued	83,708			
Total Other Financing Sources (Uses)	101,728	(76)	100	355
Net Change in Fund Balances	4,235	(1,570)	(44,139)	2,201
Fund Balances-Beginning of Year	1,022,435	10,553	64,980	11,404
Fund Balances-End of Year	\$ 1,026,670	\$ 8,983	\$ 20,841	\$ 13,605

### Special Revenue

Revenues \$ \$ \$ 97,937 \$ Taxes	
φ φ φ 97,937 φ Taxes	
681 162 Licenses, Permits, and Franchises	
681 162 Licenses, Permits, and Franchises 58 2 Fines, Forfeitures, and Penalties	
296 2,515 14,402 3,827 Use of Money and Property	
26,048 793 26 Intergovernmental	
3,123 12,162 67 Charges for Services	
29,607 639 1,930 102 Other	
29,903 33,006 127,444 4,024 Total Revenues	
29,903 35,006 127,444 4,024 Total Revenues	
Expenditures	
Current	
10 General Government	
34 Public Protection	
Public Ways and Facilities	
Health and Sanitation	
24,222 Public Assistance	
Education	
112,880 6,499 Recreation and Cultural Services	
11,638 Capital Outlay	
Debt Service	
Principal Retirement	
Interest	
10 24,256 124,518 6,499 Total Expenditures	
Excess (Deficit) of Revenues	
29,893 8,750 2,926 (2,475) Over Expenditures	
Other Financing Sources (Uses)	
10 62,925 Transfers In	
(29,658) (21,936) (1,326) (1) Transfers Out	
Debt Issued	
(29,648) 40,989 (1,326) (1) Total Other Financing Sources	(Uses)
245 49,739 1,600 (2,476) Net Change in Fund Balances	3
17,364 53,852 122,399 72,723 Fund Balances-Beginning of Year	
\$ 17,609 \$ 103,591 \$ 123,999 \$ 70,247 Fund Balances-End of Year	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued) NONMAJOR GOVERNMENTAL FUNDS

Specia	Revenue
--------	---------

Revenues	Housing Asset		OC Public Libraries		ealth Care Programs		Roads
Taxes	\$	\$	60,653	\$		\$	
Licenses, Permits, and Franchises	Φ	ф	5 00,000	Φ		Φ	
Fines, Forfeitures, and Penalties		-	9		 7,222		3
Use of Money and Property	43	 6	1,657		1,225		3,652
Intergovernmental		·-	439		14,394		100,522
Charges for Services			497		986		27,002
Other		-	571		900		1,100
Total Revenues	43	6	63,826		23,827		132,279
Expenditures							
Current							
General Government							
Public Protection							
Public Ways and Facilities							87,758
Health and Sanitation					644		
Public Assistance	71	9					
Education			47,702				
Recreation and Cultural Services							
Capital Outlay							8,220
Debt Service							
Principal Retirement			15				
Interest			11_				
Total Expenditures	71	9	47,718		644		95,978
Excess (Deficit) of Revenues							
Over Expenditures	(28	3)	16,108		23,183		36,301
Other Financing Sources (Uses)							
Transfers In					1,265		
Transfers Out			(101)		(20,602)		(2,589)
Debt Issued							
Total Other Financing Sources (Uses)	-	<u> </u>	(101)		(19,337)		(2,589)
Net Change in Fund Balances	(28	3)	16,007		3,846		33,712
Fund Balances-Beginning of Year	30,93	3	65,083		44,217		80,998
Fund Balances-End of Year	\$ 30,65	0 \$	81,090	\$	48,063	\$	114,710

Special R	evenue	Debt S	Service	
Orange County Housing Authority	Other Governmental Resources	Teeter Plan Notes	Pension Obligation Bonds	Revenues
\$	\$	\$	\$	Taxes
				Licenses, Permits, and Franchises
		6,676		Fines, Forfeitures, and Penalties
221	40	2,117	536	Use of Money and Property
199,213				Intergovernmental
,	127			Charges for Services
102				Other
199,536	167	8,793	536	Total Revenues
				Expenditures
				Current
	1	275	2	General Government
				Public Protection
				Public Ways and Facilities
				Health and Sanitation
198,376				Public Assistance
				Education
				Recreation and Cultural Services
				Capital Outlay
				Debt Service
		78,554	2,478	Principal Retirement
		1,263	12,022	Interest
198,376	1	80,092	14,502	Total Expenditures
				Excess (Deficit) of Revenues
1,160	166	(71,299)	(13,966)	Over Expenditures
				Other Financing Sources (Uses)
	1			Transfers In
(44)	(17)	(9,230)		Transfers Out
		83,708		Debt Issued
(44)	(16)	74,478		Total Other Financing Sources (Uses)
1,116	150	3,179	(13,966)	Net Change in Fund Balances
14,097	1,788	91,394	32,715	Fund Balances-Beginning of Year
\$ 15,213	\$ 1,938	\$ 94,573	\$ 18,749	Fund Balances-End of Year

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued) NONMAJOR GOVERNMENTAL FUNDS

			Capital Projects			
Dev	al Facilities relopment rporation	South OC Public Financing Authority	Criminal Justice Facilities			
Taxes \$		\$	\$			
Licenses, Permits, and Franchises		Ψ 	Ψ 			
Fines, Forfeitures, and Penalties			822			
Use of Money and Property	1,201	7	575			
Intergovernmental			1,181			
Charges for Services			228			
Other						
Total Revenues	1,201	7	2,806			
Expenditures Current General Government Public Protection Public Ways and Facilities Health and Sanitation Public Assistance Education Recreation and Cultural Services Capital Outlay Debt Service Principal Retirement Interest Total Expenditures Excess (Deficit) of Revenues	     16,461 16,461	64      1,975 2,511 4,550	23,406			
Over Expenditures	(15,260)	(4,543)	(20,600)			
Other Financing Sources (Uses)						
Transfers In		4,484	14,958			
Transfers Out	(36)	(89)	(255)			
Debt Issued						
Total Other Financing Sources (Uses)	(36)	4,395	14,703			
Net Change in Fund Balances	(15,296)	(148)	(5,897)			
Fund Balances-Beginning of Year	40,059	297	12,733			
Fund Balances-End of Year \$	24,763	\$ 149	\$ 6,836			

	Capital	Projects	Permanent	
C Proje	untywide Capital ects Non- eral Fund	Capital Facilities Development Corporation Construction	Regional Park Endowment	
•		•	•	Revenues
\$		\$	\$	Taxes
				Licenses, Permits, and Franchises
		4.005		Fines, Forfeitures, and Penalties
	694	4,885	8	Use of Money and Property
				Intergovernmental
				Charges for Services
				Other
	694	4,885	8	Total Revenues
				Expenditures
				Current
				General Government
				Public Protection
				Public Ways and Facilities
				Health and Sanitation
				Public Assistance
				Education
				Recreation and Cultural Services
	118	49,136		Capital Outlay
		.,		Debt Service
				Principal Retirement
				Interest
	118	49,136		Total Expenditures
				Excess (Deficit) of Revenues
	576	(44,251)	8	Over Expenditures
		, ,		·
				Other Financing Sources (Uses)
	84,354	36		Transfers In
	(64,508)			Transfers Out
				Debt Issued
	19,846	36		Total Other Financing Sources (Uses)
	20,422	(44,215)	8	Net Change in Fund Balances
	55,013	199,474	359	Fund Balances-Beginning of Year
\$	75,435	\$ 155,259	\$ 367	Fund Balances-End of Year

	* Oriç	ginal Budget	*	Final Budget		ctual on etary Basis	F	/ariance Positive legative)
Parking Facilities								
Revenues and Other Financing Sources	_		_		_			
Use of Money and Property	\$	6,850	\$	6,850	\$	5,746	\$	(1,104)
Intergovernmental		425		369		444		75
Charges for Services		125 6,975		7,344		1,033 7,223		908
Total Revenues and Other Financing Sources		6,975		7,344		1,223		(121)
Expenditures and Other Financing Uses Public Ways and Facilities:								
Parking Facilities		8,282		9,645		8,416		1,229
Total Expenditures and Other Financing Uses		8,282		9,645		8,416		1,229
Excess (Deficit) of Revenues and Other Financing							_	
Sources Over Expenditures and Other Financing Uses		(1,307)		(2,301)		(1,193)	\$	1,108
Fund Balances-Beginning of Year		2,790		2,790		2,790		
Fund Balances-End of Year	\$	1,483	\$	489	\$	1,597		
Service Area, Lighting, Maintenance, and Assessment Districts Revenues and Other Financing Sources								
Taxes	\$	668	\$	668	\$	708	\$	40
Use of Money and Property		1,127		1,477		999		(478)
Intergovernmental		3		3		3		
Charges for Services		29		29		7		(22)
Other		2		2				(2)
Transfers In		4.000		878		877		(1)
Total Revenues and Other Financing Sources		1,829		3,057		2,594		(463)
Expenditures and Other Financing Uses General Government:								
Special Assessment-Top of the World Improvement		61		61		19		42
CFD 2016-1 RMV (Village of Esencia) Construction		92		1,628		1,317		311
CFD 2017-1 RMV (Village of Esencia) Construction		40,278		43,360		43,360		
Public Ways and Facilities:								
North Tustin Landscaping and Lighting Assessment District		2,115		2,115		703		1,412
County Service Area No. 13-La Mirada		8		21		8		13
County Service Area No. 22-East Yorba Linda		123		211		136		75
Total Expenditures and Other Financing Uses		42,677		47,396		45,543		1,853
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses		(40,848)		(44,339)		(42,949)	\$	1,390
Fund Balances-Beginning of Year		63,746		63,746		63,746		
Fund Balances-End of Year	\$	22,898	\$	19.407	\$	20.797		
Tana Balanoos Ena of Todi	Ψ	22,000	<u> </u>	10,401	Ψ	20,101		
Other Environmental Management Revenues and Other Financing Sources								
Use of Money and Property	\$	520	\$	520	\$	1,035	\$	515
Intergovernmental	Ψ	2,191	Ψ	2,777	Ψ	2,774	Ψ	(3)
Charges for Services		325		325		301		(24)
Other						216		216
Transfers In				360		355		(5)
Total Revenues and Other Financing Sources		3,036		3,982		4,681		699
Expenditures and Other Financing Uses General Government:								
Real Estate Development Program		1,629		1,989		765		1,224
Air Quality Improvement		199		199		38		161
Public Protection:		133		133		30		101
Survey Monument Preservation Public Ways and Facilities:		259		259		182		77
El Toro Improvement Fund	_	4,080	_	5,243		1,565	_	3,678
Total Expenditures and Other Financing Uses		6,167		7,690		2,550	_	5,140
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses		(3,131)		(3,708)		2,131	\$	5,839
Fund Balances-Beginning of Year	•	11,350	•	11,350		11,350		
Fund Balances-End of Year	\$	8,219	\$	7,642	\$	13,481		

<sup>\*</sup> Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

	<u>* Ori</u>	ginal Budget		* Final Budget	Actual on Budgetary Basis		Variance Positive Negative)
Tobacco Settlement							
Revenues and Other Financing Sources Other	\$	26,245	\$	26,245	\$ 29,606	\$	3,361
Total Revenues and Other Financing Sources	Ψ	26,245	Ψ	26,245	29,606	Ψ	3,361
Expenditures and Other Financing Uses							
General Government: Orange County Tobacco Settlement Fund		38,247		43,559	29,324		14,235
Total Expenditures and Other Financing Uses		38,247	_	43,559	29,324		14,235
Excess (Deficit) of Revenues and Other Financing				-,			
Sources Over Expenditures and Other Financing Uses		(12,002)		(17,314)	282	\$	17,596
Fund Balances-Beginning of Year		17,314		17,314	17,314	_	
Fund Balances-End of Year	\$	5,312	\$		\$ 17,596	=	
Community and Welfare Services							
Revenues and Other Financing Sources							
Licenses, Permits, and Franchises	\$	800	\$	800	\$ 681	\$	(119)
Use of Money and Property		1,416		1,416	2,036		620
Intergovernmental Charges for Services		37,046		36,796	25,633		(11,163)
Other		3,352 218		3,296 218	3,128 639		(168) 421
Transfers In		23.143		64,639	62,923		(1,716)
Total Revenues and Other Financing Sources		65,975	_	107,165	95,040	_	(12,125)
Expenditures and Other Financing Uses Public Protection:							
OC Animal Care Center Donations		155		204	142		62
OC Animal Shelter Construction Fund		15,510		15,509	15,328		181
Public Assistance:							
MHSA Housing Fund		1,004		37,019	4,517		32,502
Dispute Resolution Program		1,031		1,062	724		338
Domestic Violence Program		1,151		1,135	822		313
Facilities Development and Maintenance Workforce Investment Act		2,573 19,035		2,573 18,841	1,625 9,910		948 8,931
County Executive Office-Single Family Housing		2,525		3,525	3,502		23
OC Housing		9,071		9,589	4,896		4,693
Strategic Priority Affordable Housing		101		150	50		100
In-Home Support Services Public Authority		1,823		2,070	1,824		246
SSA Donations and Fees		1,109		1,109	978		131
SSA Wraparound		29,390		29,390	14,544		14,846
CalHome Program Reuse Fund		1,098		1,119			1,119
Santa Ana Regional Center Lease Conveyance		1,700	_	1,700	1,700		
Total Expenditures and Other Financing Uses Excess (Deficit) of Revenues and Other Financing		87,276	_	124,995	60,562		64,433
Sources Over Expenditures and Other Financing Uses		(21,301)		(17,830)	34,478	\$	52,308
Fund Balances-Beginning of Year		73,202		73.202	73,202		
Fund Balances-End of Year	\$	51,901	\$	55,372	\$ 107,680	=	
OC Parks							
Revenues and Other Financing Sources Taxes	\$	94,540	\$	94,540	\$ 97,956	\$	3,416
Licenses, Permits, and Franchises	Ψ	270	Ψ	270	162	Ψ	(108)
Fines, Forfeitures, and Penalties		50		50	58		(100)
Use of Money and Property		10,941		10,941	13,921		2,980
Intergovernmental		445		445	965		520
Charges for Services		13,870		13,870	12,162		(1,708)
Other		2,735		4,056	3,386		(670)
Transfers In		31,778		27,820	9,200		(18,620)
Total Revenues and Other Financing Sources		154,629	_	151,992	137,810		(14,182)
Expenditures and Other Financing Uses Recreation and Cultural Services:							
County Tidelands-Newport Bay		6,641		7,679	6,653		1,026
OC Parks		159.996		164,491	115,676		48,815
OC Parks Capital		48,546		45,623	12,456		33,167
Total Expenditures and Other Financing Uses		215,183	_	217,793	134,785		83,008
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses		(60,554)		(65,801)	3,025	\$	68,826
Fund Balances-Beginning of Year		119,753		119,753	119,753		
Fund Balances-End of Year	\$	59,199	\$	53,952	\$ 122,778	-	
			_			-	

	* Orio	ginal Budget	* Fi	inal Budget		ctual on getary Basis	F	/ariance Positive legative)
OC Dana Point Harbor Revenues and Other Financing Sources								
Fines, Forfeitures and Penalties	\$		\$		\$	2	\$	2
Use of Money and Property	Ψ	2,841	Ψ	2,841	Ψ	3,578	Ψ	737
Intergovernmental		2,041		2,041		26		26
Charges for Services						67		67
Other		1		1		102		101
Total Revenues and Other Financing Sources		2,842		2,842		3,775		933
Expenditures and Other Financing Uses								
Recreation and Cultural Services:								
OC Dana Point Harbor		21,423		21,423		6,500		14,923
Total Expenditures and Other Financing Uses		21,423		21,423		6,500		14,923
Excess (Deficit) of Revenues and Other Financing								
Sources Over Expenditures and Other Financing Uses		(18,581)		(18,581)		(2,725)	\$	15,856
Fund Balances-Beginning of Year		72,365		72,365		72,365		
Fund Balances-End of Year	\$	53,784	\$	53,784	\$	69,640		
Housing Asset								
Revenues and Other Financing Sources								
Use of Money and Property	\$	267	\$	267	\$	530	\$	263
Other						(137)		(137)
Total Revenues and Other Financing Sources		267		267		393		126
Expenditures and Other Financing Uses								
Public Assistance:								
Orange County Development Agency Housing Asset		11,630		11,754		719		11,035
Total Expenditures and Other Financing Uses		11,630		11,754		719		11,035
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses		(11,363)		(11,487)		(326)	\$	11,161
Fund Balances-Beginning of Year		30.881		30.881		30,881		
Fund Balances-End of Year	\$	19,518	\$	19,394	\$	30,555		
OC Public Libraries								
Revenues and Other Financing Sources								
Taxes	\$	57,135	\$	57,135	\$	60,648	\$	3,513
Fines, Forfeitures, and Penalties		12		12		9		(3)
Use of Money and Property		900		1,190		1,321		131
Intergovernmental		530		530		439		(91)
Charges for Services		966		676		497		(179)
Other		1,072		1,072		572		(500)
Transfers In		1,543		3,717		3,717		
Total Revenues and Other Financing Sources		62,158		64,332		67,203		2,871
Expenditures and Other Financing Uses								
Education:		E 455		0.4==				0.075
OC Public Libraries-Capital		5,456		8,170		94		8,076
OC Public Libraries		63,134		66,307		51,577		14,730
Total Expenditures and Other Financing Uses		68,590		74,477		51,671		22,806
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses		(6,432)		(10,145)		15,532	\$	25,677
Fund Balances-Beginning of Year		64,338		64,338		64,338		
Fund Balances-End of Year	\$	57,906	\$	54,193	\$	79,870		
. aa Dalanoo End or roa	Ψ	57,500	Ψ	07,100	Ψ	10,010		

<sup>\*</sup> Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

	* Original Budget			* Final Budget	Actual on Budgetary Basis			Variance Positive Negative)
Health Care Programs								
Revenues and Other Financing Sources								
Fines, Forfeitures, and Penalties	\$	8,093	\$	8,093	\$	7,221	\$	(872)
Use of Money and Property		359		359		384		25
Intergovernmental		4,813		24,023		14,768		(9,255)
Charges for Services		1,100		1,100		986		(114)
Other		403		403				(403)
Transfers In		1,100		3,477		1,243		(2,234)
Total Revenues and Other Financing Sources		15,868		37,455		24,602		(12,853)
Expenditures and Other Financing Uses								
Health and Sanitation:								
Medi-Cal Administrative Activities Targeted Case Management		1,166		1,166		750		416
Emergency Medical Services		8,196		8,196		6,950		1,246
HCA Purpose Restricted Revenues		2,965		4,965		885		4,080
HCA Interest Bearing Purpose Restricted Revenues		109		17,933		6,382		11,551
HCA Realignment		6,943		6,943				6,943
Bioterrorism Center for Disease Control		3,794		5,557		5,552		5
Total Expenditures and Other Financing Uses		23,173		44,760		20,519		24,241
Excess (Deficit) of Revenues and Other Financing								
Sources Over Expenditures and Other Financing Uses		(7,305)		(7,305)		4,083	\$	11,388
Fund Balances-Beginning of Year		44,337		44,337		44,337		
Fund Balances-End of Year	\$	37,032	\$	37,032	\$	48,420		
Roads								
Revenues and Other Financing Sources								
Licenses, Permits, and Franchises	\$		\$		\$	5	\$	5
Fines, Forfeitures, and Penalties		4		4		3		(1)
Use of Money and Property		1,010		1,010		2,822		1,812
Intergovernmental		125,525		125,525		103,828		(21,697)
Charges for Services		23,562		23,562		27,123		3,561
Other		40,775		45,811		1,172		(44,639)
Transfers In		20,176		20,176		20,176		
Total Revenues and Other Financing Sources		211,052	_	216,088		155,129	_	(60,959)
Expenditures and Other Financing Uses								
Public Ways and Facilities:								
OC Road		111,967		115,903		91,190		24,713
Foothill Circulation Phasing Plan		291		291		54		237
South County Roadway Improve Prog (SCRIP)		17,500		17,500		5,038		12,462
OC Road-Capital Improvement		84,452		84,452		22,626		61,826
Total Expenditures and Other Financing Uses		214,210		218,146		118,908		99,238
Excess (Deficit) of Revenues and Other Financing								
Sources Over Expenditures and Other Financing Uses		(3,158)		(2,058)		36,221	\$	38,279
Fund Balances-Beginning of Year		82,911		82,911		82,911		
Fund Balances-End of Year	\$	79,753	\$	80,853	\$	119,132		
Fully Datatices-EIIQ OF Fedi	Þ	19,103	Ф	00,003	Ф	119,132		

	* Original Budget			* Final Budget		Actual on Budgetary Basis		/ariance Positive legative)
Orange County Housing Authority								
Revenues and Other Financing Sources								
Use of Money and Property	\$	193	\$	193	\$	186	\$	(7)
Intergovernmental		175,301		193,547		199,499		5,952
Charges for Services		3		3				(3)
Other		375		375		179		(196)
Total Revenues and Other Financing Sources		175,872		194,118		199,864		5,746
Expenditures and Other Financing Uses Public Assistance:								
Orange County Housing Authority-Operating Reserve		4,301		4,344		558		3,786
Orange County Housing Authority		182,031		198,798		197.862		936
Total Expenditures and Other Financing Uses		186,332		203,142		198,420		4,722
Excess (Deficit) of Revenues and Other Financing								
Sources Over Expenditures and Other Financing Uses		(10,460)		(9,024)		1,444	\$	10,468
Fund Balances-Beginning of Year		13,782		13,782		13,782		
Fund Balances-End of Year	\$	3,322	\$	4,758	\$	15,226		
Tana Balancoo Ena or Foar		0,022	·	.,. 00		10,220		
Other Governmental Resources								
Revenues and Other Financing Sources								
Use of Money and Property	\$	17	\$	17	\$	20	\$	3
Charges for Services		200		200		127		(73)
Total Revenues and Other Financing Sources		217		217		147		(70)
Expenditures and Other Financing Uses General Government:								
Remittance Processing Equipment Replacement		301		301		1		300
Assessor Property Characteristic		550		550				550
Total Expenditures and Other Financing Uses		851		851		1		850
Excess (Deficit) of Revenues and Other Financing								<u>.</u>
Sources Over Expenditures and Other Financing Uses		(634)		(634)		146	\$	780
Fund Balances-Beginning of Year		1,783		1,783		1,783		
Fund Balances-End of Year	\$	1,149	\$	1,149	\$	1,929		
			_		_			

<sup>\*</sup> Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

### BUDGETARY COMPARISON SCHEDULES NONMAJOR GOVERNMENTAL FUNDS-DEBT SERVICE

	* Original Budget		* Final Budget		Actual on Budgetary Basis		Variance Positive (Negative)
Teeter Plan Notes							
Revenues and Other Financing Sources							
Fines, Forfeitures, and Penalties	\$	9,500	\$	9,500	\$	6,926	\$ (2,574)
Use of Money and Property		1,000		1,000		1,813	813
Bond Issuance Proceeds		32,395		78,834		83,708	4,874
Total Revenues and Other Financing Sources		42,895		89,334		92,447	3,113
Expenditures and Other Financing Uses							
General Government:							
Teeter Series A Debt Service		52,125		98,564		89,322	9,242
Total Expenditures and Other Financing Uses		52,125		98,564		89,322	9,242
Excess (Deficit) of Revenues and Other Financing							
Sources Over Expenditures and Other Financing Uses		(9,230)		(9,230)		3,125	\$ 12,355
Fund Balances-Beginning of Year		87,041		87,041		87,041	
Fund Balances-End of Year	\$	77,811	\$	77,811	\$	90,166	
Pension Obligation Bonds							
Revenues and Other Financing Sources							
Use of Money and Property	\$	8,081	\$	8,081	\$	8,082	\$ 1
Total Revenues and Other Financing Sources		8,081		8,081		8,082	1
Expenditures and Other Financing Uses							
General Government:							
Pension Obligation Bonds Debt Service		14,540		14,540		14,502	 38
Total Expenditures and Other Financing Uses		14,540		14,540		14,502	 38
Excess (Deficit) of Revenues and Other Financing							
Sources Over Expenditures and Other Financing Uses		(6,459)		(6,459)		(6,420)	\$ 39
Fund Balances-Beginning of Year		14,859		14,859		14,859	
Fund Balances-End of Year	\$	8,400	\$	8,400	\$	8,439	

<sup>\*</sup> Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

### BUDGETARY COMPARISON SCHEDULES NONMAJOR GOVERNMENTAL FUNDS-CAPITAL PROJECTS

	* Original Budget		Budget * Final Budget		Actual on Budgetary Basis			Variance Positive Negative)
Criminal Justice Facilities								
Revenues and Other Financing Sources								
Fines, Forfeitures, and Penalties	\$	4,800	\$	1,000	\$	822	\$	(178)
Use of Money and Property		200		200		491		291
Intergovernmental		52,454		53,635		1,181		(52,454)
Charges for Services						228		228
Transfers In		48,227		37,641		28,458		(9,183)
Total Revenues and Other Financing Sources		105,681		92,476		31,180		(61,296)
Expenditures and Other Financing Uses Public Protection:								
Criminal Justice Facilities Accumulated Capital Outlay		19,753		24,277		9,138		15,139
Courthouse Temporary Construction		273						
Sheriff-Coroner Construction and Facility Development		105,150		97,650		17,599		80,051
Total Expenditures and Other Financing Uses		125,176		121,927		26,737		95,190
Excess (Deficit) of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses		(19,495)		(29,451)		4,443	\$	33,894
Fund Balances-Beginning of Year		29,451		29,451		29,451		
Fund Balances-End of Year	\$	9,956	\$		\$	33,894	· •	
Countywide Capital Projects Non-General Fund Revenues and Other Financing Sources								
Charges for Services						2,855		2,855
Transfers In		29.870		82,602		81,391		(1,211)
Bond Issuance Proceeds		,		,		89		89
Total Revenues and Other Financing Sources		29,870		82,602		84,335		1,733
Expenditures and Other Financing Uses General Government:								
Countywide Capital Projects Non-General		56,868		82,183		57,318		24,865
Countywide IT Projects Non-General		3,207		7,850		6,570		1,280
Total Expenditures and Other Financing Uses		60,075		90,033		63,888		26,145
Excess (Deficit) of Revenues and Other Financing					_			
Sources Over Expenditures and Other Financing Uses		(30,205)		(7,431)		20,447	\$	27,878
Fund Balances-Beginning of Year		54,982		54,982		54,982		
Fund Balances-End of Year	\$	24,777	\$	47,551	\$	75,429	-	

<sup>\*</sup> Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.

### BUDGETARY COMPARISON SCHEDULE NONMAJOR GOVERNMENTAL FUNDS-PERMANENT FUND

	* Original E	* Final Budget		Actual on Budgetary Basis		Variance Positive (Negative)	
Regional Park Endowment							
Revenues and Other Financing Sources							
Use of Money and Property	\$	8	\$	8	\$ 7	\$	(1)
Total Revenues and Other Financing Sources		8		8	7		(1)
Expenditures and Other Financing Uses							
Recreation and Cultural Services:							
Limestone Regional Park Mitigation Maintenance Endowment		8		8			8
Total Expenditures and Other Financing Uses		8		8			8
Excess (Deficit) of Revenues and Other Financing Sources							
Over Expenditures and Other Financing Uses					7	\$	7
Fund Balances-Beginning of Year		200		200	200		
Fund Balances-End of Year	\$	200	\$	200	\$ 207	_	

<sup>\*</sup> Budgeted amounts, which include carried forward prior year encumbrance, may differ from the adopted budget.



### **INTERNAL SERVICE FUNDS**

These Funds are used to account for the financing of goods or services provided by one County department or agency to other County departments or agencies, on a cost-reimbursement basis.

### Health and Other Self-Insured Employee Benefits

These Funds are used to account for the County's self-funded health insurance programs, group salary continuance plan, group dental insurance programs, wellness program, and flexible spending accounts.

#### Insured Health Plans

This Fund is used to account for the fully insured health plans for the County employees and retirees.

### Life Insurance

This Fund is used to account for the County's life insurance and accidental death and dismemberment insurance for employees.

### Workers' Compensation

This Fund is used to account for the County's self-funded workers' compensation insurance program.

### **Unemployment Insurance**

This Fund is used to account for the County's self-funded unemployment insurance program.

### Property and Casualty Risk

This Fund is used to account for the County's self-funded property and casualty risk insurance program.

### Transportation

This Fund is used to account for motor pool repair and maintenance, and for other transportation services, which are provided to departments and agencies on a cost-reimbursement basis.

### Reprographics

This Fund is used to account for printing and graphic services, which are provided to departments and agencies on a cost-reimbursement basis.

### Information and Technology

This Fund is used to account for applications development and support, voice and data services, and desktop support to departments and agencies on a cost-reimbursement basis.

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

	Health and Other Self-Insured Total Employee Benefits		Insured Health Plans	Life Insurance	Workers' Compensation	
<u>ASSETS</u>		1 - 7				
Current Assets						
Pooled Cash/Investments	\$ 310,387	\$	35,441	\$ 6,697	\$ 81	\$ 125,394
Cash/Cash Equivalents	403		403			
Imprest Cash Funds	8					
Receivables						
Accounts	1,171		1,061	30		
Interest/Dividends	627		82			257
Allowance for Uncollectible Receivables	(107)					
Due from Other Funds	3,023		41	31		146
Due from Component Unit	2					
Due from Other Governmental Agencies	422 182		168			85
Inventory of Materials and Supplies Prepaid Costs						329
Total Current Assets	2,603 318,721		37,196	6,758	81	126,211
Total Guitelit Assets	310,721		37,190	0,730		120,211
Noncurrent Assets						
Capital Assets						
Construction in Progress	1,499					
Intangible Assets-Amortizable	118					118
Accumulated Amortization	(63)					(63)
Structures and Improvements	18,494					
Accumulated Depreciation Equipment	(7,575)		 59			
Accumulated Depreciation	150,003 (104,422)					
Total Capital Assets	58,054		59			55
Total Assets	376,775		37,255	6,758	81	126,266
DEFERRED OUTFLOWS OF RESOURCES						.==,===
DEFERRED OUT LOWS OF RESOURCES						
Deferred Outflows of Resources Related to Pension	9,237					1,842
Deferred Outflows of Resources Related to OPEB	353					129
Total Deferred Outflows of Resources	9,590					1,971
<u>LIABILITIES</u>						
Current Liabilities						
Accounts Payable	11,512		620			2,106
Retainage Payable	23					2,100
Salaries and Employee Benefits Payable	786					82
Due to Other Funds	3,503		98	2		15
Insurance Claims Payable	57,917		11,302			31,435
Compensated Employee Absences Payable	1,339					136
Capital Lease Obligations Payable	627					
Total Current Liabilities	75,707		12,020	2		33,774
Noncurrent Liabilities						
Insurance Claims Payable	165,758					124,866
Compensated Employee Absences Payable	1,091					60
Capital Lease Obligations Payable	1,482					
Net Pension Liability	39,584					7,676
Net OPEB Liability	4,053					1,463
Total Noncurrent Liabilities	211,968					134,065
Total Liabilities	287,675		12,020	2		167,839
DEFERRED INFLOWS OF RESOURCES						
Deferred Inflowe of Pagetireon Paleted to Pagetire	6 274					4 546
Deferred Inflows of Resources Related to Pension Deferred Inflows of Resources Related to OPEB	6,371 393					1,546 145
Total Deferred Inflows of Resources			<del></del>		<del></del>	
Total Deterred filliows of Resources	6,764					1,691
NET POSITION						
Net Investment in Capital Assets	55,933		59			55
Unrestricted	35,993		25,176	6,756	81	(41,348)
Total Net Position	\$ 91,926	\$	25,235	\$ 6,756	\$ 81	\$ (41,293)

Unemployment Insurance		Property & Casualty Risk		Transportation		Reprographics		Information & Technology		
										<u>ASSETS</u>
										Current Assets
\$	6,899	\$	78,444	\$	33,913	\$	4,778	\$	18,740	Pooled Cash/Investments
			 5						3	Cash/Cash Equivalents
			5						3	Imprest Cash Funds Receivables
			4		55				21	Accounts
	16		167		58		8		39	Interest/Dividends
					(55)				(52)	Allowance for Uncollectible Receivables
			303		1,613		19		870	Due from Other Funds
									2	Due from Component Unit
			15 		4 182				150 	Due from Other Governmental Agencies Inventory of Materials and Supplies
			160		829		134		1,151	Prepaid Costs
	6,915		79,098		36,599		4,939		20,924	Total Current Assets
										Noncurrent Assets
									1,499	Capital Assets
									1,499	Construction in Progress Intangible Assets-Amortizable
										Accumulated Amortization
					9,798		559		8,137	Structures and Improvements
					(5,886)		(54)		(1,635)	Accumulated Depreciation
					62,117		4,778		83,049	Equipment
	<del></del>		<del></del>		(29,883) 36,146		(1,647) 3,636		(72,892) 18,158	Accumulated Depreciation Total Capital Assets
					30,140		3,030		10,130	Total Capital Assets
	6,915		79,098		72,745		8,575		39,082	Total Assets
										DEFERRED OUTFLOWS OF RESOURCES
			610		2,854		548		3,383	Deferred Outflows of Resources Related to Pension
			18_		87		14		105	Deferred Outflows of Resources Related to OPEB
			628		2,941		562		3,488	Total Deferred Outflows of Resources
										<u>LIABILITIES</u>
										Current Liabilities
			1,896		203		34		6,653	Accounts Payable
					1		1		21	Retainage Payable
			50		262		53		339	Salaries and Employee Benefits Payable
	28		18		263		301		2,778	Due to Other Funds
	560		14,620 113		398		61		631	Insurance Claims Payable Compensated Employee Absences Payable
							627			Capital Lease Obligations Payable
	588		16,697		1,127		1,077		10,422	Total Current Liabilities
										Noncurrent Liabilities
			40.892							Insurance Claims Payable
			76		360		25		570	Compensated Employee Absences Payable
							1,482			Capital Lease Obligations Payable
			2,929		12,834		2,510		13,635	Net Pension Liability
	<del></del>		217 44,114		1,025 14,219		4,181		1,184 15,389	Net OPEB Liability Total Noncurrent Liabilities
			44,114	_	14,219		4,101		15,369	Total Noncurrent Liabilities
	588		60,811		15,346		5,258		25,811	Total Liabilities
										DEFERRED INFLOWS OF RESOURCES
			441		1,942		350		2,092	Deferred Inflows of Resources Related to Pension
			19		95		16		118	Deferred Inflows of Resources Related to OPEB
			460		2,037		366		2,210	Total Deferred Inflows of Resources
										NET POSITION
					36,146		1,527		18,146	Net Investment in Capital Assets
	6,327		18,455		22,157		1,986		(3,597)	Unrestricted
\$	6,327	\$	18,455	\$	58,303	\$	3,513	\$	14,549	Total Net Position

### COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS

				and Other						
	Total			f-Insured		sured		_ife	Workers'	
		Total	Employee Benefits		Hea	Ith Plans	Inst	ırance	Compensation	
Operating Revenues	_		_		_				_	
Use of Money and Property	\$	1,525	\$		\$		\$		\$	
Charges for Services		120,249		1,802						
Insurance Premiums		340,288		68,001		179,775		837		61,474
Total Operating Revenues		462,062		69,803		179,775		837		61,474
Operating Expenses										
Salaries and Employee Benefits		26,473								2,825
Services and Supplies		28,478		2,094						338
Professional Services		59,402		4,597		5			5,885	
Operating Leases		3,737		1						42
Insurance Claims and Premiums		312,971		69,086		180,404		861		42,246
Taxes and Other Fees		4								
Depreciation/Amortization		18,233								24
Total Operating Expenses		449,298		75,778		180,409		861		51,360
Operating Income (Loss)		12,764		(5,975)		(634)		(24)		10,114
Nonoperating Revenues (Expenses)										
Intergovernmental Revenues		2,001		834						88
Interest and Investment Income		6,327		805		140		2		2,515
Interest Expense		(75)								
Gain (Loss) on Disposition of Capital Assets		(109)								
Other Taxes		9								
Other Revenue (Expense)		5,893		4,468						367
Total Nonoperating Revenues		14,046		6,107		140		2		2,970
Income (Loss) Before Contributions and Transfers		26,810		132		(494)		(22)		13,084
Capital Contributions		220								
Transfers In		10,261		997		5				80
Transfers Out		(708)				(150)		(2)		
Change in Net Position		36,583		1,129		(639)		(24)		13,164
Net Position-Beginning of Year		55,343		24,106		7,395		105		(54,457)
Net Position-End of Year	\$	91,926	\$	25,235	\$	6,756	\$	81	\$	(41,293)

Unemployment Insurance		Property & Casualty Risk	Transportation	Reprographics	Information & Technology	<del>.</del>
•		Φ.	•	Φ.	Φ 4.505	Operating Revenues
\$		\$	\$	\$	\$ 1,525	, ,
			28,023	5,335	85,089	S .
		30,201				Insurance Premiums
		30,201	28,023	5,335	86,614	Total Operating Revenues
						Operating Expenses
		1,635	9,158	1,820	11,035	Salaries and Employee Benefits
		8,644	9,054	1,927	6,421	Services and Supplies
	46	659	2,257	221	45,732	Professional Services
		90	34	341	3,229	Operating Leases
	376	19,998				Insurance Claims and Premiums
			2	2		Taxes and Other Fees
			7,199	301	10,709	Depreciation/Amortization
	422	31,026	27,704	4,612	77,126	Total Operating Expenses
	(422)	(825)	319	723	9,488	Operating Income (Loss)
						Nonoperating Revenues (Expenses)
		4	53	18	1,004	,
	161	1,634	638	91	341	Interest and Investment Income
				(75)		Interest Expense
			681		(790	·
			9		` <b></b>	•
		909	28	125	(4	Other Revenue (Expense)
	161	2,547	1,409	159	551	Total Nonoperating Revenues
	(261)	1,722	1,728	882	10,039	Income (Loss) Before Contributions and Transfers
					220	Capital Contributions
			9,179			Transfers In
			(224)		(332	
	(261)	1,722	10,683	882	9,927	Change in Net Position
	6,588	16,733	47,620	2,631	4,622	Net Position-Beginning of Year
\$	6,327	\$ 18,455	\$ 58,303	\$ 3,513	\$ 14,549	Net Position-End of Year
-						=

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

				h and Other lf-Insured		Insured	Life		Workers'		
		Total	Emplo	yee Benefits	He	alth Plans	In	surance	Cor	mpensation	
CASH FLOWS FROM OPERATING ACTIVITIES											
Receipts from Customers	\$	36,156	\$	880	\$		\$		\$	259	
Cash Received for Premiums Within the County's Entity		340,288		68,001		179,775		837		61,474	
Payments to Suppliers for Goods and Services		(399,960)		(79,175)		(180,409)		(861)		(41,213)	
Payments to Employees for Services		(27,616)								(2,972)	
Payments for Interfund Services Receipts for Interfund Services		(229) 87,234		233		16				(89)	
Payment for Taxes and Other Fees		(4)									
Other Operating Receipts		5,897		4,468						367	
Other Operating Payments		(3,751)		(1)		(10)				(42)	
Net Cash Provided (Used) by Operating Activities		38,015		(5,594)		(628)		(24)		17,784	
OAGU ELOMO EDOM NONOADITAL EINANOINO ACTIVITIES											
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Transfers In		10,261		997		5				80	
Transfers Out		(708)		991		(150)		(2)			
Intergovernmental Revenues		2,001		834		(100)		( <del>2</del> )		88	
Other Taxes		9									
Net Cash Provided (Used) by Noncapital Financing Activities		11,563		1,831		(145)		(2)		168	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING											
ACTIVITIES  Acquisition of Capital Assets		(11,071)		(59)							
Principal Paid on Capital Lease Obligations		(609)		(59)							
Interest Paid on Capital Lease Obligations		(75)									
Proceeds (Loss) from Sale of Capital Assets		(109)									
Net Cash Used by Capital and Related Financing Activities		(11,864)		(59)							
CASH FLOW FROM INVESTING ACTIVITIES		0.000		007		4.40				0.000	
Interest on Investments  Net Cash Provided by Investing Activities		6,600		867 867		140		2		2,608	
Net Cash Flovided by lifvesting Activities		0,000		007		140				2,000	
Net Increase (Decrease) in Cash and Cash Equivalents		44,314		(2,955)		(633)		(24)		20,560	
Cash and Cash Equivalents-Beginning of Year		266,484		38,799		7,330		105		104,834	
Cash and Cash Equivalents-End of Year	\$	310,798	\$	35,844	\$	6,697	\$	81	\$	125,394	
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to	\$	12,764	\$	(5,975)	\$	(634)	\$	(24)	\$	10,114	
Net Cash Provided (Used) by Operating Activities:											
Depreciation/Amortization		18,233								24	
Other Revenue		5,893		4,468						367	
(Increases) Decreases In:											
Accounts Receivable, Net of Allowances		(675)		(1,010)		(10)				322	
Due from Other Funds		(781)		137		14				(92)	
Due from Component Unit		(2)								(00)	
Due from Other Governmental Agencies		136 209		88						(63)	
Inventory of Materials and Supplies Prepaid Costs		(491)								(36)	
Deferred Outflows of Resources Related to Pension		5,949								2,422	
Deferred Outflows of Resources Related to OPEB		166								61	
Increases (Decreases) In:		,. ··									
Accounts Payable		(2,427)		186						499	
Salaries and Employee Benefits Payable  Due to Other Funds		234 2,699		96		2				12 3	
Due to Other Governmental Agencies		(3)									
Insurance Claims Payable		3,603		(3,584)						6,793	
Capital Lease Obligations Payable		(610)									
Compensated Employee Absences Payable		200								(33)	
Net Pension Liability		(10,288)								(3,790)	
Net OPEB Liability		(674)								(249)	
Deferred Inflows of Resources Related to Pension		3,487								1,285	
Deferred Inflows of Resources Related to OPEB		393 25,251		204						145	
Total Adjustments	•		•	(5,594)	•	(629)	•	(24)	•	7,670	
Net Cash Provided (Used) by Operating Activities	\$	38,015	\$	(5,594)	\$	(628)	\$	(24)	\$	17,784	
Reconciliation of Cash and Cash Equivalents to Statement of Net Position Peolod Cash Illuvortments	¢	210 207	\$	25 444	¢	6 607	¢	04	¢	125 204	
Pooled Cash/Investments Cash/Cash Equivalents	\$	310,387 403	Φ	35,441 403	\$	6,697	\$	81	\$	125,394	
Imprest Cash Funds		8									
Total Cash and Cash Equivalents	\$	310,798	\$	35,844	\$	6,697	\$	81	\$	125,394	

	loyment rance	Property & Casualty Risk	Tran	nsportation	Rep	orographics		rmation & chnology	
\$		\$ 4 30,201	\$	28,028	\$	5,335	\$	1,650	CASH FLOWS FROM OPERATING ACTIVITIES Receipts from Customers Cash Proping for Propings Within the Countrie Entity
	(799)	(28,489)		(11,136)		(2,237)		(55,641)	Cash Received for Premiums Within the County's Entity Payments to Suppliers for Goods and Services
		(1,654)		(9,348)		(2,418)		(11,224)	Payments to Employees for Services
		(46)		(63)		(31)			Payments for Interfund Services
	2							86,983	Receipts for Interfund Services
		909		(2) 28		(2) 125			Payment for Taxes and Other Fees
		(90)		(34)		(341)		(3,233)	Other Operating Receipts Other Operating Payments
-	(797)	835	-	7,473		431		18,535	Net Cash Provided (Used) by Operating Activities
				0.470					CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES
				9,179 (224)				(332)	Transfers In Transfers Out
		4		53		18		1,004	Intergovernmental Revenues
				9					Other Taxes
		4		9,017		18		672	Net Cash Provided (Used) by Noncapital Financing Activities
									CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES
				(5,873)		614		(5,753)	Acquisition of Capital Assets
						(609)			Principal Paid on Capital Lease Obligations
						(75)			Interest Paid on Capital Lease Obligations
-				681		(70)		(790)	Proceeds (Loss) from Sale of Capital Assets
				(5,192)		(70)		(6,543)	Net Cash Used by Capital and Related Financing Activities
									CASH FLOW FROM INVESTING ACTIVITIES
	174	1,721		648		97		343	Interest on Investments
	174	1,721		648		97		343	Net Cash Provided by Investing Activities
	(623)	2,560		11,946		476		13,007	Net Increase (Decrease) in Cash and Cash Equivalents
	7,522	75,889		21,967		4,302		5,736	Cash and Cash Equivalents-Beginning of Year
\$	6,899	\$ 78,449	\$	33,913	\$	4,778	\$	18,743	Cash and Cash Equivalents-End of Year
\$	(422)	\$ (825)	\$	319	\$	723	\$	9,488	Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:
				7,199		301		10,709	Depreciation/Amortization
		909		28		125		(4)	Other Revenue
									(Increases) Decreases In:
		(00)		(1)		(40)		24	Accounts Receivable, Net of Allowances
		(60)		(57)		(19)		(704) (2)	Due from Other Funds  Due from Component Unit
		4		6				101	Due from Other Governmental Agencies
				209					Inventory of Materials and Supplies
		(18)		(147)		16		(306)	Prepaid Costs
		301		1,434		264		1,528	Deferred Outflows of Resources Related to Pension
		8		40		7		50	Deferred Outflows of Resources Related to OPEB Increases (Decreases) In:
		59		114		(103)		(3,182)	Accounts Payable
		14		70		19		119	Salaries and Employee Benefits Payable
	2	14		(6)		(12)		2,600	Due to Other Funds
	(277)			(1)		(2)			Due to Other Governmental Agencies
	(377)	771 				(610)			Insurance Claims Payable Capital Lease Obligations Payable
		3		(24)		11		243	Compensated Employee Absences Payable
		(502)		(2,484)		(420)		(3,092)	Net Pension Liability
		(32)		(163)		(27)		(203)	Net OPEB Liability
		170		842		142		1,048	Deferred Inflows of Resources Related to Pension
	(075)	19		95		16		118	Deferred Inflows of Resources Related to OPEB
\$	(375)	1,660 \$ 835	\$	7,154 7,473	\$	(292) 431	•	9,047 18,535	Total Adjustments  Net Cash Provided (Used) by Operating Activities
<del>D</del>	(191)	\$ 633	φ	1,413	Φ	431	\$	10,555	Net Casif Provided (Osed) by Operating Activities
\$	6,899	\$ 78,444	\$	33,913	\$	4,778	\$	18,740	Reconciliation of Cash and Cash Equivalents to Statement of Net Position Pooled Cash/Investments
Ψ		Ψ 10, <del>111</del>	Ψ		Ψ		Ψ		Cash/Cash Equivalents
•		5	ф.		<u> </u>	4 770	Φ.	3	Imprest Cash Funds
\$	6,899	\$ 78,449	\$	33,913	\$	4,778	\$	18,743	Total Cash and Cash Equivalents

### **FIDUCIARY FUNDS**

Fiduciary Funds are used to account for assets held by the County in a trustee or agency capacity on behalf of outside parties, including employees, individuals, private organizations, or other governments. These Funds cannot be used to support the County's programs. When these assets are held under a formal trust agreement, a trust Fund is used. Agency Funds are generally used to account for assets that the County holds on behalf of others as their agent in a purely custodial capacity.

### PRIVATE-PURPOSE TRUST FUNDS

### **Public Administration Trust Funds**

These Funds are used to account for trust arrangements where the principal and income benefit individuals, private organizations, or other governments. Examples of private-purpose trusts include unidentified funds, unclaimed prisoner funds, decedents' property held for escheatment, and various funding services to finance permanent supportive & affordable housing.

### Orange County Redevelopment Successor Agency (Successor Agency)

The Orange County Development Agency (OCDA) was dissolved effective February 1, 2012 in accordance with ABx1 26. A successor agency was designated as the successor entity to the former redevelopment agency in accordance with Health and Safety Code 34173. The Orange County Redevelopment Successor Agency holds the assets of the dissolved OCDA pending liquidation and distribution.

### PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

#### Extra-Help Defined Benefit Plan

This Fund is used to account for the retirement plan for employees working less than half-time or as extra-help. This retirement plan was closed to new participants as of February 28, 2002. The eligible employees of these plans are not covered by OCERS.

### Extra-Help Defined Contribution Plan

This Fund is used to account for the defined contribution retirement plan for extra-help and part-time employees. This plan replaced the Extra-Help Defined Benefit Retirement Plan and was effective for new employees on March 1, 2002. Effective February 10, 2015, the plan also includes new employees who have attained age 60 at date of hire, who waive membership in OCERS, and do not have funds on deposit with OCERS and otherwise meet the requirements under OCERS' regulations and state law to waive membership in OCERS. The eligible employees of these plans are not covered by OCERS.

### 401(a) Defined Contribution Plan

This Fund accounts for the 401(a) defined contribution plan, which was established in January 1999 for eligible employees, including the members of the Board, certain executive managers, certain administrative managers once classified as confidential and grandfathered in the plan, attorneys represented by the Orange County Attorney's Association and certain other employee classifications as defined in the plan document. The plan was closed to the attorneys effective June 24, 2005. The plan was closed to new administrative managers and to all grandfathered administrative managers, effective June 23, 2016 and December 28, 2012, respectively.

### 1.62% at 65 Retirement, 401(a) Defined Contribution Plan

This Fund is used to account for the matching 401(a) employer contributions for eligible employees in the "1.62% at 65" Retirement (OCERS) formula who voluntarily contribute to the "1.62% at 65" Retirement, 457(b) defined contribution plan. The Plan was established on May 7, 2010.

### Retiree Medical Plan (Combined 401h and 115 Trust)

This Fund is used to account for the annual required contributions, benefit payments, and investment losses and gains in the Retiree Medical Trust (Trust) which was established effective July 2, 2007. The Trust was established exclusively for the Retiree Medical Plan (Plan) which is a cost-sharing multiple-employer defined benefit other postemployment benefit plan that was established on August 1, 1993 for eligible employees as defined in the plan document. The Trust and the 401(h) account with OCERS represents the Plan reported here. The Plan is reported as of December 31.

### Health Reimbursement Arrangement (HRA) Plan

This Fund is used to account for the employer contributions to the HRA, a defined contribution plan, which became effective on June 24, 2008 for eligible employees, including employees represented by the Association of Orange County Deputy Sheriffs and Law Enforcement Management employees as defined in the plan document. The HRA was amended and restated on June 1, 2016 to provide for the transition of the Orange County Attorney's Association to the HRA Plan in July 2016.

### **AGENCY FUNDS**

### <u>Unapportioned Tax and Interest Funds</u>

This group of Funds is used to account for the collection of property taxes, and later distribution of such taxes, as well as the interest earned on them. Included are taxes collected by the County for other governmental units using the County treasury, as well as governmental units not using the County treasury, such as cities.

#### Departmental Funds

This group of Funds is used by certain County officers to hold various types of cash receipts and deposits in a fiduciary capacity. Disbursements are made from these Funds.

### COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS

	Total	Adm	Public ninistration est Funds	Redev	e County elopment sor Agency
<u>ASSETS</u>		1			
Pooled Cash/Investments Restricted Cash and Investments	\$ 75,504	\$	73,613	\$	1,891
Restricted Investments with Trustee Receivables	4,673				4,673
Interest/Dividends	180		175		5
Due from Other Governmental Agencies Total Assets	 9 80,366		73,797		6,569
DEFERRED OUTFLOWS OF RESOURCES					
Deferred Charge on Refunding  Total Deferred Outflows of Resources	151 151				151 151
LIABILITIES					
Bonds Payable	13,783				13,783
Interest Payable Due to Other Governmental Agencies	184 7		2		184 5
Total Liabilities	13,974		2		13,972
DEFERRED INFLOWS OF RESOURCES					
Deferred Charge on Refunding  Total Deferred Inflows of Resources	 61 61				61
Total Deferred Inflows of Resources	 61				61
NET POSITION					
Restricted for Private-Purpose Trust Funds	 66,482		73,795		(7,313)
Net Position (Deficit)	\$ 66,482	\$	73,795	\$	(7,313)

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	 Total	Adm	Public ninistration est Funds	Orange County Redevelopment Successor Agency		
Additions:	 					
Contributions to Private-Purpose Trust	\$ 90,769	\$	90,769	\$		
Intergovernmental Revenues	4,173				4,173	
Interest and Investment Income	2,171		2,061		110	
Less: Investment Expense	(39)		(38)		(1)	
Total Additions	97,074		92,792		4,282	
Deductions:						
Distributions from Private-Purpose Trust	77,696		77,696			
Professional Services	142		50		92	
Tax Pass-Throughs	250				250	
Interest Expense	412				412	
Total Deductions	78,500		77,746		754	
Change in Net Position	18,574		15,046		3,528	
Net Position (Deficit)-Beginning of Year	 47,908		58,749		(10,841)	
Net Position (Deficit)-End of Year	\$ 66,482	\$	73,795	\$	(7,313)	

### COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

<u>ASSETS</u>		Total	Defin	tra-Help ed Benefit Plan	D Cor	tra-Help Defined ntribution Plan	401(a) Defined Contribution Plan		
Pooled Cash/Investments	\$	3,009	\$	117	\$		\$		
Restricted Cash and Investments Restricted Investments with Trustee		190,745		5,167		8,787		18,202	
Pooled with OCERS		370,228		3,107		0,707		10,202	
Receivables		370,220							
Investments		109							
Interest/Dividends		23							
Due from Other Governmental Agencies		1,808				24		26	
Total Assets		565,922		5,284		8,811		36 18,238	
Total Assets	-	303,922		5,264		0,011	-	10,230	
LIABILITIES									
Salaries and Employee Benefits Payable		3,908							
Total Liabilities		3,908							
NET POSITION									
Restricted for Pension and OPEB Benefits		562,014		5,284		8,811		18,238	
Net Position	\$	562,014	\$	5,284	\$	8,811	\$	18,238	

Retir 401(a)	% at 65 ement, Defined ution Plan	Plan 401	ree Medical (Combined (h) and 115 Trusts) *	Reim	Health nbursement gement Plan
\$		\$	2,842	\$	50
	10,681 		 370,228		147,908 
			109		
			23		
	111		1,251		386
	10,792		374,453		148,344
	 		3,908 3,908		<del></del>
	10,792		370,545		148,344
\$	10,792	\$	370,545	\$	148,344

#### **ASSETS**

Pooled Cash/Investments
Restricted Cash and Investments
Restricted Investments with Trustee
Pooled with OCERS
Receivables
Investments
Interest/Dividends
Due from Other Governmental Agencies
Total Assets

#### **LIABILITIES**

Salaries and Employee Benefits Payable Total Liabilities

#### **NET POSITION**

Restricted for Pension and OPEB Benefits
Net Position

<sup>\*</sup> The Trust Plan is presented as of 12/31/19

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

	Total		Define	ra-Help ed Benefit Plan	D Cor	tra-Help efined itribution Plan	401(a) Defined Contribution Plan		
Additions:									
Contributions to Pension and Other									
Employee Benefits Trust:									
Employer	\$	75,257	\$	114	\$		\$	1,165	
Employee		2,313				1,103			
Other Revenues		1		1					
Interest and Investment Income		51,581		246		195		884	
Less: Investment Expense		(321)		(7)		(7)		(17)	
Total Additions		128,831		354		1,291		2,032	
Deductions:									
Benefits Paid to Participants		46,292		1,101		784		1,267	
Professional Services		15							
Total Deductions		46,307		1,101		784		1,267	
Change in Net Position		82,524		(747)		507		765	
Net Position-Beginning of Year		479,490		6,031		8,304		17,473	
Net Position-End of Year	\$	562,014	\$	5,284	\$	8,811	\$	18,238	

1.62% at 65 Retirement, 401(a) Defined Contribution Plan		Plan 401	ree Medical (Combined (h) and 115 Trusts)*	Health nbursement gement Plan	
				 	Additions:
					Contributions to Pension and Other
					Employee Benefits Trust:
\$	3,260	\$	58,807	\$ 11,911	Employer
			505	705	Employee
					Other Revenues
	236		43,720	6,300	Interest and Investment Income
	(20)		(5)	(265)	Less: Investment Expense
	3,476		103,027	 18,651	Total Additions
					Deductions:
	41		39,719	3,380	Benefits Paid to Participants
			15		Administrative Expense
	41		39,734	3,380	Total Deductions
	3,435		63,293	15,271	Change in Net Position
	7,357		307,252	 133,073	Net Position-Beginning of Year
\$	10,792	\$	370,545	\$ 148,344	Net Position-End of Year

 $<sup>^{\</sup>star}$  The Trust Plan is presented as of 12/31/19

## COMBINING STATEMENT OF FIDUCIARY NET POSITION ALL AGENCY FUNDS

	 Total	apportioned and Interest Funds	Departmental Funds		
<u>ASSETS</u>				_	
Pooled Cash/Investments	\$ 324,952	\$ 205,059	\$	119,893	
Cash/Cash Equivalents	260			260	
Restricted Cash and Investments with Trustee	30,082			30,082	
Deposits In-Lieu of Cash	50,761			50,761	
Receivables					
Accounts	39			39	
Taxes	381,992	381,992			
Interest/Dividends	18,888	18,600		288	
Allowance For Uncollectible Receivables	(215,627)	(215,626)		(1)	
Due from Other Governmental Agencies	6,064	54		6,010	
Notes Receivable	 29,285	 <u></u>		29,285	
Total Assets	626,696	390,079		236,617	
LIABILITIES					
Interest Payable	14,189	14,189			
Deposits from Others	10,810			10,810	
Monies Held for Others	173,757			173,757	
Due to Other Governmental Agencies	52,051	1		52,050	
Unapportioned Taxes	375,889	375,889			
Total Liabilities	626,696	390,079		236,617	
NET POSITION	\$ 	\$ 	\$		



### COMBINING STATEMENT OF CHANGES ASSETS AND LIABILITIES ALL AGENCY FUNDS

UNAPPORTIONED TAX AND INTEREST FUNDS	Balance Beginning of Year	Additions	Deductions	Balance End of Year	
<u>ASSETS</u>					
Pooled Cash/Investments Receivables Taxes Interest/Dividends Allowance for Uncollectible Receivables Due from Other Governmental Agencies Total Assets	\$ 160,13 349,04 27,05 (195,91 \$ 340,32	20,619,607 51 210,062 3) 1 15,060	\$ 9,977,242 20,586,656 218,513 19,713 15,017 \$ 30,817,141	\$ 205,059 381,992 18,600 (215,626) 54 \$ 390,079	
<u>LIABILITIES</u>					
Interest Payable Due to Other Governmental Agencies Unapportioned Taxes Total Liabilities	\$ 31,22 309,09 \$ 340,32	1 26,957 98 13,437,559	\$ 103,613 26,957 13,370,768 \$ 13,501,338	\$ 14,189 1 375,889 \$ 390,079	
DEPARTMENTAL FUNDS ASSETS	Balance Beginning of Year	Additions	Deductions	Balance End of Year	
Pooled Cash/Investments Cash/Cash Equivalents Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash Receivables Accounts Interest/Dividends Allowance for Uncollectible Receivables Due from Other Governmental Agencies Prepaid Costs Notes Receivable Total Assets	29,83 49,81 69 62	22 23 30 96,745 1,680 00 53 21 2,987 (1) 00 687,852 1,849 6	\$ 3,759,214 65 96,493 731 704 3,320  690,132 1,849 831 \$ 4,553,339	\$ 119,893 260 30,082 50,761 39 288 (1) 6,010  29,285 \$ 236,617	
LIABILITIES					
Deposits From Others Monies Held for Others Due to Other Governmental Agencies Total Liabilities	\$ 20,77 188,34 65,45 \$ 274,57	6,255,258 1,214,542	\$ 33,009 6,269,846 1,227,950 \$ 7,530,805	\$ 10,810 173,757 52,050 \$ 236,617	
i otal Elabilitios	Ψ 214,01	. ψ 1,402,040	Ψ 7,000,000	Ψ 200,017	

TOTAL - ALL AGENCY FUNDS		Balance Beginning of Year		Additions		Deductions	Balance End of Year		
<u>ASSETS</u>									
Pooled Cash/Investments Cash/Cash Equivalents Restricted Cash and Investments with Trustee Deposits In-Lieu of Cash Receivables	\$	315,053 302 29,830 49,812	\$	13,746,355 23 96,745 1,680	\$	13,736,456 65 96,493 731	\$	324,952 260 30,082 50,761	
Accounts Taxes Interest/Dividends Allowance for Uncollectible Receivables Due from Other Governmental Agencies Prepaid Costs Notes Receivable		690 349,041 27,672 (195,914) 8,301  30,116		53 20,619,607 213,049  702,912 1,849		704 20,586,656 221,833 19,713 705,149 1,849 831		39 381,992 18,888 (215,627) 6,064  29,285	
Total Assets  LIABILITIES	\$	614,903	\$	35,382,273	\$	35,370,480	\$	626,696	
Interest Payable Deposits from Others Monies Held for Others Due to Other Governmental Agencies Unapportioned Taxes Total Liabilities	\$	31,227 20,774 188,345 65,459 309,098 614,903	\$	86,575 23,045 6,255,258 1,241,499 13,437,559 21,043,936	\$	103,613 33,009 6,269,846 1,254,907 13,370,768 21,032,143	\$	14,189 10,810 173,757 52,051 375,889 626,696	
I Utai Liabilities	φ	014,903	Φ	21,043,930	Ф	21,032,143	φ	020,090	





Clerk-Recorder Honda Center Marriage Services

## STATISTICAL SECTION (UNAUDITED)

The information in this section is not covered by the Independent Auditor's Report but is presented as supplemental data for the benefit of the readers of the Comprehensive Annual Financial Report. The objectives of statistical section information are to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the basic financial statements, notes to the basic financial statements, and required supplementary information to understand and assess a government's economic condition.

<u>Contents</u>		<u>Page</u>
	Financial Trends  These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	198
,	Revenue Capacity  These schedules contain trend information to help the reader assess the County's most significant local revenue source, the property tax.	210
,	Debt Capacity  These schedules offer economic and demographic indicators to help the reader understand the environment within which the County's financial activities take place.	215
,	Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	220
	Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	222

Source: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

#### Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting)

		Fiscal Year						
	2019-20	2018-19		2017-18		2016-17 <sup>(</sup>	3)	2015-16
Governmental Activities								
Net Investment in Capital Assets	\$ 3,319,173	\$ 3,127,371	\$	3,031,574	\$	2,813,296	\$	2,707,493
Restricted for:								
Expendable								
OPEB								
Pension Benefits	135,342	143,647		135,485		125,876		111,639
Capital Projects	162,614	212,897		123,245		164,400		10,836
Debt Service	33,179	28,370		25,792		33,409		36,380
Legally Segregated for Grants								
and Other Purposes	1,212,985	1,202,317		1,148,735		1,192,827		1,103,257
Regional Park Endowment	167	159		148		145		144
Nonexpendable								
Regional Park Endowment	200	200		200		196		193
Unrestricted	 (3,480,608)	(3,582,580)		(3,312,306)		(3,074,958)		(2,979,945)
Total Governmental Activities Net Position	\$ 1,383,052	\$ 1,132,381	\$	1,152,873	\$	1,255,191	\$	989,997
Business-Type Activities								
Net Investment in Capital Assets	\$ 856,250	\$ 858,924	\$	799,668	\$	708,286	\$	663,280
Restricted for:								
Expendable								
Debt Service	11,591	2,029		8,672		36,181		8,499
Passenger Facility Charges								
Approved Capital Projects	8,158	3,282		12,044		2,775		14,705
Replacements and Renewals	1,000	1,000		1,000		1,000		1,000
Landfill Closure/Postclosure	27,730	28,531		26,655		28,962		33,997
Landfill Corrective Action	8,820	8,619		8,358		8,278		8,245
Wetland	879	879		879		879		879
Prima Deshecha/La Pata Closure	104	104		104		104		104
Airport (2)								
OC Waste & Recycling (2)								
Unrestricted	546,804	491,359		454,482		463,495		465,003
Total Business-Type Activities Net Position	\$ 1,461,336	\$ 1,394,727	\$	1,311,862	\$	1,249,960	\$	1,195,712

Notes: (1) In FY 2011-12, it was determined that the Restricted Net Position for Other Postemployment Benefits does not meet the definition of restriction and should be reported as unrestricted.

<sup>(2)</sup> Starting in FY 2012-13, Restricted Net Position for Business-Type Activities will be shown by activity detail.

<sup>(3)</sup> The balances shown have not been restated to include the prior period adjustments.

				F	iscal Year				
	2014-15	(3)	2013-14		2012-13	2011-12	(3)	2010-11	
\$	2,670,577	\$	2,646,812	\$	2,563,976	\$ 2,699,809	\$	2,626,281	Governmental Activities  Net Investment in Capital Assets Restricted for: Expendable
							(1)	41,609	OPEB
	112,544		109,986		105,900	96,604	(-/	107,807	Pension Benefits
	6,154		8,661		11,904	16,269		56,219	Capital Projects
	37,734		37,639		31,965			87,253	Debt Service
									Legally Segregated for Grants
	1,045,897		1,190,106		1,174,791	1,077,117		1,133,256	and Other Purposes
	141		140		139				Regional Park Endowment
									Nonexpendable
	188		185		183	319		315	Regional Park Endowment
_	(2,991,814)	_	331,408		196,850	 37,790		(73,741)	Unrestricted
\$	881,421	\$	4,324,937	\$	4,085,708	\$ 3,927,908	\$	3,978,999	Total Governmental Activities Net Position
									Business-Type Activities
\$	642,427	\$	624,621	\$	587,934	\$ 574,982	\$	591,664	Net Investment in Capital Assets
									Restricted for:
									Expendable
	7,324		7,090		58,772				Debt Service
									Passenger Facility Charges
	70,538		62,522		55,331				Approved Capital Projects
	1,000		1,000		1,000				Replacements and Renewals
	33,337		37,412		40,355				Landfill Closure/Postclosure
	8,174		7,141		6,109				Landfill Corrective Action
	879		879		879				Wetland
	104		104		104				Prima Deshecha/La Pata Closure
						58,149		50,899	Airport (2)
						82,205		84,070	OC Waste & Recycling (2)
	362,546		384,871		335,122	350,474		313,568	Unrestricted

## Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting) (Continued)

			Fi	scal Year				
	 2019-20	2018-19		2017-18	2016-17 <sup>(</sup>	3)	2015-16	
Primary Government								
Net Investment in Capital Assets	\$ 4,175,423	\$ 3,986,295	\$	3,831,242	\$ 3,521,582	\$	3,370,773	
Restricted for:								
Expendable								
OPEB (1)								
Pension Benefits	135,342	143,647		135,485	125,876		111,639	
Capital Projects	162,614	212,897		123,245	164,400		10,836	
Debt Service	44,770	30,399		34,464	69,590		44,879	
Legally Segregated for Grants								
and Other Purposes	1,212,985	1,202,317		1,148,735	1,192,827		1,103,257	
Regional Park Endowment	167	159		148	145		144	
Passenger Facility Charges								
Approved Capital Projects	8,158	3,282		12,044	2,775		14,705	
Replacements and Renewals	1,000	1,000		1,000	1,000		1,000	
Landfill Closure/Postclosure	27,730	28,531		26,655	28,962		33,997	
Landfill Corrective Action	8,820	8,619		8,358	8,278		8,245	
Wetland	879	879		879	879		879	
Prima Deshecha/La Pata Closure	104	104		104	104		104	
Airport (2)								
OC Waste & Recycling <sup>(2)</sup>								
Nonexpendable								
Regional Park Endowment	200	200		200	196		193	
Unrestricted	(2,933,804)	(3,091,221)		(2,857,824)	(2,611,463)		(2,514,942)	
Total Primary Government Net Position	\$ 2,844,388	\$ 2,527,108	\$	2,464,735	\$ 2,505,151	\$	2,185,709	

Notes: (1) In FY 2011-12, it was determined that the Restricted Net Position for Other Postemployment Benefits does not meet the definition of restriction and should be reported as unrestricted.

<sup>(2)</sup> Starting in FY 2012-13, Restricted Net Position for Business-Type Activities will be shown by activity detail.

<sup>(3)</sup> The balances shown have not been restated to include the prior period adjustments.

		F	iscal Year				
 2014-15	2013-14	(3)	2012-13	2011-12	(3)	2010-11	
							Primary Government
\$ 3,313,004	\$ 3,271,433	\$	3,151,910	\$ 3,274,791	\$	3,217,945	Net Investment in Capital Assets
							Restricted for:
							Expendable
				(:	1)	41,609	OPEB (1)
112,544	109,986		105,900	96,604		107,807	Pension Benefits
6,154	8,661		11,904	16,269		56,219	Capital Projects
45,058	44,729		90,737			87,253	Debt Service
							Legally Segregated for Grants
1,045,897	1,190,106		1,174,791	1,077,117		1,133,256	and Other Purposes
141	140		139				Regional Park Endowment
							Passenger Facility Charges
70,538	62,522		55,331				Approved Capital Projects
1,000	1,000		1,000				Replacements and Renewals
33,337	37,412		40,355				Landfill Closure/Postclosure
8,174	7,141		6,109				Landfill Corrective Action
879	879		879				Wetland
104	104		104			<del></del>	Prima Deshecha/La Pata Closure
				58,149		50,899	Airport (2)
				82,205		84,070	OC Waste & Recycling (2)
							Nonexpendable
188	185		183	319		315	Regional Park Endowment
 (2,629,268)	716,279		531,972	388,264		239,827	Unrestricted
\$ 2,007,750	\$ 5,450,577	\$	5,171,314	\$ 4,993,718	\$	5,019,200	Total Primary Government Net Position

## Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

	Fiscal Year									
		2019-20		2018-19		2017-18		2016-17 <sup>(</sup>	1)	2015-16
Expenses										
Governmental Activities:										
General Government	\$	313,583	\$	221,830	\$	196,233	\$	186,340	\$	203,394
Public Protection		1,571,137		1,650,165		1,475,626		1,485,137		1,433,421
Public Ways and Facilities		158,356		172,970		151,779		97,928		142,071
Health and Sanitation		752,996		715,343		656,234		593,617		554,872
Public Assistance		1,219,816		1,193,705		1,102,747		1,097,327		1,097,129
Education		48,845		52,323		48,412		44,510		46,170
Recreation and Cultural Services		122,694		139,183		123,798		112,749		115,136
Interest on Long-Term Debt		33,617		30,910		25,741		17,544		20,112
Subtotal Governmental Activities		4,221,044		4,176,429		3,780,570		3,635,152		3,612,305
Business-Type Activities:										
Airport		132,804		136,075		124,466		125,522		120,921
OC Waste & Recycling		130,853		128,354		125,472		105,149		96,301
Compressed Natural Gas		11		160		299		367		283
Subtotal Business-Type Activities		263,668		264,589		250,237		231,038		217,505
Total Primary Government Expenses	\$	4,484,712	\$	4,441,018	\$	4,030,807	\$	3,866,190	\$	3,829,810
Program Revenues										
Governmental Activities:										
Charges for Services										
General Government	\$	45,713	\$	47,508	\$	43,104	\$	41,988	\$	34,048
Public Protection		299,121		319,248		355,850		307,630		288,185
Public Ways and Facilities		54,762		52,334		55,544		67,796		63,487
Health and Sanitation		140,631		132,172		112,715		117,170		85,392
Public Assistance		38,431		40,158		38,741		40,589		37,975
Education		575		1,100		1,237		1,274		1,426
Recreation and										
Cultural Services		26,143		34,506		49,892		47,763		46,937
Operating Grants and Contributions		2,500,368		2,289,265		2,175,087		2,067,777		2,037,311
Capital Grants and Contributions		141,118		63,429		123,575		113,481		105,776
Subtotal Governmental Activities Program Revenues		3,246,862		2,979,720		2,955,745		2,805,468		2,700,537
Business-Type Activities:										
Charges for Services										
Airport		135,273		157,785		152,551		150,260		149,894
OC Waste & Recycling		179,542		171,741		162,273		153,842		147,130
Compressed Natural Gas		95		108		266		248		269
Operating Grants and Contributions		5,285		193		272		69		171
Capital Grants and Contributions		<u>-</u>		1,424		4,829		1,828		2,174
Subtotal Business-Type Activities Program Revenues		320,195		331,251		320,191		306,247		299,638
Total Primary Government Program Revenues	\$	3,567,057	\$	3,310,971	\$	3,275,936	\$	3,111,715	\$	3,000,175

Notes: (1) The balances shown have not been restated to include prior period adjustments.

			F	iscal Year				
	2014-15	2013-14 <sup>(1</sup>	1)	2012-13	2011-12 <sup>(</sup>	1)	2010-11	
								Expenses
								Governmental Activities:
\$	191,793	\$ 131,026	\$	221,110	\$ 161,615	\$	223,710	General Government
	1,326,028	1,261,984		1,264,354	1,231,925		1,174,859	Public Protection
	114,398	127,561		137,651	144,382		136,017	Public Ways and Facilities
	537,580	626,063		621,381	593,657		586,525	Health and Sanitation
	1,049,665	988,735		944,230	930,348		931,263	Public Assistance
	43,314	41,240		38,548	41,226		39,788	Education
	102,069	96,820		101,232	102,762		101,993	Recreation and Cultural Services
	23,560	28,028		31,269	56,765		53,806	Interest on Long-Term Debt
	3,388,407	3,301,457		3,359,775	3,262,680		3,247,961	Subtotal Governmental Activities
								Business-Type Activities:
	124,778	120,731		122,568	107,120		88,059	Airport
	69,307	94,161		94,737	94,553		93,985	OC Waste & Recycling
	331	379		305	306		349	Compressed Natural Gas
	194,416	215,271		217,610	201,979		182,393	Subtotal Business-Type Activities
\$	3,582,823	\$ 3,516,728	\$	3,577,385	\$ 3,464,659	\$	3,430,354	Total Primary Government Expenses
								Program Revenues
								Governmental Activities:
								Charges for Services
\$	36,924	\$ 32,016	\$	32,127	\$ 26,942	\$	33,561	General Government
	286,644	273,215		283,031	271,423		310,773	Public Protection
	53,834	53,071		39,981	62,653		53,960	Public Ways and Facilities
	102,599	93,470		81,039	86,027		93,815	Health and Sanitation
	37,650	42,300		34,780	35,036		36,304	Public Assistance
	1,480	2,059		1,327	1,437		1,576	Education
								Recreation and
	43,882	39,251		39,637	38,888		37,560	Cultural Services
	1,996,861	2,033,550		1,904,858	1,800,296		1,706,231	Operating Grants and Contributions
	33,241	54,478		62,893	39,010		170,516	Capital Grants and Contributions
_	2,593,115	2,623,410		2,479,673	2,361,712		2,444,296	Subtotal Governmental Activities Program Revenues
								Business-Type Activities:
								Charges for Services
	141,563	136,359		132,941	129,213		124,298	Airport
	139,493	125,106		106,876	99,249		102,595	OC Waste & Recycling
	312	392		385	293		242	Compressed Natural Gas
	255	900		200	212		657	Operating Grants and Contributions
	9,215	5,277		3,839	5,216		6,544	Capital Grants and Contributions
	290,838	268,034		244,241	234,183		234,336	Subtotal Business-Type Activities Program Revenues
_	2,883,953	\$ 2,891,444	\$	2,723,914	\$ 2,595,895	\$	2,678,632	Total Primary Government Program Revenues

# Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting) (Continued)

						Fiscal Year				
		2019-20		2018-19		2017-18		2016-17	(3)	2015-16
Net (Expense)/Revenue										
Governmental Activities	\$	(974,182)	\$	(1,196,709)	\$	(824,825)	\$	(829,684)	\$	(911,768)
Business-Type Activities		56,527		66,662		69,954		75,209		82,133
Total Primary Government Net (Expense)	\$	(917,655)	\$	(1,130,047)	\$	(754,871)	\$	(754,475)	\$	(829,635)
General Revenue and Other										
Changes in Net Position Governmental Activities:										
Taxes										
Property Taxes, Levied for General Fund	\$	332.635	\$	320,395	\$	305,296	\$	287,212	\$	311,902
Property Taxes, Levied for	Ψ	002,000	Ψ	020,000	Ψ	000,200	Ψ	201,212	Ψ	0,002
Flood Control District		115,908		110,529		104,798		98,563		82,193
Property Taxes, Levied for OC Parks		89,804		85,640		81,206		76,493		61,048
Property Taxes, Levied for										
OC Public Libraries		56,767		54,074		51,166		47,804		45,364
Property Tax Increments (2)										
Property Taxes in-Lieu of										
Motor Vehicle License Fees		418,370		395,809		372,728		351,011		333,595
Other Taxes		104,863		99,965		99,889		98,216		78,184
Grants and Contributions Not Restricted		44.070		0.700		10 757		0.404		4.500
to Specific Programs State Allocation of Motor		11,673		2,720		10,757		8,434		4,583
Vehicle License Fees		838		1,180		1,615		1,234		1,100
Unrestricted Investment Earnings		30,538		44,170		19,389		19,760		17,032
Miscellaneous		53,631		52,813		71,164		80,229		63,825
Gain on Sale of Capital Assets										
Transfers		9,826		8,922		10,767		25,922		21,518
Subtotal Governmental Activities		1,224,853		1,176,217		1,128,775		1,094,878		1,020,344
Extraordinary Gain/(Loss)										
Dissolution of OCDA (1)										
Business-Type Activities:										
Other Taxes		50		10		82		78		72
Unrestricted Investment Earnings		19,771		24,941		7,695		3,497		6,526
Miscellaneous Revenues		87		174		1,830		1,386		2,170
Transfers		(9,826)		(8,922)		(10,767)		(25,922)		(21,518)
Subtotal Business-Type Activities		10,082		16,203		(1,160)		(20,961)		(12,750)
Total Primary Government General										
Revenue and Other Charges	\$	1,234,935	\$	1,192,420	\$	1,127,615	\$	1,073,917	\$	1,007,594
Change in Net Position										
Governmental Activities	\$	250,671	\$	(20,492)	\$	303,950	\$	265,194	\$	108,576
Business-Type Activities	Ψ	66,609	Ψ	82,865	Ψ	68,794	Ψ	54,248	Ψ	69,383
Total Primary Government	\$	317,280	\$	62,373	\$	372,744	\$	319,442	\$	177,959

Notes: (1) Extraordinary item results from dissolution of OCDA which is now reported as a private-purpose trust fund.

<sup>(2)</sup> Starting in FY 2012-13, there were no property tax increment revenues due to dissolution of OCDA.

<sup>(3)</sup> The balances shown have not been restated to include prior period adjustments.

		Fi	scal Year			
	2014-15	2013-14(3)	2012-13 <sup>(3)</sup>	2011-12	2010-11	
						Net (Expense)/Revenue
\$	(795,292) \$	(678,047) \$	(880,102) \$	(900,968) \$	(803,665)	Governmental Activities
	96,422	52,763	26,631	32,204	51,943	Business-Type Activities
\$	(698,870) \$	(625,284) \$	(853,471) \$	(868,764) \$	(751,722)	Total Primary Government Net (Expense)
						General Revenue and Other
						Changes in Net Position
						Governmental Activities:
\$	328,500 \$	277,591 \$	313,299 \$	311,779 \$	298,953	Taxes Property Taxes, Levied for General Fund
φ	320,300 ¢	211,391 φ	313,299 \$	311,779 \$	290,933	Property Taxes, Levied for
	77,090	72,737	69,321	68,184	73,260	Flood Control District
	57,266	54,042	51,550	51,168	51,554	Property Taxes, Levied for OC Parks
	,	- ,-	, , , , , , ,	,	- ,	Property Taxes, Levied for
	42,333	39,734	37,961	37,389	37,590	OC Public Libraries
	==			18,308	30,755	Property Tax Increments (2)
						Property Taxes in-Lieu of
	314,957	295,798	309,745	303,955	228,421	Motor Vehicle License Fees
	71,613	73,178	108,430	43,568	83,938	Other Taxes
						Grants and Contributions Not Restricted
	49,476	14,192	6,711	9,377	27,457	to Specific Programs
	764	905	1.650	2.667	40.000	State Allocation of Motor
	764 6,796	895 18,459	1,659 11,559	2,667 4,195	49,889 23,703	Vehicle License Fees Unrestricted Investment Earnings
	69,789	54,412	48,478	57,125	64,563	Miscellaneous
		J4,41Z 		34	0 <del>-</del> 1,505	Gain on Sale of Capital Assets
	19,959	17,557	10,276	11,767	12,681	Transfers
	1,038,543	918,595	968,989	919,516	982,764	Subtotal Governmental Activities
		·	·	·		Extraordinary Gain/(Loss)
			1,800	(69,639)		Dissolution of OCDA (1)
						Business-Type Activities:
	109	101	93	134		Other Taxes
	3,042 1,597	3,064	2,113	3,530	5,509	Unrestricted Investment Earnings Miscellaneous Revenues
	(19,959)	3,177 (17,557)	1,235 (10,276)	1,508 (11,767)	1,109 (12,681)	Transfers
	(15,211)	(11,215)	(6,835)	(6,595)	(6,063)	Subtotal Business-Type Activities
	(13,211)	(11,213)	(0,033)	(0,393)	(0,003)	Total Primary Government General
\$	1,023,332 \$	907,380 \$	963,954 \$	843,282 \$	976,701	Revenue and Other Charges
Ψ	1,023,332 ψ	907,300 ψ	905,954 ψ	043,202 ψ	370,701	Nevenue and Other Charges
						Change in Net Position
\$	243,251 \$	240,548 \$	90,687 \$	(51,091) \$	179,099	Governmental Activities
Ψ	81,211	41,548	19,796	25,609	45,880	Business-Type Activities
\$	324,462 \$	282,096 \$	110,483 \$	(25,482) \$	224,979	Total Primary Government
		· · ·	· · · · · ·		•	•

#### Fund Balances, Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

					F	iscal Year		
		2019-20	)	2018-19		2017-18	2016-17	2015-16
General Fund								_
Nonspendable (1)	\$	460,074	\$	396,541	\$	378,418	\$ 372,572	\$ 331,889
Restricted (1)		78,982		49,989		31,815	39,581	49,230
Assigned (1)		106,929		147,686		179,119	265,293	321,064
Unassigned (1)		217,317		196,517		219,426	73,446	25,655
Total General Fund	\$	863,302	\$	790,733	\$	808,778	\$ 750,892	\$ 727,838
All Other Governmental Funds Nonspendable (1)	\$	25,866	\$	23,368	\$	21,505	\$ 21,697	\$ 20,501
Restricted (1)	·	1,588,765	·	1,657,781	·	1,492,269	1,635,408	1,479,405
Assigned (1)		214,144		180,139		176,953	170,472	129,782
Unassigned (1)								
Total All Other Governmental								
Funds	\$	1,828,775	\$	1,861,288	\$	1,690,727	\$ 1,827,577	\$ 1,629,688

Note: (1) In accordance with GASB Statement No. 54, which was implemented in FY 2010-11, the classification of fund balance was redefined.

<sup>(2)</sup> The balances shown have not been restated to include prior period adjustments.

			Fis	scal Year		
	2014-15	2013-14	(2)	2012-13	2011-12	2010-11
\$	336,606	\$ 321,022	\$	263,446	\$ 225,460	\$ 266,328
	31,486	42,028		34,679	26,336	10,872
	269,529	153,336		68,157	100,448	1,394
	26,887			78,264	990	
\$	664,508	\$ 516,386	\$	444,546	\$ 353,234	\$ 278,594
\$	21,296	\$ 21,207	\$	18,929	\$ 23,057	\$ 20,802
	1,417,122	1,362,102		1,357,556	1,318,071	1,482,755
	83,765	67,929		65,556	43,900	34,173
					(3,016)	(8,074)
9	5 1.522.183	\$ 1.451.238	\$	1.442.041	\$ 1.382.012	\$ 1.529.656

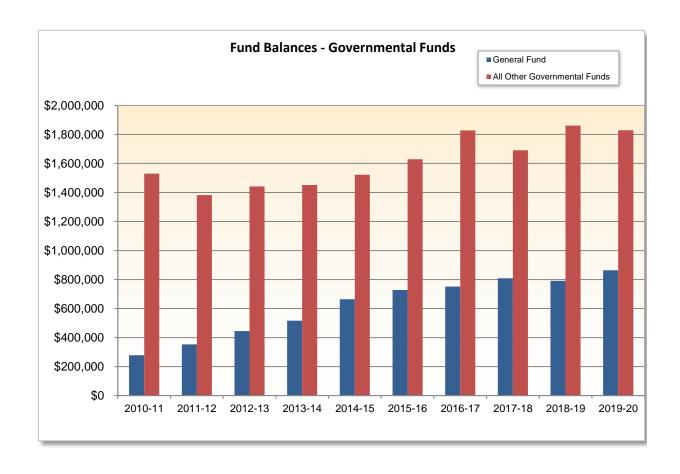
#### **General Fund**

Nonspendable (1)
Restricted (1)
Assigned (1)
Unassigned (1)
Total General Fund

#### **All Other Governmental Funds**

Nonspendable (1) Restricted (1) Assigned (1) Unassigned (1)

### Total All Other Governmental Funds



## Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Basis of Accounting)

			Fis	cal Year				
	2019-20	2018-19		2017-18		2016-17		2015-16
Revenues								_
Taxes	\$ 1,087,160	\$ 1,033,209	\$	982,742	\$	923,561	\$	876,808
Licenses, Permits, and Franchises	26,193	25,956		28,142		28,209		27,659
Fines, Forfeitures, and Penalties	54,731	64,582		69,858		96,950		61,669
Use of Money and Property	99,619	124,827		85,694		68,498		88,211
Intergovernmental	2,506,018	2,243,421		2,232,699		2,172,013		2,125,136
Charges for Services	553,644	538,659		567,464		530,883		466,659
Other	60,389	74,508		78,707		63,949		69,436
Total Revenues	4,387,754	4,105,162		4,045,306		3,884,063		3,715,578
Expenditures								
General Government	346,701	271,722		295,157		267,663		261,387
Public Protection	1,492,539	1,485,357		1,441,435		1,401,694		1,289,902
Public Ways and Facilities	138,760	152,657		135,056		97,169		123,140
Health and Sanitation	747,178	680,305		649,064		578,772		527,482
Public Assistance	1,210,986	1,145,340		1,094,675		1,073,964		1,061,647
Education	47,702	47,826		46,842		42,564		43,928
Recreation and Cultural Services	119,379	114,127		117,965		106,356		100,381
Capital Outlay	194,454	213,950		259,797		176,308		116,569
Debt Service	, ,	-,		,		-,		-,
Principal Retirement	90,093	75,410		108,997		100,119		126,319
Interest	43,887	43,062		36,273		47,089		43,039
Debt Issuance Costs								
Total Expenditures	4,431,679	4,229,756		4,185,261		3,891,698		3,693,794
Excess (Deficit) of Revenues								<u> </u>
Over Expenditures	(43,925)	(124,594)		(139,955)		(7,635)		21,784
Other Financing Sources (Uses)								
Transfers In	590,322	633,185		505,092		653,593		396,952
Transfers Out	(590,049)	(629,486)		(502,637)		(631,891)		(387,373)
Debt Issued	83,708	61,107		58,489		31,536		127,494
Premium on Debt Issued								11,724
Refunding Bonds Issued								,
Payment to Refunded Bond Escrow								
Provisions for Increase in Land Held								
for Resale								
Capital Leases				47				254
Loan Issuance		212,304				175,340		
Total Other Financing Sources	 83,981	277,110		60,991		228,578		149,051
Extraordinary Gain/(Loss)								
Net Change in Fund Balances	\$ 40,056	\$ 152,516	\$	(78,964)	\$	220,943	\$	170,835
Debt Service as a Percentage of Noncapital Expenditures:	 3.16%	2.95%	•	3.70%	•	3.97%	•	4.73%

Notes: (1) The balances shown have not been restated to include prior period adjustments.

		Fi	scal Year				
2014-15	2013-14		2012-13	2011-12 <sup>(1</sup>	)	2010-11	
							Revenues
\$ 822,511	\$ 778,936	\$	854,587	\$ 784,797	\$	738,109	Taxes
24,583	24,920		15,213	18,046		16,831	Licenses, Permits, and Franchises
108,115	62,081		79,267	80,180		93,461	Fines, Forfeitures, and Penalties
73,700	63,611		58,441	81,088		89,514	Use of Money and Property
2,064,354	2,070,245		1,940,687	1,846,311		1,745,066	Intergovernmental
480,023	470,899		439,224	435,920		478,916	Charges for Services
71,207	54,406		77,464	66,920		64,125	Other
 3,644,493	3,525,098		3,464,883	3,313,262		3,226,022	Total Revenues
							Expenditures
212,805	172,195		186,145	170,156		207,193	General Government
1,230,878	1,194,069		1,157,676	1,125,831		1,068,267	Public Protection
102,732	127,506		112,294	126,809		110,789	Public Ways and Facilities
515,560	621,891		611,369	580,791		576,793	Health and Sanitation
1,030,404	972,156		932,414	909,296		911,704	Public Assistance
41,949	40,008		37,239	37,621		37,671	Education
98,001	98,388		94,051	91,753		84,506	Recreation and Cultural Services
102,863	125,781		122,639	105,207		84,311	Capital Outlay
- ,	-, -		,	,		- ,-	Debt Service
104,756	111,486		72,499	95,429		87,685	Principal Retirement
31,513	35,107		43,777	46,152		40,634	Interest
·	200		·	, 		,	Debt Issuance Costs
3,471,461	3,498,787		3,370,103	3,289,045		3,209,553	Total Expenditures
	· · · · · · · · · · · · · · · · · · ·						Excess (Deficit) of Revenues
173,032	26,311		94,780	24,217		16,469	Over Expenditures
							·
							Other Financing Sources (Uses)
338,055	294,374		274,363	345,692		395,752	Transfers In
(323,604)	(279,287)		(268,110)	(336,157)		(388,274)	Transfers Out
31,541	39,639		78,419	10,000		36,000	Debt Issued
				2,927			Premium on Debt Issued
				34,380			Refunding Bonds Issued
				(40,491)		(710)	Payment to Refunded Bond Escrow
				(10,101)		(1.10)	Provisions for Increase in Land Held
				43			for Resale
43						133	Capital Leases
							Loan Issuance
46,035	54,726		84,672	16,394		42,901	Total Other Financing Sources
 			1,800	(113,615)			Extraordinary Gain/(Loss)
\$ 219,067	\$ 81,037	\$	181,252	\$ (73,004)	\$	59,370	Net Change in Fund Balances
							Dobt Sarvice as a Barcentess
4.04%	4.34%		3.60%	4.44%		4.12%	Debt Service as a Percentage of Noncapital Expenditures:
<del>7</del> .∪ <del>1</del> /0	<del>7.∪4</del> /0		5.00 /0	7. <del>77</del> /0		<b>⊤.</b> 1∠ /0	or rioncapital Experiationes.

## Assessed Value of Taxable Property (1) Last Ten Fiscal Years

Fiscal Year	Residential Property	 Industrial/ Commercial Property	F	Other Property (2)	secured Roll ross Total <sup>(3)</sup>
2019-20	\$ 480,900,743	\$ 134,341,781	\$	2,582,299	\$ 22,599,621
2018-19	454,536,503	127,625,128		2,489,493	21,677,257
2017-18	427,214,695	119,884,555		2,827,145	20,772,113
2016-17	400,931,553	114,636,194		2,787,769	20,582,609
2015-16	377,592,570	110,440,476		3,294,159	20,394,462
2014-15	352,800,864	105,523,254		3,694,094	20,902,660
2013-14	328,138,473	102,580,010		3,792,261	19,281,087
2012-13	315,635,908	100,074,695		3,489,057	19,905,480
2011-12	310,211,002	96,431,670		2,848,162	20,634,672
2010-11	304,895,403	97,097,750		3,038,747	21,198,638

Notes:

Source: Orange County Assessor Department

<sup>(1)</sup> Article XIIIA, added to the California Constitution by Proposition 13 in 1978, fixed the base valuation of property subject to taxes at the full cash value appeared on the Assessor's 1975-76 assessment roll. The full cash value can be increased to reflect the annual inflation up to 2 percent, the current market value at time of ownership change and the market value for new construction. Estimated actual value of taxable property cannot easily be determined as the property in the County is not reassessed annually. Reassessment normally occurs when ownership changes.

<sup>(2)</sup> Other property includes: timeshares, rural/agricultural land, unique miscellaneous, mineral rights, water rights and personal property and fixtures.

<sup>3)</sup> Unsecured roll includes properties for which taxes assessed are not a lien on real property and are not sufficient, in the opinion of the Assessor, to secure payment of taxes. It consists of improvements, business personal property, boats and aircrafts, and it can also include land and improvements that are identified as real estate of others, as defined by the Assessor (reference Revenue and Taxation Code Section 134).

Total Taxable Assessed Value	Less: Exempt & Non-Reimbursed Exemptions	Net Taxable Assessed Value	Total Direct Tax Rate Percent <sup>(1)</sup>
\$ 640,424,444	\$ (14,679,567)	\$ 625,744,877	1.00
606,328,381	(13,748,645)	592,579,736	1.00
570,698,508	(12,895,747)	557,802,761	1.00
538,938,125	(12,807,570)	526,130,555	1.00
511,721,667	(12,722,344)	498,999,323	1.00
482,920,872	(11,661,965)	471,258,907	1.00
453,791,831	(10,943,554)	442,848,277	1.00
439,105,140	(10,634,193)	428,470,947	1.00
430,125,506	(9,729,486)	420,396,020	1.00
426,230,538	(9,452,472)	416,778,066	1.00

## Direct and Overlapping Property Tax Rates Last Ten Fiscal Years (Rate Per \$1,000 of Assessed Value) (4)

	Direct Rate (1)						
Fiscal Year	County General	School Districts	Local Special Districts	Cities	Public Utility	Total Direct & Overlapping Rates	
2019-20	1.00000	0.05358	0.01202	0.00678	0.00326	1.07564	
2018-19	1.00000	0.05515	0.01216	0.00687	0.00317	1.07735	
2017-18	1.00000	0.05366	0.01289	0.00713	0.00259	1.07627	
2016-17	1.00000	0.04840	0.01316	0.00659	0.00270	1.07085	
2015-16	1.00000	0.05101	0.01455	0.00670	0.00227	1.07453	
2014-15	1.00000	0.04579	0.04438	0.00681	(3)	1.09698	

Notes:

<sup>(1)</sup> Article XIIIA, added to the California Constitution by Proposition 13 in 1978, fixed the base valuation of property subject to taxes at the full cash value appeared on the Assessor's 1975-76 assessment roll. The full cash value can be increased to reflect the annual inflation up to 2 percent, the current market value at time of ownership change and the market value for new construction. Estimated actual value of taxable property cannot easily be determined as the property in the County is not reassessed annually. Reassessment normally occurs when ownership changes.

<sup>(2)</sup> These overlapping rates are in addition to the County General rate, but only apply to taxpayers within the borders of the school districts, local special districts, cities, and public utilities that lie within the County.

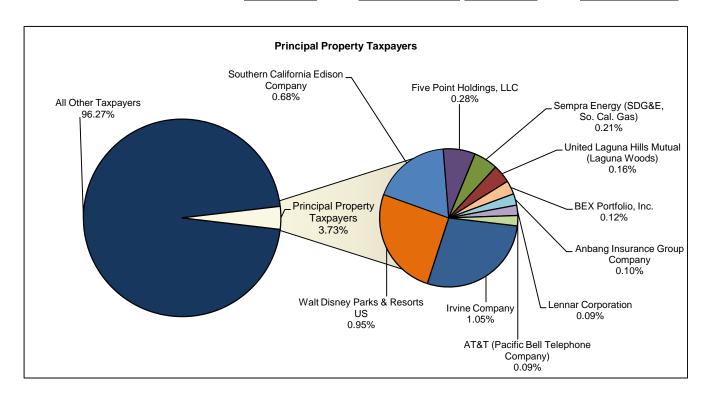
<sup>(3)</sup> No rate was available for Public Utility in FY 2014-15.

<sup>(4)</sup> The schedule is presented to show information for 10 years. However, a full 10-year trend is not currently available; the County will be adding years in the future.



## Principal Property Taxpayers Current Year and Nine Years Ago

			202	20	2011					
Taxpayer		Actual Taxes Levied		Percentage of Total Taxes Levied	Actual Taxes Levied		Rank	Percentage of Total Taxes Levied		
Irvine Company	\$	76,208	1	1.05%	\$	60,286	1	1.19%		
Walt Disney Parks & Resorts US		68,969	2	0.95%		45,147	2 & 8	0.90%		
Southern California Edison Company		49,220	3	0.68%		28,050	3	0.56%		
Five Point Holdings, LLC		20,233	4	0.28%						
Sempra Energy (SDG&E, So. Cal. Gas)		14,883	5	0.21%						
United Laguna Hills Mutual (Laguna Woods)		11,346	6	0.16%						
BEX Portfolio, Inc.		8,680	7	0.12%						
Anbang Insurance Group Company		7,011	8	0.10%						
Lennar Corporation		6,799	9	0.09%						
AT&T (Pacific Bell Telephone Company)		6,474	10	0.09%						
Irvine Company LLC						28,605	4 & 5	0.57%		
Irvine Apartment Communities						9,744	6	0.19%		
Pacific Bell Telephone Company						9,001	7	0.18%		
United Laguna Hills						7,283	9	0.14%		
Heritage Fields El Toro LLC						7,012	10	0.14%		
Total	\$	269,823		3.73%	\$	195,128		3.87%		



Note: The base used for the Percentage of Total Taxes Levied for 2020 includes total secured taxes of \$7,225,004.

Source: Treasurer-Tax Collector, County of Orange

## Property Tax Levies and Collections Last Ten Fiscal Years

	Taxes Levied for the		Within the Fiscal f the Levy (2)	Collections of Delinquent Taxes from	To	Total Collections for the Fiscal Year (3)				
Fiscal Year	Fiscal Year (1)	Amount	Percentage of Levy	Prior Years	Amount		Percentage of Levy			
2019-20	\$ 7,664,009	\$ 7,567,252	98.74%	\$(4)	\$	7,567,252	98.74%			
2018-19	7,333,137	7,252,952	98.91%	42,520		7,295,472	99.49%			
2017-18	6,925,546	6,855,493	98.99%	45,929		6,901,422	99.65%			
2016-17	6,511,944	6,446,780	99.00%	48,232		6,495,012	99.74%			
2015-16	6,183,862	6,119,771	98.96%	52,179		6,171,950	99.81%			
2014-15	5,828,106	5,759,699	98.83%	59,019		5,818,718	99.84%			
2013-14	5,509,379	5,444,912	98.83%	54,185		5,499,097	99.81%			
2012-13	5,265,844	5,194,193	98.64%	59,586		5,253,779	99.77%			
2011-12	5,079,589	5,002,490	98.48%	84,249		5,086,739	100.14%			
2010-11	5,045,802	4,960,748	98.31%	35,665		4,996,413	99.02%			



Notes:

- (1) Total tax levy includes secured, supplemental, unsecured and former redevelopment agency increment, including penalties.
- (2) Total tax collections include penalties.
- (3) Total collections include collections of current year taxes and collections related to prior year levies.

  The percentage of levy represents the ratio of total collections to the taxes levied for that fiscal year.
- (4) No amounts are shown because the property taxes levied will be collected in the following year.

# Ratios of Outstanding Debt <sup>(1)</sup> by Type Last Ten Fiscal Years (in Thousands Except Per Capita) (Accrual Basis of Accounting)

#### Governmental Activities

Fiscal Year	Refunding Recovery Bonds <sup>(6)</sup>	Redevelopment Bonds (2)	Certificates of Participation (5)	Pension Obligation Bonds <sup>(5)</sup>	Teeter Plan Notes	SARI Line Loans	Lease Revenue Bonds <sup>(6),(7),(8)</sup>	
2019-20	\$	\$	\$	\$ 2,967	\$ 34,661	\$	\$ 447,481	
2018-19			-	5,445	29,507		449,669	
2017-18			392	8,217	27,247		245,288	
2016-17			811	11,220	27,868	23,900	263,692	
2015-16			1,262	19,140	30,191	28,022	141,145	
2014-15			1,744	27,227	33,823	36,277	105,880	
2013-14	19,172		2,262	32,193	39,830	47,410	137,115	
2012-13	35,317		2,822	37,925	43,486	59,892	155,828	
2011-12	51,600		3,422	47,523		40,328	181,097	
2010-11	67,028	47,009	4,064	54,680		33,999	249,924	

Notes:

<sup>(1)</sup> Details regarding the County's outstanding debt can be found in Note 11, Long-Term Obligations.

<sup>(2)</sup> Redevelopment Bonds are no longer County debt due to the dissolution of Redevelopment Agency on February 1, 2012. Details regarding the Redevelopment Bonds can be found in Note 12, Conduit Debt Obligations and Successor Agency Debt.

<sup>(3)</sup> Capital lease obligations arise from lease agreements which are in-substance like purchases. The agreements convey property rights to the lessee and the lessee assumes substantially all the risks and benefits of ownership.

<sup>(4)</sup> See demographic and economic statistics schedule for personal income and population data. For years prior to FY 2012-13, the personal income ratio and the debt per capita amounts were calculated using personal income and population from the prior fiscal year.

<sup>(5)</sup> Beginning FY 2012-13, outstanding debt does not include Interest Accretion on capital appreciation bonds (CAB), this was separated and numbers were restated.

<sup>(6)</sup> Beginning FY 2013-14, outstanding debt does not include deferred amount on refunding due to implementation of GASB Statement No. 65. Prior years have not been restated.

<sup>(7)</sup> Lease Revenue Bonds and Airport Revenue Bonds include unamortized premiums and discounts.

<sup>(8)</sup> Prior year balances for the Civic Center Facilities Master Plan Financing have been combined with Lease Revenue Bonds per GASB Statement No. 88.

Business-Type Activities														
Capital Lease Obligations (3)		Acc	Interest Accretion on CAB		Airport Revenue Bonds <sup>(7)</sup>		Waste Management System Revenue Bonds		Total Primary Government		Percentage of Personal Income <sup>(4)</sup>		Per Capita <sup>(4)</sup>	
\$	31,702	\$	15,090	\$	93,462	\$			\$	625,363	0.28%		\$	196
	39,396		25,201		98,079					647,297		0.28%		201
	43,169		36,586		152,199					513,098		0.24%		159
	55,831		46,641		187,318					617,281		0.31%		193
	67,928		73,926		195,127					556,741		0.29%		175
	79,168		96,303		202,536					582,958		0.31%		185
	62,446	1	03,377		209,804					653,609		0.34%		210
	67,353	1	10,084		240,540		7,0	18		760,265		0.41%		247
	71,755				248,900		13,66	66		658,291		0.40%		215
	76,074				256,683		19,92	21		809,382		0.51%		269

#### Ratios of Net General Bonded Debt <sup>(1)</sup> Outstanding Last Ten Fiscal Years (in Thousands Except Per Capita) (Accrual Basis of Accounting)

General Debt Outstanding

Fiscal Year	Refunding Recovery Bonds	Pension Obligation Bonds <sup>(3)</sup>	Restricted for Debt Payments <sup>(3)</sup>	Total (Excess)/ Under	Percentage of Assessed Value	Per Capita <sup>(2)</sup>	
2019-20	\$	\$ 18,057	\$ 18,057	\$	0.00%	\$	
2018-19		30,646	30,646		0.00%		
2017-18		42,770	42,770		0.00%		
2016-17		53,985	53,985		0.00%		
2015-16		87,521	87,521		0.00%		
2014-15		116,494	116,494		0.00%		
2013-14	19,172	127,206	127,206	19,172	0.00%	6	
2012-13	35,317	138,484	138,484	35,317	0.01%	11	
2011-12	51,600	47,523	47,523	51,600	0.01%	17	
2010-11	67,028	54,680	54,680	67,028	0.02%	22	

Notes: (1) Details regarding the County's outstanding debt can be found in Note 11, Long-Term Obligations.

<sup>(2)</sup> See demographic and economic statistics schedule for population data. For years prior to FY 2012-13, the debt per capita amount was calculated using the population for the prior fiscal year.

<sup>(3)</sup> Beginning in FY 2012-13, outstanding debt includes accreted interest on capital appreciation bonds.

### Legal Debt Margin as a Percentage of Debt Limit Last Ten Fiscal Years

Fiscal Year	As	ssessed Value <sup>(1)</sup>	Leg	gal Debt Limit	Applic	et Debt able to nit	ı 	egal Debt Margin	Total Net Debt Applicable to the Limit as a Percentage of Debt Limit (2)
2019-20	\$	632,758,256	\$	7,909,478	\$		\$	7,909,478	0%
2018-19		598,901,016		7,486,263				7,486,263	0%
2017-18		563,662,044		7,045,776				7,045,776	0%
2016-17		531,052,158		6,638,152				6,638,152	0%
2015-16		504,650,360		6,308,130				6,308,130	0%
2014-15		476,303,290		5,953,791				5,953,791	0%
2013-14		447,749,156		5,596,864				5,596,864	0%
2012-13		432,902,274		5,411,278				5,411,278	0%
2011-12		424,769,642		5,309,621				5,309,621	0%
2010-11		420,751,575		5,259,395				5,259,395	0%



#### Note:

(2) The amount of the general obligation bonded indebtedness the County can incur is limited by law to 1.25 percent of the equalized assessment property tax roll. In order for the County to issue general obligation bonds secured by ad valorem taxes on real property, California Constitution Article XIIIA, section 1 requires the approval of 2/3 of the voting on the proposition.

<sup>(1)</sup> Assessed Value includes the State assessed properties.

#### Pledged Revenue Coverage (1) **Last Ten Fiscal Years**

	South	n Orange Cou	ınty Public Fina	ancing Author	rity	Orange County Public Facilities Corporation Bonds							
Fur	nding Source:	Interest Earni	ngs, Rents and Co	ncessions, and 7	ransfers		Fundi	ng Source:	Interest Earni	ngs and Trans	sfers		
				Debt Service							Debt S		
Fiscal Year	Gross Revenue	Operating Expenses	Net Available Revenue	Principal	Interest	Coverage	Fiscal Year	Gross Revenue	Operating Expenses	Net Available Revenue	Principal	Interest	Coverage
2019-20	\$ 4,491	\$ 64	\$ 4,427	\$ 1,975	\$ 2,511	0.99	2019-20	\$	\$	\$	\$	\$	
2018-19	6,076		6,076	6,930	2,839	0.62	2018-19	53		53	392	2,209	0.02
2017-18	10,489		10,489	7,165	3,152	1.02	2017-18	2,423		2,423	419	2,179	0.93
2016-17	10,465		10,465	7,335	2,974	1.02	2016-17	2,405	8	2,397	451	2,157	0.92
2015-16	5,828	271	5,557	4,920	906	0.95	2015-16	2,470		2,470	482	2,121	0.95
2014-15	5,830		5,830	4,780	1,049	1.00	2014-15	2,475		2,475	518	2,090	0.95
2013-14	5,825		5,825	4,680	1,143	1.00	2013-14	2,459		2,459	560	2,045	0.94
2012-13	5,841		5,841	4,520	1,307	1.00	2012-13	2,403	44	2,359	600	2,005	0.91
2011-12		262	(262)				2011-12	2,770		2,770	642	1,958	1.07
2010-11							2010-11	2,525		2,525	694	1,906	0.97
	Oı	range County	Public Financi	ing Authority					Te	eter Plan N	lotes		
Fur			Public Financi		ransfers		Fundi	ng Source:	Te Delinquent Pr				
Fur							Fundi	ng Source:				ervice	
Fur Fiscal Year				ncessions, and		Coverage	Fundin Fiscal Year <sup>(2)</sup>	Gross			Collected	ervice Interest	Coverage
Fiscal	Gross Revenue	Interest Earnin	ngs, Rents and Co Net Available	ncessions, and T	ervice	Coverage	Fiscal	Gross Revenue	Operating Expenses	Net Available Revenue	Collected  Debt S  Principal	Interest	Coverage 0.11
Fiscal Year	Gross Revenue	Operating Expenses	ngs, Rents and Co Net Available Revenue	ncessions, and T Debt Se Principal	Interest		Fiscal Year (2)	Gross Revenue	Operating Expenses	Net Available Revenue	Collected  Debt S  Principal	Interest	
Fiscal Year 2019-20	Gross Revenue	Operating Expenses \$	Net Available Revenue	Principal  Section 1: The section is a section in the section in the section in the section is a section in the	Interest		Fiscal Year (2) 2019-20	Gross Revenue \$ 8,793	Operating Expenses \$ 275	Net Available Revenue \$ 8,518	Debt S  Principal  \$ 78,554	Interest \$ 1,263	0.11
Fiscal Year 2019-20 2018-19	Gross Revenue \$ 2,466	Operating Expenses \$	Net Available Revenue \$	Principal  \$	Interest		Fiscal Year <sup>(2)</sup> 2019-20 2018-19	Gross Revenue \$ 8,793 9,701	Operating Expenses \$ 275 239	Net Available Revenue \$ 8,518 9,462	Principal \$ 78,554 58,847	Interest \$ 1,263 1,379	0.11 0.16
Fiscal Year 2019-20 2018-19 2017-18	Gross Revenue \$ 2,466 10,189	Operating Expenses \$	Net Available Revenue \$ 2,466	Principal \$ 9,590	Interest \$ 335	  0.25	Fiscal Year <sup>(2)</sup> 2019-20 2018-19 2017-18	Gross Revenue \$ 8,793 9,701 11,210	Operating Expenses  \$ 275 239 220	Net Available Revenue \$ 8,518 9,462 10,990	Principal  \$ 78,554 58,847 59,110	Interest \$ 1,263 1,379 1,105	0.11 0.16 0.18
Fiscal Year 2019-20 2018-19 2017-18 2016-17	Gross Revenue  \$ 2,466 10,189 44,418	Operating Expenses \$	Net Available Revenue \$ 2,466 10,189	Principal  \$ 9,590 41,235	Interest \$ 335 1,587	0.25 0.24	Fiscal Year <sup>(2)</sup> 2019-20 2018-19 2017-18 2016-17	Gross Revenue \$ 8,793 9,701 11,210 26,232	Operating Expenses \$ 275 239 220 154	Net Available Revenue \$ 8,518 9,462 10,990 26,078	Principal \$ 78,554 58,847 59,110 33,859 74,561	Interest \$ 1,263 1,379 1,105 600	0.11 0.16 0.18 0.77
Fiscal Year 2019-20 2018-19 2017-18 2016-17 2015-16	Gross Revenue  \$ 2,466 10,189 44,418 29,928	Operating Expenses \$	Net Available Revenue \$ 2,466 10,189 44,418	Principal  Principal  \$ 9,590 41,235 25,420	Interest \$ 335 1,587 3,235	0.25 0.24 1.55	Fiscal Year (2) 2019-20 2018-19 2017-18 2016-17 2015-16	Gross Revenue \$ 8,793 9,701 11,210 26,232 316	Operating Expenses \$ 275 239 220 154 210	Net Available Revenue \$ 8,518 9,462 10,990 26,078 106	Principal \$ 78,554 58,847 59,110 33,859 74,561	Interest \$ 1,263 1,379 1,105 600 347	0.11 0.16 0.18 0.77 0.00
Fiscal Year 2019-20 2018-19 2017-18 2016-17 2015-16 2014-15	Gross Revenue  \$ 2,466 10,189 44,418 29,928 29,949	Operating Expenses \$	Net Available Revenue \$ 2,466 10,189 44,418 29,928	Principal  Principal  \$ 9,590 41,235 25,420 24,235	Interest \$ 335 1,587 3,235 4,455	0.25 0.24 1.55 1.04	Fiscal Year (2) 2019-20 2018-19 2017-18 2016-17 2015-16 2014-15	Gross Revenue \$ 8,793 9,701 11,210 26,232 316 174	Operating Expenses \$ 275 239 220 154 210 2,954	Net Available Revenue \$ 8,518 9,462 10,990 26,078 106 (2,780) <sup>(</sup>	Principal \$ 78,554 58,847 59,110 33,859 74,561 31,33	Interest \$ 1,263     1,379     1,105     600     347     352	0.11 0.16 0.18 0.77 0.00 (0.07)
Fiscal Year 2019-20 2018-19 2017-18 2016-17 2015-16 2014-15 2013-14	Gross Revenue  \$ 2,466 10,189 44,418 29,928 29,949 29,952	Operating Expenses \$	Net Available Revenue \$ 2,466 10,189 44,418 29,928 29,949	Principal  Principal  \$ 9,590 41,235 25,420 24,235 23,115	Interest \$ 335 1,587 3,235 4,455 5,605	0.25 0.24 1.55 1.04	Fiscal Year (2) 2019-20 2018-19 2017-18 2016-17 2015-16 2014-15 2013-14	Gross Revenue \$ 8,793 9,701 11,210 26,232 316 174 11,147	Operating Expenses \$ 275 239 220 154 210 2,954 251	Net Available Revenue  \$ 8,518     9,462     10,990     26,078     106     (2,780)( 10,896	Principal \$ 78,554 58,847 59,110 33,859 74,561 37,548 43,295	\$ 1,263 1,379 1,105 600 347 352 413	0.11 0.16 0.18 0.77 0.00 (0.07)

#### Airport Revenue Bonds

Funding Source: Rents and Concessions, Other Charges for Services, Misc Revenue, Interest Earnings, and Available Passenger Facility Charge Revenue Debt Service

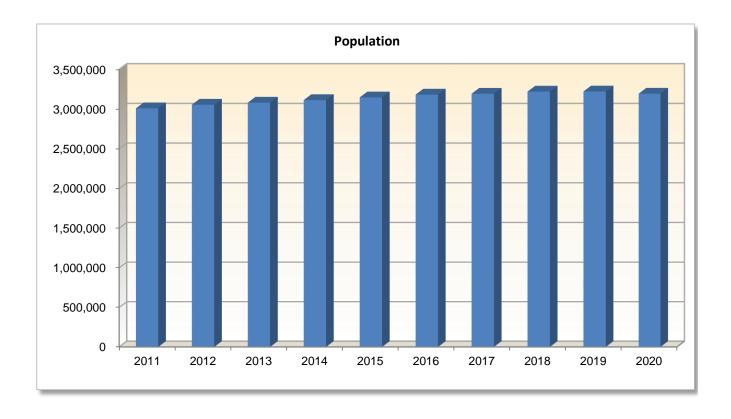
Fiscal Year	Gross Revenue		Operating Expenses		Net Available Revenue		Р	rincipal	Interest		Coverage	
- roui		tovonac		феносо	1 ((	Venue	_ '	Tiricipai	111101031		Coverage	
2019-20	\$	136,374	\$	92,346	\$	44,028	\$	1,950	\$	2,632	9.61	
2018-19		154,833		95,862		58,971		22,170		7,924	1.96	
2017-18		145,649		90,889		54,760		35,090		8,845	1.25	
2016-17		143,707		89,055		54,652		7,530		9,999	3.12	
2015-16		143,661		82,833		60,828		7,205		10,338	3.47	
2014-15		135,491		82,558		52,933		6,995		10,603	3.01	
2013-14		131,285		84,708		46,577		30,473		11,395	1.11	
2012-13		126,966		79,739		47,227		9,250		12,250	2.20	
2011-12		124,403		77,628		46,775		7,851		12,592	2.29	
2010-11		120,088		70,521		49,567		7,460		12,906	2.43	

(1) Details regarding the County's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation or Notes: amortization expenses.

<sup>(2)</sup> Teeter Plan Notes were converted from short-term commercial paper to long-term note in FY 2012-13, therefore, only long-term note information is presented. (3) For FY 2014-15, there is a deficit balance for Net Available Revenue due to the change in Teeter Plan Reserve methodology.

#### Demographic and Economic Statistics Last Ten Calendar Years

Year	Population (1)	Per Capita Personal Income Personal Income (2) (Absolute Dollars) (2)		Median Age <sup>(3)</sup>	Public School Enrollment (In Thousands) (4)	Unemployment Rate <sup>(5)</sup>
2020	3,194,332	\$ 226,531,000	\$ 70,917	38.6	473,612	12.3%
2019	3,222,498	230,180,000	71,429	37.8	478,823	3.0%
2018	3,221,103	215,479,000	66,896	37.5	485,835	3.1%
2017	3,194,024	199,492,000	62,458	37.3	490,430	4.2%
2016	3,183,011	190,978,000	59,999	37.1	493,030	4.4%
2015	3,147,655	185,500,000	58,933	36.7	497,116	4.0%
2014	3,113,991	177,412,900	56,973	36.4	500,487	5.4%
2013	3,081,804	168,966,400	54,827	36.2	501,801	6.7%
2012	3,055,792	166,345,500	54,436	36.7	502,195	8.1%
2011	3,010,232	159,007,100	52,822	37.3	502,895	8.6%



#### Sources:

- (1) California Department of Finance, Demographic Research Unit, <a href="http://www.dof.ca.gov">http://www.dof.ca.gov</a>
- (2) Chapman University Economic & Business Review.
- (3) U.S. Census Bureau, American Community Survey, <a href="http://www.census.gov">http://www.census.gov</a>
- (4) California Department of Education, <a href="http://www.cde.ca.gov">http://www.cde.ca.gov</a>
- (5) State of California, Employment Development Department, http://www.edd.ca.gov/

### Principal Employers Current Year and Nine Years Ago

#### 2020

Employer	Number of Employees	Rank	Percentage of Total County Employment
Walt Disney Co.	32,000	1	2.04%
University of California, Irvine	24,174	2	1.54%
County of Orange	18,435	3	1.17%
St. Joseph Health System	14,000	4	0.89%
Kaiser Permanente	8,200	5	0.52%
Albertsons	7,535	6	0.48%
Boeing Co.	6,500	7	0.41%
Hoag Memorial Hospital	6,500	8	0.41%
Walmart Inc.	6,200	9	0.39%
Target Corporation	6,000	10	0.38%

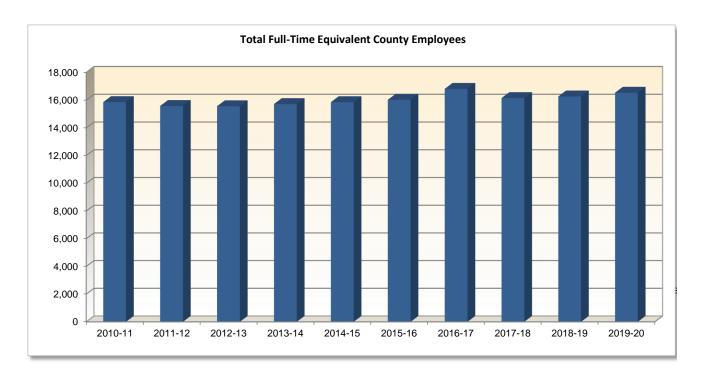
2011

Employer	Number of Employees	Rank	Percentage of Total County Employment
Walt Disney Co.	22,000	1	1.37%
University of California, Irvine	21,291	2	1.33%
County of Orange	17,257	3	1.08%
St. Joseph Health System	12,048	4	0.75%
Boeing Co.	7,700	5	0.48%
Bank of America Corporation	6,300	6	0.39%
Yum Brands Inc.	6,300	7	0.39%
Kaiser Permanente	5,968	8	0.37%
Target Corporation	5,527	9	0.34%
Cedar Fair LP	5,200	10	0.32%

Source: Orange County Business Journal Book of Lists - County of Orange http://www.labormarketinfo.edd.ca.gov

#### Full-time Equivalent County Employees by Function Last Ten Fiscal Years

Function/Program	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13 <sup>(2)</sup>	2011-12	2010-11
General Government	1,657	1,473	1,461	1,511	1,419	1,341	1,322	1,273	1,279	1,314
Public Protection	6,696	6,738	6,722	6,915	6,642	6,674	6,760	6,781	6,653	6,692
Public Ways and Facilities	400	407	386	431	435	440	478	508	542	569
Health and Sanitation	2,334	2,339	2,307	2,409	2,253	2,198	2,128	2,137	2,209	2,292
Public Assistance	4,403	4,290	4,276	4,529	4,306	4,239	4,043	3,876	3,867	3,935
Education	320	312	306	309	302	286	290	286	307	324
Recreation and Cultural Services	318	293	288	298	272	265	274	268	283	289
Airport	160	163	157	153	154	159	162	167	168	168
OC Waste & Recycling	238	241	236	249	233	241	249	255	257	261
CFCOC	11	11	10	9	11	11	11	11	13	14
Total Full-time Equivalent Employees (1)	16,537	16,267	16,149	16,813	16,027	15,854	15,717	15,562	15,578	15,858



Note: (1) Full-time equivalent employment is calculated by dividing total labor hours by the total of hours in a fiscal year (2,080 hours).

(2) Updated FY 2012-13 numbers due to revaluation of methodology. It was subsequently determined that prior methodology was appropriate.

Source: County Executive Office, County of Orange

### Operating Indicators by Function/Program Last Ten Fiscal Years

			Fiscal Year		
Function/Program	2019-20	2018-19	2017-18	2016-17	2015-16
General Government					
Auditor-Controller					
Property Tax Bills Prepared	1,104,521	1,112,743	1,125,902	1,127,725	1,141,652
Assessor					
Number of Real Property Valued	954,305	950,469	943,771	937,630	930,470
Number of Unsecured Property Assessed New Parcels Created and Mapped	116,270 8,044	116,188 8,035	117,126	121,665 9,053	141,224 6,665
New Construction Events	26,223	21,087	7,868 20,758	9,053 21,254	19,397
County Executive Office	20,220	21,007	20,700	21,201	10,007
Volunteer Program Service Hours	414,774	685,725	562,121	645,482	613,277
Clerk-Recorder	•	•	•	•	·
Marriage Licenses Issued	22,308	22,565	23,702	25,309	23,725
Marriage Ceremonies Performed	11,679	11,242	11,946	12,876	11,122
Copies of Birth Certificates Issued	71,679	87,961	82,463	85,051	74,508
Property-Related Document Recordings	629,179	477,083	534,185	640,243	617,914
Passport Applications Filed	7,217	10,071	10,144	9,437	7,093
Treasurer-Tax Collector	\$ 89,264 \$	94,197 \$	E7.610	ф 26.677 ф	24,877
Orange County Investment Pool Income (1)	\$ 89,264 \$ \$ 10,271,573 \$		•		•
Assets Under Management (1)	1,256,890	9,934,121 \$ 1,375,794		\$ 9,092,268 \$ 1,448,886	8,271,502 1,367,275
Number of Property Tax Bills	99.15%	99.26%	1,471,356 99.36%	99.39%	99.26%
Percentage of Secured Tax Bill Collection	93,312	89,079	98,660	108,061	111,948
Number of Incoming Phone Calls	93,312	63.2%	•	57.2%	54.9%
Percentage of Electronic Payments Secured Tax Bill Subscribers (3)	64.2%		60.9%		
Property Tax Payments by eCheck	449,107	51,559 412,819	42,866 398,711	40,898 348,961	38,213 309,977
Registrar of Voters	449,107	412,019	390,711	340,901	309,977
Registered Voters	1,633,966	1,558,988	1,481,881	1,535,967	1,395,380
Highest Number of Ballots Cast	818,021	1,106,729	635,224	1,239,405	691,802
Elections Conducted	4	5	1	1	4
Public Protection					
Sheriff-Coroner					
Patrolled Cities Population	638,420	648,371	646,818	644,496	641,753
Patrolled Unincorporated Areas	100 101	100 100	400.070	105 700	105 100
Population  Number of Bookings to Orange County	128,421	129,128	129,278	125,792	125,420
Jail System	46,046	58.773	61,157	56,330	56,163
Average Daily Jail Head Count	4,667	6,140	6,249	6,220	6,028
District Attorney					
Defendants Prosecuted-Adult	55,747	60,117	62,682	61,219	61,521
Defendants Prosecuted-Juvenile	2,229	2,783	3,426	3,631	3,564
Probation					
Physical Arrests-Adult	*	*	*	*	*
Physical Arrests-Juvenile Probationers under Supervision as of	^	^	^	^	^
June 30th-Adult	11,761	11,164	11,560	11,189	11,714
Probationers under Supervision as of	11,701	11,104	11,000	11,100	11,717
June 30th-Juvenile	1,364	1,892	2,270	2,290	2,550
Avg. Daily Juvenile Hall Population	91	109	129	150	130
Avg. Daily Camp Population	64	100	119	136	143
Public Defender					
Cases Appointed Annually	52,253	59,513	59,095	61,878	65,574

Note: (1) Dollar amounts in thousand

(2) \* means Not Available

(3) Name changed in FY 18-19, formerly Secured Tax Bill Reminders

Source: County Departments

			Fis	cal Year			
2014-1	5	2013-14		2012-13	2011-12	2010-11	Function/Program
							General Government
							Auditor-Controller
1,216,32	5	1,220,750	•	1,186,238	1,153,816	1,189,320	Property Tax Bills Prepared
							Assessor
924,79	1	918,672		914,489	901,840	899,644	Number of Real Property Valued
145,15	1	135,551		139,865	159,464	161,005	Number of Unsecured Property Assessed
6,91		4,519		8,175	3,649	2,739	New Parcels Created and Mapped
18,53	0	16,904		17,173	17,129	9,372	New Construction Events
	_						County Executive Office
638,23	0	700,759		815,407	885,416	935,284	Volunteer Program Service Hours
00.55	•	05.044		00.500	00.445	00.000	Clerk-Recorder
23,55 11,21		25,244 12,056		22,502	22,415	20,868	Marriage Licenses Issued
79,82		82,268		81,775	83,611	85,773	Marriage Ceremonies Performed Copies of Birth Certificates Issued
651,86		580,899		839,353	741,935	725,323	Property-Related Document Recordings
5,01		2,686		*	*	*	Passport Applications Filed
							Treasurer-Tax Collector
\$ 14,58	1 \$	11,298	\$	12,958	\$ 17,978	\$ 22,295	Orange County Investment Pool Income(1)
\$ 7,604,24	6 \$	6,566,145	\$ 6	6,490,056	\$ 5,922,768	\$ 6,183,195	Assets Under Management(1)
1,381,80		1,421,654		1,347,596	1,257,709	1,382,198	Number of Property Tax Bills
99.21	%	99.16%		98.94%	98.51%	98.35%	Percentage of Secured Tax Bill Collection
121,46	1	115,123		150,830	148,463	162,955	Number of Incoming Phone Calls
54.2	%	53.8%		49.4%	51.1%	49.3%	Percentage of Electronic Payments
35,91	7	31,988		28,664	25,451	21,027	Secured Tax Bill Subscribers (3)
285,93	2	248,908		213,146	181,151	143,136	Property Tax Payments by eCheck
							Registrar of Voters
1,424,21	6	1,411,232		1,683,001	1,612,145	1,621,934	Registered Voters
640,35		340,187	•	1,133,204	145,474	898,205	Highest Number of Ballots Cast
	7	3		2	2	5	Elections Conducted
							Public Protection
607.00		004 004		607 447	EE7 400	550.440	Sheriff-Coroner
637,26	1	631,934		627,447	557,403	553,148	Patrolled Cities Population Patrolled Unincorporated Areas
124,01	4	121,473		120,396	119,698	121,488	Population
,,		,		-,	-,	,	Number of Bookings to Orange County
56,13	5	61,262		63,439	65,256	63,615	Jail System
6,05	5	7,039		6,805	6,265	5,721	Average Daily Jail Head Count
							District Attorney
56,23		55,906		57,873	61,759	64,418	Defendants Prosecuted-Adult
4,48	2	5,103		6,651	6,743	7,907	Defendants Prosecuted-Juvenile
	*			0.047	0.007	4 000	Probation
	*	*		2,947 640	2,307 467	1,926 488	Physical Arrests-Adult Physical Arrests-Juvenile
				040	407	400	Probationers under Supervision as of
10,72	5	14,425		14,186	14,788	13,243	June 30th-Adult
-,-		, -		,	,	, -	Probationers under Supervision as of
3,12		4,156		4,984	5,399	5,792	June 30th-Juvenile
15		229		320	315	417	Avg. Daily Juvenile Hall Population
20	3	182		193	169	194	Avg. Daily Camp Population
							Public Defender
79,11	9	74,101		77,073	73,487	77,661	Cases Appointed Annually

## Operating Indicators by Function/Program Last Ten Fiscal Years (Continued)

	Fiscal Year					
Function/Program	2019-20	2018-19	2017-18	2016-17	2015-16	
Public Ways and Facilities						
OC Public Works						
Building and Home Inspections	42,365	60,753	42,590	39,056	40,662	
Health and Sanitation						
OC Community Resources	120.005	447.074	4.40.040	474 007	100 170	
Animal Licenses	136,985	147,874	149,342	171,237	192,470	
Health Care Agency	242 204	224 500	224 450	204 602	100 500	
911 Emergency Medical Services Responses Retail Food Facility Inspections Conducted	242,201 28,146	234,589 35,406	234,459 30,893	204,683 32,305	193,538 26,195	
Hazardous Waste Inspections Conducted	7,433	7,735	6,003	7,271	8,328	
Number of Home Visits by Public Health Nurses	10,777	20,794	20,156	32,108	29,219	
Number of Low Income Children Dental Health	•	,	,	•	•	
Services	199	200	360	311	496	
Number of Ocean Water Days of Closure						
(In Beach-Miles)	64	10	10	17	22	
<u>Public Assistance</u>						
OC Community Resources	45.050	50.040	05.000	47.507	10.074	
Adult Day Care Hours of Service Elderly Nutrition Program Meals Delivered	45,252 1,174,703	52,819 1,353,713	65,900 1,323,802	47,567 1,417,361	49,971 1,374,275	
One-Way Transportation Trips Provided to Seniors	139,891	183,429	185,258	190,534	198,851	
Veterans Served-Veterans/Dependents	27,419	23,555	24,063	9,091	*	
Veterans Served-OC4Vets	723	910	673	555	*	
Social Services Agency						
Average Monthly Medi-Cal Recipients	774,729	782,990	806,716	817,408	810,388	
Average Monthly Child Abuse Hotline Calls	3,005	4,572	4,189	4,076	4,259	
Average Monthly CalFresh (formerly Food						
Stamp) Recipients	214,668	206,789	233,038	250,772	263,556	
Average Monthly In-Home Supportive Services	28,988	27,892	26,369	24,427	22,635	
Average Persons Receiving Cash Assistance	35,098	35,803	41,622	46,369	52,081	
Average Children in Foster Care/Relative Care Average Elder and Adult Abuse Unduplicated	2,333	1,977	1,917	1,886	1,791	
Reports Received	1,153	1,175	1,091	995	942	
Education	.,	.,	1,001			
OC Community Resources						
Total Volumes Borrowed at Library Branches	7,016,302	7,746,484	7,041,985	6,864,635	6,634,747	
Pagragian and Cultural Sarvigas						
Recreation and Cultural Services OC Community Resources						
Exotic Invasive Plant Removal (acres)	1,791	3,225	2,285	2,940	2,782	
Native Vegetation Restoration (acres)	358	411	414	262	293	
Slip and Dry Storage Tenants	603	3,150	438	438	2,903	
Boat Launches	21,890	15,521	16,487	16,303	17,695	
Sailing and Event Center Participants	78,340	100,952	101,945	80,752	50,000	
Ocean Institute Students/Visitors	39,561	44,404	90,948	127,361	192,384	
Hotel Guests Catalina Express Passengers	49,165 109,030	58,998 124,471	59,319 129,239	39,140 128,000	43,515 25,711	
Special Events at the Harbor	109,030	124,471	129,239	128,000	25,711	
·	•	· ·	Ü	Ü	· ·	
Airport Passengers	7,562,040	10,718,001	10,670,156	10,373,714	10,361,436	
Air Cargo Tonnage	17,193	19,098	19,577	17,813	18,568	
Takeoffs & Landings	260,644	314,000	302,483	285,704	276,817	
OC Waste & Recycling		•	•	•		
Solid Waste Tonnage	5,174,096	5,148,761	4,980,101	4,810,116	4,772,722	
Gallons of Leachate and Impacted	•	•	•	•	•	
Ground Water Collected	7,573,496	8,062,718	5,576,351	5,599,757	3,542,736	

Note: \* means Not Available Source: County Departments

		Fiscal Year			_
2014-15	2013-14	2012-13	2011-12	2010-11	Function/Program
					Public Ways and Facilities
					OC Public Works
30,324	31,772	19,368	15,591	13,215	Building and Home Inspections
					Health and Sanitation
					OC Community Resources
198,358	192,320	191,098	200,755	173,570	Animal Licenses
					Health Care Agency
183,794	170,804	171,420	168,172	156,638	911 Emergency Medical Services Responses
31,397	32,689	34,953	35,025	34,962	Retail Food Facility Inspections Conducted
5,950	4,616	6,058	5,444	6,237	Hazardous Waste Inspections Conducted Number of Home Visits by Public Health Nurses
31,258	35,101	34,953	32,498	29,260	Number of Low Income Children Dental Health
755	1,225	1,107	1,344	1,533	Services
733	1,225	1,107	1,544	1,555	Number of Ocean Water Days of Closure
24	20	8	1	61	(In Beach-Miles)
					Public Assistance
					OC Community Resources
43,010	50,944	49,129	70,267	93,425	Adult Day Care Hours of Service
1,406,526	1,347,251	1,360,601	1,636,379	1,846,571	Elderly Nutrition Program Meals Delivered
180,899	187,864	155,003	184,476	287,611	One-Way Transportation Trips Provided to Seniors
*	*	*	*	*	Veterans Served-Veterans/Dependents
*	*	*	*	*	Veterans Served-OC4Vets
					Social Services Agency
718,061	521,078	430,559	418,649	403,142	Average Monthly Medi-Cal Recipients
4,049	3,674	3,009	2,880	3,003	Average Monthly Child Abuse Hotline Calls
					Average Monthly CalFresh (formerly Food
258,676	247,517	230,964	213,919	185,489	Stamp) Recipients
20,787	19,652	19,663	19,240	18,335	Average Monthly In-Home Supportive Services
55,921	55,225	55,008	56,847	58,770	Average Persons Receiving Cash Assistance
1,924	2,119	2,213	2,128	2,148	Average Children in Foster Care/Relative Care Average Elder and Adult Abuse Unduplicated
815	710	636	630	604	Reports Received
0.0		000	000		Education
					OC Community Resources
6,411,127	6,642,739	6,564,262	6,741,380	7,796,954	Total Volumes Borrowed at Library Branches
0, ,	0,0 .=,. 00	0,001,202	0,1 11,000	.,,	
					Recreation and Cultural Services
4 400	4.454	4.400	4.040	000	OC Community Resources
1,466 312	1,154 368	4,102 843	4,042 994	629	Exotic Invasive Plant Removal (acres) Native Vegetation Restoration (acres)
3,204	2,679	2,700	2,237	2,448 2,748	Slip and Dry Storage Tenants
15,511	15,606	15,037	14,327	15,150	Boat Launches
75,000	111,838	115,996	111,959	108,070	Sailing and Event Center Participants
41,000	100,000	108,668	110,059	125,000	Ocean Institute Students/Visitors
43,073	42,887	41,141	36,800	26,972	Hotel Guests
123,688	123,257	123,257	120,945	114,176	Catalina Express Passengers
12	15	16	16	16	Special Events at the Harbor
					Airport
9,608,873	9,304,295	9,124,172	8,642,116	8,611,054	Passengers
16,997	17,564	17,821	16,831	15,150	Air Cargo Tonnage
264,726	252,166	252,506	251,191	260,466	Takeoffs & Landings
					OC Waste & Recycling
4,581,359	4,070,238	3,428,657	3,304,643	3,495,649	Solid Waste Tonnage
					Gallons of Leachate and Impacted
5,510,821	3,854,530	3,116,108	3,448,964	3,209,725	Ground Water Collected

#### Capital Asset Statistics by Function Last Ten Fiscal Years

			Fiscal Yea	r	
Function/Program	2019-20	2018-19	2017-18	2016-17	2015-16
General Government					
Auditor-Controller					
AC Administration Building <sup>(3)</sup>	1	1	1	1	1
Hall of Finance and Records	_	1	1	1	1
County Executive Office					
Hall of Administration	1	1	1	1	1
Clerk-Recorder					
OC Archives Building	1	1	1	1	1
Registrar of Voters					
Trailers	2	2	2	1	1
Vehicles/Trucks	3	3	3	4	4
Public Protection					
Sheriff-Coroner					
Crime/Forensic Lab	1	1	1	1	1
Jail Facilities	3	3	3	3	3
Vehicles	944	939	938	948	917
Buses	13	13	13	12	11
Helicopters	5	5	5	5	4
Boats	10	10	10	10	10
Robot Andros	3	3	3	3	3
Haz-mat Vehicles	4	4	4	4	4
K-9 units	31	35	34	26	28
District Attorney					
Justice Center Offices	5	5	5	5	5
Probation Department					
Juvenile Institutions	3	4	4	4	4
Vehicles/Trucks	139	171	158	159	155
Equipment	15	16	15	13	12
Public Ways and Facilities					
OC Public Works <sup>(1)</sup>					
County Administration South Bldg 16	1	*	*	*	*
Data Center	1	1	1	1	1
Alternate Fuel Vehicles	49	41	42	46	50
Vehicles/Trucks	135	318	314	316	268
Watersheds	23	22	22	21	19
Dams	5	4	4	4	3
Dump Trucks	2	20	17	16	19
Tractors	27	36	50	50	50
Trailers	44	37	42	40	46
Street Miles	346	320	345	330	330

Note: (1) Presentation changed in FY 19-20 to summarize by function

(2) \* means Not Available

(3) Building was moved from OC Community Resources to the Auditor-Controller in FY 19-20

Source: County Departments

Fiscal	Voor
FISCA	ı Year

	F	iscal Year			
2014-15	2013-14	2012-13	2011-12	2010-11	Function/Program
					General Government
					Auditor-Controller
1	1	1	1	1	AC Administration Building(3)
1	1	1	1	1	Hall of Finance and Records
					County Executive Office
1	1	1	1	1	Hall of Administration
					Clerk-Recorder
1	1	1	1	1	OC Archives Building
					Registrar of Voters
1	1	1	1	1	Trailers
4	3	3	3	3	Vehicles/Trucks
					Public Protection
					Sheriff-Coroner
1	1	1	1	1	Crime/Forensic Lab
3	3	3	3	3	Jail Facilities
916	911	918	838	844	Vehicles
11	11	11	11	13	Buses
3	3	2	2	2	Helicopters
10	10	9	9	5	Boats
3	3	3	3	3	Robot Andros
4	4	4	4	4	Haz-mat Vehicles
22	18	13	10	14	K-9 units
					District Attorney
5	5	5	5	5	Justice Center Offices
					Probation Department
4	4	4	5	5	Juvenile Institutions
159	156	*	*	*	Vehicles/Trucks
16	12	*	*	*	Equipment
					Public Ways and Facilities
					OC Public Works <sup>(1)</sup>
*	*	*	*	*	County Administration South Bldg 16
1	1	1	1	1	Data Center
51	60	60	59	59	Alternate Fuel Vehicles
355	375	358	361	362	Vehicles/Trucks
13	13	13	13	19	Watersheds
3	3	3	3	3	Dams
18	21	9	16	22	Dump Trucks
32	28	11	8	14	Tractors
54	35	18	17	24	Trailers
320	320	319	320	320	Street Miles

## Capital Asset Statistics by Function Last Ten Fiscal Years (Continued)

			Fiscal Year	r	
Function/Program	2019-20	2018-19	2017-18	2016-17	2015-16
Health and Sanitation					
Health Care Agency					
Clinics <sup>(1)</sup>	9	4	4	4	4
Laboratories <sup>(1)</sup>	2	2	2	2	2
Trailers <sup>1)</sup>	25	9	10	9	12
Vehicles/Trucks <sup>(1)</sup>	39	35	33	30	24
OC Community Resources	_				
Animal Care Center	1	1	1	1	1
Trailers	6	3	2	3	3
Public Assistance					
Social Service Agency	4	4			_
Vehicles	1	1	2	4	5
Office Locations	19	19	20	20	20
Education Parameter					
OC Community Resources					
Library Hoodgy enters	32	32	33	33	33
Library Headquarters					
Recreation and Cultural Services					
OC Community Resources	00.047	00.047	00.000	00.000	00.000
Park Land (acres)	62,617	62,617	62,900	62,900	62,900
Recreational Trails (in miles) Zoo	295	295	295 1	295 1	295
Urban Regional Parks	1 15	1 15	15	15	1 15
Wilderness Parks	5	5	5	5	5
Nature Preserves	4	4	4	4	4
Harbors	3	3	3	3	3
Beaches	11	11	11	11	11
Historical Sites	7	7	7	7	7
Boats	9	7	9	10	8
Tractors	25	22	26	26	25
Trailers	45	42	35	33	31
Vehicles/Trucks	261	239	207	199	204
Harbor	1	1	1	1	1
Marinas	1	1	2	2	2
Public Parking Areas	9	9	9	9	9
Beaches	1	1	1	1	1
Access Points to Ocean	6	6	6	6	6
Hotel	1	1	1	1	1
Ocean Education Center	1	1	1	1	1
Sailing and Events Center		1	1	1	1
Shops	17	20	24	24	24
Restaurants	16	14	16	16	16
Fuel Dock	1	1	1	1	1
Shipyard	1	1	1	1	1
Boater Service Buildings	15	15	15	15	15
Parcel 11 (Yacht Building Company) Parcel 23 (Yacht Club)	1 1	1	1 1	1	1 1
raicei 23 (Tacill Club)	ı	1	ı	1	ı

Note: (1) Presentation changed in FY 2014-15 to summarize by asset

(2) \* means Not Available Source: County Departments

		Fiscal Year			
2014-15	2013-14	2012-13	2011-12	2010-11	Function/Program
					Health and Sanitation
					Health Care Agency
4	3	3	3	2	Clinics <sup>(1)</sup>
2	2	2	2	2	Laboratories <sup>(1)</sup>
12	8	11	27	27	Trailers <sup>(1)</sup>
24	25	25	24	27	Vehicles/Trucks <sup>(1)</sup>
					OC Community Resources
1	1	1	1	1	Animal Care Center
3	3	3	3	3	Trailers
					Public Assistance
					Social Service Agency
5	5	6	10	10	Vehicles
20	19	20	20	19	Office Locations
					Education
					OC Community Resources
33	33	33	33	33	Library Branches
*	*	*	*	1	Library Headquarters
					Recreation and Cultural Services
					OC Community Resources
62,900	60,500	59,318	57,688	57,688	Park Land (acres)
295	295	295	295	295	Recreational Trails (in miles)
1	1	1	1	1	Zoo
15	15	15	12	12	Urban Regional Parks
5	5	5	5	5	Wilderness Parks
4	4	4	4	4	Nature Preserves
3	3	3	2	2	Harbors
11	11	11	9	9	Beaches
7	7	7	7	7	Historical Sites
7	7	9	21	15	Boats
26	28	24	26	22	Tractors
27	29	33	30	24	Trailers
174	170	211	188	233	Vehicles/Trucks
1	1	1	1	1	Harbor
2	2	2	2	2	Marinas
9	9	9	9	9	Public Parking Areas
1	1	1	1	1	Beaches
6	6	6	6	6	Access Points to Ocean
1	1	1	1	1	Hotel
1	1	1	1	1	Ocean Education Center
1	1	1	1	1	Sailing and Events Center
23	23	23	25	25	Shops
16	16	16	16	15	Restaurants
1	1	1	1	1	Fuel Dock
1	1	1	1	1	Shipyard
15	15	15	15	15	Boater Service Buildings
*	*	*	*	1	Parcel 11 (Yacht Building Company)
*	*	*	*	1	Parcel 23 (Yacht Club)

# Capital Asset Statistics by Function Last Ten Fiscal Years (Continued)

		Fiscal Year				
Function/Program	2019-20	2018-19	2017-18	2016-17	2015-16	
Airport						
Acres	501	501	501	501	501	
Runways	2	2	2	2	2	
Public Parking Structures/Lots	5	5	5	5	5	
Terminals	3	3	3	3	3	
Fire Trucks	4	4	4	4	4	
OC Waste & Recycling						
Active Landfills	3	3	3	3	3	
Inactive Landfills	2	2	2	2	2	
Household Hazardous Waste						
Collection Centers	4	4	4	4	4	
Dozers	15	6	6	6	8	
Dump Trucks	10	5	10	10	10	
Loaders	15	12	12	12	21	
Scrapers	8	6	6	6	8	
Excavators	3	2	2	2	2	
Tractors	19	28	35	27	30	
Graders	3	3	4	4	4	
Compactors	9	9	7	7	8	
Water/Fuel Trucks	12	9	14	14	13	
Sweeper	2	1	1	*	*	

Source: County Departments

<sup>\*</sup> means Not Available

Fiscal Year					
2014-15	2013-14	2012-13	2011-12	2010-11	Function/Program
					<u>Airport</u>
501	501	501	501	501	Acres
2	2	2	2	2	Runways
5	5	5	5	5	Public Parking Structures/Lots
3	3	3	3	1	Terminals
4	4	4	4	4	Fire Trucks
					OC Waste & Recycling
3	3	3	3	3	Active Landfills
2	2	2	2	2	Inactive Landfills
					Household Hazardous Waste
4	4	4	4	4	Collection Centers
7	7	7	8	8	Dozers
10	10	12	12	14	Dump Trucks
20	20	20	21	22	Loaders
8	8	8	8	11	Scrapers
2	2	2	2	2	Excavator
28	29	28	29	29	Tractors
4	4	4	4	4	Graders
8	8	8	8	8	Compactors
13	13	11	11	11	Water/Fuel Trucks
*	*	*	*	*	Sweeper



